

level spending is above the budget resolution by \$9.5 billion in budget authority and by \$12.9 billion in outlays. Current level is \$20.6 billion above the revenue floor in 1997 and \$36.3 billion above the revenue floor over the 5 years 1997–2001. The current estimate of the deficit for purposes of calculating the maximum deficit amount is \$219.9 billion, \$7.4 billion below the maximum deficit amount for 1997 of \$227.3 billion.

Since my last report, dated September 17, 1997, there has been no action to change the current level of budget authority, outlays, or revenues.

U.S. CONGRESS,
CONGRESSIONAL BUDGET OFFICE,
Washington, DC, September 29, 1997.

Hon. PETE V. DOMENICI,
Chairman, Committee on the Budget,
U.S. Senate, Washington, DC.

DEAR MR. CHAIRMAN: The enclosed report for fiscal year 1997 shows the effects of Congressional action on the 1997 budget and is current through September 26, 1997. The esti-

mates of budget authority, outlays, and revenues are consistent with the technical and economic assumptions of the 1997 Concurrent Resolution on the Budget (H. Con. Res. 178). This report is submitted under Section 308(b) and in aid of Section 311 of the Congressional Budget Act, as amended.

Since my last report, dated September 16, 1997, there has been no action to change the current level of budget authority, outlays or revenues.

Sincerely,

JAMES L. BLUM
(For June E. O'Neill, Director).

Enclosure.

THE CURRENT LEVEL REPORT FOR THE U.S. SENATE, FISCAL YEAR 1997, 105TH CONGRESS, 1ST SESSION, AS OF CLOSE OF BUSINESS SEPT. 26, 1997

[In billions of dollars]

| | Budget resolution H. Con. Res. 178 | Current level | Current level over/under resolution |
|-----------------------------|------------------------------------|---------------|-------------------------------------|
| Outlays | 1,311.3 | 1,324.2 | 12.9 |
| Revenues: | | | |
| 1997 | 1,083.7 | 1,104.3 | 20.6 |
| 1997–2001 | 5,913.3 | 5,949.6 | 36.3 |
| Deficit | 227.3 | 219.9 | –7.4 |
| Debt subject to limit | 5,432.7 | 5,301.5 | –131.2 |
| OFF-BUDGET | | | |
| Social Security outlays: | | | |
| 1997 | 310.4 | 310.4 | 0.0 |
| 1997–2001 | 2,061.3 | 2,061.3 | 0.0 |
| Social Security revenues: | | | |
| 1997 | 385.0 | 384.7 | –0.3 |
| 1997–2001 | 2,121.0 | 2,120.3 | –0.7 |

THE CURRENT LEVEL REPORT FOR THE U.S. SENATE, FISCAL YEAR 1997, 105TH CONGRESS, 1ST SESSION, AS OF CLOSE OF BUSINESS SEPT. 26, 1997—Continued

[In billions of dollars]

| | Budget resolution H. Con. Res. 178 | Current level | Current level over/under resolution |
|------------------------|------------------------------------|---------------|-------------------------------------|
| ON-BUDGET | | | |
| Budget authority | 1,314.9 | 1,324.4 | 9.5 |

THE ON-BUDGET CURRENT LEVEL REPORT FOR THE U.S. SENATE, 105TH CONGRESS, 1ST SESSION, SENATE SUPPORTING DETAIL FOR FISCAL YEAR 1997, AS OF CLOSE OF BUSINESS SEPT. 26, 1997

[In millions of dollars]

