

striking "and community-based family support services" and inserting "community-based family support services, time-limited family reunification services, and adoption promotion and support services".

(B) EVALUATIONS.—Subparagraphs (B) and (C) of section 435(a)(2) of the Social Security Act (42 U.S.C. 629d(a)(2)) are each amended by striking "and family support" each place it appears and inserting "family support, family reunification, and adoption promotion and support".

(C) PROGRAM TITLE.—The heading of subpart 2 of part B of title IV of the Social Security Act (42 U.S.C. 629 et seq.) is amended to read as follows:

"Subpart 2—Promoting Adoptive, Safe, and Stable Families".

(c) EMPHASIZING THE SAFETY OF THE CHILD.—

(1) REQUIRING ASSURANCES THAT THE SAFETY OF CHILDREN SHALL BE OF PARAMOUNT CONCERN.—Section 432 of the Social Security Act (42 U.S.C. 629b) is amended—

(A) in paragraph (7)(B), by striking "and" at the end;

(B) by redesignating paragraph (8) as paragraph (9); and

(C) by inserting after paragraph (7), the following:

"(8) contains assurances that in administering and conducting service programs under the plan, the safety of the children to be served shall be of paramount concern; and".

(2) DEFINITIONS OF FAMILY PRESERVATION AND FAMILY SUPPORT SERVICES.—Section 431(a) of the Social Security Act (42 U.S.C. 629a(a)) is amended—

(A) in paragraph (1)—

(i) in subparagraph (A), by inserting "safe and" before "appropriate" each place it appears; and

(ii) in subparagraph (B), by inserting "safely" after "remain"; and

(B) in paragraph (2)—

(i) by inserting "safety and" before "well-being"; and

(ii) by striking "stable" and inserting "safe, stable,".

(d) CLARIFICATION OF MAINTENANCE OF EFFORT REQUIREMENT.—

(1) DEFINITION OF NON-FEDERAL FUNDS.—Section 431(a) of the Social Security Act (42 U.S.C. 629a(a)), as amended by subsection (b)(2), is amended by adding at the end the following:

"(9) NON-FEDERAL FUNDS.—The term 'non-Federal funds' means State funds, or at the option of a State, State and local funds.".

(2) EFFECTIVE DATE.—The amendment made by paragraph (1) takes effect as if included in the enactment of section 13711 of the Omnibus Budget Reconciliation Act of 1993 (Public Law 103-33; 107 Stat. 649).

SEC. 306. HEALTH INSURANCE COVERAGE FOR CHILDREN WITH SPECIAL NEEDS.

Section 471(a) of the Social Security Act (42 U.S.C. 671(a)), as amended by section 203(a)(2), is amended—

(1) in paragraph (21), by striking "and" at the end;

(2) in paragraph (22), by striking the period and inserting "and"; and

(3) by adding at the end the following:

"(23) provides for health insurance coverage for any child who has been determined to be a child with special needs, for whom there is in effect an adoption assistance agreement (other than an agreement under this part) between the State and an adoptive parent or parents, and who the State has determined cannot be placed with an adoptive parent or parents without medical assistance because such child has special needs for medical, mental health, or rehabilitative care, and that with respect to the provision of such health insurance coverage—

"(A) such coverage may be provided through 1 or more State medical assistance programs;

"(B) the State, in providing such coverage, shall ensure that the medical benefits, including mental health benefits, provided are of the same type and kind as those that would be provided for children by the State under title XIX;

"(C) in the event that the State provides such coverage through a State medical assistance program other than the program under title XIX, and the State exceeds its funding for services under such other program, any such child shall be deemed to be receiving aid or assistance under the State plan under this part for purposes of section 1902(a)(10)(A)(i)(I); and

"(D) in determining cost-sharing requirements, the State shall take into consideration the circumstances of the adopting parent or parents and the needs of the child being adopted.".

SEC. 307. CONTINUATION OF ELIGIBILITY FOR ADOPTION ASSISTANCE PAYMENTS ON BEHALF OF CHILDREN WITH SPECIAL NEEDS WHOSE INITIAL ADOPTION HAS BEEN DISRUPTED.

