and second time by unanimous consent, and referred as indicated:

By Mr. SPECTER:

S. 1017. A bill to amend title 38, United States Code, to establish a presumption of total disability for certain individuals for purposes of nonservice-connected disability pension; to the Committee on Veterans Af-

By Mr. SPECTER (by request): S. 1018. A bill to amend provisions of law governing benefits for certain children of Vietnam veterans who are born with spina bifida, and for other purposes; to the Committee on Veterans Affairs.

By Mr. BENNETT:

S. 1019. An original bill making appropriations for the legislative branch for the fiscal year ending September 30, 1998, and for other purposes; from the Committee on Appropriations; placed on the calendar.

By Mr. JEFFORDS (for himself, Mr.

KENNEDY, and Mr. CHAFEE): S. 1020. A bill to amend the National Foundation on the Arts and Humanities Act of 1965 and the Art and Artifacts Indemnity Act to improve and extend the Acts, and for other purposes; to the Committee on Labor and Human Resources.

#### SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

> By Mr. MOYNIHAN (for himself, Mr. GRAHAM, Mr. HATCH, and Mr. DODD):

S. Con. Res. 39. Concurrent resolution expressing the sense of the Congress that the German Government should expand and simplify its reparations system, provide reparations to Holocaust survivors in Eastern and Central Europe, and set up a fund to help cover the medical expenses of Holocaust survivors; to the Committee on Foreign Relations.

## STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. SPECTER:

S. 1017. A bill to amend title 38, United States Code, to establish a presumption of total disability for certain individuals for purposes of nonservice-connected disability pension; to the Committee on Veterans' Affairs.

VETERANS' LEGISLATION

Mr. SPECTER. Mr. President, as Chairman of the Committee on Veterans' Affairs, I have today introduced, at the request of the Secretary of Veterans Affairs, S. 1017, a proposed bill to establish a presumption of total disability for certain individuals for purposes of nonservice-connected disability pension. The Secretary of Veterans Affairs submitted this legislation to the President of the Senate by letter dated June 16, 1997.

My introduction of this measure is in keeping with the policy which I have adopted of generally introducing—so that there will be specific bills to which my colleagues and others may direct their attention and commentsall administration-proposed draft legislation referred to the Committee on Veterans' Affairs. Thus, I reserve the right to support or oppose the provisions of, as well as any amendment to, this legislation.

Mr. President, I ask unanimous consent that the text of the bill be printed in the RECORD, together with the transmittal letter which accompanied it.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

S. 1017

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

That that portion of subsection (a) of section 1502 of title 38, United States Code, preceding paragraph (1) is amended to read as

follows:

"(a) For purposes of this chapter, a person shall be considered to be permanently and totally disabled if such person is 65 years of age or older and is a patient in a nursing home or, regardless of age, is unemployable as a result of a disability reasonably certain to continue throughout the life of the disabled person, or is suffering from-

THE SECRETARY OF VETERANS AFFAIRS, Washington, June 16, 1997.

Hon. ALBERT GORE,

President of the Senate,

Washington, DC.
DEAR MR. PRESIDENT: Transmitted herewith is a draft bill to amend section 1502(a) of title 38. United States Code, to establish a presumption of total disability for certain individuals for purposes of the nonservice-connected disability pension program. I re-quest that this draft bill be referred to the appropriate committee for prompt consider-

ation and enactment.
The draft bill would amend section 1502(a) of title 38. United States Code, to establish a presumption of total disability in the case of a person who is age 65 or older and who is a patient in a nursing home, for purposes of establishing basic eligibility under the Department of Veterans Affairs' (VA) nonservice-

connected disability pension program.

For many years, former section 502(a) (redesignated as section 1502(a)) of title 38, United States Code, provided that a person was presumed to be permanently and totally disabled at age 65 for the purpose of establishing basic pension eligibility. However, in 1990 Congress amended this provision via the Omnibus Budget Reconciliation Act of 1990 (Pub. L. No. 101-508, §8002) to eliminate the presumption of total disability at age 65 for claims filed after October 31, 1990. Consequently, it is now necessary that a rating decision be rendered on the issue of permanent and total disability before pension can be paid to any person, regardless of age or circumstances.

Under current law, an incongruous situation arises in the case of a pension claimant who is a patient in a nursing home. Pursuant to 38 U.S.C. §1502(b), such a person would be considered to be in need of regular aid and attendance (a level of disability which assumes the existence of permanent and total disability) and, therefore, entitled to pension at a higher rate. Nonetheless, the person could not establish eligibility for any pension until a determination is made through a rating activity that the person is permanently and totally disabled. Consequently, under current law, if an 85-year old veteran in a nursing home were to file an original pension claim, it would still be necessary to prepare a rating decision on the issue of permanent and total disability to establish the veterans' basic pension eligibility under section 1502(a), although the veteran would, once determined to be eligible, be considered under section 1502(b) to be eligible for a higher payment of pension based on the need for

regular aid and attendance. Enactment of the proposed amendment to section 1502(a) would be advantageous to VA

and to claimants for pension and other benefits administered by VA. Processing times for original and reopened pension claims would be reduced because development of medical evidence of a nursing home patient's level of disability would no longer be necessarv. This improvement in efficiency would have a salutary effect on the processing of other types of claims because rating specialists and development personnel would have more time to devote to other activities. including adjudication of service-connected disability compensation claims.

The proposed amendment would not threaten the integrity of the pension program. An individual age 65 years or older who is a patient in a nursing home would almost certainly qualify as being permanently and totally disabled under 38 U.S.C. §1502(a) as it is currently worded. The likelihood that such an individual would eventually leave the nursing home is slim. However, procedures are already in place for reevaluating aid and attendance entitlement when a notice of discharge from a nursing home is received in the case of a veteran whose aid and attendance benefit is based on nursing-homepatient status. These procedures will be adapted to require a rating decision upon a person's discharge from a nursing home if the basic eligibility determination was premised on the person's status as a patient in a nursing home.

Enactment of this proposal would merely speed the processing of claims of persons who would otherwise qualify for pension.

This draft bill would affect direct spending; therefore, it is subject to the pay-as-you-go requirement of the Omnibus Budget Reconciliation Act of 1990. The Office of Management and Budget (OMB) estimates that the pay-as-you-go effect of this proposal is zero.

OMB advises that there is no objection from the standpoint of the Administration's program to the submission of this proposal to Congress.

Sincerely yours,

JESSE BROWN

## By Mr. SPECTER (by request):

S. 1018. A bill to amend provisions of law governing benefits for certain children of Vietnam veterans who are born with spina bifida, and for other purposes; to the Committee on Veterans' Affairs.

#### VETERANS' LEGISLATION

Mr. SPECTER. Mr. President, as Chairman of the Committee on Veterans' Affairs, I have today introduced, at the request of the Secretary of Veterans Affairs, S. 1018, a proposed bill to amend provisions of law governing benefits for certain children of Vietnam veterans who are born with spina bifida, and for other purposes. The Secretary of Veterans Affairs submitted this legislation to the President of the Senate by letter dated June 18, 1997.

My introduction of this measure is in keeping with the policy which I have adopted of generally introducing-so that there will be specific bills to which my colleagues and others may direct their attention and commentsall administration-proposed draft legislation referred to the Committee on Veterans' Affairs. Thus, I reserve the right to support or oppose the provisions of, as well as any amendment to, this legislation.

Mr. President, I ask unanimous consent that the text of the bill be printed in the RECORD, together with the transmittal letter which accompanied it.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

#### S 1018

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled.

## SECTION 1. REFERENCES TO TITLE 38, UNITED STATES CODE.

Except as otherwise expressly provided, whenever in this Act an amendment or repeal is expressed in terms of an amendment to, or repeal of, a section or other provision, the reference shall be considered to be made to a section or other provision of title 38, United States Code.

#### SEC. 2. AMENDMENTS TO DEFINITIONS.

Section 1801 is amended to read as follows: "For the purposes of this chapter—

"(1) The term 'child', with respect to a Vietnam veteran, means a natural child of a Vietnam veteran, regardless of age or marital status, who was conceived after the date on which the Vietnam veteran first entered the Republic of Vietnam during the period beginning on January 9, 1962, and ending on May 7, 1975.

"(2) The term 'Vietnam veteran' means an individual who performed active military, naval, or air service in the Republic of Vietnam during the period beginning on January 9, 1962, and ending on May 7, 1975, without regard to the character of such individual's service."

#### SEC. 3. APPLICATION OF CERTAIN ADMINISTRA-TIVE PROVISIONS TO CHAPTER 18.

Section 1806 is amended to read as follows: "The provisions of sections 5101(c), 5110 (a), (b)(2), (g), and (i), 5111, and 5112 (a), (b)(1), (b)(6), (b)(9), and (b)(10) of this title shall be deemed to apply to benefits under this chapter in the same manner in which they apply to veterans' disability compensation."

# SEC. 4. AMENDMENTS TO VOCATIONAL REHABILITATION PROVISIONS.

- (a) Section 1804(c)(1)(B) is amended by striking out "institution of higher education" and inserting in lieu thereof "institution of higher learning".
- (b) Section 1804(d) is amended by adding after paragraph (2) the following new paragraph:
- "(3) A vocational training program under this section may begin on the child's eighteenth birthday, or on the successful completion of the child's secondary schooling, whichever first occurs, except that, if the child is above the age of compulsory school attendance under applicable State law, and the Secretary determines that the child's best interests will be served thereby, the vocational training program may begin before the child's eighteenth birthday."

## SEC. 5. CONFORMING CHANGES TO EFFECTIVE DATE PROVISIONS.

- (a) Section 421(d) of Public Law 104–204, 110 Stat. 2926, is amended by striking out "January 1, 1997" and inserting in lieu thereof "October 1, 1997".
- (b) Section 422(b)(1) of Public Law 104–204, 110 Stat. 2927, is amended by striking out "October 1, 1996" and inserting in lieu thereof "October 1, 1997".
- (c) Section 422(c) of Public Law 104–204, 110 Stat. 2927, is repealed.

## SEC. 6. EFFECTIVE DATE.

The amendments made by this Act shall be effective on October 1, 1997.

THE SECRETARY OF VETERANS AFFAIRS, Washington, June 18, 1997.

Hon. Albert Gore, President of the Senate, Washington, DC.

DEAR MR. PRESIDENT: I am pleased to transmit the enclosed draft bill to amend title 38, United States Code, to "amend provisions of law governing benefits for certain children of Vietnam veterans who are born with spina bifida, and for other purposes." I request that this draft bill be referred to the appropriate committee for prompt consideration and enactment.

Section 2 of the draft bill would amend new section 1801 of title 38, United States Code (as added by section 421(b)(1) of Pub. L. No. 104-204, effective October 1, 1997). Section 1801 sets forth definitions of certain terms for purposes of new chapter 18 of that title, which authorizes benefits for children of Vietnam veterans who are born with spina bifida. The definitions of "child" and "Vietnam veteran" would be amended by section 2 of the draft bill.

Pursuant to section 1801(1) as added by Pub. L. No. 104-204, the term "child" is defined for purposes of new chapter 18 to mean "a natural child of the Vietnam veteran . who was conceived after the date on which the veteran first entered the Republic of Vietnam during the Vietnam era." (Emphasis added.) At the time of enactment of that statute, the term "Vietnam era" was defined in 38 U.S.C. §101(29) as the period beginning August 5, 1964, and ending on May 7, 1975. Subsequently, however, section 505(a) of Pub. L. No. 104-275 (effective January 1, 1997) amended the definition of that term to mean either the period beginning on February 28, 1961, and ending on May 7, 1975, in the case of a veteran who served in the Republic of Vietnam during that period, or the period beginning on August 5, 1964, and ending on May 7, 1975, in all other cases. In addition, section 505(b) ob Pub. L. No. 104-275 amended 38 U.S.C. §1116(a) by striking out references to the "Vietnam era" and substituting references to "the period beginning on January 9, 1962, and ending on May 7, 1975," for the purposes of a statutory presumption of service connection for certain disabilities based on exposure to herbicide agents in the case of a veteran who served in the Republic of Vietnam during that period. January 9, 1962, is the earliest date herbicide agents were known to have been used in the Republic of Vietnam in connection with the armed con-

Since the purpose of new chapter 18 is to address disabilities resulting from the birth defect spina bifida which may be associated with a parent's exposure to herbicide agents while serving in the Republic of Vietnam, we believe it would be appropriate for references to the applicable time period in section 1801 to be consistent with the time period now set forth in 38 U.S.C. §1116(a). Accordingly, the term "child" with respect to a Vietnam veteran would be defined to mean a natural child of a Vietnam veteran, regardless of age or marital status, who was conceived after the date on which the Vietnam veteran first entered the Republic of Vietnam during the period beginning on January 9, 1962, and ending on May 7, 1975. A similar conforming change would be made to the definition of 'Vietnam veteran' in section 1801(2), which currently uses the term "Vietnam era"

Section 1801(2) of title 38, United States Code, as added by Pub. L. No. 104-204, defines the term "Vietnam veteran" as a "veteran" who performed active service in the Republic of Vietnam during the Vietnam era. We believe use of the term "veteran" in the definition of the term "Vietnam veteran" may precipitate, in a small number of cases, an unnecessary eligibility determination, relat-

ing not to the child, but to the parent, in that 38 U.S.C. §101(2) defines the term "veteran," mean "a person who served in the active military, naval, or air service, and who was discharged or released therefrom under conditions other than dishonorable." (Emphasis added.) As a result of the character-of-discharge component in the definition of "vetthere may be some instances in which eran. a parent may fail to attain veteran status based on character of discharge, thus precluding his or her child's eligibility for benefits under chapter 18. Authorization of benefits and services for children of Vietnam veterans who suffer from spina bifida, pursuant to Pub. L. No. 104-204, represents the first instance in which the Department of Veterans Affairs (VA) will be authorized to provide benefits to a child of a veteran based on a direct injury to the child rather than the parent. We do not believe that a child's eligibility for benefits and services under chapter 18 for a physical injury suffered by the child should be premised on a parent's eligibility for veteran's benefits. Therefore, we propose to clarify the definition of the term "Viet-nam veteran" to indicate that the relevant factor for consideration is the physical presence of the child's parent in the Republic of Vietnam on military service during a period of time when use of herbicide agents was documented, not the character of that parent's military service. Accordingly, the term 'Vietnam veteran'' would be defined to mean an individual who performed active military, naval, or air service in the Republic of Vietnam during the period beginning on January 9, 1962, and ending on May 7, 1975, without regard to the character of such individual's service

Section 3 of the draft bill would amend 38 U.S.C. §1806 to provide for the applicability to the provision of benefits under chapter 18 of certain existing administrative provisions which are applicable to the service-connected disability compensation program. Section 1806. as amended by this section, would make applicable, for purposes of the administration of benefits under chapter 18. references to the following sections of title 38, United States Code: 5101(c) (regarding the furnishing of Social Security numbers); 5110(a) (regarding the general effective-date rule for an original benefit award); 5510(b)(2) (regarding the effective date of an award of increased benefits); 5110(g) regarding effective dates of awards based on Acts or administrative issues); 5110(i) (regarding allowance of a reopened claim based on the correction of military records); 5111 (regarding the commencement of the period of payment of benefits); and 5112(a), 5112(b)(1), 5112(b)(6), 5112(b)(9), and 5112(b)(10) (regarding the effective date of a reduction or discontinuance of benefits on certain bases). We believe the applicability of these sections to new chapter 18 is necessary to assure equitable and consistent administration of benefits under that chapter in a manner similar to the administration of the compensation program.

Section 4 of the draft bill would make no changes concerning vocational training and rehabilitation benefits for children of nam veterans who are born with spina bifida. First, subsection (a) of this section would amend 38 U.S.C. §1804(c)(1)(B) by replacing the term "institution of higher education" with the term "institution of higher learn-. The latter is a term of art defined in 38 U.S.C. §3452(f), as meaning, generally, a college, university, or similar institution, including a technical or business school, offering postsecondary level academic instruction that leads to an associate or higher degree if the school is empowered by state law to grant an associate or higher degree or otherwise is accredited for degree programs by a recognized accrediting agency. The term,

which also includes a hospital offering educational programs at the postsecondary level, has a long history of usage by VA in its administration of the various GI Bill and other educational assistance programs for eligible veterans and dependents, as well as the chapter 31 vocational rehabilitation program for certain service disabled veterans with employment handicaps. By contract, the term "institution of higher education" is not found in title 38 and has no accepted meaning with regard to administration of veterans' benefits under that title. In view of this, and since we know of no substantive basis for use of different terminology for purposes of section 1804, we believe this proposed change will promote ease of understanding and administration of section 1804.

Subsection (b) of section 4 would amend section 1804(d) to add a new provision to specify that an eligible child may enter a vocational training program under that section as of the child's eighteenth birthday or on completion of secondary schooling, whichever first occurs. The Secretary could grant an exception that would permit entry into the program before age 18 when in the best interest of a child above the age of compulsory school attendance. This change addresses an omission in the statute by putting a reasonable floor on the age when a child can be evaluated for the feasibility of achieving a vocational goal and can commence training toward that objective. Vocational training normally is initiated upon completion of secondary or high school education, and this change recognizes that fact. It also would encourage a child's completion of secondary education where feasible, while allowing for exceptions where completion is not feasible. In this regard, it may be noted that this proposal is patterned after a provision applicable to commencement of educational assistance for an eligible child under chapter 35 of title 38, the Survivors' and Dependents' Educational Assistance program. Fixing the beginning of eligibility for commencement of a program in this manner is similarly appropriate for children afforded assistance under section 1804.

Section 5 is intended to eliminate apparent inconsistencies between the respective January 1, 1997, and October 1, 1996, effective dates set forth in sections 421(d) and 422(b)(1) of Pub. L. No. 104–204 and an overriding October 1, 1997, effective date provision in section 422(c) of that law. Enactment of this section would not result in a substantive change in the operative October 1, 1997, effective date, but will eliminate the potential for confusion regarding the various effective date and insure that each of the subject amendments will become effective simultaneously.

