

in a portion of Christian County that in 1820 would become Trigg County.

With the passing of time, three of the Bridges children married three of the Thomas children, the beginning of family connections that remain strong today.

During the almost 200 years since these families chose Trigg County as their home, they and their descendants have made invaluable contributions to the cultural, religious, educational and political life of the county.

It is my honor to represent these distinguished families in the Congress of the United States and I am proud to introduce them to my colleagues in the House of Representatives and recognize their patriotism and civic leadership.

IN HONOR OF MS. MARGARET  
BLAKE ROACH

**HON. ALCEE L. HASTINGS**

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, July 29, 1999*

Mr. HASTINGS of Florida. Mr. Speaker, it is with great sadness that I rise today to mark the loss of a remarkable leader in South Florida. Margaret Blake Roach, an educator and pioneer in civil rights, passed away on July 16, 1999, among her loving family in Ft. Lauderdale, Florida. The Broward County community is no doubt in mourning for the loss of this great leader, mentor, and role model.

Margaret Roach served as a beacon of wisdom and fairness for many who suffered from social injustice. For more than thirty years, Margaret was at the forefront of the civil rights movement. She was the founder and president emeritus of the Urban League of Broward County and a founding member of the Broward/South Palm Beach region of the National Conference for Community and Justice. She was guided by the simple principle of access to opportunity for all, and she shared that principle with everyone she came in contact.

In addition, Margaret Roach realized the need and the importance to attend to the community's future by caring for the local children. She worked as an administrator in Broward County Schools for almost 24 years and was trustee and former chairperson of the Board of Trustees at Broward Community College. Margaret nurtured her students with an uncommon commitment to education and an education that went far beyond reading, writing, and arithmetic. She taught her students by example and brought both her time and leadership to various civic establishments such as the United Way, Habitat for Humanity, and the Cleveland Clinic.

The State of Florida will truly miss Margaret Roach for both her vision and her commitment to serving others. I am confident that despite the sadness of her loss, the Broward community will celebrate her exceptional life through the organizations to which she dedicated both her time and compassion. Mr. Speaker, I ask for my colleagues to join me as we honor this great American who has left such a memorable impression on the lives of so many people. I am grateful to Margaret Roach for her years of dedicated service to humanity and mourn her loss.

CELEBRATING THE CONTRIBUTIONS OF MARGARET KELLY

**HON. BRUCE F. VENTO**

OF MINNESOTA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, July 29, 1999*

Mr. VENTO. Mr. Speaker, recently the Saint Paul Federation of Teachers Local #28 took time out to honor a special person and friend, Margaret Kelly.

Margaret Kelly, through a long career in Saint Paul Public Schools, is committed to education and has invested in building solid representation for teachers. Politically active, her hard work has resulted in a successful educational environment and an effective teacher's labor union. Her sister and perhaps best supporter, Mary Kelly, has also been active.

The roots of this local union go back many years and in line 1940's when there was labor strife, a young Margaret Kelly was in the middle of it. Today relations are more harmonious, but the challenges to Saint Paul Federation of Teachers #28 President Ian Keith are just as great. Fortunately, he has Margaret Kelly to rely upon. As a Member of Congress, I have been proud and well served with Margaret and Mary Kelly's counsel as well.

Congratulations to Margaret Kelly. The following brief article from the July 21 Union Advocate touches upon Margaret's role and the feelings of her fellow teacher's union members.

[From the Union Advocate, July 21, 1999]  
LABOR MOVEMENT PIONEERS GATHER TO  
CELEBRATE, REFLECT

Some of the key leaders who helped build the St. Paul Federation of Teachers gathered July 13 to celebrate the contributions of one of their own—Margaret Kelly (left), a member of the local for more than 50 years, an officer and leader.

Ian Keith, president of the St. Paul Federation of Teachers, Local 28, presented her with the American Federation of Teachers "Living the Legacy" Award.

"A lot of things changed in the union, but Margaret was always there," said Tom Dosch. "She really represented the union and unionism. She certainly was a guiding force the early years I was involved."

Although she's been retired, Kelly is still remembered fondly by many of her former students, said Don Sorenson, another colleague. "Margaret not only did a great job in the union, she also was a great teacher." Kelly taught junior high English and Social Studies.

Kelly said she believed her greatest accomplishment was successfully working for state legislation to establish retiree health benefits for teachers.

Among those honoring Kelly were family members and fellow teachers, some of whom were involved in the historic St. Paul teachers strike of 1946—the first organized teachers strike in the United States. Others have been leaders of the union in the years since.

TRIBUTE TO MICHAEL J. RILEY

**HON. HOWARD L. BERMAN**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, July 29, 1999*

Mr. BERMAN. Mr. Speaker, I rise today to pay tribute to my friend, Mike Riley, who is re-

tiring after a 45-year career with the Teamsters Union. In his modest way, Mike has said that working as a union organizer is "one of the few things I was good at that I liked." I don't know about his other pursuits, but I can say without hesitation that Mike is one of the best union representatives that I have ever known.

