Pitts

Porter

Riggs

Roemer

Rogan

Royce

Ryun

Salmon

Sanford

Sessions

Shadegg

Shaw Shimkus

Shuster

Smith (MI)

Smith (OR)

Smith (TX)

Snowbarger

Solomon

Spence

Stearns

Stump

Sununu

Tauzin

Thune

Tiahrt

Wamp

Watkins Weldon (PA)

Whitfield

Young (FL)

Wicker

Wolf

Traficant

Taylor (MS)

Taylor (NC)

Skeen

Pryce (OH)

Radanovich

Rohrabacher

Scarborough

Schaefer, Dan

Schaffer, Bob

Sensenbrenner

Roukema

pay the INS \$1,000 to change their status from illegal to legal without appropriate back ground checks.

Who benefits most from 245(i)? People who illegally cross our borders or overstay their visas. In other words, it benefits illegal aliens. Consequently, 245(i) sends a dangerous message to the world. The message. "Don't wait to legally enter the United States. Come illegally and have your status adjusted for only \$1,000."

Mr. Speaker, 245(i) also creates a very real threat to our Nation's national security and to the safety of our citizens. While many aliens who come to this country illegally do so to find a better way of life, others have more sinister reasons. The recent arrest in New York of two possible suicide bombers illustrates how easily criminals and terrorists can evade our immigration controls. Simply put, 245(i) makes it easier for dangerous criminals and terrorists to enter and remain in this country. Worse yet, they can stay without being subjected to criminal background checks in their home coun-

If this is true, then why would the INS support 245(i)? The answer is simple, Mr. Speaker. The INS supports 245(i) to make a buck and to lighten their caseload. For example, INS argues that it needs 245(i) because the provision expedites thousands of green card applications a year. They also say that the provision raises more than \$200 million a year in badly needed funds. Yet, at \$1,000 per person. INS is allowing more than 200,000 additional illegal aliens a year to remain in this country. I do not believe that INS should continue to risk American lives, create additional burdens on government services, and cost American jobs just to make a buck or to lighten their caseload.

Mr. Speaker, 245(i) may work well for illegal aliens and INS, but it does not work well for the American people. It is time we do the right thing and let 245(i) expire. I urge your support of this important motion.

The SPEAKER pro tempore. Without objection, the previous question is ordered on the motion to instruct.

There was no objection.

The SPEAKER pro tempore. The question is on the motion to instruct offered by the gentleman from California [Mr. ROHRABACHER].

The question was taken; and the Speaker pro tempore announced that the noes appeared to have it.

Mr. ROHRABACHER. Mr. Speaker, I object to the vote on the ground that a quorum is not present and make the point of order that a quorum is not present.

The SPEAKER pro tempore. Evidently a quorum is not present.

The Sergeant at Arms will notify absent Members.

The vote was taken by electronic device, and there were—yeas 153, nays 268, answered "present" 1, not voting 10, as follows:

[Roll No. 541] YEAS-153

Aderholt	Barton	Bliley
Archer	Bass	Blunt
Baker	Bateman	Boehner
Barr	Bereuter	Bono
Barrett (NE)	Bilbray	Boyd
Bartlett	Bilirakis	Brady

Bryant Hastert Hastings (WA) Bunning Hayworth Callahan Hefley Calvert Herger Campbell Hill Canady Hilleary Chambliss Hobson Christensen Horn Hostettler Coble Hulshof Coburn Collins Hunter Combest Hutchinson Cooksev Inglis Istook Cox Cunningham Johnson, Sam Deal Jones DeLay Kasich Dickey Kingston Klug Doolittle Dreier Largent Lewis (CA) Duncan Lewis (KY) Ehrlich Linder LoBiondo Emerson Ensign Lucas Manzullo Everett McCollum Ewing McCrery Foley McKeon Fowler Mica Franks (NJ) Miller (FL) Frelinghuysen Moran (KS) Gallegly Nethercutt Neumann Ganske Ney Northup Gibbons Gillmor Goode Norwood Goodlatte Packard Goodling Parker Goss Paxon Graham Pease Peterson (PA) Greenwood Gutknecht Petri Pickering Hansen

