

some very valuable lessons about law enforcement, people, and managing crises, all which would help him throughout his career.

After 6 years in local law enforcement, Sgt. Roy Nedrow traded the seven-pointed star and khaki uniform of the Berkeley Police Department for a business suit, a set of credentials, and a job as a U.S. Secret Service special agent. For more than the next 20 years, he handled numerous cases involving fraud, counterfeiting, forgery, and protection. In the process, he steadily climbed the command ladder of that agency, holding a number of positions of great responsibility, eventually rising to the office of Deputy Assistant Director of the Office of Investigations, where he was responsible for managing 1,200 special agents in more than 100 field locations throughout the world.

His experience with the U.S. Secret Service gave him invaluable training in managing investigations, people, and budgets, and made him an ideal candidate to head-up a law enforcement agency. When the Naval Criminal Investigative Service was looking for a new director in the early 1990's, they very quickly spotted Roy Nedrow as a desirable candidate to take charge of their agency.

Assuming the helm at NCIS in 1992, Director Nedrow moved swiftly and surely to change the public's perception about this agency which had suffered from several public relations misfortunes, and he made turning NCIS into a more effective and streamlined organization his priority. Managing a Federal agency in this era of shrinking budgets, downsizing, and hiring freezes, is very challenging and Director Nedrow had to find a way to continue to meet the many international missions with which his special agents are tasked, particularly force protection and antiterrorism, with fewer available resources. Not deterred by the size of the task before him, the Director established many successful initiatives, a number of which were particularly effective in making NCIS an even better law enforcement agency.

During his tenure as Director, Roy Nedrow oversaw the establishment of a Cold Case Homicide Squad which has reinvestigated murder cases previously thought unsolvable, bringing closure to 18 cases and earning 13 convictions. Realizing the importance of reigning in fraud and ensuring that the money of the American taxpayer was not wasted, the Director fought to keep the fraud investigation mission at NCIS. Over the past 5 years, his special agents assigned to pursuing such cases have recovered more than \$900 million in procurement fraud, fines, and restitution, helping to cut out fiscal waste and abuse, as well as essentially compensating the Government for what it costs to operate NCIS. Another innovative solution discovered by the Director, was to better integrate Navy Reserve personnel into his agency, pro-

viding him with the ability to secure a surge of qualified and trained individuals capable of helping NCIS meet its force protection mission in times of national crisis.

Mr. President, anyone who dedicates their life to protecting the people of this Nation from criminal elements is worthy of our thanks, and for 33 years, Roy Nedrow has done just that. He has established an impressive reputation for professionalism and leadership at every level of law enforcement he has worked, and has left the Berkeley Police Department, the U.S. Secret Service, and the Naval Criminal Investigative Service all better places for his efforts. His stewardship as the Director of the Naval Criminal Investigative Service has greatly benefited that agency, and has helped to strengthen the Federal law enforcement community. We are proud of the work he has done, are grateful for his many sacrifices, and wish he and his lovely wife Claudia, much health, happiness, and continued successes in the years to come.

#### TRIBUTE TO SENATOR JOHN GLENN

Ms. MIKULSKI. Mr. President, today I wish to pay tribute to a friend and colleague; one who has both orbited the Earth and walked the Halls of Congress. Performing either responsibility on its own has been the dream of many. Achieving both has been realized by very few. Senator JOHN GLENN is a truly remarkable man.

So it was with sadness that I received the news of his plans to retire at the end of this Congress. His early announcement will give us some time to try to get used to the idea of a Senate without his calm leadership, his uncommon commitment and dedication, and his tremendous decency and civility.

Senator GLENN has helped make our Space Agency, NASA, what it is today. Senator GLENN's Mercury space mission 34 years ago sparked a national interest in space exploration that continues to this day. JOHN GLENN is a national hero who is the personification of astronaut. Since his daring and heroic mission, children all over the country have dreamt of becoming astronauts.

The environment of Washington is as foreign to many as the Moon. Senator GLENN left the Moon in orbit, while trying to bring Washington more down to Earth—closer and more responsive to the needs of the American people. JOHN GLENN has played a vital role in helping to pass several measures important to reinventing our Government.