| | Budget Authority | Outlays | Revenues |
|--|------------------|-----------|-----------|
| ENACTED IN PREVIOUS SESSIONS | | | |
| Revenues | | | 1,101,532 |
| Permanents and other spending legislation | 843,324 | 801,465 | ..... |
| Appropriation legislation | 753,927 | 788,263 | ..... |
| Offsetting receipts | –271,843 | –271,843 | ..... |
| Total previously enacted | 1,325,408 | 1,317,885 | 1,101,532 |
| ENACTED THIS SESSION | | | |
| Airport and Airway Trust Fund Reinstatement Act of 1997 (P.L. 105–2) | | | 2,730 |
| 1997 Emergency Supplemental Appropriations Act (P.L. 105–18) | –6,497 | 281 | ..... |
| Balanced Budget Act of 1997 (P.L. 105–33) | 1 | 1 | ..... |
| Taxpayer Relief Act of 1997 (P.L. 105–34) | | | 60 |
| Total, enacted this session | –6,496 | 282 | 2,790 |
| ENTITLEMENTS AND MANDATORIES | | | |
| Budget resolution baseline estimates of appropriated entitlements and other mandatory programs not yet enacted | 5,491 | 6,015 | ..... |
| TOTALS | | | |
| Total current level | 1,324,403 | 1,324,182 | 1,104,322 |
| Total budget resolution | 1,314,935 | 1,311,321 | 1,083,728 |
| Amount remaining: | | | |
| Under budget resolution | | | |
| Over budget resolution | 9,468 | 12,861 | 20,594 |
| ADDENDUM | | | |
| Emergencies | 9,236 | 1,919 | ..... |
| Contingent emergencies | 307 | 300 | ..... |
| Total | 9,543 | 2,219 | ..... |
| Total current level including emergencies | 1,333,946 | 1,326,401 | 1,104,322 |

Note: Amounts shown under "emergencies" represent funding for programs that have been deemed emergency requirements by the President and the Congress. Amounts under "contingent emergencies" represent funding designated as an emergency only by the Congress that is not available for obligation until it is requested by the President and the full amount requested is designated as an emergency requirement.

Source: Congressional Budget Office.●

BUDGET SCOREKEEPING REPORT—1998

• Mr. DOMENICI. Mr. President, I hereby submit to the Senate the budget scorekeeping report prepared by the Congressional Budget Office under section 308(b) and in aid of section 311 of the Congressional Budget Act of 1974, as amended. This report meets the requirements for Senate scorekeeping of section 5 of Senate Concurrent Resolution 32, the first concurrent resolution on the Budget for 1986.

This is my first report for fiscal year 1998.

This report shows the effects of congressional action on the budget through September 26, 1997. The estimates of budget authority, outlays, and revenues, which are consistent

with the technical and economic assumptions of the 1998 concurrent resolution on the Budget (H. Con. Res. 84), show that current level spending is below the budget resolution by \$295.4 billion in budget authority and by \$144.4 billion in outlays. Current level is \$1.6 billion below the revenue floor in 1998 and \$2.6 billion above the revenue floor over the 5 years 1998–2002. The current estimate of the deficit for purposes of calculating the maximum deficit amount is \$30.6 billion, \$142.7 billion below the maximum deficit amount for 1998 of \$173.3 billion.

THE CURRENT LEVEL REPORT FOR THE U.S. SENATE, FISCAL YEAR 1997, 105TH CONGRESS, 1ST SESSION, AS OF CLOSE OF BUSINESS SEPT. 26, 1997—Continued

[In billions of dollars]

| | Budget resolution H. Con. Res. 178 | Current level | Current level over/under resolution |
|---------------|------------------------------------|---------------|-------------------------------------|
| Outlays | 1,311.3 | 1,324.2 | 12.9 |

| | Budget resolution H. Con. Res. 178 | Current level | Current level over/under resolution |
|-----------------------------|------------------------------------|---------------|-------------------------------------|
| Revenues: | | | |
| 1997 | 1,083.7 | 1,104.3 | 20.6 |
| 1997–2001 | 5,913.3 | 5,949.6 | 36.3 |
| Deficit | 227.3 | 219.9 | –7.4 |
| Debt subject to limit | 5,432.7 | 5,301.5 | –131.2 |
| OFF-BUDGET | | | |
| Social Security outlays: | | | |
| 1997 | 310.4 | 310.4 | 0.0 |
| 1997–2001 | 2,061.3 | 2,061.3 | 0.0 |
| Social Security revenues: | | | |
| 1997 | 385.0 | 384.7 | –0.3 |
| 1997–2001 | 2,121.0 | 2,120.3 | –0.7 |

Note: Current level numbers are the estimated revenue and direct spending effects of all legislation that Congress has enacted or sent to the President for his approval. In addition, full-year funding estimates under current law are included for entitlement and mandatory programs requiring annual appropriations even if the appropriations have not been made. The current level of debt subject to limit reflects the latest U.S. Treasury information on public debt transactions.

