quest of the gentleman from Michigan? There was no objection.

FOREIGN RELATIONS AUTHORIZA-TION ACT, FISCAL YEARS 1998 AND 1999

The SPEAKER pro tempore. Pursuant to House Resolution 159 and rule XXIII, the Chair declares the House in the Committee of the Whole House on the State of the Union for the further consideration of the bill, H.R. 1757.

### □ 1038

### IN THE COMMITTEE OF THE WHOLE

Accordingly the House resolved itself into the Committee of the Whole House on the State of the Union for the further consideration of the bill (H.R. 1757) to consolidate international affairs agencies, to authorize appropriations for the Department of State and related agencies for fiscal years 1998 and 1999, and for other purposes, with Mr. Rogers (Chairman pro tempore) in the chair.

The Clerk read the title of the bill.

The CHAIRMAN pro tempore. When the Committee of the Whole rose on Tuesday, June 10, 1997, the amendment offered by the gentleman from Pennsylvania [Mr. Fox] had been disposed

Pursuant to the order of the House of that day, no further amendments are in order except: The amendments en bloc by the gentleman from New York [Mr. GILMAN] pursuant to the order of the House of Thursday, June 5, 1997; and the amendment by the gentleman from South Carolina [Mr. SANFORD] regarding authorization levels.

Each amendment will be debatable under the 5-minute rule.

Mr. GILMAN. Mr. Chairman, I ask unanimous consent to strike the last

The CHAIRMAN pro tempore. Without objection, the gentleman from New York is recognized for 5 minutes.

There was no objection.

Mr. GILMAN. Mr. Chairman, this morning we are, as the Chair indicated, resuming consideration of H.R. 1757, our foreign relations authorization measure. We have a few amendments to consider today and will be then prepared to move to final passage.

Through extensive deliberation, we have developed an en bloc amendment that will merge the Arms Control and Disarmament Agency into the State Department. This locks in the President's decision to reorganize the for-

eign affairs agencies.

The first order of business will be a vote on the Rohrabacher amendment to restrict aid to Russia because of missile deliveries to China. Following that, we will take up the Sanford amendment to reduce funding levels to fiscal 1997 levels. Finally, we will consider the foreign affairs agencies consolidation, and then go on to final pas-

In totality, this is a bipartisan bill and we hope to have the support of our colleagues on the measure.

### ANNOUNCEMENT BY THE CHAIRMAN PRO TEMPORE

The CHAIRMAN pro tempore. Pursuant to House Resolution 159, proceedings will now resume on the amendment offered by the gentleman from California [Mr. ROHRABACHER], on which further proceedings were postponed on Tuesday, June 10, 1997.

AMENDMENT OFFERED BY MR. ROHRABACHER

The CHAIRMAN pro tempore. The unfinished business is the demand for a recorded vote on the amendment offered by the gentleman from California [Mr. ROHRABACHER] on which further proceedings were postponed and on which the noes prevailed by voice vote.

The Clerk will designate the amendment.

The text of the amendment is as fol-

Amendment offered by Mr. ROHRABACHER: At the end of the bill add the following (and conform the table of contents accordingly)

### DIVISION C-MISCELLANEOUS PROVISIONS

## SEC. 2001. ASSISTANCE FOR THE RUSSIAN FED-

None of the funds made available to carry out chapter 11 of part I of the Foreign Assistance Act of 1961 (22 U.S.C. 2295 et seq.) for fiscal years 1998 and 1999 may be made available for the Russian Federation if the Russian Federation, on or after the date of the enactment of this Act, transfers an SS-N-22 missile system to the People's Republic of China

### RECORDED VOTE

The CHAIRMAN pro tempore. A recorded vote has been demanded.

A recorded vote was ordered.

The vote was taken by electronic device, and there were—ayes 225, noes 190, not voting 19, as follows:

### [Roll No. 178]

### AYES-225

Combest Abercrombie Granger Aderholt Condit Green Greenwood Archer Cook Armev Cooksey Gutknecht Bachus Costello Hall (TX) Baker Cox Hansen Barcia Cramer Hastert Barr Crapo Hastings (WA) Barrett (NE) Cubin Hayworth Barrett (WI) Cunningham Hefley Bartlett Danner Davis (VA) Herger Barton Hill Bilbray Deal Hilleary DeFazio Hinchey DeLay Diaz-Balart Bonilla Hobson Hoekstra Bono Boyd Dickey Holden Brady Doggett Hostettler Bryant Dreier Hulshof Bunning Duncan Hunter Burr Dunn Hutchinson Burton Ehlers Inglis Istook Emerson Callahan English Jenkins Johnson, Sam Calvert Ensign Everett Jones Campbel Fawell Kaptur Canady Foley Kasich Cannon Fowler Kelly Cardin Fox Kim Franks (NJ) Castle Kingston Chabot Gallegly Kleczka Chambliss Gibbons Klug Chenoweth Gilchrest Largent Christensen Gillmor Latham LaTourette Clement Goode Goodlatte Coble Lazio Coburn Goodling Leach Collins Lewis (KY) Gordon

Lipinski Livingston LoBiondo Lucas Luther Manzullo Markey Mascara McCollum McCrery McHugh McInnis McIntyre McKeon McKinney Meehan Metcalf Miller (CA) Moran (KS) Myrick Neal Nethercutt Neumann Nev Northup Norwood Nussle Packard Pappas Parker Paul Paxon Pease

Shuster Pelosi Peterson (MN) Skeen Peterson (PA) Skelton Petri Pickering Pitts Pombo Portman Poshard Pryce (OH) Quinn Radanovich Ramstad Riggs Riley Rivers Rogan Rogers Rohrabacher Ros-Lehtinen Royce Salmon Sanders Sanford Saxton Scarborough Schaefer, Dan Schaffer, Bob Sensenbrenner Sessions Shadegg Shaw Shays Shimkus

Smith, Linda Snowbarger Solomon Souder Spence Stark Stearns Stump Sununu Talent Tanner Tauzin Taylor (MS) Thomas Thornberry Thune Thurman Tiahrt Tierney Traficant Turner Upton Wamp Watkins Watts (OK) Weldon (FL) Weller Whitfield Wicker Wolf Wynn Young (AK) Young (FL)

Miller (FL)

Minge

Mink

### NOES-190

Gejdenson Gekas Ackerman Allen Gephardt Andrews Baesler Baldacci Gilman Goss Graham Ballenger Bass Hall (OH) Bateman Hamilton Becerra Harman Hastings (FL) Bentsen Bereuter Hefner Berman Hilliard Berry Bilirakis Hinojosa Hooley Bishop Horn Blagojevich Houghton Hoyer Blumenauer Hvde Boehlert Jackson (IL) Jackson-Lee Bonior Borski (TX) Jefferson Boswell Boucher John Johnson (CT) Brown (CA) Brown (FL) Johnson (WI) Brown (OH) Johnson, E.B. Capps Kanjorski Kennedy (MA) Carson Clay Kennedy (RI) Clayton Kennelly Kildee Clyburn Kilpatrick Conyers Covne Kind (WI) Cummings King (NY) Davis (FL) Klink Knollenberg DeGette Delahunt Kolbe Kucinich DeLauro Dellums LaFalce Deutsch LaHood Dicks Lampson Dingell Lantos Dixon Levin Lewis (CA) Dooley Dovle Lewis (GA) Edwards Lofgren Lowey Maloney (CT) Ehrlich Eshoo Etheridge Maloney (NY) Evans Manton Ewing Martinez Matsui McCarthy (MO) Fattah Fazio Filner McCarthy (NY) McDade Foglietta McDermott Ford Frank (MA) McGovern Meek Menendez Frelinghuysen Frost

