

foreign social security systems to eliminate dual social security coverage and taxation, and to help prevent the loss of benefit protection that can occur when workers divide their careers between two countries.

The Supplementary Agreement, which would amend the 1984 Agreement to update and clarify several of its provisions, is necessitated by changes that have occurred in U.S. and English law in recent years. Among other things, the Supplementary Agreement removes certain restrictions in the original agreement concerning payment of UK disability benefits to residents of the United States. The Supplementary Agreement will also make a number of minor revisions in the Agreement to take account of other changes in U.S. and English law that have occurred in recent years.

The United States-United Kingdom Social Security Agreement, as amended, would continue to contain all provisions mandated by section 233 and other provisions that I deem appropriate to carry out the provisions of section 233, pursuant to section 233(c)(4) of the Act.

I also transmit for the information of the Congress a report prepared by the Social Security Administration explaining the key points of the Supplementary Agreement, along with a paragraph-by-paragraph explanation of the effect of the amendments on the principal agreement and the related administrative arrangement. Annexed to this report is the report required by section 233(e)(1) of the Act on the effect of the Agreement, as amended, on income and expenditures of the U.S. Social Security program and the number of individuals affected by the amended Agreement. The Department of State and the Social Security Administration have recommended the Supplementary Agreement and related documents to me.

I commend the United States-United Kingdom Supplementary Social Security Agreement and related documents.

WILLIAM J. CLINTON.

THE WHITE HOUSE, February 25, 1997.

#### REPORT OF THE 1997 NATIONAL DRUG CONTROL STRATEGY—MESSAGE FROM THE PRESIDENT—PM 16

The Presiding Officer laid before the Senate the following message from the President of the United States, together with an accompanying report; which was referred to the Committee on the Judiciary.

*To the Congress of the United States:*

I am pleased to transmit the 1997 *National Drug Control Strategy* to the Congress. This strategy renews our bipartisan commitment to reducing drug abuse and its destructive consequences. It reflects the combined and coordinated Federal effort that is directed by National Drug Control Policy Director Barry McCaffrey and includes every de-

partment and over 50 agencies. It enlists all State and local leaders from across the country who must share in the responsibility to protect our children and all citizens from the scourge of illegal drugs.

In the 1996 *National Drug Control Strategy*, we set forth the basis of a coherent, rational, long-term national effort to reduce illicit drug use and its consequences. Building upon that framework, the 1997 *National Drug Control Strategy* adopts a 10-year national drug-control strategy that includes quantifiable measures of effectiveness. The use of a long-term strategy, with annual reports to the Congress and consistent outreach to the American people on our progress, will allow us to execute a dynamic, comprehensive plan for the Nation and will help us to achieve our goals.

We know from the past decade of Federal drug control efforts that progress in achieving our goals will not occur overnight. But our success in reducing casual drug use over the last decade demonstrates that drug abuse is not an incurable social ill. Thanks to the bipartisan efforts of the Congress and the past three administrations, combined with broad-based efforts of citizens and communities throughout the United States, we have made tremendous progress since the 1970's in reducing drug use.

Nonetheless, we are deeply concerned about the rising trend of drug use by young Americans. While overall use of drugs in the United States has fallen dramatically—by half in 15 years—adolescent drug abuse continues to rise. That is why the number one goal of our strategy is to motivate America's youth to reject illegal drugs and substance abuse.

Our strategy contains programs that will help youth to recognize the terrible risks associated with the use of illegal substances. The cornerstone of this effort will be our national media campaign that will target our youth with a consistent anti-drug message. But government cannot do this job alone. We challenge the national media and entertainment industry to join us—by renouncing the glamorization of drug abuse and realistically portraying its consequences.

All Americans must accept responsibility to teach young people that drugs are wrong, drugs are illegal, and drugs are deadly. We must renew our commitment to the drug prevention strategies that deter first-time drug use and halt the progression from alcohol and tobacco use to illicit drugs.

While we continue to teach our children the dangers of drugs, we must also increase the safety of our citizens by substantially reducing drug-related crime and violence. At the beginning of my Administration, we set out to change this country's approach to crime by putting more police officers on our streets, taking guns out of the hands of criminals and juveniles, and breaking the back of violent street

gangs. We are making a difference. For the fifth year in a row serious crime in this country has declined. This is the longest period of decline in over 25 years. But our work is far from done and we must continue to move in the right direction.

More than half of all individuals brought into the Nation's criminal justice systems have substance abuse problems. Unless we also break the cycle of drugs and violence, criminal addicts will end up back on the street, committing more crimes, and back in the criminal justice system, still hooked on drugs. The criminal justice system should reduce drug demand—not prolong or tolerate it. Our strategy implements testing and sanctions through coerced abstinence as a way to reduce the level of drug use in the population of offenders under criminal justice supervision, and thereby reduce the level of other criminal behavior.

