

I support this bill because the Women's Business Centers are instrumental in assisting women with developing and expanding their own businesses. The centers provide comprehensive training, counseling and information to help women succeed in business.

Specifically, this bill authorizes \$12 million for fiscal year 2000; \$13 million for fiscal 2001; \$14 million for fiscal year 2002; and \$15 million for 2003. For existing WBC projects, 40 percent would be designated and the remaining funds would support new programs. New centers would receive up to \$150,000 per year in federal funds.

This bill also creates a 4-year pilot program that makes competitive grants for an additional five years to non-profit women's business center organizations.

The Women's Business Center is a part of the Small Business Administration and provides long-term career training and counseling to potential and current women business owners. They operate in 36 states, including the District of Columbia and Puerto Rico.

Women are starting new businesses at twice the rate of men and own almost 40 percent or 8 million of all small businesses in the United States. Women of color own nearly one in eight of the 8 million women-owned businesses or 1,067,000 businesses.

Women start businesses for a variety of reasons. With the recent spate of corporate downsizing in large companies and the various changes in the marketplace, small businesses are becoming a vital part of the economic stability of the country.

Women often start businesses because they want flexibility in raising their children, they want to escape gender discrimination on the job, they hit the glass ceiling, and many desire to fulfill a dream of becoming an entrepreneur. We should continue to encourage this current trend of women-owned businesses by supporting the Women's Business Center Sustainability Act.

The Women's Business Centers offer women the tools necessary to launch businesses by providing resources and assistance with the development of a new business. This includes developing a business plan, conducting market research, developing a marketing strategy, and identifying financial services. The centers also offer practical advice and support for new business owners.

Access to this information is essential to success in small business. The Women's Business Centers provide a valuable service to aspiring entrepreneurs. I urge my colleagues to support this bill.

**Ms. MILLENDER-MCDONALD.** Mr. Speaker, I rise in support of H.R. 1497, the Women's Business Center Sustainability Act.

Women in America are starting firms at twice the rate of all businesses and currently, women-owned businesses offer jobs to one out of every five workers. As of 1999 there are approximately 9.1 million women-owned businesses in the U.S. which make up 38 percent of all firms in the country. Over 23 million employees worked for women-owned businesses, an increase of 262 percent over the 1987-1997 period.

Mr. Speaker, by the year 2000, it is expected that a woman will own one in every two businesses. Based on these statistics, it is clear that women are changing the face of American business and women-owned businesses need our support to continue their con-

tributions to maintain a strong American economy.

H.R. 1497 will help women's businesses to continue to grow. This bill will create a pilot program to allow active centers to recompete, lower the grant level for these recompeting centers to \$125,000 and provide a criteria for the recompetition based on their track record. This bill will set aside a portion of the annual funding for a pilot program to allow active centers that are providing good services to recompete. If there is funding left from that recompetition portion we will allow centers that are no longer in the program to recompete as well. This bill will also increase the authorized level of the program from \$11 million to \$14.5 million.

Through proper allocation of the available funds, this framework will allow the program to continue to expand into economically and socially disadvantaged areas and allow minority women-owned businesses the opportunity to compete on an equal playing field. However, it is imperative that the selection and placement of women business centers is objective and equitable. Economically and socially disadvantaged areas must also be strongly considered for women business centers to allow all people and areas to benefit from this bill.

I urge my colleagues to support H.R. 1497 because women business centers provide training and counseling in topics such as finance, marketing, procurement and the Internet economy for women who want to start, maintain or expand their business. Currently, there are 37 women business centers currently funded and 22 graduated active sites operating in 36 states, the District of Columbia and Puerto Rico. All centers provide individual business counseling and access to SBA's programs and services. A number of the centers are also intermediaries for the SBA microloan and loan prequalification program. This wide variety of services are essential to the success of women-owned businesses and this support will ultimately have a positive impact on our economy overall.

Since the creation of this program in 1988 by a Democratic Congress, the Committee on Small Business has been actively finding ways to help this program improve and expand on their services and training. Originally the program was designed to help start-up centers by providing them with federal matching funds throughout a three year period until they could become self sufficient. This 3-year cycle was adjusted in 1997 to 5 years. An average of 10 new grants are awarded each year through a highly competitive process.

Centers received federal matching grants on a scale. The first year they received two federal dollars for every private dollar they raised, the second and third year they received the match on a 1 to 1 ratio and on their final years for every two private dollars they raised the federal government would match it with one dollar. The committee has been steadfast in addressing issues affecting women's business centers and H.R. 1497 will help in this regard.

I urge your support H.R. 1497, which continue to strengthen the American economy and raise the opportunities for success and economic prosperity for all Americans.

**Mr. FORD.** Mr. Speaker, thanks to my good friend Tom UDALL for his hard work in bringing H.R. 1497—the Women's Business Center Sustainability Act—to the floor this afternoon.

Mr. Speaker, H.R. 1497 will help provide resources to women entrepreneurs in an effort

to help level the playing field and provide opportunities to some of the most innovative and forward thinking businesspeople in our nation.