Millender

McDonald

Furse

Ganske

Moakley Moran (VA) Morella Murtha Nadler Oberstar Obey Olver Ortiz Owens Oxley Pallone Pascrell Pastor Payne Pickett Pomeroy Porter Price (NC) Rahall Rangel Regula Reyes Rodriguez Roemer Rothman Roukema Roybal-Allard Rush Sabo Sanchez Sandlin Sawver Scott Serrano Sherman Sisisky Skaggs Slaughter Smith (MI) Smith (NJ) Smith (OR) Smith, Adam Snyder Spratt Stabenow Stokes Strickland Stupak Tauscher Taylor (NC) Thompson Torres Towns Velazquez Vento Visclosky Waters

Watt (NC)

Weygand Woolsey Waxman Weldon (PA) White Yates NOT VOTING-19 Boehner Forbes Schiff Crane Davis (IL) Gonzalez Schumer Smith (TX) Gutierrez Doolittle Linder Stenholm McNulty Walsh Engel Molinari Farr

Mollohan

Wexler

Wise

### □ 1104

Messrs. FROST, EWING, and KNOLLENBERG changed their vote from "aye" to "no."

Messrs. PITTS, FOX of Pennsylvania, LATHAM, POSHARD, COSTELLO, HALL of Texas, PACKARD, MORAN of Kansas, and SHAYS and Ms. RIVERS changed their vote from "no" to "aye."

So the amendment was agreed to. The result of the vote was announced

as above recorded.

AMENDMENT OFFERED BY MR. SANFORD

Mr. SANFORD. Mr. Chairman, I offer an amendment.

The Clerk read as follows:

Amendment offered by Mr. SANFORD:

At the end of the bill add the following (and conform the table of contents accordingly):

DIVISION C—LIMITATION ON AMOUNT APPROPRIATED

## SEC. 2001. LIMITATION ON AMOUNT APPROPRIATED.

Notwithstanding the specific authorizations of appropriations in the preceding provisions of this Act (and the amendments made by this Act), the aggregate amount appropriated pursuant to the authorization of appropriations for each of the fiscal years 1998 and 1999 provided in this Act (and the amendments made by this Act) may not exceed the amount appropriated for fiscal year 1997 for the provisions described in this Act (and the provisions of law amended by this Act).

Mr. SANFORD (during the reading). Mr. Chairman, I ask unanimous consent that the amendment be considered as read and printed in the RECORD.

The CHAİRMAN pro tempore (Mr. ROGERS). Is there objection to the request of the gentleman from South Carolina?

There was no objection.

Mr. SANFORD. Mr. Chairman, I have an amendment here that would save U.S. taxpayers \$265 million in 1998 authorization, and it would save them \$265 million in 1999 authorization. That seems to me something worth doing for a couple of different reasons.

First, it seems to me to be in line with what the taxpayers are asking for. What taxpayers are consistently saying to me in my home district is that if we are asked to do more with less, why cannot Government do more with less? Individuals are asked to do more with less, businesses are asked to do more with less.

What this amendment does is not to ask the State Department to do more with less, but simply to do what they are doing with what they have, because this is just a freeze, and I stress that word "freeze," at 1997 levels.

Too, I think this is of interest and again an amendment worth passing be-

cause I think it is what our children are looking for. Lawrence Kotklikoff up at the University of Boston did a study on a thing called generational accounting, and in this study they looked at the imputed lifetime tax for a child born into America today; I mean for each of my three young sons, Marshall 4. Landon, 3 and Bolton, 1. for each of those children, the imputed lifetime tax is 84 percent. To me that is unconscionable. That either means the equivalent of economic enslavement or it means the end of the capitalistic system as we know it, but in either case it means unpleasantness for each of my three boys or any of our respective kids or grandkids. Here is a chance to lower, in essence to lighten, the burden by \$265 million off one shoulder and \$265 million off the other shoulder. That, to me, seems worth doing.

The third reason that I think that this amendment again makes sense is it is consistent with the math. What we talked about in committee last year when we talked about merging two cold-war-era programs, U.S. Information Agency and the Arms Control and Disarmament Agency, both of which were designed to counter Soviet influence, when we talked about merging those two programs, we talked about billions of dollars worth of savings. Yet if we look at the funding here, as we can see by the bill, it goes up by \$265 million. This is a chance to take advantage of that savings that we talked about in committee.

A fourth reason that I think this makes a lot of sense is that it reflects reality. If the Berlin Wall had not fallen in 1989, I would not be offering this amendment. But the Berlin Wall did fall, and with it many things changed. If our spending on diplomatic missions and embassies and a whole host of other section 150-related expenditures was to reflect that change, we would have seen a dramatic decrease. But instead, funding has gone up from 1987 to 1994, it dipped slightly after 1994, and now it is on the way back up. To me, that does not reflect reality.

In fact, if we look at State Department funding, State Department funding has in essence doubled from the early 1980's to present. Again, I do not think that reflects the change that came with the fall of the Berlin Wall.

Lastly, I would just mention that a whole host of groups, whether it is Women for Tax Reform, Citizens Against Government Waste, the National Taxpayers Union, Citizens for a Sound Economy, Americans for Tax Reform or the Association of Concerned Taxpayers, think that this amendment is in the best interest of the American taxpayer, and I would urge its adoption.

Mr. MENENDEZ. Mr. Chairman, I move to strike the last word.

(Mr. MENENDEZ asked and was given permission to revise and extend his remarks.)

Mr. MENÉNDEZ. Mr. Chairman, I rise to oppose my colleague's amend-

ment, an amendment that I believe is shortsighted. Mr. Chairman, foreign aid is not a frivolous expense of the United States tax dollar, especially when it is in the form of funds to support the State Department and our embassies abroad which serve to represent U.S. political and economic interests overseas.

The men and women who work in our missions overseas are not living in the lap of luxury. To the contrary, let me tell my colleagues, I was recently in Angola where our embassy staff, American citizens, both work and reside in trailer homes inside a heavily-guarded concrete compound where electricity and water are often cut off. These individuals live under these circumstances so that the United States might have some impact with the new government of that country, and to protect the millions of the many U.S. investments that exist in that country.

Those of my colleagues who would find it politically expedient to vote to cut foreign aid and operating expenses for our foreign service agencies fail to understand that there clearly is a price for leadership, and that price is far less, far less, than the cost of any military engagement that we can avoid through our diplomatic efforts, far less than a terrorist attack, far less than even a trade war in terms of dollars and lives.

Although the cold war is over. America has to remain alert to new threats, political instability, international terrorism, nuclear proliferation, epidemic diseases. All of these are things that we face in the context of this funding that we are trying to authorize. Continued U.S. engagement in international organizations and through unilateral and multilateral actions allow us to exert among our allies and our foes to diminish the threats to our political and economic security. Despite the rhetoric about the excesses of foreign policy budget and foreign affairs, the fact of the matter is, we are talking about 1 percent, 1 percent of the total Federal budget in contrast to the defense budget, which is about 18 percent of this Federal budget.

### □ 1115

Despite what Members may have heard, annual expenditures for our assistance abroad is quite small and provide a big bang for our buck. In fact, many foreign assistance dollars never get abroad. Eighty percent of U.S. aid contracts and grants go to U.S.-based organizations and firms, and 95 percent of all food aid purchases, for those of the Members who are farmers in the Midwest, are made in the United States, 95 percent of all of those purchases. Nearly all of our military assistance is spent on U.S. goods and services for those who have the suppliers in their districts who create these particular goods.