Our strategy supports the expansion of drug-free workplaces, which have proven so successful and we will continue to seek more effective, efficient, and accessible drug treatment to ensure that we are responsive to emerging drug-abuse trends.

We must continue to shield America's air, land, and sea frontiers from the drug threat. By devoting more resources to protecting the Southwest border than ever before, we are increasing drug seizures, stopping drug smugglers, and disrupting major drug trafficking operations. We must continue our interdiction efforts, which have greatly disrupted the trafficking patterns of cocaine smugglers and have blocked the free flow of cocaine through the western Caribbean into Florida and the Southeast.

Our comprehensive effort to reduce the drug flow cannot be limited to seizing drugs as they enter the United States. We must persist in our efforts to break foreign and domestic sources of supply. We know that by working with source and transit nations, we can greatly reduce foreign supply. International criminal narcotics organizations are a threat to our national security. But if we target these networks, we can dismantle them—as we did the Cali Cartel.

We will continue to oppose all calls for the legalization of illicit drugs. Our vigilance is needed now more than ever. We will continue to ensure that all Americans have access to safe and effective medicine. However, the current drug legalization movement sends the wrong message to our children. It undermines the concerted efforts of parents, educators, businesses, elected leaders, community groups, and others to achieve a healthy, drug-free society.

I am confident that the national challenge of drug abuse can be met by extending our strategic vision into the future, educating citizens, treating addiction, and seizing the initiative in dealing with criminals who traffic not only in illegal drugs but in human misery and lost lives.

Every year drug abuse kills 14,000 Americans and costs taxpayers nearly \$70 billion. Drug abuse fuels spouse and child abuse, property and violent crime, the incarceration of young men and women, the spread of AIDS, workplace and motor vehicle accidents, and absenteeism in the work force.

For our children's sake and the sake of this Nation, this menace must be confronted through a rational, coherent, cooperative, and long-range strategy. I ask the Congress to join me in a partnership to carry out this national strategy to reduce illegal drug use and its devastating impact on America.

WILLIAM J. CLINTON.

THE WHITE HOUSE, February 25, 1997.

#### MESSAGES FROM THE HOUSE

At 6 p.m., a message from the House of Representatives, delivered by Ms. Goetz, one of its reading clerks, announced that pursuant to the provisions of section 506 of the congressional Accountability Act of 1995 (Public Law 104-1), and to provide for the completion of ongoing proceedings, the Review Panel of the Office of Fair Employment Practices is reconstituted in the 105th Congress in the same form as at the end of the 104th Congress by the following appointing authorities:

By the Speaker: Mr. Randy Johnson and Mr. Alan F. Coffey, Jr., both members from private life.

By the minority leader: Ms. Karen Nelson and Ms. Marda Robillard, both members from private life.

By the chairman of the Committee on House Oversight: Mr. DIAZ-BALART, Chairman, and Mr. NEY.

By the ranking minority member of the Committee on House Oversight: Mr. JEFFERSON and Mr. PASTOR.

The message also announced that pursuant to section 2(a) of the National Cultural Center Act (20 U.S.C. 76h(a)), the Speaker appoints the following Member on the part of the House to the Board of Trustees of the John F. Kennedy Center for the Performing Arts: Mr. YATES.

The message further announced that pursuant to section 103, Public Law 99-371 (20 U.S.C. 4303), the Speaker appoints the following Member to the Board of Trustees of Gallaudet University: Mr. BONIOR.

The message further announced that pursuant to the provisions of sections 5580 and 5581 of the Revised Statutes (20 U.S.C. 42-43) the Speaker appoints the following Member on the part of the House to the Board of Regents of the Smithsonian Institution: Mr. TORRES.

The message also announced that pursuant to the provisions of section 6968(a) of title 10, United States Code, the Speaker appoints the following Members on the part of the House to the Board of Visitors to the U.S. Naval Academy: Mr. HOYER and Mr. McHALE.

The message further announced that pursuant to the provisions of section 4355(a) of title 10, United States Code, the Speaker appoints the following Members on the part of the House to

the Board of Visitors to the U.S. Military Academy: Mr. HEFNER and Mr. SKELTON.

The message also announced that pursuant to the provisions of section 194(a) of title 14, United States Code, the Speaker appoints the following Member on the part of the House to the Board of Visitors to the U.S. Coast Guard Academy: Mr. GEJDENSON.

The message further announced that pursuant to the provisions of section 9355(a) of title 10, United States Code, the Speaker appoints the following Members on the part of the House to the Board of Visitors to the U.S. Air Force Academy: Mr. DICKS and Mr. TANNER.

