

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. FRIST. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER (Mr. ENZI). Without objection, it is so ordered.

#### MORNING BUSINESS

Mr. FRIST. Mr. President, I ask unanimous consent that there now be a period for the transaction of morning business, with Senators permitted to speak for up to 5 minutes each.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### THE FISCAL YEAR 1998 DEFENSE BUDGET AND THE MILITARY SERVICES' UNFUNDED PRIORITY LISTS

Mr. LEVIN. Mr. President, during the consideration of the annual defense budget in each of the last several years, the Armed Services Committee has asked each of the military services to provide a list of unfunded priorities—that is, programs that were not included in the defense budget request submitted to the Congress. For obvious and very understandable reasons, the military services have responded to these requests with a great deal of enthusiasm.

Again this year, the chairman of the Armed Services Committee, Senator THURMOND, asked each of the military service chiefs to indicate to the committee how they would allocate up to \$3.0 billion in additional funds above the fiscal year 1998 budget request. Last month each of the four service chiefs provided the committee with a list of \$3.0 billion for specific programs not funded in the budget request.

Mr. President, the Armed Services Committee needs to hear the priorities of the military services—but we also have a responsibility to view these priorities in a broader context. The so-called unfunded priority lists submitted to the committee reflect only individual service priorities. They do not necessarily reflect the joint service priorities of the Chairman of the Joint Chiefs or the warfighting commanders in chief.

General Shalikashvili made this point earlier this year to the committee when he said during our February 12 hearing in reference to these unfunded priority lists:

I would put in as strong a plea as I can that you then ask what the overall prioritization is within the joint context, because we are talking of a joint fight. And so to understand why one system should be put forward versus another, you really ought to see what the joint priority on it is, and how that particular system, in the eyes of the joint warfighter, then contributes to the overall fight. Obviously then you will make a judgment. But I would ask that you do not look at service lists without putting it in the

context of a joint view on the importance of that item or the other.

Mr. President, one of the driving forces behind the Armed Services Committee's work on the landmark Goldwater-Nichols Department of Defense Reorganization Act 10 years ago—which our former colleague and now Secretary of Defense Bill Cohen played a key role in—was the need to enhance the joint perspective within the Defense Department. I agree very strongly with General Shalikashvili's view that the Armed Services Committee—and the Senate—should have the benefit of the joint perspective before we take any action on any of the items on the military services' unfunded priority lists. We have a responsibility to ensure that the programs we fund make the greatest possible contribution to the joint warfighting capability of our Armed Forces.

For this reason, when the committee received the four unfunded priority lists from the military service chiefs last month totaling \$12.0 billion, I sent all four lists over to Secretary Cohen and General Shalikashvili and asked two questions.

First, I asked which of the specific programs on the military services unfunded priority lists, if any, were programs for which funds are not included in the Defense Department's current Future Years Defense Program.

Second, I asked for Secretary Cohen's and General Shalikashvili's views on the individual programs on the services' lists from a joint warfighting perspective, and whether there were any programs not included in these lists that in their view had a higher priority from the joint perspective.

Mr. President, I recently received letters from both Secretary Cohen and General Shalikashvili in response to my letter. I ask unanimous consent that my letter and their responses be printed in the RECORD at the conclusion of my remarks.

The PRESIDING OFFICER. Without objection, it is so ordered. (See exhibit 1.)

Mr. LEVIN. Secretary Cohen indicates in his letter that while the military services' unfunded priority lists "provide useful ways that the Defense Department could apply additional funds, the President's budget already provided for the Department's essential priorities." With the exception of four specific items, Secretary Cohen also noted that the items on the services' lists are included in the fiscal year 1998-fiscal year 2003 Future Years Defense Program.

General Shalikashvili's response to my letter outlines his views on the most important programs on the services' lists from a joint warfighting perspective. General Shalikashvili's joint list totals about \$4.0 billion, or about one-third of the total \$12 billion on the four lists that the service chiefs submitted. His list includes three command, control, communications and intelligence programs that were not on

the services' original list. Unfortunately, General Shalikashvili does not indicate relative priorities within the programs on his joint list, but I intend to pursue this question further.

Mr. President, I think Secretary Cohen's and General Shalikashvili's personal involvement in this issue of unfunded priority lists represents an important step forward in what some people have called the wish list process in the last several years—a process that in my view had gotten a little out of hand. It is still too early to tell how relevant these various lists will be this year. The outcome of the budget discussions between Congress and the administration is unclear. I don't believe we should or need to increase the fiscal year 1998 defense budget this year. If Congress does decide to make adjustments to the fiscal year 1998 budget, I think we are much better off with a \$4.0 billion joint list than with four \$3.0 billion lists that have not had the benefit of a joint review.

