

funding, and is seeking to construct new veterans' residential care facilities in Augusta, Bangor, Caribou, and Scarborough. In their applications, the Maine Veterans Home System notes that more than half of Maine's veterans population is reaching the age where long-term nursing care or domiciliary care is typically required. Since 1991, the number of Maine veterans aged 75-79 has doubled, from 6,000 to 12,500. Over the same time period, the numbers of veterans aged 80-84 has doubled from 2,400 to 6,000; and veterans over the age of 85 has increased by 50 percent from 1,200 to 1,800.

I would also like to thank Senator SPECTER for supporting another provision in H.R. 2116 based on legislation I introduced in the Senate, S. 1579, the Veterans Sexual Trauma Treatment Act. S. 1579 extends a VA program that offers counseling and medical treatment to veterans who were sexually abused while serving in the military, and requires a VA mental health professional to determine when counseling is necessary. Currently, the VA Secretary makes this determination. The bill also calls for the dissemination of information concerning the availability of counseling services to veterans through public service announcements.

According to the Department of Defense, at least 55 percent of active duty women and 14 percent of active duty men have been subjected to sexual harassment. As a member of the Senate Armed Services Committee, I credit the DoD with working to reduce the prevalence of sexual harassment in the military. However, as long as there is harassment in the military, it is vital that victims have access to treatment, and H.R. 2116 provides the tools to do this.

Finally, I would like to commend the Senate and House Veterans' Affairs Committees and the conferees for H.R. 2116 for their efforts to expand a whole range of benefits for veterans in this conference report. For example, the bill expands long-term care for veterans, and will increase home and community-based care and assisted-living options for veterans. It expands mental health services, and requires the VA to enhance specialized services for PTSD and drug abuse disorders. It provides coverage for uninsured veterans who need care but who do not have access to a VA facility. It expands VA authority to provide services to homeless veterans. It improves Montgomery GI bill benefits by providing benefits for students in preparatory courses and to those whose enlistment is interrupted to attend officers training school. And these are just a few of the important provisions in this bill.

Mr. President, this is a strong bill, and I urge my colleagues to join me in a strong show of support.

I yield the floor.

#### SECTION 207

Mr. SMITH of New Hampshire. Mr. President, I too, would like to recog-

nize Senator SPECTER, for his tremendous work and skillful leadership and sensitivity in bringing the Veterans Millennium Health Care bill (H.R. 2116) to the floor. As a veteran myself, I can assure you that this bill means a great deal in providing for the health and welfare of our veterans both in my state of New Hampshire as well as those veterans throughout the country. I congratulate Senator SPECTER's leadership on issues that are of particular importance to our veteran community.

If I may also ask the senator to clarify the transition clause of Section 207(c) of the bill. Does the Senator mean that provided that state home grant applicants covered by the transition clause follow all applicable laws and regulations in effect on November 10, 1999, that the Secretary of Veterans Affairs shall award grants to all applications remaining unfunded for fiscal year 1999 priority one projects first, then proceed to awarding grants to priority one projects as outlined and in the order in which they appeared in the Department of Veteran Affairs Fiscal Year 2000 priority list as covered by Section 207(c) of the bill, prior to awarding grants to any other applicants?

Mr. SPECTER. Yes, the Senator is correct. The purpose of this section is to reform the priorities under which state home grant applications are considered so that much needed renovation and maintenance projects will receive more appropriate consideration for funding than under the current system.

I am pleased that we were able to craft a transition provision that balanced the desire to ensure that all states had an opportunity to participate under the old rules, with the desire to implement the new rules as quickly as possible.

Mr. SMITH of New Hampshire. Thank you Mr. Chairman and again I appreciate your consideration and sensitivity to the veteran community. Your leadership on this issue will enable the Veterans Home in Tilton, New Hampshire to better meet the medical needs of veterans in New Hampshire. I yield the floor.

Ms. SNOWE. I commend my colleague, Senator SPECTER, chairman of the Senate Veteran's Affairs Committee, for the remarkably responsive and skillful manner in which he managed the progress of H.R. 2116. This bill means a lot to veterans throughout the nation, and especially in my home state of Maine. I applaud Senator SPECTER's leadership on issues of importance to veterans.

I have only one point of clarification. Does the transition clause of Section 207(c) of the bill mean, that for all state home grant applications covered by the transition clause and otherwise in compliance with applicable law and regulations in effect on November 10, 1999, the Secretary of Veterans Affairs shall award grants first to all unfunded applications remaining for fiscal year

1999 priority one projects? And that following those projects, the Secretary shall next fund those FY 2000 applications and which both meet the criteria set forth in the bill and which were accorded priority one status for FY 2000? And that the Secretary would fund these projects in the order in which they would appear on the fiscal year 2000 priority one list, prior to awarding grants to any other applications?

Mr. SPECTER. Yes, the Senator is correct. The purpose of this section is to reform the priorities under which state home grant applications are considered so that much needed renovation and maintenance projects will receive more appropriate consideration for funding than under the current system. I am pleased that we were able to craft a transition provision that balanced the desire to ensure that all states had an opportunity to participate under the old rules, with the desire to implement the new rules as quickly as possible.