Pursuant to section 422(c) of Pub. L. No. 104-204, notwithstanding sections 421(d) or 422(b)(1) of that law, the effective date for the amendments made by section 421(b) (which adds new chapter 18) and section 422(a) (which amends 38 U.S.C. §1151), is October 1, 1997. Section 421(d) otherwise would have established a January 1, 1997, effective date for new chapter 18, and section 422(b)(1) would have established October 1, 1996, as the effective date for the amendments to section 1151. Section 5(a) would amend section 421(d) of Pub. L. No. 104-204 by striking out "January 1, 1997'' and substituting 'October 1. 1997" in its place. In addition, section 5(b) would amend section 422(b)(1) of that public law to specify an effective date of October 1, 1997, for the amendments made by section 422(a) to 38 U.S.C. §1151, in place of October 1. 1996. Finally, section 5(c) would repeal section 422(c) of Pub. L. No. 104-204, as that section would no longer be needed.

In addition to simplifying the effective date provisions applicable to sections 421 and 422 of Pub. L. No. 104–204, this change would

avoid an anomaly in the application of the amendment to 38 U.S.C. §1151 made by section 422(a). In part to assure that any benefit costs associated with new chapter 18 would be fully offset by cost savings, section 422(a) amended section 1151 to provide, in general, that compensation and dependency and indemnity compensation on the basis of disability or death as a result of VA medical treatment would be payable only where disability or death was due to fault on the part of VA or an event not reasonably foreseeable. Although section 422(c) currently provides that section 422 shall not take effect until October 1, 1997, section 422(b)(2) states that the amended section 1151 shall govern determinations of eligibility "made with respect to claims filed on or after the effective date set forth in paragraph (1)" of section 422(b), i.e., October 1, 1996. This suggests that, although the amendments to section 1151 made by section 422 do not take effect until October 1, 1997, when they do, any claims filed between October 1, 1996, and October 1, 1997, but not yet decided by October 1, 1997, would be subject to the more narrow provisions of amended section 1151. The criteria applicable to eligibility determinations should not be dependent on how long it takes VA to adjudicate a particular section-1151 claim. The amendments proposed in section 5 of the draft bill would avoid this result by clarifying that the changes to section 1151 apply only with respect to claims filed on or after October 1, 1997, as we believe was intended.

Section 6 of the draft bill would provide that the effective date for the amendments made by the draft bill shall be October 1, 1997. This provision is necessary to assure that the amendments proposed in this draft bill will have the same effective date as the amendments to title 38, United States Code, applicable to children of Vietnam veterans who are born with spina bifida enacted as part of Pub. L. No. 104–204.

This proposal would affect direct spending; therefore it is subject to the pay-as-you-go requirement of the Omnibus Budget Reconciliation Act of 1990. The Office of Management and Budget (OMB) estimates that the pay-as-you-go effect of this proposal would be zero.

OMB advises that there is no objection from the standpoint of the Administration's program to the submission of this proposal to the Congress.

Sincerely yours,

JESSE BROWN.

By Mr. JEFFORDS (for himself, Mr. KENNEDY, and Mr. CHAFEE): S. 1020. A bill to amend the National Foundation on the Arts and Humanities Act of 1965 and the Art and Artifacts Indemnity Act to improve and extend the acts, and for other purposes; to the Committee on Labor and Human Resources.

THE ARTS AND HUMANITIES AMENDMENTS OF 1997

Mr. JEFFORDS. Mr. President, I rise today to introduce the Arts and Humanities Amendments of 1997 along with my colleague from Massachusetts, Senator Kennedy and my colleague from Rhode Island, Senator Chafee. This legislation provides an authorization for the National Endowment for the Arts [NEA] and the National Endowment for the Humanities [NEH]—agencies which I believe contribute a great deal to the wealth and richness of our Nation.

The bill that we are introducing today is based closely on the bill that

was passed out of the Senate Labor and Human Resources Committee last Congress by a solid bipartisan vote of 12 to 4. The legislation reflected ideas and consideration from Senators on both sides of the aisle. The result of that collaboration was a strong bill, which makes substantial and needed changes to the agencies while allowing the agencies to continue what they do best—provide support for the arts and humanities in communities throughout this Nation.

We began the reauthorization process this Congress in May with a hearing which focused on education programs in the arts and humanities. It was clear to me from that hearing that arts education programs and education programs in the humanities make a real difference in the lives of individuals of all ages and from all corners of the country.

As a result of what I learned at the hearing, the bill that I am introducing today directs the NEA to use any funds appropriated above the fiscal year 1997 level for arts education programs, especially those innovative programs that integrate the arts in the teaching of other core academic subjects. The arts are important to ensuring the future academic success of our Nation's students. In fact, according to college board figures, students of the arts outperform their nonarts peers on the SAT. In 1995, those who had studied the arts for 4 or more years scored 59 points higher in the verbal and 44 points higher in the math portions of the SAT compared with students with no course work or experience in the arts.

I have only to look in my backyard to understand the importance and value of the NEA and NEH. The benefits of NEA and NEH funding in Vermont are significant and far reaching. Thanks in part to a \$30,000 grant from the NEA, folks in 26 Vermont communities will be able to hear the magnificent music of the Vermont Symphony Orchestra. The Vermont Symphony will perform for 12,000 school children as part of a school partnership program, opening their worlds to the magic and wonder of music, many for the first time. Our Vermont Arts Council, through the funds it receives from NEA will support a wide range of arts programs benefiting all Vermonters. The NEH makes a significant and positive difference in the State of Vermont, too. The Vermont Council on the Humanities is a national leader in creating literacy programs which reach individuals of all reading levels and all ages as a result of the funding provided by the NEH. The University of Vermont received a grant from the NEH to catalogue and preserve our State's local newspapers. This grant is part of a national initiative spearheaded by the NEH to ensure that the local papers which chronicle the history of our State and the Nation are available to future generations.

This bill makes substantial improvement to the way these agencies do

business. In addition, the legislation makes it clear that these agencies are meant to serve the American public, especially those who would not otherwise have the arts and humanities available to them.

This bill proposes significant changes to current law. The changes are far reaching and go the fundamental operations of both the NEA and NEH. It is our hope that these changes will provide guidance and set priorities for funding for projects in an effort to increase access to programs and projects which are of the highest caliber.

The legislation imposes a new structure on the NEA and NEH, and increases the percentage of funds made available to State councils. It places greater emphasis on ensuring Endowment programs reach underserved communities.

The bill calls for a merging of many of the administrative functions of the Endowments with the intent of eliminating costly and unnecessary duplication. Administrative funds are capped on a sliding scale. In an effort to further streamline the agencies and cut bureaucracy, the number of members on the National Councils have been decreased. A provision has been included which empowers the NEA and NEH to recapture funds from grants that have gone on to commercial and financial success. Both Endowments are explicitly prohibited from using funds for purposes of lobbying or general membership services.

Some changes apply only to the NEA. The legislation prohibits the NEA from making nonspecific seasonal support grants. It eliminates subgranting—only States, regional groups, and local arts agencies which are agencies of local government would have the authority to subgrant under this legislation. it restricts grants to individuals to the categories of literature, National Heritage, and Jazz Master fellowships. Non-Federal matching requirements are increased in the National Significance grant category to 3:1 and in some cases. 5:1. We have increased turnover in the panel system and increased lay person participation to ensure greater community involvement and input. In addition, panels are prohibited from recommending specific amounts of grants and will be required to recommend more grants than funding available. The Council, too, will have to recommend approval for more applications than there are funds available. These provision give the chair greater decisionmaking responsibility and make the chair more accountable for grants the agency makes.

Lastly, but in my opinion one of the most important changes to this bill is the expansion of the Arts and Artifact Indemnity Act. This change will enable extraordinary domestic exhibitions to be eligible for Federal indemnification and afford more Americans access to the great artistic treasures of this Nation.

Many of my colleagues in the House do not feel that there is a Federal role

for the arts, but I do not agree with that position. The role of the States in distributing NEA funds is very important, and for that reasons, this legislation does increase the percentage of funds available to State arts and agencies and State humanities organizations. Still, in my view, there is an important national role that must be preserved. The New York-based Chamber Music America received an NEA grant of \$145,000 for a residency program which benefited rural communities in Arkansas, California, Pennsylvania, Texas, Kentucky, Maine, and Oregon. The NEA made a grant to the YMCA in Chicago, IL, for its National Readings Tour of the National Writer's Voice project which established literary arts centers in YMCA's in New Mexico, South Dakota, New Jersey, California, North Carolina, New Hampshire, and Florida. Both these grants benefited people far beyond the boundary of the State that received the grant. They are just two examples of extraordinary arts programs that would not longer be available to people in my State or any other State if all NEA funds were block granted.

In setting clear priorities for the NEA and NEH, and striking a balance between leadership at the State level and leadership at the national level. I am confident that both agencies will be even better able to serve their constituency—all the people of this country. I ask unanimous consent that a copy of the legislation be included as part of the RECORD.

There being no objection, the bill was ordered to be printed in the RECORD, as follows:

#### S 1020

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Arts and Humanities Amendments of 1997"

#### TITLE I—NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES ACT OF 1965 SEC. 101. NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES.

The National Foundation on the Arts and the Humanities Act of 1965 (20 U.S.C. 951 et seq.) is amended to read as follows:

## "SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- "(a) SHORT TITLE.—This Act may be cited as the 'National Foundation on the Arts and the Humanities Act of 1965'.
- "(b) Table of Contents.—The table of contents is as follows:
- 'Sec. 1. Short title; table of contents.
- "Sec. 2. Purposes.
- 'Sec. 3. Definitions.

#### "TITLE I-NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES

- "Sec. 101. Establishment of the National Foundation on the Arts and the Humanities.
- 'Sec. 102. General limitations on grants.
- "Sec. 103. Joint administration.
- "Sec. 104. Study on a true endowment.
- "Sec. 105. Donations, bequests, and devises.
- "Sec. 106. Authorization of appropriations. "TITLE II—NATIONAL ENDOWMENT FOR THE ARTS
- "Sec. 201. Definitions.
- "Sec. 202. Establishment of the National Endowment for the Arts.

- 'Sec. 203. Application procedures.
- "Sec. 204. Advisory panels.
  "Sec. 205. National Council on the Arts. "Sec. 205.
- "Sec. 206. Limitations on grants.
- "Sec. 207. Administrative provisions.
- "Sec. 208. Reports. "Sec. 209. Sanctions and payments.
  "Sec. 210. National Medal of Arts Awards.
- "TITLE III—NATIONAL ENDOWMENT FOR THE HUMANITIES
- "Sec. 301. Definitions.
- "Sec. 302. Establishment of the National Endowment for the Humanities
- "Sec. 303. Application procedures. "Sec. 304. Review panels.
- "Sec. 305. National Council on the Humanities.
- "Sec. 306. Limitations on grants.
- "Sec. 307. Administrative provisions.
- "Sec. 308. Reports.
- "Sec. 309. Sanctions and payments.
- "Sec. 310. Awards.

#### "SEC. 2. PURPOSES.

"The purposes of this Act are-

- "(1)(A) to ensure that the arts and the humanities belong to all the people of the United States: and
- (B) to support the arts and the humanities, which are essential to social, cultural, and economic progress:
- '(2) to encourage and support national progress and scholarship in the arts and the humanities, because such encouragement and support, while primarily matters for private and local initiative, are also appropriate matters of concern for the Federal Government:
- "(3) to ensure that the United States, as an advanced civilization, does not limit its efforts to science and technology alone but gives full value and support to the other great branches of scholarly and cultural activity in order to achieve a better understanding of the past, a better analysis of the present, and a better view of the future;
- "(4) to further the advancement of the arts and the humanities and the access of all citizens of the United States to the arts and the humanities, in partnership with local, State, regional, and private agencies, organizations, and individuals;
- "(5) in furthering the advancement and access described in paragraph (4), to be sensitive to the nature of public support and the need to use public funding in a manner that recognizes the responsibility of the Federal Government to the public good;
- "(6) to ensure that public funds provided by the Federal Government ultimately serve the public purposes the Congress defines and are subject to the conditions that traditionally govern the use of public money;
- (7) to ensure that—
- "(A) Federal support of the arts and the humanities reflects the high place accorded by the people of the United States to the Nation's rich cultural heritage; and
- '(B) public funding of the arts and the humanities contributes to public support for and confidence in the use of taxpayer funds;
- "(8)(A) to support the practice of art and the study of the humanities, which require constant dedication and devotion; and
- "(B) while recognizing that no government can create a great artist or scholar, to help create and sustain not only a climate encouraging freedom of thought, imagination, and inquiry, but also the material conditions facilitating the release of creative talent;
- "(9)(A) to ensure that United States students receive in school, background and preparation in the arts and the humanities to enable the students to recognize and appreciate the aesthetic dimensions of their lives, the cultural heritage of the United States, and the full potential of artistic and scholarly expression; and

- $\lq\lq$  (B) to increase access to the arts and the humanities for all persons in the United States by—
- "(i) encouraging and developing quality education in the arts and the humanities at all levels, in conjunction with programs of lifelong learning in the arts and the humanities for all age groups and with formal systems of elementary, secondary, and post-secondary education; and
- "(ii) encouraging and facilitating the work of scholars, artists, arts institutions, and Federal, State, regional, and local agencies in the area of education in the arts and the humanities

#### "SEC. 3. DEFINITIONS.

- "In this Act:
- "(1) ARTS.—The term 'arts' includes—
- $\begin{tabular}{ll} ``(A)$ dance, design, literature, media arts, music, theater, and visual arts; \end{tabular}$

"(B) folk and traditional arts practiced by the diverse peoples of the United States; and

- "(C) the presentation, performance, execution, exhibition, preservation, and study of the arts described in subparagraph (A) or (B), including the study of the arts through apprenticeships, internships, and other career oriented work-study experiences for artists and art teachers, and residencies for artists at all educational levels.
- ''(2) CULTURAL HERITAGE.—The term 'cultural heritage' means the living legacy of creations, skills, and knowledge handed down from prior generations—
- "(A) that embraces the traditional arts and ideas that are developed informally and that reflect the heritage, tradition, and history of American communities over the centuries; and
- "(B) that continues to evolve as new groups contribute to the American experience.
- "(3) GRANT.—The term 'grant' includes a loan, a contract, and a cooperative agreement.
- "(4) GROUP.—The term 'group' includes any State or local arts agency, regional group, and any nonprofit organization or institution in the United States, whether or not incorporated.
- ''(5) HUMANITIES.—The term 'humanities' includes—
- "(A) the study and interpretation of-
- "(i) language, both modern and classical, linguistics, literature, history, jurisprudence, philosophy, archaeology, comparative religion, and ethics;
- $\lq\lq(\bar{i}i)$  the history, criticism, and theory of the arts;
  - "(iii) folklore and folklife; and
- "(iv) the aspects of the social sciences that have humanistic content and employ humanistic methods; and
- "(B) the study and application of the humanities described in subparagraph (A) to the human environment with particular attention to—
- "(i) reflecting the heritage, traditions, and history of the United States; and
- "(ii) the relevance of the humanities described in subparagraph (A) to the conditions of national life.
  - "(6) PROGRAM INCOME.—
- "(A) IN GENERAL.—The term 'program income' means any money that is earned or received, by a recipient of a grant made under title II or III, from an activity supported by the funds made available through the grant or from a product resulting from or related to an activity carried out under the grant.
- "(B) TYPES OF INCOME.—The term includes—
- "(i) income from a fee for service performed, or from the sale of an item created, under the grant;
- "(ii) income from a licensing fee on a product related to an activity carried out under the grant;

- "(iii) a usage or rental fee for equipment or property acquired under the grant;
- "(iv) an admission fee for an activity carried out under the grant;
- "(v) income from a broadcast or distribution right for such an activity; and
- "(vi) a royalty on a patent or copyright for such an activity.
- ''(7) REGIONAL GROUP.—The term 'regional group' means any multistate group, whether or not representative of contiguous States.
- "(8) STATE.—The term 'State' includes, in addition to the several States of the United States, the Commonwealth of Puerto Rico, the District of Columbia, Guam, American Samoa, the Commonwealth of the Northern Mariana Islands, and the United States Virgin Islands.
- "(9) UNDERSERVED COMMUNITIES.—The term 'underserved communities' means those communities that have historically been outside the purview of arts and humanities programs.

#### "TITLE I—NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES

# "SEC. 101. ESTABLISHMENT OF THE NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES.

"(a) ESTABLISHMENT.—There is established a National Foundation on the Arts and the Humanities (referred to in this Act as the 'Foundation'), which shall be composed of a National Endowment for the Arts, a National Endowment for the Humanities (each of which may be referred to in this title as an 'Endowment'), and an Institute of Museum and Library Services.

"(b) PURPOSE.—The purpose of the Foundation shall be to develop and promote a national policy of support for the arts and the humanities in the United States.

"(c) LIMITATION.—In the administration of this Act no department, agency, officer, or employee of the United States shall exercise any direction, supervision, or control over the policy determination, personnel, curriculum, administration, or operation, of any school or other non-Federal agency, institution, organization, or association.

#### "SEC. 102. GENERAL LIMITATIONS ON GRANTS.

"None of the grants awarded under this Act shall be used for the purposes of lobbying or for providing general membership services for groups.

## "SEC. 103. JOINT ADMINISTRATION.

- "(a) INSPECTOR GENERAL.—There shall be in the Foundation a single Office of the Inspector General for the National Endowment for the Arts and the National Endowment for the Humanities. The Office shall be headed by 1 Inspector General appointed in accordance with the Inspector General Act of 1978 (5 U.S.C. App.). The Inspector General shall carry out the duties prescribed in such Act, including conducting appropriate reviews to ensure that recipients of grants under titles II and III comply with the applicable regulations and procedures established under this Act, including regulations relating to accounting and financial matters.
- "(b) REPORTING.—The Inspector General for the National Endowment for the Arts and the National Endowment for the Humanities shall report—
- "(1) to the Chairperson of the National Endowment for the Arts with respect to matters relating to the National Endowment for the Arts: and
- "(2) to the Chairperson of the National Endowment for the Humanities with respect to matters relating to the National Endowment for the Humanities.
- "(c) OTHER FUNCTIONS.—The Chairperson of the National Endowment for the Arts and Chairperson of the National Endowment for the Humanities shall ensure nonduplication of administrative functions, such as provi-

sion of facilities and space, records management, contracting, procurement, printing, and provision of mail and library services. The Chairpersons shall enter into an interagency agreement to jointly carry out the functions with the minimum necessary expense.

