

CONGRATULATING THE PRESIDENT FOR HIS FIRM STAND DURING THE OSLO LAND MINE TREATY NEGOTIATIONS

Mr. ENZI. Mr. President, yesterday, President Clinton held a press conference in which he outlined his reasons for refusing to sign onto the Oslo Land Mine Treaty. As my colleagues know, this treaty is intended to eliminate the horrible and very real carnage thrust on people of war torn countries by abandoned and old-fashioned land mines. The President said that the refusal of the signatories to consider our Nation's security requirements with regard to our use of self-deactivating, so-called smart mines, and our obligations to the defense of our loyal South Korean allies, represented a line which he simply could not cross for the good of the Nation.

Honesty compels me to speak out when I disagree. It also demands that I recognize a person when he is right without regard to which side of the aisle he may occupy. I rise today to commend the President's act of courage in refusing to sign the Oslo Treaty, and for being willing to stand up and say we need to protect our soldiers when they have to be in the field. As we all know, the pressure on him to sign—especially during the last several weeks—has been worldwide, relentless, and most intense—even from his own party.

Thankfully for our troops, the President understands the danger of taking this defensive weapon away from them. Thankfully for our troops, the President understands the importance of land mines to the defense of the hottest spot on the globe today—the Korean Peninsula. Thankfully for our troops, the President understands that taking smart mines away will not help one person in any mine-infested country in the world. Thankfully for our troops, the President understands that you simply cannot legislate the horror out of war.

I commend President Clinton for his exercise of good judgment in the face of overwhelming public pressure to do otherwise. I also commend the Joint Chiefs of Staff and all the many generals and admirals, both retired and active duty, including Gen. Norman Schwarzkopf, who have made their opposition to this treaty known. I commend so many of my colleagues who, during recent meetings with Canadian lawmakers, expressed their support for the President's efforts. Finally, I commend Secretary of Defense Cohen, for his wise counsel.

Regrettably, the effort to take this necessary defensive weapon away from our troops is still active. There is still legislation proposed that would do exactly that. But yesterday a battle was won in that struggle, and every American soldier, current and future, who might ever have to go into harm's way, and each mother, father, son, and daughter owes our President a debt of gratitude. He did the right thing for our country.

ABUSIVE AND EXPLOITATIVE CHILD LABOR

Mr. HARKIN. Mr. President, I rise today to speak about an important issue, child labor. Over the years, I have come to this floor many times to speak about abusive and exploitative child labor and have introduced legislation to combat it.

But today I am here to specifically raise awareness about child servitude and to speak out against this horrific practice. Several years ago, the South Asian Coalition on Child Servitude (SAACS) based in New Delhi, India, began to devote this day, September 18, to raising awareness about children forced to work. I would like to take a moment to talk about SAACS and their endeavors under the leadership of my good friend, Kailash Satiyarti. In April of this year, I visited Mukti Ashram or liberation retreat established by SAACS which is located outside of New Delhi. This is a place where bonded child laborers are freed from the shackles of slavery and are able to attend school, learn a trade and most importantly to regain their self-worth. I was deeply moved by these children and impressed by their progress in overcoming their previous circumstances.

Mr. President, I want to be clear. I am not talking about children who work part-time after school or on weekends. There's nothing wrong with that. I worked in my youth—perhaps so did you. That is not the issue.

The issue is children who are forced to work in hazardous environments—many under slave-like conditions who sweat long hours for little or no pay and are thus denied education or the opportunity to grow and develop. It's the kind of work that endangers a child's physical and emotional well-being.

And let there be no mistake: When the growth of children is stopped so is the growth of a nation.

I would also like to take a moment to remember a former child laborer whose life was ended but whose message still resonates throughout the world. His name was Iqbal Masih. He was sold into slavery at age of 4. He was shackled to the carpet looms to slave 14 hours a day, 6 days a week for 6 long years. Until, he broke free.

But instead of turning away from the hell that was his life, Iqbal did the opposite. He brought his world to us. He showed us things we didn't want to see. He told us things we didn't want to hear. And he challenged us, when he said "the world's enslaved children are your responsibility." Iqbal Masih was a leader and a crusader, sadly, he was assassinated on April 16, 1995. At the age of 13, his voice was silenced. We remember him today and the hundreds of millions of children who toil away and remember them in the best way possible—by keeping his message alive and his crusade going strong.