Ms. SNOWE. I thank the chairman once again, and I yield the floor.

Ms. COLLINS. I ask unanimous consent the conference report be agreed to, the motion to reconsider be laid upon the table, and any statements related to the conference report be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### SUDAN PEACE ACT

Ms. COLLINS. Mr. President, I ask unanimous consent the Senate proceed to the consideration of Calendar No. 410, S. 1453.

The PRESIDING OFFICER. The clerk will report the bill by title.

The legislative clerk read as follows:

A bill (S. 1453) to facilitate famine relief efforts and a comprehensive solution to the war in Sudan,

There being no objection, the Senate proceeded to consider the bill, which had been reported from the Committee on Foreign Relations, with an amendment to strike all after the enacting clause and inserting in lieu thereof the following:

S. 1453

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

*This Act may be cited as the "Sudan Peace Act".*

#### SEC. 2. FINDINGS.

*Congress makes the following findings:*

*(1) With clear indications that the Government of Sudan intends to intensify its prosecution of the war against areas outside of its control, which has already cost nearly 2,000,000 lives and has displaced more than 4,000,000, a sustained and coordinated international effort to pressure combatants to end hostilities and to address the roots of the conflict offers the best opportunity for a comprehensive solution to the continuing war in Sudan.*

*(2) A viable, comprehensive, and internationally sponsored peace process, protected from manipulation, presents the best chance for a permanent resolution of the war, protection of human rights, and a self-sustaining Sudan.*

(3) Continued strengthening of humanitarian relief operations in Sudan is an essential element in the effort to bring an end to the war.

(4) Continued leadership by the United States is critical.

(5) Regardless of the future political status of the areas of Sudan outside of the control of the Government of Sudan, the absence of credible civil authority and institutions is a major impediment to achieving self-sustenance by the Sudanese people and to meaningful progress toward a viable peace process.

(6) Through manipulation of traditional rivalries among peoples in areas outside their full control, the Government of Sudan has effectively used divide and conquer techniques to subjugate their population, and Congress finds that internationally sponsored reconciliation efforts have played a critical role in reducing the tactic's effectiveness and human suffering.

(7) The Government of Sudan is increasingly utilizing and organizing militias, Popular Defense Forces, and other irregular troops for raiding and slaving parties in areas outside of the control of the Government of Sudan in an effort to severely disrupt the ability of those populations to sustain themselves. The tactic is in addition to the overt use of bans on air transport relief flights in prosecuting the war through selective starvation and to minimize the Government of Sudan's accountability internationally.

(8) The Government of Sudan has repeatedly stated that it intends to use the expected proceeds from future oil sales to increase the tempo and lethality of the war against the areas outside its control.

(9) Through its power to veto plans for air transport flights under the United Nations relief operation, Operation Lifeline Sudan (OLS), the Government of Sudan has been able to manipulate the receipt of food aid by the Sudanese people from the United States and other donor countries as a devastating weapon of war in the ongoing effort by the Government of Sudan to subdue areas of Sudan outside of the Government's control.

(10) The efforts of the United States and other donors in delivering relief and assistance through means outside OLS have played a critical role in addressing the deficiencies in OLS and offset the Government of Sudan's manipulation of food donations to advantage in the civil war in Sudan.

(11) While the immediate needs of selected areas in Sudan facing starvation have been addressed in the near term, the population in areas of Sudan outside of the control of the Government of Sudan are still in danger of extreme disruption of their ability to sustain themselves.

(12) The Nuba Mountains and many areas in Bahr al Ghazal, Upper Nile, and Blue Nile regions have been excluded completely from relief distribution by OLS, consequently placing their populations at increased risk of famine.

(13) At a cost which can exceed \$1,000,000 per day, and with a primary focus on providing only for the immediate food needs of the recipients, the current international relief operations are neither sustainable nor desirable in the long term.

(14) The ability of populations to defend themselves against attack in areas outside the Government of Sudan's control has been severely compromised by the disengagement of the frontline sponsor states, fostering the belief within officials of the Government of Sudan that success on the battlefield can be achieved.

(15) The United States should use all means of pressure available to facilitate a comprehensive solution to the war, including—

(A) the maintenance and multilateralization of sanctions against the Government of Sudan with explicit linkage of those sanctions to peace;

(B) the support or creation of viable democratic civil authority and institutions in areas of Sudan outside government control;

(C) continued active support of people-to-people reconciliation mechanisms and efforts in areas outside of government control;

(D) the strengthening of the mechanisms to provide humanitarian relief to those areas;

(E) cooperation among the trading partners of the United States and within multilateral institutions toward those ends; and

(F) the use of any and all possible unilateral and multilateral economic and diplomatic tools to compel Ethiopia and Eritrea to end their hostilities and again assume a constructive stance toward facilitating a comprehensive solution to the ongoing war in Sudan.

### SEC. 3. DEFINITIONS.

In this Act:

(1) GOVERNMENT OF SUDAN.—The term "Government of Sudan" means the National Islamic Front government in Khartoum, Sudan.

(2) IGAD.—The term "IGAD" means the Inter-Governmental Authority on Development.

(3) OLS.—The term "OLS" means the United Nations relief operation carried out by UNICEF, the World Food Program, and participating relief organizations known as "Operation Lifeline Sudan".

