

will take the school system 150 years to meet their 10 year plan. How many children will have to suffer if we wait 150 years?

There is a way for Congress to act responsibly. We must give the schools a dedicated revenue stream to bond with so that the \$2 billion goal can be met. But at present Congress has its hands tied by its own actions. In 1974 when Congress created home rule we denied Washington the authority to be able to do what every other major city in an interstate area can do—and that is tax its non-resident workers. This is not some new fangled idea. It is what every other city in America can do to make sure its infrastructure and services are viable. I will speak about how Washington can accomplish this and a larger goal in a minute.

But let's return to what happens when the schools don't have the money for repairs. The school year can't start on time. The upside of the severe disruption to the school year that has taken place is this September and October is that the focus of attention to the plight of our Nation's capital school system has never been greater. We have a lot of issues to deal with as national leaders, and bringing the focus to one school system is no easy task. But this is the school system of our Capital City—the school system that should be the flagship for education in our country, not the sinking vessel it has become. And as the leadership that created the control board, and created the emergency school board of trustees, and appropriates the city's funds each year we are responsible for turning this ship around.

Now, let's look for a second at the academic ramifications of a school system in decay. Again, a piece of good news: the District of Columbia Public School system has a new chief academic officer, Arlene Ackerman, and I had the chance to meet with her last week and enjoyed that opportunity very much. Ms. Ackerman has done what any good manager would and prescribed an evaluation to see where the students in her charge are in terms of national standards. I have taken this information, which was released in the Washington Post last Thursday and let's see how that headline reads: "Tests Indicate Many Students in D.C. Won't be Promoted. . . ."

Now, I know this is appalling, but let me take you quickly through some of the actual test results in reading and math. These statistics are based on the Stanford 9 Achievement Test that was administered last Spring.

As Arlene Ackerman said in her remarks when releasing these sorry statistics, "The lives of our children are at stake." And let me state, for everyone listening, these children, the children of the Nation's Capital, are our children. Every Member of this body has a responsibility for their well being. And as you can see from these statistics, we are not living up to that responsibility.

Is there a connection between Congress' annual appropriation process, the D.C.P.S. infrastructure emergency and these unfortunate academic test scores? You bet there is. As we saw earlier, every year that Congress appropriates far far less than the schools need for infrastructure is like giving a dying man a drop or two of water. Eventually the systems just wear out. In the process, you get low morale, low academic achievement and outraged parents and students.

Look again at this article. That \$487 million is only part of the \$200 million a year I mentioned earlier. How are we going to get there? The city needs to have a dedicated revenue stream so that they can bond for infrastructure improvement. Where will that dedicated revenue stream come from?

A nonresident income tax that benefits the tax-payer, the Washington Metropolitan Region and the District schools is the answer. With my proposal, the economy in our "Golden Crescent"—the area stretching from the District to Annapolis and as far west as Winchester, VA—gets an enormous boost. This bill creates an education and training partnership that would make it possible to fill the estimated 50,000 available jobs in the D.C. metropolitan area that rely on information technology skills. Filling these jobs would boost our regional economy by \$3.5 billion annually. More jobs = a stronger tax base = more consumer spending = more home buying, and so forth.

Leaders in the private sector know the direct correlation between those appalling test scores I just showed you and their bottom line. They know the cost in decreased productivity when jobs go begging for lack of skilled employees. They know how much it costs to start recruiting from all over the country and, some cases all over the world.

The private sector I am speaking of resides in northern Virginia and southern Maryland. The payback to the counties in these States, if we fill these jobs and inject our local economy with that \$3.5 billion a year will be manifold. Far greater than the outlay the nonresident income tax demands. And in the process we will be able, as a country, to feel pride in every aspect of our Nation's Capital.

I know the pride I feel each time I fly back to Washington, especially at night, and see the beautiful monuments, all lit up. They symbolize this great country and the founding fathers who upheld the integrity and mission this country is built on. But I say to my colleagues, these monuments are made of stone. The living testament to the American system of government is its children. Flesh and blood and the inheritors of all that our Founding Fathers dreamed of. If we as U.S. Senators cannot make the future a great one for the children of America's capital, then our pride in this city and its monuments is fraudulent. We must find

a solution, and I challenge my colleagues to review my proposal or show me a better one.