Those Members who are considering supporting this amendment should consider this: Isolationism is a far greater

threat to the U.S. economy and to American workers than the meager expenditures that we are doing under this agreement. Even opponents of foreign aid must agree that we have economic interests overseas, including economic interests where people are employed here in the United States by what we promote abroad. The Commerce Department estimates that for every 1 billion dollars' worth of exports, we generate over 20,000 U.S. jobs here at home. In that regard, U.S. assistance to promote economic and political stability in developing countries is very, very dramatic.

As we approach the 21st century, we have to understand, as Madeleine Albright, our Secretary of State, has said, we cannot have foreign policy on the cheap. I am talking about looking at the bottom line, our interests here at home. Our interests here at home fueled by the meager expenditure we make in this regard in the context of our entire budget.

In fact, being able to dictate what the new technologies are at Geneva in the respective organizations that we are participating in; promote U.S. interests abroad; promote the technological advancements that we have set in this service economy, that we have the ability to make a difference in; promote, as I just did in our trip to Africa and South Africa the hundreds of millions of dollars of expenditures by the pharmaceutical industry that are under threat because of a change in South African law as it relates to that pharmaceutical industry, so important to my State of New Jersey, we cannot be engaged in those arguments if we do not have the proper representation at our embassies abroad.

Mr. SMITH of New Jersey. Mr. Chairman, I move to strike the requisite number of words

Mr. Chairman, I rise to oppose the amendment. I do so with some reluctance. The gentleman from South Carolina [Mr. Sanford] is a respected and valuable member of our committee. I know that he acts from exactly the right motives in offering this amendment.

I would warmly support this amendment if some of the cuts came to the multibillion dollar foreign aid accounts, of course, not the foreign aid that goes to save children's lives or feed the hungry, but the foreign aid that goes to international social engineering and sometimes to prop up dictatorships. But let me remind Members that we have already cut the major foreign aid provisions out of this bill. They are not in the bill that is before this body.

Then let us look at the numbers. The total spending in this bill, and this is the administration of foreign relations and refugee protection—it is not foreign aid per se although there are some provisions in it—the total spending in this bill is only 3.1 percent over fiscal year 1997, which is approximately the rate of inflation.

There is no money in this bill to fund empire-building, no money for big new programs or even expansion of old ones. The bill is already substantially below the administration's budget request for fiscal year 1998, approximately \$181 million below the administration's request. That is also below the budget resolution, which all of us in this committee have voted for, or at least most of us.

This bill saves money, as against the budget agreement. Again, we are already on record as supporting that agreement. It is a Republican-initiated, administration-backed agreement. We are below that, so anyone who says we are exceeding that—yes, we are below last year's, but we are well in line with the budget resolution.

Second, this bill means even greater savings in fiscal year 1999. If we do not pass this bill, the administration will almost certainly request and perhaps even get higher spending on the State Department and related agencies in fiscal year 1999. This bill actually reduces spending in that fiscal year.

Even more important, we have structured this bill so that the modest increases do not primarily go to fund the Federal bureaucracy. Instead, we enhance profreedom, prodemocracy initiatives such as refugee protection, Radio Free Asia, and human rights programs such as the scholarships for young people who have been forced to flee Tibet, Burma, and East Timor.

Even though the Sanford amendment is not aimed specifically at refugees or at Radio Free Asia, the aggregate cuts it imposes would almost certainly result in cuts in these programs. Unfortunately, the refugee account has already taken a cut in real dollars. The modest funding for refugee protection is not even enough to cover the last couple of years' worth of inflation. In real dollar terms, refugees still take a substantial cut over 3 years. Let us not forget we are awash in refugees. Some 26 million people are refugees throughout the world.

Mr. Chairman, I have a letter that I have received from the InterAction Committee on Refugee Assistance, a dozen organizations, including the principal Catholic, Jewish, Lutheran, and Episcopalian refugee assistance agencies, as well as other humanitarian and human rights groups, which details what these groups call the alarming trend toward reduction of resources for refugee protection overseas.

Mr. Chairman, at the proper time I will ask that that be made a part of the RECORD so Members can see how these cuts, this slowing down of refugee protection money, has hurt the Christian Karen refugees from Thailand to Burma, has hurt people in Liberia and elsewhere, simply because there is not enough money to protect these very vulnerable people.

I also want to call attention to the effect that this amendment will almost certainly have on the enhancement we voted for last week, on the amendment

that I offered to provide and to boost Radio Free Asia by \$70 million. That was, and I want to repeat this as I did last week, an initiative that Speaker GINGRICH came up with; that rather than 8 hours per day of broadcasting, Radio Free Asia ought to be bumped up to 24 hours a day into China, to send the message of freedom and hope to that beleaguered country. This legislation boosts that from the \$10 million in the bill each fiscal year, \$20 million total, by \$70 million. Again, that was an initiative that the Speaker suggested to us.

Mr. Chairman, I ask Members to vote down this amendment. I do so with reluctance, because I so greatly respect the gentleman from South Carolina [Mr. Sanford], but I think we have done a good job.

In my Subcommittee on International Operations and Human Rights, and I know that the presiding chairman will look at this very carefully as well, we have tried to hold the line on spending. It is a good bill. Again, we are almost \$200 million below the budget resolution so we come in under that number.

Mr. Speaker, I insert the following for the RECORD:

AMERICAN COUNCIL FOR VOLUNTARY INTERNATIONAL ACTION, Washington, DC, April 9, 1997.

Hon. BENJAMIN GILMAN,

Chair, House International Relations Committee, Washington, DC.

DEAR CHAIRMAN GILMAN: As you work to develop State Department authorization legislation for fiscal years 1998 and 1999, the undersigned agencies urge you to authorize at least \$700 million for Migration and Refugee Assistance (MRA), and to work with the Appropriations Committee to ensure that this amount is provided. The MRA account has suffered funding reductions in recent years that seriously jeopardizes the protection of refugees worldwide.

In addition, we urge you to increase the authorization level for the Emergency Refugee and Migration Assistance account to \$100 million. This life saving account is a no-year appropriation that has been essential in providing needed flexibility to the Administration to address emergency needs such as the most recent refugee crisis in the Great Lakes Region of Africa.

The authorized level for MRA is currently \$671 million, and this amount was appropriated for fiscal years 1994 through 1996. However, for FY 1997 the appropriation was reduced to \$650 million (which is the amount requested by the Administration for FY 1998). In addition, Congressional appropriators permitted \$12 million of the FY 1997 MRA funding to be used for the administrative expenses of the State Department's Bureau for Populations, Refugees, and Migration (PRM), thus reversing a prohibition on such use of MRA funds that had existed for the previous two years (during those two years, PRM administrative expenses were funded through appropriations for Diplomatic and Consular functions). The Administration again seeks \$12 million for this purpose in FY 98. The effect of this earmark is to further reduce the amount available for direct assistance to refugees. In real terms, this means that unless Congress acts this time, there will be \$33 million less available for refugees in fiscal year 1998 as compared

to 1996. This real reduction in resources for refugees overseas is not acceptable.

Within the MRA account, the funding specified for overseas assistance (\$468 million in FY 1997) is used for contributions to international organizations, primarily the United Nations High Commissioner for Refugees (UNHCR). The role of UNHCR in providing life-saving and other assistance to refugees is critical to the protection goal of U.S. refugee policy. For this reason, inadequate MRA funding has a direct impact on the achievement of refugee protection.