### SEC. 4. CONDEMNATION OF SLAVERY, OTHER HUMAN RIGHTS ABUSES, AND NEW TACTICS BY THE GOVERNMENT OF SUDAN.

Congress hereby—

(1) condemns—

(A) violations of human rights on all sides of the conflict in Sudan;

(B) the Government of Sudan's overall human rights record, with regard to both the prosecution of the war and the denial of basic human and political rights to all Sudanese;

(C) the ongoing slave trade in Sudan and the role of the Government of Sudan in abetting and tolerating the practice; and

(D) the Government of Sudan's increasing use and organization of "murahalliin" or "mujahadeen", Popular Defense Forces (PDF), and regular Sudanese Army units into organized and coordinated raiding and slaving parties in Bahr al Ghazal, the Nuba Mountains, Upper Nile, and Blue Nile regions; and

(2) recognizes that, along with selective bans on air transport relief flights by the Government of Sudan, the use of raiding and slaving parties is a tool for creating food shortages and is used as a systematic means to destroy the societies, culture, and economies of the Dinka, Nuer, and Nuba peoples in a policy of low-intensity ethnic cleansing.

### SEC. 5. SUPPORT FOR THE IGAD PEACE PROCESS.

(a) SENSE OF CONGRESS.—Congress hereby—

(1) declares its support for the efforts by executive branch officials of the United States and the President's Special Envoy for Sudan to lead in a reinvigoration of the IGAD-sponsored peace process;

(2) calls on IGAD member states, the European Union, the Organization of African Unity, Egypt, and other key states to support the peace process; and

(3) urges Kenya's leadership in the implementation of the process.

(b) RELATION TO UNITED STATES DIPLOMACY.—It is the sense of Congress that any such diplomatic efforts toward resolution of the conflict in Sudan are best made through a peace process based on the Declaration of Principles reached in Nairobi, Kenya, on July 20, 1994, and that the President should not create any process or diplomatic facility or office which could be viewed as a parallel or competing diplomatic track.

(c) UNITED STATES DIPLOMATIC SUPPORT.—The Secretary of State is authorized to utilize the personnel of the Department of State for the support of—

(1) the secretariat of IGAD;

(2) the ongoing negotiations between the Government of Sudan and opposition forces;

(3) any peace settlement planning to be carried out by the National Democratic Alliance and IGAD Partners' Forum (IPF); and

(4) other United States diplomatic efforts supporting a peace process in Sudan.

### SEC. 6. INCREASED PRESSURE ON COMBATANTS.

It is the sense of Congress that the President, acting through the United States Permanent Representative to the United Nations, should—

(1) sponsor a resolution in the United Nations Security Council to investigate the practice of slavery in Sudan and provide recommendations on measures for its eventual elimination;

(2) sponsor a condemnation of the human rights practices of the Government of Sudan at the United Nations conference on human rights in Geneva in 2000;

(3) press for implementation of the recommendations of the United Nations Special Rapporteur for Sudan with respect to human rights monitors in areas of conflict in Sudan;

(4) press for UNICEF, International Committee of the Red Cross, or the International Federation of Red Cross and Red Crescent Societies, or other appropriate international organizations or agencies to maintain a registry of those individuals who have been abducted or are otherwise held in bondage or servitude in Sudan;

(5) sponsor a condemnation of the Government of Sudan each time it subjects civilian populations to aerial bombardment; and

(6) sponsor a resolution in the United Nations General Assembly condemning the human rights practices of the Government of Sudan.

### SEC. 7. REPORTING REQUIREMENT.

Beginning 3 months after the date of enactment of this Act, and every 3 months thereafter, the President shall submit a report to Congress on—

(1) the specific sources and current status of Sudan's financing and construction of oil exploitation infrastructure and pipelines;

(2) the extent to which that financing was secured in the United States or with involvement of United States citizens;

(3) such financing's relation to the sanctions described in subsection (a) and the Executive Order of November 3, 1997;

(4) the extent of aerial bombardment by the Government of Sudan forces in areas outside its control, including targets, frequency, and best estimates of damage;

(5) the number, duration, and locations of air strips or other humanitarian relief facilities to which access is denied by any party to the conflict; and

(6) the status of the IGAD-sponsored peace process and any other ongoing effort to end the conflict, including the specific and verifiable steps taken by parties to the conflict, the members of the IGAD Partners Forum, and the members of IGAD toward a comprehensive solution to the war.

### SEC. 8. REFORM OF OPERATION LIFELINE SUDAN (OLS).

It is the sense of Congress that the President should organize and maintain a formal consultative process with the European Union, its member states, the members of the United Nations Security Council, and other relevant parties on coordinating an effort within the United Nations to revise the terms of OLS to end the veto power of the Government of Sudan over the plans by OLS for air transport relief flights.

### SEC. 9. CONTINUED USE OF NON-OLS ORGANIZATIONS FOR RELIEF EFFORTS.

(a) FINDING.—Congress recognizes the progress made by officials of the executive branch of Government toward greater utilization of non-OLS agencies for more effective distribution of United States relief contributions.

