

In the terrorist bombing of the Marine barracks in Beirut, the serpentine chain of command wound through six layers of command, including officers from every service, before it reached the ill-fated Colonel commanding the Marine contingent on the ground—the Secretary of Defense; the CINC at Mons, Belgium; DCINC at Stuttgart, Germany; CINCNAVEUR with headquarters in both London and Naples; Sixth Fleet Commander in the Mediterranean; and the Naval Task Force commander off the coast of Lebanon.

The tragic Beirut bombing, with 241 U.S. casualties, was the event that really convinced many Members that Congress needed to find out what was wrong within the Department of Defense, and to take steps to correct the problems. The late Congressman Bill Nichols, a highly respected Member from Alabama, was especially galvanized by Beirut. Congressmen Hopkins, Aspin, and Kasich, as well as Senators Goldwater, Cohen, Nunn, and Levin, were also deeply involved in the legislation that eventually was named the Goldwater-Nichols Department of Defense Reorganization Act of 1986.

You know the major provisions of the Act, so I will not go over them in detail. However, allow me to summarize the Act's effect:

Now, the JCS Chairman, not the Committee, is the principal military advisor, a role exemplified by General Colin Powell during Just Cause and the Persian Gulf War.

Now, the Joint Staff reports to the Chairman. It is composed of talented and qualified officers, and it is possibly the most powerful staff in the Department of Defense.

Now, the CINCS possess the requisite command authorities, as was so amply demonstrated by General Schwartzkopf in the Gulf War.

Of course, Goldwater-Nichols was not the sole cause of reversing the negative trend in operational performance since 1986. It is worth noting, however, that the U.S. Armed Forces have experienced fourteen years of outstanding success in conducting contingency operations since that year. Of particular note are Operation Just Cause in Panama and, Operations Desert Shield and Desert Storm, as I mentioned previously.

Finally, it is important to point out that it was not the goal of Goldwater-Nichols to weaken the services. To the contrary, Goldwater-Nichols was intended to push them firmly back into their legislatively assigned roles—organizing, training, and equipping forces to carry out the missions assigned to the CINCs. I do not know if Goldwater-Nichols has fully accomplished this objective, but it has made a difference.

#### PROFESSIONAL MILITARY EDUCATION

During 1988 and 1989, I was Chairman of the Panel on Military Education of the House Armed Services Committee. I have a confession to make—I did not want to get involved in studying Professional Military Education. I thought nothing could be more boring. Archie Barrett had to use his considerable powers of persuasion to convince that this area needed to be studied. I am glad that he was successful. The subject matter was fascinating, and I believe the work of the Panel was productive.

The Panel was formed because the House Armed Services Committee perceived little or no effort by DOD to comply with a key provision of the Goldwater-Nichols Act. That provision required DOD to examine the professional military education schools and make changes where necessary to ensure that officers were being prepared to participate with other services in joint operations and to serve in joint assignments.

The Panel visited every staff college, and every war college. We held a hearing at most of them, as well as hearings in Washington.

After more than a year, we issued a comprehensive 200-page report that contained roughly 100 recommendations for changes in military education.

At this point, I had planned to discuss each of these 100 recommendations in detail. However, I know you all want to get home for dinner tonight, so I will only outline in brief what we found in regard to Navy PME.

First, the good news: We found that the Naval War College was hands-down the best service war college.

Next, the bad news: Naval officers attended at most only one year of professional military education whereas the other services took pains to ensure that their most competitive officers received two years. As a consequence, the intermediate PME course at Newport was almost an identical twin of other. I suggested that the Navy consider providing intermediate Professional Military Education at the Naval Postgraduate School. Moreover, in light of the pressing need for the officer corps of the future to be able to grasp the potential of new technologies to change the way wars are fought, and to understand how to employ technologically advanced weapons and equipment, I wrote the Chief of Naval Operations suggesting that an intermediate PME curriculum at the Naval Postgraduate School, "could interweave the technological lessons that abound throughout military history with an appreciation of what technology offers today and a perspective of the future challenges facing officers in the post-industrial era."

