Smith policy language was dropped, (2) FY 1996 appropriations for population assistance was reduced by 35%, and (3) a formula was adopted to delay USAID's ability to obligate some of the appropriate money, in order to allow Congress further opportunities to curb the Administration's pro-abortion crusade.

During 1996, the House offered a compromise in the form of a far weaker pro-life provision, the "Callahan 50/50 Amendment." Under this provision, organizations that vio-'Mexico City" conditions would lated the have remained eligible for funding, but at only 50% of the FY 1995 level. (This restriction would have applied only to new, FY 1997 funds-not to the \$303 million carried over from FY 1996.) In a September conference committee, appropriators coupled the Callahan provision to additional language that would have allowed obligation of an additional \$293 million in population-control funding during FY 1997—for a total of as much as \$713 million. But White House Chief of Staff Leon Panetta told the appropriators that President Clinton would veto the entire omnibus funding bill rather than accept this proffered compromise.

Because of this veto threat, the final September funding bill [now PL 104–208] contained no new policy language to constrain the Administration's pro-abortion activities—but again set a population-control funding level about one-third lower than the 1995 figure, and placed "metering" limitations on how soon the Administration can obligate those funds.

This episode perfectly illustrated the White House's ideological commitment to keeping abortion as a fundamental component of the program, at all costs—reflecting its close alliance with organizations such as the Planned Parenthood Federation of America (PPFA), an organization that has openly proclaimed its operating "principal" that "reproductive freedom is indivisible" (i.e., that abortion must not be treated differently from other birth control options). Immediately following the episode described above, Gloria Feldt, president of the Planned Parenthood Federation of America, said her side had won "a moral victory in defeating abortion restrictions," but added, "The cost has been enormous."

The September law also guaranteed the White House a chance to substantially increase the amount of money that it can obligate during FY 1997. Under the law, President Clinton must file a "finding" with Congress no later than February 1, stating his opinion regarding the effects of funding cuts on "the proper functioning of the population planning program." The law further requires that, before the end of February, both the House and the Senate must vote on a joint resolution which, if approved, would release an additional \$123 million in population-control funds during the current fiscal yearwithout any restrictions on the use of these funds for the Administration's pro-abortion

MEXICO AND DRUG CERTIFICATION

• Mrs. BOXER. Mr. President, this week, President Clinton must make an important decision regarding our Nation's fight against illegal drug trafficking. He must decide by March 1 whether to certify that Mexico and Colombia have, in the past year, taken all appropriate and necessary actions in the fight against international narcotics trafficking.

Under the international antidrug law, in order for a country which is either a major source of narcotics or a major drug transit country to continue to receive U.S. aid, the President must certify as adequate the performance of that country in cooperating with the United States or taking its own actions in the drug fight.

The law gives the President three choices. First, he can certify that the country is either fully cooperating with the United States or has taken adequate steps on its own to combat the narcotics trade. Second, he can decertify the country, concluding that the country has failed to meet the requirements of cooperation or action. Third, he can provide a vital national interest waiver—essentially a finding that the country has not met the standards of the law, but that our own national interest is best protected by continuing to provide assistance to the country.

With respect to Colombia, I believe the only appropriate course for the President to follow is to decertify Colombia, just as he did last year. There is too much credible evidence that Colombian President Samper has taken millions in campaign contributions from the Cali Cartel and that he has failed to take the antidrug and anticorruption actions that he pledged to us in 1994.

The question of Mexico is more complicated. Mexico is the leading transit country for cocaine coming into the United States: 50 to 70 percent of all cocaine shipped into the United States comes through Mexico. It is also a significant source of heroin, methamphetamines, and marijuana.

President Zedillo seems to be strongly committed to rid the Mexican law enforcement system of corruption and to fight the Mexican drug cartels. However, the reports and events of the past few weeks have made it clear that corruption in police ranks—even up to the very top ranks—is still rampant in Mexico

Just last week, it was revealed that the man hired only 3 months ago to be Mexico's drug czar—the head of their antinarcotics agency—was fired abruptly after being accused of taking bribes from one of Mexico's most powerful drug lords. It would be as if our own drug czar, Gen. Barry McCaffrey, were found to be in league with drug gangs in our country.

Why didn't the Mexican Government tell us weeks ago that their man was under investigation? Why did they let our own drug agency brief him and give him important intelligence about our antidrug efforts? That is not cooperation by any standard.