(b) SENSE OF CONGRESS.—It is the sense of Congress that the President should continue to increase the use of non-OLS agencies in the distribution of relief supplies in southern Sudan.

(c) REPORT.—Not later than 90 days after the date of enactment of this Act, the President shall submit a detailed report to Congress describing the progress made toward carrying out subsection (b).

**SEC. 10. CONTINGENCY PLAN FOR ANY BAN ON AIR TRANSPORT RELIEF FLIGHTS.**

(a) **PLAN.**—The President shall develop a detailed and implementable contingency plan to provide, outside United Nations auspices, the greatest possible amount of United States Government and privately donated relief to all affected areas in Sudan, including the Nuba Mountains, Upper Nile, and Blue Nile, in the event the Government of Sudan imposes a total, partial, or incremental ban on OLS air transport relief flights.

(b) **ELEMENT OF PLAN.**—The plan developed under subsection (a) shall include coordination of other donors in addition to the United States Government and private institutions.

(c) **REPORT.**—Not later than 2 months after the date of enactment of this Act, the President shall submit a classified report to Congress on the costs and startup time such a plan would require in the event of a total ban on air transport relief flights or in the event of a partial or incremental ban on such flights if the President has made the determination required by subsection (a)(2).

(d) **REPROGRAMMING AUTHORITY.**—Notwithstanding any other provision of law, in carrying out the plan developed under subsection (a), the President may reprogram up to 100 percent of the funds available for support of OLS operations (but for this subsection) for the purposes of the plan.

**SEC. 11. NEW AUTHORITY FOR USAID'S SUDAN TRANSITION ASSISTANCE FOR REHABILITATION (STAR) PROGRAM.**

(a) **SENSE OF CONGRESS.**—Congress hereby expresses its support for the President's ongoing efforts to diversify and increase effectiveness of United States assistance to populations in areas of Sudan outside of the control of the Government of Sudan, especially the long-term focus shown in the Sudan Transition Assistance for Rehabilitation (STAR) program with its emphasis on promoting future democratic governance, rule of law, building indigenous institutional capacity, promoting and enhancing self-reliance, and actively supporting people-to-people reconciliation efforts.

(b) **ALLOCATION OF FUNDS.**—Of the amounts made available to carry out chapter 1 of part I of the Foreign Assistance Act of 1961 (22 U.S.C. 2151 et seq.; relating to development assistance) for the period beginning on October 1, 2000, and ending on September 30, 2003, \$16,000,000 shall be available for development of a viable civil authority, and civil and commercial institutions, in Sudan, including the provision of technical assistance, and for people-to-people reconciliation efforts.

(c) **ADDITIONAL AUTHORITIES.**—Notwithstanding any other provision of law, the President is granted authority to undertake any appropriate programs using Federal agencies, contractual arrangements, or direct support of indigenous groups, agencies, or organizations in areas outside of control of the Government of Sudan in an effort to provide emergency relief, promote economic self-sufficiency, build civil authority, provide education, enhance rule of law and the development of judicial and legal frameworks, support people-to-people reconciliation efforts, or implementation of any programs in support of any viable peace agreement at the local, regional, or national level.

(d) **IMPLEMENTATION.**—It is the sense of Congress that the President should immediately and to the fullest extent possible utilize the Office of Transition Initiatives at the Agency for International Development in an effort to pursue the type of programs described in subsection (c).

(e) **SENSE OF CONGRESS.**—It is the sense of Congress that enhancing and supporting education and the development of rule of law are critical elements in the long-term success of United States efforts to promote a viable economic, political, social, and legal basis for development in Sudan. Congress recognizes that the gap of 13-16 years without secondary edu-

cational opportunities in southern Sudan is an especially important problem to address with respect to rebuilding and sustaining leaders and educators for the next generation of Sudanese. Congress recognizes the unusually important role the secondary school in Rumbek has played in producing the current generation of leaders in southern Sudan, and that priority should be given in current and future development or transition programs undertaken by the United States Government to rebuilding and supporting the Rumbek Secondary School.

(f) **PROGRAMS IN AREAS OUTSIDE GOVERNMENT CONTROL.**—Congress also intends that such programs include cooperation and work with indigenous groups in areas outside of government control in all of Sudan, to include northern, southern, and eastern regions of Sudan.

**SEC. 12. ASSESSMENT AND PLANNING FOR NUBA MOUNTAINS AND OTHER AREAS SUBJECT TO BANS ON AIR TRANSPORT RELIEF FLIGHTS.**

(a) **FINDING.**—Congress recognizes that civilians in the Nuba Mountains, Red Sea Hills, and Blue Nile regions of Sudan are not receiving assistance through OLS due to restrictions by the Government of Sudan.

(b) **SENSE OF CONGRESS.**—It is the sense of Congress that the President should—

(1) conduct comprehensive assessment of the humanitarian needs in the Nuba Mountains, Red Sea Hills, and Blue Nile regions of Sudan;

(2) respond appropriately to those needs based on such assessment; and

(3) report to Congress on an annual basis on efforts made under paragraph (2).

