

Every year drug abuse kills 14,000 Americans and costs taxpayers nearly \$70 billion. Drug abuse fuels spouse and child abuse, property and violent crime, the incarceration of young men and women, the spread of AIDS, workplace and motor vehicle accidents, and absenteeism in the work force.

For our children's sake and the sake of this Nation, this menace must be confronted through a rational, coherent, cooperative, and long-range strategy. I ask the Congress to join me in a partnership to carry out this national strategy to reduce illegal drug use and its devastating impact on America.

WILLIAM J. CLINTON.

THE WHITE HOUSE, February 25, 1997.

#### MESSAGES FROM THE HOUSE

At 6 p.m., a message from the House of Representatives, delivered by Ms. Goetz, one of its reading clerks, announced that pursuant to the provisions of section 506 of the congressional Accountability Act of 1995 (Public Law 104-1), and to provide for the completion of ongoing proceedings, the Review Panel of the Office of Fair Employment Practices is reconstituted in the 105th Congress in the same form as at the end of the 104th Congress by the following appointing authorities:

By the Speaker: Mr. Randy Johnson and Mr. Alan F. Coffey, Jr., both members from private life.

By the minority leader: Ms. Karen Nelson and Ms. Marda Robillard, both members from private life.

By the chairman of the Committee on House Oversight: Mr. DIAZ-BALART, Chairman, and Mr. NEY.

By the ranking minority member of the Committee on House Oversight: Mr. JEFFERSON and Mr. PASTOR.

The message also announced that pursuant to section 2(a) of the National Cultural Center Act (20 U.S.C. 76h(a)), the Speaker appoints the following Member on the part of the House to the Board of Trustees of the John F. Kennedy Center for the Performing Arts: Mr. YATES.

The message further announced that pursuant to section 103, Public Law 99-371 (20 U.S.C. 4303), the Speaker appoints the following Member to the Board of Trustees of Gallaudet University: Mr. BONIOR.

The message further announced that pursuant to the provisions of sections 5580 and 5581 of the Revised Statutes (20 U.S.C. 42-43) the Speaker appoints the following Member on the part of the House to the Board of Regents of the Smithsonian Institution: Mr. TORRES.

The message also announced that pursuant to the provisions of section 6968(a) of title 10, United States Code, the Speaker appoints the following Members on the part of the House to the Board of Visitors to the U.S. Naval Academy: Mr. HOYER and Mr. McHALE.

The message further announced that pursuant to the provisions of section 4355(a) of title 10, United States Code, the Speaker appoints the following Members on the part of the House to

the Board of Visitors to the U.S. Military Academy: Mr. HEFNER and Mr. SKELTON.

The message also announced that pursuant to the provisions of section 194(a) of title 14, United States Code, the Speaker appoints the following Member on the part of the House to the Board of Visitors to the U.S. Coast Guard Academy: Mr. GEJDENSON.

The message further announced that pursuant to the provisions of section 9355(a) of title 10, United States Code, the Speaker appoints the following Members on the part of the House to the Board of Visitors to the U.S. Air Force Academy: Mr. DICKS and Mr. TANNER.

The message also announced that pursuant to the provisions of section 1295(h) of title 46 App., United States Code, the Speaker appoints the following Member on the part of the House to the Board of Visitors to the U.S. Merchant Marine Academy: Mr. MANTON.

The message further announced that pursuant to the provisions of section 3(b)(1)(B) of Public Law 104-169 and the Order of the House of Thursday, February 13, 1997, authorizing the Speaker, majority leader, and minority leader to accept resignations and to make appointments authorized by law or by the House, and upon consultation with the minority leader, the Speaker, on February 13, 1997, appointed as a member from private life on the part of the House to the National Gambling Impact and Policy Commission: Mr. John Wilhelm of Washington, DC.

#### EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, which were referred as indicated:

EC-1147. A communication from the Director of the U.S. Arms Control and Disarmament Agency, transmitting, a draft of proposed legislation to authorize appropriations for fiscal years 1998 and 1999; to the Committee on Foreign Relations.