Mexico has also failed in the past year to take its own steps to meet the standards of the certification law. It has not acted boldly to root out corruption in its law enforcement establishment; it has acted to extradite to the United States only a few Mexican nationals suspected of involvement in United States drug activities; it has failed to implement new anticrime laws enacted last year.

Given these facts, I do not believe Mexico should be certified in compliance with the drug law. However, I believe the President would be justified in granting a vital national interest waiver of the requirements of the law. That would send a message to Mexico that its actions in the past year were inadequate; but it would allow the United States to continue joint efforts with President Zedillo and others in his administration who are committed to the drug fight.

BLACK HISTORY MONTH

• Mr. SARBANES. Mr. President, for more than 70 years, February has been designated as the month in which we honor the achievements and contributions of African-Americans to our history, our culture and our future. One remarkable African-American leader, W.E.B. DuBois, made an observation in 1903 that bears great significance for this celebration. "Herein lies the tragedy of the age," he said, "that men know so little of men." Since 1926, Black History Month has challenged us to mitigate that tragedy, encouraging us to study the lives of both our most noted heroes and those whose stories have remained untold.

As it does each year, the Association for the Study of Afro-American Life and History has selected a theme for this month's celebration. It's theme for 1997, "African-Americans and Civil Rights: A Reappraisal," focuses on the pioneers, leaders, and venues in the civil rights struggle that are often unrecognized. In light of this, I want to pay tribute to an extraordinary group of African-American artists from my State of Maryland who, despite their undeniably significant contributions to our culture, nevertheless remain relatively unknown. Yet, given their landmark accomplishments, these individuals would be important role models for aspiring artists of all backgrounds. By pushing the limits of their artistic mediums, the international respect earned by these artists advanced the struggle for the equal recognition of all people, both in our society and under its laws. I salute the association for selecting a theme that focuses on more of our Nation's unsung heroes.

At the Shakespeare Memorial Theatre in Stratford-upon-Avon, there sits a memorial chair dedicated to Ira Aldridge, one of the greatest Shakespearean tragedians of his day. Born in Baltimore in 1805, Aldridge's performances were so popular with heads of state that he was the first African American to be knighted. He drew praise from New York to Prussia, with a diverse repertoire of roles that included Othello, Macbeth, Shylock, Lear and Richard III. Known as "The Celebrated African Tragedian," Aldridge was called "without doubt the greatest actor that has ever been seen in Europe," by a Viennese critic, and "the most beautiful male artist that one can imagine." by a Prussian. Pioneers like Aldridge made possible calike

of Sidney Poitier, Lawrence Fishburne and Denzel Washington.

From offstage, inspiring women of every color, we find Frances Ellen Watkins Harper. This poet, writer, and lecturer was the first African-American female novelist to be published in this country. She was born in Baltimore, in 1825, and attended a school for African-Americans on the present site of the Baltimore Convention Center. A writer of paperbacks and pamphlets on topics from abolition to the Bible, her popularity has been well documented. Records show that two of her poetry collections had sold 50,000 copies each by 1878. Her talents and perseverance were such that she was also the first African-American woman to have her work published in the Atlantic Monthly. Without someone like Harper, we may never have seen a Gwendolyn Brooks or an Alice Walker.

Joshua Johnson was the first African-American artist in the United States to earn his living as a professional portrait painter. A freed slave, Johnson worked in Baltimore for more than 30 years and painted more than 80 portraits of Baltimore's sea captains, shopkeepers, and merchants, and their families from 1795 to 1825. Described as a "self-taught genius," Johnson's subjects were mostly white and his style, quite realistic for the age in which he lived. While little is known of Johnson's personal history, the success and historical significance of his professional endeavors are clear. Johnson's portraits are still widely displayed in museums across the Nation, including the Metropolitan Museum of Art in New York and the National Gallery here in Washington.

The Broadway classics, "I'm Just Wild About Harry" and "Memories of You" are the works of another Baltimorean, Eubie Blake. The famous vaudevillian, ragtime pianist and composer of more than 3,000 songs was the cocomposer of the first all African-American Broadway musical, "Shuffle Along." After its 1921 debut on Broadway, "Shuffle Along's" successful 2 year run in New York paved the way for a continued African-American presence on Broadway's brightly-lit strip. "Shuttle Along" also influenced other composers, including Gershwin who, many critics say, might never have written "Porgy and Bess" had Blake never written his musical. At age 86, Blake astonished the entertainment world by coming out of retirement to join the ragtime revival of the 1970's, inspiring a whole new generation of listeners. Two years after receiving the Medal of Freedom from President Reagan in 1981, Blake was honored at galas across the country that marked his 100th birthday with evenings of his own music.

