

working with me to ensure that this resolution does not have the unintended consequence of calling in question these critical national security programs. I believe the Cooperative Threat Reduction Program, the Department of Energy's Material Protection Control and Accounting Program, and others have played and will continue to play a critical role in serving the national security interests of the United States.

Mr. President, I thank the Senator from Arizona.

Mr. KYL. Mr. President, I thank the Senator from Indiana and I assure him that I support the Committee's report language which removes from consideration, under this resolution, any ongoing programs and projects which seek to reduce the threat of the proliferation of weapons of mass destruction, their materials, and know-how; as well as cooperative space programs between the United States and Russia and the programs of the National Endowment for Democracy which promote democracy and market economic principles in Russia.

#### A+ EDUCATION SAVINGS ACCOUNTS

Mr. ABRAHAM. Mr. President, I rise today as a cosponsor of the Coverdell A+ education accounts, offered in legislation by my colleague the Senator from Georgia. This legislation would allow parents to contribute up to \$2,500 per child to an education savings account, in which it would accrue tax-exempt interest that could be used for K-12 education expenses.

Each year, Mr. President, we are bombarded with statistics showing that our children are losing ground academically.

Each year, colleges and universities spend millions on remedial education for children entering their halls without the basic skills necessary to succeed in their courses.

Fully 60 percent of our 17-year-olds are not reading at grade level. They are unprepared to take their place in a college classroom, or in the many skilled occupations that literally make our country work. It is painfully clear, in my view, that something must be done to improve the quality of our K-12 education.

We spend more money per child than nearly any other industrialized nation. But, tragically, half of American children cannot meet minimum standards in reading and math.

The problem with our schools is not how much money we are spending on them. It is how that money is being spent—and even more importantly who is deciding how that money will be spent.

Too many decisions regarding our children's education are being made by bureaucrats in Washington and too few by parents. Thus too much money is being spent on bureaucrats and Washington-knows-best regulations, and too

little on meeting the real educational needs of our children.

Mr. President, Michigan does not need Federal programs and Beltway bureaucrats to improve our education system; we need more power in the hands of our parents.

Teachers, principals, and school boards also are crucial to educating our children. But we must not forget that every child's most important, extensive, and fundamental education takes place in the home and must be guided by the principles and habits established there.

Every day parents educate children—helping with homework, looking over tests, and providing the love and support that foster successful intellectual, moral, and spiritual growth. No Washington program can provide this nurturing. And this makes it our duty to increase parents' power and resources as they seek to steer their children to successful and responsible adulthood.

During the balanced budget debate, Congress focused a great deal of attention on loans and other assistance for higher education. But while the availability and quality of higher education should be an issue of tremendous concern for our Nation, it becomes a moot point if children do not receive the education they need in elementary and secondary school.

During consideration of the Taxpayer Relief Act last summer, Congress debated legislation allowing parents to set up an education savings account to help pay tuition and other expenses at public or private colleges.

Senator COVERDELL offered an amendment to that provision, allowing the funds to also be used for K-12 education expenses. This amendment passed the Senate but, regrettably, was taken out during conference due to a threatened veto by the President.

Thankfully, the Senator from Georgia has reintroduced his amendment as a free-standing bill. In doing so, he has forced Congress to address the critical question of what we can do to support parents as they struggle to provide the best education possible for their children.

Senator COVERDELL's legislation is an important step in the right direction because it provides parents greater opportunity to save and invest in not only their child's higher education, but in their child's elementary and secondary education as well.

Specifically, the Coverdell A+ accounts bill expands the use of education savings accounts to include expenses related to elementary and secondary education at public, private, or religious schools and homeschools.

Parents may withdraw from the account to pay for tuition, fees, tutoring, special needs services, books, supplies, computer equipment and software, transportation, and supplementary expenses.

This legislation provides parents with a wide variety of opportunities to supplement their child's education.

Some parents may choose a private or specialized education setting for their child.

For children attending public school, parents can use the money for tutoring or transportation costs. For parents of a child with special needs, the money could be used for tutoring or other personalized services.

Put simply, the Coverdell A+ accounts bill provides parents with more options to meet the educational needs of their children at an early age. And this improved education will produce better opportunities for their children throughout their lives.