(a) CONTINUATION OF ELIGIBILITY.—Section 473(a)(2) of the Social Security Act (42 U.S.C. 673(a)(2)) is amended by adding at the end the following: "Any child who has been determined to meet the requirements of subparagraph (C), and who has previously been determined eligible for adoption assistance payments under paragraph (1)(B)(ii), who has again become available for adoption because a court has set aside the child's previous adoption or the child's adoptive parents have died, and who fails to meet the requirements of subparagraphs (A) and (B) but would meet such requirements if the child were treated as if the child were in the same financial and other circumstances the child was in the last time the child was determined eligible for adoption assistance payments and the previous adoption were treated as having never occurred, shall be treated as meeting the requirements of this paragraph for purposes of paragraph (1)(B)(ii).".

(b) APPLICABILITY.—The amendment made by subsection (a) shall only apply to children who become available for adoption because a court has set aside the child's previous adoption, or the child's adoptive parents have died, and whose subsequent adoption occurs on or after October 1, 1997.

SEC. 308. STATE STANDARDS TO ENSURE QUALITY SERVICES FOR CHILDREN IN FOSTER CARE.

Section 471(a) of the Social Security Act (42 U.S.C. 671(a)), as amended by section 306, is amended—

(1) in paragraph (22), by striking "and" at the end;

(2) in paragraph (23), by striking the period and inserting "and"; and

(3) by adding at the end the following:

"(24) provides that, not later than January 1, 1999, the State shall develop and implement standards to ensure that children in foster care placements in public or private agencies are provided quality services that protect the safety and health of the children.".

TITLE IV—MISCELLANEOUS

SEC. 401. PRESERVATION OF REASONABLE PARENTING.

Nothing in this Act is intended to disrupt the family unnecessarily or to intrude inappropriately into family life, to prohibit the use of reasonable methods of parental discipline, or to prescribe a particular method of parenting.

SEC. 402. REPORTING REQUIREMENTS.

Any information required to be reported under this Act shall be supplied to the Sec-

retary of Health and Human Services through data meeting the requirements of the Adoption and Foster Care Analysis and Reporting System established pursuant to section 479 of the Social Security Act (42 U.S.C. 679), to the extent such data is available under that system. The Secretary shall make such modifications to regulations issued under section 479 of such Act with respect to the Adoption and Foster Care Analysis and Reporting System as may be necessary to allow States to obtain data that meets the requirements of such system in order to satisfy the reporting requirements of this Act.

SEC. 403. SENSE OF CONGRESS REGARDING STANDBY GUARDIANSHIP.

It is the sense of Congress that the States should have in effect laws and procedures that permit any parent who is chronically ill or near death, without surrendering parental rights, to designate a standby guardian for the parent's minor children, whose authority would take effect upon—

- (1) the death of the parent;
- (2) the mental incapacity of the parent; or
- (3) the physical debilitation and consent of the parent.

PRIVATE RELIEF ACT

HATCH AMENDMENT NO. 1615

Mr. CRAIG (for Mr. HATCH) proposed an amendment to the bill (S. 1304) for the relief of Belinda McGregor; as follows:

SECTION 1. At page 1, line 7, delete "lawfully admitted to the United States for permanent residence" and insert in lieu thereof the following: "selected for a diversity immigrant visa for FY 1998".

SECTION 2. At page 2, lines 4 and 5, change (a) to (c).

THE GROUP HOSPITALIZATION AND MEDICAL SERVICES FEDERAL CHARTER REPEAL ACT

THOMPSON AMENDMENT NO. 1616

Mr. CRAIG (for Mr. THOMPSON) proposed an amendment to the bill to repeal the Federal charter of Group Hospitalization and Medical Services, Inc., and for other purposes; as follows:

On page 8, line 15, strike "(2)".

THE UNIFORM RELOCATION ASSISTANCE AND REAL PROPERTY ACQUISITION POLICIES ACT AMENDMENTS ACT OF 1997

BENNETT AMENDMENT NO. 1617

Mr. CRAIG (for Mr. BENNETT) proposed an amendment to the bill (S. 1258) to amend the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 to prohibit an alien who is not lawfully present in the United States from receiving assistance under that Act; as follows:

On page 2, line 3, strike "(a)".