**SEC. 13. OPTIONS OR PLANS FOR NONLETHAL ASSISTANCE FOR NATIONAL DEMOCRATIC ALLIANCE PARTICIPANTS.**

(a) **REPORT.**—Not later than 90 days after the date of enactment of this Act, the President shall submit to the appropriate congressional committees a report, in classified form if necessary, detailing possible options or plans of the United States Government for the provision of nonlethal assistance to participants of the National Democratic Alliance.

(b) **CONSULTATIONS.**—Not later than 30 days after submission of the report required by subsection (a), the President should begin formal consultations with the appropriate congressional committees regarding the findings of the report.

(c) **DEFINITION.**—In this section, the term “appropriate congressional committees” means the Committee on Foreign Relations and the Committee on Appropriations of the Senate and the Committee on International Relations and the Committee on Appropriations of the House of Representatives.

Ms. COLLINS. I ask unanimous consent the committee substitute amendment be agreed to, the bill be read the third time and passed, the motion to reconsider be laid upon the table, and any statements related to the bill be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The committee amendment in the nature of a substitute was agreed to.

The bill (S. 1453), as amended, was read the third time and passed, as follows:

S. 1453

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the “Sudan Peace Act”.

**SEC. 2. FINDINGS.**

Congress makes the following findings:

(1) With clear indications that the Government of Sudan intends to intensify its pros-

ecution of the war against areas outside of its control, which has already cost nearly 2,000,000 lives and has displaced more than 4,000,000, a sustained and coordinated international effort to pressure combatants to end hostilities and to address the roots of the conflict offers the best opportunity for a comprehensive solution to the continuing war in Sudan.

(2) A viable, comprehensive, and internationally sponsored peace process, protected from manipulation, presents the best chance for a permanent resolution of the war, protection of human rights, and a self-sustaining Sudan.

(3) Continued strengthening of humanitarian relief operations in Sudan is an essential element in the effort to bring an end to the war.

(4) Continued leadership by the United States is critical.

(5) Regardless of the future political status of the areas of Sudan outside of the control of the Government of Sudan, the absence of credible civil authority and institutions is a major impediment to achieving self-sustenance by the Sudanese people and to meaningful progress toward a viable peace process.

(6) Through manipulation of traditional rivalries among peoples in areas outside their full control, the Government of Sudan has effectively used divide and conquer techniques to subjugate their population, and Congress finds that internationally sponsored reconciliation efforts have played a critical role in reducing the tactic's effectiveness and human suffering.

(7) The Government of Sudan is increasingly utilizing and organizing militias, Popular Defense Forces, and other irregular troops for raiding and slaving parties in areas outside of the control of the Government of Sudan in an effort to severely disrupt the ability of those populations to sustain themselves. The tactic is in addition to the overt use of bans on air transport relief flights in prosecuting the war through selective starvation and to minimize the Government of Sudan's accountability internationally.

(8) The Government of Sudan has repeatedly stated that it intends to use the expected proceeds from future oil sales to increase the tempo and lethality of the war against the areas outside its control.

(9) Through its power to veto plans for air transport flights under the United Nations relief operation, Operation Lifeline Sudan (OLS), the Government of Sudan has been able to manipulate the receipt of food aid by the Sudanese people from the United States and other donor countries as a devastating weapon of war in the ongoing effort by the Government of Sudan to subdue areas of Sudan outside of the Government's control.

(10) The efforts of the United States and other donors in delivering relief and assistance through means outside OLS have played a critical role in addressing the deficiencies in OLS and offset the Government of Sudan's manipulation of food donations to advantage in the civil war in Sudan.

(11) While the immediate needs of selected areas in Sudan facing starvation have been addressed in the near term, the population in areas of Sudan outside of the control of the Government of Sudan are still in danger of extreme disruption of their ability to sustain themselves.

(12) The Nuba Mountains and many areas in Bahr al Ghazal, Upper Nile, and Blue Nile regions have been excluded completely from relief distribution by OLS, consequently placing their populations at increased risk of famine.

(13) At a cost which can exceed \$1,000,000 per day, and with a primary focus on providing only for the immediate food needs of the recipients, the current international relief operations are neither sustainable nor desirable in the long term.

(14) The ability of populations to defend themselves against attack in areas outside the Government of Sudan's control has been severely compromised by the disengagement of the front-line sponsor states, fostering the belief within officials of the Government of Sudan that success on the battlefield can be achieved.

(15) The United States should use all means of pressure available to facilitate a comprehensive solution to the war, including—

(A) the maintenance and multilateralization of sanctions against the Government of Sudan with explicit linkage of those sanctions to peace;

(B) the support or creation of viable democratic civil authority and institutions in areas of Sudan outside government control;

(C) continued active support of people-to-people reconciliation mechanisms and efforts in areas outside of government control;

(D) the strengthening of the mechanisms to provide humanitarian relief to those areas;

(E) cooperation among the trading partners of the United States and within multilateral institutions toward those ends; and

(F) the use of any and all possible unilateral and multilateral economic and diplomatic tools to compel Ethiopia and Eritrea to end their hostilities and again assume a constructive stance toward facilitating a comprehensive solution to the ongoing war in Sudan.

### SEC. 3. DEFINITIONS.

In this Act:

(1) GOVERNMENT OF SUDAN.—The term "Government of Sudan" means the National Islamic Front government in Khartoum, Sudan.