Source: Congressional Budget Office.

| | Budget Authority | Outlays | Revenues |
|--|------------------|-----------|-----------|
| ENACTED IN PREVIOUS SESSIONS | | | |
| Revenues | | | 1,101,532 |
| Permanents and other spending legislation | 843,324 | 801,465 | ..... |
| Appropriation legislation | 753,927 | 788,263 | ..... |
| Offsetting receipts | –271,843 | –271,843 | ..... |
| Total previously enacted | 1,325,408 | 1,317,885 | 1,101,532 |
| ENACTED THIS SESSION | | | |
| Airport and Airway Trust Fund Reinstatement Act of 1997 (P.L. 105–2) | | | 2,730 |
| 1997 Emergency Supplemental Appropriations Act (P.L. 105–18) | –6,497 | 281 | ..... |
| Balanced Budget Act of 1997 (P.L. 105–33) | 1 | 1 | ..... |
| Taxpayer Relief Act of 1997 (P.L. 105–34) | | | 60 |
| Total, enacted this session | –6,496 | 282 | 2,790 |
| ENTITLEMENTS AND MANDATORIES | | | |
| Budget resolution baseline estimates of appropriated entitlements and other mandatory programs not yet enacted | 5,491 | 6,015 | ..... |
| TOTALS | | | |
| Total current level | 1,324,403 | 1,324,182 | 1,104,322 |
| Total budget resolution | 1,314,935 | 1,311,321 | 1,083,728 |
| Amount remaining: | | | |
| Under budget resolution | | | |
| Over budget resolution | 9,468 | 12,861 | 20,594 |
| ADDENDUM | | | |
| Emergencies | 9,236 | 1,919 | ..... |
| Contingent emergencies | 307 | 300 | ..... |
| Total | 9,543 | 2,219 | ..... |
| Total current level including emergencies | 1,333,946 | 1,326,401 | 1,104,322 |

U.S. CONGRESS,
CONGRESSIONAL BUDGET OFFICE,
Washington, DC, September 29, 1997.

Hon. PETE V. DOMENICI,
Chairman, Committee on the Budget, U.S. Senate,
Washington, DC.

DEAR MR. CHAIRMAN: The enclosed report, my first for fiscal year 1998, shows the effects of Congressional action on the 1998 budget and is current through September 26, 1997. The estimates of budget authority, outlays, and revenues are consistent with the technical and economic assumptions of the 1998 Concurrent Resolution on the Budget (H. Con. Res. 84). This report is submitted under Section 308(b) and in aid of Section 311 of the Congressional Budget Act, as amended.

Sincerely,

JAMES L. BLUM
(For June E. O'Neill, Director).

THE CURRENT LEVEL REPORT FOR THE U.S. SENATE, FISCAL YEAR 1998, 105TH CONGRESS, 1ST SESSION, AS OF CLOSE OF BUSINESS SEPTEMBER 26, 1997

[In billions of dollars]

| | Budget Resolution H. Con. Res. 84 | Current level | Current level over/under resolution |
|---------------------------|-----------------------------------|---------------|-------------------------------------|
| ON-BUDGET | | | |
| Budget authority | 1,390.8 | 1,095.4 | -295.4 |
| Outlays | 1,372.3 | 1,228.0 | -144.4 |
| Revenues: | | | |
| 1998 | 1,199.0 | 1,197.4 | -1.6 |
| 1998-2002 | 6,477.7 | 6,480.3 | 2.6 |
| Deficit | 173.3 | 30.6 | -142.7 |
| Debt subject to limit | 5,593.5 | 5,301.5 | -292.0 |
| OFF-BUDGET | | | |
| Social Security outlays: | | | |
| 1998 | 317.6 | 317.6 | 0.0 |
| 1998-2002 | 1,722.4 | 1,722.4 | 0.0 |
| Social Security revenues: | | | |
| 1998 | 402.8 | 402.7 | -0.1 |
| 1998-2002 | 2,212.1 | 2,212.1 | (1) |

¹ Less than \$50 million.