EC-1148. A communication from the Assistant Secretary of State (Legislative Affairs), transmitting, pursuant to law, the report on support for east European democracy for fiscal year 1996; to the Committee on Foreign Relations.

EC-1149. A communication from the Administrator of the Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule relative to melons, received on February 21, 1997; to the Committee on Agriculture, Nutrition, and Forestry.

EC-1150. A communication from the Administrator of the Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule relative to domestic dates, received on February 21, 1997; to the Committee on Agriculture, Nutrition, and Forestry.

EC-1151. A communication from the Administrator of the Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule relative to import regulations, received on February 21, 1997; to the Committee on Agriculture, Nutrition, and Forestry.

EC-1152. A communication from the Administrator of the Rural Utilities, Department of Agriculture, transmitting, pursuant to law, the report of a rule relative to insured electric loans, received on February 21, 1997; to the Committee on Agriculture, Nutrition, and Forestry.

EC-1153. A communication from the Acting Executive Director, Commodity Futures Trading Commission, transmitting, pursuant to law, the report of a rule relative to large traders, received on February 12, 1997; to the Committee on Agriculture, Nutrition, and Forestry.

EC-1154. A communication from the Acting Administrator of the General Services Administration, transmitting, pursuant to law, a draft of proposed legislation to resolve an outstanding issue relating to action taken in the Omnibus Appropriation Act of 1996; to the Committee on Appropriations.

EC-1155. A communication from the General Counsel of the Department of Defense, transmitting, pursuant to law, a draft of proposed legislation to authorize construction at certain military installations for fiscal year 1998; to the Committee on Armed Services.

EC-1156. A communication from the Director of the Defense and Accounting Service, Department of Defense, transmitting, pursuant to law, a cost comparison study relative to all Depot Maintenance Accounting functions; to the Committee on Armed Services.

EC-1157. A communication from the Assistant Secretary for Export Administration, Department of Commerce, transmitting, pursuant to law, the report of rule concerning exports to Cuba, (RIN0694-AB43) received on February 24, 1997; to the Committee on Banking, Housing, and Urban Affairs.

EC-1158. A communication from the Secretary of the Securities and Exchange Commission, transmitting, pursuant to law, the report of a rule relative to holding period requirements, received on February 21, 1997; to the Committee on Banking, Housing, and Urban Affairs.

EC-1159. A communication from the Managing Director of the Federal Housing Finance Board, transmitting, pursuant to law, the report of a rule non-qualified thrift lenders, received on February 24, 1997; to the Committee on Banking, Housing, and Urban Affairs.

EC-1160. A communication from the Acting Assistant Administrator for Fisheries, National Marine Fisheries Service, National Oceanic and Atmospheric Administration, Department of Commerce, transmitting, pursuant to law, the report of a rule relative to harvest specifications of groundfish, (RIN0648-XX69) received on February 24, 1997; to the Committee on Commerce, Science, and Transportation.

EC-1161. A communication from the Assistant Administrator for Fisheries, National Marine Fisheries Service, National Oceanic and Atmospheric Administration, Department of Commerce, transmitting, pursuant to law, the report of a rule relative to harvest specifications of groundfish, (RIN0648-XX74) received on February 24, 1997; to the Committee on Commerce, Science, and Transportation.

EC-1162. A communication from the Acting Director, Office of Sustainable Fisheries, National Marine Fisheries Service, National Oceanic and Atmospheric Administration, Department of Commerce, transmitting, pursuant to law, the report of a rule relative to directing fishing for pollock, (RIN0648-XX69) received on February 12, 1997; to the Committee on Commerce, Science, and Transportation.

EC-1163. A communication from the Acting Director, Office of Sustainable Fisheries, National Marine Fisheries Service, National

Oceanic and Atmospheric Administration, Department of Commerce, transmitting, pursuant to law, the report of a rule relative to directing fishing for pollock, received on February 24, 1997; to the Committee on Commerce, Science, and Transportation.

