

H.R. 434. An act to provide for the conveyance of small parcels of land in the Carson National Forest and the Santa Fe National Forest, New Mexico, to the village of El Rito and the town of Jemez Springs, New Mexico; to the Committee on Energy and Natural Resources.

H.R. 764. An act to make technical corrections to title 11, United States Code, and for other purposes; to the Committee on the Judiciary.

H.R. 849. An act to prohibit an alien who is not lawfully present in the United States from receiving assistance under the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970; to the Committee on Environment and Public Works.

H.R. 1129. An act to establish a program to provide assistance for programs of credit and other assistance for microenterprises in developing countries, and other purposes; to the Committee on Foreign Relations.

H.R. 1502. An act to designate the United States Courthouse located at 301 West Main Street in Benton, Illinois, as the "James L. Foreman United States Courthouse"; to the Committee on Governmental Affairs.

H.R. 1534. An act to simplify and expedite access to the Federal courts for injured parties whose rights and privileges, security by the United States Constitution, have been deprived by final actions for Federal agencies, or other government officials or entities acting under color of State law; to prevent Federal courts from abstaining from exercising Federal jurisdiction in actions where no State law is alleged; to permit certification of unsettled State law questions that are essential to resolving Federal claims arising under the Constitution; and to clarify when government action is sufficiently final to ripen certain Federal claims arising under the Constitution; to the Committee on the Judiciary.

H.R. 1805. An act to amend the Auburn Indian Restoration Act to establish restrictions related to gaming on and use of land held in trust for the United Auburn Indian Community of the Auburn Rancheria of California, and for other purposes; to the Committee on Indian Affairs.

H.R. 1839. An act to establish nationally uniform requirements regarding the titling and registration of salvage, nonrepairable, and rebuilt vehicle; to the Committee on Commerce, Science, and Transportation.

H.R. 2232. An act to provide for increased international broadcasting activities to China; to the Committee on Foreign Relations.

H.R. 2402. An act to make technical and clarifying amendments to improve the management of water-related facilities in the Western United States; to the Committee on Energy and Natural Resources.

H.R. 2440. An act to make technical amendments to section 10 of title 9, United States Code; to the Committee on the Judiciary.

H.R. 2464. An act to amend the Immigration and Nationality Act to exempt internationally adopted children 10 years of age or younger from the immunization requirement in section 212(a)(1)(A)(ii) of such Act; to the Committee on the Judiciary.

H.R. 2534. An act to reform, extend, and repeal certain agricultural research, extension, and education programs, and for other purposes; to the Committee on Agriculture, Nutrition, and Forestry.

H.R. 3037. An act to clarify that unmarried children of Vietnamese reeducation camp internees are eligible for refugee status under the Orderly Departure Program; to the Committee on Foreign Relations.

H.R. 2535. An act to amend the Higher Education Act of 1965 to allow the consolidation of student loans under the Federal Family Loan Program and Direct Loan Program; to

the Committee on Labor and Human Resources.

H.R. 2616. An act to amend titles VI and X of the Elementary and Secondary Education Act of 1965 to improve and expand charter schools; to the Committee on Labor and Human Resources.

H.R. 2920. An act to amend the Illegal Immigration Reform and Immigration Responsibility Act of 1996 to modify the requirements for implementation of an entry-exit control system; to the Committee on the Judiciary.

The following measures were read and referred as indicated:

H. Con. Res. 130. Concurrent Resolution concerning the situation in Kenya; to the Committee on Foreign Relations.

H. Con. Res. 139. Concurrent Resolution expressing the sense of Congress that the United States Government should fully participate in EXPO 2000 in the year 2000, in Hannover, Germany, and should encourage the academic community and the private sector in the United States to support this worthwhile undertaking; to the Committee on Foreign Relations.

H. Con. Res. 172. Concurrent Resolution expressing the sense of Congress in support of efforts to foster friendship and cooperation between the United States and Mongolia, and for other purposes; to the Committee on Foreign Relations.

#### MEASURE READ THE FIRST TIME

The following bill was read the first time:

H.R. 2709. An act to impose certain sanctions on foreign persons who transfer items contributing to Iran's efforts to acquire, develop, or produce ballistic missiles, and to implement the obligations of the United States under the Chemical Weapons Convention.