"'(d) REPORT.—Not later than 60 days after the date of enactment of the Arts and Humanities Amendments of 1997, the Chairperson of the National Endowment for the Arts and the Chairperson of the National Endowment for the Humanities shall jointly prepare and submit to the appropriate committees of Congress a report containing a plan that describes the manner in which the Chairpersons will jointly carry out the functions described in subsection (c). Not later than 180 days after such date of enactment, the Chairpersons shall implement the plan.

#### "SEC. 104. STUDY ON A TRUE ENDOWMENT.

"(a) IN GENERAL.—The Chairperson of the National Endowment for the Arts and the Chairperson of the National Endowment for the Humanities, in consultation with persons with expertise in the arts, humanities, business, charitable giving, and copyright industries, and other appropriate Federal agencies, shall jointly conduct, or contract for, a study on the feasibility of establishing a true endowment for the National Endowment for the Arts and the National Endowment for the Humanities in order to provide supplemental funding to support the efforts of the National Endowment for the Arts and the National Endowment for the Humanities, respectively.

"'(b) SCOPE OF STUDY.—The study described in subsection (a) shall examine innovative methods through which a true endowment may be funded, including such methods as private fundraising, an extension of a copyright term, recapture of funds from past grants of the National Endowment for the Arts and the National Endowment for the Humanities that have proven profitable, or any other innovative methods the Chairpersons determine appropriate.

"(c) REPORT.—Not later than 1 year after the date on which funding is made available under this Act to conduct the study described in subsection (a), the Chairperson of the National Endowment for the Arts and the Chairperson of the National Endowment for the Humanities shall jointly prepare and submit to the appropriate committees of Congress a report containing recommendations on the innovative methods through which the true endowment may be funded to support efforts described in subsection (a).

#### "SEC. 105. DONATIONS, BEQUESTS, AND DEVISES.

- "(a) Donations, Bequests, and Devises to The Foundation Without Designation.—
- "(1) IN GENERAL.—In any case in which any money or other property is donated, bequeathed, or devised to the Foundation without designation of the Endowment for the benefit of which the money or property is intended, each Chairperson of an Endowment shall have authority to receive such money or property.
- "(2) UNRESTRICTED DONATIONS, BEQUESTS, AND DEVISES.—Except as provided in paragraph (3), unless the Chairpersons of the Endowments agree otherwise, the money or property described in paragraph (1) shall be deemed to have been donated, bequeathed, or devised in equal shares to each Endowment.
- "(3) RESTRICTED DONATIONS, BEQUESTS, AND DEVISES.—In any case in which any money or property is donated, bequeathed, or devised to the Foundation with a condition or restriction, such money or property shall be deemed to have been donated, bequeathed, or devised to the Endowment whose function it is to carry out the purposes of the condition or restriction.

- "(b) Donations, Bequests, and Devises to THE ENDOWMENTS.-
- (1) CHAIRPERSON OF THE NATIONAL ENDOW-MENTS FOR THE ARTS.-
- "(A) IN GENERAL.—The Chairperson of the National Endowment for the Arts (referred to in this paragraph as the 'Chairperson'), in carrying the functions of the Chairperson, shall have authority-
- "(i) to solicit, accept, receive, invest, and use money and other property donated, bequeathed, or devised to the Endowment, either absolutely or in trust, with or without a condition or restriction, including a condition that the Chairperson use other funds of the Endowment for the purposes of the donation, bequest, or devise; and
- (ii) to sell or otherwise dispose of such property.
- to carry out the activities of the Endowment under title II.
  - (B) PROCEEDS.—
- "(i) RECEIPT OF PROCEEDS.—Any proceeds from a donation, bequest, or devise under subparagraph (A) shall be paid by the donor or the representative of the donor to the Chairperson. Any proceeds from any sale or disposition of property under subparagraph (A) shall be retained by the Chairperson.
- (ii) INVESTMENT OF PROCEEDS.—The Chairperson shall invest the proceeds described in clause (i) that are not required to carry out subsection (c) and section 210. Such investments shall be made only in interest-bearing accounts to the credit of the National Endowment for the Arts, of which only 50 percent of the accumulated interest may be used for the purposes of carrying out the activities of the Endowment under title II.
- (C) Notwithstanding subparagraphs (A) and (B)(ii), any money and other property donated, bequeathed, or devised under subparagraph (Â)(i) with a condition or restriction shall be used, expended, or invested subject to such condition or restriction.
- "(2) Chairperson of the National Endow-MENTS FOR THE HUMANITIES.-
- '(A) IN GENERAL.—The Chairperson of the National Endowment for the Humanities (referred to in this paragraph as the 'Chairperson'), in carrying the functions of the Chairperson, shall have authority-
- (i) to solicit, accept, receive, invest, and use money and other property donated, bequeathed, or devised to the Endowment, either absolutely or in trust, with or without a condition or restriction, including a condition that the Chairperson use other funds of the Endowment for the purposes of the donation, bequest, or devise; and
- '(ii) to sell or otherwise dispose of such property.
- for purposes of carrying out the activities of the Endowment under title III.
  - (B) Proceeds –
- "(i) RECEIPT OF PROCEEDS.—Any proceeds from a donation, bequest, or devise under subparagraph (A) shall be paid by the donor or the representative of the donor to the Chairperson. Any proceeds from any sale or disposition of property under subparagraph (A) shall be retained by the Chairperson.
- '(ii) INVESTMENT OF PROCEEDS.-The Chairperson shall invest the proceeds described in clause (i) that are not required to carry out subsection (c) and section 310(a). Such investments shall be made only in interestbearing accounts to the credit of the National Endowment for the Humanities, of which only 50 percent of the accumulated interest may be used for the purposes of carrying out the activities of the Endowment under title III.
- "(C) Notwithstanding subparagraphs (A) and (B)(ii), any money and other property donated, bequeathed, or devised under subparagraph (A)(i) with a condition or restric-

- tion shall be used, expended, or invested sub-
- ject to such condition or restriction.
  "(c) USE OF DONATIONS, BEQUESTS, AND DE-VISES FOR CERTAIN ADMINISTRATIVE PENSES .-
- '(1) IN GENERAL.—The Chairperson of the National Endowment for the Arts and the Chairperson of the National Endowment for the Humanities shall each use from the amounts received under subsection (b)-
- (A) not more than \$100,000 for fiscal year 1998 for official reception and representation expenses: and
- (B) not more than \$50,000 for each subsequent fiscal year for such expenses.
- '(2) EXCEPTION.—The requirement of paragraph (1) shall not apply to expenses associated with the award established under section 310(a).
- (d) TAX LAWS.—For the purposes of the income tax, gift tax, and estate tax laws of the United States, any money or other property donated, bequeathed, or devised to the Foundation or one of the Endowments and received by the Chairperson of an Endowment pursuant to this section shall be deemed to have been donated, bequeathed, or devised to or for the use of the United States.

#### "SEC. 106. AUTHORIZATION OF APPROPRIATIONS.

- "(a) NATIONAL ENDOWMENT FOR THE ARTS.
- (1) IN GENERAL.
- "(A) TOTAL AUTHORIZATION.—There are authorized to be appropriated to carry out the activities of the National Endowment for the Arts under this Act \$175,000,000 for fiscal year 1998, and such sums as are necessary for the fiscal years 1999 through 2002.
- (B) RESERVATION FOR ADMINISTRATION.—Of the amount appropriated for a fiscal year under subparagraph (A), there shall be reserved amounts sufficient to carry out subsection (c)(1).
- (C) SPECIAL RESERVATION FOR ARTS EDU-CATION AND UNDERSERVED COMMUNITIES GRANTS.-In a fiscal year in which the aggregate amount appropriated under subparagraph (A) exceeds \$99,494,000, the amount that exceeds such aggregate amount shall be reserved for making grants under section 202(f) to carry out activities described in subsection (f)(2)(B) of such section
- Reservation for PARTNERSHIP GRANTS.—40 percent of the amount appropriated for a fiscal year under subparagraph (A) and remaining after amounts are reserved under subparagraphs (B) and (C) shall be reserved for making grants under section
- (E) RESERVATION FOR NATIONAL SIGNIFI-CANCE GRANTS.-40 percent of the amount appropriated for a fiscal year under subparagraph (A) and remaining after amounts are reserved under subparagraphs (B) and (C) shall be reserved for making grants under section 202(d).
- (F) RESERVATION FOR DIRECT GRANTS.—10 percent of the amount appropriated for a fiscal year under subparagraph (A) and remaining after amounts are reserved under subparagraphs (B) and (C) shall be reserved for making grants under section 202(e).
- (G) RESERVATION FOR ARTS EDUCATION AND UNDERSERVED COMMUNITIES GRANTS.-10 percent of the amount appropriated for a fiscal year under subparagraph (A) and remaining after amounts are reserved under subparagraphs (B) and (C) shall be reserved for making grants under section 202(f).
- (2) SUMS REMAINING AVAILABLE.—Sums appropriated pursuant to paragraph (1) for any fiscal year shall remain available for obligation until expended.
- (b) NATIONAL ENDOWMENT FOR THE HUMAN-ITIES.
  - "(1) IN GENERAL ..-
- (A) TOTAL AUTHORIZATION.—There are authorized to be appropriated to carry out the

- activities of the National Endowment for the Humanities under this Act \$175,000,000 for fiscal year 1998, and such sums as are necessary for fiscal years 1999 through 2002.
- "(B) RESERVATION FOR ADMINISTRATION.-There shall be reserved amounts sufficient to carry out subsection (c)(2).
- "(C) RESERVATION FOR GRANTS.-30 percent of the amount appropriated for a fiscal year under subparagraph (A) and remaining after amounts are reserved under subparagraph (B) shall be reserved for making grants under section 302(c). Of the amount reserved under this subparagraph, 5 percent of such amount shall be made available for activities relating to elementary and secondary education in the humanities.
- (D) RESERVATION FOR NATIONAL GRANTS.— 35 percent of the amount appropriated for a fiscal year under subparagraph (A) and remaining after amounts are reserved under subparagraph (B) shall be reserved for making grants under section 302(d).
- (E) RESERVATION FOR RESEARCH AND SCHOLARSHIP GRANTS.—35 percent of the amount appropriated for a fiscal year under subparagraph (A) and remaining after amounts are reserved under subparagraph (B) shall be reserved for making grants under section 302(e).
- "(2) SUMS REMAINING AVAILABLE.—Sums appropriated pursuant to paragraph (1) for any fiscal year shall remain available for obligation until expended.
  - (c) Administration —
- "(1) NATIONAL ENDOWMENT FOR THE ARTS.— "(A) PERCENTAGE BASED ON FUNDING UNDER \$150,000,000.—In a case in which the amount appropriated for a fiscal year under subsection (a)(1)(A) is less than \$150,000,000, not more than 17 percent of the amount appropriated for a fiscal year under subsection (a)(1)(A) may be made available for the costs of administering title II, or any other program for which the Chairperson of the National Endowment for the Arts is responsible, of which not more than \$100,000 shall be made available for the President's Committee on the Arts and the Humanities, none of which may be used to reimburse members of the Committee for travel and related expenses.
- "(B) PERCENTAGE BASED ON FUNDING OVER \$150,000,000.—In a case in which the amount appropriated for a fiscal year under subsection (a)(1)(A) is \$150,000,000 or greater, not more than 12 percent of the amount appropriated for a fiscal year under subsection (a)(1)(A) may be made available for the costs of administering title II, or any other program for which the Chairperson of the National Endowment for the Arts is responsible, of which not more than \$100.000 shall be made available for the President's Committee on the Arts and the Humanities. none of which may be used to reimburse members of the Committee for travel and related expenses.
- "(2) NATIONAL ENDOWMENT FOR THE HUMAN-ITIES -
- "(A) PERCENTAGE BASED ON FUNDING UNDER \$150,000,000.—In a case in which the amount appropriated for a fiscal year under subsection (b)(1)(A) is less than \$150,000,000, not more than 17 percent of the amount appropriated for a fiscal year under subsection (b)(1)(A) may be made available for the costs of administering title III, or any other program for which the Chairperson of the National Endowment for the Humanities is responsible, of which not more than \$100,000 shall be made available for the President's Committee on the Arts and the Humanities, none of which may be used to reimburse members of the Committee for travel and related expenses.

"(B) Percentage based on funding over \$150,000,000.—In a case in which the amount appropriated for a fiscal year under subsection (b)(1)(A) is \$150,000,000 or greater, not more than 12 percent of such amount may be made available for the costs of administering title III, or any other program for which the Chairperson of the National Endowment for the Humanities is responsible, of which not more than \$100,000 shall be made available for the President's Committee on the Arts and the Humanities, none of which may be used to reimburse members of the Committee for travel and related expenses.

#### "TITLE II—NATIONAL ENDOWMENT FOR THE ARTS

## "SEC. 201. DEFINITIONS.

"In this title:

"(1) DEVELOPING ARTS ORGANIZATION.—The term 'developing arts organization' means a local arts organization of high artistic promise that—

(A) serves as an important source of local arts programming in a community; and

(B) has the potential to broaden public access to the arts in rural and urban under served communities.

(2) FINAL JUDGMENT.—The term 'final judgment' means a judgment that is either-'(A) not reviewed by any other court that

has authority to review such judgment; or (B) is not reviewable by any other court.

- "(3) LOCAL ARTS AGENCY.—The term 'local arts agency' means a community organization, or an agency of local government, that primarily provides financial support, services, or other programs for artists and arts organizations, for the benefit of the community as a whole.
- (4) OBSCENE; DETERMINED TO BE OBSCENE.— ``(A) Obscene.—The term 'obscene' means,

with respect to a project, production, or workshop, that-

'(i) the average person, applying contemporary community standards, would find that such project, production, or workshop, when taken as a whole, appeals to the prurient interest:

(ii) such project, production, or workshop depicts or describes sexual conduct in a patently offensive way; and

'(iii) such project, production, or workshop, when taken as a whole, lacks serious literary, artistic, political or scientific value.

DETERMINED TO BE OBSCENE.—The "(B) term 'determined to be obscene' means determined, in a final judgment of a court of record and of competent jurisdiction in the United States, to be obscene.

(5) PRODUCTION.—The term 'production' means any activity involving the execution or rendition of the arts and meeting such standards as may be approved by the Chairperson of the Endowment.

(6) PROJECT.-

"(A) IN GENERAL.—The term 'project' means a program organized to carry out the objectives of this Act, including a program to foster United States artistic creativity, to commission a work of art, or to develop and enhance the widest public access, knowledge, and understanding of the arts, and includes, where appropriate, rental or purchase of a facility, rental or purchase of land, and acquisition of equipment.

"(B) RENOVATION OR CONSTRUCTION.—Such term also includes-

(i) the renovation of a facility if-

"(I) the amount of the expenditure of Federal funds for such purpose in the case of any facility does not exceed \$250,000; and

'(II) two-thirds of the members of the National Council on the Arts (who are present and voting) recommend a grant involving an expenditure for such purpose; and

'(ii) with respect to a grant under section 202(d), the construction of a facility, if-

(I) such construction is for demonstration purposes or under unusual circumstances in which there is no other manner by which to accomplish an artistic purpose; and

(II) two-thirds of the members of the National Council on the Arts (who are present and voting) recommend a grant involving an expenditure for such purpose.

WORKSHOP.—The term 'workshop means a program the primary purpose of which is to encourage the artistic development or enjoyment of amateur, student, or other participants.

#### "SEC. 202. ESTABLISHMENT OF THE NATIONAL ENDOWMENT FOR THE ARTS.

'(a) ESTABLISHMENT.—There is established within the Foundation a National Endowment for the Arts (referred to in this title as the 'Endowment').

"(b) Chairperson.-

"(1) APPOINTMENT.—The Endowment shall be headed by a chairperson, to be known as the Chairperson of the Endowment (referred to in this title as the 'Chairperson'), who shall be appointed by the President, by and with the advice and consent of the Senate.

(2) TERM.—

"(A) IN GENERAL.—The term of office of the Chairperson shall be 4 years, except that any Chairperson appointed to fill a vacancy shall serve for the remainder of the term for which the predecessor of the Chairperson was appointed. Notwithstanding any other provision of this subparagraph, on the expiration of the term of office of the Chairperson, the Chairperson shall serve until the successor to the Chairperson is appointed and has qualified.

'(B) REAPPOINTMENT.—The Chairperson shall be eligible for reappointment.

"(c) PARTNERSHIP GRANTS.-

"(1) PURPOSE.—The purpose of this subsection is to make grants to States and regional groups to support arts activities, with preference to arts education and projects that reach rural and urban underserved communities.

(2) Grants to States.-

"(A) AUTHORITY.—Using the funds reserved under section 106(a)(1)(D), the Chairperson, acting on the recommendation of the National Council on the Arts, shall establish and carry out a program of basic State grants to assist States-

'(i)(I) in supporting projects, productions, or workshops that meet the standard of artistic excellence and artistic merit and that fulfill the purposes of this Act: and

(II) in developing projects, productions, or workshops that will furnish programs, facilities, and services in the arts to people and communities in each of the States: and

(ii) in carrying out activities that-

(I) stimulate artistic activity and awareness, and broaden public access to the arts, in rural and urban underserved communities:

'(II) enhance the artistic capabilities of developing arts organizations through artistic, programmatic, and staff development; or

(III) provide technical assistance to developing arts organizations to improve managerial and organizational skills, financial systems management, and long-range fiscal planning.