Allen

Burr

Camp

Clay

Cook

Davis (IL)

NAYS-268

Abercrombie Davis (VA) Hooley Ackerman DeGette Hoyer Delahunt Hyde Jackson (IL) DeLauro Armey Dellums Jackson-Lee (TX) Bachus Deutsch Diaz-Balart Jefferson Baldacci Dicks Jenkins Dingell John Ballenger Dixon Johnson (CT) Barrett (WI) Doggett Johnson (WI) Johnson, E. B. Dooley Becerra Doyle Kanjorski Bentsen Edwards Berman Kaptur Kennedy (MA) Ehlers Berry Bishop Kennedy (RI) Engel Blagojevich English Kennelly Blumenauer Eshoo Kildee Boehlert Etheridge Kilpatrick Bonilla Evans Kim Kind (WI) Bonior Farr Borski Fattah King (NY) Boswell Fazio Kleczka Boucher Filner Klink Brown (CA) Flake Knollenberg Brown (FL) Foglietta Kolbe Kucinich Brown (OH) Forbes Ford LaFalce Buyer LaHood Fox Frank (MA) Lampson Cannon Frost Lantos Cardin Furse Latham Carson Gejdenson LaTourette Castle Gekas Lazio Gephardt Leach Chabot Chenoweth Gilchrest Levin Lewis (GA) Gilman Clayton Gordon Lipinski Livingston Clement Granger Clyburn Green Lofgren Condit Gutierrez Lowey Hall (OH) Hall (TX) Conyers Luther Maloney (CT) Costello Hamilton Maloney (NY) Manton Coyne Harman Hastings (FL) Cramer Markey Crane Hefner Martinez Hilliard Mascara Crapo Cummings Hinchey Matsui McCarthy (MO) Danner Hinojosa Davis (FL) Hoekstra McCarthy (NY) Holden

McDade

Smith, Linda McDermott Peterson (MN) McGovern Pickett Snyder McHale Pombo Souder McHugh Pomerov Spratt McInnis Stabenow Portman McIntyre Poshard Stark Price (NC) Stenholm McKinney McNulty Strickland Quinn Meehan Řahall Stupak Meek Ramstad Talent Menendez Rangel Tanner Metcalf Redmond Tauscher Millender-Thomas Regula McDonald Thompson Reyes Thornberry Miller (CA) Rivers Rodriguez Thurman Minge Mink Rogers Ros-Lehtinen Tierney Moakley Torres Mollohan Rothman Towns Moran (VA) Roybal-Allard Turner Morella Rush Upton Murtha Sabo Velazquez Myrick Sanchez Vento Visclosky Nadler Sanders Neal Sandlin Walsh Nussle Sawyer Waters Watt (NC) Oberstar Saxton Schumer Watts (OK) Obey Olver Scott Waxman Serrano Ortiz Weller Owens Shays Wexler Oxley Sherman Weygand Pallone White Sisisky Pappas Skaggs Wise Pascrell Skelton Woolsey Pastor Slaughter Wvnn Paul Smith (NJ) Yates Pelosi Smith, Adam Young (AK) ANSWERED "PRESENT"-1

DeFazio

NOT VOTING-10

Cubin McIntosh Stokes Gonzalez Weldon (FL) Payne Houghton Riley Kelly Schiff

□ 1617

Mr. VISCLOSKY, Mr. McINNIS and Ms. DELAURO changed their vote from 'yea'' to ''nay.

Messrs. HEFLEY, SOLOMON, PACK-ARD and DELAY changed their vote from "nay" to "yea."

So the motion to instruct was rejected.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

PERSONAL EXPLANATION

Mr. THOMAS. Mr. Speaker, on roll call No. 541, I cast a "no" vote. I had intended to vote ''aye.'

NUCLEAR WASTE POLICY ACT OF

The SPEAKER pro tempore (Mr. CAMP). The Chair is prepared to declare the House resolved into the Committee of the Whole for consideration of H.R. 1270.

For what purpose does the gentleman from Nevada [Mr. ENSIGN] rise?

