

that grade crossings are dangerous, and they have left it at that. RSAFE will take the 4.3 cents per gallon diesel fuel tax that railroads currently pay towards deficit reduction and transfer it into the Department of Transportation Section 130 Grade Crossing Safety program. This money will then be distributed to the States on a formula basis.

Based on estimates of railroads' tax receipts, RSAFE will add approximately \$125 million or more to the current \$150 million in the Section 130 program. Therefore, among other things, RSAFE will give States much more ability to construct gates at grade crossings, develop and acquire new technology that could serve as alternatives to whistle-blowing and generally remove hazards at grade crossings.

RSAFE also mandates that 5 percent of the new funding will be spent for education and awareness campaigns, such as Operation Lifesaver. Operation Lifesaver works with local law enforcement officials and others to make pedestrians and motorists aware of the dangers at grade crossings. RSAFE also puts 10 percent of the new funding towards upgrading rail-to-rail crossings. The danger posed when two freight trains collide or when a commuter train collides with a freight train are immeasurable in lives and environmental costs.

Since railroad crossing safety is often a local and State issue, RSAFE mandates that the States pay at least a 20 percent share of any project financed with funds under this bill. I think that this is a small price for the States to pay for the safety of their citizens.

The railroads often argue that the 4.3 cent per gallon tax is unfair, that they maintain their own infrastructure unlike the trucking industry. But I think it even more unfair that the taxes go to deficit reduction instead of a program that benefits the railroads and public safety. That is what RSAFE does. It puts railroad money back into the railroads for the benefit of the public.

In addition, after 5 years of increased investment in grade crossing safety, RSAFE repeals the 4.3-cent diesel tax on October 1, 2004. Hopefully, Congress will continue the higher funding for the Section 130 program in the next highway and transportation reauthorization bill. However, until then, every day that the tax goes towards deficit reduction is a day that statistics tell us someone will die at a railroad crossing. In 1998, 428 people died from an incident at a grade crossing, 30 of whom died in my home State of Illinois. Clearly, 428 deaths in 1 year is unacceptable.

So I say to my colleagues and to those in the railroad community:

Please work with Congressman CRAMER and me to pass this legislation so that each day we will not see another life perish due to our own inactivity and inaction.

The SPEAKER pro tempore. Under a previous order of the House, the gentlewoman from the District of Columbia (Ms. NORTON) is recognized for 5 minutes.

(Ms. NORTON addressed the House. Her remarks will appear hereafter in the Extensions of Remarks.)

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Illinois (Mr. RUSH) is recognized for 5 minutes.

(Mr. RUSH addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

CHINA HAS YET TO EARN PREFERENTIAL TRADE STATUS

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Ohio (Mr. BROWN) is recognized for 5 minutes.

Mr. BROWN of Ohio. Mr. Speaker, 10 years ago this week China's Communist dictatorship sent its tanks and armored carriers crashing through the prodemocracy protests in Tiananmen Square in Beijing. Hundreds of innocent protesters were crushed to death, hundreds more were mowed down by machine guns, hundreds more were arrested and executed.

The men and women who lost their lives in Beijing and the ones who remain jailed are the heirs to the legacy of our Founding Fathers. They quoted Thomas Jefferson, they built a monument fashioned after our Statue of Liberty, they look to the United States as a beacon of hope and of freedom. In the United States, the nation which the thousands of dead at Tiananmen hoped to emulate, is once again coddling the same dictators who had them murdered by renewing China's annual trade privileges. After all, the lure of one billion Chinese low-wage workers is the catalyst of our China policy.

Think about it: no pesky unions, no minimum wage laws, no labor standards, no effective court system to scare away investors. The potential for profit, regardless of human rights for American corporations, is enormous. After all, Wall Street bankers could not care less if the shelves at the Lorain, Ohio, K-Mart are lined with goods manufactured by Chinese slave labor. The lawyers in Washington could not care less if Chinese workers are imprisoned for trying to form unions.

Win Jingshang, a democracy activist who spent nearly two decades in a Chinese prison, told me that American corporate executives, not Chinese spies but American corporate executives, are the vanguard of the Chinese Communist Party revolution in the United States.