#### ENROLLED BILLS PRESENTED

The Secretary of the State reported that on November 13, 1997 he had presented to the President of the United States, the following enrolled bills:

S. 699. An act to provide for the acquisition of the Plains Railroad Depot at the Jimmy Carter National Historic Site.

S. 714. An act to amend title 38, United States Code, to revise, extend, and improve programs for veterans.

S. 923. An act to amend title 38, United States Code, to prohibit interment or memorialization in certain cemeteries of persons committing Federal or State capital crimes.

S. 1231. An act to authorize appropriations for fiscal years 1998 and 1999 for the United States Fire Administration, and for other purposes.

S. 1258. An act to amend the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 to prohibit an alien who is not lawfully present in the United States from receiving assistance under that Act.

S. 1347. An act to permit the city of Cleveland, Ohio, to convey certain lands that the United States conveyed to the city.

#### REPORTS OF COMMITTEE

The following reports of committee were submitted:

By Mr. STEVENS, from the Committee on Appropriations:

Special Report entitled "Further Revised Allocation To Subcommittees of Budget To-

tals from the Concurrent Resolution for Fiscal Year 1998" (Rept. 105-155).

By Mr. CAMPBELL, from the Committee on Indian Affairs, with an amendment in the nature of a substitute:

S. 569: A bill to amend the Indian Child Welfare Act of 1978, and for other purposes (Rept. No. 105-156).

By Mr. SPECTER, from the Committee on Veterans Affairs, without amendment:

S. 464: A bill to amend title 38, United States Code, to allow revision of veterans benefits decisions based on clear and unmistakable error (Rept. No. 105-157).

S. 999: A bill to specify the frequency of screening mammograms provided to women veterans by the Department of Veterans Affairs (Rept. No. 105-158).

By Mr. HATCH, from the Committee on the Judiciary, without amendment:

S. 1172: A bill for the relief of Sylvester Flis.

#### EXECUTIVE REPORTS OF COMMITTEES

The following executive reports of committees were submitted:

By Mr. THURMOND, from the Committee on Armed Services:

William J. Lynn, III, of the District of Columbia, to be Under Secretary of Defense (Comptroller).

(The above nomination was reported with the recommendation that he be confirmed, subject to the nominee's commitment to respond to requests to appear and testify before any duly constituted committee of the Senate.)

The following named officer for appointment in the United States Navy to the grade indicated under title 10, U.S.C., section 624:

*To be rear admiral (lower half)*

Capt. Henry G. Ulrich, III, 0000

(The above nomination was reported with the recommendation that he be confirmed.)

By Mr. HATCH, from the Committee on the Judiciary:

Barry G. Silverman, of Arizona, to be United States Circuit Judge for the Ninth Circuit.

Carlos R. Moreno, of California, to be United States District Judge for the Central District of California.

Richard W. Story, of Georgia, to be United States District Judge for the Northern District of Georgia.

Christine O.C. Miller, of the District of Columbia, to be a Judge of the United States Court of Federal Claims for a term of fifteen years. (Reappointment)

Robert S. Warshaw, of New York, to be Associate Director for National Drug Control Policy.

(The above nominations were reported with the recommendation that they be confirmed.)

#### INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second time by unanimous consent, and referred as indicated:

By Mr. BURNS:

S. 1526. A bill to authorize an exchange of land between the Secretary of Agriculture and Secretary of the Interior and the Big

Sky Lumber Company; to the Committee on Energy and Natural Resources.

By Mr. REID:

S. 1527. A bill to encourage and to assist in the permanent settlement of all litigation and other claims to the waters of the Walker River Basin and to conserve and stabilize the water quantity and quality for fish habitat and recreation in the Walker River Basin, consistent with the Walker River Decree issued by the United States District Court for the District of Nevada; to the Committee on Energy and Natural Resources.

By Mr. ROBB:

S. 1528. A bill to amend chapters 83 and 84 of title 5, United States Code, to provide for the equitable waiver of certain limitations on the election of survivor reductions of Federal annuities, and for other purposes; to the Committee on Governmental Affairs.

By Mr. KENNEDY (for himself, Mr. SPECTER, Mr. WYDEN, Mrs. FEINSTEIN, and Mr. TORRICELLI):

S. 1529. A bill to enhance Federal enforcement of hate crimes, and for other purposes; to the Committee on the Judiciary.

