comes out as paid for by the Republican or Democratic Party. Soft money.

See, the tobacco companies are smart. They know they are not popular, but they still want to control. So they give their money, as one of the most lucrative groups in the Nation, to keep their control, to keep their hands around our political system by giving it to the two major parties. The same soft money system that funneled the money that went through the White House to the Democrat Party from mainland China.

Tonight we can surmise, or I will surmise two things: Tomorrow we will see just how much power money has over American politics. Even that power that has to be hidden. And tomorrow we will see whether or not we can say no to those that give the hundreds of thousands, no, actually the millions of dollars to this political system, for something that costs billions. The American people only get 30 minutes because we do not want them to watch law, but they can see tomorrow.

CONGRATULATIONS ON PASSAGE OF STAMP OUT BREAST CANCER ACT; AND ANNOUNCEMENT OF FORMATION OF WASHINGTON WASTE WATCH CAUCUS

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Pennsylvania [Mr. Fox] is recognized for 5 minutes.

Mr. FOX of Pennsylvania. Mr. Speaker, I rise tonight to address my colleagues on two subjects. First, to congratulate the bipartisan fashion the passage of H.R. 1585, the Stamp Out Breast Cancer Act, which will authorize a 2-year demonstration project to offer the public a new way to fund research for breast cancer by raising money through especially designed U.S. postage stamps.

This is an idea whose time has certainly arrived, Mr. Speaker. With the increased funding needs at NIH, and working with the important breast cancer groups across this country, we need all we can put together when it comes to detection, treatment, and cure for breast cancer in this country. I congratulate all the groups that were a part of moving this legislation forward. I know that the Senate is also moving forward on the bill and I look forward to the President's signature.

I also want to announce a formation of the Washington Waste Watch Caucus, one that will zero in on the waste, fraud and abuse here in the Federal Government. I worked today with Thomas Schatz, the president of the Citizens Against Government Waste, which is an outgrowth of the Grace Commission, and together with Tom and other taxpayers groups and chamber groups we will work in a bipartisan fashion here in the House and in the Senate to make sure we identify those kinds of projects which are wasteful, which duplicate what States already do

or local governments already do, and that cost too much for the Federal Government and costing, more importantly, too much for the taxpayers.

We want to make sure the taxpayers get their moneys worth, and that is why I am pleased to be working with those who want to see the sugar and peanut subsidies eliminated. Artificially inflated prices for our consumers is not the right way to move America forward.

Certainly as the gentlewoman from Washington, [Mrs. LINDA SMITH] just discussed, to move forward with again adding a tobacco subsidy when in this country we already have a policy that says the surgeon general has determined that smoking can be dangerous to our health, causes lung cancer, emphysema, we should certainly not have the same government saying from a health care point of view that we should though be smoking yet we have tobacco subsidies. Certainly this is the kind of project when it comes to the Washington Waste Watch we will be looking forward to seeing some positive changes in.

We also have legislation calling for sunset review of Federal agencies, to make sure that where we should privatize, downsize, consolidate or eliminate, we will be looking at each agency over a time period to make sure we report back to Congress with our findings

So for my colleagues who are here tonight and those who may be looking from their offices, at their monitor, I would ask that they get in touch with me through the Washington Waste Watch Caucus, 435 Cannon Building, Washington, DC, with their suggestions, or call me at 202-225-6111.

I am looking forward to making sure that we make the government more responsive and that Congress leads the way working with the American people to make sure that we save money, spend wisely and make sure we look to the future in a fiscally responsible manner.

# $\square$ 2355

# THE BIPARTISAN BUDGET CONTROL ACT OF 1997

The SPEAKER pro tempore (Mr. SHIMKUS). Under a previous order of the House, the gentleman from Texas [Mr. BARTON] is recognized for 5 minutes.

Mr. BARTON of Texas. Mr. Speaker, tomorrow we are going to have before the floor of the House of Representatives an historic piece of legislation, H.R. 2003, which is the Bipartisan Budget Enforcement Act of 1997. This piece of legislation is dedicated to the premise that whatever the budget agreement ultimately turns out to be, it has to have enforcement to actually result in a balanced budget by the year 2002

If we look back 25 years ago to 1975, we can see that the blue area in this pie chart shows that well over 55 per-

cent of the Federal budget was discretionary. That means that it was controlled by the Congress on an annual basis by the appropriators in both the House and Senate. We had about 7 percent interest on the debt, which was the red part of this pie chart. And then mandatory or entitlement spending was the balance, which was about 38 percent.