Recently, I learned that the Navy is planning to offer its intermediate course at the Naval Postgraduate School starting later this year. This is a giant step in the right direction, and I am pleased that the Navy, at least in part, is taking my suggestion seriously. Eventually, I would really like to see the Naval Postgraduate School, in partnership with the Naval War College, be allowed to develop a genuine intermediate PME curriculum that uniquely integrates studies intended to increase technological literacy of the student officers with traditional PME.

#### CONCLUSION

Let me conclude by giving you a charge: Make the Armed Forces a better institution as a consequence of your service. During your careers, I urge you continuously to examine your consequence of your service. During your careers, I urge you continuously to examine your service, the joint military elements, and the Department of Defense from a detached, objective perspective. As you progress in rank, use your influence to rectify flaws where you find them. Many, perhaps most, of the problems discovered by Congress in the organization of the Joint Chiefs of Staff and in Professional Military Education had been identified in studies as far back as the 1950's. If DOD had acted—if senior civilian and military leaders had initiated needed changes—legislation would not have been required. Change was opposed by those who wanted to preserve narrow parochial interests. The result of that opposition to change was, as mentioned before—Vietnam, Desert One, Beirut, Grenada. Do not allow your service, the joint military elements, or the Department of Defense to repeat the mistakes of the past during your watch.

The best way to avoid repeating the mistakes of the past is to commit to a lifelong study of military history. Consider how General Schwartzkopf used the lessons of history in at least three instances in his successful Desert Storm campaign:

First, the thorough 40-day air campaign which preceded the ground war recalls the failure to conduct adequate bombardment at the island of Tarawa in November of 1943.

The price paid for that failure at Tarawa was heavy Marine Corps casualties. In the Gulf War, the ability of Iraqi forces to offer opposition to our forces was severely reduced.

Second, consider the successful feint carried out by the 1st Cavalry Division prior to the actual start of the ground war. This recalls Montgomery's strategy at the Battle of the Marne in North Africa against the German Afrika Corps. This action led up to the decisive battle at El Alamein.

Third, by utilizing a leftward flanking movement when he launched the ground war, General Schwartzkopf was taking a page from the book of Robert E. Lee and Stonewall Jackson at the Battle of Chancellorsville. As you will recall, Jackson's forces conducted a brilliant flanking maneuver and completely surprised Union forces under General Joseph Hooker, in the May 1863 battle.

Thank you for the opportunity to address you today. God bless you, and I wish you all in your careers.

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#### THE CROP INSURANCE EQUITY ACT OF 1999—COMPANION LEGISLATION TO S. 1108

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#### HON. CHARLES W. "CHIP" PICKERING

OF MISSISSIPPI

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, June 15, 1999*

Mr. PICKERING. Mr. Speaker, I am pleased to have the opportunity today to introduce companion legislation to S. 1108, the Crop Insurance Equity Act of 1999, introduced by Senators COCHRAN and LINCOLN on May 24, 1999.

This legislation will effectively function to reform the problems farmers across the nation have encountered with the current infeasible federal crop insurance program. Participants in the federal crop insurance program will find that this legislation benefits farmers nationwide, not simply farmers in one region of the country.

The Crop Insurance Equity Act of 1999 requires that the Federal Crop Insurance Corporation re-evaluate current rating methods and processes used in rating crop insurance rates by September 30, 2000. In doing this, the rates paid by many farmers may be reduced through these new procedures. However, if it is found that through this reassessment rates would increase for farmers in certain geographic areas, the current rating system is to remain in place. In restructuring these rates, FCIC will begin its reassessment with those commodities with the lowest participation rate of buy-up coverage plans.

Currently, farmers who buy the highest levels of buy-up coverage receive the lowest levels of government premium subsidy. This is a direct link to the low percentage of farmers who purchase buy-up coverage in my state. The Crop Insurance Equity Act of 1999 will equalize all levels of buy-up coverage ensuring that all farmers, no matter what level of buy-up coverage they purchase, will receive equal assistance from the federal government in their purchase of buy-up coverage.

