

and I had in mind that it was not just the Pentagon—as big and bureaucratic, although very effective, an institution as it is—that needed an outside push; it was Congress, it was us because we are as prone to ride along with the successful status quo and not take the painful looks out over the horizon, particularly if they affect us, as some of these changes may.

So this is the first step. It is an ongoing process. I feel even more strongly that legislation was correct in calling for an independent panel, a national defense panel. And ultimately it will be up to the Armed Services Committees, the Appropriations Committees, and all the Members of both Houses to have the guts to make the tough decisions today that will guarantee that America is strong and secure tomorrow and a lot of tomorrows forward into the 21st century.

I thank the Presiding Officer, and I yield the floor.

#### MESSAGES FROM THE PRESIDENT

Messages from the President of the United States were communicated to the Senate by Mr. Williams, one of his secretaries.

#### EXECUTIVE MESSAGES REFERRED

As in executive session the Presiding Officer laid before the Senate messages from the President of the United States submitting sundry nominations which were referred to the appropriate committees.

(The nominations received today are printed at the end of the Senate proceedings.)

#### MESSAGES FROM THE HOUSE

At 1:01 p.m., a message from the House of Representatives, delivered by Ms. Goetz, one of its reading clerks, announced that the House has passed the following bill, in which it requests the concurrence of the Senate:

H.R. 1385. An act to consolidate, coordinate, and improve employment, training, literacy, and vocational rehabilitation programs in the United States, and for other purposes.

#### MEASURES REFERRED

The following bill was read the first and second times by unanimous consent and referred as indicated:

H.R. 1385. An act to consolidate, coordinate, and improve employment, training, literacy, and vocational rehabilitation programs in the United States, and for other purposes; to the Committee on Labor and Human Resources.

#### EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, which were referred as indicated:

EC-1872. A communication from the Under Secretary of Defense, transmitting, pursuant to law, the report of a violation of the Antideficiency Act, case number 94-05; to the Committee on Appropriations.

EC-1873. A communication from the Under Secretary of Defense, transmitting, pursuant to law, the report of a violation of the Antideficiency Act, case number 96-08; to the Committee on Appropriations.

EC-1874. A communication from the Director of Defense Research and Engineering, Department of Defense, transmitting, pursuant to law, the report on the Master Plan for Science, Mathematics, and Engineering Education for fiscal year 1996; to the Committee on Armed Services.

EC-1875. A communication from the Secretary of Defense, transmitting, the notice concerning a retirement; to the Committee on Armed Services.

EC-1876. A communication from the Secretary of Defense, transmitting, the notice concerning a retirement; to the Committee on Armed Services.

EC-1877. A communication from the Secretary of Defense, transmitting, the notice concerning a retirement; to the Committee on Armed Services.

EC-1878. A communication from the Secretary of Defense, transmitting, pursuant to law, the notice concerning a retirement; to the Committee on Armed Services.

EC-1879. A communication from the Secretary of Defense, transmitting, pursuant to law, a notice relative to live fire testing of the V-22 Osprey aircraft; to the Committee on Armed Services.

EC-1880. A communication from the Acting Assistant Secretary of Commerce for Export Administration, transmitting, pursuant to law, a rule relative to the list of entities of proliferation concern, (RIN0694-AB60) received on May 12, 1997; to the Committee on Banking, Housing, and Urban Affairs.

EC-1881. A communication from the Secretary of the Securities and Exchange Commission, transmitting, pursuant to law, a rule relative to expansion of short-form registration, (RIN 3235-AG82) received on May 9, 1997; to the Committee on Banking, Housing, and Urban Affairs.

EC-1882. A communication from the Acting President and Chairman of the Export-Import Bank, transmitting, pursuant to law, the semiannual report on tied aid credits; to the Committee on Banking, Housing, and Urban Affairs.

EC-1883. A communication from the Secretary of Energy, transmitting, pursuant to law, the annual report for the Strategic Petroleum Reserve for 1996; to the Committee on Energy and Natural Resources.

EC-1884. A communication from the Acting General Counsel of the Department of Energy, transmitting, pursuant to law, two rules relative to Unfunded Mandates Reform Act, received on March 25, 1997; to the Committee on Energy and Natural Resources.

EC-1885. A communication from the Secretary of Energy, transmitting, pursuant to law, the report on the U.S. Uranium Industry for calendar year 1995; to the Committee on Energy and Natural Resources.

EC-1886. A communication from the Secretary of the Interior, transmitting, pursuant to law, the report on matters contained in the Helium Act for fiscal year 1996; to the Committee on Energy and Natural Resources.

EC-1887. A communication from the Secretary of the Interior, transmitting, pursuant to law, the biennial report on the Quality of Water, Colorado River Basin, Progress Report No. 18; to the Committee on Energy and Natural Resources.

EC-1888. A communication from the Deputy Associate Director for Compliance, Roy-

alty Management Program, Minerals Management Service, Department of the Interior, transmitting, pursuant to law, notice of the intention to make refunds of offshore lease revenues where a refund or recoupment is appropriate; to the Committee on Energy and Natural Resources.