Mr. President, I yield the floor.

Mr. INHOFE addressed the Chair.

The PRESIDING OFFICER. The Senator from Oklahoma.

Mr. INHOFE. Mr. President, I understand that the pending business will be amendment No. 1602 to S. 1269.

#### RECIPROCAL TRADE AGREEMENTS ACT OF 1997

The PRESIDING OFFICER. The clerk will report the bill.

The assistant legislative clerk read as follows:

A bill (S. 1269) to establish objectives for negotiating and procedures for implementing certain trade agreements.

The Senate continued with the consideration of the bill.

#### AMENDMENT NO. 1602

The PRESIDING OFFICER. Amendment 1602 is the pending question.

Is there further debate?

The question is on agreeing to the amendment.

The amendment (No. 1602) was agreed to.

Mr. INHOFE. I move to reconsider the vote and to lay that motion on the table.

The motion to table was agreed to.

Mr. INHOFE. Mr. President, the amendment that we just agreed to is an amendment that addresses the very competitiveness issue that is facing us right now. It is an amendment to the fast-track legislation. What it does, is to delay the implementation of severe changes in the ambient air standards, until such time as the science justifies it. It does impose a 4-year moratorium. I think it is very significant that this be made a part of this legislation.

Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mrs. HUTCHISON. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### MORNING BUSINESS

Mrs. HUTCHISON. Mr. President, I ask unanimous consent that we be in a period of morning business until the hour of 5:45.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### THE GEORGE BUSH LIBRARY

Mr. GRAMM. Mr. President, this afternoon, at this hour, we are dedicating the George Bush Library and the George Bush School of Government at Texas A&M University, which is in my hometown, and a school that I taught at for 12 years. It is a place that is very close to my heart.

We, today, live in a world that is very different than the world we lived in 10 years ago. The Berlin wall has come down, Eastern Europe has been liberated, the Soviet Union has been transformed, and we have seen more people achieve their freedom than in any victory in any war in the history of mankind.

There are two people on this planet who have had more to do with that than any other people who have lived, and those two people are Ronald Reagan and George Bush.

Today, we honor George Bush with his library. We are proud of his achievements. But it is more than just his achievements, we are proud of George Bush. George Bush is a great man. George Bush is the kind of man you would want your son to grow up to be.

He is in many ways an old-fashioned man—as some would say, maybe fashion that is out of style today. But I don't think so. George Bush is the kind of man who tries and tries—tried as President and in everything in his life to try to figure out what was right—and he tried to figure out then how to do it.

George Bush is a man that has a keen sense of duty. And whether he was a young naval officer risking his life for his country, or serving as President, when George Bush was on watch for America, he was dedicated to the task.

We are honoring him today in College Station. We are dedicating his school and his library. Senator HUTCHISON and I are unable to be there because we are here doing the work of the people and doing our duty.

We wanted to take this opportunity to congratulate President Bush and his family—to congratulate him on his great library; on what it will mean to Texas A&M and our State, and what it means to us.

I just simply wanted to say, Mr. President, to George Bush and to his family that we are all proud of you. We are proud of your Texas, and we love you.

I yield whatever time she might use to Senator HUTCHISON.

The PRESIDING OFFICER. The Senator from Texas is recognized.

Mrs. HUTCHISON. Mr. President, I want to add my remarks to those of my senior colleague.

We are so proud in Texas that President Bush is opening his library today. We are proud that he chose to do it in Texas because he had other home States that he could have chosen, but that he came to Texas where he had his roots, his business, and raised his family. It means a lot to us.

Also, I think what it is going to add to the intellectual commitment to Texas A&M, the foreign policy commitment to Texas A&M, and to all Americans is going to be great. It is going to be a great contribution for foreign policy debates; for leaders to come together. I think it is going to provide a diversity of views and opinions that will certainly enlighten all of us.