(B) APPLICATION.—In order to receive a grant under this paragraph for any fiscal year, a State shall submit an application described in section 203 for such grant at such time and in such manner as shall be specified by the Chairperson and accompany such application with a State plan that the Chairperson finds—

(i) designates or provides for the establishment of a State agency (referred to in this section as the 'State agency') as the sole agency for the administration of the State

"(ii) provides that funds paid to the State under this paragraph will be expended solely on projects, productions, or workshops described in subparagraph (A) and approved by the State agency;

"(iii) provides that the State agency will make such reports, in such manner and containing such information, as the Chairperson may from time to time require, including a description of the progress made toward achieving the objectives of the State plan;

"(iv) provides-

"(I) an assurance that the State agency has held, after reasonable notice, public meetings in the State to allow the public, interested groups, and groups of artists to present views and make recommendations regarding the State plan; and

(II) a summary of such recommendations and the response of the State agency to such

recommendations; and

'(v) contains—

"(I) for the most recent preceding year for which information is available, a description of the level of participation by artists, artists' organizations, and arts groups in projects, productions, or workshops supported by funding from the State agency under this paragraph, and a description of the extent to which projects, productions, or workshops supported by funding from the State agency under this paragraph were available to all people and communities in the State, especially underserved communities: and

'(II) a description of projects, productions, or workshops supported by funding from the State agency under this paragraph that exist or are being developed to address the availability of the arts to all people or communities described in subclause (I) or to secure wider participation of artists and arts organizations described in subclause (I)

(C) APPROVAL.—The Chairperson may not approve an application described in subparagraph (B) unless the accompanying State plan satisfies the requirements specified in subparagraph (B).

(D) ALLOTMENTS.

"(i) IN GENERAL.—Of the sums available to carry out this paragraph for any fiscal year, each State that has an application approved by the Chairperson shall be allotted at least \$200,000

'(ii) INSUFFICIENT FUNDS.—If the sums available to carry out this paragraph for any fiscal year are insufficient to make the allotments under clause (i) in full, such sums shall be allotted so that each such State receives an equal amount.

'(iii) EXCESS FUNDS.—In any case in which the sums available to carry out this paragraph for any fiscal year are in excess of the amount required to make the allotments under clause (i)-

'(I) the amount of such excess that is not greater than 25 percent of the sums available to carry out this paragraph for such fiscal vear shall be available to the Chairperson for making grants under this paragraph to States and, in accordance with subparagraph (H), regional groups; and

(II) the amount of such excess for such fiscal year, if any, that remains after reserving in full for the Chairperson the amount required under subclause (I) shall be allotted so that each State that has an application approved by the Chair receives an equal amount:

but in no event shall any State be allotted less than \$200,000 under this paragraph.

"(E) FEDERAL SHARE.—

IN GENERAL.—Funding through a grant made under this paragraph to a State for any fiscal year shall be available to each State that has an application approved by the Chairperson, and has the State plan accompanying the application in effect on the first day of such fiscal year, to pay not more than 50 percent of the total cost of carrying out any activity described in subparagraph (A).

(ii) EXCESS PORTION.—Except as provided in clause (iii), the portion of the funding provided through any grant made under subparagraph (D)(i) to a State for any fiscal year that exceeds \$125,000 shall be available, at the discretion of the Chairperson, to pay not more than 100 percent of such cost of carrying out an activity under this paragraph if such activity would be unavailable to the residents of the State without such

"(iii) PERCENTAGE OF GRANT FUNDS.—The portion of the funding described in clause (ii) for any fiscal year that is available to pay not more than 100 percent of such cost, as described in clause (ii), shall not exceed 20 percent of the total funding provided through such grant for such fiscal year.

"(F) PROHIBITION ON SUPPLANTING NON-FED-ERAL FUNDS.-Funds made available under this paragraph shall be used to supplement, and shall not supplant, non-Federal funds expended for supporting activities described in

subparagraph (A).

'(G) UNOBLIGATED FUNDS.—Any amount allotted to a State under subparagraph (D)(i) for any fiscal year that is not obligated by the State earlier than 60 days prior to the end of the fiscal year for which the amount is appropriated shall be available for making grants to regional groups.

'(H) SPECIAL RULE.—The provisions of this paragraph (other than subparagraph (D)) shall apply to regional groups receiving grants under this paragraph in such manner, and to such extent, as the Chairperson shall

by regulation prescribe.
"(I) DEFINITION.—

- DEFINITION.—In subparagraph (D)(iii)(II) and notwithstanding section 3(8), the term 'State' includes, in addition to the several States of the United States, only the jurisdictions specified in such section that have a population of 200,000 or more, according to the latest decennial census.
  - (d) NATIONAL SIGNIFICANCE GRANTS.—
- "(1) PURPOSE.—The purpose of this subsection is to make grants to groups of demonstrated and substantial artistic and cultural importance, for projects, productions, and workshops that will increase the access of all the people of the United States, especially underserved communities, to the best of the arts and culture of the United States.
- '(2) IN GENERAL.—Using funds reserved under section 106(a)(1)(E), the Chairperson, acting on the recommendation of the National Council on the Arts, may establish and carry out a program of grants to groups who meet the standard of artistic excellence and artistic merit and who are engaged in or concerned with the arts, for the purpose of paying for the Federal share of the cost of—

(A) enabling the groups to provide or support projects, productions, or workshops described in paragraph (3) that will have a national, regional, or otherwise substantial ar-

tistic or cultural impact;

(B) providing administrative and management improvements for the groups, particularly in the field of long-range financial planning, including increasing levels of community support and the range of contributors to the programs of such groups; or

''(C) enabling the groups to provide or support projects, productions, or workshops that will serve as models for arts education.

"(3) PROJECTS, PRODUCTIONS, AND SHOPS.-

"(A) REQUIRED ELEMENTS.—Each such project, production, or workshop shall-

- (i) have substantial national or regional cultural significance, and encourage professional excellence; or
  - "(ii)(I) have significant merit; and
- (II) be a project, production, or workshop that, if such a group did not receive a grant, might otherwise be unavailable to citizens for geographic or economic reasons.

(B) PERMISSIBLE ELEMENTS.—Each such project, production, or workshop may

(i) encourage access to, education in, and knowledge, understanding, enjoyment, and appreciation of, the arts by the public;

(ii) enhance managerial and organizational skills and capabilities:

'(iii) use technology to broaden public access to the arts:

'(iv) expand access to the arts for individuals with disabilities; or

'(v) promote access to the arts for minority or underserved populations.

(4) FEDERAL SHARE REQUIREMENT.—

(A) IN GENERAL.—Except as provided in subparagraphs (B) and (C), in the case of any grant made under this subsection, the Federal share described in paragraph (2) shall be 25 percent.

(B) CERTAIN GROUPS.—In the case of any grant made under this subsection to a group with an annual budget in excess of \$3,000,000, the Federal share described in paragraph (2)

shall be 16.67 percent.

- '(C) ADJUSTMENTS.—The Chairperson may increase the Federal share applicable under this subsection for a designated grant recipient, with review and approval by the National Council on the Arts. The Chairperson shall not increase the Federal share above 50 percent for the recipient. Not more than 10 percent of the funds made available by the Endowment for grants under this subsection for any fiscal year may be available for grants for the fiscal year for which the Chairperson increases the applicable Federal share
- '(5) PRIORITY.—In awarding grants under this subsection, the Chairperson shall give priority to projects, productions, and workshops that increase the access of the public of the United States, especially underserved communities, to culture and the arts, including access by touring, by regional or national dissemination, or by geographic dispersion.
  - (e) DIRECT GRANTS.—

"(1) PURPOSE.—The purpose of this subsection is to make grants to groups, and individuals, that are broadly representative of the cultural heritage of the United States and broadly geographically representative, for projects, productions, and workshops of the highest artistic excellence and artistic merit

(2) IN GENERAL.—Using funds reserved under section 106(a)(1)(F), the Chairperson, acting on the recommendation of the National Council on the Arts, may establish and carry out a program of grants to groups, or individuals who are engaged in or concerned with the arts, to pay for the Federal share of the cost of projects, productions, or workshops that meet the standard of artistic excellence and artistic merit and that fulfill the purposes of this Act.

(3) FEDERAL SHARE REQUIREMENT.—The Federal share described in paragraph (2) shall be 50 percent.

- '(4) PRIORITY.—In awarding grants under this subsection, the Chairperson shall give priority to projects, productions, and workshops that will be disseminated widely after completion.
- "(5) ADJUSTMENTS.—The Chairperson may increase the Federal share applicable under this subsection for a designated grant recipient, with review and approval by the National Council on the Arts. Not more than 20 percent of the funds made available by the

Endowment for grants under this subsection for any fiscal year may be available for grants for the fiscal year for which the Chairperson increases the applicable Federal share

"(6) SPECIAL RULE FOR GRANTS TO INDIVID-UALS.-The Chairperson shall only award a grant in accordance with this subsection to an individual described in paragraph (2) if such grant is awarded to such individual for a literature fellowship, a National Heritage Fellowship, or a Jazz Masters Fellowship.
"(f) ARTS EDUCATION AND UNDERSERVED

COMMUNITIES GRANTS.—

'(1) PURPOSE.—The purpose of this subsection is to make grants to State arts agencies and other groups to carry out activities in arts education and to carry out arts-related activities in underserved communities.

- (2) IN GENERAL.—Using the funds reserved under section subparagraphs (C) (as may be appropriate) and (G) of section 106(a)(1) the Chairperson, acting on the recommendation of the National Council on the Arts, may establish and carry out a program of grants to State arts agencies or other groups to pay for the Federal share of the cost of carrying out activities that-
- (A) promote and improve the availability of arts instruction, and improve the quality of arts education, through support of lifelong learning in the arts:

(B) provide—

- "(i) instruction in the arts by integrating and incorporating the arts in the teaching of English, math, science, foreign languages, civics and government, economics, history, and geography: or
- "(ii) courses in the arts through school programs;
- (C) enhance the quality of arts instruction in programs of teacher education;
- "(D) develop arts faculty resources and talents;
- "(E) support and encourage the development of improved curriculum materials in the arts;
- "(F) support apprenticeships, internships, and other career oriented work-study experiences for artists and arts teachers, and encourage residencies of artists at all educational levels;
- "(G) stimulate artistic activity and awareness, and broaden public access to the arts, in underserved communities;
- (H) enhance the artistic capabilities of developing arts organizations in underserved communities through artistic. programmatic, and staff development; or
- (I) provide technical assistance to developing arts organizations in underserved communities to improve managerial and organizational skills, financial systems management, and long-range fiscal planning.
- '(3) FEDERAL SHARE.—The Federal share described in paragraph (2) shall be 50 percent.
- (4) EVALUATION AND REPORTS FOR CERTAIN ACTIVITIES.-
- '(A) IN GENERAL.—Each State arts agency or other group that receives a grant under this subsection to carry out the activity described in paragraph (2)(B) shall conduct an ongoing evaluation of the activity.

(B) EVALUATION COMPONENTS.—In ducting the evaluation under subparagraph (A), a State arts agency or other group shall, in the case of students who participate in an activity described in paragraph (2)(B), monitor the progress of the student participants throughout the period of participation.

"(C) REPORT TO CHAIRPERSON.—Not later than 60 days after the date of the completion of an activity by a State arts agency or other group under subparagraph (A), the State arts agency or other group shall prepare and submit to the Chairperson a report on the evaluation conducted under subparagraph (A).

- "(D) REPORT TO CONGRESS.—Not later than 60 days after the date of the submission of the report under subparagraph (C), the Chairperson shall prepare and submit to Congress a report on—
- "(i) the activities funded under paragraph (2)(B); and
- "(ii) the evaluations conducted by recipients under subparagraph (A).

#### "SEC. 203. APPLICATION PROCEDURES

- "(a) APPLICATION REQUIREMENT.—No grant shall be made under this title to any person unless the person submits an application to the Chairperson in accordance with regulations and procedures established by the Chairperson.
  - "(b) Procedures.—
- "(1) IN GENERAL.—
- "(A) CONSIDERATIONS.—In establishing such regulations and procedures for applications, the Chairperson shall ensure that—
- "(i) artistic excellence and artistic merit of the projects, productions, and workshops described in the application are the criteria by which the applications are judged by advisory panels described in section 204, taking into consideration general standards of decency and respect for the diverse beliefs and values of the public of the United States;
- "(ii) in selecting groups as recipients of grants under section 202, the Chairperson shall give preference to artistically rural and urban underserved communities and artists and artistic groups that have traditionally been underrepresented in the arts; and
- "(iii) the projects, productions, and workshops described in the applications, and awards of grants under this title, are consistent with the objectives of section 202 and this section.
- "(B) OBSCENITY PROVISIONS.—Such regulations and procedures shall clearly indicate that obscenity is without artistic merit, is not protected speech, and shall not be funded under this title. Projects, productions, and workshops that are determined to be obscene shall be prohibited from receiving grants under this title from the Endowment.
- "(2) Considerations for the chair-Person.—In considering an application for a grant under this title, the Chairperson shall consider the extent to which the projects, productions, and workshops described in the application fulfill the purposes of this Act, as well as their artistic excellence and artistic merit, as determined by the Chairperson.
- "(3) CONSTRUCTION.—The disapproval or approval by the Chairperson of an application for a grant under this title shall not be construed to mean, and shall not be considered to be evidence that, the project, production, or workshop, for which the applicant requested a grant, is or is not obscene.

#### "SEC. 204. ADVISORY PANELS.

- "(a) IN GENERAL.—The Chairperson shall utilize review by advisory panels—
- "(1) as the first step in the review of applications submitted under this Act; and
- "(2) to make recommendations to the National Council on the Arts in all cases involving requests for grants authorized under this title, except cases in which the Chairperson exercises authority delegated under section 205(f)(2).
  - "(b) PROCEDURES .-
- "(1) CRITERIA.—In reviewing the applications, such panels shall recommend applications for projects, productions, and workshops on the basis of artistic excellence and artistic merit, consistent with section 203(b)(1)(A)(i).
- "(2) AMOUNTS.—The panels may recommend only general ranges of funding to be provided through the grants and may not recommend specific amounts of such funding.

- "(3) REGULATIONS AND PROCEDURES.—The Chairperson shall issue regulations and establish procedures to—
- "(A) ensure that all the panels are composed, to the extent practicable, of individuals providing a wide geographic, ethnic, and minority representation as well as individuals reflecting diverse artistic and cultural points of view;
- "(B) ensure that all the panels include at least 2 members representing lay individuals who are—
- "(i) knowledgeable about the arts;
- "(ii) not engaged in the arts as a profession: and
- "(iii) not employees of either artists' organizations or arts organizations;
- "(C) ensure that, when feasible, the procedures used by the panels to carry out their responsibilities are standardized;
  - "(D) require each such panel—
- "(i) to create written records summariz-
- $^{\text{CI}}$ (I) all meetings and discussions of such panel; and
- "(II) the recommendations made by such panel to the Council; and
- "(ii) to make such records available to the public in a manner that protects the privacy of individual applicants and panel members;
- "(E) permit, when necessary and feasible, a site visit to view the work of an applicant and deliver a written report on the work being reviewed, in order to assist panelists in making their recommendations:
- ''(F) $(\bar{i})$  require that the membership of each such panel change substantially from year to year; and
- "(ii) provide that no individual be eligible to serve on such a panel for more than 5 years, no 2 of which may be consecutive; and
- "(G) ensure that the panels recommend more applicants for grants than are anticipated can be provided funding through the grants with available funds.
- "(4) PROHIBITION ON CONFLICTS OF INTER-FST —
- "(A) IN GENERAL.—In making appointments to the panels, the Chairperson shall ensure that an individual who has a pending application for a grant authorized under this title, who is an employee or agent of an organization with such a pending application, or who has a direct or indirect financial interest in any application under consideration by such a panel, does not serve as a member of any panel before which such application is pending.
- "(B) DURATION.—The prohibition described in subparagraph (A) shall commence with respect to such individual beginning on the date such application is submitted, and shall continue until a final decision on the application has been reached by the Chairperson. "SEC. 205. NATIONAL COUNCIL ON THE ARTS.
- "(a) ESTABLISHMENT.—There is established within the Endowment a National Council on the Arts (referred to in this section as the 'Council').
  - "(b) COMPOSITION.—
- "(1) IN GENERAL.—The Council shall be composed of the Chairperson of the Endowment, who shall be the Chairperson of the Council, and 20 other members appointed by the President, by and with the advice and consent of the Senate, who shall be selected—
- $^{\prime\prime}(A)$  from among private citizens of the United States who—
- "(i) are widely recognized for their broad knowledge of, or expertise in, the arts; and
- "(ii) have established records of distinguished service, or achieved eminence, in the arts;
- "(B) so as to include practicing artists, members of cultural professions, educators, civic cultural leaders, and others who are professionally engaged in the arts; and

- "(C) so as collectively to provide an appropriate distribution of members among the major art fields.
- "(2) QUALIFICATIONS.—The President may, in making such appointments, give consideration to such recommendations as may, from time to time, be submitted to the President by leading national organizations in the major art fields. In making such appointments, the President shall give due regard to equitable representation of women, racially and ethnically diverse individuals, and individuals with disabilities, who are involved in the arts. Members of the Council shall be appointed so as to represent equitably geographical areas in the United States, including rural and urban underserved communities
  - (c) TERMS.—
  - "(1) IN GENERAL.—
- "(A) STAGGERED TERMS.—Each member of the Council shall serve for a term of 6 years, and the terms shall be staggered.
- "(B) EXPIRATION.—Except as provided in paragraph (2), the terms of all Council members shall expire on the third day of September in the year of expiration.
- "(C) REAPPOINTMENT AFTER PARTIAL TERM.—Each member who has served on the Council for 1 term of less than 3 years shall be eligible for reappointment for 1 term of 6
- "(D) VACANCY APPOINTMENTS.—Any member appointed to fill a vacancy shall serve for the remainder of the term for which the predecessor of the member was appointed.
- "(E) HOLDOVER SERVICE.—Notwithstanding any other provision of this subsection, a member of the Council shall serve after the expiration of the term of the member until the successor to the member takes office.
- "(2) ADJUSTMENT TO REDUCE COUNCIL.—
  "(A) MEMBERS WHOSE TERMS EXPIRED IN 1996
  BUT CONTINUE TO SERVE.—
- "(i) IN GENERAL.—The terms of 10 members of the Council whose terms expired on September 3, 1996 and who continue to serve because a successor has not been appointed shall be deemed to expire on the date of enactment of the Arts and Humanities Amendments of 1997.
- "(ii) SUCCESSORS.—The President shall appoint 7 members of the Council to succeed members whose terms are deemed to expire as described in clause (i). The terms of the successors shall expire on September 3, 2002.
- "(B) Members whose terms expire in 1998.—The President shall appoint 6 members of the Council to succeed the 8 members of the Council whose terms expire on September 3, 1998. The terms of the successors shall expire on September 3, 2004.
- "(C) MEMBERS WHOSE TERMS EXPIRE IN 2000.—The President shall appoint 7 members of the Council to succeed the 8 members of the Council whose terms expire on September 3, 2000. The terms of the successors shall expire on September 3, 2006.
- "(d) COMPENSATION.—Members of the Council shall receive compensation at a rate to be fixed by the Chairperson but not to exceed the daily equivalent of the maximum rate authorized for a position above grade GS-15 of the General Schedule under section 5108 of title 5, United States Code, and be allowed travel expenses including per diem in lieu of subsistence, in the same amounts and to the same extent, as authorized under section 5703 of title 5, United States Code, for persons employed intermittently in Federal Government service.
  - "(e) MEETINGS AND DUTIES.—
- "(I) MEETINGS.—The Council shall meet at the call of the Chairperson but not less often than twice during each calendar year. Eleven members of the Council shall constitute a quorum. All policy meetings of the Council shall be open to the public.