EC-1889. A communication from the Acting Assistant Secretary of the Interior (Land and Minerals Management), transmitting, pursuant to law, the report of a notice on leasing systems; to the Committee on Energy and Natural Resources.

EC-1890. A communication from the Acting Director of the Office of Surface Mining, Reclamation and Enforcement, Department of the Interior, transmitting, pursuant to law, two rules relative to Arkansas and North Dakota, received on April 23, 1997; to the Committee on Energy and Natural Resources.

EC-1891. A communication from the Chairperson of the Klamath River Compact Commission, transmitting, a report relative to Congressional authorization to implement a management plan; to the Committee on Energy and Natural Resources.

EC-1892. A communication from the Assistant Secretary of the Treasury, transmitting, a draft of proposed legislation to amend the Internal Revenue Code; to the Committee on Finance.

EC-1893. A communication from the Chief of the Regulations Unit, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, a report relative to Notice 97-28, received on May 6, 1997; to the Committee on Finance.

EC-1894. A communication from the Chief of the Regulations Unit, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of Announcement 97-52, received on May 12, 1997; to the Committee on Finance.

EC-1895. A communication from the Chief of the Regulations Unit, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report relative to Revenue Ruling 97-20, received on April 23, 1997; to the Committee on Finance.

EC-1896. A communication from the Chief of the Regulations Unit, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report relative to Revenue Ruling 97-22, received on May 1, 1997; to the Committee on Finance.

EC-1897. A communication from the National Director, Tax Form and Publications Division, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of rule relative to private printing of substitute forms W-2 and W-3, (Rev-Proc. 97-24) received on April 24, 1997; to the Committee on Finance.

EC-1898. A communication from the National Director, Tax Form and Publications Division, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of rule relative to Medical Savings Accounts, (Rev-Proc. 97-25) received on May 6, 1997; to the Committee on Finance.

EC-1899. A communication from the Chief of the Regulation Unit, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule relative to Revenue Procedure 97-27, received in May 1997; to the Committee on Finance.

EC-1900. A communication from the Chief Counsel, Bureau of the Public Debt, Department of the Treasury, transmitting, pursuant to law, a rule relative to United States Savings Bonds, received on May 1, 1997; to the Committee on Finance.

EC-1901. A communication from the Assistant Commissioner (for Examination) of the Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, two

rules relative to the mining industry, received on May 6, 1997; to the Committee on Finance.

EC-1902. A communication from the Chief Counsel, Bureau of the Public Debt, Department of the Treasury, transmitting, pursuant to law, a rule relative to Treasury Bills, received on May 12, 1997; to the Committee on Finance.

EC-1903. A communication from the Chairman of the Social Insurance Committee of the American Academy of Actuaries, transmitting, pursuant to law, the annual reports of the Board of Trustees of the Federal Hospital Insurance Trust Fund and the Federal Supplemental Medical Insurance Trust Fund calendar year 1997; to the Committee on Finance.

EC-1904. A communication from the Chairman of the Social Insurance Committee of the American Academy of Actuaries, transmitting, pursuant to law, the report of the Board of Trustees of the Federal Old-Age and Survivors Insurance and Disability Insurance Trust Funds for calendar year 1997; to the Committee on Finance.

EC-1905. A communication from the Administrator of the Department of Health and Human Services, transmitting, pursuant to law, the annual report of the Rural Health Care Transition Grant Program for 1997; to the Committee on Finance.

EC-1907. A communication from the Chief of Staff, Officer of the Commissioner, Social Security Administration, transmitting, pursuant to law, the report of rule relative to the Earning Test, (RIN0960-AE60) received on April 22, 1997; to the Committee on Finance.

EC-1908. A communication from the Assistant Secretary of State (Legislative Affairs), transmitting, pursuant to law, the report of the certification of a proposed issuance of an export license; to the Committee on Foreign Relations.

EC-1909. A communication from the Assistant Secretary of State (Legislative Affairs), transmitting, pursuant to law, the report of the certification of a proposed approval of a manufacturing license agreement; to the Committee on Foreign Relations.

EC-1910. A communication from the Assistant Secretary of State (Legislative Affairs), transmitting, pursuant to law, the report of the certification of a proposed issuance of an export license; to the Committee on Foreign Relations.

EC-1911. A communication from the Assistant Secretary of State (Legislative Affairs), transmitting, pursuant to law, the report of the certification of a proposed approval of a manufacturing license agreement; to the Committee on Foreign Relations.

EC-1912. A communication from the Assistant Secretary of State (Legislative Affairs), transmitting, pursuant to law, the report of the certification of a proposed issuance of an export license; to the Committee on Foreign Relations.

EC-1913. A communication from the Secretary of Defense, transmitting, pursuant to law, the report relative to the semi-annual report on program activities for facilitation of weapons destruction and non-proliferation in the Former Soviet Union; to the Committee on Appropriations, the Committee on Armed Services, and the Committee on Foreign Relations.