(2) IGAD.—The term "IGAD" means the Inter-Governmental Authority on Development.

(3) OLS.—The term "OLS" means the United Nations relief operation carried out by UNICEF, the World Food Program, and participating relief organizations known as "Operation Lifeline Sudan".

### SEC. 4. CONDEMNATION OF SLAVERY, OTHER HUMAN RIGHTS ABUSES, AND NEW TACTICS BY THE GOVERNMENT OF SUDAN.

Congress hereby—

(1) condemns—

(A) violations of human rights on all sides of the conflict in Sudan;

(B) the Government of Sudan's overall human rights record, with regard to both the prosecution of the war and the denial of basic human and political rights to all Sudanese;

(C) the ongoing slave trade in Sudan and the role of the Government of Sudan in abetting and tolerating the practice; and

(D) the Government of Sudan's increasing use and organization of "murahalliin" or "mujahadeen", Popular Defense Forces (PDF), and regular Sudanese Army units into organized and coordinated raiding and slaving parties in Bahr al Ghazal, the Nuba Mountains, Upper Nile, and Blue Nile regions; and

(2) recognizes that, along with selective bans on air transport relief flights by the Government of Sudan, the use of raiding and slaving parties is a tool for creating food shortages and is used as a systematic means to destroy the societies, culture, and economies of the Dinka, Nuer, and Nuba peoples in a policy of low-intensity ethnic cleansing.

### SEC. 5. SUPPORT FOR THE IGAD PEACE PROCESS.

(a) SENSE OF CONGRESS.—Congress hereby—

- (1) declares its support for the efforts by executive branch officials of the United States and the President's Special Envoy for Sudan to lead in a reinvigoration of the IGAD-sponsored peace process;

- (2) calls on IGAD member states, the European Union, the Organization of African Unity, Egypt, and other key states to support the peace process; and

- (3) urges Kenya's leadership in the implementation of the process.

(b) RELATION TO UNITED STATES DIPLOMACY.—It is the sense of Congress that any such diplomatic efforts toward resolution of the conflict in Sudan are best made through a peace process based on the Declaration of Principles reached in Nairobi, Kenya, on July 20, 1994, and that the President should not create any process or diplomatic facility or office which could be viewed as a parallel or competing diplomatic track.

(c) UNITED STATES DIPLOMATIC SUPPORT.—The Secretary of State is authorized to utilize the personnel of the Department of State for the support of—

- (1) the secretariat of IGAD;
- (2) the ongoing negotiations between the Government of Sudan and opposition forces;

- (3) any peace settlement planning to be carried out by the National Democratic Alliance and IGAD Partners' Forum (IPF); and

- (4) other United States diplomatic efforts supporting a peace process in Sudan.

### SEC. 6. INCREASED PRESSURE ON COMBATANTS.

It is the sense of Congress that the President, acting through the United States Permanent Representative to the United Nations, should—

- (1) sponsor a resolution in the United Nations Security Council to investigate the practice of slavery in Sudan and provide recommendations on measures for its eventual elimination;

- (2) sponsor a condemnation of the human rights practices of the Government of Sudan at the United Nations conference on human rights in Geneva in 2000;

- (3) press for implementation of the recommendations of the United Nations Special Rapporteur for Sudan with respect to human rights monitors in areas of conflict in Sudan;

- (4) press for UNICEF, International Committee of the Red Cross, or the International Federation of Red Cross and Red Crescent Societies, or other appropriate international organizations or agencies to maintain a registry of those individuals who have been abducted or are otherwise held in bondage or servitude in Sudan;

- (5) sponsor a condemnation of the Government of Sudan each time it subjects civilian populations to aerial bombardment; and

- (6) sponsor a resolution in the United Nations General Assembly condemning the human rights practices of the Government of Sudan.

### SEC. 7. REPORTING REQUIREMENT.

Beginning 3 months after the date of enactment of this Act, and every 3 months thereafter, the President shall submit a report to Congress on—

- (1) the specific sources and current status of Sudan's financing and construction of oil exploitation infrastructure and pipelines;

- (2) the extent to which that financing was secured in the United States or with involvement of United States citizens;

- (3) such financing's relation to the sanctions described in subsection (a) and the Executive Order of November 3, 1997;

- (4) the extent of aerial bombardment by the Government of Sudan forces in areas outside its control, including targets, frequency, and best estimates of damage;

- (5) the number, duration, and locations of air strips or other humanitarian relief facil-

ties to which access is denied by any party to the conflict; and

(6) the status of the IGAD-sponsored peace process and any other ongoing effort to end the conflict, including the specific and verifiable steps taken by parties to the conflict, the members of the IGAD Partners Forum, and the members of IGAD toward a comprehensive solution to the war.

### SEC. 8. REFORM OF OPERATION LIFELINE SUDAN (OLS).

It is the sense of Congress that the President should organize and maintain a formal consultative process with the European Union, its member states, the members of the United Nations Security Council, and other relevant parties on coordinating an effort within the United Nations to revise the terms of OLS to end the veto power of the Government of Sudan over the plans by OLS for air transport relief flights.