So, we are proud that the opening of the library is today. I know that through the years we will all be very thankful that President Bush has chosen to have a school and a place for people to discuss very important domestic and foreign policy issues. I know that he will provide a fine quality of opportunity for all of us to learn from.

So I appreciate it.

I yield the floor.

Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. MURKOWSKI. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### TEAMING WITH WILDLIFE

Mr. MURKOWSKI. Mr. President, I would like to chat very briefly in morning business concerning a matter that has come before the Senate from time to time that is of great interest to those of us in the Western States. That is the national issue of what is termed "Teaming With Wildlife."

The Teaming With Wildlife initiative has grown, and those of us in the West recognize that we are very fortunate in having probably the best area on Earth to fish, hunt, and explore the great outdoors. I know the occupant of the Chair from the State of Oregon, and myself from the State of Alaska, are great boosters of that great outdoors with unsurpassed natural beauty and wildlife, particularly the Western States. I am not suggesting other States don't have the same. But perhaps ours is a little larger and the magnitude is a little greater. But we have extraordinary natural beauty, wildlife, and I particularly look forward every time I am back home in Alaska to enjoy the outdoors.

As chairman of the committee with jurisdiction overseeing our public lands in the Energy and Natural Resources Committee, I am well aware that this bounty we enjoy doesn't come free. It takes huge sums of money to acquire and maintain our legacy of public lands which we enjoy. That is why I support providing additional funds to the States for all outdoor recreation programs, including fish and wildlife conservation.

This brings me to the goals associated with the Teaming With Wildlife proposal, which I support along with many Alaskans, and I know many of my colleagues in this body. But I would like to point out some of the concerns because in the enthusiasm for Teaming With Wildlife some of these things are overlooked. So let me share a few of them with you.

Mr. President, the proposal advanced by the International Association of Fish and Wildlife Agencies would im-

pose a new tax on the American people where that connection between the products being taxed and the use of the tax revenue in some cases is tenuous, to say the least.

Mr. President, for decades hunters and anglers have worked very well in contributing to the management, conservation, and restoration of wildlife habitat and fisheries resources through an excise tax imposed at the manufacturing level. These targeted taxes have been a resounding success for one reason. That reason, Mr. President, is there is a direct link between the items taxed and the use of the tax revenue.

The Pittman-Robertson Act, for example, imposes an excise tax on sporting arms, on handguns, on ammunition and archery equipment. The Wallop-Breaux fund does basically the same thing with fishing equipment and motorboat fuel. Money raised from this generates revenue that goes directly back in enhancing fishing and motorizing in our various lakes and waterways. So States use the resulting tax revenue for the purchase and restoration of public wildlife habitat, and wildlife management research. Hunters like myself don't mind at all paying the extra tax on rifles and shells because we know that the revenue will be spent on increasing and improving habitat where we can hunt and recreate.

Yet, the direct link—this is the key, Mr. President—between the items taxed and the use of the resulting tax revenue is broader in the Teaming With Wildlife proposal. That legislative proposal would result in a tax being imposed on virtually everything from backpacks to tents, from hiking boots to sports utility vehicles, from film to binoculars. The revenue would be used by States for a worthwhile purpose, which I support, of wildlife research planning, fishing and wildlife-associated recreation, and research projects.

But the facts are that while many of the items being taxed would be used in the great outdoors to benefit the expanded use of the outdoors, many of these products would not. We looked at a 1995 survey by the Sports Market Research Group that indicates that 69 percent of all backpacks sold—you might think they are going for camping—are used by schoolchildren while 27 percent of all sleeping bags sold are for indoor use. Is that a fair tax to those consumers?

Some suggest a new tax is not needed when an existing program could meet many of the needs for outdoor recreation resources throughout the Nation. Over 30 years ago, we created in Congress the Land and Water Conservation Fund, the LWCF, for the sole purpose of meeting America's needs for outdoor recreation, including the acquisition of property for fish and wildlife conservation purposes. Money in the fund would come from offshore oil and gas royalties—OCS activities off the shores of our various coastal States.

Up to 60 percent of the \$900 million annually available is to be passed on to