Note: Current level numbers are the estimated revenue and direct spending effects of all legislation that Congress has enacted or sent to the President for his approval. In addition, full-year funding estimates under current law are included for entitlement and mandatory programs requiring annual appropriations even if the appropriations have not been made. The current level of debt subject to limit reflects the latest U.S. Treasury information on public debt transactions.

Source: Congressional Budget Office.

THE ON-BUDGET CURRENT LEVEL REPORT FOR THE U.S. SENATE, 105TH CONGRESS, 1ST SESSION, SENATE SUPPORTING DETAIL FOR FISCAL YEAR 1998, AS OF CLOSE OF BUSINESS SEPTEMBER 26, 1997

[In millions of dollars]

| | Budget authority | Outlays | Revenues |
|--|------------------|-----------|-----------|
| Enacted in Previous Sessions | | | |
| Revenues | | | 1,206,379 |
| Permanents and other spending legislation | 880,313 | 866,860 | |
| Appropriation legislation | | 241,036 | |
| Offsetting receipts | -211,291 | -211,291 | |
| Total previously enacted | 669,022 | 896,605 | 1,206,379 |
| Enacted This Session | | | |
| 1997 Emergency Supplemental Appropriations Act (P.L. 105-18) | -350 | -280 | |
| Balanced Budget Act of 1997 (P.L. 105-33) | 1,525 | 477 | 267 |
| Taxpayer Relief Act of 1997 (P.L. 105-34) | | | -9,281 |
| Stamp Out Breast Cancer Act (P.L. 105-41) ¹ | | | |
| Total enacted this session | 1,175 | 197 | -9,014 |
| Passed Pending Signature | | | |
| 1998 Defense appropriations bill (H.R. 2315) | 247,709 | 164,702 | |
| 1998 Legislative branch appropriations bill (H.R. 2209) | 2,251 | 2,023 | |
| 1998 Military construction appropriations bill (H.R. 2016) | 9,183 | 3,024 | |
| Total passed pending signature | 259,143 | 169,749 | |
| Entitlements and Mandatories | | | |
| Budget resolution baseline estimates of appropriated entitlements and other mandatory programs not yet enacted | 166,040 | 161,417 | |
| Totals | | | |
| Total current level | 1,095,380 | 1,227,968 | 1,197,365 |
| Total budget resolution | 1,390,786 | 1,372,341 | 1,199,000 |
| Amount remaining: | | | |
| Under budget resolution .. | 295,406 | 144,373 | 1,635 |
| Over budget resolution .. | | | |
| Addendum | | | |
| Emergencies | 266 | 2,283 | |
| Contingent emergencies | | | |
| Total | 266 | 2,283 | |
| Total current level including emergencies | 1,095,646 | 1,230,251 | 1,197,365 |

¹ The revenue effects of this act begin in fiscal year 1999.

Note: Amounts shown under "emergencies" represent funding for programs that have been deemed emergency requirements by the President and the Congress. Amounts shown under "contingent emergencies" represent funding designated as an emergency only by the Congress that is not available for obligation until it is requested by the President and the full amount requested is designated as an emergency requirement.

Source: Congressional Budget Office.

sibility Act of 1996 (Public law 104-208; 110 Stat. 3009-668) is amended by striking "12" and inserting "18".

(b) **Effective Date.**—The amendment made by subsection (a) shall take effect as if included in the enactment of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996.

Amend the title so as to read "A bill to amend the Immigration and Nationality Act to extend the special immigrant religious worker program, to amend the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 to extend the deadline for designation of an effective date for paperwork changes in the employer sanctions program, and to require the Secretary of State to waive or reduce the fee for application and issuance of a nonimmigrant visa for aliens coming to the United States for certain charitable purposes."

Ms. COLLINS. Mr. President, I ask unanimous consent that the Senate concur in the amendments of the House.

The PRESIDING OFFICER. Without objection, it is so ordered.