As I mentioned earlier, I traveled to South Asia in April and laid a wreath

at Iqbal's grave in Pakistan. I also visited the school in Kasur that was built in Iqbal's memory with the support of students from the Broad Meadows School in Quincy, MA and donations from children throughout the United States.

Throughout my visit to South Asia, I carried the same message everywhere I went and to anyone who would listen: child labor is a big concern in the United States and that concern is not going to go away. I am going to continue to work hard to make sure that it's on the agenda in Congress, at the United Nations next month, and at the ILO.

The definition of child labor is not an American standard—it is an international one. ILO Convention 138 is clear. The minimum age for employment is 15 years—developing countries may invoke a transitional age of 14—and 18 years is the minimum for hazardous work.

Virtually every nation on Earth has similar laws on its books today. So let me put to rest the notion that somehow this is the "West" imposing its will on others. These are not the West's standards. These are the world's standards.

And the fact is, some of the most powerful calls for the elimination of child labor have been sounded from the governments of the developing world. The Delhi Declaration, adopted in 1995, includes a strongly worded resolution on child labor. As does a resolution adopted at last year's ministerial conference of the South Asian Association of Regional Cooperation held in Pakistan.

I believe that it is our job to work together to transform the resolutions we adopt from words to deeds—from intentions to actions. And that is what I have committed much of my time and energy to doing.

In 1992, I introduced the Child Labor Deterrence Act, the most comprehensive legislative initiative in the United States to end abusive and exploitative child labor. Some called it revolutionary legislation but, in truth, it is rooted in the most conservative of notions: International trade cannot ignore international values.

It is true that the vast majority of child laborers do not work in the export sector. And of course, the exploitation of children is deplorable under any circumstances. But, the reason I have focused on child labor in industries that export to the United States is that we need to begin somewhere. The export sector is an area where we have leverage and where we can try and effect some change now.

Since the time I began my effort, support has grown tremendously. As I have traveled around the United States and spoken with people about the issue of child labor, I have found that consumers want to get involved. They want information.

They want to know if products on the shelves are made by children. And they don't want to buy it if it is. A recent

survey by Marymount University of Virginia found that more than three out of four Americans said they would avoid shopping at stores if they were aware that the goods sold there were made by child labor.

Consumers also said that they would be willing to pay more for a garment if it were guaranteed to be made under humane conditions. So, Mr. President, American consumers have spoken. They don't want to reward companies with their hard earned dollars by buying products made with child labor.

And the Senate too has spoken. In 1993, this body appropriately put itself on record in opposition to the exploitation of children for commercial gain. In my view this was the first step toward ending child labor.

Earlier this year, I introduced a bill, the Child Labor Free Consumer Information Act, to inform and empower American consumers by establishing a voluntary labeling system for wearing apparel and sporting goods made without child labor. I support labeling for three fundamental reasons. First, it takes a comprehensive approach. It says legislative assemblies—such as the U.S. Congress—can't do it alone through legislation. The U.S. Department of Labor—can't do it alone through enforcement. It takes all of us from the private sector to labor groups to human rights organizations—to take responsibility and work together. We must attack the scourge of child labor from all fronts.

Second, labeling is based on choice. Companies can choose whether to use the label to keep consumers fully informed and consumers can choose to vote against child labor with their pocketbook.

Third, I support labeling because it is practical. It is working. Earlier this year, I traveled to India to visit Kailash Satyarthi, the founder of South Asian Coalition on Child Servitude, and the RUGMARK headquarters. RUGMARK is a label placed on hand-knotted carpets to assure consumers that they were made without child labor. In Europe, about 700,000 carpets have been imported from India bearing the RUGMARK label. And here in the United States, where the RUGMARK campaign just began, several thousand rugs have already been imported.

So, Mr. President, I would conclude by saying this. We have made some progress. Five years ago, I introduced the Child Labor Deterrence Act.

Four years ago, the U.S. Senate unanimously approved a resolution, which I sponsored, prohibiting the importation of products made by child labor.

Three years ago, the U.S. Department of Labor began a series of reports on child labor that represents the most thorough documentation ever assembled by the American Government on this issue.

Two years ago, a historic memorandum of understanding was signed in

Bangladesh to move children from garment factories to schools.

Last year, a similar effort began in Pakistan in the soccer ball industry.