By Mr. HATCH:

S. 1530. A bill to resolve ongoing tobacco litigation, to reform the civil justice system responsible for adjudicating tort claims against companies that manufacture tobacco products, and establish a national tobacco policy for the United States that will decrease youth tobacco use and reduce the marketing of tobacco products to young Americans; read the first time.

By Ms. SNOWE:

S. 1531. A bill to deauthorize certain portions of the project for navigation, Bass Harbor, Maine; to the Committee on Environment and Public Works.

S. 1532. A bill to amend the Water Resources Development Act of 1996 to deauthorize the remainder of the project at East Boothbay Harbor, Maine; to the Committee on Environment and Public Works.

By Mr. BREAUX (for himself and Mr. COCHRAN):

S. 1533. A bill to amend the Migratory Bird Treaty Act to clarify restrictions under that Act of baiting, and for other purposes; to the Committee on Environment and Public Works.

By Mr. TORRICELLI:

S. 1534. A bill to amend the Higher Education Act of 1965 to delay the commencement of the student loan repayment period for certain students called to active duty in the Armed Forces; to the Committee on Labor and Human Resources.

By Mr. SANTORUM (for himself, Mr. LAUTENBERG, Mr. DEWINE, Mr. CHAFEE, Mr. COATS, Mr. GREGG, Mr. FEINGOLD, and Mr. SPECTER):

S. 1535. A bill to provide marketing quotas and a market transition program for the 1997 through 2001 crops of quota and additional peanuts, to terminate marketing quotas for the 2002 and subsequent crops of peanuts, and to make nonrecourse loans available to peanut producers for the 2002 and subsequent crops of peanuts, and for other purposes; to the Committee on Agriculture, Nutrition, and Forestry.

By Mr. TORRICELLI (for himself and Ms. SNOWE):

S. 1536. A bill to amend the Public Health Service Act and Employee Retirement Income Security Act of 1974 to require that group and individual health insurance coverage and group health plans provide coverage for qualified individuals for bone mass measurement (bone density testing) to prevent fractures associated with osteoporosis and to help women make informed choices about their reproductive and post-menopausal health care, and to otherwise provide for research and information concerning

osteoporosis and other related bone diseases; to the Committee on Labor and Human Resources.

By Mr. CHAFEE:

S. 1537. A bill to suspend until December 31, 2002, the duty on Benzoic acid, 2-{{1-{{(2,3-dihydro-2-oxo-1H-benzimidazol-5-yl) amino}}; to the Committee on Finance.

By Mr. SANTORUM:

S. 1538. A bill to amend the Honey Research, Promotion, and Consumer Information Act to improve the honey research, promotion, and consumer information program, and for other purposes; to the Committee on Agriculture, Nutrition, and Forestry.

By Mr. CHAFEE:

S. 1539. A bill to suspend until December 31, 2002, the duty on N-{{4-(Aminocarbonyl)phenyl}}4-{{(2,3-dihydro-2-oxo-1H-benzimidazol-5-yl)amino} carbonyl}-2-oxopropyl}azo}benzamide; to the Committee on Finance.

S. 1540. A bill to suspend until December 21, 2002, the duty on Butanamide, N-(2,3-dihydro-2-oxo-1H-benzimidazol-5-yl)-3-oxo-2-{{-(trifluoro-methyl)phenyl}azo}; to the Committee on Finance.

S. 1541. A bill to suspend until December 31, 2002, the duty on 1,4 - Benzenedicarboxylic acid, 2 - {{1 - {{(2,3-dihydro - 2-oxo-1H-benzimidazol-5-yl)amino carbonyl}-2-oxopropyl}azo}-, dimethyl ester; to the Committee on Finance.

S. 1542. A bill to suspend until December 31, 2002, the duty on Butanamide, 2,2'-(1,2-ethanediylbis(oxy - 2,1-phenyleneazo) }bis{N-(2,3 - dihydro-2-oxo-1H-benzimidazol-5-yl)-3-oxo-; to the Committee on Finance.

S. 1543. A bill to suspend until December 31, 2002, the duty on Benzenesulfonic acid, 4-chloro-2-{{5-hydroxy-3-methyl-1-(3 - sulfohenyl) - 1H-pyrazol-4-yl}az0}-5-methyl-.calcium salt (1:1); to the Committee on Finance.

