

to me. If we were to find that this bill won't harm Social Security and other important programs, and it will actually improve recruitment and retention, I would support it fully. Short of those answers, I cannot support putting our nation's budget on the precipice of disaster.

Mr. President, we have time this year to hold hearings; to hear from officers and enlisted men and women; to hear from service chiefs; to receive expert studies. There is no reason to rush this important legislation.

I yield the floor.

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REPORT ON THE ADMINISTRATION OF THE COASTAL ZONE MANAGEMENT ACT (CZMA) FOR FISCAL YEARS 1996 AND 1997—MESSAGE FROM THE PRESIDENT—PM 10

The PRESIDING OFFICER laid before the Senate the following message from the President of the United States, together with an accompanying report; which was referred to the Committee on Commerce, Science, and Transportation.

*To the Congress of the United States:*

I am pleased to transmit the Biennial Report to Congress on the Administration of the Coastal Zone Management Act (CZMA) of the Office of the Ocean and Coastal Resource Management, National Ocean Service, National Oceanic and Atmospheric Administration (NOAA) for fiscal years 1996 and 1997. This report is submitted as required by section 316 of the CZMA of 1972 as amended, (16 U.S.C. 1451, et seq.).

The report discusses progress made at the national and State level in administering the Coastal Zone Management and Estuarine Research Reserve Programs during these years, and spotlights the accomplishments of NOAA's State coastal management and estuarine research reserve program partners under the CZMA.

WILLIAM J. CLINTON.

THE WHITE HOUSE, February 24, 1999.

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REPORT CONCERNING THE NATIONAL EMERGENCY RELATING TO CUBA AND OF THE EMERGENCY AUTHORITY RELATING TO THE REGULATION OF THE ANCHORAGE AND MOVEMENT OF VESSELS—MESSAGE FROM THE PRESIDENT—PM 11

The PRESIDING OFFICER laid before the Senate the following message from the President of the United States, together with an accompanying report; which was referred to the Committee on Banking, Housing, and Urban Affairs.

*To the Congress of the United States:*

Section 202(d) of the National Emergencies Act (50 U.S.C. 1622(d)) provides for the automatic termination of a national emergency unless, prior to the anniversary date of its declaration, the President publishes in the *Federal Reg-*

*ister* and transmits to the Congress a notice stating that the emergency is to continue in effect beyond the anniversary date. In accordance with this provision, I have sent the enclosed notice, stating that the emergency declared with respect to the Government of Cuba's destruction of two unarmed U.S.-registered civilian aircraft in international airspace north of Cuba on February 24, 1996, is to continue in effect beyond March 1, 1999, to the *Federal Register* for publication.

WILLIAM J. CLINTON.  
THE WHITE HOUSE, February 24, 1999.

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MESSAGES FROM THE HOUSE

At 12:01 a.m., a message from the House of Representatives, delivered by Mr. Hays, one of its reading clerks, announced that the House has passed the following bills, in which it requests the concurrence of the Senate:

H.R. 409. An act to improve the effectiveness and performance of Federal financial assistance programs, simplify Federal financial assistance application and reporting requirements, and improve the delivery of services to the public.

H.R. 436. An act to reduce waste, fraud, and error in government programs by making improvement with respect to Federal management and debt collection practices, Federal payment systems, Federal benefit programs, and for other purposes.

H.R. 438. An act to promote and enhance public safety through use of 911 as the universal emergency assistance number, and for other purposes.

ENROLLED BILL SIGNED

At 12:42 a.m., a message from the House of Representatives, delivered by Mr. Hays, one of its reading clerks, announced that the Speaker has signed the following enrolled bill:

H.R. 433. An act to restore the management and personnel authority of the Mayor of the District of Columbia.

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MEASURES REFERRED

The following bills were read the first and second times by unanimous consent and referred as indicated:

H.R. 409. An act to improve the effectiveness and performance of Federal financial assistance programs, simplify Federal financial assistance application and reporting requirements, and improve the delivery of services to the public; to the Committee on Governmental Affairs.

H.R. 436. An act to reduce waste, fraud, and error in Government programs by making improvement with respect to Federal management and debt collection practices, Federal payment systems, Federal benefit programs, and for other purposes; to the Committee on Governmental Affairs.

H.R. 438. An act to promote and enhance public safety through use of 911 as the universal emergency assistance number, and for other purposes; to the Committee on Commerce, Science, and Transportation.

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EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and doc-

uments, which were referred as indicated:

EC-1939. A communication from the Secretary of Defense, transmitting, pursuant to law, the Department's report entitled "Theater Missile Defense Architecture Options in the Asia-Pacific Region"; to the Committee on Armed Services.

EC-1940. A communication from the President of the United States, transmitting, pursuant to law, a report on the national emergency with respect to Iraq that was declared in Executive Order 12722; to the Committee on Banking, Housing, and Urban Affairs.

EC-1941. A communication from the President and Chairman of the Export-Import Bank of the United States, transmitting, pursuant to law, the Bank's annual operations report for fiscal year 1998; to the Committee on Banking, Housing, and Urban Affairs.