Mr. President, in the coming weeks we will be debating the fast track legislation which gives the President the authority to negotiate trade agreements. I have been a supporter of such legislation in the past. During these past weeks, I have had several meetings with members of the administration and have raised my concerns about children making goods or picking agricultural products in Mexico that end up in the United States.

So, Mr. President, I have to ask are the NAFTA side agreements on labor standards adequately preventing the exploitation of children for commercial gain?

According to the September 1 issue of the U.S. News and World Report, as many as 4 million children work in Mexico. These children can be found gluing shoes in workshops, lifting two or three times their body weight in produce and cleaning up toxic oil residues, despite the laws in their country outlawing child labor.

Mr. President, the administration is fond of saying that trade agreements are necessary to level the playing field for American workers, but for the life of me I can't understand how an American worker can compete with a child working 7 days a week, 14 hours a day for 14 cents. The United States must not lower its standards rather we should insist on countries raising their standards to ours.

It seems to me that the challenge before us is how to stop this exploitation. The global market is now the local market. Today our neighbors are no longer around the block, they are around the world. And we all have a responsibility to help our neighbors.

Now is the time to learn from our past trade agreements and insist on a basic fundamental premise of protecting children. While, I don't claim to have all the answers on eradicating child labor. I will continue my efforts to end the scourge of child labor. I am always looking for new suggestions, ideas and approaches. But I do say the progress that's been made on eradicating child labor is irreversible. We must keep looking forward.

FOOD AND DRUG ADMINISTRATION MODERNIZATION AND ACCOUNTABILITY ACT OF 1977

The PRESIDING OFFICER. The clerk will report S. 830.

The assistant legislative clerk read as follows:

A bill (S. 830) to amend the Federal Food, Drug, and Cosmetic Act and the Public Health Service Act to improve the regulation of food, drugs, devices, and biological products, and for other purposes.

The Senate proceeded to consider the bill.

Pending:

Modified committee amendment in the nature of a substitute. (The modification incor-

porated the language of Jeffords Amendment No. 1130, in the nature of a substitute.)

Harkin Amendment No. 1137 (to Amendment No. 1130), authorizing funds for each of fiscal years 1998 through 2002 to establish within the National Institutes of Health an agency to be known as the National Center for Complementary and Alternative Medicine.

The PRESIDING OFFICER. The Senator from Vermont.

CLOTURE MOTION

Mr. JEFFORDS. Mr. President, I send a cloture motion to the desk on the FDA bill.

The PRESIDING OFFICER. The cloture motion having been presented under rule XXII, the Chair directs the clerk to read the motion.

The legislative clerk read as follows:

CLOTURE MOTION

We the undersigned Senators, in accordance with the provisions of rule XXII of the standing rules of the Senate, do hereby move to bring to a close debate on Calendar No. 105, S. 830, the FDA reform bill:

Trent Lott, Jim Jeffords, Pat Roberts, Kay Bailey Hutchison, Tim Hutchinson, Conrad Burns, Chuck Hagel, Jon Kyl, Rod Grams, Pete Domenici, Ted Stevens, Christopher Bond, Strom Thurmond, Judd Gregg, Don Nickles, Paul Coverdell.

Mr. JEFFORDS. I ask unanimous consent the mandatory quorum under rule XXII be waived.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. JEFFORDS. For the information of all Senators, this cloture vote will occur immediately following the adoption of the committee substitute, which I hope will be by early afternoon on Tuesday, September 23.

EXECUTIVE SESSION

EXECUTIVE CALENDAR

Mr. JEFFORDS. Mr. President, I ask unanimous consent that the Senate immediately proceed to executive session to consider the following nominations on the Executive Calendar, Calendar No. 253 and Calendar No. 254. I ask unanimous consent that the nominations be confirmed, the motion to reconsider be laid upon the table, any statements relating to the nominations appear at this point in the RECORD, the President be immediately notified of the Senate's action, and the Senate then return to legislative session.

The PRESIDING OFFICER. Without objection, it is so ordered.

The nominations considered and confirmed en bloc are as follows:

DEPARTMENT OF THE TREASURY

David A. Lipton, of Massachusetts, to be an Under Secretary of the Treasury.

Timothy F. Geithner, of New York, to be a Deputy Under Secretary of the Treasury.

LEGISLATIVE SESSION

The PRESIDING OFFICER. Under the previous order, the Senate will resume legislative session.