Mr. President, the education savings account proposal for higher education passed Congress overwhelmingly, and was supported by the President. It is simply irrational to oppose the same concept for elementary and secondary education.

For all the reasons Congress supported investing in higher education, Congress must support investing in elementary and secondary education. Both proposals are based on a sound principle, that parents should plan for the long-term educational needs of their children. The Coverdell proposal allows parents to do that from the moment their child enters elementary school until that child graduates from college.

In my view, Mr. President, there is no reason to oppose A+ accounts on the grounds that they would provide Federal support to religious schools.

Right now, today, Federal funds in the form of student loan guarantees and other assistance are helping thousands of college students attend religious colleges. I have heard no serious objections to this practice, and I am glad for that.

There is no reason to discriminate against students choosing to attend Catholic University, Notre Dame, Calvin College, or any of the many other fine religious colleges in America.

By the same token, however, there is no sound reason for objecting to students and their parents who choose to attend primary and secondary schools with religious affiliations.

Likewise, Mr. President, I see no basis for the charge that A+ accounts will starve our public schools of needed funds. No provision in this legislation will cost public schools so much as one thin dime.

Rather, A+ accounts will bring significant benefits to our public schools. We should keep in mind, for example, that fully 70 percent of the children whose parents will receive benefits under this legislation attend public school. The extra help in the form of tutors, computers and other aids that the children will receive thanks to A+ accounts will make them better students and enhance the learning experience for all children in those schools.

#### HONORING THE KIRKS ON THEIR 50TH WEDDING ANNIVERSARY

Mr. ASHCROFT. Mr. President, families are the cornerstone of America.

The data are undeniable: Individuals from strong families contribute to the society. In an era when nearly half of all couples married today will see their union dissolve into divorce, I believe it is both instructive and important to honor those who have taken the commitment of "till death us do part" seriously, demonstrating successfully the timeless principles of love, honor, and fidelity. These characteristics make our country strong.

For these important reasons, I rise today to honor Frankie and Harlan Kirk of St. Louis, MO, who on November 15, 1997, will celebrate their 50th wedding anniversary. My wife, Janet, and I look forward to the day we can celebrate a similar milestone. The Kirks' commitment to the principles and values of their marriage deserves to be saluted and recognized.

#### HONORING THE PRICES ON THEIR 50TH WEDDING ANNIVERSARY

Mr. ASHCROFT. Mr. President, families are the cornerstone of America. The data are undeniable: Individuals from strong families contribute to the society. In an era when nearly half of all couples married today will see their union dissolve into divorce, I believe it is both instructive and important to honor those who have taken the commitment of "till death us do part" seriously, demonstrating successfully the timeless principles of love, honor, and fidelity. These characteristics make our country strong.

For these important reasons, I rise today to honor Pauline and Larry Price of St. Louis, MO, who on November 12, 1997, will celebrate their 50th wedding anniversary. My wife, Janet, and I look forward to the day we can celebrate a similar milestone. The Prices' commitment to the principles and values of their marriage deserves to be saluted and recognized.

#### MESSAGES FROM THE PRESIDENT

##### REPORT OF THE EXECUTIVE ORDER BLOCKING SUDANESE GOVERNMENT PROPERTY AND PROHIBITING TRANSACTIONS WITH SUDAN—MESSAGE FROM THE PRESIDENT—PM 79

The PRESIDING OFFICER laid before the Senate the following message from the President of the United States, together with an accompanying report; which was referred to the Committee on Banking, Housing, and Urban Affairs:

*To the Congress of the United States:*

Pursuant to section 204(b) of the International Emergency Economic Powers Act, 50 U.S.C. 1703(b), I hereby report to the Congress that I have exercised my statutory authority to declare that the policies of the Government of Sudan constitute an unusual and extraordinary threat to the national security and foreign policy of the United States and to declare a national emergency to deal with the threat.