It should bother us, all of us, that exactly 10 years after the slaughter of those demonstrators in Tiananmen Square that American CEO's actively roam the government corridors of the Chinese Communist Party dictator-

ship. It should bother all of us that after cavorting with the butchers of Beijing, these American CEOs streamed into Ronald Reagan National Airport to argue for continued favors, continued trade advantages for the world's worse abuser of human rights. It should bother all of us that the brutal nature of China's Communist regime is totally ignored by all too many in America's business community.

The harsh reality is that the ongoing genocide in Tibet, continued arrest, and torture of democracy activists, proliferation of nuclear technology to North Korea, none of that matters very much to too many people in America's business community. To this I say, the most effective way to toughen our relationship with China is to deny it special trading privileges.

Every year I and others in this body have prodded the administration and the Republican leadership to force China to improve its behavior before giving it preferential trade status. These benefits give China's Communist Party dictators billions and billions of dollars, last year it was 60 billion to be precise, and the commercial technology needed to modernize the People's Liberation Army. Yet each year the same GOP, the same Republican Members of Congress who are the loudest in their criticism of the Clinton administration and its China policy turn around because of corporate business influence in this body, turn around and give Beijing preferential trade status.

Mr. Chairman, what we need to do before granting special trade status to the Communist Chinese is to condition their behavior on something other than what they say. I, for one, am weary of continued Chinese Communist promises that they will behave, they will play fair, they will stop human rights abuses, they will end child labor, they will stop forced abortions, they will begin to behave, they will stop selling nuclear technology to rogue nations, that they will begin to play by the rules.

It was Mao, quoting Soviet leader Lenin, who liked to state promises are like pie crusts, they are made to be broken.

Mr. Speaker, I ask the administration, I ask the President, I ask Republican leadership in this body, I ask the American business community, all of whom are far too strongly supportive of the World Trade Organization entry for China, I ask them to step back and let us see if China can behave for 1 year. We should demand to see if China can stop its human rights abuses, can stop its child labor and slave labor practices, can stop threatening Taiwan before receiving another dollar from U.S. business interests. We must not give China special trading privileges, Mr. Speaker, until we see proof that its Communist Party leaders are capable of abiding by world standards.

FUNDING FOR SOCIALLY DISADVANTAGED FARMERS

The SPEAKER pro tempore. Under a previous order of the House, the gentlewoman from North Carolina (Mrs. CLAYTON) is recognized for 5 minutes.

Mrs. CLAYTON. Mr. Speaker, earlier today we approved an amendment related to outreach funding for socially disadvantaged farmers. This amendment was offered by our colleague, the gentlewoman from Ohio (Ms. KAPTUR), and she is also to be commended. The amendment was accepted by the subcommittee chairman, the gentleman from New Mexico (Mr. SKEEN). He, too, is to be commended for his support.

This amendment passed, and the House is to be commended for doing that. Let me tell my colleagues why.

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This amendment permits the Secretary of Agriculture to provide additional funding for USDA outreach programs for socially disadvantaged farmers. Under the amendment, the Secretary may transfer up to \$7 million to this program.

The 2501 outreach program targets small and socially disadvantaged farmers and ranchers. The program is carried out by colleges and universities, including the 1890 land grant institutions. With funds from this program, these institutions are able to conduct the vital and important work of training and management assistance. Individualized farm plans, upgrading accounting systems, effective utilization of the vast array of other USDA programs, and the best approaches to applying for credit are but a few of the services available at the institutions and through this program.

Mr. Speaker, while the additional dollars provided by this amendment will be a great help to our small farmers, especially those who are socially disadvantaged, there are other steps that Congress should take to assist the 1890 institutions in assisting small farmers. It should concern all of us that of the 1,200 Ph.D. degrees recently awarded this year in agriculture science in the United States, almost half were awarded to non-U.S. citizens, while less than 3 percent were awarded to Afro-Americans. We need a program to encourage more Americans, particularly Afro-Americans, to pursue graduate-level education in agriculture.

The 1890 institutions could use additional support in their research and extension efforts. This additional support is especially needed to strengthen the level of performance and the productivity and the research and extension of the 1890 institutions.

A modest increase of not less than 5 percent in formula funding for existing 1890 programs would go a very long way in helping the 1890 schools to help small farmers. Additional funding resources for facility funding and extending such funding to institutional facilities is but another prudent resource that would be a wise investment that

will produce immeasurable returns for small farmers.