Today, women have finally begun to crack the once impenetrable "glass ceiling". In July, Carly Fiorina became CEO of Hewlett-Packard, the first female CEO of one of America's 20 largest corporations and women such as Meg Whitman, CEO of eBAY, and Joy Covey, CFO of Amazon.com, are revolutionizing how we live and work.

In my home state of Tennessee, we are fortunate to have Cynthia Trudell as president of Saturn Motors.

These individuals should serve as role models to aspiring businesswomen in the same way that Mia Hamm and Serena Williams have become role models in the world of sport. H.R. 1497 will help do just that.

It will allow more women entrepreneurs to use the resources of the Small Business Administration and it will enable their firms to receive assistance for a longer period of time, especially during the crucial first years of operation.

It also extends the authorization of the current women's business center's program, a program that has been tremendously successful in encouraging women entrepreneurs.

Mr. Speaker women-owned businesses are a huge force for job creation and economic growth across the country and, in particularly, my hometown of Memphis, Tennessee.

According to recent surveys, women-owned businesses are growing at twice the rate of all business growth and are primary components of our high-wage high-tech driven economy. They now account for over 8 million businesses, a total of 36 percent of all U.S. firms.

In Memphis, women-owned businesses represent millions of dollars in sales and revenue and in Tennessee, the growth of women-owned firms increased 90 percent between 1988 and 1998. Nationally women businesses increased close to 80 percent over the same period.

Women-owned businesses, however, will continue to face significant challenges in the 21st century, particularly in the area of access to capital we must do all we can to expand opportunity for businesswomen. H.R. 1497 is a solid step in that direction.

Let me once again thank TOM UDALL and all of my colleagues for their hard work. I am proud to stand with them in support of H.R. 1497.

**Mrs. KELLY.** Mr. Speaker, I yield back the balance of my time.

The SPEAKER pro tempore (Mr. BURR of North Carolina). The question is on the motion offered by the gentlewoman from New York (Mrs. KELLY) that the House suspend the rules and pass the bill, H.R. 1497, as amended.

The question was taken; and (two-thirds having voted in favor thereof) the rules were suspended and the bill, as amended, was passed.

A motion to reconsider was laid on the table.

#### GENERAL LEAVE

**Mrs. KELLY.** Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks on H.R. 1497.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from New York?

There was no objection.

#### MESSAGE FROM THE PRESIDENT

A message in writing from the President of the United States was communicated to the House by Mr. Sherman Williams, one of his secretaries.

#### TICKET TO WORK AND WORK INCENTIVES IMPROVEMENT ACT OF 1999

Mr. ARCHER. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 1180) to amend the Social Security Act to expand the availability of health care coverage for working individuals with disabilities, to establish a Ticket to Work and Self-Sufficiency Program in the Social Security Administration to provide such individuals with meaningful opportunities to work, and for other purposes, as amended.

The Clerk read as follows:

H.R. 1180

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

(a) SHORT TITLE.—This Act may be cited as the “Ticket to Work and Work Incentives Improvement Act of 1999”.

(b) TABLE OF CONTENTS.—The table of contents is as follows:

Sec. 1. Short title; table of contents.

#### TITLE I—TICKET TO WORK AND SELF-SUFFICIENCY AND RELATED PROVISIONS

##### Subtitle A—Ticket to Work and Self-Sufficiency

Sec. 101. Establishment of the Ticket to Work and Self-Sufficiency Program.

##### Subtitle B—Elimination of Work Disincentives

Sec. 111. Work activity standard as a basis for review of an individual's disabled status.

Sec. 112. Expedited reinstatement of disability benefits.

##### Subtitle C—Work Incentives Planning, Assistance, and Outreach

Sec. 121. Work incentives outreach program.

Sec. 122. State grants for work incentives assistance to disabled beneficiaries.

#### TITLE II—EXPANDED AVAILABILITY OF HEALTH CARE SERVICES

Sec. 201. Expanding State options under the medicaid program for workers with disabilities.

Sec. 202. Extending medicare coverage for OASDI disability benefit recipients.

Sec. 203. Grants to develop and establish State infrastructures to support working individuals with disabilities.

Sec. 204. Demonstration of coverage under the medicaid program of workers with potentially severe disabilities.

Sec. 205. Election by disabled beneficiaries to suspend medigap insurance when covered under a group health plan.

#### TITLE III—DEMONSTRATION PROJECTS AND STUDIES

Sec. 301. Extension of disability insurance program demonstration project authority.

Sec. 302. Demonstration projects providing for reductions in disability insurance benefits based on earnings.

Sec. 303. Studies and reports.

#### TITLE IV—MISCELLANEOUS AND TECHNICAL AMENDMENTS

Sec. 401. Technical amendments relating to drug addicts and alcoholics.

Sec. 402. Treatment of prisoners.

Sec. 403. Revocation by members of the clergy of exemption from social security coverage.

Sec. 404. Additional technical amendment relating to cooperative research or demonstration projects under titles II and XVI.

Sec. 405. Authorization for State to permit annual wage reports.

Sec. 406. Assessment on attorneys who receive their fees via the Social Security Administration.