I want to thank Secretary Cohen and General Shalikashvili for their cooperation in this effort.

#### EXHIBIT 1

U.S. SENATE,  
COMMITTEE ON ARMED SERVICES,  
Washington, DC, March 18, 1997.

Hon. WILLIAM S. COHEN,  
Secretary of Defense.

Gen. JOHN M. SHALIKASHVILI,  
USA, Chairman, Joint Chiefs of Staff, Department of Defense, Washington, DC.

DEAR SECRETARY COHEN AND GENERAL SHALIKASHVILI: At the request of the Committee, each of the Chiefs of the military services has provided the Committee with a list of their program priorities in the event that Congress decides to provide additional funding to the Defense Department for fiscal year 1998 above the President's budget request. I have enclosed a copy of each of these four lists.

I would appreciate your response to two issues concerning these lists which were raised during your testimony before the Committee on February 12, 1997.

First, please indicate which programs, if any, on these lists are programs for which funds are not included in the Department's current Future Years Defense Program.

Second, during the Committee's February 12 hearing, you requested that we look at the prioritization of these programs within the joint context. Accordingly, please indicate your views on the priority of the individual programs on these lists from the joint warfighting perspective. You should also indicate whether there are any programs not included on these lists that have a higher priority from the joint perspective.

I would appreciate your response to these questions by April 1, 1997. Thank you for your assistance in this important matter.

Sincerely,

CARL LEVIN,  
Ranking Minority Member.

THE SECRETARY OF DEFENSE,  
Washington, DC, April 10, 1997.

Hon. CARL LEVIN,  
U.S. Senate,  
Washington, DC.

DEAR CARL: I welcomed your letter of March 18, 1997, to General Shali and me because it gives me the opportunity to provide my perspective on the Service unfunded priority lists. While the lists provide useful

ways the Department could apply additional funds, the President's budget already provided for the Department's essential priorities. Moreover, the vast majority of the items on the lists of unfunded Service priorities are included in the FY 1998-FY 2003 Future Years Defense Program (FYDP). I believe that it is hard to call something a priority if it does not appear in the Department's budget plans anywhere in the next 5 years. Therefore, the Services used inclusion in the FYDP as a key selection criterion in building the lists of unfunded FY 1998 priorities.

This also allows the Department to reduce future expenditures to the extent budgeted program completions are accelerated by additions to the FY 1998 budget.

There has been instances where changes after preparation of the FYDP justify including a few items on the unfunded priorities lists that are not in the FYDP. The enclosed table identifies those items and provides a brief explanation of why the items are included in the lists even though they are not in the FYDP.

I believe the enclosed table responds to your first question. Your second question

asked for our views on the priority of the individual programs on the lists from a joint warfighting perspective. I believe that General Shali is best suited to answer your second question, and he will respond separately.

Thank you again for the opportunity to confirm that the vast majority of the items on the Service unfunded priorities lists are in the FYDP.

Sincerely,

BILL COHEN.

Enclosure.

#### PRIORITY LIST ITEMS NOT IN THE FYDP

[Dollars in millions]

Service	Item	Amount	Explanation
Army	None	N/A	N/A
Navy	None	N/A	N/A
Marine Corps	VH-3/VH-60 simulators	\$10.0	Responds to a recent finding of the DoD Executive Air Fleet Review that simulator training of VIP aircraft pilots needed improvement.
Marine Corps	2 F/A-18D aircraft	\$93.8	Attrition replacement aircraft that should be procured before the F/A-18C/D goes out of production.
Air Force	Global Air Traffic Management (GATM)	\$67.7	Required to initiate a program to comply with new Federal Aviation Administration and International Civil Aviation Organization standards that require all aircraft to be GATM capable.
Air Force	Navigation Safety—Phase II	\$126.3	Provides for the second phase of modifications to DoD passenger carrying aircraft designed to minimize the chance of accidents like the T-43 crash in Bosnia. Phase II program was not well defined when the FYDP was developed.

CHAIRMAN OF THE  
JOINT CHIEFS OF STAFF,  
Washington, DC, April 6, 1997.

Hon. CARL LEVIN,  
Committee on Armed Services,  
U.S. Senate, Washington, DC.