If we fast forward to the year that we are in now, fiscal year 1997, we can see that 51 percent is entitlement spending, we have 15 percent that is interest on the debt, and the discretionary part of the budget is now down to around 34 percent. If we go to the last year of the budget agreement, which is 5 years from now, fiscal year 2002, the picture is even worse. The interest on the debt is up to 14 percent. Entitlement spending is at 58 percent. So we are at 74 percent uncontrollable spending.

We cannot have a budget agreement that actually results in a balanced budget if three-fourths of the budget is uncontrollable. So what we have done on a bipartisan basis is come up with a piece of legislation that says let us take the numbers that are agreed to by the President and the Congress and enforce them on the spending.

On the spending side, every program would have a cap. Under current law, only discretionary spending has a cap. So we apply the caps to the entitlement portion of the budget. On the revenue side, we take the revenue numbers that are in the budget for tax revenues and make those goals. After the first year of the agreement, in fiscal year 1998, if the revenue numbers are not up to what they are supposed to be, under the agreement we would delay on a contingent basis next year's tax cut.

If spending goes beyond caps, we give the President and Congress three options. They can vote to waive the cap. They can vote to change the program so that it actually comes within the cap. Or if they vote to do nothing; instead of the deficit going up, there is sequestration by program that brings the spending back under control.

If you look at the ratio in the current budget agreement, entitlement spending, which is the blue bar, versus the tax cuts in the bill, which is the red bar, it is a ratio of about 50-to-1. About \$900 billion in entitlement spending the first year of the agreement, and we have about \$10 billion in tax cuts. We can see each year the tax cuts get marginally larger, \$12 million, \$15 billion, \$20 billion. But the entitlement spending continues to go up. So it is over a trillion dollars fiscal year \$1001

So by putting \$85 billion over 5 years on a net basis in tax cuts on the table, we get entitlement caps on \$5 trillion of entitlement spending. That is a 50-to-1 trade-off. We think that is a tremendous agreement. If we look at what the entitlement programs are, these are the top 11 entitlement programs, they have grown at an average of over 9 percent in the last 6 years. Some of

them, like the Medicaid program, has grown 16 percent. In the budget agreement, they grow at an average of over 7 percent. Medicaid continues to grow at over 9 percent.

So we are letting the entitlement programs grow. We are talking the numbers that the President and congressional leadership have agreed but we simply say those are caps and you cannot go over those numbers unless the Congress votes to waive the cap.

So I would hope that tomorrow, on a bipartisan basis, with the gentleman from Minnesota [Mr. MINGE] and the gentleman from Texas [Mr. STENHOLM] and the gentleman from Tennessee [Mr. TANNER] on the Democratic side leading the effort, myself, the gentleman from Washington [Mr. METCALF] and the gentleman from Tennessee [Mr. WAMP] on the Republican side, that we would vote to include enforcement in the budget agreement that is pending before the House and the Senate.

#### RECESS

The SPEAKER pro tempore. Pursuant to clause 12 of rule I, Chair declares the House in recess subject to the call of the Chair.

Accordingly (at 12 o'clock and 1 minute a.m.), the House stood in recess subject to the call of the Chair.

□ 0021

# AFTER RECESS

The recess having expired, the House was called to order by the Speaker pro tempore [Mr. SOLOMON] at 12 o'clock and 21 minutes a.m.

REPORT ON RESOLUTION PROVID-ING FOR FURTHER CONSIDER-ATION OF 2160, H.R. AGRI-CULTURE, RURAL DEVELOP-MENT, FOOD AND DRUG ADMIN-ISTRATION, AND RELATED **APPROPRIATIONS** AGENCIES ACT, 1998

Mr. HASTINGS of Washington, from the Committee on Rules, submitted a privileged report (Rept. No. 105–197) on the resolution (H. Res. 193) providing for further consideration of the bill (H.R. 2160) making appropriations for Agriculture, Rural Development, Food and Drug Administration, and Related Agencies programs for the fiscal year ending September 30, 1998, and for other purposes, which was referred to the House Calendar and ordered to be printed.

#### SPECIAL ORDERS GRANTED

By unanimous consent, permission to address the House, following the legislative program and any special orders heretofore entered, was granted to:

(The following Members (at the request of Mr. KILDEE) to revise and extend their remarks and include extraneous material:)

Mr. JOHNSON of Wisconsin, for 5 minutes, today.

Mr. JEFFERSON, for 5 minutes, today. Mr. GEJDENSON, for 5 minutes, today. Mr. OBEY, for 5 minutes, today.

(The following Members (at the request of Mr. Thune) to revise and extend their remarks and to include extraneous material:)

Mr. METCALF, for 5 minutes, today.

Mr. KINGSTON, for 5 minutes, today. Mrs. LINDA SMITH of Washington, for

5 minutes, today.
Mr. DUNCAN, for 5 minutes, on July

Mr. SMITH of Michigan, for 5 minutes each day, on July 23 and 24.