EC-1942. A communication from the Secretary of the Judicial Conference of the United States, transmitting, pursuant to law, a request for the approval of the consolidation of certain judicial offices in the Southern District of West Virginia; to the Committee on the Judiciary.

EC-1943. A communication from the Assistant Secretary for Legislative Affairs, Department of State, transmitting, pursuant to law, the report of a rule entitled "Documentation of Nonimmigrants Under the Immigration and Nationality, as Amended; Photograph Requirement" received on February 17, 1999; to the Committee on Foreign Relations.

EC-1944. A communication from the Chairman and Chief Executive Officer of the Farm Credit Administration, transmitting, pursuant to law, the Agency's proposed budget for fiscal year 2000 and a response to the General Accounting Office's report "Government-Sponsored Enterprises: Federal Oversight Needed for Nonmortgage Investments"; to the Committee on Agriculture, Nutrition, and Forestry.

EC-1945. A communication from the Director of the Office of Congressional Affairs, Nuclear Regulatory Commission, transmitting, pursuant to law, the report of a rule entitled "Use of Physical and Scientific Consultants in the Medical Consultant Program" received on February 19, 1999; to the Committee on Environment and Public Works.

EC-1946. A communication from the Director of the Office of Regulatory Management and Information, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Amendment to National Standards of Performance for Steel Plants: Electric Arc Furnaces Constructed After October 21, 1974, and On or Before August 17, 1983, and Electric Arc Furnaces Constructed After August 17, 1983" (FRL6234-8) received on February 19, 1999; to the Committee on Environment and Public Works.

EC-1947. A communication from the Assistant General Counsel for Regulations, Department of Education, transmitting, pursuant to law, the report of a rule entitled "Student Assistance General Provisions" received on February 17, 1999; to the Committee on Health, Education, Labor, and Pensions.

EC-1948. A communication from the Deputy Executive Secretary, Department of Health and Human Services, transmitting, pursuant to law, the report of a rule entitled "Medicare Program: Changes to the Medicare+Choice Program" (RIN0938-AI29) received on February 22, 1999; to the Committee on Health, Education, Labor, and Pensions.

EC-1949. A communication from the Deputy Executive Secretary, Department of Health and Human Services, transmitting,

pursuant to law, the report of a rule entitled "Head Start Program" (RIN0970-AB31) received on February 17, 1999; to the Committee on Health, Education, Labor, and Pensions.

EC-1950. A communication from the Chief of the Regulations Branch, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Gray Market Imports and Other Trademarked Goods" (RIN1515-AB49) received on February 19, 1999; to the Committee on Finance.

EC-1951. A communication from the United States Trade Representative, Executive Office of the President, transmitting, a draft of proposed legislation to authorize appropriations for the Office of the United States Trade Representative for fiscal years 2000 and 2001; to the Committee on Finance.

EC-1952. A communication from the Chief of the Regulations Branch, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Determination of Issue Proce in the Case of Certain Debt Instruments Issued for Property" (Rev. Rul. 99-11) received on February 19, 1999; to the Committee on Finance.

EC-1953. A communication from the Chief of the Regulations Branch, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Weighted Average Interest Rate Update" (Notice 99-11) received on February 19, 1999; to the Committee on Finance.

EC-1954. A communication from the Acting Assistant Secretary for Land and Minerals Management, Department of the Interior, transmitting, pursuant to law, the report of a rule entitled "Notice of Bidding Systems, Sale 172" received on February 17, 1999; to the Committee on Energy and Natural Resources.

EC-1955. A communication from the Director of the Office of Surface Mining Reclamation and Enforcement, Department of the Interior, transmitting, pursuant to law, the report of a rule entitled "Alaska Regulatory Program" (Docket AK-007-FOR) received on February 17, 1999; to the Committee on Energy and Natural Resources.

EC-1956. A communication from the Director of the Office of Surface Mining Reclamation and Enforcement, Department of the Interior, transmitting, pursuant to law, the report of a rule entitled "Utah Abandoned Mine Land Reclamation Plan" (SPATS No. UT-032-FOR) received on February 17, 1999; to the Committee on Energy and Natural Resources.

EC-1957. A communication from the Executive Director of the American Battle Monuments Commission, transmitting, a draft of proposed legislation entitled "The World War II Memorial Fund Raising Enabling Act"; to the Committee on Energy and Natural Resources.

EC-1958. A communication from the Commissioner of the Bureau of Reclamation, Department of the Interior, transmitting, a draft of proposed legislation entitled "The Hoover Dam Miscellaneous Sales Act"; to the Committee on Energy and Natural Resources.

EC-1959. A communication from the Chairman of the National Transportation Safety Board, transmitting, pursuant to law, the Board's annual report under the Federal Managers' Financial Integrity Act; to the Committee on Governmental Affairs.

EC-1960. A communication from the Executive Director of the Committee for Purchase From People Who Are Blind or Severely Disabled, transmitting, pursuant to law, a list of additions to the Committee's Procurement List dated February 17, 1999; to the Committee on Governmental Affairs.

EC-1961. A communication from the Chairman and Chief Executive Officer of the Farm

Credit Administration, transmitting, pursuant to law, the Administration's annual report under the Government In the Sunshine Act for calendar year 1998; to the Committee on Governmental Affairs.

