

1990, I have argued that it was imperative that we needed to act, instead of just talk, in order to confront the problem of drug abuse and drug related crime. This means focusing quickly on the risks confronting our youth, identifying practical steps our communities can take to reduce these risks, and committing ourselves to the hard work and resources needed to steer young people to productive lives instead of wasted lives.

The administration's 1998 national drug strategy provides significant steps toward these goals. Under the leadership of General McCaffrey, the administration's 1998 drug strategy calls for a 10-year antidrug plan and a 1998 budget request that includes full funding for drug control efforts that have proven to work.

The administration's budget request includes: \$8.4 billion for domestic drug enforcement; \$3.3 billion for drug treatment; \$2.2 billion for drug education and prevention—including \$680 million for Safe and Drug-Free Schools; and \$2.1 billion for interdiction and international antidrug efforts—including broad, across-the-board increases for law enforcement agencies like the FBI, DEA, INS, and U.S. Attorneys.

In addition to funding these existing programs, the budget request establishes a national media campaign of prime-time antidrug television advertisements to stop kids from trying drugs in the first place—funded by \$175 million from Federal Government and \$175 million from private industry.

These are all positive steps which I urge my colleagues to pass into law.

What is more, these positive steps illustrate just how vital the office of the Drug Director truly is. Because, if we did not have an office—a single, responsible office charged with overseeing the Federal antidrug policy we could not even debate whether General McCaffrey's drug strategy makes sense. I believe it does. But, there may be others who do not. My key point is that without a Drug Director, we would have lost even the chance to have an informed debate over a specific proposal.

I remind my colleagues what we faced on the drug policy front when I first began calling for a drug office in 1980: it was pretty simple, there was no drug office, there were more than 50 Federal departments, agencies, and offices putting together a hodge-podge of antidrug efforts with no coherent plan.

Contrast this to what we have today, General McCaffrey has submitted a strategy and a budget—and we can now all debate what a majority of us favor and what a majority of us oppose.

This is the fundamental reason why I am today introducing legislation to reauthorize the Office of National Drug Control Policy. I know that the administration, led by General McCaffrey, has worked hard to craft this legislation, and I believe that it deserves speedy consideration—and the votes—of my colleagues.

One of the important refinements offered in this legislation is to build in some long-term planning while at the same time adding some greater accountability for the drug strategy and all its component parts.

This legislation does so by calling on the Drug Director to develop a 10-year plan, a 5-year budget coupled with a detailed annual status report assessing the progress on the strategy, as well as a detailed, program-by-program, annual budget.

In other words, this legislation would keep the Drug Director's key power to develop, define, and submit to Congress a detailed annual drug budget. A process which holds unique powers to focus congressional debate on the topic of drug policy, and which is the strongest institutional power of the Office of National Drug Control Policy within the executive branch.

In addition, this legislation will enhance a function which too often is ignored—that function: accountability. Here, the Drug Director has called for long- and short-term measureable objectives. In fact, as part of General McCaffrey's on-going efforts at the Drug Office, the General has already identified more than 54 performance targets and another nearly 80 measures of program effectiveness.

The legislation I am introducing today will help formalize this process. Let me also add, that calling on the Drug Director to provide a 10-year plan will not prevent any future administration—nor even this administration—from changing or refining that plan. It is simply to recognize that we are at a stage in our effort against drugs where we must focus on implementation and results. And, this is exactly what the legislation I offer today is all about.

I urge my colleagues to support the legislation I offer today.

#### ADDITIONAL COSPONSORS

S. 89

At the request of Ms. SNOWE, the name of the Senator from South Dakota [Mr. JOHNSON] was added as a cosponsor of S. 89, a bill to prohibit discrimination against individuals and their family members on the basis of genetic information, or a request for genetic services.

S. 370

At the request of Mr. GRASSLEY, the name of the Senator from North Carolina [Mr. FAIRCLOTH] was added as a cosponsor of S. 370, a bill to amend title XVIII of the Social Security Act to provide for increased medicare reimbursement for nurse practitioners and clinical nurse specialists to increase the delivery of health services in health professional shortage areas, and for other purposes.

S. 394

At the request of Mr. HATCH, the name of the Senator from Utah [Mr. BENNETT] was added as a cosponsor of S. 394, a bill to partially restore com-

pensation levels to their past equivalent in terms of real income and establish the procedure for adjusting future compensation of justices and judges of the United States.

S. 397

At the request of Ms. MIKULSKI, the name of the Senator from Massachusetts [Mr. KERRY] was added as a cosponsor of S. 397, a bill to amend chapters 83 and 84 of title 5, United States Code, to extend the civil service retirement provisions of such chapter which are applicable to law enforcement officers, to inspectors of the Immigration and Naturalization Service, inspectors and canine enforcement officers of the United States Customs Service, and revenue officers of the Internal Revenue Service.