UNFUNDED MANDATE POINT OF ORDER

Mr. ENSIGN. Mr. Speaker, I rise to make a point of order under section 425 of the Budget Act on the basis that the provision beginning on page 56, line 15, imposes an unfunded intergovernmental mandate on State governments.

The SPEAKER pro tempore. The gentleman from Nevada makes a point of order that the bill violates section

Schaffer, Bob

425(a) of the Congressional Budget Act of 1974

In accordance with section 426(b)(2) of the Act, the gentleman must specify precise language in the bill on which he predicates his point of order. Having met the threshold burden to identify specific language in the bill, the gentleman from Nevada [Mr. ENSIGN] and a Member opposed, the gentleman from Colorado [Mr. DAN SCHAEFER], each will control 10 minutes of debate on the question of consideration under 426(b)(4).

Pursuant to section 426(b)(3) of the Act, after debate, the Chair will put the question of consideration, to wit: "Will the bill H.R. 1270 be considered?"

The Chair recognizes the gentleman from Nevada [Mr. ENSIGN].

Mr. ENSIGN. Mr. Speaker, I yield myself such time as I may consume. The Congressional Budget Office states in its cost estimate of H.R. 1270, dated September 25, 1997, that H.R. 1270 contains intergovernmental mandates as defined in the Unfunded Mandates Reform Act of 1995, PL 104-4. CBO estimates that if this bill were enacted into law, the New York Power Authority, a publicly owned utility, would be required to pay \$180 million in the year 2002. The Unfunded Mandates Reform Act set a threshold of \$50 million for 1996, annually adjusted for inflation. Therefore, CBO estimates that these mandates would impose costs on State governments exceeding the threshold.

Mr. Speaker, I demand a ruling by the Chair that sustains my point of order against H.R. 1270 because it clearly violates the Unfunded Mandates Reform Act that forbade unfunded mandates on State and local governments.

Mr. Speaker, I reserve the balance of

my time.

Mr. DAN SCHAEFER of Colorado. Mr. Speaker, I yield myself such time as I may consume. Mr. Speaker, section 403(a)(3) of H.R. 1270 provides for payment of outstanding onetime fees owed by 13 utilities by the end of the fiscal year 2002. This provision is not in my estimation an unfunded intergovernmental mandate because it relates only to the timing of these payments. The obligation to pay these fees was created 15 years ago by the Nuclear Waste Policy Act of 1982, not by H.R. 1270.

I do have a letter here dated October 27, 1997, from the New York Power Au-

thority, and it simply says:
Pursuant to the Nuclear Waste Policy Act of 1982, the Power Authority entered into a contract with the DOE for the disposal of spent nuclear fuel. We chose the option of paying the onetime disposal fee, and accumulated interest, for pre-1983 fuel at the time we first ship spent nuclear fuel to the DOE facility. Accordingly, we do not view this payment as an unfunded mandate, as long as DOE meets its obligation under H.R. 1270 to provide interim storage and disposal capacity.

Mr. Speaker, I think that a point of order is not inclined to be there.

Canady

Mr. Speaker, I yield back the balance of my time.

Mr. ENSIGN. Mr. Speaker, I yield myself such time as I may consume. Just very briefly, the Congressional Budget Office definitely stated that this bill violates the unfunded mandate law that was part of the Contract With America. The gentleman stated that the State of New York wishes to waive this, or at least the public utility. However, the State of Nevada does not wish to waive its unfunded mandate, and that is why we are asking for a vote on this. A lot of people in this House in the last Congress voted for the unfunded mandate law, and we are asking that those people be consistent on their vote.

 $\mbox{Mr.}$ Speaker, I yield back the balance of \mbox{my} time.

The SPEAKER pro tempore. Pursuant to section 426(b)(3) of the Congressional Budget Act, the question is: Shall the bill, H.R. 1270, be considered?

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

Mr. ENSIGN. Mr. Speaker, I object to the vote on the ground that a quorum is not present and make the point of order that a quorum is not present.

The SPEAKER pro tempore. Evidently a quorum is not present.

The Sergeant at Arms will notify absent Members.