EC-1164. A communication from the Managing Director of the Federal Communications Commission, transmitting, pursuant to law, the report of a rule relative to FM broadcast stations, received on February 21, 1997; to the Committee on Commerce, Science, and Transportation.

EC-1165. A communication from the Secretary of the Interior, transmitting, pursuant to law, the report on the Marine Mammal Protection Act; to the Committee on Environment and Public Works.

EC-1166. A communication from the Chairman of the Migratory Bird Conservation Commission, transmitting, pursuant to law, the annual report for fiscal year 1996; to the Committee on Environment and Public Works.

EC-1167. A communication from the Federal Energy Regulatory Commission, transmitting, pursuant to law, the report under the Federal Power Act; to the Committee on Energy and Natural Resources.

EC-1168. A communication from the Secretary of Energy, transmitting, pursuant to law, the report on Metal Casting Competitiveness for fiscal year 1996; to the Committee on Energy and Natural Resources.

EC-1169. A communication from the Director of the Office of Government Relations of the Smithsonian Institution, transmitting, pursuant to law, a report relative to the National Society of the Daughters of the American Revolution; to the Committee on Rules and Administration.

EC-1170. A communication from the Chairman of the Federal Election Commission, transmitting, pursuant to law, a report of recommendations for legislation action; to the Committee on Rules and Administration.

EC-1171. A communication from the Regulations Unit Chief of the Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, Revenue Ruling 97-9; to the Committee on Finance.

EC-1172. A communication from the Regulations Unit Chief of the Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, Revenue Ruling 97-10; to the Committee on Finance.

EC-1173. A communication from the Regulations Unit Chief of the Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, a rule entitled "Estate and Gift Tax Marital Deduction" (RIN1545-AU27) received on February 18, 1997; to the Committee on Finance.

EC-1174. A communication from the Regulations Unit Chief of the Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, Revenue Procedure on S Corporation Bank Accounting Method Change received on February 19, 1997; to the Committee on Finance.

EC-1175. A communication from the Regulations Branch Chief of the U.S. Customs Service, Department of the Treasury, transmitting, pursuant to law, a rule entitled "Entry of Softwood Lumber Shipments From Canada" (RIN1515-AB97) received on February 20, 1997; to the Committee on Finance.

EC-1176. A communication from the Commissioner of Social Security, transmitting, pursuant to law, a report relative to vocational rehabilitation; to the Committee on Finance.

EC-1177. A communication from the Assistant Secretary of Labor for Pension and Welfare Benefits, transmitting, pursuant to law, a rule entitled "Class Exemption" received on February 13, 1997; to the Committee on Finance.

EC-1178. A communication from the Secretary of Health and Human Services, transmitting, a draft of proposed legislation entitled "The Military Beneficiaries Medicare Reimbursement Model Project Act of 1997"; to the Committee on Finance.

EC-1179. A communication from the Commissioner of Social Security, transmitting, pursuant to law, two rules including a rule entitled "Cycling Payment" (RIN0960-AE31, AE57); to the Committee on Finance.

EC-1180. A communication from the Director of Selective Service, transmitting, pursuant to law, the report under the Freedom of Information Act for calendar year 1996; to the Committee on the Judiciary.

EC-1181. A communication from the Director of Operations and Finance, the American Battle Monuments Commission, transmitting, pursuant to law, the report under the Freedom of Information Act for calendar year 1996; to the Committee on the Judiciary.

EC-1182. A communication from the Administrator of the Panama Canal Commission, transmitting, pursuant to law, the report under the Freedom of Information Act for calendar year 1996; to the Committee on the Judiciary.

EC-1183. A communication from the Chair of the Federal Energy Regulatory Commission, transmitting, pursuant to law, the report under the Freedom of Information Act for calendar year 1996; to the Committee on the Judiciary.

EC-1184. A communication from the Office of the General Counsel of the Legal Services Corporation, transmitting, pursuant to law, the report under the Freedom of Information Act for calendar year 1996; to the Committee on the Judiciary.

