

Mr. LOTT. Mr. President, I move that this resolution be adopted by the Senate.

The PRESIDING OFFICER. The clerk will report.

The legislative clerk read as follows:

A resolution (S. Res. 36) authorizing the taking of photographs in the Chamber of the United States Senate.

The PRESIDING OFFICER. The question is on agreeing to the resolution.

The resolution (S. Res. 36) was agreed to, as follows:

S. RES. 36

*Resolved*, That paragraph 1 of rule IV of the Rules for the Regulation of the Senate Wing of the United States Capitol (prohibiting the taking of pictures in the Senate Chamber) be temporarily suspended for the sole and specific purpose of permitting photographs to be taken on February 11 or 12, 1999, during the roll call vote on the Articles of Impeachment in the impeachment trial of the President of the United States.

SEC. 2. The Sergeant at Arms of the Senate is authorized and directed to make the necessary arrangements therefor, which arrangements shall provide for a minimum of disruption to Senate proceedings.

#### MESSAGES FROM THE PRESIDENT

Messages from the President of the United States were communicated to the Senate by Mr. Williams, one of his secretaries.

##### EXECUTIVE MESSAGES REFERRED

As in executive session the Presiding Officer laid before the Senate messages from the President of the United States submitting sundry nominations which were referred to the Committee on Health, Education, Labor, and Pensions.

(The nominations received today are printed at the end of the Senate proceedings.)

#### REPORT CONCERNING THE EMIGRATION LAWS AND POLICIES OF MONGOLIA—MESSAGE FROM THE PRESIDENT—PM 8

The PRESIDING OFFICER laid before the Senate the following message from the President of the United States, together with an accompanying report; which was referred to the Committee on Finance.

##### To the Congress of the United States:

On September 4, 1996, I determined and reported to the Congress that Mongolia was not in violation of the freedom of emigration criteria of sections 402(a) and 409(a) of the Trade Act of 1974, as amended. This action allowed for the continuation of normal trade relations status for Mongolia and certain other activities without the requirement of an annual waiver.

As required by law, I am submitting an updated report to the Congress concerning the emigration laws and policies of Mongolia. The report indicates continued Mongolian compliance with U.S. and international standards in the area of emigration.

WILLIAM J. CLINTON.

THE WHITE HOUSE, February 11, 1999.

#### MESSAGES FROM THE HOUSE

At 10:07 a.m., a message from the House of Representatives, delivered by Mr. Hays, one of its reading clerks, announced that the House has passed the following bills, in which it requests the concurrence of the Senate.

H.R. 169. An act to amend the Packers and Stockyards Act, 1921, to expand the pilot investigation for the collection of information regarding prices paid for the procurement of cattle and sheep for slaughter and of muscle cuts of beef and lamb to include swine and muscle cuts of swine.

H.R. 433. An act to restore the management and personnel authority of the Mayor of the District of Columbia.

H.R. 435. An act to make miscellaneous and technical changes to various trade law, and for other purposes.

H.R. 439. An act to amend chapter 35 of title 44, United States Code, popularly known as the Paperwork Reduction Act, to minimize the burden of Federal paperwork demands upon small business, educational and nonprofit institutions, Federal contractors, State and local governments, and other persons through the sponsorship and use of alternative information technologies.

H.R. 440. An act to make technical corrections to the Microloan Program.

The message also announced that the House has agreed to the following concurrent resolution, without amendment:

S. Con. Res. 6. Concurrent resolution authorizing flags located in the Capitol complex to be flown at half-staff in memory of R. Scott Bates, Legislative Clerk of the United States Senate.

#### EXECUTIVE REPORTS OF COMMITTEE

The following executive reports of committees were submitted:

By Mr. MCCAIN, from the Committee on Commerce, Science, and Transportation:

William Clyburn, Jr., of South Carolina, to be a Member of the Surface Transportation Board for a term expiring December 31, 2000.

Wayne O. Burkes, of Mississippi, to be a Member of the Surface Transportation Board for a term expiring December 31, 2002.

(The above nominations were reported with the recommendation that they be confirmed, subject to the nominees' commitment to respond to requests to appear and testify before any duly constituted committee of the Senate.)

Mr. MCCAIN. Madam President, for the Committee on Commerce, Science, and Transportation, I also report favorably three nomination lists in the Coast Guard which were printed in full in the RECORD of February 3, 1999, and ask unanimous consent, to save the expense of reprinting on the Executive Calendar, that these nominations lie at the Secretary's desk for the information of Senators.

The PRESIDING OFFICER. Without objection, it is so ordered.

(The nominations ordered to lie on the Secretary's desk were printed in the RECORD of February 3, 1999, at the end of the Senate proceedings.)