The vote was taken by electronic device, and there were—yeas 312, nays 105, not voting 15, as follows:

[Roll No. 542] YEAS—312

Ewing Aderholt Cannon Farr Allen Cardin Fattah Archer Castle Chabot Fawell Bachus Chambliss Fazio Baker Chenoweth Flake Baldacci Clayton Ballenger Clement Forbes Clyburn Fowler Barcia Fox Barrett (NE) Frank (MA) Collins Barrett (WI) Combest Frelinghuysen Bartlett Condit Gallegly Barton Convers Bass Cook Ganske Bateman Costello Gejdenson Bentsen Cox Gilchrest Bereuter Coyne Gillmor Berman Cramer Gilman Berry Crane Goode Goodlatte Bilbray Crapo Cunningham Bilirakis Goodling Bishop Danner Gordon Davis (FL) Goss Blunt Davis (VA) Graham Boehlert Deal Granger DeLay Green Bonilla Deutsch Greenwood Diaz-Balart Gutknecht Bonior Dickey Hall (OH) Borski Dicks Hall (TX) Boswell Dingell Hamilton Boucher Dixon Hastert Hastings (WA) Boyd Dooley Brady Doolittle Hayworth Brown (CA) Doyle Hefley Brown (FL) Dreier Hefner Brown (OH) Duncan Herger Hill Bunning Dunn Edwards Hilleary Burr Burton Ehlers Hilliarď Buyer Callahan Ehrlich Hobson Hoekstra Emerson Eshoo Horn Hostettler Etheridge Camp

Everett

Hulshof Hunter Inglis Istook **Jenkins** John Johnson (CT) Johnson (WI) Johnson, E. B. Johnson Sam Jones Kanjorski Kaptur Kasich Kennelly Kildee Kim Kind (WI) King (NY) Kleczka Klink Klug Knollenberg Kolbe LaHood Largent Latham LaTourette Lazio Leach Levin Lewis (KY) Lipinski Livingston LoBiondo Lofgren Luther Manton Manzullo Mascara McCarthy (MO) McCarthy (NY) McCollum McCrery McDade McHugh McInnis McIntyre Menendez Metcalf Mica Miller (FL) Minge Mollohan Moran (KS) Moran (VA)

Abercrombie

Blagojevich

Blumenauer

Christensen

Ackerman

Andrews

Baesler

Becerra

Bryant

Carson

Coburn

Cooksey

Cummings

Davis (IL)

DeFazio

DeGette

Delahunt

DeLauro

Dellums

Doggett

English

Ensign

Evans

Filner

Ford

Furse

Gekas

Gephardt Gibbons

Gutierrez

Hansen

Harman

Hoyer

Foglietta

Engel

Clay

Campbell

Morella Murtha Myrick Nethercutt Neumann Nev Northup Norwood Nussle Oberstan Obev Olver Oxley Packard Pallone Pappas Pastor Paxon Pease Peterson (MN) Peterson (PA) Petri Pickering Pickett Pitts Pomerov Porter Portman Poshard Price (NC) Pryce (OH) Quinn Rahall Ramstad Redmond Regula Riggs Riley Rivers Rodriguez Rogan Rogers Rohrabacher Ros-Lehtinen Roukema Royce Rush Rvun Sabo Salmon Sandlin Sanford Sawyer Schaefer, Dan

Scott Sensenbrenner Sessions Shadegg Shaw Shavs Shimkus Shuster Sisisky Skeen Skelton Smith (MI) Smith (NJ) Smith (OR) Smith (TX) Smith, Linda Snowbarger Snyder Solomon Spence Spratt Stabenow Stark Stearns Stenholm Strickland Stump Stupak Sununu Tanner Tauzin Taylor (MS) Taylor (NC) Thomas Thompson Thornberry Thune Thurman Tiahrt Towns Traficant Turner Upton Vento Visclosky Walsh Wamp Watkins Weldon (PA) Weller Wexler White Whitfield Wicker Wolf Wynn Young (FL)

NAYS—105

Hastings (FL) Hinchey Holden Hooley Jackson (IL) Jackson-Lee (TX) Jefferson Kennedy (MA) Kennedy (RI) Kilpatrick Kingston Kucinich LaFalce Lampson Lantos Lewis (CA) Lewis (GA) Lowey Lucas Maloney (CT) Maloney (NY) Markey Martinez Matsui McDermott McGovern McHale McKeon McKinney McNulty Meehan Meek Millender-McDonald Miller (CA)