EC-1185. A communication from the Director of the U.S. Information Agency, transmitting, pursuant to law, the report under the Freedom of Information Act for calendar year 1996; to the Committee on the Judiciary.

EC-1186. A communication from the Director of Peace Corps, transmitting, pursuant to law, the report under the Freedom of Information Act for calendar year 1996; to the Committee on the Judiciary.

EC-1187. A communication from the Executive Director of the Occupational Safety and Health Review Commission, transmitting, pursuant to law, the report under the Freedom of Information Act for calendar year 1996; to the Committee on the Judiciary.

EC-1188. A communication from the Director of the Federal Bureau of Prisons, Department of Justice, transmitting, pursuant to law, a rule entitled "Inmate Legal Activities" (RIN1120-AA58) received on February 12, 1997; to the Committee on the Judiciary.

EC-1189. A communication from the Director of the Federal Bureau of Prisons, Department of Justice, transmitting, pursuant to law, a rule entitled "Research" (RIN1120-AA14) received on February 12, 1997; to the Committee on the Judiciary.

EC-1190. A communication from the Marshal of the Supreme Court, transmitting, pursuant to law, the annual report for the period February 15, 1996 through February 15, 1997; to the Committee on the Judiciary.

EC-1191. A communication from the Chief Justice of the Supreme Court, transmitting, pursuant to law, the report of the proceedings of the Judicial Conference of the United States; to the Committee on the Judiciary.

EC-1192. A communication from the President of the National Safety Council, transmitting, pursuant to law, the report of the combined financial statements for the years ended June 30, 1995 and 1996; to the Committee on the Judiciary.

EC-1193. A communication from the Secretary of the Judicial Conference of the

United States, transmitting, a draft of proposed legislation to provide salary relief; to the Committee on the Judiciary.

EC-1194. A communication from the Commissioner of the Immigration and Naturalization Service, Department of Justice, transmitting, pursuant to law, a rule entitled "Classification of Certain Scientists" (RIN1115-AD33) received on February 18, 1997; to the Committee on the Judiciary.

EC-1195. A communication from the Associate Administrator, Office of Management Service and Human Resources, General Services Administration, transmitting, pursuant to law, the report under the Government Management Reform Act; to the Committee on Governmental Affairs.

EC-1196. A communication from the Director of the Office of Administration, Executive Office of the President, transmitting, pursuant to law, the report under the Federal Managers' Financial Integrity Act.

EC-1197. A communication from the Comptroller General of the United States, transmitting, pursuant to law, the report of the list of General Accounting Office reports and testimony for January 1997; to the Committee on Governmental Affairs.

EC-1198. A communication from the Director of the Program Support Center, Division of Commission Personnel, Department of Health & Human Service, transmitting, pursuant to law, the annual report fully disclosing the financial condition of the pension plan for fiscal year 1995; to the Committee on Governmental Affairs.

EC-1199. A communication from the Chief of Staff of the White House, transmitting, pursuant to law, the report on the President's Drug Free Work Plan; to the Committee on Governmental Affairs.

EC-1200. A communication from the Comptroller General, transmitting, pursuant to law, the annual report for fiscal year 1996; to the Committee on Governmental Affairs.

EC-1201. A communication from the Director, Office of Financial Management, General Accounting Office, transmitting, pursuant to law, the 1996 annual report of the Comptroller General Retirement System; to the Committee on Governmental Affairs.

EC-1202. A communication from the Comptroller General of the United States, transmitting, pursuant to law, a report of employees detailed to congressional committees; to the Committee on Governmental Affairs.

EC-1203. A communication from the Deputy Director of the U.S. Office of Personnel Management, transmitting, pursuant to law, a rule entitled "Funding of Administrative Law Judge Examination," (RIN3206-AH31) received on February 12, 1997; to the Committee on Governmental Affairs.

EC-1204. A communication from the Executive Secretary of the National Labor Relations Board, transmitting, pursuant to law, the report under the Government in the Sunshine Act for 1996; to the Committee on Governmental Affairs.