S. 1544. A bill to suspend until December 31, 2002, the duty on 4 - {{5- {{4-(Aminocarbonyl)phenyl} amino}carbonyl} -2-methoxyphenyl}azo} - N - (5- chloro-2, 4-dimethoxyphenyl) - 3-hydroxynaphthalene-2-carboxamide; to the Committee on Finance.

S. 1545. A bill to suspend until December 31, 2002, the duty on Benzenesulfonic acid, 4-{{3-{{2-hydroxy - 3 - {{4 - methoxyphenyl}amino}carbonyl} - 1 - naphthalenyl}azo}-4- methylbenzoyl}amino} -, calcium salt (2:1); to the Committee on Finance.

S. 1546. A bill to suspend until December 31, 2002, the duty on Butanamide, 2,2' - {{3,3'-dichloro{1,1' - biphenyl}-4,4' - diyl}bis(azo)}bis{N - (2,3-dihydro - 2-oxo-1H-benzimidazol-5-yl)-3-oxo; to the Committee on Finance.

S. 1547. A bill to suspend until December 31, 2002, the duty on Butanamide, N,N'-(3,3'dimethyl{1,1'-byphenyl}-4,4'-diyl}bis{2,4-dichlorophenyl}azo}-3-oxo-; to the Committee on Finance.

S. 1548. A bill to suspend until December 31, 2002, the duty on N-(2,3-Dihydro-2-oxo-1H-benzimidazol-5-yl)-5-methyl-4-{{(methylamino) sulphonyl} phenyl}azo}naphthalene-2-carboxamide; to the Committee on Finance.

S. 1549. A bill to suspend until December 31, 2002, the duty on Benzoic acid, 2-{{3-{{(2,3-dihydro-2-oxo-1H-1H-benzimidazol-5-yl) amino}carbonyl}-2-hydroxyl-1-naphthalenyl}azo}-, butyl ester; to the Committee on Finance.

S. 1550. A bill to suspend until December 31, 2002, the duty on Benzoic acid, 4-{{(2,5-dichlorophenyl)amino}carbonyl}-2-{{(2-hydroxy - 3-{{(2 - methoxyphenyl) amino}carbonyl}-1-naphthalenyl)-, methyl ester; to the Committee on Finance.

By Mr. TORRICELLI:

S. 1551. A bill for the relief of Kerantha Poole-Christian; to the Committee on the Judiciary.

By Mr. CAMPBELL:

S. 1552. A bill to provide for the conveyance of an unused Air Force housing facility in La Junta, Colorado, to the City of La Junta; to the Committee on Armed Services.

By Mr. D'AMATO (for himself and Mr. MOYNIHAN):

S. 1553. A bill to amend the Marine Protection, Research, and Sanctuaries Act of 1972 with respect to the dumping of dredged material in Long Island Sound, and for other purposes; to the Committee on Environment and Public Works.

By Mr. HATCH (for himself and Mr. LIEBERMAN):

S. 1554. A bill to provide for relief from excessive punitive damage awards in cases involving primarily financial loss by establishing rules for proportionality between the amount of punitive damages and the amount of economic loss; to the Committee on the Judiciary.

By Mr. FAIRCLOTH:

S. 1555. A bill to amend the Internal Revenue Code of 1986 to restructure and reform the Internal Revenue Service, and for other purposes; to the Committee on Finance.

By Mr. LEAHY:

S. 1556. A bill to improve child nutrition programs, and for other purposes; to the Committee on Agriculture, Nutrition, and Forestry.

By Mr. TORRICELLI (for himself, Mr. AKAKA, Mr. KERRY, and Mrs. FEINSTEIN):

S. 1557. A bill to end the use of steel jaw leghold traps on animals in the United States; to the Committee on Environment and Public Works.

By Mr. D'AMATO:

S. 1558. A bill to amend the Harmonized Tariff Schedule of the United States with respect to shadow mask steel; to the Committee on Finance.

By Mr. MACK (for himself and Mr. GRAHAM):

S. 1559. A bill to provide for the design, construction, furnishing, and equipping of a Center for Historically Black Heritage within Florida A&M University; considered and passed.