S. 412

At the request of Mr. LAUTENBERG, the name of the Senator from New York [Mr. MOYNIHAN] was added as a cosponsor of S. 412, a bill to provide for a national standard to prohibit the operation of motor vehicles by intoxicated individuals.

S. 537

At the request of Ms. MIKULSKI, the name of the Senator from Indiana [Mr. LUGAR] was added as a cosponsor of S. 537, a bill to amend title III of the Public Health Service Act to revise and extend the mammography quality standards program.

S. 599

At the request of Mrs. BOXER, the name of the Senator from Washington [Mrs. MURRAY] was added as a cosponsor of S. 599, a bill to protect children and other vulnerable subpopulations from exposure to certain environmental pollutants, and for other purposes.

S. 608

At the request of Mr. FEINGOLD, the name of the Senator from Michigan [Mr. LEVIN] was added as a cosponsor of S. 608, a bill to authorize the enforcement by State and local governments of certain Federal Communications Commission regulations regarding use of citizens band radio equipment.

S. 755

At the request of Mr. CAMPBELL, the name of the Senator from Washington [Mr. GORTON] was added as a cosponsor of S. 755, a bill to amend title 10, United States Code, to restore the provisions of chapter 76 of that title (relating to missing persons) as in effect before the amendments made by the National Defense Authorization Act for Fiscal Year 1997 and to make other improvements to that chapter.

S. 852

At the request of Mr. LOTT, the name of the Senator from Arkansas [Mr. HUTCHINSON] was added as a cosponsor of S. 852, a bill to establish nationally uniform requirements regarding the titling and registration of salvage, non-repairable, and rebuilt vehicles.

S. 943

At the request of Mr. SPECTER, the names of the Senator from Oklahoma

[Mr. INHOFE] and the Senator from New York [Mr. D'AMATO] were added as cosponsors of S. 943, a bill to amend title 49, United States Code, to clarify the application of the act popularly known as the "Death on the High Seas Act" to aviation accidents.

S. 969

At the request of Mr. D'AMATO, the name of the Senator from Vermont [Mr. LEAHY] was added as a cosponsor of S. 969, a bill ordering the preparation of a Government report detailing injustices suffered by Italian-Americans during World War II, and a formal acknowledgement of such injustices by the President.

S. 982

At the request of Mr. MCCONNELL, the name of the Senator from Ohio [Mr. DEWINE] was added as a cosponsor of S. 982, a bill to provide for the protection of the flag of the United States and free speech, and for other purposes.

S. 1002

At the request of Mr. ABRAHAM, the name of the Senator from Wyoming [Mr. ENZI] was added as a cosponsor of S. 1002, a bill to require Federal agencies to assess the impact of policies and regulations on families, and for other purposes.

#### SENATE CONCURRENT RESOLUTION 30

At the request of Mr. HELMS, the name of the Senator from Alaska [Mr. MURKOWSKI] was added as a cosponsor of Senate Concurrent Resolution 30, a concurrent resolution expressing the sense of the Congress that the Republic of China should be admitted to multilateral economic institutions, including the International Monetary Fund and the International Bank for Reconstruction and Development.

#### SENATE RESOLUTION 98

At the request of Mr. HAGEL, the name of the Senator from Indiana [Mr. LUGAR] was added as a cosponsor of Senate Resolution 98, a resolution expressing the sense of the Senate regarding the conditions for the United States becoming a signatory to any international agreement on greenhouse gas emissions under the United Nations Framework Convention on Climate Change.

#### AMENDMENTS SUBMITTED

#### THE DEPARTMENTS OF VETERANS AFFAIRS AND HOUSING AND URBAN DEVELOPMENT, AND INDEPENDENT AGENCIES APPROPRIATIONS ACT, 1998

##### BUMPERS AMENDMENT NO. 944

Mr. BUMPERS proposed an amendment to the bill (S. 1034) making appropriations for the Departments of Veterans Affairs and Housing and Urban Development, and for sundry independent agencies, commissions, corporations, and offices for fiscal year ending September 30, 1998, and for other purposes; as follows:

On page 70, strike lines 17 through 18, and insert in lieu thereof the following: "sion and administrative aircraft, \$3,826,500,000, to remain available until September 30, 1999. *Provided*, that of the funds made available in this bill, no funds shall be expended on the space station program, except for termination costs."

##### D'AMATO AMENDMENT NO. 945

(Ordered to lie on the table.)