## EXAMPLES OF UNMET REFUGEE PROTECTION NEEDS

In recent months, several alarming trends have been noted. Among these is understaffing in UNHCR's protection division. Site visits by many of our agencies to refugee situations worldwide regularly find that UNHCR's protection corps is dangerously understaffed, which exposes refugees to serious risks and deprives UNHCR of the ability to fulfill its primary task of protection. The results of inadequate resources are seen in the following examples, provided through site visits by our organizations:

Å site visit to Uganda in Central Africa in 1996 found that UNHCR did not have a single protection officer in northern Uganda to monitor the grave protection needs of 200,000 Sudanese refugees there. More than 100 Sudanese were killed in northern Uganda last year during rebel raids on refugee settlements. Similarly, in West Africa UNHCR had a single protection officer in the field to address the needs of 300,000 Liberian refugees in Ivory Coast. These refugees lack proper identification cards and are vulnerable to harassment and abuse by local soldiers as well as by combatants infiltrating refugee sites from Liberia

In Burundi some 70,000 Burundian refugees were to be repatriated into potentially dangerous areas of the country, UNHCR had to suspend its resettlement efforts in part because it lacked the resources to monitor the safety of returnees. Because of Burundi's dangerous highways, UNHCR needs an expensive air capacity to monitor the safety of recent returnees and gain an early warning capacity for new refugee flows in inaccessible areas of the country.

The United States has advocated for elections in Liberia at the earliest appropriate time, even though 750,000 Liberian refugees—nearly one-fourth of the electorate—are out of the country and potentially disenfranchised. In order to ensure the credibility of any Liberian election, UNHCR may need to bring the electoral process to Liberian refugees if conditions remain too dangerous to bring refugees home to Liberia to vote. It would be an expensive but important

undertaking. In India, UNHCR has terminated assistance to many urban refugees living in Delhi because of lack of funds. The refugees, who live in dire circumstances even with UNHCR assistance, have been despondent, saying that they have no means to survive. One refugee killed herself after her assistance was terminated.

In Nepal, border guards continue to hand over Tibetan refugees to the Chinese authorities. UNHCR is only able to visit the border occasionally, when a full-time presence would be warranted. Also in Nepal, UNHCR has reduced the level of assistance to Bhutanese refugees, despite the fact that there are not prospects for their repatriation or local integration.

## UNMET NEEDS IN THE VOLUNTARY RETURN OF

In addition, underfunding of UNHCR's core programs and special initiatives prevents needed assistance to refugees, thwarts efforts at repatriation, and in other ways undermines the goals of the U.S. refugee program. The results of inadequate resources are seen in the following examples, provided through site visits by our organizations:

Landmines have become a more prevalent danger to repatriation. The pending return of 300,000 refugees to Angola is a case in point—Angola is estimated to contain as many as 10 million landmines. A major coordinated effort with international organizations is needed to address this major impediment to safe repatriation. The threat of landmines affects relief routes and repatriation routes, and necessitates landmines awareness programs among refugees. Removal of landmines is usually an expensive but necessary component of reconstruction to facilitate the voluntary return of refugees.

A massive repatriation of 300,000 refugees to Sierra Leone under a fragile peace accord is being pursued. Yet UNHCR's financial constraints have impeded efforts to place a protection officer in the field outside the capital. Similar constraints exists in Liberia as plans for a massive repatriation effort from Ivory Coast and Guinea are being considered. A site visit to Guinea in 1996 found that broken delivery trucks were hampering food deliveries to 200,000 Liberian refugees over some of Africa's most difficult roads. Lack of spare parts for truck repairs is a major problem. The UNHCR had two field officers trying to meet the assistance needs of 200,000 refugees. Some experts consider the acceptable ration to be one field officer per 25,000 refugees

One of the most promising young countries in Africa. Eritrea, still waits the return home of up to 300,000 refugees. Their repatriation has been stalled for three years, in part by the expense of conducting a repatriation program that provides the level of support that returnees will need in order to rebuild after decades of destruction from civil war.

American agencies working on the ground in Bosnia continue to report the lack of shelter, services, and economic activity as a major deterrent to repatriation of refugees. With the lifting of temporary protection for Bosnians in Europe, there is a need for comprehensive durable solutions to be found. These include voluntary return for most refugees, who will need an infrastructure to be rebuilt in their villages and towns. For others, it will involve resettlement opportunities in third countries such as the United States

### SPECIAL NEEDS OF REFUGEE CHILDREN

UNHCR and other international organizations have recently recognized that special efforts must be made with regard to refugee children. Children constitute over 50% of UNHCR's refugee caseload, and children separated from their parents and normal care givers constitute one of the most vulnerable refugee populations. These children need the assistance of staff trained and equipped to deal with their legal, physical and mental needs.

These services are particularly crucial in order to prevent the recruitment of children as child soldiers, military porters, prostitutes, and forced marriage partners. Refugees families and communities must be assisted in helping their children cope with the effects of physical and psychological trauma and prolonged periods of insecurity and interrupted family life.

With adequate funding and staffing. UNHCR can coordinate with ICRC, UNICEF, nongovernmental organizations, and others to engage in quick intervention, tracing, and reunification programs. These coordinated efforts can help reunite children with caring members of their families or former friends

and neighbors willing to help children preserve their language, culture, and relationships with family and their communities.

Conflicts also produce families headed by children, who need special attention to care for the needs of their younger siblings while in exile and particularly on return to their homelands, where they often lack necessary life and vocational skills. Other children with special needs include older teens who have spent years in exile or refugee camps; demobilized child soldiers; victims of sexual abuse or torture; and handicapped or landmine injured minors.

Only 30% of refugee children benefit from formal educational programs, and often teachers and curriculum for these programs are poor. Agencies are anxious to produce and oversee better teaching training and to provide curriculum materials that are educationally challenging and can help children understand the importance of basic human rights and democratic values. Such efforts will help these young students contribute to the reconciliation of their communities and the rebuilding of their societies.

The MRA account also provides funds for the admission of refugees to the U.S. We wish to note in this regard that over the past several years the Administration has drastically reduced the ceiling for refugee admissions. The current admissions level of 78,000, for example, represents a 13% decrease from the FY96 ceiling of 90,000 which in turn was about 20% lower than the FY95 figure of 112.000. This decrease is clearly contrary to the will of Congress as expressed in last vear's defeat of efforts in both the House and Senate to statutorily cap the number of refugee admissions. In addition, recent letters to the State Department from Members in both chambers have urged that the admissions ceiling be restored to between 90,000 and 100 000

We thank you for your ongoing work on behalf of refugees and other forced migrants, and we appreciate your consideration of our views on this critical funding issue.

Sincerely,

Elizabeth Ferris, Chair, Committee on Migration and Refugee Affairs. Executive Director, Immigration & Refugee Program, Church World Service. On behalf of the following agencies: Tsehaye Teferra, Executive Director, Ethiopian Community Development Council; C. Richard Perkins, Director, Episcopal Migration Ministries; Martin Wenick, Executive Director, Hebrew Immigrant Aid Society; Roger Winter, Executive Director, Immigration & Refugee Services of America, U.S. Committee for Refugees; Robert Devecchi, President, International Res-Committee; Ralston Deffenbaugh, Jr., Executive Director, Lutheran Immigration and Refugee Service; Le Xuan Khoa, President, Southeast Asia Resource Action Center; John Swenson, Director, Catholic Conference/Migration & Refugee Services; Don Hammond, Vice President, World Relief Corporation.

Mr. HASTINGS of Florida. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, I rise today to oppose the Sanford amendment, the amendment of my colleague. Really, honestly, I would say to the gentleman from South Carolina, I will say that he misconstrues foreign aid and foreign assistance and what we do in the United States.

Further, the gentleman's amendment guts foreign affairs spending levels

that we agreed to last week in the budget resolution. Even more important, I think the gentleman ignores the fact, and I heard him in his comments say that we have increased our foreign affairs funding in the last decade, when in fact the last 2 fiscal years we have reduced our foreign affairs funding by 14 percent.