Mink Moakley Nadler Owens Pascrell Paul Pelosi Pombo Radanovich Rangel Reyes Roemer Rothman Roybal-Allard Sanchez Sanders Scarborough Schumer Serrano Sherman Skaggs Slaughter Smith, Adam Souder Talent Tauscher Tierney Velazquez Waters Watt (NC) Watts (OK) Waxman Weygand Woolsey Young (AK)

NOT VOTING-15

Cubin Hyde Stokes Franks (NJ) Kelly Torres McIntosh Weldon (FL) Gonzalez Hinojosa Pavne Wise Schiff Yates Houghton

□ 1646

Messrs. DOGGETT, MEEHAN, SCHU-MER, and MILLER of California changed their vote from "yea" ''nav.'

Messrs. BROWN of Ohio and FLAKE changed their vote from "nay" 'yea.

So the House agreed to consider H.R. 1270.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table

MODIFICATION OF **AMENDMENT** TO H.R. 1270, NUCLEAR WASTE POLICY ACT OF 1997

Mr. DAN SCHAEFER of Colorado. Mr. Speaker, I ask unanimous consent that during consideration of H.R. 1270, pursuant to House Resolution 283, it may be in order to consider the amendment numbered 1 in House Report 105-354 in the modified form that I have placed on the desk.

The SPEAKER pro tempore (Mr. CAMP). The Clerk will report the modification

The Clerk read as follows:

Amendment No. 1, as modified, offered by

Mr. DAN SCHAEFER of Colorado:

Page 19, line 2, insert before the period the following: , using routes that minimize, to the maximum practicable extent and consistent with Federal requirements governing transportation of hazardous materials, transportation of spent nuclear fuel and high-level radioactive waste through popu-

Page 19, beginning in line 3, strike "In conjunction with" and insert the following:
"(1) IN GENERAL.—In conjunction with" and

add after line 16 on page 19 the following:
"(2) RAIL ROUTES.—Not later than one year

after the date of the enactment of this Act, the Secretary of Transportation shall establish procedures for the selection of preferred rail routes for the transportation of spent nuclear fuel and high-level radioactive waste to the interim storage site and the repository site. Such procedures shall be established in consultation with the designated emergency services planning management official for any State or Indian tribe affected by the rail routes selected.

Page 20, line 20, insert after "organizations" the following: ", voluntary emergency

response organizations,".
Page 24, line 16, strike "regulations promulgated by the Commission" and insert

'existing Federal regulations''

Page 25, beginning on line 1, strike "The" and all that follows through "paragraph (1)" on line 3 and insert "If training standards are required to be promulgated under para-

graph (1), such standards".

Page 25, line 5, strike "include the following provisions—" and insert "provide for—".

Page 25, after line 19, insert the following: "The Secretary of Transportation may specify an appropriate combination of knowledge, skills, and prior training to fulfill the minimum number of hours requirements of subparagraphs (A) and (B).

Page 43, strike lines 17 and all that follows through line 13 on page 44, and insert the fol-

lowing:

"SEC. 207. APPLICABILITY.

"Nothing in this Act shall affect the applicatino of chapter 51 of title 49, United States Code; part A of subtitle V of title 49, United States Code; part B of subtitle VI of title 49, United States Code; and title 23, United States Code.'

Page 81, after line 13, insert the following: "SEC. 510. SEPARABILITY.

"If any provision of this Act, or the application of such provision to any person or circumstance, is held to be invalid, the remainder of this Act, or the application of such provision to persons or circumstances other than those as to which it is held invalid, shall not be affected thereby.

In the table of contents-

(1) in the item relating to section 207 amend the heading to read as follows: "Applicability"; and

(2) add at the end of title V the following: "Sec. 510. Separability.