APPOINTMENT BY THE PRESIDENT PRO TEMPORE

The PRESIDING OFFICER. The Chair, on behalf of the President pro tempore, pursuant to Public Law 99-498, appoints Charles Terrell of Massachusetts to the Advisory Committee on Student Financial Assistance for a 3-year term effective October 1, 1997.

RELIGIOUS WORKERS ACT OF 1997

Ms. COLLINS. Mr. President, I ask the Chair lay before the Senate a message from the House of Representatives on (S. 1198) to amend the Immigration and Nationality Act to provide permanent authority for entry into the United States of certain religious workers.

The PRESIDING OFFICER laid before the Senate the following message from the House of Representatives:

Resolved, That the bill from the Senate (S. 1198) entitled "An Act to amend the Immigration and Nationality Act to provide permanent authority for entry into the United States of certain religious workers.", do pass with the following amendments:

Strike out all after the enacting clause and insert:

SECTION 1. 3-YEAR EXTENSION OF SPECIAL IMMIGRANT RELIGIOUS WORKER PROGRAM.

(a) **IN GENERAL.**—Section 101(a)(27)(C)(ii) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(27)(C)(ii)) is amended by striking "1997," each place it appears and inserting "2000."

(b) **EFFECTIVE DATE.**—The amendment made by subsection (a) shall take effect on the date of the enactment of this Act.

SEC. 2. WAIVER OF NONIMMIGRANT VISA FEES FOR CERTAIN CHARITABLE PURPOSES.

(a) **IN GENERAL.**—Section 281 of the Immigration and Nationality Act (8 U.S.C. 1351) is amended by adding at the end the following new sentence: "Subject to such criteria as the Secretary of State may prescribe, including the duration of stay of the alien and the financial burden upon the charitable organization, the Secretary of State shall waive or reduce the fee for application and issuance of a nonimmigrant visa for any alien coming to the United States primarily for, or in activities related to, a charitable purpose involving health or nursing care, the provision of food or housing, job training, or any other similar direct service or assistance to poor or otherwise needy individuals in the United States."

(b) **EFFECTIVE DATE.**—The amendment made by subsection (a) shall take effect on the date of the enactment of this Act.

SEC. 3. 6-MONTH EXTENSION OF DEADLINE FOR DESIGNATION OF EFFECTIVE DATE FOR PAPERWORK CHANGES IN EMPLOYER SANCTIONS PROGRAM.

(a) **IN GENERAL.**—Section 412(e)(1) of the Illegal Immigration Reform and Immigrant Respon-

NATIONAL FLOOD INSURANCE REAUTHORIZATION ACT OF 1997

Ms. COLLINS. Mr. President, I now ask unanimous consent that the Banking Committee be discharged from further consideration of S. 1179, and further that the Senate proceed to its immediate consideration.

The PRESIDING OFFICER. Without objection, it is so ordered. The clerk will report.

The bill clerk read as follows:

A bill (S. 1179) to amend the National Flood Insurance Act of 1968 to reauthorize the National Flood Insurance Program.

The Senate proceeded to consider the bill.

Mr. D'AMATO. Mr. President, I rise today to support the passage of the National Flood Insurance Reauthorization Act of 1997 (S. 1179). This legislation, which I introduced on September 16, 1997, provides for a simple and straightforward 5-year extension of the National Flood Insurance Program [NFIP] until September 30, 2002. This legislation will place this important program on a steady and secure foundation so that it continues to provide protection to flood insurance policyholders and the Federal taxpayers. I thank my friend and colleague Senator PAUL SARBANES for cosponsoring this measure.

The National Flood Insurance Program, which is administered by the Federal Emergency Management Agency [FEMA], enables over 3.7 million American families to insure their homes and possessions. In my home State of New York, 85,000 families participate in the NFIP. The NFIP allows these families, on Long Island and along the Great Lakes and the State's many rivers, to purchase insurance coverage to protect their homes in the event of a catastrophic flood.

The NFIP employs a comprehensive approach to alleviating the risks posed by catastrophic floods. Floodplain communities participate in FEMA's community rating system and are offered incentives to adopt and enforce