Let me put a human face on this. In January I went with a congressional delegation, the largest one ever to leave the United States to go to China, led by the gentleman from Arizona, JIM KOLBE. Subsequent to that I went with the Speaker of the House again to China in March.

In each instance it was extremely cold in China, particularly in January. We met at our Embassy in China for what is referred to as a country team briefing. That place was leaking and dilapidated. All I can say to Ambassador Sasser and the people that are there is that it must be exceedingly difficult to keep their morale up in just that particular country alone.

I went home in March with a youngster that works at that Embassy who lives in a facility that does not have hot water, did not have heat, and his electricity is off more than it is on. The morale of people in foreign services then, would, of course, be reduced if we find these circumstances.

My colleague, the ranking member, just spoke about being in Angola. I was with him in Angola just 2 weeks ago. When we got there, I do not know whether the gentleman remembers, I would say to the gentleman from New Jersey [Mr. MENENDEZ], but we were told a body was found out on the street the Sunday before we were there. The building next door to the Embassy had been rafed with bullets. Here we have a dilapidated structure, again, with our Ambassador living in it, with potable water being a difficulty, that Ambassador having had malaria seven times, he reported, in addition to others that I have heard that complaint about.

I have talked to the people in the Embassies, and their morale is low. What the gentleman would do is cause that to be a problem.

Mr. SANFORD. Mr. Chairman, will the gentleman yield?

Mr. HASTINGS of Florida. I yield to the gentleman from South Carolina.

Mr. SANFORD. Mr. Chairman, I thank the gentleman for yielding. Does that mean, then, that the morale is very high, for instance, in Argentina, where the Embassy is appraised at over \$20 million?

Mr. HASTINGS of Florida. I cannot say that the morale is high in Argentina, I do not know that. I can tell the gentleman about Angola and about Zaire, the former Congo. I can tell the gentleman about the Ukraine, where 25 percent of all of what the Embassy does is expedite U.S. business problems.

That is where the gentleman is shortsighted, Mr. Chairman. The gentleman is thinking that the money just goes

out and the residual does not leave an impact in the United States of America. It has a tremendous impact, what Embassies do to help American businesses; but even more important, American citizens. We cannot have people, either in tourism or in business, all over the world and not have our facilities to help them.

Mr. SANFORD. If the gentleman will continue to yield, Mr. Chairman, I wholeheartedly agree that our Ambassador staff, our Embassy staffs around the globe do a great job. What I am struggling with is the same thing that the American taxpayer is struggling with. That is that many of them live not in \$200 million homes. I have a long list of residences that are appraised at over \$1 million.

Mr. HASTINGS of Florida. Taking back my time, Mr. Chairman, that is disingenuous. I do not know that Embassy, but I know the one in Prague, in Paris, in England. Many of those buildings were purchased some time ago, sometimes at almost crazy costs that they were sold for.

So surely American citizens do not live in \$20 million homes, but American citizens benefit by low-cost products, American citizens benefit by safe and inhabitable environments that are sometimes produced in circumstances where our Embassies and consulates, which we have already cut immensely around the globe, have caused them to benefit greatly.

That is where I think a part of the mistake is. It is as if we take \$16 billion and throw it, poof, up in the air and nothing comes back to us. One whole lot comes back to this country. In Angola, I heard them discussing how Chevron and how Texaco use our Embassy in helping them to be expedited. I can tell the Members, safety and security is a vital concern. The gentleman's measure would ignore that.

Mr. KOLBE. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, I rise in opposition to the amendment offered by my colleague and I would say my friend, the gentleman from South Carolina [Mr. SANFORD], because he is a very thoughtful Member. However, I disagree with him strongly on the issue of whether or not we should make this kind of cut in our State Department authorization.

Mr. Chairman, it would be appropriate if the chairman of the Committee of the Whole House, gentleman from Kentucky, who is also the chairman of the Appropriations subcommittee that funds the State Department, were down here speaking on this. I do not presume to speak for him. But having worked with him for the last 10 years on this issue, I think I have some understanding, as I know the gentleman has an even greater understanding, of the needs in foreign policy.

I would like to focus on one reason that the gentleman from South Carolina gave in support of his amendment. He gave as his fourth reason that the amount of money we are spending in foreign policy does not reflect the reality of the world since the fall of the Berlin Wall.

I would say it is exactly contrary to that. It is precisely because of the fall of the Berlin Wall, it is precisely because of the end of the cold war, that our requirements, our foreign policy responsibilities, have grown apace. The United States still continues to be the only country in the world that is a diplomatic superpower, a military superpower, an economic superpower, and a political superpower. That gives us, whether we like it or not, very substantial responsibilities that we as a country must continue to discharge.

We know this is not a less dangerous world that we live in today simply because of the end of the cold war. Indeed, we find that in many regions of the world conflicts and problems that had heretofore been kept under the surface by an overarching superpower conflict, have now risen to the surface and pose potential dangers to the United States and to the rest of the world.

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These are problems that pose potential dangers to the security of the world and to peace in various regions of the world.

Not long ago I took a congressional delegation to China. I mention that because during our visit we went to our Embassy in Beijing. One of the things that this amendment would do would be to cut the funds that are available for renovation and repair of Embassies. We are talking about the U.S. mission in what is the largest country of the world from a population standpoint, the third largest country of the world in terms of its gross domestic product, its economy, and the country with the largest trade deficit that the United States has.

In Beijing, our Embassy is woefully inadequate; it is desperately in need of repair; it is leaking through the roof; it has inadequate plumbing and inadequate electricity. Frankly, it does not enhance the credibility of the United States, the largest country of the world, the major power in that region, to be in such a woefully inadequate facility. That sends a message that I believe is the wrong kind of message.

But it is more than just the Embassy renovations we are talking about in this proposed cut. What about the Embassy security? We have Embassies all over the world that desperately need to be upgraded from a security standpoint. We are committed to increasing the amount of broadcasting in Radio Free Asia. We are committed to doing more, as the gentleman from New Jersey said, in refugee protection; and an area that I am concerned about, environmental protections along the United States-Mexico border. Commitments that we made as part of the North American Free-Trade Agreement would be substantially cut as a result of this

amendment. We would be cutting our efforts to try to establish an Embassy in Jerusalem, our efforts to eliminate child labor all over the world. These are just some of the issues that would be affected by this cut.

The reality is, Mr. Chairman, that we have a funding need that is driven in very large part by currency exchange rates. That is one of the things the gentleman from South Carolina did not focus on when he talked about the rising cost of the State Department. Frequently, the cost is beyond our control. Currency exchange rates drive the amount of money we have to spend overseas. It has nothing to do with the actual dollars that we would be appropriating if all those dollars were being spent here at home. But they're not. We have to pay our foreign nationals in their currency. We have to buy food in that currency. We have to pay for repairs in that currency. So we are driven by factors that are often outside the control of the subcommittee, as the chairman well knows, when we appropriate funds in our subcommittee.

I urge my colleagues to not support this amendment. It simply is not the right time to be sending a signal to the rest of the world that we are going to reduce our involvement, that we are going to reduce our commitment to American foreign policy. I urge my colleagues to reject this amendment.

Mr. BERMAN. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, I rise in opposition to the amendment offered by the gentleman from South Carolina. This is probably a fairly easy amendment for the Members of this body to vote for. The political repercussions of a "yes" vote in the short-term future would not be great, and one could certainly find it very attractive to talk about cutting spending and trimming back government.