On page 3, line 4, strike "under this Act,".

On page 3, beginning on line 5, strike "on the basis of race, color, or national origin".

AUTHORITY FOR COMMITTEE TO MEET

COMMITTEE ON ARMED SERVICES

Mr. HAGEL. Mr. President, I ask unanimous consent that the Committee on Armed Services be authorized to meet on Saturday, November 7, 1997, at 1:30 p.m. in open session, to receive testimony on the nomination of William J. Lynn III, to be Under Secretary of Defense (Comptroller).

The PRESIDING OFFICER. Without objection, it is so ordered.

ADDITIONAL STATEMENTS

NEW LEGAL AND ACCOUNTING DIMENSIONS OF THE YEAR 2000 COMPUTER PROBLEM

• Mr. MOYNIHAN. Mr. President, on Thursday, in the Wall Street Journal, two articles appeared highlighting additional facets of the year 2000 [Y2K] problem. While the computer and business industries have been the primary focus of news articles in the past, these reports focused on the legal and accounting fields. And today, in an editorial in the New York Post, the editors warn that "attorneys hope to make a killing off the so called Year 2000 problem."

In the Journal article entitled "Threat of Computer Glitch in 2000 Has Lawyers Seeing Dollar Signs," the authors report that "corporate lawyers are urging clients to review their information systems and write warranties into their contracts." The possibility of future litigation has caused New York law firms, such as Skadden, Arps, Slate, Meagher, Flom, to establish special groups of attorneys to ensure that all contracts contain Y2K warranties.

The other article, "CPA Group to Issue Guidelines on Costs of Year 2000 Bug," reports that the American Institute of Certified Public Accountants will advise "auditors on how to push corporations to disclose and account" for Y2K costs. Further, many companies have yet to begin the process of changing their systems to alleviate the problem, and are unaware of the enormous costs that lie ahead. This could well lead to misstatement of profits or losses of 10 percent or more. Lastly, in their no-holds-barred manner, the Post editors write: "this [problem] could make the litigation over breast implants and asbestos look like chump-change wrangling." My dutiful peer, Senator BENNETT of Utah, has been looking into these matters, as Chair of the Banking Subcommittee on Financial Services and Technology. And for that we are most grateful. Yet his voice, like that of Congressman STEPHEN HORN, is being lost among the din over many less pressing issues.

Mr. President, we are beginning to see the ripple-like effects of this most serious issue. The overall costs have been estimated as high as a half a trillion dollars, and that widespread failure to comply could lead to a global recession,

in the opinion of New York Federal Reserve Bank President William J. McDonough.

Above all, from our standpoint, we have an obligation to get our own house in order. The lagging response of the U.S. Government to this problem, a relative benchmark, as the United States is ahead of most countries, is without excuse. With just under 800 days left, we cannot have half of our agencies still assessing how many mission critical systems will be affected. This is but the first phase of three—renovation and testing/implementation are the other two. We need an outside body to ensure this problem is fixed. My bill, S. 22, will do just that.

I ask that the articles from the Wall Street Journal and the editorial from the New York Post be printed in the RECORD.

The articles follow:

[From the New York Post, Nov. 8, 1997]

THE MILLENNIUM BUG—AND THE LAWYERS

Plaintiff's lawyers plan to celebrate the millennium in a big, and profitable, way—with the mother of all class-action suits. And experts say this could make the litigation over breast implants and asbestos look like chump-change wrangling.

The attorneys hope to make a killing off the so-called Year 2000 Problem: Many computer systems, especially older mainframes, recognize only the last two digits of a year, so when the century ends and the calendar flips over to double zeros, the computers will crash or, even worse, produce crazy outputs.

This is a serious—and hugely expensive—worldwide problem, affecting almost every industry and governmental operation, from payrolls to nuclear-missile safeguards. Computer consultants estimate the worldwide cost of fixing the "millennium bug" at as much as \$600 billion.