"(2) DUTIES.—The Council shall—

"(A) advise the Chairperson with respect to policies, programs, and procedures for carrying out the functions of the Chairperson under this title;

"(B) review applications for grants authorized under this title and make recommendations to the Chairperson with respect to—

"(i) whether to approve particular applications for grants authorized under this title that have been determined by advisory panels to have artistic excellence and artistic merit; and

"(ii) the amount of funding that the Chairperson should provide through such a grant with respect to each such application the Council recommends for approval;

"(C) use as criteria for the recommendations of the Council—

"(i) the extent to which the works described in the applications fulfill the purposes of this Act and the requirements under the provisions of this Act:

"(ii) the artistic excellence and artistic merit of the works described in the applications; and

"(iii) the extent to which the applicant serves an underserved community,

as determined by each Council member;

- "(D) recommend more applications for funding through grants than are anticipated can be provided funding through the grants with available funds;
- "(E) create written records summarizing— "(i) all meetings and discussions of the Council; and

"(ii) recommendations made by the Council to the Chairperson; and

"(F) make such records available to the public in a manner that protects the privacy of individual applicants for grants authorized under this title, advisory panel members, and Council members.

"(f) Actions by Chairperson.—

"(I) IN GENERAL.—The Chairperson shall not approve or disapprove any application for a grant authorized under this title until the Chairperson has received the recommendation of the Council on such application. The Chairperson shall have final authority to approve each such application, and shall determine the final amount of funding through any grant awarded. The Chairperson may not approve an application with respect to which the Council makes a negative recommendation.

(2) DELEGATIONS.—In the case of an application, or amendment of an application, submitted under this title and involving \$35,000 or less, or a request for change in a grant amount of 20 percent or less, the Chairperson may approve or disapprove such application, amendment, or request, if such action is taken pursuant to the terms of an express and direct delegation of authority from the Council to the Chairperson, and if each such action by the Chairperson is reported to the Council at the next regularly scheduled meeting of the Council. Such action by the Chairperson shall be used with discretion and shall not become a normal practice of providing funding through a grant authorized under this title. The terms of any such delegation of authority shall not permit obligations for expenditure of funds under such delegation for any fiscal year that exceed an amount equal to 2 percent of the sums appropriated for the fiscal year pursuant to section 106(a)(1)(A).

#### "SEC. 206. LIMITATIONS ON GRANTS.

"(a) PROHIBITION ON SUBGRANTS.—The Chairperson shall establish procedures to ensure that no funding provided through a grant under this title, except a grant made to a State agency, a regional group, or a local arts agency that is an agency of local government, may be used to make a grant to

any other organization or individual to conduct activity independent of the direct grant recipient. Nothing in this subsection shall prohibit payments made in exchange for goods or services rendered.

"(b) PROHIBITION ON SEASONAL SUPPORT.— No grant awarded under this title shall be used for seasonal support to a group, unless the application submitted by the group for such a grant specifically identifies the content of each activity to be carried out under such a grant for the season involved, including a specific identification of any project, production, or workshop.

"(c) USE OF FUNDS FOR PROJECTS, PRODUCTIONS, AND WORKSHOPS IN SPECIFIED DISCIPLINES.—Each project, production, or workshop funded under this title shall relate to arts, as defined in section 3.

"(d) LABOR STANDARDS.—

"(1) IN GENERAL.—It shall be a condition of the receipt of any grant under this title that the grant recipient furnish adequate assurances to the Secretary of Labor that—

"(A) all professional performers and related or supporting professional personnel employed on projects or productions, or in workshops, that are financed in whole or in part under this title will be paid, without subsequent deduction or rebate on any account, not less than the minimum compensation as determined by the Secretary of Labor to be the prevailing minimum compensation for persons employed in similar activities; and

"(B) no part of any project, production, or workshop that is financed in whole or in part under this title will be performed or engaged in under working conditions that are unsanitary or hazardous or dangerous to the health and safety of the employees engaged in such project, production, or workshop.

"(2) EVIDENCE.—Compliance with the safety and sanitary laws of the State in which the project, production, or workshop described in paragraph (1)(B) is to take place shall be prima facie evidence of compliance with the assurance described in paragraph (1)(B)

"(3) STANDARDS, REGULATIONS, AND PROCE-DURES.—The Secretary of Labor shall have the authority to prescribe such standards, regulations, and procedures as the Secretary of Labor may determine to be necessary or appropriate to carry out this subsection.

"(e) LIMITATION ON GRANT AWARD.—
"(1) INDIVIDUALS.—No individual may receive more than 2 grant awards under this

title.

"(2) AGENCIES AND ORGANIZATIONS.—No group, other than a State arts agency, may receive more than 3 grant awards in a fiscal year under this title, except that this paragraph shall not apply to a group that has entered into a cooperative agreement with the Endowment to receive assistance under this

"(f) REQUIREMENTS FOR GROUPS.—A group shall be eligible for a grant under this title if—

"(1) no part of the net earnings of the group inures to the benefit of any private stockholder, or individual; and

"(2) a donation to such group is allowable as a charitable contribution under section 170(c) of the Internal Revenue Code of 1986.

"(g) CITIZENSHIP REQUIREMENTS FOR INDI-VIDUALS.—An individual shall be eligible to receive a direct grant under this title if at the time such grant is received such individ-

 $\lq\lq(1)$  is a citizen or other national of the United States; or

"(2) is an alien lawfully admitted to the United States for permanent residence who—

"(A) has filed an application for naturalization in the manner prescribed by section 334 of the Immigration and Nationality Act (8 U.S.C. 1445); and

"(B) is not permanently ineligible to become a citizen of the United States.

"(h) INSTALLMENTS.—The Chairperson shall establish procedures to provide for the distribution of funding provided through grants made under this title to recipients in installments except in exceptional cases in which the Chairperson determines that installments are not practicable. In providing any such installments to a recipient of a grant under this title, the Chairperson shall ensure that—

"(1) not more than two-thirds of such funding may be provided at the time the application for the grant is approved; and

"(2) the remainder of such funding may not be provided until the Chairperson finds that the recipient of such grant is complying substantially with this Act and with the conditions under which such funding is provided to such recipient.

"(i) LOANS.—Any loan made by the Chairperson under this title shall be made in accordance with terms and conditions approved by the Secretary of the Treasury.

#### "SEC. 207. ADMINISTRATIVE PROVISIONS.

"(a) AUTHORITIES OF CHAIRPERSON.—In addition to any authorities vested in the Chairperson by other provisions of this Act, the Chairperson, in carrying out the functions of the Chairperson, shall have authority—

"(1) to prescribe such regulations and procedures as the Chairperson determines to be necessary, governing the manner in which the functions of the Chairperson shall be carried out;

"(2) to appoint and determine the compensation of such employees, subject to title 5, United States Code, as may be necessary to carry out the functions of the Chairperson, to define the duties of such employees, and to supervise and direct the activities of such employees:

"(3) to procure the temporary and intermittent services of experts and consultants, including panels of experts, and compensate the experts and consultants in accordance with section 3109 of title 5, United States Code;

"(4) to accept and utilize the voluntary services of individuals and reimburse the individuals for travel expenses, including perdiem in lieu of subsistence, in the same amounts and to the same extent as authorized under section 5703 of title 5, United States Code, for persons employed intermittently in Federal Government service:

"(5) to make advance, progress, and other payments without regard to section 3324 of title 31. United States Code:

"(6) to rent office space in the District of Columbia; and

olumbia; and
''(7) to make other necessary expenditures.

"(b) PUBLICATIONS.—Official publications of the Endowment under this title may be supported without regard to the provisions of section 501 of title 44, United States Code, if the Chairperson consults with the Joint Committee on Printing of the Congress.

Committee on Printing of the Congress. "(c) COORDINATION.—The Chairperson shall coordinate the programs of the Endowment, insofar as practicable, with other Federal programs and programs undertaken by other public agencies or private groups, and shall develop the programs of the Endowment with due regard to the contribution to the objectives of this title that can be made by other Federal agencies under the existing programs. The Chairperson may enter into interagency agreements to promote or assist with the arts-related activities of other Federal agencies, on a reimbursable or nonreimbursable basis, and may use funds authorized to be appropriated to carry out this title to pay for the costs of such promotion or assistance.

## "SEC. 208. REPORTS.

"(a) Annual Report of Chairperson.—The Chairperson shall submit an annual report to

the President for submission to the appropriate committees of Congress on or before the 15th day of April of each year. The report shall summarize the activities of the Endowment for the preceding year, and shall include such recommendations as the Chairperson determines to be appropriate.

"(b) FINANCIAL REPORTS AND COMPLIANCE.—

"(I) IN GENERAL.—It shall be a condition of the receipt of a grant made under this title by the Chairperson that—

"(A) each applicant for such grant include in the application described in section 203—

"(i) a detailed description of the proposed project, production, or workshop for which the grant is requested;

"(ii) a timetable for the completion of such proposed project, production, or workshop; and

"(iii) an assurance that the applicant will meet the standards of artistic excellence and artistic merit:

"(B)(i) each grant recipient under this title carry out the proposal consistent with the description contained in the application, as approved by the Chairperson for funding through the grant; and

"(ii) each such grant recipient seeking to change the activities carried out under the grant justify the requested change by a written request subject to approval by the Chairperson; and

"(C) each such grant recipient agree to and comply with requirements to submit to the Chairperson—

"(i) interim reports, including an annual report for each project, production, or workshop carried out under the grant during a period exceeding 1 year, describing the progress of the grant recipient in carrying out such project, production, or workshop and compliance by the grant recipient with the conditions of receipt of such grant;

"(ii) financial reports containing such information as the Chairperson determines to be necessary to ensure that the funding made available through the grant is expended in accordance with the terms and conditions under which the grant is made;

"(iii) a final report describing the project, production, or workshop carried out with the funding provided through the grant and the compliance by the grant recipient with the conditions of receipt of such grant, including the condition that the work assisted meet the standards of artistic excellence and artistic merit; and

"(iv) in the case of a project or production, and if practicable, as determined by the Chairperson, a copy of such project or production.

"(2) REPORT REQUIREMENTS.—The Chairperson shall determine the appropriate form and timing of interim reporting described in paragraph (1)(C)(i) for a grant recipient under this title. The reports and copy described in clauses (ii), (iii), and (iv) of paragraph (1)(C) shall be due not later than 90 days after the end of the period for which such grant recipient receives funding through the grant or 90 days after the completion of the project, production, or workshop, whichever occurs earlier. The Chairperson may extend the 90-day period if the recipient shows good cause why such an extension should be granted.
"(c) EVALUATION.—The Chairperson shall

"(c) EVALUATION.—The Chairperson shall conduct a post-award evaluation of activities for which grants are made by the Chairperson under this title. Such evaluation may include an audit to determine the accuracy of the reports required to be submitted by

grant recipients under subsection (b).

"(d) REPORTS.—The Chairperson shall establish procedures to require that no additional funding shall be provided to a recipient of a grant authorized under this title unless such recipient has submitted to the

Chairperson all required interim, financial, and final reports under subsection (b).

#### "SEC. 209. SANCTIONS AND PAYMENTS.

"(a) Failure To Satisfy Purposes.—If any recipient of a grant made under this title, or an indirect recipient of funding provided through the grant, substantially fails to satisfy the purposes for which such grant is made, as determined by the Chairperson, the Chairperson may—

"(1) for purposes of determining whether to make any subsequent funding to the direct or indirect recipient under this title, take into consideration the results of the post-award evaluation conducted under section 208(c):

"(2) prohibit the direct and indirect recipients from using the name of, or in any way associating the project, production, or workshop for which the grant was received with, the Endowment; and

"(3) if such project, production, or workshop is published, require that the publication contain the following statement: 'The opinions, findings, conclusions, and recommendations expressed in this publication do not reflect the views of the National Endowment for the Arts.'

"(b) Noncompliance —

"(I) IN GENERAL.—The Chairperson shall take the actions described in paragraph (2) whenever the Chairperson, after providing reasonable notice and an opportunity for hearing, finds that—

"(A) a direct recipient of a grant under this title, or an indirect recipient of funding provided through the grant, is not complying substantially with the provisions of this title."

"(B) a State agency or regional group that received a grant under this title, or an indirect recipient of funding provided through the grant, is not complying substantially with the terms and conditions of the State plan accompanying the application approved for the grant under this title; or

"(C) any funding provided under this title to a recipient, State agency, or regional group described in subparagraph (A) or (B) has been diverted from the purposes for which such funding was provided.

"(2) ACTIONS.—On making the finding described in paragraph (1), the Chairperson shall immediately notify the direct recipient, State agency, or regional group that received the funding at issue that—

"(A) no further funding will be provided under this title to such recipient, agency, or group until there is no longer any default or failure to comply or the diversion is corrected; or

"(B) if compliance or correction is impossible, until such recipient, agency, or group repays or arranges the repayment of the Federal funds that were improperly diverted or expended.

"(c) OBSCENE WORKS.—

"(1) DETERMINATION.—If, after providing reasonable notice and opportunity for a hearing on the record, the Chairperson determines that a direct recipient of a grant under this title, or an indirect recipient of funding provided through the grant, used the funding for a project, production, or workshop that is determined to be obscene, the Chairperson shall require that until the direct recipient repays such funding (in such amount, and under such terms and conditions, as the Chairperson determines to be appropriate) to the Endowment, no subsequent funding shall be provided under this title to such recipient.

"(2) CREDITING.—Funds repaid under this subsection to the Endowment shall be deposited in the Treasury of the United States and credited as miscellaneous receipts.

(3) Application.—

"(A) TIMING.—This subsection shall not apply with respect to grants made before October 1, 1990.

"(B) DURATION.—This subsection shall not apply with respect to a project, production, or workshop after the expiration of the 7-year period beginning on the latest date on which a grant is made under this title for such project, production, or workshop.

'(d) RECAPTURE.—

"(1) IN GENERAL.—A recipient of funding under this title shall pay the amount described in paragraph (2) to the Endowment if the Chairperson finds that the recipient has derived net program income in excess of the match required under the terms of the agreement from a commercially successful project, production, or workshop funded that exceeds the lesser of—

"(A) \$50,000; or

"(B) twice the amount of the funding.

"(2) AMOUNT.—At the discretion of the Chairperson, the amount referred to in paragraph (1) is not less than  $\frac{1}{2}$  and not more than  $\frac{1}{2}$  of the amount of the net program income generated within 5 years after the end of the grant period, but not more than the amount of the funding, unless the Chairperson has reached an agreement with the grantee upon the award of a grant that the amount referred to in paragraph (1) shall exceed the amount of the grant.

"(e) ACCOUNT.—Except as otherwise provided in this Act, the Treasurer of the United States shall deposit funds paid under subsection (d), or repaid under this Act, in a special interest bearing account to the credit of

the Endowment.

#### "SEC. 210. NATIONAL MEDAL OF ARTS AWARDS.

"(a) NATIONAL MEDAL OF ARTS AWARDS

"(I) ESTABLISHMENT.—There is established a National Medal of Arts, which shall be a medal of such design as is determined to be appropriate by the President, on the basis of recommendations submitted by the National Council on the Arts, and which shall be awarded as provided in this subsection.

"(2) AWARDS.—The President shall from time to time award the National Medal of Arts, on the basis of recommendations from the National Council on the Arts, to individuals or groups who in the judgment of the President are deserving of special recognition by reason of their outstanding contributions to the excellence, growth, support, and availability of the arts in the United States.

"(3) NUMBER OF MEDALS.—Not more than 12 of such medals may be awarded in any cal-

endar year.

"(4) QUALIFICATIONS.—An individual may be awarded the National Medal of Arts if at the time such award is made such individual meets the requirements of section 206(g).

"(5) GROUPS.—A group may be awarded the National Medal of Arts if such group is organized or incorporated in the United States.

"(6) CEREMONIES.—The presentation of the National Medal of Arts shall be made by the President with such ceremonies as the President may determine to be appropriate, including attendance by appropriate Members of Congress.

"(b) FUNDS.—The Chairperson shall use amounts received by the National Endowment for the Arts under section 105(b)(1)(A) to carry out this section.

# "TITLE III—NATIONAL ENDOWMENT FOR THE HUMANITIES

#### "SEC. 301. DEFINITIONS.

"In this title:

"(1) PROJECT.—

"(A) IN GENERAL.—The term 'project' means an activity organized to carry out the objectives of this title.

"(B) RENOVATION OR CONSTRUCTION.—Such term also includes—

"(i) the renovation of a facility if—

'(I) the amount of the expenditure of Federal funds for such purpose in the case of any facility does not exceed \$250,000; and

'(II) two-thirds of the members of the National Council on the Humanities (who are present and voting) recommend a grant involving an expenditure for such purpose; and

"(ii) for purposes of subsections (d) and (e) of section 302, the construction of a facility

"(I) such construction is for demonstration purposes or under unusual circumstances in which there is no other manner by which to accomplish a humanistic purpose; and

'(II) two-thirds of the members of the National Council on the Humanities (who are present and voting) recommend a grant involving an expenditure for such purpose.