But I would suggest that in terms of the long-term U.S. national interest, this could be one of the most devastating votes that we could make. We are at the point, in terms of our funding of our diplomatic agencies, that we are getting to the point where the inadequacy of the funding, the level of demoralization of the staff, the lack of ability to deal with the rising cost stemming from terrorism and proliferation and all of the other still existing threats to our national security are going to render our diplomatic agencies unable to meet the challenges that they face.

Just a couple of facts in terms of background. We spend less in our international relations spending now than we spent in fiscal year 1985 in unadjusted dollars. In terms of just straight dollar amounts, we are spending less now than we spent in 1985. The budget for the State Department and other diplomatic agencies has already been cut in the past 2 years by 14 percent.

This amendment violates the budget agreement, overrides the vast majority

of the Committee on International Relations in terms of the appropriate level, removes the flexibility of the appropriators who are dealing with a very difficult situation where three important agencies, the Justice Department, the Commerce Department and the State Department, are all within their budget, and puts an artificial lid on one aspect of that, which makes their ability to make sensible priority decisions much weaker.

It cuts the Embassy security. It limits our ability to build up Radio Free Asia. It cuts refugee protection. It very much impacts in our effort to develop a broader program for the Mexican-United States border which would allow us to ensure that the very necessary commercial relations, if it exists, are documented, that people have the appropriate credentials and at the same time are not able to come across the border illegally. There is no point to going any further with these cuts.

Mr. SANFORD. Mr. Chairman, will the gentleman yield?

Mr. BERMAN. I yield to the gentleman from South Carolina.

Mr. SANFORD. Mr. Chairman, could the gentleman show me any of those cuts?

Mr. BERMAN. Could I show the gentleman the cuts?

Mr. SANFORD. Yes, Mr. Chairman.

Mr. BERMAN. The cuts in what the administration has requested in terms of State Department funding?

Mr. SANFORD. Mr. Chairman, if the gentleman will continue to yield, in other words, I would call a cut a cut from what we are spending today. I think we both know this is simply a freeze at 1997 levels

Mr. BERMAN. Mr. Chairman, we sit here and we decide, we want to build the following Embassies. We want to institute the following new program on the Mexican border. We want the diplomatic security bureau of the Department of State to undertake the following new security measures. We want more commercial attaches in the following Embassy. Then we put on top of that a resolution which freezes the budget. The result of that is a massive cut in other functions that was never anticipated, a reduction in the ability to process passports and all the other basic services that the State Department undertakes. You cannot engage in a whole series of new initiatives and then freeze the budget without expecting massive cuts in other areas.

Mr. SANFORD. Mr. Chairman, I suppose it would be a matter of viewpoint on that. Again, in 1983 the State Department was funded with \$1.9 billion. Today it is funded with \$3.97 billion. To me that would not be a cut.

Mr. BERMAN. Mr. Chairman, fiscal year 1985, using that as the base, we spent more money on the international relations budget in that year than is being proposed by the President to spend this coming fiscal year. This House has already cut the administration's budget in this area by several

hundred million dollars. This amendment would cut it by an additional \$200 to \$300 million. I think that is a terrible mistake. I urge that the amendment be defeated.

Mr. LEACH. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, let me say that I consider the gentleman who has offered the amendment one of the Congress's most distinguished young leaders. My concern, and I would like to extend a little bit beyond, although in full agreement with the last speaker, Mr. BERMAN, as well as the previous speaker, the gentleman from Arizona, Mr. KOLBE, relates to the nature of the world. There are two things that I think this body has to relevantly consider.

As the cold war has come to an end certain international issues are more complicated. It is not just an "us versus them" circumstance. A lot more sophistication is needed. We are also seeing a number of new countries develop. Some of these new countries are former States of the former Soviet Union. Some are former states of a split country, the former Yugoslavia. Some are in other parts of the world.

But the point I would make is that if you want to give legitimacy to these states, you have to recognize them in appropriate ways. That means establish embassies in these countries; that means make it clear that the United States of America legitimizes the state structure that has come into being, which is in our enormous national interest.

Second, if in a very broad sense one can characterize the last half century as being principally one of geopolitics, we all hope and there is certain potential in the making that the next half century will be largely about geoeconomics. In this contest I think an enormous case can be made that to help American business we are going to have to have not less representation abroad but significantly more, particularly in the area of commercial activities and decentralized consulates.

When you have significant countries with regions that are the equivalent manyfold of the average nation-state, it is very important that the United States business community have an anchor in those regions, whether it be the Shanghais or other cities within the new China or whether they be part of the older countries of western Europe. My sense is that we shortchange the Department of State at great risk to the national security of the United States and also in a very significant way to the future of American commerce.

The State Department has done a very poor job in contract with the last century in projecting commerce as a signal mission. But I think in the coming decades on this commercial component of American representation abroad and the need to have structures to support the commercial component are going to be increasingly important.

So as easy as this amendment seems to be to vote for, I think the membership ought to take great caution and support the budget agreement, support the President, who is, after all, all of our President when it comes to foreign policy, and support the leadership of the committee.

Mr. CAPPS. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, I oppose the gentleman's amendment for many reasons, but I wish to speak specifically on cutting off funds to upgrade our facilities in China.

Mr. Chairman, I have been to China. I have been to the U.S. Embassy in Beijing, as others who spoke before me have. I have witnessed the deplorable conditions of the building in which Ambassador Sasser and his very able staff do their work. Our quarters there, in my judgment, are an embarrassment to this country. They need to be upgraded, and this is not an excessive request. It simply has to do with doing what is right so that we can do our work and maintain the morale of our talented and well-trained representatives in Beijing and throughout the world.

This is not the time to adopt an isolationist foreign policy. On the contrary, the allocations for the State Department are justifiable, so I oppose the amendment and I urge my colleagues to vote against it.
Mr. CHABOT. Mr. Chairman, I move

to strike the requisite number of words.

Mr. Chairman, I rise in strong support of the amendment offered by my friend, the gentleman from South Carolina [Mr. SANFORD]. For the first time in recent memory, the Congress is moving away from its free-spending ways. A balanced budget in the next 5 years is now a real possibility. Tax breaks for working American families, albeit not large enough tax breaks, I think we should go much larger than those that are proposed at this time, but they appear to be in the offing. But we could go much further.

The gentleman's amendment, similar to the one I voted for in committee, is a fair one. It simply freezes spending authorization at the level appropriated for fiscal year 1997. Freezes. It was not a cut, although I would support a cut. It is a freeze. We are simply saying that while we work toward a balanced budget, while we reduce taxes for the overburdened American people who are just overtaxed, while we try to move our own citizens off welfare rolls and into productive jobs, that the State Department, the foreign aid bureaucracy and others learn to live on the same allocation appropriated by this Congress for fiscal year 1997.

Mr. Chairman, the gentleman from South Carolina [Mr. SANFORD] in my opinion offers a modest amendment, an amendment that will allow us to proceed even faster to balancing the budget and to giving tax relief to the American people. They are entitled to tax relief.

We keep hearing that we are drastically cutting back, that we are slashing this and slashing that and cutting this. This is not a cut. Some of us would agree to drastically and dramatically cutting, but that is not what this is. This merely freezes last year's levels.

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American families go through this type of process, this decisionmaking process, when they have to set priorities all the time. They oftentimes freeze parts of their budget. This is what we ought to do.

It is a modest proposal. We ought to support it. I know the gentleman has already mentioned this early on, but we have had a lot of folks against this amendment for a while. There are a lot of very significant groups that favor this amendment, such as Women For Tax Reform, Citizens Against Government Waste, the National Taxpayers Union, Citizens For A Sound Economy, Americans For Tax Reform. These very pro-taxpayer groups support this amendment.

I would strongly urge my colleagues to support this amendment.