In the Coast Guard nomination of George W. Molessa, Jr., which was received by the Senate and appeared in the RECORD of February 3, 1999

In the Coast Guard nominations beginning James W. Kelly, and ending John J. Santucci, which nominations were received by the Senate and appeared in the RECORD of February 3, 1999

In the Coast Guard nominations beginning James E. Malene, and ending Steve M. Wischmann, which nominations were received by the Senate and appeared in the RECORD of February 3, 1999

#### INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second time by unanimous consent, and referred as indicated:

By Mr. BROWNBACK (for himself, Mr. GRAMS, Mr. SMITH of New Hampshire, Mr. ASHCROFT, Mr. INHOFE, Mr. KYL, Mr. ALLARD, Mr. HELMS, Mr. SESSIONS, Mr. ABRAHAM, Mr. NICKLES, Mr. SANTORUM, and Mr. HAGEL):

S. 410. A bill to provide for offsetting tax cuts whenever there is an elimination of a discretionary spending program; to the Committee on the Budget and the Committee on Governmental Affairs, jointly, pursuant to the order of August 4, 1977, with instructions that if one Committee reports, the other Committee have thirty days to report or be discharged.

By Mr. DEWINE:

S. 411. A bill to provide for a process to authorize the use of clone pagers, and for other purposes; to the Committee on the Judiciary.

S. 412. A bill to reform criminal procedure, and for other purposes; to the Committee on the Judiciary.

S. 413. A bill to amend title 18, United States Code, to insert a general provision for criminal attempt; to the Committee on the Judiciary.

By Mr. GRASSLEY (for himself, Mr. JEFFORDS, Mr. CONRAD, Mr. LEAHY, Mr. MURKOWSKI, Mr. SMITH of Oregon, Mr. WELLSTONE, Mr. CHAFEE, Mr. BREAU, Mr. GRAHAM, Mr. MACK, Mr. DASCHLE, Mr. DORGAN, and Mr. BURNS):

S. 414. A bill to amend the Internal Revenue Code of 1986 to provide a 5- year extension of the credit for producing electricity from wind, and for other purposes; to the Committee on Finance.

By Mr. KYL (for himself and Mr. MCCAIN):

S. 415. A bill to protect the permanent trust funds of the State of Arizona from erosion due to inflation and modify the basis on which distributions are made from those funds; to the Committee on Energy and Natural Resources.

By Mr. SMITH of Oregon (for himself and Mr. WYDEN):

S. 416. A bill to direct the Secretary of Agriculture to convey the city of Sisters, Oregon, a certain parcel of land for use in connection with a sewage treatment facility; to the Committee on Energy and Natural Resources.

By Mr. MOYNIHAN:

S. 417. A bill to amend title 28 of the United States Code to bar any civil trial involving the President until after the President vacates office, but to allow for sealed

discovery during the time the President is in office; to the Committee on the Judiciary.

By Ms. SNOWE (for herself and Ms. COLLINS):

S. 418. A bill for the relief of Nancy B. Wilson; to the Committee on Finance.

By Ms. SNOWE:

S. 419. A bill to amend title 18, United States Code, to prohibit taking a child hostage in order to evade arrest; to the Committee on the Judiciary.

S. 420. A bill to provide a mandatory minimum sentence for State crimes involving the use of a firearm, impose work requirements for prisoners, and prohibit the provision of luxury items to prisoners; to the Committee on the Judiciary.

By Mr. KYL (by request):

S. 421. A bill to approve a mutual settlement of the Water Rights of the Gila River Indian Community and the United States, on behalf of the Community and the Allottees, and Phelps Dodge Corporation, and for other purposes; to the Committee on Indian Affairs.

By Mr. MURKOWSKI:

S. 422. A bill to provide for Alaska state jurisdiction over small hydroelectric projects; to the Committee on Energy and Natural Resources.

By Mr. McCAIN:

S. 423. A bill to prohibit certain Federal payments for certain methadone maintenance programs, and for other purposes; to the Committee on Finance.

By Mr. COVERDELL (for himself, Mr. THURMOND, Mr. SMITH of New Hampshire, Mr. GRASSLEY, and Mr. HELMS):

S. 424. A bill to preserve and protect the free choice of individuals and employees to form, join, or assist labor organizations, or to refrain from such activities; to the Committee on Health, Education, Labor, and Pensions.

By Mr. ASHCROFT (for himself, Mr. BROWNBACK, Mr. BAUCUS, and Mr. KERREY):

S. 425. A bill to require the approval of Congress for the imposition of any new unilateral agricultural sanction, or any new unilateral sanction with respect to medicine, medical supplies, or medical equipment, against a foreign country; to the Committee on Foreign Relations.

#### SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mr. TORRICELLI (for himself, Mr. BAUCUS, Mr. LUGAR, Mr. DURBIN, and Mr. REID):

S. Res. 34. A resolution designating the week beginning April 30, 1999, as "National Youth Fitness Week"; to the Committee on the Judiciary.

By Ms. SNOWE:

S. Res. 35. A resolution relating to the treatment of veterans with Alzheimer's disease; to the Committee on Veterans' Affairs.

By Mr. LOTT (for himself, Mr. DASCHLE, Mr. McCONNELL, and Mr. DODD):

S. Res. 36. A resolution authorizing the taking of photographs in the Chamber of the United States Senate; considered and agreed to.