By Mr. FAIRCLOTH:

S. 1560. A bill to require the Federal banking agencies to make certain certifications to Congress regarding new accounting standards for derivatives before they become effective; to the Committee on Banking, Housing, and Urban Affairs.

By Mr. WARNER:

S. 1561. A bill to reform the conduct of Federal elections; to the Committee on Rules and Administration.

By Mr. BAUCUS:

S. 1562. A bill to authorize an exchange of land between the Secretary of Agriculture and Secretary of the Interior and Big Sky Lumber Co; to the Committee on Energy and Natural Resources.

By Mr. SMITH of Oregon (for himself, Mr. CRAIG, Mr. GORTON, Mr. ROBERTS, and Mr. GRAMS):

S. 1563. A bill to amend the Immigration and Nationality Act to establish a 24-month pilot program permitting certain aliens to be admitted into the United States to provide temporary or seasonal agricultural services pursuant to a labor condition attestation; to the Committee on the Judiciary.

By Mr. D'AMATO:

S. 1564. A bill to provide redress for inadequate restitution of assets seized by the United States Government during World War II which belonged to victims of the Holocaust, and for other purposes; considered and passed.

By Mr. ABRAHAM:

S. 1565. A bill to make technical corrections to the Nicaraguan Adjustment and

Central American Relief Act; considered and passed.

By Mr. THURMOND:

S. 1566. A bill to amend the Soldiers' and Sailors' Civil Relief Act of 1940 to protect the voting rights of military personnel, and for other purposes; considered and passed.

By Mr. BREAUX:

S. 1567. A bill to suspend until January 1, 2001, the duty on 2,6-Dimethyl-m-Dioxan-4-ol Acetate; to the Committee on Finance.

By Mr. BIDEN:

S. 1568. A bill to provide for the rescheduling of flunitrazepam into schedule I of the Controlled Substances Act, and for other purposes; to the Committee on the Judiciary.

By Mr. LOTT:

S.J. Res. 39. A joint resolution to provide for the convening of the second session of the One Hundred Fifth Congress; considered and passed.

## SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mr. LOTT:

S. Res. 156. A resolution authorizing the President of the Senate, the President of the Senate pro tempore, and the Majority and Minority Leaders to make certain appointments after the sine die adjournment of the present session; considered and agreed to.

By Mr. LOTT (for himself and Mr. DASCHLE):

S. Res. 157. A resolution tendering the thanks of the Senate to the Vice President for the courteous, dignified, and impartial manner in which he has presided over the deliberations of the Senate; considered and agreed to.

S. Res. 158. A resolution tendering the thanks of the Senate to the President pro tempore for the courteous, dignified, and impartial manner in which he has presided over the deliberations of the Senate; considered and agreed to.

By Mr. LOTT:

S. Res. 159. A resolution to commend the exemplary leadership of the Democratic Leader; considered and agreed to.

By Mr. DASCHLE:

S. Res. 160. A resolution to commend the exemplary leadership of the Majority Leader; considered and agreed to.

By Mr. LOTT:

S. Res. 161. A resolution to amend Senate Resolution 48; considered and agreed to.

By Mr. LOTT (for himself and Mr. DASCHLE):

S. Res. 162. A resolution to authorize testimony and representation of Senate employees in *United States v. Blackley*; considered and agreed to.

By Mr. MOYNIHAN (for himself, Mr. D'AMATO, Mr. WELLSTONE, Mr. LEVIN, Mr. DODD, Mr. TORRICELLI, Mr. REED, Mr. DURBIN, Ms. MIKULSKI, and Mr. KENNEDY):

S. Res. 163. A resolution expressing the sense of the Senate on the 100th anniversary of the birth of Dorothy Day and designating the week of November 8, 1997, through November 14, 1997, as "National Week of Recognition for Dorothy Day and Those Whom She Served"; considered and agreed to.

By Mr. LOTT:

S. Con. Res. 68. A concurrent resolution to adjourn sine die the first session of the One Hundred Fifth Congress; considered and agreed to.

By Mr. JEFFORDS:

S. Con. Res. 69. A concurrent resolution to correct the enrollment of the bill S. 830; considered and agreed to.

By Mr. D'AMATO:

S. Con. Res. 70. A concurrent resolution to correct a technical error in the enrollment of the bill S. 1026; considered and agreed to.

## STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. BURNS:

S. 1526. A bill to authorize an exchange of land between the Secretary of Agriculture and Secretary of the Interior and the Big Sky Lumber Co.; to the Committee on Energy and Natural Resources.

THE GALLATIN LAND CONSOLIDATION ACT OF 1997

Mr. BURNS. Madam President, I am introducing draft legislation to complete the third phase of the Gallatin Land Consolidation Act. As Congress winds down to the final hours of this session it has become increasingly important to show Montanans that we are committed to completing this act.

In Montana there are many folks who have small problems with the details of the proposed agreement between Big Sky Lumber and the U.S. Forest Service. Also at stake are the exceptional natural resources of the Taylors Fork lands. These lands are privately owned and face an uncertain future. By showing the private landowners that Congress is, in fact, committed to completing this exchange, the environmental value of Taylors Fork will be preserved.

Taylors Fork is a migration corridor for wildlife which leave Yellowstone National Park for winter range in Montana. With legislation I am committed to preserving Taylors Fork as close to a natural state as possible.

I am confident that by working together, the Montana congressional delegation will be able to resolve the outstanding land use issues in the Bridger-Bangtail area. I also believe we can resolve the concerns of the timber small business set-aside.

This bill is a placeholder. There are many details that need to be included. The deadline for ensuring the Taylors Fork lands remain included in the agreement is December 31 of this year. My intent with this bill is to satisfy the deadline to preserve our option on Taylors Fork and to provide a forum for Montanans to begin to comment on the details of the package. I look forward to moving ahead with Senator BAUCUS and Congressman HILL and completing the original act of 1993 in the next session of Congress.

By Mr. KENNEDY (for himself, Mr. SPECTER, Mr. WYDEN, Mrs. FEINSTEIN, and Mr. TORRICELLI):

S. 1529. A bill to enhance Federal enforcement of hate crimes, and for other purposes; to the Committee on the Judiciary.

THE HATE CRIMES PREVENTION ACT OF 1998

Mr. KENNEDY. Mr. President, it is a privilege to join Senator SPECTER and Senator WYDEN in introducing the Hate Crimes Prevention Act of 1998. Last Monday, President Clinton convened a

historic White House Conference on Hate Crimes. This conference brought together community leaders, law enforcement officials, religious and academic leaders, parents, and victims for a national dialogue on how to reduce hate violence in our society.

I commend President Clinton for his leadership on this important issue. Few crimes tear at the fabric of society more than hate crimes. They injure the immediate victims, but they also injure the entire community—and sometimes the entire nation. So it is entirely appropriate to use the full power of the federal government to punish them.

This bill is the product of careful consultation with the Department of Justice, constitutional scholars, law enforcement officials, and many organizations with a long and distinguished history of involvement in combating hate crimes, including the Anti-Defamation League, the National Organization of Women Legal Defense Fund, the Human Rights Campaign, the National Coalition Against Domestic Violence, and the American Psychological Association. President Clinton strongly supports the bill, and we look forward to working closely with the administration to ensure its passage.

Hate crimes are on the rise throughout America. The Federal Bureau of Investigation documented 8,000 hate crimes in 1995, a 33-percent increase over 1994. The 8,000 documented hate crimes actually understate the true number of hate crimes, because reporting is voluntary and not all law enforcement agencies report such crimes.

The National Asian Pacific American Legal Consortium recently released its 1997 Audit of anti-Asian violence. Their report documented a 17-percent increase in hate crimes against Asian-Americans. The National Gay and Lesbian Task Force documented a 6-percent increase in hate violence against gay, lesbian, and bisexual citizens in 1996. Eighty-two percent of hate crimes based on religion in 1995 were anti-Semitic.

Gender motivated violence occurs at alarming rates. The Leadership Conference on Civil Rights recently issued a report on hate crimes which correctly noted that "society is beginning to realize that many assaults against women are not 'random' acts of violence but are actually bias-related crimes."

The rising incidence of hate crimes is simply intolerable. Yet, our current Federal laws are inadequate to deal with this violent bigotry. The Justice Department is forced to fight the battle against hate crimes with one hand tied behind its back.

There are two principal gaps in existing law that prevent federal prosecutors from adequately responding to hate crimes. First, the principal federal hate crimes law, 18 United States Code 245, contains anachronistic and onerous jurisdictional requirements that frequently make it impossible for