EC-1205. A communication from the Manager of the Benefits Communications of the Ninth Farm Credit District Trust Committee, transmitting, pursuant to law, the annual report for the plan year ended December 31, 1995; to the Committee on Governmental Affairs.

EC-1206. A communication from the Chairman of the National Transportation Safety Board, transmitting, pursuant to law, the report under the Government in the Sunshine Act for 1996; to the Committee on Governmental Affairs.

EC-1207. A communication from the Postmaster General, United States Postal Service, transmitting, pursuant to law, the 1996 Comprehensive Statement on Postal Operations; to the Committee on Governmental Affairs.

EC-1208. A communication from the Director of the Federal Mediation and Conciliation Service, transmitting, pursuant to law, the report under the Federal Managers' Financial Integrity Act; to the Committee on Governmental Affairs.

EC-1209. A communication from the Chairman of the Nuclear Regulatory Commission, transmitting, pursuant to law, the report under the Government in the Sunshine Act for calendar year 1996; to the Committee on Governmental Affairs.

EC-1210. A communication from the Associate Director for Management of the Peace Corps, transmitting, pursuant to law, the report of amendment to system of records; to the Committee on Governmental Affairs.

EC-1211. A communication from the Executive Director of the Committee for Purchase From People Who Are Blind or Severely Disabled, transmitting, pursuant to law, the 1996 report under the Freedom of Information Act; to the Committee on Governmental Affairs.

EC-1212. A communication from the Chairman of the Armed Forces Retirement Home Board, transmitting, pursuant to law, the report concerning the Federal Managers' Financial Integrity Act for fiscal year 1996; to the Committee on Governmental Affairs.

EC-1213. A communication from the Administrator of the Office of Independent Counsel, transmitting, pursuant to law, the report on audit and investigative activities; to the Committee on Governmental Affairs.

#### INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second time by unanimous consent, and referred as indicated:

By Mr. MCCONNELL (for himself, Mr. BIDEN, and Mr. LEAHY):

S. 348. A bill to amend title I of the Omnibus Crime Control and Safe Streets Act of 1968 to encourage States to enact a Law Enforcement Officers' Bill of Rights, to provide standards and protection for the conduct of internal police investigations, and for other purposes; to the Committee on the Judiciary.

By Mrs. BOXER (for herself, Mr. KENNEDY, and Mr. HOLLINGS):

S. 349. A bill to amend the Public Health Service Act to provide for expanding, intensifying, and coordinating activities of the National Heart, Lung, and Blood Institute with respect to heart attack, stroke, and other cardiovascular diseases in women; to the Committee on Labor and Human Resources.

By Mr. THURMOND:

S. 350. A bill to authorize payment of special annuities to surviving spouses of deceased members of the uniformed services who are ineligible for a survivor annuity under transition laws relating to the establishment of the Survivor Benefit Plan under chapter 73 of title 10, United States Code; to the Committee on Armed Services.

By Mrs. MURRAY:

S. 351. A bill to provide for teacher technology training; to the Committee on Labor and Human Resources.

By Mr. BIDEN:

S. 352. A bill to require the United States Sentencing Commission to amend the Federal sentencing guidelines to provide an enhanced penalty for follow-on bombings; to the Committee on the Judiciary.

By Mr. KENNEDY:

S. 353. A bill to amend title XXVII of the Public Health Service Act and part 7 of subtitle B of title I of the Employee Retirement Income Security Act of 1974 to establish standards for protection of consumers in

managed care plans and other health plans; to the Committee on Labor and Human Resources.

By Mr. KENNEDY (for himself and Mr. KERRY):

S. 354. A bill to amend the Federal Property and Administrative Services Act of 1949 to prohibit executive agencies from awarding contracts that contain a provision allowing for the acquisition by the contractor, at Government expense, of certain equipment or facilities to carry out the contract if the principal purpose of such provision is to increase competition by establishing an alternative source of supply for property or services; to the Committee on Governmental Affairs.

By Mr. GRAMM (for himself and Mrs. HUTCHISON):

S. 355. A bill to amend the Internal Revenue Code of 1986 to make the research credit permanent; to the Committee on Finance.