Mike's union career began as an accident. He was working as a truck driver in San Francisco, recently back from a tour of military duty in Korea, when he attended a union meeting. The big issue that day was whether members should support an increase in dues from \$3 to \$3.50 per month. Mike thought the request was justified, especially since the union had recently negotiated a \$2.50 per week increase for Mike and his co-workers.

As it turned out, he was in the minority. From that point, Mike started to speak in favor of the union at the monthly meetings. His efforts caught the attention of union organizers, who asked him to join their ranks. He accepted the offer, and has never looked back.

Mike has held many prominent positions with the Teamsters, including International Union Representatives, International Vice President, Chairman of the Western Conference of Teamsters and President of Teamsters Joint Council 42, the position he holds today. Mike estimates he has helped negotiate thousands of contracts and settle tens of thousands of grievances through the years.

Mike counts among his proudest achievements obtaining early retirement—with full benefits—for eligible union members and helping to establish the Teamsters Miscellaneous Health and Welfare Plan, which provides medical, dental and vision benefits to an additional 25,000 Teamsters and their families.

Although he was dedicated to the union, Mike did make room in his schedule to serve as member of the Board of Directors of Big Brothers of Greater Los Angeles. As the father of three sons (and three daughters), Mike knows better than most how important it is for a young man to have an adult male figure in his life. One of his sons is currently serving as a Big Brother.

I ask my colleagues to join me in saluting Mike Riley, whose sense of compassion, commitment to economic justice and devotion to his family is an inspiration to us all. I am proud to be his friend.

TIME TO INCREASE THE MINIMUM  
WAGE: THERE IS A HIGH COST  
FOR LOW WAGES

**HON. TOM LANTOS**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, July 29, 1999*

Mr. LANTOS. Mr. Speaker, with 126 of our distinguished colleagues, I am a cosponsor of the bill, H.R. 325, which was introduced by our colleagues Congressman DAVID BONIOR and Democratic Leader RICHARD A. GEPHARDT. Our legislation would raise the minimum wage from \$5.15 to \$5.65 on September 1, 1999, and from \$5.65 to \$6.15 on September 1, 2000. An identical bill has been introduced in the Senate.

Mr. Speaker, the present minimum wage is a poverty wage. A single mother, with two children, working at minimum wage earns thousands of dollars less than the poverty level.

You just cannot raise a family on \$5.15 an hour. As Barbara Ehrenreich said in an essay entitled "The High Cost of Low Wages" which appeared in *America @ Work*: "Even in an economy celebrating unequalled prosperity, a person can work hard, full-time or even more, and not make enough to live on, at least if she intends to live indoors."

It is essential that we increase the minimum wage, Mr. Speaker, in order to prevent further erosion of the purchasing power of low-wage workers. An increase in the minimum wage will serve as an important means for people to gain independence from government income support programs. It will boost worker morale and increase worker productivity.

Mr. Speaker, we can afford to increase the minimum wage—and now is the time to do it. Our nation has now experienced the longest peacetime expansion in our country's history. The unemployment rate has fallen to 4.4%, the lowest rate in a generation. Inflation remains extremely low. Based on recent studies, there would be no adverse effects on employment or job opportunities with the implementation of the proposed increases in the minimum wage. The 1996–1997 increase of the minimum wage serves as an example of the effect of such an increase upon our economy. Two months after the 1997 increase the national unemployment rate actually dropped one full percentage point. Raising the minimum wage is good for the economy. The extra money gets spent at the grocery store, at the hardware store, and throughout the local community.

Mr. Speaker, approximately, ten to twelve million Americans will benefit from this legislation. Minimum wage workers are a significant part of our workforce. Over half of these workers are women. Almost three-fourths are adults. Half of those who will benefit from this bill work full-time, and 80% of them work over twenty hours per week. They are providers of child care. They are teachers' aides. They are single heads of households with children. These are hard-working people who deserve a fair living wage.

Barbara Ehrenreich, the author of over a dozen books on politics and society, authored a particularly good essay on the consequences of the low wages and the implications of increasing the minimum wage—"The High Cost of Low Wages"—which appeared in the *AFL-CIO publication America @ Work*. Mr. Speaker, her article is particularly insightful. I urge my colleagues to read Ms. Ehrenreich's article, and I urge them to support the adoption of H.R. 325.

#### THE HIGH COST OF LOW WAGES

Last summer I undertook an unusual journalistic experiment: I set out to see whether it is possible to live on the kind of wages available to low-skilled workers. I structured my experiment around a few rules: I had to find the cheapest apartment and best-paying job I could, and I had to do my best to hold it—no sneaking off to read novels in the ladies room or agitating for a Union.

So, in early June, I moved out of my home near Key West and into a \$500 efficiency apartment about a 45-minute drive from town. I would have preferred the trailer park right on the edge of town, but they wanted over \$600 a month for a one-person trailer.

Finding a job turned out to be a little harder than I'd expected, given all the help-wanted signs in town. Finally at one of the big corporate discount hotels where I'd applied for a housekeeping job, I was told they

needed a waitress in the associated "family restaurant."