This legislation will further work to make federal crop insurance more appealing by establishing a system of discounts and other policy options from which farmers may choose. Farmers who effectively manage farm risk through good management practices which reduce the risk of an insurable loss will receive

discounts toward premiums on their insurance coverage. In doing so, the federal crop insurance program will work in a manner like other forms of insurance. If a driver has a good driving record, he or she should justly pay premiums that reflect such. In the same manner, under this legislation, farmers who rarely file insurable losses will receive premium discounts under the pilot program established by this bill.

All farmers will benefit from the reform set by the Crop Insurance Equity Act of 1999 as this legislation raises the basic coverage level for catastrophic coverage, the lowest unit of crop insurance protection. Currently, this basic level of protection is completely free to the farmer and covers 50% of the grower's average production history at 55% of market price. This legislation will increase that basic coverage level to 60% of the farmer's average production history at 70% of the market price. Doing so will offer a more feasible safety net to the producer should a loss be incurred.

Mr. Speaker, farmers in my home state of Mississippi assert that one of the primary problems faced by the current crop insurance program is that it is sometimes abused and exploited by farmers who seek to swindle the federal government at the expense of fellow producers. The Crop Insurance Equity Act of 1999 will reduce insurance fraud through imposing stiffer penalties for anyone, including insurance companies, agents, and producers, who participate in fraudulent activities.

This legislation will also protect new farmers or farmers who rent new land or decide to produce new crops by assigning them a fair yield until they are able to generate sufficient actual production data. In addition, farmers who encounter multiple year disasters will be protected by being assigned a yield equal to eighty-five percent of the county transition yield for any year in which the farmer's yield falls below that eighty-five percent level.

The Crop Insurance Equity Act of 1999 reforms the Federal Crop Insurance Corporation Board of Directors to include more farmers from different regions of the United States and creates an office to work with private insurance companies who develop new crop insurance products. The legislation goes further by reducing the amount of excessive underwriting gains received by these insurance companies.

Mr. Speaker, our agricultural producers are demanding a more feasible and more affordable federal crop insurance program. I believe that this crop insurance legislation is a sound and fair proposal which can be supported by producers from all regions of the nation.

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**TRIBUTE TO MS. ASHLY HUNTER  
AND MS. LAURA JANE AMODEI  
ON THEIR PARTICIPATION IN  
THE INTERNATIONAL SPECIAL  
OLYMPICS**

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**HON. FRANK MASCARA**

OF PENNSYLVANIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, June 15, 1999*

Mr. MASCARA. Mr. Speaker, I would like to honor two special constituents in my district who are the epitome of strength, determination, and selflessness, Ms. Ashly Hunter and Ms. Laura Jane Amodei.

I am proud to announce that Ashly Hunter will compete in swimming when the Inter-

national Special Olympics convenes June 26 through July 4 in Raleigh/Durham, NC, where she will swim the 25-meter breaststroke and the 50-meter backstroke. This is a dream for her that has been 20 years in the making.

Many people helped Ashly make her dream come true. In addition to her parents, Ashly's coach, Ms. Laura Jane Amodei, is also paramount to Ashly's success. Ms. Amodei has also been selected as an alternate coach to this year's games after dedicating over 20 years to the Special Olympics as a coach for the Mon Valley Swimming team of Washington Valley. Those who know Ms. Amodei and those fortunate enough to have been coached by her say she inspires her athletes to achieve maximum individual performance. Indeed, Ms. Amodei has enabled Ashly to master the very backstroke and breast stroke techniques that won her the right to compete in this year's games. It is this dedication and selflessness of special Americans such as Ms. Laura Jane Amodei that should inspire all of us to be the best citizens we can be.

Ms. Hunter won the right to compete in the International Games after a series of local, regional, and State victories, where she compiled an amazing 101 victories, including 56 gold, 31 silver, and 14 bronze. She will become the first Mon Valley resident to attend the International Special Olympics after competing for 15 years in the Washington County Special Olympics.