Baltimore is proud to claim another musical legend. Raised as Eleanor Fagen, Billie Holiday rose to outstanding levels of acclaim and popularity for her unique approach to jazz singing: She was as able to alter the rhythm and tone of her voice as the players accompanying her were able to

do on their instruments. In the course of her 26-year career, so-called Lady Day recorded with musical giants including Benny Goodman, Count Basie, Artie Shaw and Teddy Wilson. Frequently called the greatest jazz singer ever, she inspired audiences from New York's Cotton Club to Baltimore's Royal theater, with ballads such as "Strange Fruit," a song protesting lynching and discrimination.

Baltimore is also home to the Afro-American newspaper group, the Nation's oldest continuously published African-American newspaper chain. Founded in 1892, the chain has produced as many as 13 editions, and served readers from New Jersey to South Carolina. The pages of the Afro-American have borne the bylines of the paper's many reporters who later became national figures in the struggle for civil rights. One such individual was Clarence Mitchell, Jr., the Baltimore lawyer and activist who ultimately became director of the Washington Bureau of the NAACP. Today. the Afro-American publishes editions in Baltimore and Washington DC as well as a Wednesday weekly.

First knight, first novelist, first painter, first composer, first lady of jazz, the list goes on and on. Maryland is very proud of these great men and women. In succeeding against enormous odds, only did they inspire us, but they laid the groundwork upon which other African-American actors, painters, writers, and musicians have followed. Like Maryland's history, the history of this country is replete with the contributions of African-Americans, many of which have gone unrecognized. The names I have mentioned today are but a small sample, a reminder that Black History Month is also a time to silently honor those heroes whose names we may never know.

It was another writer who often worked in Maryland, Langston Hughes, who wondered.

What happens to a dream deferred? Does it dry up.

Like a raisin in the sun?

The accomplishments of the African-Americans I have recognized today prove that some dreams can surmount even the most difficult obstacles. A 100 years ago, who could have imagined the success of writers like Hughes and Toni Morrison? Who would have dreamed of public servants and leaders such as Marvland's own Parren Mitchell, Thurgood Marshall, and Kweisi Mfume? The achievements of these as well as the outstanding individuals who had the courage to take the very first steps, individuals like Joshua Johnson and Frances Ellen Watkins Harper, challenge us to ensure that today's budding artists and leaders will never have to confront the barriers that faced earlier generations. Given the extraordinary achievements of the artists and activists who did overcome those barriers, one can only imagine the wealth of poems, paintings, and compositions that never made it into our libraries, museums, and concert halls. Let us create an America that is

America for all Americans, and let us make our history, our culture, and our future that much richer.

THE UNIVERSITY OF SOUTH DA-KOTA PROFESSIONAL DEVELOP-MENT CENTER

• Mr. JOHNSON. Mr. President, I would like you to join me in congratulating the accomplishments of a special program that benefits the students, educators, and communities of South Dakota. In 1993, the University of South Dakota [USD] started the Professional Development [PDC] with the hope of strengthening the important relationship between rural economic growth and the professional development of teachers. Even those in the PDC had no idea then that, 4 years later, this program would have impacted the State to such a large degree with unlimited potential for the future.

A career in education is subject to a number of barriers including feelings of isolation as a new teacher and a sense of being stuck in a rut as an experienced teacher. These feelings can influence the overall effectiveness of teachers by not allowing them to achieve their potential as professional educators. The PDC is designed to counter these feelings by pairing first year teachers as interns with more experienced teachers as mentors. In addition, a member of the USD faculty is assigned to each pairing. This arrangement allows for the exchange of ideas, materials, teaching demonstrations. and technologies in a supportive social and professional environment. Interns benefit by learning from talented and experienced peers; mentors are rejuvenated with new ideas; and the university faculty provide both parties with a direct link to the resources and opportunities available at USD.

The impact of this relationship is felt outside the classroom walls. By creating an environment of shared learning within a community, the PDC empowers teachers to come up with creative educational opportunities for their students and, most importantly. to act on these ideas. In the process of enhancing the curriculum, educators enhance their own professional development.

Ultimately, the PDC benefits the children and communities of South Dakota the most. Students receive quality instruction and are challenged to develop their own new ideas from motivated teachers. In addition, students are exposed to positive role models in education, encouraging some to pursue a similar career. For their part, communities reap the rewards of an environment with higher educational standards for students, teachers with a strengthened commitment to their profession, and established links to USD.

Mr. President, the Professional Development Center at the University of