### SEC. 9. CONTINUED USE OF NON-OLS ORGANIZATIONS FOR RELIEF EFFORTS.

(a) FINDING.—Congress recognizes the progress made by officials of the executive branch of Government toward greater utilization of non-OLS agencies for more effective distribution of United States relief contributions.

(b) SENSE OF CONGRESS.—It is the sense of Congress that the President should continue to increase the use of non-OLS agencies in the distribution of relief supplies in southern Sudan.

(c) REPORT.—Not later than 90 days after the date of enactment of this Act, the President shall submit a detailed report to Congress describing the progress made toward carrying out subsection (b).

### SEC. 10. CONTINGENCY PLAN FOR ANY BAN ON AIR TRANSPORT RELIEF FLIGHTS.

(a) PLAN.—The President shall develop a detailed and implementable contingency plan to provide, outside United Nations auspices, the greatest possible amount of United States Government and privately donated relief to all affected areas in Sudan, including the Nuba Mountains, Upper Nile, and Blue Nile, in the event the Government of Sudan imposes a total, partial, or incremental ban on OLS air transport relief flights.

(b) ELEMENT OF PLAN.—The plan developed under subsection (a) shall include coordination of other donors in addition to the United States Government and private institutions.

(c) REPORT.—Not later than 2 months after the date of enactment of this Act, the President shall submit a classified report to Congress on the costs and startup time such a plan would require in the event of a total ban on air transport relief flights or in the event of a partial or incremental ban on such flights if the President has made the determination required by subsection (a)(2).

(d) REPROGRAMMING AUTHORITY.—Notwithstanding any other provision of law, in carrying out the plan developed under subsection (a), the President may reprogram up to 100 percent of the funds available for support of OLS operations (but for this subsection) for the purposes of the plan.

### SEC. 11. NEW AUTHORITY FOR USAID'S SUDAN TRANSITION ASSISTANCE FOR REHABILITATION (STAR) PROGRAM.

(a) SENSE OF CONGRESS.—Congress hereby expresses its support for the President's ongoing efforts to diversify and increase effectiveness of United States assistance to populations in areas of Sudan outside of the control of the Government of Sudan, especially the long-term focus shown in the Sudan Transition Assistance for Rehabilitation (STAR) program with its emphasis on promoting future democratic governance, rule of law, building indigenous institutional capacity, promoting and enhancing self-reliance, and actively supporting people-to-people reconciliation efforts.

(b) ALLOCATION OF FUNDS.—Of the amounts made available to carry out chapter 1 of part I of the Foreign Assistance Act of 1961 (22 U.S.C. 2151 et seq.; relating to development assistance) for the period beginning on October 1, 2000, and ending on September 30, 2003, \$16,000,000 shall be available for development of a viable civil authority, and civil and commercial institutions, in Sudan, including the provision of technical assistance, and for people-to-people reconciliation efforts.

(c) ADDITIONAL AUTHORITIES.—Notwithstanding any other provision of law, the President is granted authority to undertake any appropriate programs using Federal agencies, contractual arrangements, or direct support of indigenous groups, agencies, or organizations in areas outside of control of the Government of Sudan in an effort to provide emergency relief, promote economic self-sufficiency, build civil authority, provide education, enhance rule of law and the development of judicial and legal frameworks, support people-to-people reconciliation efforts, or implementation of any programs in support of any viable peace agreement at the local, regional, or national level.

(d) IMPLEMENTATION.—It is the sense of Congress that the President should immediately and to the fullest extent possible utilize the Office of Transition Initiatives at the Agency for International Development in an effort to pursue the type of programs described in subsection (c).

(e) SENSE OF CONGRESS.—It is the sense of Congress that enhancing and supporting education and the development of rule of law are critical elements in the long-term success of United States efforts to promote a viable economic, political, social, and legal basis for development in Sudan. Congress recognizes that the gap of 13–16 years without secondary educational opportunities in southern Sudan is an especially important problem to address with respect to rebuilding and sustaining leaders and educators for the next generation of Sudanese. Congress recognizes the unusually important role the secondary school in Rumbek has played in producing the current generation of leaders in southern Sudan, and that priority should be given in current and future development or transition programs undertaken by the United States Government to rebuilding and supporting the Rumbek Secondary School.

(f) PROGRAMS IN AREAS OUTSIDE GOVERNMENT CONTROL.—Congress also intends that such programs include cooperation and work with indigenous groups in areas outside of government control in all of Sudan, to include northern, southern, and eastern regions of Sudan.

**SEC. 12. ASSESSMENT AND PLANNING FOR NUBA MOUNTAINS AND OTHER AREAS SUBJECT TO BANS ON AIR TRANSPORT RELIEF FLIGHTS.**

(a) FINDING.—Congress recognizes that civilians in the Nuba Mountains, Red Sea Hills, and Blue Nile regions of Sudan are not receiving assistance through OLS due to restrictions by the Government of Sudan.

(b) SENSE OF CONGRESS.—It is the sense of Congress that the President should—

(1) conduct comprehensive assessment of the humanitarian needs in the Nuba Mountains, Red Sea Hills, and Blue Nile regions of Sudan;

(2) respond appropriately to those needs based on such assessment; and

(3) report to Congress on an annual basis on efforts made under paragraph (2).