Senator GLENN and I share a strong respect for the environment. I was a proud cosponsor of Senator GLENN's Department of the Environment Act, which would have elevated the Environmental Protection Agency to Cabinet-level status. In introducing this

important bill, Senator GLENN noted that, having had the rare privilege to view the Earth in all of its beauty and grandeur from space, he was struck by how thin and fragile the environment is that sustains life on our planet. I absolutely agree with him and appreciate what he has done for the environment. Our environment has had a strong ally in the Senate, and we will miss his leadership on these issues.

When this Congress is over, and Senator GLENN touches down in his home State of Ohio, we will remember him as a friend and hero whose achievements have displayed a strong respect for the Earth and its inhabitants.

#### MESSAGES FROM THE PRESIDENT

Messages from the President of the United States were communicated to the Senate by Mr. Williams, one of his secretaries.

##### EXECUTIVE MESSAGES REFERRED

As in executive session the Presiding Officer laid before the Senate messages from the President of the United States submitting sundry nominations which were referred to the appropriate committees.

(The nominations received today are printed at the end of the Senate proceedings.)

#### REPORT OF THE SUPPLEMENTARY AGREEMENT BETWEEN THE UNITED STATES AND GREAT BRITAIN—MESSAGE FROM THE PRESIDENT—PM 15

The PRESIDING OFFICER laid before the Senate the following message from the President of the United States, together with an accompanying report; which was referred to the Committee on Finance.

##### *To the Congress of the United States:*

Pursuant to section 233 (e)(1) of the Social Security Act, as amended by the Social Security Amendments of 1977 (Public Law 95-216, 42 U.S.C. 433(e)(1)), I transmit herewith the Supplementary Agreement Amending the Agreement Between the Government of the United States of America and the Government of the United Kingdom of Great Britain and Northern Ireland on Social Security (the Supplementary Agreement), which consists of two separate instruments: a principal agreement and an administrative arrangement. The Supplementary Agreement, signed at London on June 6, 1996, is intended to modify certain provisions of the original United States-United Kingdom Social Security Agreement signed at London February 13, 1984.

The United States-United Kingdom Social Security Agreement is similar in objective to the social security agreements with Austria, Belgium, Canada, Finland, France, Germany, Greece, Ireland, Italy, Luxembourg, The Netherlands, Norway, Portugal, Spain, Sweden, and Switzerland. Such bilateral agreements provide for limited coordination between the U.S. and

foreign social security systems to eliminate dual social security coverage and taxation, and to help prevent the loss of benefit protection that can occur when workers divide their careers between two countries.

The Supplementary Agreement, which would amend the 1984 Agreement to update and clarify several of its provisions, is necessitated by changes that have occurred in U.S. and English law in recent years. Among other things, the Supplementary Agreement removes certain restrictions in the original agreement concerning payment of UK disability benefits to residents of the United States. The Supplementary Agreement will also make a number of minor revisions in the Agreement to take account of other changes in U.S. and English law that have occurred in recent years.

The United States-United Kingdom Social Security Agreement, as amended, would continue to contain all provisions mandated by section 233 and other provisions that I deem appropriate to carry out the provisions of section 233, pursuant to section 233(c)(4) of the Act.

I also transmit for the information of the Congress a report prepared by the Social Security Administration explaining the key points of the Supplementary Agreement, along with a paragraph-by-paragraph explanation of the effect of the amendments on the principal agreement and the related administrative arrangement. Annexed to this report is the report required by section 233(e)(1) of the Act on the effect of the Agreement, as amended, on income and expenditures of the U.S. Social Security program and the number of individuals affected by the amended Agreement. The Department of State and the Social Security Administration have recommended the Supplementary Agreement and related documents to me.

I commend the United States-United Kingdom Supplementary Social Security Agreement and related documents.

WILLIAM J. CLINTON.

THE WHITE HOUSE, February 25, 1997.

#### REPORT OF THE 1997 NATIONAL DRUG CONTROL STRATEGY—MESSAGE FROM THE PRESIDENT—PM 16

The Presiding Officer laid before the Senate the following message from the President of the United States, together with an accompanying report; which was referred to the Committee on the Judiciary.

*To the Congress of the United States:*

I am pleased to transmit the 1997 *National Drug Control Strategy* to the Congress. This strategy renews our bipartisan commitment to reducing drug abuse and its destructive consequences. It reflects the combined and coordinated Federal effort that is directed by National Drug Control Policy Director Barry McCaffrey and includes every de-

partment and over 50 agencies. It enlists all State and local leaders from across the country who must share in the responsibility to protect our children and all citizens from the scourge of illegal drugs.