By Ms. SNOWE (for herself and Ms. MIKULSKI):

S. Con. Res. 9. A concurrent resolution calling for a United States effort to end restrictions on the freedoms and human rights of the enslaved people in the occupied area of Cyprus; to the Committee on Foreign Relations.

#### STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. BROWNBACK (for himself, Mr. GRAMS, Mr. SMITH of New Hampshire, Mr. ASHCROFT, Mr. INHOFE, Mr. KYL, Mr. AL-LARD, Mr. HELMS, Mr. SESSIONS, Mr. ABRAHAM, Mr. NICKLES, Mr. SANTORUM, and Mr. HAGEL):

S. 410. A bill to provide for offsetting tax cuts whenever there is an elimination of a discretionary spending program; to the Committee on the Budget and the Committee on Governmental Affairs, jointly, pursuant to order of August 4, 1977, with instructions that if one Committee reports, the other Committee have thirty days to report or be discharged.

#### PAYGO REFORM

• Mr. BROWNBACK. Mr. President, today I am introducing a bill, cosponsored by several of my colleagues that would reform the current pay-as-you-go financing mechanism of our federal government.

As a critical step to help reform the federal government, I believe that we need to change Congressional Budget Rules that make it illegal to use cuts in inefficient government spending to pay for tax cuts. Over the past century, our budget rules have been written in a way that favors spending over savings. We must fundamentally reform Pay-as-you-go (PAYGO) financing this year beyond the current law understanding which effectively turns PAYGO off during periods of an on-budget surplus.

Currently, according to PAYGO, Congress cannot make cuts in wasteful, even harmful government discretionary spending programs in order to finance tax cuts. For example, we can't cut the Advanced Technology Program in the Department of Commerce to pay for a capital gains tax cut. Rather, Congress has to make cuts in popular mandatory spending programs like Social Security and Medicare in order to pay for its tax cuts. I believe it is wrong to pit Social Security and Medicare against tax cuts. We need to flip the table on this false trade off by pitting tax cuts against wasteful big government spending.

Such a change would amount to a paradigm shift in how government functions and would help limit the size of government while at the same time providing additional resources for meaningful tax relief. The machinery of government is constructed to spend. We need reengineering of government so that the machinery produces savings.

My bill would change budget law in order to allow for tax cuts to be implemented in the amount of program eliminations. In practice, if we are able to eliminate a program during consideration of an appropriations measure, that money would be credited to the PAYGO scorecard and reserved for tax cuts.

Therefore, should my bill be enacted, we could eliminate programs like the

Advanced Technology Program, the National Endowment for the Arts, the Department of Commerce, and a whole host of other government programs while at the same time giving the taxpayers the tax relief they deserve—and we can do it without making draconian cuts to mandatory spending programs that ultimately do little to save the programs and much to simply prolong the crisis.

Mr. President, I look forward to the coming debate on budget process reforms. I look forward to the bill that is being considered jointly by the Governmental Affairs and Budget Committees, and I look forward to working with the chairmen of each in order to accomplish the type of budget reform that we truly need. •

By Mr. GRASSLEY (for himself, Mr. JEFFORDS, Mr. CONRAD, Mr. LEAHY, Mr. MURKOWSKI, Mr. SMITH of Oregon, Mr. WELLSTONE, Mr. CHAFEE, Mr. BREAUX, Mr. GRAHAM, Mr. MACK, Mr. DASCHLE, Mr. DORGAN, and Mr. BURNS):

S. 414. A bill to amend the Internal Revenue Code of 1986 to provide a 5-year extension of the credit for producing electricity from wind, and for other purposes; to the Committee on Finance.

#### WIND ENERGY TAX CREDIT

• Mr. GRASSLEY. Mr. President, I rise today to introduce important tax legislation for myself and Senators JEFFORDS, CONRAD, MURKOWSKI, LEAHY, WELLSTONE, CHAFEE, SMITH of Oregon, BREAUX, GRAHAM, MACK, DASCHLE, and DORGAN.

Our legislation extends the production tax credit for energy generated by wind. This proposed bill resembles bipartisan legislation introduced in November of 1998 that, unfortunately, was not enacted.

As original author of the Wind Energy Incentives Act of 1993, I strongly believe that the expansion and development of wind energy must be facilitated by this production tax credit.

The Senate has previously supported wind energy production tax credit legislation. I would therefore like to request that Senators again consider this valuable initiative that would help secure this untapped potential for clean power.

Wind, unlike most energy sources, is an efficient and environmentally safe form of energy use. Wind is renewable and does not obligate the United States to rely on unstable foreign states for sources of energy.

This legislation extends the production tax credit through the month of June, 2004. We all know the damaging effects fossil fuels have on our environment. Wind energy, by contrast, is clean, safe, and abundant within the United States.

Every 10,000 megawatts of wind energy can reduce carbon monoxide emissions by 33 million metric tons. Today, the United States produces only 1,700