Page 21, line 6, redesignate subparagraph (B) as subparagraph (C) and insert after line 5 the following:

(B) EMERGENCY RESPONDER TRAINING STANDARDS.—The training standards for persons responsible for responding to emergency situations occurring during the removal and transportation of spent nuclear and high level radioactive waste shall, in accordance with existing regulations, ensure their ability to protect nearby persons, property, or the environment from the effects of accidents involving spent nuclear fuel and highlevel radioactive waste.

Mr. DAN SCHAEFER of Colorado (during the reading). Mr. Chairman, I ask unanimous consent that amendment, as modified, be considered as read and printed in the RECORD.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Colorado?

There was no objection.

The SPEAKER pro tempore. Without objection, the modification is agreed

There was no objection.

THE NUCLEAR WASTE POLICY ACT OF 1997

The SPEAKER pro tempore. Pursuant to House Resolution 283 and rule XXIII, the Chair declares the House in the Committee of the Whole House on the State of the Union for the consideration of the bill, H.R. 1270.

□ 1648

IN THE COMMITTEE OF THE WHOLE

Accordingly, the House resolved itself into the Committee of the Whole House on the State of the Union for the consideration of the bill (H.R. 1270) to amend the Nuclear Waste Policy Act of 1982, with Mr. McInnis in the chair.

The Clerk read the title of the bill.

The CHAIRMAN. Pursuant to the rule, the bill is considered as having been read the first time.

Under the rule, the gentleman from Virginia [Mr. BLILEY] and the gentleman from Texas [Mr. HALL] each will control 30 minutes. The gentleman from Alaska [Mr. YOUNG] and the gentleman from Massachusetts [Mr. MAR-KEY] each will control 10 minutes.

The Chair understands that the gentleman from Colorado, [Mr. DAN

SCHAEFER] will be recognized for the time of the gentleman from Virginia, [Mr. BLILEY], and the Chair recognizes the gentleman from Colorado, [Mr. DAN SCHAEFER].

Mr. DAN SCHAEFER of Colorado. Mr. Chairman, I yield myself such time as I may consume.

(Mr. DAN SCHAEFER of Colorado asked and was given permission to revise and extend his remarks.)

Mr. DAN SCHAEFER of Colorado. Mr. Chairman, today the House of Representatives is considering H.R. 1270, legislation to repeal the Nuclear Waste Policy Act of 1982 and replace it with the Nuclear Waste Policy Act of 1997. Mr. Chairman, H.R. 1270 was approved by the Committee on Commerce by a wide margin of 43 to 3, enjoys broad bipartisan support, and was carefully crafted over a 2½-year period.

H.R. 1270 achieves the following four principal goals: number one, the acceptance of nuclear waste at an interim storage facility in the year 2002; number two, it continues progress toward permanent disposal of nuclear waste at a geological repository; number three, it improves safety by consolidating storage of nuclear waste; and, four, it enhances consumer protection by ending the diversion of consumers' fees for other Federal programs.

Mr. Chairman, last year the U.S. Court of Appeals for the District of Columbia Circuit held in the Indiana Michigan Power Company that DOE has a legal obligation to begin acceptance of nuclear waste in January of 1998. It is impossible for DOE to fulfill its legal duty to begin acceptance in 1998, and under current programs that the DOE has, it will not be able to begin acceptance until the year 2010.

H.R. 1270 enables DOE to fulfill its legal obligation to begin acceptance at an interim storage facility in 2002, an earlier date that permits time for the NRC for licensing of this particular facility.

The overriding goal of the nuclear waste program since 1983 has been providing for permanent disposal of nuclear waste in a geological repository. That goal is strengthened by H.R. 1270. Congress has always sought to avoid a competition for funding between an interim storage facility and a repository. H.R. 1270 avoids such competition by providing ample funds to pursue both programs. According to DOE, the funding provisions of H.R. 1270 provide sufficient funds to provide for interim storage while maintaining the progress towards development of a permanent repository

H.R. 1270 has protections designed to assure the interim storage facility cannot become a de facto permanent facility. There are statutory limits to the nuclear waste that can be stored in the interim facility, 40,000 metric tons, a small portion of the nuclear waste that will be generated, which is 115,000 metric tons.

The commitment to the repository in H.R. 1270 is reflected in the funding