In the 1996 *National Drug Control Strategy*, we set forth the basis of a coherent, rational, long-term national effort to reduce illicit drug use and its consequences. Building upon that framework, the 1997 *National Drug Control Strategy* adopts a 10-year national drug-control strategy that includes quantifiable measures of effectiveness. The use of a long-term strategy, with annual reports to the Congress and consistent outreach to the American people on our progress, will allow us to execute a dynamic, comprehensive plan for the Nation and will help us to achieve our goals.

We know from the past decade of Federal drug control efforts that progress in achieving our goals will not occur overnight. But our success in reducing casual drug use over the last decade demonstrates that drug abuse is not an incurable social ill. Thanks to the bipartisan efforts of the Congress and the past three administrations, combined with broad-based efforts of citizens and communities throughout the United States, we have made tremendous progress since the 1970's in reducing drug use.

Nonetheless, we are deeply concerned about the rising trend of drug use by young Americans. While overall use of drugs in the United States has fallen dramatically—by half in 15 years—adolescent drug abuse continues to rise. That is why the number one goal of our strategy is to motivate America's youth to reject illegal drugs and substance abuse.

Our strategy contains programs that will help youth to recognize the terrible risks associated with the use of illegal substances. The cornerstone of this effort will be our national media campaign that will target our youth with a consistent anti-drug message. But government cannot do this job alone. We challenge the national media and entertainment industry to join us—by renouncing the glamorization of drug abuse and realistically portraying its consequences.

All Americans must accept responsibility to teach young people that drugs are wrong, drugs are illegal, and drugs are deadly. We must renew our commitment to the drug prevention strategies that deter first-time drug use and halt the progression from alcohol and tobacco use to illicit drugs.

While we continue to teach our children the dangers of drugs, we must also increase the safety of our citizens by substantially reducing drug-related crime and violence. At the beginning of my Administration, we set out to change this country's approach to crime by putting more police officers on our streets, taking guns out of the hands of criminals and juveniles, and breaking the back of violent street

gangs. We are making a difference. For the fifth year in a row serious crime in this country has declined. This is the longest period of decline in over 25 years. But our work is far from done and we must continue to move in the right direction.

More than half of all individuals brought into the Nation's criminal justice systems have substance abuse problems. Unless we also break the cycle of drugs and violence, criminal addicts will end up back on the street, committing more crimes, and back in the criminal justice system, still hooked on drugs. The criminal justice system should reduce drug demand—not prolong or tolerate it. Our strategy implements testing and sanctions through coerced abstinence as a way to reduce the level of drug use in the population of offenders under criminal justice supervision, and thereby reduce the level of other criminal behavior.

Our strategy supports the expansion of drug-free workplaces, which have proven so successful and we will continue to seek more effective, efficient, and accessible drug treatment to ensure that we are responsive to emerging drug-abuse trends.

We must continue to shield America's air, land, and sea frontiers from the drug threat. By devoting more resources to protecting the Southwest border than ever before, we are increasing drug seizures, stopping drug smugglers, and disrupting major drug trafficking operations. We must continue our interdiction efforts, which have greatly disrupted the trafficking patterns of cocaine smugglers and have blocked the free flow of cocaine through the western Caribbean into Florida and the Southeast.

Our comprehensive effort to reduce the drug flow cannot be limited to seizing drugs as they enter the United States. We must persist in our efforts to break foreign and domestic sources of supply. We know that by working with source and transit nations, we can greatly reduce foreign supply. International criminal narcotics organizations are a threat to our national security. But if we target these networks, we can dismantle them—as we did the Cali Cartel.

We will continue to oppose all calls for the legalization of illicit drugs. Our vigilance is needed now more than ever. We will continue to ensure that all Americans have access to safe and effective medicine. However, the current drug legalization movement sends the wrong message to our children. It undermines the concerted efforts of parents, educators, businesses, elected leaders, community groups, and others to achieve a healthy, drug-free society.

I am confident that the national challenge of drug abuse can be met by extending our strategic vision into the future, educating citizens, treating addiction, and seizing the initiative in dealing with criminals who traffic not only in illegal drugs but in human misery and lost lives.