DEAR SENATOR LEVIN: Thank you for the letter requesting a review of unfunded FY 1998 priorities from a joint perspective. I appreciate the opportunity to comment on the Service lists and to provide views with respect to the joint warfighter. Enclosed are items that best support the combatant commanders and are in line with my priorities.

The list also includes three C4I programs that, although not on the Service lists, are joint priorities. The programs, which are in the current FYDP, are Global Broadcast System Theater Injection Points, Global Broadcast System Fiber Connectivity, and Global Command and Control System Data Base Servers.

Please let me know if any further information is desired.

Sincerely,

JOHN M. SHALIKASHVILI,  
Chairman, Joint Chiefs of Staff.

Enclosure.

#### PROCUREMENT ARMY

Kiowa Warrior Safety Mods  
Night Vision HUD  
Patriot Mods Increment 1  
Avenger Mods  
MLRS 2X9  
Stinger Blk 1 Upgrade  
Carrier Mods  
FIST Vehicle Mod  
BFV Survivability Enhancements  
Family of Medium Tactical Vehicles (FMTV)  
HETS Increment 1  
PLS Trucks  
GCCS Data Base Servers  
SINCGARS Test Sets  
Airborne SINCGARS SIP  
WIN Terrestrial Transport  
TRRIP  
C2 Protection  
ASAS Remote Workstations  
SENTINEL  
NV PVS-7D  
Thermal Weapon Sight  
Infrared Aiming Lights  
Firefinder Radar  
Logistics Automation  
Fwd Entry Device  
STAMIS Platform  
SIDPERS-3  
Contact Test Set  
Base Shop Test Facility

Fire Trucks  
Engr Spt Equip <\$2M  
War Reserve Mod

DON

F/A-18 E/F (2 aircraft)  
E-2C (1 aircraft)  
Tomahawk Remanufacture  
JSOW Restore to DAB Level  
Navy Area TBMD—Accelerate 15 Block-IV Missiles  
Ammunition (5.56mm, 5.56mm Linked, 40mm, Demo Charge)  
SEAWOLF Propulsor  
CEC—Restore Full-Fielding Plan  
Acoustic Rapid COTS Insertion  
Info Technology 21  
HDR and Mini-DAMA  
Light Armored Vehicle R&M (LAV RAM)  
Javelin Medium Anti-Tank Weapon  
Base Telecommunications Infrastructure  
Improved Direct Air Support Center (IDASC)  
Light Tactical Vehicle Replacement (LVTR)  
ISO Truck Beds  
Chem/Bio Incident Response Force (CBIRF) Equipment  
Combat Rubber Reconnaissance Craft (CRRC)  
Combat Vehicle Appended Trainer (CVAT)

USAF

F-15 E Attrition Reserve  
Sensor to Shooter  
Bomber Modernization  
F-15 C/D PW220E Engine Upgrade  
Global Air Traffic Management (GATM)  
Navigation Safety Phase II  
AWACS Extend Sentry  
HH-60G FLIR  
C130J Support Equipment  
F-16 Support Equipment  
Precision Guided Munitions (Missiles)  
Precision Guided Munitions (Missiles)  
Sensor to Shooter  
Nuclear C2  
Force Protection  
Information Protection  
Range Standardization and Automation  
Theater Deploy Communication  
Spacetrack  
Night Vision Goggles  
Mission Operations Vehicles (Ground)

SOF

Patrol Costal (PC-14)  
Counter Proliferation of WMD (Classified Programs)

#### OPERATIONS AND MAINTENANCE ARMY

RC School & Training  
Force XXI Architecture  
Instit Tng Pilot Mod Tng

Maintaining ES/Recruiting  
OCE  
JTACS  
Logistics Automation  
C2 Protect  
OSACOM AGR  
RC OPTEMPO

DON

Aviation Depot Maintenance—Reduce Airframe & Engine Backlog  
Reduce Ship Depot Maint Backlog  
Recruiting—Advertising (USN)  
Tuition Assistance & Program for Afloat Education (PACE)  
Real Property Maintenance (USN)  
Initial Equipment Issue (USMC Active)  
Personnel Support Equipment (USMC Active)  
Chem/Bio Incident Response Force (CBIRF) Training & Support  
Recruiting—Advertising (USMC)  
Initial Equipment Issue (USMC Reserve)  
Theater Deploy Communications  
AWACS Extend Sentry