WORKSHOP.—The term 'workshop means an activity the primary purpose of which is to promote scholarship and teaching among the participants.

#### "SEC. 302. ESTABLISHMENT OF THE NATIONAL ENDOWMENT FOR THE HUMANITIES.

"(a) ESTABLISHMENT.—There is established within the Foundation a National Endowment for the Humanities (referred to in this title as the 'Endowment').

(b) CHAIRPERSON.—

"(1) APPOINTMENT.—The Endowment shall be headed by a chairperson, to be known as the Chairperson of the Endowment (referred to in this title as the 'Chairperson'), who shall be appointed by the President, by and with the advice and consent of the Senate.

(2) TERM -

- "(A) IN GENERAL.—The term of office of the Chairperson shall be 4 years, except that any Chairperson appointed to fill a vacancy shall serve for the remainder of the term for which the predecessor of the Chairperson was appointed. Notwithstanding any other provision of this subparagraph, on the expiration of the term of office of the Chairperson, the Chairperson shall serve until the successor to the Chairperson is appointed and has qualified.
- '(B) REAPPOINTMENT.—The Chairperson shall be eligible for reappointment.

"(c) PARTNERSHIP GRANTS.—

"(1) PURPOSE.—The purpose of this subsection is to support programs of humanities councils at the State and local levels.

(2) DEFINITION.—

"(A) IN GENERAL.-Except as provided in subparagraph (B), in this subsection, the term 'State entity' means-

(i) a State that obtains approval of an application submitted under paragraph (4); or

'(ii) in a case in which a State fails to submit an application under paragraph (4), an appropriate entity that obtains approval of an application submitted under paragraph (5).

"(B) JURISDICTION.—

"(i) STATE ENTITY.—In paragraph (6)(C)(ii), the term 'State entity' means a State entity, as defined in subparagraph (A), for a State.

'(ii) STATE.—In clause (i), and notwithstanding section 3(8), the term 'State', includes, in addition to the several States of the United States, only the jurisdictions specified in such section that have a population of 200,000 or more, according to the latest decennial census.

"(3) GENERAL AUTHORITY.—Using funds reserved under section 106(b)(1)(C), the Chairperson, acting on the recommendation of the National Council on the Humanities, is authorized, in accordance with the provisions of this subsection, to establish and carry out a program of grants to assist State entities-

(A) in paying for not more than 50 percent of the cost (except as otherwise provided in this subsection) of supporting activities that achieve the objectives described in subparagraphs (A) through (F) of subsection (d)(2)

and in subparagraphs (A) and (B) of subsection (e)(2); or

"(B) in matching contributions from non-Federal sources made to a trust fund the purpose of which is to provide long-term financial support for such activities.

(4) GRANTS THROUGH STATE AGENCIES.—

"(A) DESIGNATION.—In order to receive a grant under this subsection for any fiscal year, if a State desires to designate or to provide for the establishment of a State agency (referred to in this section as a 'State agency') as the sole agency for the administration of the State plan referred to in subparagraph (B) relating to the grant, such State shall designate as the State agency the humanities council or shall provide for the establishment of such a council.

(B) APPLICATION AND STATE PLAN.-In any State that designates or provides for the establishment of a State agency as described in subparagraph (A), the chief executive officer of the State shall submit, before the beginning of each fiscal year, an application for a grant and accompany such application with a State plan that the Chairperson finds-

'(i) designates or provides for the establishment of a State agency;

'(ii) provides that the chief executive officer of the State will appoint new members to the State humanities council designated or established under subparagraph (A), as vacancies occur as a result of the expiration of the terms of members of such council, until the chief executive officer has appointed all of the members of such council;

'(iii) provides for the expenditure, from State funds, of an amount equal to 50 percent of the portion of the funding received by such State through a grant made under paragraph (6)(A) (relating to the minimum State allotment), or 25 percent of the total amount of funding received by such State through grants made under this subsection, whichever is greater, for the fiscal year involved (except as otherwise provided in paragraph

"(iv) provides that funds paid to the State under this subsection will be expended solely on activities, approved by the State agency, that-

(I) achieve the objectives described in subparagraphs (A) through (F) of subsection (d)(2) and subparagraphs (A) and (B) of subsection (e)(2): and

'(II) are designed to bring the humanities to the public:

(v) provides assurances that State funds will be made available for the purpose of meeting the requirements of this subparagraph:

(vi) provides that the State agency will make such reports, in such manner and containing such information, as the Chairperson may from time to time require, including a description of the progress made toward achieving the objectives of the State plan;

'(vii) provides-

(I) an assurance that the State agency has held, after reasonable notice, public meetings in the State to allow the public, interested organizations, and scholars to present views and make recommendations regarding the State plan; and

(II) a summary of such recommendations and of the response of the State agency to such recommendations; and

"(viii) contains-

(I) for the most recent preceding year for which information is available, a description of the extent to which the activities supported by funding from the State agency under this subsection were available to all people and communities in the State and a description of the level of participation by scholars and scholarly organizations in activities supported by funding from the State agency under this subsection; and

(II) a description of activities supported by funding from the State agency under this subsection that exist or are being developed to address the availability of the humanities to all people or communities described in subclause (I) or to secure wider participation of scholars and scholarly organizations described in subclause (I)

'(C) APPROVAL.—The Chairperson may not approve an application described in subparagraph (B) unless the accompanying State plan satisfies the requirements specified in subparagraph (B).

(5) GRANTS TO APPROPRIATE ENTITIES.-

"(A) DESIGNATION.—In any State in which the chief executive officer of the State fails to submit an application under paragraph (4)(B) for a fiscal year, the Chairperson may make grants under paragraph (3) to an appropriate entity in the State, and each such entity shall establish a procedure that ensures that 8 members of the governing body of such entity shall be appointed by an appropriate officer or agency of such State, except that in no event may the number of such members exceed 1/3 of the total membership of such governing body. The officer or agency shall select the members from among individuals who have knowledge of or experience in the humanities

(B) APPLICATION AND PLAN.—If a State fails to submit an application under paragraph (4)(B) for a fiscal year, any appropriate entity in the State desiring to receive a grant under this subsection for the fiscal year shall submit an application for such grant at such time and in such manner as shall be specified by the Chairperson, and accompany such application with a State plan that the Chairperson finds-

"(i) provides assurances that such entity will comply with the requirements of subparagraph (A);

"(ii) provides that funds paid to such entity under this paragraph will be expended solely on activities that-

"(I) achieve the objectives described in subparagraphs (A) through (F) of subsection (d)(2) and subparagraphs (A) and (B) of subsection (e)(2); and

'(II) are designed to bring the humanities to the public;

'(iii) establishes a membership policy that is designed to ensure broad public representation with respect to activities administered by such entity:

'(iv) provides for a nomination process that ensures opportunities for nomination to membership in the governing body from various groups in such State and from a variety of segments of the population of such State, including individuals who by reason of their achievement, scholarship, or creativity in the humanities, are especially qualified to serve as members of the body;

'(v) provides for a membership rotation process that ensures the regular rotation of the membership and officers of such entity;

'(vi) establishes reporting procedures that are designed to inform the chief executive officer of such State, and other appropriate officers and agencies, of the activities of such entity:

"(vii) establishes procedures to ensure public access to information relating to such activities:

"(viii) provides that such entity will make such reports, at such times, in such manner, and containing such information, as the Chairperson may require, including a description of the progress made toward achieving the objectives of the State plan;

"(ix) provides-

"(I) an assurance that the entity has held, after reasonable notice, public meetings in the State to allow the public, interested organizations, and scholars to present views and make recommendations regarding the State plan; and

"(II) a summary of such recommendations and of the response of the entity to such recommendations; and

"(x) contains-

- "(I) for the most recent preceding year for which information is available, a description of the extent to which activities supported by funding from the entity under this subsection were available to all people and communities in the State and a description of the level of participation by scholars and scholarly organizations in activities supported by funding from the entity under this subsection; and
- "(II) a description of activities supported by funding from the entity under this subsection that exist or are being developed to address the availability of the humanities to all people or communities described in subclause (I) or to secure wider participation of scholars and scholarly organizations described in subclause (I).
- "(C) APPROVAL.—The Chairperson may not approve an application described in subparagraph (B) unless the accompanying plan satisfies the requirements specified in subparagraph (B).

"(6) ALLOTMENTS —

- "(A) IN GENERAL.—Of the sums available to carry out this subsection for any fiscal year, each State entity shall be allotted at least \$200.000.
- "(B) INSUFFICIENT SUMS.—If the sums available to carry out this subsection for any fiscal year are insufficient to make the allotments under subparagraph (A) in full, such sums shall be allotted so that each State entity receives an equal amount.

"(C) EXCESS FUNDS.—In any case in which the sums available to carry out this subsection for any fiscal year are in excess of the amount required to make the allotments under subparagraph (A)—

"(i) 34 percent of the amount of such excess for such fiscal year shall be available to the Chairperson for making grants under this subsection to State entities:

"(ii) 44 percent of the amount of such excess for such fiscal year shall be allotted so that each State entity receives an equal amount; and

"(iii) the remainder of the amount of such excess for such fiscal year shall be allotted so that each State entity receives an amount that bears the same ratio to such remainder as the population of the State for which the application is approved bears to the population of all the States.

"(7) LIMITATIONS.—

"(A) FEDERAL SHARE.—

"(i) IN GENERAL.—Funding provided through a grant made under this subsection to a State entity for any fiscal year shall be available to each State entity that has an application approved by the Chairperson, and has the State plan accompanying the application in effect on the first day of such fiscal year, to pay not more than 50 percent of the total cost of carrying out any activity described in paragraph (3).

"(ii) EXCESS PORTION.—Except as provided in clause (iii), the portion of the funding provided through any grant made under paragraph (6)(A) to a State entity for any fiscal year that exceeds \$125,000 shall be available, at the discretion of the Chairperson, to pay not more than 100 percent of such cost of carrying out an activity under this subsection if such activity would be unavailable to the residents of the State without such portion.

"(iii) PERCENTAGE OF GRANT FUNDS.—The portion of the funding described in clause (ii) for any fiscal year that is available to pay

not more than 100 percent of such cost, as described in clause (ii), shall not exceed 20 percent of the total of the funding provided through such grant for such fiscal year.

"(B) PROHIBITION ON SUPPLANTING NON-FED-ERAL FUNDS.—Funds made available under this subsection shall be used to supplement, and shall not supplant, non-Federal funds expended for supporting activities described in paragraph (3).

"(8) UNOBLIGATED FUNDS.—Any amount allotted to a State entity under paragraph (6) for any fiscal year that is not obligated by the State entity earlier than 60 days prior to the end of the fiscal year for which the amount is appropriated shall be available for making grants under subsections (d) and (e).

"(9) Limitation on Multiple Entities.— The Chairperson may not make grants under this subsection to more than 1 entity in any

"(d) NATIONAL GRANTS.—

"(I) PURPOSE.—The purpose of this subsection is to provide support for grants to groups, individuals, and State agencies or entities to carry out activities relating to education and the public humanities that have a national audience and are of national significance, such as activities relating to education in the humanities, media projects, projects in museums and by historical organizations, projects in libraries and archives, public humanities projects, endowment building, and technology activities.

"(2) GENERAL AUTHORITY.—Using funds reserved under section 106(b)(1)(D), the Chairperson, acting on the recommendation of the National Council on the Humanities, may establish and carry out a program of grants to groups, or in appropriate cases individuals, who or which meet the standard of excellence in the humanities and significance in the humanities, or State agencies or entities, to pay for the Federal share of the cost of activities, in accordance with subsection (f), to—

"(A) develop and encourage the pursuit of a national policy to further the public good through public funding of the humanities;

"(B) initiate and support research and programs to strengthen the research and teaching potential of the United States in the humanities;

 $\mbox{``(C)}$  foster the exchange of information in the humanities;

"(D) foster education in, and public understanding and appreciation of, the humanities:

"(E) support projects that foster or promote literacy;

"(F) ensure that the benefit of the programs of the Endowment will also be available to the citizens of the United States where such programs would otherwise be unavailable due to geographic or economic reasons:

"(G) enable the groups to increase the levels of continuing support and to increase the range of contributors to the program of the groups;

"(H) provide administrative and management improvements for the groups, particularly in the field of long-range financial planning;

"(I) enable the groups to increase audience participation in, and appreciation of, programs sponsored by the groups;

"(J) develop new sources of long-term support for educational, scholarly, and public programs in the humanities, including renovating or constructing facilities, augmenting or establishing endowment funds, and purchasing capital equipment to ensure financial stability:

"(K) stimulate greater cooperation among the groups especially designed to serve better the communities in which the groups are located; and

- "(L) foster greater citizen involvement in planning the cultural development of a community.
  - "(e) RESEARCH AND SCHOLARSHIP GRANTS.—
- "(1) PURPOSE.—The purpose of this subsection is to encourage the development and dissemination of significant scholarship in the humanities by groups, individuals, and State agencies or entities by such means as fellowships for college and university faculty and independent scholars, dissertation grants, summer stipends, and funds for scholarly publications, reference materials, basic research, institutional programs, and preservation.
- "(2) GENERAL AUTHORITY.—Using funds reserved under section 106(b)(1)(E), the Chairperson, acting on the recommendation of the National Council on the Humanities, may establish and carry out a program of grants to groups, individuals, State agencies, and State entities for the purpose of paying for the Federal share of the cost, in accordance with subsection (f), of—
- "(A) initiating and supporting (including supporting through fellowships) training, workshops, programs, research, and publications, in the humanities, that have substantial scholarly and cultural significance and that reach or reflect the cultural heritage of the United States;

"(B) fostering projects that provide access to, and preserving materials important to research, education, and public understanding regarding, the humanities;

"(C) enabling the groups to increase the levels of continuing support and to increase the range of contributors to the program of the groups:

"(D) providing administrative and management improvements for the groups, particularly in the field of long-range financial planning; and

"(E) developing new sources of long-term support for educational, scholarly, and public programs in the humanities, including renovating or constructing facilities, augmenting or establishing endowment funds, and purchasing capital equipment to ensure financial stability.

"(3) TRAINING; WORKSHOPS; RESEARCH.—A fellowship awarded to an individual under paragraph (2)(A) may be used for the purpose of supporting study or research at an appropriate nonprofit institution selected by the individual, for a stated period of time. The total amount of any grant under paragraph (2)(A) to any group engaging in workshop activities for which an admission or other charge is made to the general public shall not exceed 30 percent of the total cost of such activities.

"(4) CONSIDERATIONS.—In selecting a group or individual as a recipient of a grant to be made under this subsection, the Chairperson shall give particular regard to scholars, and educational and cultural institutions, that traditionally have been underrepresented in the humanities.

"(f) FEDERAL SHARE AND NON-FEDERAL SHARE FOR NATIONAL GRANTS AND RESEARCH AND SCHOLARSHIP GRANTS.—

"(1) FEDERAL SHARE.—

"(A) IN GENERAL.—Except as provided in paragraph (3), and subject to subparagraph (B), the Federal share described subsection (d)(2) or (e)(2) shall be determined by the Chairperson, after recommendation from the Council.

"(B) SPECIAL RULE.—With respect to a fiscal year, the Chairperson shall ensure that the aggregate amount of funding provided by the Chairperson through grants under subsections (d)(2) and (e)(2) for that fiscal year shall equal the aggregate amount of non-Federal contributions made for that fiscal year, in accordance with paragraph (2), by

recipients of grants awarded under subsections (d)(2) and (e)(2)

'(2) Non-federal share.-

"(A) IN GENERAL.-Except as provided in paragraph (3) and subject to subparagraph (B), the Chairperson shall have the discretion in determining the amount of non-Federal contribution that a recipient of a grant under subsection (d)(2) or (e)(2) shall be required to make toward the cost of an activity funded under the grant.

(B) SPECIAL RULE.—With respect to a fiscal year, the Chairperson shall ensure that the aggregate amount of non-Federal contributions provided by recipients of grants under subsections (d)(2) and (e)(2) for that fiscal year shall equal the aggregate amount of funding that the Chairperson provided through grants under subsections (d)(2) and (e)(2) for that fiscal year.

'(3) SPECIAL RULES FOR ACTIVITIES RELAT-

ING TO NEW SOURCES OF LONG-TERM SUP-PORT.-

'(A) FEDERAL SHARE.—The Federal share described in subsection (d)(2) or (e)(2) for an activity described in subsection (d)(2)(J) or (e)(2)(E) shall be an amount equal to 25 percent of the cost of the activity.

'(B) NON-FEDERAL SHARE.—A recipient that receives a grant under subsection (d) to carry out an activity described in paragraph (2)(J) of such subsection, or subsection (e) to carry out an activity described in paragraph (2)(E) of such subsection, shall make available non-Federal contributions toward the costs of the activity in an amount equal to 75 percent of such costs (\$3 for each \$1 of Federal funds provided in the grant).

#### "SEC. 303. APPLICATION PROCEDURES.

To be eligible to receive a grant under this title, a State, group, individual, agency, or, organization shall submit an application to the Chairperson at such time, in such manner, and containing such information as the Chairperson may prescribe.

#### "SEC. 304. REVIEW PANELS.

"The Chairperson may select panels of experts under section 307(a)(3) to review and make recommendations with respect to the approval of applications for grants authorized under this title. In selecting the panels, the Chairperson shall appoint individuals who have exhibited expertise and leadership in the field under review, who broadly represent diverse humanistic perspectives and geographic factors, and who broadly represent cultural diversity.