The pay was only \$2.43 an hour, but I figured with tips, I would do far better than I would have at the supermarket which was offering \$6 an hour and change.

I was wrong. Business was slow, and tips averaged 10% or less, even for the more experienced "girls." I was curious as to how my fellow workers managed to pay their rent. The immigrant dishwashers (from Haiti and the Czech Republic) mostly lived in dormitory-type situations or severely overcrowded apartments. As for the servers, some were technically homeless. They just didn't think of themselves that way because they had cars or vans to sleep in. I was shocked to find that a few were sharing motel rooms costing \$40 to \$60 a night, and I'm talking about middle-aged women, not kids. When I naively suggested to one co-worker that she could save a lot of money by getting an apartment, she pointed out that the initial expense—a month's rent in advance and security deposit—was way out of her reach.

Meanwhile, my own financial situation was declining perilously. The money I saved on rent was being burned up as gas for my commuting. I was spending too much on fast food. I began to realize it's actually more expensive to be poor than middle class: You pay more for food, especially in convenience stores, you pay to get checks cashed; and you can end up paying ridiculous prices for shelter.

I decided to redouble my efforts to survive. First, I got a waitressing job at a higher-volume restaurant where my pay averaged about \$7.50 an hour. Then I moved out of my apartment and into the trailer park, calculating that, without the commute, I'd be able to handle an additional job. For a total of three days altogether, I did work two jobs—including a hotel housekeeping job I finally landed.

At the end of the month, I had to admit defeat. I had earned less than I spent, and the only things I spent money on were food, gas and rent. If I had had children to care for and support—like many of the women now coming off welfare—I wouldn't have lasted a week.

But my experiment did succeed in showing that, even in an economy celebrating unequalled prosperity, a person can work hard, full-time or even more, and not make enough to live on, at least if she intends to live indoors. I left thinking that if this were my real life, I would become an agitator in no time at all, or at least a serious nuisance.

#### INTRODUCTION OF THE MEDICARE PHYSICIAN SELF-REFERRAL IMPROVEMENT ACT OF 1999

#### HON. FORTNEY PETE STARK

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Thursday, July 29, 1999

Mr. STARK. Mr. Speaker, the physician self-referral law has successfully prevented billions of dollars worth of business deals that would have abused patients through overtesting and provision of unnecessary services and wasted Medicare funds. That's why the legislation that is sponsored by Representative BILL THOMAS—which effectively guts the statute by eliminating the Federal Government's authority to regulate providers' compensation relationships—should be summarily rejected.

Instead, I hope that my colleagues will take a careful look at the legislation that I am intro-

ducing, which makes certain responsible changes in the law to streamline and simplify it.

The principal provision in the Medicare Physician Self-Referral Improvement Act of 1999 creates a fair market value exception, or safe harbor, for providers who enter into compensation relationships with entities to which they refer Medicare and Medicaid beneficiaries for health services. All that is required under the fair-market value exception is that providers set down the terms of their arrangement in writing, that it is for a specified period of time and is signed by all parties; that it is not based on the volume or value of referrals; and that rates paid are commercially reasonable.

What honest doctor can't meet those standards?

The bill that I am introducing also makes changes in the "direct supervision" requirement that governs the in-office ancillary services safe harbor; substantially narrows financial relationship reporting requirements for providers, who would only have to produce accounts of their financial relationships and those of immediate family members upon audit; modifies the law's "direct supervision" requirement for in-office ancillary services; expands the prepared plan exception to include Medicare and Medicaid coordinated capitated plans; creates an exception for areas in which the HHS Secretary finds there are no alternative providers; exempts ambulatory surgical centers and hospices; alters the definition of a group practice; and requires HCFA to issue advisory opinions within 60 days of receiving a request.

If enacted, these changes would improve the law without undermining it—as the Thomas bill clearly would. Policymakers know that the self-referral law is uniquely effective in controlling overutilization, and that it works well precisely because providers scrub their arrangements before finalizing contracts. In effect, the self-referral law is self-enforcing.

To further substantiate that point, at a May 13 Ways & Means Health Subcommittee hearing on the physician self-referral law, the HHS Inspector General's chief counsel, D. McCarty Thornton, testified that the phony joint ventures on the 1980's have decreased significantly. That is good news.

The result is that compliance with the law is standard practice in the health industry today. Even Columbia-HCA, which I have long criticized, now has a system in place that carefully screens financial relationships with physicians in order to stay in compliance with the law.

This demonstrates that even without final regulations, the law is effectively controlling overutilization in Medicare's fee-for-service program—which still comprises 82 percent of all enrollees. Absent the law's curbs, Medicare would be highly vulnerable to overutilization again. Indeed, in 1995, when Representative THOMAS introduced similar legislation, the Congressional Budget Office estimated the bill would cost Medicare \$400 million over 7 years.

It is particularly hypocritical that the American Medical Association is lobbying for repeal of the law's compensation provisions. Last time I checked, AMA's Code of Medical Ethics bars members from entering into self-referral arrangements.

The Health Care Financing Administration has promised to issue final regulations for the