The reality of a Year 2000 crisis has been creeping up gradually on most firms in recent years. But now that it's been widely recognized, the race is on for a solution: Massive computer failure isn't in anyone's interests.

Inevitably, of course, some firms will fall behind the pack.

Just as inevitably, the trial lawyers are licking their chops.

While computer consultants hunt through billions of lines of code looking for YR2000 liabilities, a conference of lawyers in San Francisco this week devoted itself to scoping out possible litigation targets, the Wall Street Journal reports.

We're not surprised to find the tort bar gearing up. What's even more disturbing is that the government is sitting on its hands. Some federal agencies don't even know the extent of their YR2000 problem.

Congress issued a report card in September rating various agencies' efforts to avoid millennial meltdown. Three failed, including two Cabinet departments: Education and Transportation.

And that's not the bad news.

The Pentagon got a "C" and the Energy Department and Nuclear Regulatory Commission got "Ds." It's hard to say what would happen if defense and nuclear-monitoring computers went berserk at the turn of the century—but it wouldn't be anything pretty.

Even in New York, the systems that control everything from traffic lights to arrest-monitoring are poised to break down or malfunction unless they are fixed soon.

Government officials at all levels admit that it's unlikely all the kinks will be ironed out in time.

But the trial lawyers aren't getting excited: Taxpayers have no class-action standing.

[From the Wall Street Journal, Nov. 6, 1997]

THREAT OF COMPUTER GLITCH IN 2000 HAS LAWYERS SEEING DOLLAR SIGNS

(By Christopher Simon)

The glitch that threatens to shut down computers in the year 2000 and cause chaos in the business world has plenty of people worried. But not lawyers. They see the millennium bug as a business opportunity.

As protection against any 2000 problems, corporate lawyers are urging clients to review their information systems and write warranties into their contracts with software vendors. Plaintiffs' lawyers are exploring potential litigation targets.

There are even conferences on the subject. One starting today in San Francisco will feature sessions on the potential liability of the computer industry, consultants, financial institutions, insurance companies and even landlords, as well as the defenses that might be offered. Some lawyers predict year 2000 litigation will dwarf the environmental and asbestos class actions of earlier decades.

The problem, as everyone knows by now, is that computer codes programmed to read dates only as two digits will be unable to read the year 2000. Unless datesensitive software and hardware are fixed soon, experts say, computers controlling everything from credit-card billing records to inventories will be confused and shut down.

To fix the problem, Gartner Group, an information technology consulting concern in Stamford, Conn., estimates that \$300 billion to \$600 billion will be spent world-wide reworking more than 250 billion lines of computer code.

"Whenever there's this kind of money involved, people always start looking for people to shift the liability to," says Stuart D. Levi, of Skadden, Arps, Slate, Meagher & Flom in New York. In the spring, the firm established its own Y2K Group (for year 2000) to help clients by writing warranties into their contracts with software vendors and giving them other advice.

The New York law firm Milberg Weiss Bershad Hynes & Lerach, known for bringing shareholder class actions, has set up an in-house committee of computer experts and lawyers to explore various legal actions if a crisis does occur. Possible targets of litigation, says partner Melvyn Weiss, are corporate directors and officers. Mr. Weiss says management may be responsible for failing to disclose the costs of fixing the problem to shareholders. "Stockholders could be blindsided," he says.

Just last month, in fact, the Securities and Exchange Commission told companies and mutual funds they must keep investors informed about the costs of adapting computer systems to handle the change to the year 2000.

Some people dismiss the idea of massive litigation as wishful thinking by lawyers. "The lawyers who are gleefully rubbing their hands hoping to make millions in litigation are wrong," says Harris N. Miller, president of the Information Technology Association of America in Alexandria, Va. Computer companies and their customers both "have a very strong incentive to solve [the problem] and will do so."

But attorneys say raising the legal issues of a potential crash is part of the solution. Marta A. Manildi of Miller, Canfield, Paddock and Stone in Detroit says her firm has sent letters to hundreds of clients warning them about potential problems with their software, part of a campaign coordinated by the firm's Team 2000. She says advanced