#### "SEC. 305. NATIONAL COUNCIL ON THE HUMAN-ITIES.

"(a) ESTABLISHMENT.—There is established within the Endowment a National Council on the Humanities (referred to in this section as the 'Council')

(b) COMPOSITION.—

- "(1) IN GENERAL.—The Council shall be composed of the Chairperson of the Endowment, who shall be the Chairperson of the Council, and 20 other members appointed by the President, by and with the advice and consent of the Senate, who shall be selected-
- "(A) from among private citizens of the United States who-
- '(i) are recognized for their broad knowledge of, or expertise in, the humanities; and
- (ii) have established records of distinguished service, or achieved eminence, in the humanities:
- '(B) so as to include scholars and others who are professionally engaged in the humanities; and
- '(C) so as collectively to provide an appropriate distribution of members among the major humanities fields.
- (2) QUALIFICATIONS.—The President may, in making such appointments, give consideration to such recommendations as may, from

time to time, be submitted to the President by leading national organizations in the major humanities fields. In making such appointments, the President shall give due regard to equitable representation of women, racially and ethnically diverse individuals, and individuals with disabilities, who are involved in the humanities. Members of the Council shall be appointed so as to represent equitably geographical areas in the United States.
"(c) TERMS.—

'(1) IN GENERAL.—

"(A) STAGGERED TERMS.—Each member of the Council shall serve for a term of 6 years. and the terms shall be staggered.

'(B) EXPIRATION.—Except as provided in paragraph (2), the terms of all Council members shall expire on the third day of September in the year of expiration.

AFTER REAPPOINTMENT PARTIAL TERM.—Each member who has served on the Council for 1 term of less than 3 years shall be eligible for reappointment for 1 term of 6 years.

"(D) VACANCY APPOINTMENTS.—Any member appointed to fill a vacancy shall serve for the remainder of the term for which the predecessor of the member was appointed.

(E) HOLDOVER SERVICE.—Notwithstanding any other provision of this subsection, a member of the Council shall serve after the expiration of the term of the member until the successor to the member takes office.

(2) Adjustment to reduce council.

"(A) MEMBERS WHOSE TERMS EXPIRED IN 1996 BUT CONTINUE TO SERVE -

(i) IN GENERAL.—The terms of 6 members of the Council whose terms expired on September 3 1996 and who continue to serve because a successor has not been appointed shall be deemed to expire on the date of enactment of the Arts and Humanities Amendments of 1997

(ii) SUCCESSORS —The President shall anpoint 3 members of the Council to succeed members whose terms are deemed to expire as described in clause (i).

"(B) MEMBERS WHOSE TERMS EXPIRE IN

"(i) IN GENERAL.—The terms of 2 members of the Council whose terms expire on September 3, 2000 shall be deemed to expire on September 3, 2002.

"(ii) Successors.—The President shall not appoint any members to succeed the members whose terms are deemed to expire as described in clause (i).

(d) COMPENSATION.—Members of the Council shall receive compensation at a rate to be fixed by the Chairperson but not to exceed the daily equivalent of the maximum rate authorized for a position above grade GS-15 of the General Schedule under section 5108 of title 5, United States Code, and be allowed travel expenses including per diem in lieu of subsistence, as authorized under section 5703 of title 5, United States Code, for persons employed intermittently in Federal Government service.

(e) MEETINGS AND DUTIES.-

"(1) MEETINGS.—The Council shall meet at the call of the Chairperson but not less often than twice during each calendar year. Eleven members of the Council shall constitute a quorum.

(2) DUTIES.—The Council shall-

"(A) advise the Chairperson with respect to policies, programs, and procedures for carrying out the functions of the Chairperson under this title; and

(B) review applications for grants authorized under this title and make recommendations to the Chairperson with respect to the approval of each application.

(f) ACTIONS BY CHAIRPERSON.

"(1) IN GENERAL.—The Chairperson shall not approve or disapprove any application for a grant authorized under this title until the Chairperson has received the recommendation of the Council on such application, unless the Council fails to make a recommendation on the application within a reasonable time.

"(2) DELEGATIONS.—In the case of an application submitted under this title and involving \$35,000 or less, the Chairperson may approve or disapprove such application if such action is taken pursuant to the terms of an express and direct delegation of authority from the Council to the Chairperson, and if each such action by the Chairperson is reviewed by the Council. The terms of any such delegation of authority shall not permit obligations for expenditure of funds under such delegation for any fiscal year that exceed an amount equal to 3 percent of the sums appropriated for the fiscal year pursuant to section 106(b)(1)(A)

#### "SEC. 306. LIMITATIONS ON GRANTS.

"(a) CRITERIA FOR ELIGIBILITY FOR GRANTS.—

"(1) DEFINITIONS.—In this subsection:

"(A) PRODUCTION ENTITY.—The term 'production entity' means any partnership, corporation, business enterprise, or other organization engaged in the production of a film or publication.

'(B) GROUP.—The term 'group' includes any State or local government, State or local public agency, Indian tribe, or nonprofit association, organization, institution,

or society.

"(C) NATIONAL OF THE UNITED STATES.—The term 'national of the United States' means a citizen of the United States or a person who owes permanent allegiance to the United

"(2) CRITERIA.—The Chairperson, with the advice of the National Council on the Humanities, shall establish criteria for eligibility for grants made under this title. The criteria shall provide the following:

"(A) GROUP.-A group shall be eligible to receive a grant under this title if-

"(i) no part of the net earnings of the group inures to the benefit of any private stockholder, or individual; and

"(ii) a donation to such group is allowable as a charitable contribution under section 170(c) of the Internal Revenue Code of 1986.

"(B) PRODUCTION ENTITY.—A production entity that is a nonprofit group shall be eligible to receive a grant under this title if the Chairperson, with the advice of the National Council on the Humanities, determines that providing such a grant will significantly advance the knowledge or understanding of the humanities in the United States.

(C) INDIVIDUAL —An individual shall be eligible to receive a grant under this title if-

'(i) the individual is a citizen or national of the United States; and

'(ii) the Chairperson, with the advice of the National Council on the Humanities, determines that providing the grant will significantly advance the knowledge or understanding of the humanities in the United States.

"(b) ADMISSION CHARGES.—No grant shall be made under this title for an activity (other than an activity conducted by a school, college, or university) for which a direct or an indirect admission charge is requested if the proceeds, after deducting reasonable costs, are used for purposes other than assisting the grant recipient to develop high standards of scholarly excellence or encourage greater appreciation of the humanities by the citizens of the United States.

"(c) LABOR STANDARDS.—The provisions of section 206(d) shall apply to activities financed under this title in the same manner and to the same extent as the provisions apply to activities financed under title II.

#### "SEC. 307. ADMINISTRATIVE PROVISIONS.

"(a) AUTHORITIES OF CHAIRPERSON.—In addition to any authorities vested in the Chairperson by other provisions of this Act, the Chairperson, in carrying out the functions of the Chairperson, shall have authority—

"(1) to prescribe such regulations and procedures as the Chairperson determines to be necessary, governing the manner in which the functions of the Chairperson shall be carried out:

"(2) to appoint and determine the compensation of such employees, subject to title 5, United States Code, as may be necessary to carry out the functions of the Chairperson, to define the duties of such employees, and to supervise and direct the activities of such employees:

"(3) to procure the temporary and intermittent services of experts and consultants, including panels of experts, and compensate the experts and consultants in accordance with section 3109 of title 5, United States Code:

"(4) to accept and utilize the voluntary services of individuals and reimburse the individuals for travel expenses, including per diem in lieu of subsistence, in the same amounts and to the same extent as authorized under section 5703 of title 5, United States Code, for persons employed intermittently in Federal Government service;

"(5) to make advance, progress, and other payments without regard to section 3324 of title 31, United States Code;

 $\lq\lq(6)$  to rent office space in the District of Columbia; and

"(7) to make other necessary expenditures.

"(b) PUBLICATIONS.—Official publications of the Endowment under this title may be supported without regard to the provisions of section 501 of title 44, United States Code, if the Chairperson consults with the Joint Committee on Printing of the Congress.

(c) COORDINATION.—The Chairperson shall coordinate the programs of the Endowment, insofar as practicable, with other Federal programs, programs of designated State humanities agencies, and programs undertaken by other public agencies or private groups, and shall develop the programs of the Endowment with due regard to the contribution to the objectives of this title that can be made by other Federal agencies under the existing programs. The Chairperson may enter into interagency agreements to promote or assist with the humanities-related activities of other Federal agencies, on a reimbursable or nonreimbursable basis, and may use funds authorized to be appropriated to carry out this title to pay for the costs of such promotion or assistance.

#### "SEC. 308. REPORTS.

"(a) ANNUAL REPORT OF CHAIRPERSON.—The Chairperson shall submit an annual report to the President for submission to the appropriate committees of Congress on or before the 15th day of April of each year. The report shall summarize the activities of the Endowment for the preceding year, and may include such evaluations and other reports as the Chairperson determines to be appropriate

"(b) FINANCIAL REPORTS AND COMPLIANCE.—

"(1) IN GENERAL.—It shall be a condition of the receipt of a grant made under this title by the Chairperson that each such grant recipient agree to and comply with requirements to submit to the Chairperson—

"(A) financial reports containing such information as the Chairperson determines to be necessary to ensure that the funding provided through the grant is expended in accordance with the terms and conditions under which the grant is made;

"(B) a report describing the activity carried out with the funding provided through

the grant and the compliance by the grant recipient with the conditions of receipt of such grant, including the condition that the work assisted meets the standards of excellence in humanities and significance in the humanities; and

"(C) if practicable, as determined by the Chairperson, a copy of the work resulting from the activity.

from the activity.

"(2) REPORTS.—The reports and copy described in paragraph (1) shall be due not later than 90 days after the end of the period for which such grant recipient receives funding through the grant or 90 days after the completion of the work, whichever occurs earlier. The Chairperson may extend the 90-day period if the recipient shows good cause why such an extension should be granted.

conduct a post-award evaluation of activities for which grants are made by the Chairperson under this title. Such evaluation may include an audit to determine the accuracy of the reports required to be submitted by grant recipients under subsection (b).

"(d) ANNUAL REPORT OF NATIONAL COUNCIL ON THE HUMANITIES.—

"(1) IN GENERAL.—The National Council on the Humanities may submit an annual report to the President for submission to the appropriate committees of Congress on or before the 15th day of April of each year.

''(2) CONTENTS. The report shall include written records summarizing—

``(A) all meetings and discussions of the Council; and

Council; and "(B) recommendations made by the Coun-

"(3) PRIVACY.—The Council shall ensure that the information contained in the report will be presented in a manner that protects the privacy of individual applicants for grants authorized under this title and Council members.

#### SEC. 309. SANCTIONS AND PAYMENTS.

cil to the Chairperson.

"(a) FAILURE TO SATISFY PURPOSES.—If any recipient of a grant made under this title, or an indirect recipient of funding provided through the grant, substantially fails to satisfy the purposes for which such grant is made, as determined by the Chairperson, the Chairperson may—

"(1) for purposes of determining whether to make any subsequent funding to the direct or indirect recipient under this title, take into consideration the results of the postaward evaluation conducted under section 308(c);

"(2) prohibit the direct and indirect recipients from using the name of, or in any way associating the project, production, or workshop for which the grant was received with, the Endowment; and

"(3) if such project, production, or workshop is published, require that the publication contain the following statement: 'The opinions, findings, conclusions, and recommendations expressed in this publication do not reflect the views of the National Endowment for the Humanities.'

"(b) Noncompliance.—

"(1) In General.—The Chairperson shall take the actions described in paragraph (2) whenever the Chairperson, after providing reasonable notice and an opportunity for hearing, finds that—

"(A) a direct recipient of a grant under this title, or an indirect recipient of funding provided through the grant, is not complying substantially with the provisions of this title:

"(B) a State agency or entity that received a grant under this title, or an indirect recipient of funding provided through the grant, is not complying substantially with terms and conditions of the State plan accompanying the application approved for the grant under this title; or

"(C) any funding provided under this title to a recipient or State agency or entity described in subparagraph (A) or (B) has been diverted from the purposes for which such funding was provided.

"(2) ACTIONS.—On making the finding described in paragraph (1), the Chairperson shall immediately notify the direct recipient, or State agency or entity, that received

the funding at issue that—

"(A) no further funding wi

"(A) no further funding will be provided under this title to such recipient or State agency or entity until there is no longer any default or failure to comply or the diversion is corrected; or

"(B) if compliance or correction is impossible, until such recipient or State agency or entity repays or arranges the repayment of the Federal funds that were improperly diverted or expended.

(c) Recapture.—

- "(I) IN GENERAL.—A recipient of funding under this title shall pay the amount described in paragraph (2) to the Endowment if the Chairperson finds that the recipient has derived net program income in excess of the match required under the terms of the agreement from the commercially successful activities funded that exceeds the lesser of—
  - "(A) \$50,000; or

"(B) twice the amount of the funding.

"(2) AMOUNT.—At the discretion of the Chairperson, the amount referred to in paragraph (1) is not less than ½ and not more than ½ of the amount of the net program income generated within 5 years after the end of the grant period, but not more than the amount of the funding, unless the Chairperson has reached an agreement with the grantee upon the award of a grant that the amount referred to in paragraph (1) shall exceed the amount of the grant.

"(d) ACCOUNT.—Except as otherwise provided in this Act, the Treasurer of the United States shall deposit funds paid under subsection (c), or repaid under this Act, in a special interest bearing account to the credit of

the Endowment. "SEC. 310. AWARDS.

"(a) JEFFERSON LECTURE IN THE HUMANITIES AWARD.—The Chairperson may award annually the Jefferson Lecture in the Humanities Award to 1 individual for distin-

guished intellectual achievement in the humanities. Each such award shall not exceed \$10,000.

"(b) NATIONAL HUMANITIES MEDAL.—

"(I) IN GENERAL.—The President may award the National Humanities Medal to individuals or groups whose work—

"(A) has expanded the understanding of citizens of the United States in the area of humanities;

"(B) has broadened such citizens engagement with the humanities; or

"(C) has helped preserve and expand the access of such citizens to important resources in the humanities.

"(2) NUMBER OF MEDALS.—Not more than 12 of such medals may be awarded in any calendar year.

"(3) CEREMONIES.—The presentation of the National Humanities Medal shall be made by the President with such ceremonies as the President may determine to be appropriate, including attendance by appropriate Members of Congress."

## SEC. 102. CONFORMING AMENDMENTS.

Section 8G of the Inspector General Act of 1978 (5 U.S.C. App.) is amended—  $\,$ 

(1) in subsection (a)—

(A) in paragraph (2), by striking "the National Endowment for the Arts, the National Endowment for the Humanities," and inserting "the portion of the National Foundation on the Arts and the Humanities consisting of the National Endowment for the Arts and

the National Endowment for the Humanities,'': and

(B) in paragraph (4)—

- (i) in subparagraph (A), by striking at the end "and";
- (ii) in subparagraph (B), by inserting after the semicolon ''and''; and

(iii) by adding at the end the following:

"(C) with respect to the National Endowment for the Arts and the National Endowment for the Humanities, the term means the Chairperson of the National Endowment for the Arts with respect to matters relating to the National Endowment for the Arts and the Chairperson of the National Endowment for the Humanities with respect to matters relating to the Chairperson of the National Endowment for the Humanities;";

(2) in subsection (c), by inserting before the period the following: ", except that the Inspector General for the National Endowment for the Arts and the National Endowment for the Humanities shall be jointly appointed by the Chairperson of the National Endowment for the Arts and the Chairperson of the National Endowment for the Humanities"; and

(3) in the first sentence of subsection (d), by inserting before the period the following: ", except as provided in section 103 of the National Foundation on the Arts and the Humanities Act of 1965".

#### TITLE II—ARTS AND ARTIFACTS INDEMNITY ACT

SEC. 201. ARTS AND ARTIFACTS.

The Arts and Artifacts Indemnity Act  $(20\ U.S.C.\ 971\ et\ seq.)$  is amended to read as follows:

#### "SECTION 1. SHORT TITLE.

"This Act may be cited as the 'Arts and Artifacts Indemnity Act'.

## "SEC. 2. INDEMNITY FOR EXHIBITIONS OF ARTS AND ARTIFACTS.

"The Federal Council on the Arts and Humanities (referred to in this Act as the 'Council') established under section 8, may enter into agreements to indemnify against loss or damage such items as may be eligible for such indemnity agreements under section 3—

"(1) in accordance with the provisions of this Act; and

"(2) on such terms and conditions as the Council shall prescribe, by regulation, in order to achieve the objectives of this Act and, consistent with such objectives, to protect the financial interest of the United States.

## "SEC. 3. ELIGIBLE ITEMS.

"(a) TYPES OF ITEMS.—The Council may enter into an indemnity agreement under section 2 with respect to items—

"(1) that are-

"(A) works of art, including tapestries, paintings, sculpture, folk art, and graphics and craft arts;

"(B) manuscripts, rare documents, books, or other printed or published materials;

"(C) other artifacts or objects; or

"(D) photographs, motion pictures, or audio and video tape;

"(2) that are of educational, cultural, historical, or scientific value; and

"(3) the exhibition of which is certified (where appropriate) by the Secretary of State or the designee of the Secretary of State as being in the national interest.

"(b) ITEMS ON EXHIBITION.—

"(I) SCOPE.—An indemnity agreement made under this Act shall cover eligible items while on exhibition, generally when the items are part of an exchange of exhibitions. An item described in subsection (a) that is part of an exhibition that originates either in the United States or outside the United States and that is touring the United States shall be considered to be an eligible item.

"(2) DEFINITION.—For purposes of this subsection, the term 'on exhibition' includes the period of time beginning on the date the eligible items leave the premises of the lender or place designated by the lender and ending on the date such items are returned to the premises of the lender or place designated by the lender.

#### "SEC. 4. APPLICATIONS.

"(a) IN GENERAL.—Any person, nonprofit agency, institution, or government desiring to enter into an indemnity agreement for eligible items under this Act shall submit an application to the Council at such time, in such manner and in accordance with such procedures, as the Council shall, by regulation, prescribe.

"(b) CONTENTS.—An application submitted under subsection (a) shall—

"(1) describe each item to be covered by the agreement (including an estimated value of such item);

"(2) show evidence that the item is an item described in section 3(a); and

"(3) set forth policies, procedures, techniques, and methods with respect to preparation for, and conduct of, exhibition of the item, and any transportation related to such item.