Mr. Fox of Pennsylvania, for 5 minutes, today.

### EXTENSION OF REMARKS

By unanimous consent, permission to revise and extend remarks was granted to:

(The following Members (at the request of Mr. THUNE) and to include extraneous matter:)

Mr. GILMAN.

Mr. BARR of Georgia.

Mr. MANZULLO.

Mr. Oxley, in two instances.

Mrs. Kelly.

Mr. COBLE.

Mr. GALLEGLY.

Ms. DUNN.

Mr. SOLOMON. Mr. HANSEN.

Mr. Fox of Pennsylvania.

Mr. SMITH of New Jersey.

Mr. RADANOVICH.

(The following Members (at the request of Mr. KILDEE) and to include extraneous matter:)

Mr. PASCRELL.

Mr. MILLER of California.

Mr. Hamilton.

Mr. Dellums.

Mr. GEJDENSON.
Mr. McDermott.

Mr. HASTINGS of Florida.

Mr. VISCLOSKY.

Mr. SHERMAN.

Mr. Lantos.

Mr. STOKES. Mr. MANTON.

Mr. ETHERIDGE.

Mr. BLAGOJEVICH.

Ms. HARMAN.

Mr. ROMERO-BARCELO.

Mr. McGovern.

Mr. KENNEDY of Rhode Island.

#### ADJOURNMENT

Mr. HASTINGS of Washington. Mr. Speaker, I move that the House do now adjourn.

The motion was agreed to; accordingly (at 12 o'clock and 22 minutes a.m.), the House adjourned until today, Wednesday, July 23, 1997, at 10 a.m.

# EXECUTIVE COMMUNICATIONS, ETC.

Under clause 2 of rule XXIV, executive communications were taken from

the Speaker's table and referred as follows:

4254. A letter from the Congressional Review Coordinator, Animal and Plant Health Inspection Service, transmitting the Service's final rule—Limited Ports; Dayton, OH [Docket No. 96-094-2] received July 22, 1997, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

4255. A communication from the President of the United States, transmitting amendments to the FY 1998 appropriations requests for the Department of Labor, the Department of State, and the Arms Control and Disarmament Agency, pursuant to 31 U.S.C. 1106(b); (H. Doc. No. 105–109); to the Committee on Appropriations and ordered to be printed.

4256. A letter from the Director, Operational Test and Evaluation, Department of Defense, transmitting a report entitled "Alternative Live Fire Test and Evaluation Plan for the F/A-18E/F Aircraft"; to the Committee on National Security.

4257. A letter from the Director, Defense Procurement, Department of Defense, transmitting the Department's final rule—Defense Federal Acquisition Regulation Supplement; Certification of Requests for Equitable Adjustment [DFARS Case 97-D302] received July 9, 1997, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on National Security.

4258. A letter from the Director, Defense Procurement, Department of Defense, transmitting the Department's final rule—Defense Federal Acquisition Regulation Supplement; Designation of Hong Kong [DFARS Case 97–D023] received July 9, 1997, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on National Security.

4259. A letter from the Acting Comptroller General, General Accounting Office, transmitting a report entitled, "FINANCIAL AUDIT: Federal Family Education Loan Program's Financial Statements for Fiscal Years 1996 and 1995" (GAO/AIMD-97-111), pursuant to Public Law 101-576, section 305 (104 Stat. 2853); to the Committee on Banking and Financial Services.

4260. A letter from the Acting General Counsel, Federal Emergency Management Agency, transmitting a draft of proposed legislation to amend the National Flood Insurance Act of 1968 to extend the Act, authorize appropriations, and for other purposes, pursuant to 31 U.S.C. 1110; to the Committee on Banking and Financial Services.

4261. A letter from the Deputy Executive Director and Chief Operating Officer, Pension Benefit Guaranty Corporation, transmitting the Corporation's final rule—Disclosure of Premium-Related Information (RIN: 1212-AA66) received July 22, 1997, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Education and the Workforce.

4262. A letter from the AMD—Performance Evaluation and Records Management, Federal Communications Commission, transmitting the Commission's final rule—Implementation of the Subscriber Carrier Selection Changes Provisions of the Telecommunications Act of 1996; Policies and Rules Concerning Unauthorized Changes of Consumers' Long Distance Carriers [CC Docket No. 94–129] received July 21, 1997, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Commerce.

4263. A letter from the AMD—Performance Evaluation and Records Management, Federal Communications Commission, transmiting the Commission's final rule—Amendment of Section 73.202(b) Table of Allotments, FM Broadcast Stations (Thorndale, Texas) [MM Docket No. 97–5, RM–8954] received July 21, 1997, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Commerce.