USAF

GCCS  
Force Protection  
KC-135 Depot Programmed Equipment Maintenance (DPPEM)  
Recruiting—Advertising  
Information Protection

SOF

Counter Proliferation of WMD (Classified Programs)  
Counter Proliferation—Deep Underground Storage (Classified Pro)  
SAAM Readiness Support (Classified Program)  
C2/Information Warfare Readiness Support (Classified Programs)  
OPTEMPO Sustainment

RDT&E

ARMY

National Automotive Tech  
Force XXI Land Warrior  
TI C2 Protect  
Joint Precision Strike Demo  
JSSAP  
LOS  
Vaccines-Adv Dev  
Acrft Avionics  
Comanche  
GBCS Tng Dev  
M1 Breacher Prototype  
Test Program Sets  
CCTT  
Force XXI Architecture  
Vaccines-Med Bio Def  
FAAD GBS

## AEROSTAT

Adv FA Tac Data Sys  
Bradley—BFIST  
Improved Cargo Helicopter (ICH)  
Force XXI Battle Command  
WIN ISYSCON Segment 1  
JCPMS  
JTACS  
AGCCS

## DON

Extended Range Guided Munitions (ERGM)  
AV-8 B Safety, Reliability, and Operational  
Enhancements

## USAF

Cockpit Life Support System Improvement  
GBS Theater Injection Points  
GBS Fiber Connectivity  
Precision Guided Munitions  
Sensor to Shooter  
Aging Aircraft  
Engine Contractor Interim Performance  
(CIP)  
Precision Guided Munitions  
Sensor to Shooter  
AWACS Extend Sentry  
Nuclear C2  
GCCS  
GPS Systems  
Range Standardization and Automation  
Spacetrack

## SOF

AC-130 Lethality Enhancements RDT&E

## MILCON

## ARMY

Arrival/Departure Airfield Control Group  
(DACG)

## THE VERY BAD DEBT BOXSCORE

Mr. HELMS. Mr. President, at the close of business yesterday, Tuesday, April 15, 1997, the Federal debt stood at \$5,383,116,230,748.81. Five trillion, three hundred eighty-three billion, one hundred sixteen million, two hundred thirty thousand, seven hundred forty-eight dollars and eighty-one cents.

One year ago, April 15, 1996, the Federal debt stood at \$5,140,011,000,000. Five trillion, one hundred forty billion, eleven million.

Five years ago, April 15, 1992, the Federal debt stood at \$3,902,117,000,000. Three trillion, nine hundred two billion, one hundred seventeen million.

Ten years ago, April 15, 1987, the Federal debt stood at \$2,281,470,000,000. Two trillion, two hundred eighty-one billion, four hundred seventy million.

Fifteen years ago, April 15, 1982, the Federal debt stood at \$1,064,434,000,000. One trillion, sixty-four billion, four hundred thirty-four million—which reflects a debt increase of more than \$4 trillion—\$4,318,682,230,748.81—four trillion, three hundred eighteen billion, six hundred eighty-two million, two hundred thirty thousand, seven hundred forty-eight dollars and eighty-one cents—during the past 15 years.

## MESSAGES FROM THE PRESIDENT

Messages from the President of the United States were communicated to the Senate by Mr. Williams, one of his secretaries.

## EXECUTIVE MESSAGES REFERRED

As in executive session the Presiding Officer laid before the Senate messages

from the President of the United States submitting sundry nominations which were referred to the appropriate committees.

(The nominations received today are printed at the end of the Senate proceedings.)

## EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, which were referred as indicated:

EC-1554. A communication from the general counsel of the Federal Retirement Thrift Investment Board, transmitting, pursuant to law, a rule entitled "Thrift Savings Plan Loans" received on April 14, 1997; to the Committee on Governmental Affairs.

EC-1555. A communication from the chairman of the Federal Housing Finance Board, transmitting, pursuant to law, the report under the Government in the Sunshine Act for calendar year 1996; to the Committee on Governmental Affairs.

EC-1556. A communication from the Tennessee Valley Authority, transmitting, pursuant to law, the report under the Government in the Sunshine Act for calendar year 1996; to the Committee on Governmental Affairs.

EC-1557. A communication from the board members of the Railroad Retirement Board, transmitting, pursuant to law, the report under the Government in the Sunshine Act for calendar year 1996; to the Committee on Governmental Affairs.

EC-1558. A communication from the District of Columbia auditor, transmitting, pursuant to law, the report of the audit of ANC 1B for the period October 1, 1993 through December 30, 1996; to the Committee on Governmental Affairs.