Mr. SANFORD. Mr. Chairman, will the gentleman yield?

Mr. CHABOT. I yield to the gentleman from South Carolina.

Mr. SANFORD. Mr. Chairman, there has been much talk about cuts, and as my colleague just pointed out, this amendment does not cut, it simply

freezes. But with the conversations that have taken place, I would have thought there would be leaking roofs,

walls falling in.

I want to suggest two places, in addition to again this being a freeze, where savings might come in. One. the State Department itself, as of October 1995, had a list of over 100 properties for potential sale valued at over \$467 million. I want to say that again: \$467 million. That would take care of, again, any of these shortfalls that have been suggested.

The other thing is a lot of the spending that is proposed in this bill, I mean, for instance, \$178 million, we have to multiply these numbers by two; but \$178 million for the International Tropical Timber Organization? How about \$234,000 for the International Natural Rubber Study Organization? Or how about \$134,000 for the International Hydrographic Organization? How about \$203,000 for the Inter-Cotton Advisory national Group? Or \$51,000 for the International Copper Study Group?

There are a host of places wherein we could come up with the savings that would keep our embassies doing what

they ought to be doing.

Mr. CHABOT. Mr. Chairman, reclaiming my time, I urge my colleagues to support this very modest amendment. Many of us would be willing to go much further than this, and really think we should cut. This does not cut, it merely freezes at last year's levels.

Mr. WEXLER. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, I rise in opposition to the amendment and would like to speak to the aspect of the amendment that I believe cuts really close to the American people. Oftentimes when this Congress speaks about foreign affairs, many Americans do not perceive it as something that touches their lives in any concrete fashion.

Ŏne aspect of this amendment, I think, cuts very close to the people in my State, Florida, and in fact to the people of the United States. That is, maybe it is mundane, but that is the ability of Americans to obtain their passports and their visas in a timely

manner.

In my community, if individuals need to get a passport in a fast fashion, they are likely to stand in line for 3 hours, 4 hours, 5 hours, sometimes over a couple of days. If there is an emergency, if there is a business need, a family need, oftentimes it will be very difficult to accomplish that purpose of getting a visa or a passport in a quick fashion.

When this Government was shut down a year and a half ago, extraordinary havoc was created throughout Florida, and I can only imagine throughout the Nation, in the private sector by business people who could not conduct their business.

Now, in fairness, this amendment does not shut down Government, but what it does is it reduces the amount of opportunity, the ability of the State Department to improve their services with respect to Americans obtaining

their passports and visas.

The sponsor of the amendment very eloquently spoke of his three little children and the tax burden that they will incur as they grow up. Well, I too, have three little children, but I would respectfully suggest that the manner in which all of America's children will have the ability to pay for our Government in the 21st century and pay for our obligations to our veterans and our senior citizens and our military forces and the obligation of what we call the American way of life, the manner in which we do that is not to stick our head in the sand and pretend that our opportunities cease at our borders; rather, I believe, it is common sense that the manner in which America's children will have the opportunities in the 21st century to pay for the kind of society we want is to increase our opportunities.

opportunities overseas Increasing means to have a very valid presence overseas. The way in which we increase our economic opportunities, our ability to travel, our ability to trade, our ability to make certain that there is peace rather than conflict is not by cutting money in today's budget, in today's bill, which has already been cut from the President's budget proposal; but rather it is to keep it where the President ultimately wanted.

To do otherwise, I believe, would be to defeat the exact purpose that the sponsor of the amendment seeks, and that is to make there be less of a burden on today's children for tomorrow.

Mr. KINĞSTON. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, I wanted to rise in strong support of the Sanford amendment to reduce this bill by \$265 million, and I also wanted to respond to some of the previous comments.

We have been told that, if the Sanford amendment passes, America would be sticking our heads in the sands and withdrawing from our international responsibilities. Let me give my colleagues some numbers here. This is \$265 million, a lot of money, Mr. Chairman. However, compare that with the overall amount of the bill, which is \$6.3 billion. In addition, later on this year we will pass a foreign aid bill which will be approximately \$12 billion, or somewhere thereabout. In addition to that, we will be spending around \$260 billion on defense. Those are huge numbers.

Mr. Chairman, if I had long hair, this amendment is not even clipping off an inch or two of my long hair. What it does is it plucks out a few of the hairs out of my head. I will still have plenty of hair in my head with or without the Sanford amendment. But I would suggest and recommend strongly that we do have to clip, we do have to trim, because we are over \$5 trillion in debt. That is what this is about. This is about trying to make the future good for our children by not enslaving them year after year from deficit spending and increasing the debt.

I want to give my colleagues three areas where we could find savings in this bill. No. 1, we spend hours, and we have already had two or three amendments on the United Nations. One of them talked about pulling America out of the United Nations, another asked for a study so they could find better ways to restructure. Yet, with this bill, we are increasing support for international organizations \$68 million. That seems a little odd when we have so many Members who want to actually cut out spending.

We have heard that this amendment will cause a lot of the overseas real estate to go in disrepair and have roofs that leak. And yet, Mr. Chairman, we have already passed the Bachus amendment that moved to sell unnecessary real estate that should give us a 5-year savings of \$109 million. Now, that is rather odd, Mr. Chairman, when we are told that this amendment would actually cripple our overseas real estate investment, because the bill itself calls for an increase of \$389 million for the next 2 years, each year, for new real estate.

What is it we are trying to do? On the one hand we are trying to reduce, and on the other hand we are trying to expand. What this amendment does is it forces us to get our priorities right.

What is the third area? One of the

What is the third area? One of the reasons why most Members are ultimately going to support this bill is be-

cause it does consolidate and eliminate two agencies, the Arms Control Disarmament Agency and the U.S. Information Agency.

Now, as one who believes in smaller government, I am excited by this. I think it is very important to consolidate and eliminate duplicative agencies and commissions; and yet this, apparently, is not going to save any money. So why are we doing it; for window decoration? If we are not doing it for more efficiency, why are we doing it? And if we are doing it for inefficiency, is it not true that it will save money?

Mr. Chairman, if we are truthful and sincere about our desire to reduce the size of government and to consolidate and eliminate unnecessary agencies, certainly we are doing that with the implied goal of saving taxpayers' dollars.

The \$265 million is a lot of money back in the First District of Georgia, as I am sure it is in all 435 congressional districts; but in terms of a bill that has a cost of over \$6.3 billion, in terms of \$260 billion in defense that we will be spending around the globe, in terms of \$12 billion in foreign aid we will be spending, this \$265 million is small and it is reasonable. But it is an important and symbolic first step toward fiscal responsibility.

Mr. Chairman, I urge Members to pass the Sanford amendment.

Mr. CALLAHAN. Mr. Chairman, I move to strike the requisite number of words.

My colleagues, when we were in the State senate, we had a parliamentary provision in our rules that would allow us to divide the question on any issue. And when we had an amendment that involved a broad number of areas, we, as members of the State senate, could then make a motion to the chair to divide the issue.

While I respect the sponsors of this amendment, and I think that they are right in wanting to cut Federal Government spending and State Department spending, for the Congress to micromanage to this extent is wrong.

They ought to ask the question on individual amendments. They should ask me if I want to cut Embassy security. Of course, I do not want to cut Embassy security. Our Embassies need security. They need the protection and the money that provides that protection. So maybe we could extract this from the Sanford amendment, and maybe it would be more palatable to me.

They could ask me if I want to cut freedom broadcasting to Cuba. No, I do not want to cut freedom broadcasting to Cuba. So why do we not extract this, Mr. Chairman, from this amendment, and then maybe it would be more palatable to me.