We must also work with the administration to produce either legislation or regulations that assures continuation of the Federal support when a State fails to provide the matching dollars for the land grant institutions. Many of the programs Congress intends to make available are not available to these institutions because the State matching funds are not often provided.

Finally, given the state of affairs of small farmers, especially socially disadvantaged farmers, a special appropriation of not less than \$10 million over the next several years should be targeted, and we should consider this now as we are now considering the agriculture appropriation for the next few years. Targeting to reduce the rapid decline of these farmers will be a meaningful investment if we are to stop the erosion and the demise of small farmers.

Mr. Speaker, there can be no doubt that small farmers and ranchers are struggling to survive in America. In fact, small farmers and ranchers are a dying breed. Indeed, in my home State of North Carolina, there has been a 64 percent decline in minority farmers just over the last 15 years, from 6,996 farms in 1978 to 2,498 farms in 1992. All farmers, all farmers, are suffering under the severe economic downturn we are now facing, but particularly small and disadvantaged farmers are facing severely.

Mr. Speaker, I commend the gentlewoman from Ohio (Ms. KAPTUR) and the gentleman from New Mexico (Mr. SKEEN) for their sensitivity to the needs of socially disadvantaged farmers, but there is very much more we need to do. I hope Congress will be committed to do that in the coming years.

THE PROBLEM OF DRUG ABUSE IN AMERICA

The SPEAKER pro tempore (Mr. SHIMKUS). Under the Speaker's announced policy of January 6, 1999, the gentleman from Florida (Mr. MICA) is recognized for 60 minutes as the designee of the majority leader.

Mr. MICA. Mr. Speaker, I come to the floor again tonight to talk about the problem of drug abuse in our Nation and the tremendous toll that illegal narcotics have taken across our great land.

It is getting so that almost every family, certainly every community across the United States, can today claim that they are victimized by illegal narcotics trafficking in their communities and their schools, among their family members. The statistics are really mind-boggling and do not make the front page of today's newspaper, Mr. Speaker, but indeed they are dramatic.

Last year, over 14,000 Americans died in drug-related deaths. That is only the tip of the iceberg, because now we find

that many thousands more that were killed in other accidents and suicides and other causes of death are not counted in that toll. In fact, the figure is much, much higher.

I said before on the floor of the House when we had the terrible tragedy at Columbine with a number of students and faculty who were killed in that tragedy, that we have multiple Columbines across our Nation every day. They are sometimes in the silent but violent deaths of our young people through the use of illegal narcotics.

Today heroin has become the drug of choice, and it is destroying lives by the thousands. I come from Central Florida and represent the area from Orlando to Daytona Beach, a relatively peaceful area. But Central Florida now has had such an epidemic, particularly among our young people, of deaths from illegal drugs and overdoses, that a recent headline in the Orlando Sentinel said that illegal drug overdoses now exceed homicides in Central Florida. That is how severe the problem is in my district.

That is one reason why I chose to accept the Speaker's appointment as chairman of the Subcommittee on Criminal Justice Drug Policy and Human Resources. I had the great privilege and opportunity to serve in the last Congress with the gentleman from Illinois (Mr. HASTERT), someone who folks are just learning more about, who is the Speaker of the House of Representatives.

When the gentleman from Illinois (Mr. HASTERT), the gentleman I refer to, served as chairman of the Subcommittee on National Security Criminal Justice and International Affairs, I served with him and at his side. I had the privilege of watching the gentleman from Illinois (Mr. HASTERT) bring together a consensus in this Congress and in the House of Representatives to re-start the war on drugs. You must remember, and I will detail that in just a few minutes, that the war on drugs basically stopped with the election of this President and his taking office in 1993. I will talk more about that in a minute.

But, again, someone who restarted our national effort now leads the House of Representatives, and I am very proud to have served with him in that effort during the past several years as the new majority gained control here in the House of Representatives.

The record of death and destruction across our land we were very much aware of when we took control of the House of Representatives and we saw the change from the Reagan and Bush administration, where we saw a decline year after year in drug use and drug deaths across the Nation. What should be astounding is that since we really had this new policy with this new administration, that the figures began to really go off of the charts. In fact, I brought a chart tonight to illustrate the problem that we had.

Remember what I said just a minute ago. If you look at this chart for a