Whether Ashly is cheering the California University Vulcans basketball team on to victory, exploring her love of music and dance, or bike riding with her parents, who she inspired to become certified aquatic coaches, Ashly's love of life and people burns brightly. Her grit serves as testament to the joy and wonder of life to those around her. Needless to say, we, in the 20th District of Pennsylvania, are extremely proud of Ms. Hunter's fine accomplishments and the person she inspires us to be.

Mr. Speaker, I know the entire House of Representatives joins me in saluting the hard work and dedication of Ms. Ashly Hunter and Ms. Laura Jane Amodei and wishing them the best of luck at this year's International Special Olympics.

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**SALUTE TO POLICE CHIEF JOSEPH  
SAMUELS, JR.**

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**HON. BARBARA LEE**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, June 15, 1999*

Ms. LEE. Mr. Speaker, I rise in honor today to salute Police Chief Joseph Samuels, Jr., the first African-American Chief of Police in the City of Oakland.

Police Chief Samuels joined the Oakland Police Department in 1974 after working for a Finance Corporation as a Branch Manager. He rose through the ranks of the Police Department to the position of Captain where he spent three years in the Patrol Division. He later served in the investigative and support units of the Department.

In October, 1991, he was appointed Chief of Police of the City of Fresno in California. He has continued his civic involvement and is a member of the Board of Directors of the Oakland Boys and Girls Club, the Oakland Jazz Alliance, the Alameda County Chapters of the

American Cancer Society and the American Red Cross.

During his tenure as Oakland's Chief of Police, part one felonies were reduced by 23.3%, homicides were reduced by 54.4% and violent crimes fell by 23.2%. Citizen complaints against Police Department personnel also decreased by 44% during Chief Samuels' tenure.

Chief Samuels' other accomplishments include securing over \$30 million in state and federal grants to expand the Department's personnel and community outreach. Chief Samuels also established nine citizen community oriented boards.

Chief Samuels' professional affiliations include membership in the International Association of Chiefs of Police, the Police Executive Research Forum, the National Organization of Black Law Enforcement Executives, the California Peace Officers Association, the California Police Chiefs Association, and the Alameda County Chiefs of Police and Sheriff's Association.

Chief Samuels has made a positive and profound impact on the lives of many individuals and organizations throughout the City of Oakland and I know that the community is more safe as a consequence of his leadership.

I proudly join his many friends and colleagues in thanking and saluting him on his years of service to the community and his commitment to law enforcement.

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**TRIBUTE TO THE INTERNATIONAL  
AFRICAN ARTS FESTIVAL**

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**HON. EDOLPHUS TOWNS**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, June 15, 1999*

Mr. TOWNS. Mr. Speaker, the International African Arts Festival, formally known as the African Street Festival, has been a cultural institution providing a venue for African-inspired culture to the Brooklyn community for 28 years. Started in 1971 as a graduation ceremony for the Uhuru Sasa School, the festival grew into a major event attracting international attention. Held each summer during the July 4th weekend, the festival features an African marketplace of over 200 vendors providing unique arts, crafts, foods, and goods from all over the world. The marketplace is the backdrop for continuous entertainment on two stages. The festival has hosted award winning and internationally recognized entertainers and recording artists.

In 28 years, the festival has grown into a major event for the Brooklyn community. Attracting over 50,000 visitors each year, the International African Arts Festival continues to grow and dig its roots deeper into the community. Among the festival's many featured events are the talent search, "Ankh" awards ceremony, living legends awards, special showcases for seniors, a parade down Fulton street, scholarship presentations, African marketplace, and world-class entertainment.

Tens of thousands of people visit the festival every year just to shop for the diverse, rare items that have become the trademark of the marketplace at the International African Arts festival. The people of New York know that they can come to the festival to find the latest in paintings, sculptures, jewelry, furniture, and goods of every kind. The shopping