Mr. D'AMATO submitted an amendment intended to be proposed by him to the bill, S. 1034, *supra*; as follows:

On page 16, between lines 8 and 9, insert the following:

SEC. 108. (a) Not later than 4 months after the date of enactment of this Act, the Comptroller General shall submit to Congress a report on the allocation of health care resources by the Secretary of Veterans Affairs under the Veterans Integrated Service Network system and the Veterans Equitable Resource Allocation System. The report shall address the following:

(1) The manner in which health care resources (including personnel and funds) are allocated under the Veterans Integrated Service Network system and the Veterans Equitable Resource Allocation system.

(2) Whether or not the allocation of health care resources under the systems takes into account the disproportionate number of veterans with special needs who reside in the northeastern United States.

(3) The effect of the allocation of health care resources under the systems on the quality of health care services provided by the Secretary to veterans who reside in the northeastern United States.

(4) The effect of the allocation of health care resources under the systems on the access to health care services provided by the Secretary to veterans who reside in the northeastern United States.

(b) Not later than 4 months after the date of enactment of this Act, the Comptroller General shall also submit to Congress a report on the effect of the reform of the eligibility of veterans for health care services under title I of Public Law 104-262 (110 Stat. 3178), and the amendments made by that title, on the quality of and access to health care provided by the Secretary to veterans who reside in the northeastern United States.

#### THE MILITARY CONSTRUCTION APPROPRIATION, 1998

##### FORD (AND MCCONNELL) AMENDMENT NO. 946

Mr. BURNS (for Mr. FORD, for himself and Mr. MCCONNELL) proposed an amendment to the bill (H.R. 2016) making appropriations for military construction, family housing, and base realignment and closure for the Department of Defense for the fiscal year ending September 30, 1998, and for other purposes; as follows:

At the appropriate place in the bill, insert the following:

SEC. . Section 303(e) of the 1997 Emergency Supplemental Appropriations Act for Recovery from Natural Disasters, and for Overseas Peacekeeping Efforts, Including Those in Bosnia (Public Law 105-18; 111 Stat. 168) is amended to read as follows:

"(e) AVAILABILITY OF FUNDS.—The Secretary may use funds available in the Defense Working Capital Fund for the payment

of the costs of utilities, maintenance and repair, and improvements entered into under the lease under this section."

#### THE DEPARTMENTS OF VETERANS AFFAIRS AND HOUSING AND URBAN DEVELOPMENT, AND INDEPENDENT AGENCIES APPROPRIATIONS ACT, 1998

##### ALLARD AMENDMENT NO. 947

Mr. ALLARD proposed an amendment to the bill, S. 1034, *supra*; as follows:

On page 21, line 16, insert before the period at the end the following: "": *Provided further*, That of the total amount made available under this heading, \$290,000,000 shall be made available for tenant-based assistance in accordance with section 8 of the United States Housing Act of 1937".

##### GRAHAM AMENDMENT NO. 948

Mr. GRAHAM proposed an amendment to the bill, S. 1034, *supra*; as follows:

On page 85, between lines 18 and 19, insert the following:

#### SEC. 423. SENSE OF THE SENATE CONCERNING CATASTROPHIC NATURAL DISASTERS.

(a) FINDINGS.—The Senate finds that—

(1) catastrophic natural disasters are occurring with great frequency, a trend that is likely to continue for several decades according to prominent scientists;

(2) estimated damage to homes, buildings, and other structures from catastrophic natural disasters has totaled well over \$100,000,000,000 during the last decade, not including the indirect costs of the disasters such as lost productivity and economic decline;

(3) the lack of adequate planning for catastrophic natural disasters, coupled with inadequate private insurance, has led to increasing reliance on the Federal Government to provide disaster relief, including the appropriation of \$40,000,000,000 in supplemental funding since 1989;

(4) in the foreseeable future, a strong likelihood exists that the United States will experience a megacatastrophe, the impact of which would cause widespread economic disruption for homeowners and businesses and enormous cost to the Federal Government; and

(5) the Federal Government has failed to anticipate catastrophic natural disasters and take comprehensive action to reduce their impact.

(b) SENSE OF THE SENATE.—It is the sense of the Senate that Congress should consider legislation that embodies the following principles:

(1) Persons who live in areas at risk of natural disaster should assume a practical level of personal responsibility for the risks through private insurance.

(2) The insurance industry, in partnership with the Federal Government and other private sector entities, should establish new mechanisms for the spreading of the risk of catastrophes that minimize the involvement and liability of the Federal Government.

(3) A partnership should be formed between the private sector and government at all levels to encourage better disaster preparation and respond quickly to the physical and financial impacts of catastrophic natural disasters.