Pursuant to this legal authority, I have blocked Sudanese governmental assets in the United States. I have also prohibited certain transactions, including the following: (1) the importation into the United States of any goods or services of Sudanese origin, other than information or informational materials; (2) the exportation or reexportation to Sudan of any nonexempt goods, technology, or services from the United States; (3) the facilitation by any United States person of the exportation or reexportation of goods, technology, or services from Sudan to any destination, or to Sudan from any destination; (4) the performance by any United States person of any contract, including a financing contract, in support of an industrial, commercial, public utility, or governmental project in Sudan; (5) the grant or extension of credits or loans by any United States person to the Government of Sudan; and (6) any transaction by any United States person relating to transportation of cargo to, from, or through Sudan, or by Sudanese vessel or aircraft.

We intend to license only those activities that serve U.S. interests. Transactions necessary to conduct the official business of the United States Government and the United Nations are exempted. This order and subsequent licenses will allow humanitarian, diplomatic, and journalistic activities to continue. Other activities may be considered for licensing on a case-by-case basis based on their merits. We will continue to permit regulated transfers of fees and stipends from the Government of Sudan to Sudanese students in the United States. Among the other activities we may consider licensing are those permitting American citizens resident in Sudan to make payments for their routine living expenses, including taxes and utilities; the importation of certain products unavailable from other sources, such as gum arabic; and products to ensure civilian aircraft safety.

I have decided to impose comprehensive sanctions in response to the Sudanese government's continued provision of sanctuary and support for terrorist groups, its sponsorship of regional insurgencies that threaten neighboring governments friendly to the United States, its continued prosecution of a devastating civil war, and its abysmal human rights record that includes the denial of religious freedom and inadequate steps to eradicate slavery in the country.

The behavior of the Sudanese government directly threatens stability in the region and poses a direct threat to the people and interests of the United States. Only a fundamental change in Sudan's policies will enhance the peace and security of people in the United States, Sudan, and around the world. My Administration will continue to work with the Congress to develop the most effective policies in this regard.

The above-described measures, many of which reflect congressional concerns, will immediately demonstrate to

the Sudanese government the seriousness of our concern with the situation in that country. It is particularly important to increase pressure on Sudan to engage seriously during the current round of negotiations taking place now in Nairobi. The sanctions will also deprive the Sudanese government of the material and financial benefits of conducting trade and financial transactions with the United States.

The prohibitions set forth in this order shall be effective as of 12:01 a.m., eastern standard time, November 4, 1997, and shall be transmitted to the Congress and published in the *Federal Register*. The Executive order provides 30 days in which to complete trade transactions with Sudan covered by contracts that predate the order and the performance of preexisting financing agreements for those trade initiatives.

WILLIAM J. CLINTON.  
THE WHITE HOUSE, November 3, 1997.

#### MESSAGES FROM THE HOUSE

##### ENROLLED BILL SIGNED

At 12:38 p.m., a message from the House of Representatives, delivered by Mr. Hays, one of its reading clerks, announced that the Speaker has signed the following enrolled bill:

H.R. 2107. An act making appropriations for the Department of Interior and related agencies for the fiscal year ending September 30, 1998, and for other purposes.

The enrolled bill was signed subsequently by the President pro tempore [Mr. THURMOND].

#### PETITIONS AND MEMORIALS

The following petitions and memorials were laid before the Senate and were referred or ordered to lie on the table as indicated.

POM-296. A resolution adopted by the Council of the City of Warren, Michigan relative to global climate change; to the Committee on Environment and Public Works.

POM-297. A resolution adopted by the Commissioners of Benton County, Iowa relative to the English language; to the Committee on Governmental Affairs.

POM-298. A petition from a citizen of the State of Texas relative to the Twenty-Seventh Amendment to the U.S. Constitution; to the Committee on the Judiciary.

#### REPORTS OF COMMITTEES

The following reports of committees were submitted:

By Mr. CHAFEE, from the Committee on Environment and Public Works, with an amendment in the nature of a substitute:

S. 1219. A bill to require the establishment of a research and grant program for the eradication or control of *Pfiesteria piscicida* and other aquatic toxins (Rept. No. 105-132).

By Mr. MURKOWSKI, from the Committee on Energy and Natural Resources, without amendment:

H.R. 651. A bill to extend the deadline under the Federal Power Act for the construction of a hydroelectric project located in the State of Washington, and for other purposes (Rept. No. 105-133).