EC-1559. A communication from the executive director of the D.C. Financial Responsibility and Management Assistance Authority, transmitting, pursuant to law, a report relative to the D.C. financial plan and budget for fiscal year 1998; to the Committee on Governmental Affairs.

EC-1560. A communication from the executive director of the D.C. Financial Responsibility and Management Assistance Authority, transmitting, pursuant to law, two reports including a report entitled "Recommendations for Performance Measurement—Department of Administrative Services"; to the Committee on Governmental Affairs.

EC-1561. A communication from the Council of the District of Columbia, transmitting, pursuant to law, copies of D.C. Act 11-458 adopted by the Council on November 25, 1996; to the Committee on Governmental Affairs.

EC-1562. A communication from the Council of the District of Columbia, transmitting, pursuant to law, copies of D.C. Act 11-524 adopted by the Council on December 3, 1996; to the Committee on Governmental Affairs.

EC-1563. A communication from the Council of the District of Columbia, transmitting, pursuant to law, copies of D.C. Act 12-45 adopted by the Council on March 4, 1997; to the Committee on Governmental Affairs.

EC-1564. A communication from the Council of the District of Columbia, transmitting, pursuant to law, copies of D.C. Act 12-46 adopted by the Council on March 4, 1997; to the Committee on Governmental Affairs.

EC-1565. A communication from the administrator from the Agricultural Marketing Service, Department of Agriculture, trans-

mitting, pursuant to law, the report of five rules including one rule relative to hazelnuts, received on April 14, 1997; to the Committee on Agriculture, Nutrition, and Forestry.

EC-1566. A communication from the congressional review coordinator of the Animal and Plant Health Inspection Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule relative to disease status, received on April 9, 1997; to the Committee on Agriculture, Nutrition, and Forestry.

EC-1567. A communication from the President of the United States, transmitting, pursuant to law, the report concerning the national emergency with respect to Angola; to the Committee on Banking, Housing, and Urban Affairs.

EC-1568. A communication from the Secretary of Housing and Urban Development, transmitting, pursuant to law, the report entitled "Moving Toward a Lead-Safe America"; to the Committee on Banking, Housing, and Urban Affairs.

EC-1569. A communication from the president and chairman of the Export-Import Bank, transmitting, pursuant to law, the report with respect to transactions involving exports to various countries; to the Committee on Banking, Housing, and Urban Affairs.

EC-1570. A communication from the president and chairman of the Export-Import Bank, transmitting, pursuant to law, the report with respect to transactions involving exports to Mexico; to the Committee on Banking, Housing, and Urban Affairs.

EC-1571. A communication from the chairman of the Federal Financial Institutions Examination Council, transmitting, pursuant to law, the annual report for calendar year 1996; to the Committee on Banking, Housing, and Urban Affairs.

EC-1572. A communication from the assistant to the Board of Governors of the Federal Reserve System, transmitting, pursuant to law, a report with respect to the rule entitled "Regulation M, Consumer Leasing Act, Docket number R-0952," received on March 27, 1997; to the Committee on Banking, Housing, and Urban Affairs.

EC-1573. A communication from the assistant to the Board of Governors of the Federal Reserve System, transmitting, pursuant to law, the report on the Electronic Fund Transfer Act, received on March 31, 1997; to the Committee on Banking, Housing, and Urban Affairs.

EC-1574. A communication from the assistant to the Board of Governors of the Federal Reserve System, transmitting, pursuant to law, the report on the Availability of Consumer Identify Information and Financial Fraud, April 1, 1997; to the Committee on Banking, Housing, and Urban Affairs.

EC-1575. A communication from the chairman of the Federal Trade Commission, transmitting, pursuant to law, the annual report under the Fair Debt Collection Practices Act; to the Committee on Banking, Housing, and Urban Affairs.

EC-1576. A communication from the chairman of the board of the National Credit Union Administration, transmitting, pursuant to law, the 1996 annual report; to the Committee on Banking, Housing, and Urban Affairs.

EC-1577. A communication from the Office of Thrift Supervision, Department of the Treasury, transmitting, pursuant to law, the annual consumer report for calendar year 1996; to the Committee on Banking, Housing, and Urban Affairs.

EC-1578. A communication from the Federal Liaison Office of the Office of Thrift Supervision, Department of the Treasury, transmitting, pursuant to law, the report of a rule relative to economic growth, received