By Mr. GRAHAM (for himself, Mr. HUTCHINSON, Ms. MIKULSKI, and Mr. CHAFFEE):

S. 356. A bill to amend the Internal Revenue Code of 1986, the Public Health Service Act, the Employee Retirement Income Security Act of 1974, the title XVIII and XIX of the Social Security Act to assure access to emergency medical services under group health plans, health insurance coverage, and the medicare and medicaid programs; to the Committee on Finance.

By Mr. BENNETT (for himself, Mr. HATCH, Mr. MURKOWSKI, Mr. CRAIG, Mr. BURNS, and Mr. THOMAS):

S. 357. A bill to authorize the Bureau of Land Management to manage the Grand Staircase-Escalante National Monument, and for other purposes; to the Committee on Energy and Natural Resources.

#### SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mr. KENNEDY (for himself, Mr. MACK, Mr. MOYNIHAN, and Mr. D'AMATO):

S. Res. 59. A resolution designating the month of March of each year as "Irish American Heritage Month"; to the Committee on the Judiciary.

#### STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. MCCONNELL (for himself, Mr. BIDEN, and Mr. LEAHY):

S. 348. A bill to amend title I of the Omnibus Crime Control and Safe Streets Act of 1968 to encourage States to enact a Law Enforcement Officers' Bill of Rights, to provide standards and protection for the conduct of internal police investigations, and for other purposes; to the Committee on the Judiciary.

#### THE LAW ENFORCEMENT OFFICERS' BILL OF RIGHTS ACT OF 1997

• Mr. MCCONNELL. Mr. President, American families turn on the news every night and get bombarded by the reality that the war against crime and drugs is escalating. No one understands the dangers of this domestic war better than the men and women who serve on the front lines. I'm talking about our Nation's police officers.

These dedicated individuals offer up their lives as an act of service every day. They know the stress and the

strain of walking the daily beat, of being caught in the crossfire in a world of gangs and drugs. These officers experience first-hand the casualties of our national epidemic.

As the Washington Post reported this Sunday, seven law enforcement officers right here in the Nation's Capital have been killed—in little more than 2 years. Moreover, the ambush of these "men and women wearing badges [occurred]—even though the officers posed no immediate threat to their attackers."

Our Nation's police officers endure unfathomable pressure every day as they fight to take back our streets. In the words of one officer, "the ultimate sacrifice could occur at any time. \* \* \* [The gangs and criminals] have rewritten the rule book."

To make matters worse, the pressure of crime and drugs—of gangs and thugs—is multiplied by the fear of unjust disciplinary actions. Our law enforcement officers face intrusive investigations into their professional and personal lives—oftentimes at the behest of some recently arrested criminal looking for a paycheck.

Our officers live in the fear of: being investigated without notice; being interrogated without an attorney; and being dismissed without a hearing.

We must act now to address this situation by guaranteeing our police officers their basic and fundamental rights. So, today, along with Mr. BIDEN and Mr. LEAHY, I proudly introduce the Law Enforcement Officers' Bill of Rights.

This bill protects rights that most of us take for granted. For example, it allows police officers to be involved in, or refrain from, political activity.

The bill also gives significant due process rights to every police officer subject to investigation for non-criminal disciplinary action. Some of these rights include:

The right to be informed of the administrative charges prior to being questioned; the right to be advised of the results of an investigation; the right to a hearing and an opportunity to respond; and the right to be represented by counsel or other representative.

We owe our law enforcement officers a national debt of gratitude for their valiant fight in a battle that must be won. I ask my colleagues to show their appreciation and understanding of the plight of our police force. We must act boldly to equip every officer with basic and fundamental rights.

Finally, I must conclude by explaining that this bill is a product of years of input from the men and women who have experienced these daily pressures, and continue to endure them. This legislation has benefited from the thoughtful ideas and past support of many law enforcement groups, including the Fraternal Order of Police, the National Association of Police Organizations, and the International Brotherhood of Police Officers.