The message also announced that pursuant to the provisions of section 1295(h) of title 46 App., United States Code, the Speaker appoints the following Member on the part of the House to the Board of Visitors to the U.S. Merchant Marine Academy: Mr. MANTON.

The message further announced that pursuant to the provisions of section 3(b)(1)(B) of Public Law 104-169 and the Order of the House of Thursday, February 13, 1997, authorizing the Speaker, majority leader, and minority leader to accept resignations and to make appointments authorized by law or by the House, and upon consultation with the minority leader, the Speaker, on February 13, 1997, appointed as a member from private life on the part of the House to the National Gambling Impact and Policy Commission: Mr. John Wilhelm of Washington, DC.

#### EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, which were referred as indicated:

EC-1147. A communication from the Director of the U.S. Arms Control and Disarmament Agency, transmitting, a draft of proposed legislation to authorize appropriations for fiscal years 1998 and 1999; to the Committee on Foreign Relations.

EC-1148. A communication from the Assistant Secretary of State (Legislative Affairs), transmitting, pursuant to law, the report on support for east European democracy for fiscal year 1996; to the Committee on Foreign Relations.

EC-1149. A communication from the Administrator of the Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule relative to melons, received on February 21, 1997; to the Committee on Agriculture, Nutrition, and Forestry.

EC-1150. A communication from the Administrator of the Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule relative to domestic dates, received on February 21, 1997; to the Committee on Agriculture, Nutrition, and Forestry.

EC-1151. A communication from the Administrator of the Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule relative to import regulations, received on February 21, 1997; to the Committee on Agriculture, Nutrition, and Forestry.

EC-1152. A communication from the Administrator of the Rural Utilities, Department of Agriculture, transmitting, pursuant to law, the report of a rule relative to insured electric loans, received on February 21, 1997; to the Committee on Agriculture, Nutrition, and Forestry.

EC-1153. A communication from the Acting Executive Director, Commodity Futures Trading Commission, transmitting, pursuant to law, the report of a rule relative to large traders, received on February 12, 1997; to the Committee on Agriculture, Nutrition, and Forestry.

EC-1154. A communication from the Acting Administrator of the General Services Administration, transmitting, pursuant to law, a draft of proposed legislation to resolve an outstanding issue relating to action taken in the Omnibus Appropriation Act of 1996; to the Committee on Appropriations.

EC-1155. A communication from the General Counsel of the Department of Defense, transmitting, pursuant to law, a draft of proposed legislation to authorize construction at certain military installations for fiscal year 1998; to the Committee on Armed Services.

EC-1156. A communication from the Director of the Defense and Accounting Service, Department of Defense, transmitting, pursuant to law, a cost comparison study relative to all Depot Maintenance Accounting functions; to the Committee on Armed Services.

EC-1157. A communication from the Assistant Secretary for Export Administration, Department of Commerce, transmitting, pursuant to law, the report of rule concerning exports to Cuba, (RIN0694-AB43) received on February 24, 1997; to the Committee on Banking, Housing, and Urban Affairs.

EC-1158. A communication from the Secretary of the Securities and Exchange Commission, transmitting, pursuant to law, the report of a rule relative to holding period requirements, received on February 21, 1997; to the Committee on Banking, Housing, and Urban Affairs.

EC-1159. A communication from the Managing Director of the Federal Housing Finance Board, transmitting, pursuant to law, the report of a rule non-qualified thrift lenders, received on February 24, 1997; to the Committee on Banking, Housing, and Urban Affairs.

EC-1160. A communication from the Acting Assistant Administrator for Fisheries, National Marine Fisheries Service, National Oceanic and Atmospheric Administration, Department of Commerce, transmitting, pursuant to law, the report of a rule relative to harvest specifications of groundfish, (RIN0648-XX69) received on February 24, 1997; to the Committee on Commerce, Science, and Transportation.

EC-1161. A communication from the Assistant Administrator for Fisheries, National Marine Fisheries Service, National Oceanic and Atmospheric Administration, Department of Commerce, transmitting, pursuant to law, the report of a rule relative to harvest specifications of groundfish, (RIN0648-XX74) received on February 24, 1997; to the Committee on Commerce, Science, and Transportation.

EC-1162. A communication from the Acting Director, Office of Sustainable Fisheries, National Marine Fisheries Service, National Oceanic and Atmospheric Administration, Department of Commerce, transmitting, pursuant to law, the report of a rule relative to directing fishing for pollock, (RIN0648-XX69) received on February 12, 1997; to the Committee on Commerce, Science, and Transportation.

EC-1163. A communication from the Acting Director, Office of Sustainable Fisheries, National Marine Fisheries Service, National