EC-1914. A communication from the Director of the Office of Management and Budget, Executive Office of the President, transmitting, pursuant to law, the cumulative report on rescissions and deferrals dated March 1, 1997; referred jointly, pursuant to the order of January 30, 1975, as modified by the order of April 11, 1986, to the Committee on Appropriations, to the Committee on the Budget, to the Committee on Agriculture, Nutrition, and Forestry, to the Committee on Armed

Services, to the Committee on Banking, Housing, and Urban Affairs, to the Committee on Energy and Natural Resources, to the Committee on Finance, to the Committee on Foreign Relations, to the Committee on Governmental Affairs, and to the Committee on the Judiciary.

EC-1915. A communication from the Congressional Review Coordinator of the Animal and Plant Health Inspection Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule relative to accredited veterinarians, received on May 7, 1997; to the Committee on Agriculture, Nutrition, and Forestry.

EC-1916. A communication from the Congressional Review Coordinator of the Animal and Plant Health Inspection Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule relative to pork products from Mexico, received on May 7, 1997; to the Committee on Agriculture, Nutrition, and Forestry.

EC-1917. A communication from the Congressional Review Coordinator of the Animal and Plant Health Inspection Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule relative to pork products from Mexico, received on May 7, 1997; to the Committee on Agriculture, Nutrition, and Forestry.

EC-1918. A communication from the Administrator of the Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule relative to pork products, received on May 14, 1997; to the Committee on Agriculture, Nutrition, and Forestry.

EC-1919. A communication from the Administrator of the Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule relative to cotton, received on May 12, 1997; to the Committee on Agriculture, Nutrition, and Forestry.

EC-1920. A communication from the Administrator of the Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule relative to tobacco, received on May 7, 1997; to the Committee on Agriculture, Nutrition, and Forestry.

EC-1921. A communication from the General Sales Manager of the Foreign Agricultural Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule relative to commercial export programs, received on May 12, 1996; to the Committee on Agriculture, Nutrition, and Forestry.

EC-1931. A communication from the Under Secretary of Defense, transmitting, pursuant to law, the report of a violation of the Antideficiency Act, case number 93-11; to the Committee on Appropriations.

EC-1932. A communication from the Secretary of Defense, transmitting, notices relative to retirements; to the Committee on Armed Services.

#### INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second time by unanimous consent, and referred as indicated:

By Mr. HELMS (for himself, Mr. FAIRCLOTH, Mr. ASHCROFT, Mr. GRASSLEY, and Mr. SESSIONS):

S. 763. A bill to amend the Gun-Free Schools Act of 1994 to require a local educational agency that receives funds under the Elementary and Secondary Education Act of 1965 to expel a student determined to be in possession of an illegal drug, or illegal

drug paraphernalia, on school property, in addition to expelling a student determined to be in possession of a gun; to the Committee on Labor and Human Resources.

By Mr. SPECTER (for himself, Mr. SANTORUM, and Mr. LAUTENBERG):

S. 764. A bill to reauthorize the mass transit programs of the Federal Government; to the Committee on Finance.

#### SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mr. DOMENICI:

S. Con. Res. 27. An original concurrent resolution setting forth the congressional budget for the United States Government for fiscal years 1998, 1999, 2000, 2001, and 2002; from the Committee on the Budget; placed on the calendar.

#### STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. HELMS (for himself, Mr. FAIRCLOTH, Mr. ASHCROFT, Mr. GRASSLEY, and Mr. SESSIONS):

S. 763. A bill to amend the Gun-Free Schools Act of 1994 to require a local educational agency that receives funds under the Elementary and Secondary Education Act of 1965 to expel a student determined to be in possession of an illegal drug, or illegal drug paraphernalia, on school property, in addition to expelling a student determined to be in possession of a gun; to the Committee on Labor and Human Resources.

#### EDUCATION LEGISLATION

Mr. HELMS. Mr. President, I have just presented a bill to the clerk, S. 763, the goal of which is to strike a decisive blow in the war against drugs by protecting America's schoolchildren from the scourge of drugs in their classrooms.

Before anyone says, "Here we go again," I counsel all to consider the differences between this bill and anything which was enacted before.

Incidentally, I am honored to be joined in the sponsorship of this measure by several distinguished Senators—Mr. FAIRCLOTH, Mr. ASHCROFT, Mr. GRASSLEY, and Mr. SESSIONS.

Specifically, this legislation will require each school accepting Federal education funds under the Elementary and Secondary Education Act of 1965 to adopt a zero tolerance policy regarding illegal drugs and illegal drug paraphernalia in schools. Zero tolerance means what it sounds like. It requires the expulsion, for not less than 1 year, of any student who possesses this contraband at school. This will send a clear message to students, parents, and teachers: Drugs and schools do not mix.

Illegal drug use is, in my judgment, the most insidious and destructive influence in our country today. Its cost to society, in terms of crime and wasted lives, is enormous. Just think of the innocent babies born already addicted