Sec. 407. Prevention of fraud and abuse associated with certain payments under the medicaid program. Extension of authority of State medicaid fraud control units.

Sec. 408. Extension of authority of State medicaid fraud control units.

Sec. 409. Special allowance adjustment for student loans.

#### TITLE I—TICKET TO WORK AND SELF-SUFFICIENCY AND RELATED PROVISIONS

##### Subtitle A—Ticket to Work and Self-Sufficiency

##### SEC. 101. ESTABLISHMENT OF THE TICKET TO WORK AND SELF-SUFFICIENCY PROGRAM.

(a) IN GENERAL.—Part A of title XI of the Social Security Act (42 U.S.C. 1301 et seq.) is amended by adding after section 1147 (as added by section 8 of the Noncitizen Benefit Clarification and Other Technical Amendments Act of 1998 (Public Law 105-306; 112 Stat. 2928)) the following:

##### “THE TICKET TO WORK AND SELF-SUFFICIENCY PROGRAM

“SEC. 1148. (a) IN GENERAL.—The Commissioner of Social Security shall establish a Ticket to Work and Self-Sufficiency Program, under which a disabled beneficiary may use a ticket to work and self-sufficiency issued by the Commissioner in accordance with this section to obtain employment services, vocational rehabilitation services, or other support services from an employment network which is of the beneficiary's choice and which is willing to provide such services to such beneficiary.

##### “(b) TICKET SYSTEM.—

“(I) DISTRIBUTION OF TICKETS.—The Commissioner of Social Security may issue a ticket to work and self-sufficiency to disabled beneficiaries for participation in the Program.

“(2) ASSIGNMENT OF TICKETS.—A disabled beneficiary holding a ticket to work and self-sufficiency may assign the ticket to any employment network of the beneficiary's choice which is serving under the Program and is willing to accept the assignment.

“(3) TICKET TERMS.—A ticket issued under paragraph (1) shall consist of a document which evidences the Commissioner's agreement to pay (as provided in paragraph (4)) an employment network, which is serving under the Program and to which such ticket is assigned by the beneficiary, for such employment services, vocational rehabilitation services, and other support services as the

employment network may provide to the beneficiary.

“(4) PAYMENTS TO EMPLOYMENT NETWORKS.—The Commissioner shall pay an employment network under the Program in accordance with the outcome payment system under subsection (h)(2) or under the outcome-milestone payment system under subsection (h)(3) (whichever is elected pursuant to subsection (h)(1)). An employment network may not request or receive compensation for such services from the beneficiary.

##### “(c) STATE PARTICIPATION.—

“(I) IN GENERAL.—Each State agency administering or supervising the administration of the State plan approved under title I of the Rehabilitation Act of 1973 may elect to participate in the Program as an employment network with respect to a disabled beneficiary. If the State agency does elect to participate in the Program, the State agency also shall elect to be paid under the outcome payment system or the outcome-milestone payment system in accordance with subsection (h)(1). With respect to a disabled beneficiary that the State agency does not elect to have participate in the Program, the State agency shall be paid for services provided to that beneficiary under the system for payment applicable under section 222(d) and subsections (d) and (e) of section 1615. The Commissioner shall provide for periodic opportunities for exercising such elections.

##### “(2) EFFECT OF PARTICIPATION BY STATE AGENCY.—

“(A) STATE AGENCIES PARTICIPATING.—In any case in which a State agency described in paragraph (1) elects under that paragraph to participate in the Program, the employment services, vocational rehabilitation services, and other support services which, upon assignment of tickets to work and self-sufficiency, are provided to disabled beneficiaries by the State agency acting as an employment network shall be governed by plans for vocational rehabilitation services approved under title I of the Rehabilitation Act of 1973.

“(B) STATE AGENCIES ADMINISTERING MATERNAL AND CHILD HEALTH SERVICES PROGRAMS.—Subparagraph (A) shall not apply with respect to any State agency administering a program under title V of this Act.

“(3) AGREEMENTS BETWEEN STATE AGENCIES AND EMPLOYMENT NETWORKS.—State agencies and employment networks shall enter into agreements regarding the conditions under which services will be provided when an individual is referred by an employment network to a State agency for services. The Commissioner of Social Security shall establish by regulations the timeframe within which such agreements must be entered into and the mechanisms for dispute resolution between State agencies and employment networks with respect to such agreements.

##### “(d) RESPONSIBILITIES OF THE COMMISSIONER OF SOCIAL SECURITY.—

“(I) SELECTION AND QUALIFICATIONS OF PROGRAM MANAGERS.—The Commissioner of Social Security shall enter into agreements with 1 or more organizations in the private or public sector for service as a program manager to assist the Commissioner in administering the Program. Any such program manager shall be selected by means of a competitive bidding process, from among organizations in the private or public sector with available expertise and experience in the field of vocational rehabilitation or employment services.

“(2) TENURE, RENEWAL, AND EARLY TERMINATION.—Each agreement entered into under paragraph (1) shall provide for early termination upon failure to meet performance standards which shall be specified in the agreement and which shall be weighted to take into account any performance in prior