'(c) APPROVAL.-On receipt of an application under this section, the Council shall review the application as described in section 5 and, if the Council agrees with the estimated value described in the application and if such application conforms with the requirements of this Act, approve the application and enter into an indemnity agreement with the applicant under section 2. On such approval, the agreement shall constitute a contract between the Council and the applicant pledging the full faith and credit of the United States to pay any amount for which the Council becomes liable under such agreement. The Council, for such purpose, is authorized to pledge the full faith and credit of the United States.

### "SEC. 5. INDEMNITY AGREEMENT.

"(a) REVIEW.—On receipt of an application meeting the requirements of subsections (a) and (b) of section 4, the Council shall review the estimated value of the items for which coverage by an indemnity agreement is sought. If the Council agrees with such estimated value, for the purposes of this Act, the Council shall, after approval of the application as provided for in subsection (c) of section 4, make an indemnity agreement.

"(b) AGGREGATE AMOUNT OF LOSS OR DAM-AGE.—The aggregate amount of loss or damage covered by indemnity agreements made under this Act shall not exceed \$3,000,000,000, at any one time.

"(c) INDIVIDUAL AMOUNT OF LOSS OR DAM-AGE.—No indemnity agreement for a single exhibition shall cover loss or damage in excess of \$300,000,000.

"(d) EXTENT OF COVERAGE.—If the estimated value of the items covered by an indemnity agreement for a single exhibition is...

"(1) \$2,000,000 or less, then coverage under this Act shall extend only to loss or damage in excess of the first \$15,000 of loss or damage to the items covered;

"(2) more than \$2,000,000 but less than \$10,000,000, then coverage under this Act shall extend only to loss or damage in excess of the first \$25,000 of loss or damage to the items covered:

 $^{\prime\prime}(3)$  not less than \$10,000,000 but less than \$125,000,000, then coverage under this Act shall extend only to loss or damage in excess of the first \$50,000 of loss or damage to the items covered;

"(4) not less than \$125,000,000 but less than \$200,000,000, then coverage under this Act shall extend only to loss or damage in excess

of the first \$100,000 of loss or damage to the items covered; or

"(5) \$200,000,000 or more, then coverage under this Act shall extend only to loss or damage in excess of the first \$200,000 of loss or damage to the items covered.

#### "SEC. 6. REGULATIONS AND CERTIFICATION.

"(a) REGULATIONS.—The Council shall prescribe regulations providing for prompt adjustment of valid claims for loss or damage to items that are covered by an agreement entered into pursuant to section 2, including provision for arbitration of issues relating to the dollar value of damages involving less than total loss or destruction of such covered items.

"(b) CERTIFICATION.—In the case of a claim of loss or damage with respect to an item that is covered by an agreement entered into pursuant to section 2, the Council shall certify the validity of the claim and the amount of the loss to the Speaker of the House of Representatives and the President pro tempore of the Senate.

#### "SEC. 7. REPORT.

"The Council shall prepare, and submit at the end of each fiscal year to the appropriate committees of Congress, a report containing information on—

"(1) all claims paid pursuant to this Act during such year;

"(2) pending claims against the Council under this Act as of the end of such year; and

"(3) the aggregate face value of contracts entered into by the Council that are outstanding at the end of such year.

# "SEC. 8. ESTABLISHMENT OF THE FEDERAL COUNCIL ON THE ARTS AND THE HUMANITIES.

"(a) ESTABLISHMENT.—

"(1) IN GENERAL.—There is established a Federal Council on the Arts and the Humanities.

"(2) STATUS AS AN AGENCY.—For the purposes of this Act, the Council shall be an agency within the meaning of the appropriate definitions of such term in title 5, United States Code.

"(b) MEMBERSHIP.—

"(1) IN GENERAL.—The Council shall be composed of the Chairperson of the National Endowment for the Arts, the Chairperson of the National Endowment for the Humanities, the Director of the Institute of Museum and Library Services, the Secretary of Education, the Secretary of the Smithsonian Institution, the Director of the National Science Foundation, the Librarian of Congress, the Director of the National Gallery of Art the Chairman of the Commission of Fine Arts, the Archivist of the United States. the Commissioner, Public Buildings Service, General Services Administration, the Assistant Secretary for Aging, a member designated by the Secretary of State, and a member designated by the Secretary of the Interior, a member designated by the Chairman of the Senate Commission on Art and Antiquities, and a member designated by the Speaker of the House of Representatives.

"(2) DESIGNATION OF PRESIDING OFFICER.— The President shall designate the presiding officer of the Council from among the members.

"(3) AUTHORITY TO CHANGE THE MEMBER-SHIP.—The President is authorized to change the membership of the Council as the President deems necessary to meet changes in Federal programs or executive branch organization.

"(c) Functions.—

"(1) IN GENERAL.—Except as provided in paragraph (2), the Council shall—

"(A) carry out the functions of the Council described in sections 1 through 7;

"(B) promote coordination between the programs and activities of the National

Foundation on the Arts and Humanities and related programs and activities of other Federal agencies: and

 $\lq\lq(C)$  encourage an ongoing dialogue in support of the arts and the humanities among Federal agencies.

"(2) RESTRICTIONS.—The following members of the Council shall not carry out the functions described in paragraph (1)(A):

"(A) The Secretary of the Smithsonian Institution.

 $\ensuremath{^{\prime\prime}}(B)$  The Director of the National Gallery of Art.

"(C) The member of the Council designated by the Chairman of the Senate Commission on Art and Antiquities.

"(D) The member of the Council designated by the Speaker of the House of Representatives.

"(3) LIMITATION ON USE OF EMPLOYEES.—No employee (other than a member of the Council) of the Council may carry out the activities described in subparagraphs (B) and (C) of paragraph (1).

#### "SEC. 9. AUTHORIZATION OF APPROPRIATIONS.

"There are authorized to be appropriated such sums as may be necessary—

"(1) to enable the Council to carry out the functions (except the functions described in subparagraphs (B) and (C) of section 8(c)(1)) of the Council under this Act; and

"(2) to pay claims certified pursuant to section 6(b)."

Mr. KENNEDY. Mr. President, it is an honor to be a sponsor of this 5-year reauthorization of the National Endowments for the Arts and Humanities. I commend Chairman JEFFORDS for his leadership in support of these two important Endowments. We intend to do all we can to support them and keep them active because of their well-known success in enhancing the cultural life of the Nation.

The arts and humanities have, and deserve to have, a central role in the life of America. The National Endowments for the Arts and Humanities have contributed immensely to that role. They encourage the growth and development of the arts and humanities in communities across the Nation, giving new emphasis and vitality to American creativity and scholarship, and to the cultural diversity that is one of America's greatest strengths.

Americans have a great deal to celebrate—and also to learn—about our extraordinary cultural traditions, our complex modern society, and our country's many possibilities for the future. The arts and humanities are essential parts of this experience. If we short-change the arts and humanities, we shortchange America itself.

There are critics who continue to seek the elimination of the Endowments—despite the fact that the American people themselves want the arts to be an active and significant part of their lives, and despite the recognized need for greater support to enable people from all walks of life to have realistic opportunities to enjoy America's artistic and scholarly traditions and innovations

Unfortunately, the critics gained undeserved strength with the Republican takeover of Congress in 1994. The Arts Endowment is currently under intense ideological attack by Republican

leaders in the House of Representatives who are bent on eliminating the agen-

One of the few gratifying aspects of the current debate is the outrage the House assault has created in communities across the country. As last week's 217 to 216 vote demonstrated, the House Republican leadership was forced into an embarrassing public display of arm-twisting to salvage its untenable position. The reason is obvious. Angry citizens are contacting Congress. Editorials and opinion pieces supporting the Endowment are proliferating in newspapers large and small across the country, labeling this threat for what it is—a frontal assault on the arts in America.

These citizens and these communities understand the importance and the success of the Arts Endowment. As a result of its leadership over the past three decades, the country now has double the number of community orchestras, 11 times the number of community dance companies, and 50 times the number of community arts agencies. Clearly, the crass Republican attempt to mug the Arts Endowment is doomed to fail. I am confident that sanity will return to the House of Representatives before the debate is ultimately over. There is simply too much at stake.

The arts and humanities are vital and essential parts of our national experience, and Congress has an obligation to ensure that they are more accessible, not less accessible, to all Americans in every community.

The current legislation which we introduce today to reauthorize the Endowments is well designed to increase access to arts programs and cultural programs in underserved communities and areas that do not yet have such access on a regular or widespread basis, but that would be greatly enriched by these programs.

In addition, under the legislation, arts education grants will provide funds to make the arts more accessible in schools, where they are increasingly becoming an effective way to strengthen education. Young people deserve to have music, theater, dance, poetry, and the other arts as basic parts of their school years. These investments in students and schools will bring major long-term benefits to the nation.

Students receive short-term benefits too. According to a recent study, high school students who took an arts course in each year of high school scored 59 points higher on the verbal portion of the SAT and 44 points higher on the math portion than students with no courses in the arts.

Unfortunately, in spite of these obvious and very tangible benefits, the arts and humanities must now exist in an environment where there are fewer public dollars and greater competition for private support. Adequate Federal funding for the Endowments is more important than ever. Our bill, therefore, authorizes \$175 million for the

Arts Endowment and \$175 million for the Humanities Endowment for the next fiscal year, compared to appropriations of \$99.5 million for the Arts Endowment and \$110 million for the Humanities Endowment in the current fiscal year. Authorizations for the following 4 fiscal years are open-ended; our bill specifies "such sums as may be necessary."

President Kennedy understood the importance of the arts in our daily lives. As he said in 1963:

I look forward to an America which will reward achievement in the arts as we reward achievement in business or statecraft. I look forward to an American which will steadily raise the standard of artistic accomplishment and which will steadily enlarge cultural opportunities for all of our citizens. And I look forward to an America which commands respect throughout the world not only for its strength but also for its civilization as well.

Preserving and supporting the Arts and Humanities Endowments are among one of the most important and effective ways that Congress can help to make this vision a reality.

Throughout history, governments have recognized their responsibility to support and encourage the arts and humanities. In times of rapid change, it is particularly important for us to find effective ways to celebrate our common American community and our shared cultural heritage and values.

Again, I commend Chairman JEFFORDS for his commitment to the Endowments. This legislation deserves broad bipartisan support in Congress, and I look forward to its enactment.

Mr. CHAFEE. Mr. President, I am delighted to join with the chairman and ranking member of the Senate Labor and Human Resources Committee, Senators JEFFORDS and KENNEDY, in introducing legislation to reauthorize the National Endowment for the Arts and the National Endowment for the Humanities. Later this month, we will vote on funding for the Endowments, and it is my sincere hope that the Senate will show its determination to continue Federal support for the arts, as it has in years past.

Although other countries have long histories of government support for cultural activities, Federal support for artists in the United States began during the Great Depression, when the WPA hired scores of writers, musicians, painters, sculptors, and other artists to work on public art projects. But that support was short lived. It wasn't until 1964 that the National Endowment for the Arts first was created. The NEA saw profound growth during the Nixon and Ford administrations.

Regrettably, its funding has been reduced by about 40 percent over the past few years primarily because of a few grants that were deemed to have been obscene and inappropriate. With regard to this issue of obscene art, I believe that any such debate should be framed in terms of the overall record of the NEA, not in terms of a few grants that may have escaped appropriate scrutiny. Of the more than 100,000 grants

provided by the NEA in its almost 30-year history, only a handful have been the subject of controversy. That is an excellent track record, and I do not believe that those few grants should be used as the yardstick by which the Endowment is judged.

Mr President, the public's support for the NEA and NEH is very strong. In Rhode Island, we have a vigorous and growing arts community. The Rhode Island School of Design is among the most prestigious fine arts and design schools in the Nation. It attracts the most talented students and teachers who often make Rhode Island their permanent home. Many Rhode Islanders, and people in the city of Providence in particular, are enormously enthusiastic about the arts community, which has contributed greatly to our economic redevelopment efforts.

The NEA and NEH support a wide array of artists, writers, actors, musicians, and other artists. During the past several weeks, I have heard from a number of Rhode Island artists. I would like to share an excerpt from a Rhode Island musician with you. Rebecca Truitt, a cellist in the Rhode Island Philharmonic, wrote to me on March 8. This is what she said:

The declining state of public support for the arts in America is of great concern to me. . . . Equally critical is the possibility that our cultural agencies may fail to receive authorization for Fiscal Year 1998. Should that happen, it would be an embarrassing day for the United States, making us unique among cultured nations by eliminating the arts from our priorities. Whether all orchestras, including my orchestra, the Rhode Island Philharmonic Orchestra, receive funding or not, one thing is clear, the NEA has helped raise the standard of all professional performing groups in the U.S., catapulting American music and musicians to the forefront of the international music scene. Moreover, the NEA has helped to promote and sustain American jobs.

Throughout my years in the Senate, I have supported funding for both the National Endowment for the Arts and the National Endowment for the Humanities. Once again, I am delighted to introduce this reauthorization bill with Senators Jeffords and Kennedy.

#### ADDITIONAL COSPONSORS

S. 28

At the request of Mr. Thurmond, the name of the Senator from Missouri [Mr. Bond] was added as a cosponsor of S. 28, a bill to amend title 17, United States Code, with respect to certain exemptions from copyright, and for other purposes.

S. 535

At the request of Mr. McCain, the names of the Senator from Utah [Mr. Bennett], the Senator from North Dakota [Mr. Dorgan], the Senator from Kansas [Mr. Brownback], and the Senator from Oklahoma [Mr. Inhofe] were added as cosponsors of S. 535, a bill to amend the Public Health Service Act to provide for the establishment of a program for research and training with respect to Parkinson's disease.

S. 766

At the request of Ms. SNOWE, the name of the Senator from Oregon [Mr. WYDEN] was added as a cosponsor of S. 766, a bill to require equitable coverage of prescription contraceptive drugs and devices, and contraceptive services under health plans.

S. 865

At the request of Mr. GRAHAM, the name of the Senator from Iowa [Mr. GRASSLEY] was added as a cosponsor of S. 865, a bill to provide for improved coordination, communications, and enforcement related to health care fraud. waste, and abuse, to create a point of order against legislation which diverts savings achieved through medicare waste, fraud, and abuse enforcement activities for purposes other than improving the solvency of the Federal Hospital Insurance Trust Fund under title XVIII of the Social Security Act, to ensure the integrity of such trust fund, and for other purposes.

S. 932

At the request of Mr. GRAMM, the name of the Senator from Louisiana [Mr. Breaux] was added as a cosponsor of S. 932, a bill to amend the National Agricultural Research, Extension, and Teaching Policy Act of 1977 to require the Secretary of Agriculture to establish a National Advisory and Implementation Board on Imported Fire Ant Control, Management, and Eradication and, in conjunction with the Board, to provide grants for research or demonstration projects related to the control, management, and possible eradication of imported fire ants, and for other purposes.

S. 963

At the request of Mr. Chafee, the name of the Senator from Connecticut [Mr. Lieberman] was added as a cosponsor of S. 963, a bill to establish a transportation credit assistance pilot program, and for other purposes.

S. 985

At the request of Mr. TORRICELLI, the name of the Senator from Ohio [Mr. DEWINE] was added as a cosponsor of S. 985, a bill to designate the post office located at 194 Ward Street in Paterson, New Jersy, as the "Larry Coby Post Office".

### SENATE CONCURRENT RESOLUTION 32

At the request of Mr. HUTCHINSON, the name of the Senator from Minnesota [Mr. WELLSTONE] was added as a cosponsor of Senate Concurrent Resolution 32, a concurrent resolution recognizing and commending American airmen held as political prisoners at the Buchenwald concentration camp during World War II for their service, bravery, and, fortitude.

SENATE CONCURRENT RESOLUTION 39—EXPRESSING THE SENSE OF THE CONGRESS THAT THE GERMAN GOVERNMENT SHOULD EXPAND AND SIMPLIFY ITS REPARATIONS SYSTEMS TO HOLOCAUST SURVIVORS

Mr. MOYNIHAN (for himself, Mr. GRAHAM, Mr. HATCH, and Mr. DODD) submitted the following resolution which was referred to the Committee on Foreign Relations.

S. CON. RES. 39

Whereas the annihilation of 6,000,000 European Jews during the Holocaust and the murder of millions of others by the Nazi German state constitutes one of the most tragic episodes in the history of man's inhumanity to man;

Whereas there are more than 125,000 Holocaust survivors living in the United States and approximately 500,000 living around the world:

Whereas aging Holocaust survivors throughout the world are still suffering from permanent injuries suffered at the hands of the Nazis, and many are unable to afford critically needed medical care:

Whereas, while the German Government has attempted to address the needs of Holocaust survivors, many are excluded from reparations because of onerous eligibility requirements imposed by the German Government:

Whereas the German Government often rejects Holocaust survivors' claims on the grounds that the survivor did not present the claim correctly or in a timely manner, that the survivor cannot demonstrate to the Government's satisfaction that a particular illness or medical condition is the direct consequence of persecution in a Nazi-created ghetto or concentration camp, or that the survivor is not considered sufficiently destitute:

Whereas tens of thousands of Holocaust survivors in the former Soviet Union and other formerly Communist countries in Eastern and Central Europe have never received reparations from Germany and a smaller number has received a token amount;

Whereas, after more than 50 years, hundreds of thousands of Holocaust survivors continue to be denied justice and compensation from the German Government;

Whereas the German Government pays generous disability pensions to veterans of the Nazi armed forces, including non-German veterans of the Waffen-SS;

Whereas in 1996 the German Government paid \$7,700,000,000 in such pensions to 1,100,000 veterans, including 3,000 veterans and their dependents now living in the United States;

Whereas such pensions are a veteran's benefit provided over and above the full health coverage that all German citizens, including veterans of the Waffen-SS, receive from their government; and

Whereas it is abhorrent that Holocaust survivors should live out their remaining years in conditions worse than those enjoyed by the surviving former Nazis who persecuted them: Now, therefore, be it

Resolved by the Senate (the House of Representatives concurring), That it is the sense of Congress that—

(1) the German Government should expand and simplify its system of reparations so that all Holocaust survivors can receive reparations, regardless of their nationality, length or place of internment, or current financial situation;

(2) the German Government should provide reparations to Holocaust survivors in the