**SEC. 13. OPTIONS OR PLANS FOR NONLETHAL ASSISTANCE FOR NATIONAL DEMOCRATIC ALLIANCE PARTICIPANTS.**

(a) REPORT.—Not later than 90 days after the date of enactment of this Act, the President shall submit to the appropriate congressional committees a report, in classified

form if necessary, detailing possible options or plans of the United States Government for the provision of nonlethal assistance to participants of the National Democratic Alliance.

(b) CONSULTATIONS.—Not later than 30 days after submission of the report required by subsection (a), the President should begin formal consultations with the appropriate congressional committees regarding the findings of the report.

(c) DEFINITION.—In this section, the term “appropriate congressional committees” means the Committee on Foreign Relations and the Committee on Appropriations of the Senate and the Committee on International Relations and the Committee on Appropriations of the House of Representatives.

**REAUTHORIZING THE COASTAL WETLANDS PLANNING, PROTECTION AND RESTORATION ACT**

Ms. COLLINS. Mr. President, I now ask unanimous consent the Senate proceed to the consideration of Calendar No. 328, S. 1119.

The PRESIDING OFFICER. The clerk will report the bill by title.

The legislative clerk read as follows:

A bill (S. 1119) to amend the act of August 9, 1950, to continue funding for the Coastal Wetlands Planning, Protection and Restoration Act.

There being no objection, the Senate proceeded to consider the bill.

Ms. COLLINS. I ask unanimous consent the bill be read the third time and passed, the motion to reconsider be laid upon the table, and any statements related to the bill be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The bill (S. 1119) was read the third time and passed, as follows:

S. 1119

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. FUNDING OF THE COASTAL WETLANDS PLANNING, PROTECTION AND RESTORATION ACT.**

Section 4(a) of the Act of August 9, 1950 (16 U.S.C. 777c(a)), is amended in the second sentence by striking “1999” and inserting “2009”.

**HOLDING OF COURT AT NATCHEZ, MISSISSIPPI, IN THE SAME MANNER AS COURT IS HELD AT VICKSBURG, MISSISSIPPI**

Ms. COLLINS. Mr. President, I now ask unanimous consent the Chair lay before the Senate a message from the House to accompany S. 1418.

The PRESIDING OFFICER. The clerk will report the bill by title.

The legislative clerk read as follows:

*Resolved*, That the bill from the Senate (S. 1418) entitled “An Act to provide for the holding of court at Natchez, Mississippi, in the same manner as court is held at Vicksburg, Mississippi, and for other purposes,” do pass with the following amendment:

Strike out all after the enacting clause and insert:

**SECTION 1. HOLDING OF COURT AT NATCHEZ, MISSISSIPPI.**

Section 104(b)(3) of title 28, United States Code, is amended in the second sentence by

striking all beginning with the colon through “United States”.

**SEC. 2. HOLDING OF COURT AT WHEATON, ILLINOIS.**

Section 93(a)(1) of title 28, United States Code, is amended by adding after Chicago “and Wheaton”.

Ms. COLLINS. I ask unanimous consent the Senate agree to the amendment of the House.

The PRESIDING OFFICER. Without objection, it is so ordered.

**AMENDING THE CONGRESSIONAL BUDGET ACT OF 1974**

Ms. COLLINS. Mr. President, I ask unanimous consent the Senate proceed to the consideration of H.R. 3257, which is at the desk.

The PRESIDING OFFICER. The clerk will report the bill by title.

The legislative clerk read as follows:

A bill (H.R. 3257) to amend the Congressional Budget Act of 1974 to assist the Congressional Budget Office with the scoring of State and local mandates.

There being no objection, the Senate proceeded to consider the bill.

Ms. COLLINS. I ask unanimous consent the bill be read the third time and passed, the motion to reconsider be laid upon the table, and any statements related to the bill be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The bill (H.R. 3257) was read the third time and passed.

**COMMUNICATIONS SATELLITE COMPETITION AND PRIVATIZATION ACT OF 1999**

Ms. COLLINS. Mr. President, I ask the Chair lay before the Senate a message from the House of Representatives on the bill (S. 376) to amend the Communications Satellite Act of 1962 to promote competition and privatization in satellite communications, and for other purposes.

The PRESIDING OFFICER laid before the Senate the following message from the House of Representatives:

*Resolved*, That the bill from the Senate (S. 376) entitled “An Act to amend the Communications Satellite Act of 1962 to promote competition and privatization in satellite communications, and for other purposes”, do pass with the following amendment:

Strike out all after the enacting clause and insert:

**SECTION 1. SHORT TITLE.**

*This Act may be cited as the “Communications Satellite Competition and Privatization Act of 1999”.*

**SEC. 2. PURPOSE.**

*It is the purpose of this Act to promote a fully competitive global market for satellite communication services for the benefit of consumers and providers of satellite services and equipment by fully privatizing the intergovernmental satellite organizations, INTELSAT and Inmarsat.*

**SEC. 3. REVISION OF COMMUNICATIONS SATELLITE ACT OF 1962.**

*The Communications Satellite Act of 1962 (47 U.S.C. 101) is amended by adding at the end the following new title:*