EC-1962. A communication from the Director of the Office of Management and Budget, Executive Office of the President, transmitting, pursuant to law, the Office's performance plan for fiscal year 2000; to the Committee on Governmental Affairs.

EC-1963. A communication from the Director of the Office of Management and Budget, Executive Office of the President, transmitting, pursuant to law, a report on the Statement of Federal Financial Accounting Standards No. 10, "Accounting for Internal Use Software" received on February 17, 1999; to the Committee on Governmental Affairs.

EC-1964. A communication from the Vice President for Governmental Affairs, National Railroad Passenger Corporation, transmitting, pursuant to law, Amtrak's 1998 Annual Report, and Amtrak's fiscal year 2000 Legislative Report and Grant Request; to the Committee on Commerce, Science, and Transportation.

EC-1965. A communication from the Chairman of the Federal Maritime Commission, transmitting, pursuant to law, the report of a rule entitled "Amendments to Regulations Governing Restrictive Foreign Shipping Practices, and New Regulations Governing Controlled Carriers" (Docket 98-25) received on February 17, 1999; to the Committee on Commerce, Science, and Transportation.

EC-1966. A communication from the Chairman of the Federal Maritime Commission, transmitting, pursuant to law, the report of a rule entitled "Miscellaneous Amendments to Rules of Practice and Procedure" (Docket 98-21) received on February 17, 1999; to the Committee on Commerce, Science, and Transportation.

EC-1967. A communication from the Director of the Office of Sustainable Fisheries, National Marine Fisheries Service, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled "Fisheries of the Caribbean, Gulf of Mexico, and South Atlantic; Coastal Migratory Pelagic Resources of the Gulf of Mexico and South Atlantic; Trip Limit Reduction" (I.D. 020999F) received on February 17, 1999; to the Committee on Commerce, Science, and Transportation.

#### REPORTS OF COMMITTEES

The following reports of committees were submitted:

By Mr. McCONNELL, from the Committee on Rules and Administration, without amendment:

S. Res. 51. An original resolution providing for members on the part of the Senate of the Joint Committee on Printing and the Joint Committee on the Library.

S. Res. 52. An original resolution to authorize the printing of a collection of the rules of the committees of the Senate.

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#### EXECUTIVE REPORTS OF COMMITTEES

The following executive reports of committees were submitted:

By Mr. MURKOWSKI, from the Committee on Energy and Natural Resources:

T. J. Gauthier, of California, to be Deputy Secretary of Energy.

Rose Eilene Gottemoeller, of Virginia, to be an Assistant Secretary of Energy (Non-Proliferation and National Security).

By Mr. SHELBY, from the Select Committee on Intelligence:

James M. Simon, Jr., of Alabama, to be Assistant Director of Central Intelligence for Administration. (New Position)

(The above nominations were reported with the recommendation that they be confirmed, subject to the nominees' commitment to respond to requests to appear and testify before any duly constituted committee of the Senate.)

#### INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second time by unanimous consent, and referred as indicated:

By Mr. JEFFORDS:

S. 466. A bill to provide that "Know Your Customer" regulations proposed by the Federal banking agencies may not take effect unless such regulations are specifically authorized by a subsequent Act of Congress, to require a comprehensive study and report to the Congress on various economic and privacy issues raised by the proposed regulations, and for other purposes; to the Committee on Banking, Housing, and Urban Affairs.

By Mr. DeWINE (for himself and Mr. KOHL):

S. 467. A bill to restate and improve section 7A of the Clayton Act, and for other purposes; to the Committee on the Judiciary.

By Mr. VOINOVICH (for himself, Mr. THOMPSON, Mr. LIEBERMAN, and Mr. DURBIN):

S. 468. A bill to improve the effectiveness and performance of Federal financial assistance programs, simplify Federal financial assistance application and reporting requirements, and improve the delivery of services to the public; to the Committee on Governmental Affairs.

By Mr. BREAUX (for himself, Mr. CONRAD, Mr. BURNS, and Mr. BAUCUS):

S. 469. A bill to encourage the timely development of a more cost effective United States commercial space transportation industry, and for other purposes; to the Committee on Commerce, Science, and Transportation.

By Mr. CHAFEE (for himself, Mr. MOYNIHAN, Mr. WARNER, Mr. BOND, Mr. GRAHAM, and Mr. GORTON):

S. 470. A bill to amend the Internal Revenue Code of 1986 to allow tax-exempt private activity bonds to be issued for highway infrastructure construction; to the Committee on Finance.

By Mr. GRASSLEY (for himself, Mr. BAUCUS, Mr. JEFFORDS, Ms. COLLINS, Mr. COCHRAN, and Mr. ABRAHAM):

S. 471. A bill to amend the Internal Revenue Code of 1986 to eliminate the 60-month limit on student loan interest deductions; to the Committee on Finance.

By Mr. GRASSLEY (for himself, Mr. REID, Mr. CONRAD, Mr. HOLLINGS, Mr. JOHNSON, Mr. DURBIN, Ms. COLLINS, Mr. DASCHLE, and Mr. DORGAN):