Maybe we could say we want to cut environmental programs along the gulf, the United States-Mexican border. I do not want to do that. There are some parts of the gentleman's measure

that I like, but this micromanaging by the Congress is just wrong.

We cannot dictate to the administrative branch of Government everything. We are going to give them an amount of money and we are going to tell them to spend this money judiciously and spend it in such a manner as it is not wasted. So while I respect the gentleman, and I would like to be able to support the philosophy of what he is trying to do, I think that this type of micromanagement is totally wrong.

Mr. SANFORD. Mr. Chairman, will the gentleman yield?

Mr. CALLAHAN. I yield to the gentleman from South Carolina.

Mr. SANFORD. Mr. Chairman, I would say to the gentleman that my understanding is that the Congress is in charge of the pursestrings of this Nation and that, therefore, this is the kind of micromanaging the taxpayers would expect of us.

Mr. CALLAHAN. Well, Mr. Chair-

Mr. CALLAHAN. Well, Mr. Chairman, reclaiming my time, I understand what the gentleman is saying, but I do not think we can start dictating to the administrative branch of Government, to the State Department that they ought to have blue carpets in their Embassies; we should not have an amendment that says no Embassy can be painted brown or pink.

We ought to recognize that the Constitution gives foreign policy responsibility to the administrative branch of Government. We do hold the pursestrings. I am chairman of the committee that appropriates the money to the State Department for foreign policy, and the chairman here today is the chairman of the committee that handles the State Department affairs, such as most of these things address.

Mr. SANFORD. Mr. Chairman, if the gentleman would be so kind as to continue to yield, the gentleman is precisely right, and that is why this amendment does not attempt to micromanage where any of this money should come from. All it does is freeze at 1997 levels.

Mr. CALLAHAN. I understand that, but, at the same time, this committee, the Committee on International Relations, has gone through hours and hours of hearings trying to draft a bill. Does the gentleman think they do not care about the same things he cares about? Does the gentleman think they just overlooked this or they are trying to give the administration the ability to spend this money in a reckless fashion? Of course they are not.

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Mr. SANFORD. I am on that committee and that is why I am offering it.

Mr. CALLAHAN. And my colleagues should have argued these points in the committee where they have the time, where they have the ability, even giving the administration the authority to come in and to tell them what is wrong with these proposals. These feelgood, look-good amendments are wrong.

I think that it sounds good to be able to go back to our districts and say, we introduced this resolution on this amendment to this bill that was going to do these certain things. But in my opinion, and it is in all respect, and certainly my colleague is in a position, being on the Committee on International Relations, to have input, to talk to his colleagues on the subcommittee and on the full Committee on International Relations and to try to either put it in report language or suggest that the sense of the Congress is this.

But for us to begin amending this bill, telling the administration what they are going to spend their money on, what time of day the ambassadors are going to get up, in my opinion, is absolutely wrong. So I respectfully request that my colleagues recognize that we cannot micromanage to this extent and that they vote against the Sanford amendment.

Mr. MORAN of Virginia. Mr. Chairman, I move to strike the last word.

Mr. Chairman, I rise in opposition to this amendment. This amendment is counterproductive, and, in fact, in many ways it is un-American, because we are the world's leader economically, we are the world's leader in terms of setting social trends, we are the world's leader in terms of showing the wisdom and maturity that the rest of the world expects from us and this amendment weakens our leadership capacity.

To cut the State Department is an implication that they are not doing their job. But is not the proof in the pudding? Is not the proof of whether they are doing their job the view that other countries have of us, the extent to which they look to us for guidance, not just in terms of military judgments but more importantly, in terms of the economic judgments that open up markets for our free enterprise system and our competitively priced products.

We are now in a global economy, a global economy in which the United States has the major stake. In fact, the United States has the greatest interest in this global economy because we have the most productive capacity right now for what the rest of the world wants. We do not have enough of a market within our country to maintain the economic growth that we depend upon for our quality of life, so we need to expand market opportunities around the world.

To do so, it will not be the U.S. Government that is going to be investing the majority of resources, it is not U.S. Government personnel who will be directly responsible for accomplishing this national objective. It is the private sector. It is corporations, it is individual entrepreneurs. But they desperately need people in foreign countries, in our embassies that know the country, that can bail them out of problems that they might encounter, that in fact will represent our economic interests in a mature, in a responsible, and in a professional manner.

That is the job of the State Department. They do it very well. They do not do it as well as they should be able to do it today, because we have cut 3,000 people already out of the State Department. If my colleagues want to find out what the effect of that is, they do not have to go to the families of State Department personnel who may have lost their jobs or may have retired early, but go to the executives of our corporations who are involved in international trade and they will tell you they need more help in American embassies, they need more consulates, they need a State Department that is growing at the pace that our economy is growing, they need a State Department that realizes the importance of the global economy and realizes the importance of American leadership within international economies.

How counterproductive could we be to cripple this essential agency of American interests, these committed professionals who are doing the job that we depend upon? I just cannot imagine that Congress would go along with this shortsighted view. But beyond the economic considerations, think of the hundreds of thousands of young Americans who have died in wars, some wars that could have been ended earlier, some wars that never should have begun. We owe it to them to make sure that we avoid that kind of bloodshed in the future, to make sure we avoid those diplomatic failures, to make sure, in fact, that the 21st century is a time of peace and prosperity.

And as important as the Defense Department is, it is not the Defense Department that is going to achieve that goal to the extent that the State Department will be able to achieve it if they have adequate resources. Because knowledge leads to understanding, which leads to respect, which leads to appreciation, which leads to friendship. And it is that global friendship that serves our national interests and will serve the interests of our children and our grandchildren who otherwise may have to risk their lives because of failed diplomacy.

We cannot afford failed diplomacy. We cannot afford not to have the professionals, the people who are dedicated to American ideals in other countries around the world. Why we would cut the State Department more after we have already cut it so badly is beyond me and I hope far beyond the wisdom of this Congress.

So, Mr. Chairman, I would urge my colleagues in this body to support the peace and prosperity that is a direct result of global economic interpendency and vote "no" on the Sanford amendment—and to do so overwhelmingly.

Mr. HAMILTON. Mr. Chairman, move to strike the requisite number of words, and I oppose the amendment.

Mr. Chairman, I stand in opposition to the Sanford amendment. I want to make several points about it. The first point is that the Sanford amendment is not a cut in the foreign aid budget. There is virtually no foreign aid money in the bill that we are now considering. It is a bill that reauthorizes the State Department.

I know how attractive it is on this floor to support cuts in foreign aid, but I want Members to be very clear that we are not voting here on a foreign aid cut, we are voting with respect to a cut in the State Department authorization bill. What that means is that the cut is aimed at our diplomats and their ability to do their work abroad. That is the first point.

Second, I think the amendment to cut the State Department authorization bill has to be put in some context, and that context simply is that we have had too many cuts already in the so-called 150, or international, account. The international affairs budget has been cut by 30 percent, 37 percent in real terms, since 1986; and as has been mentioned on the floor, in the past 2 years, the funding has been cut by 14 percent.

Now, all of our professional diplomats that I am acquainted with, and I am going to cite some personally in just a moment, believe that these cuts have now begun to harm our ability to conduct foreign policy in a lot of different ways. They cut the diplomatic infrastructure that is crumbling due to funding cuts, which have prevented us from modernizing and maintaining our buildings, making it very difficult for our diplomats to do their exceedingly important work.

It has become increasingly hard to maintain the level of consular services American people deserve overseas. And I suspect there are very few congressional offices that do not deal on a daily basis with demands for consular service from our diplomats. And we have accumulated more than \$1 billion in arrears to international organizations, and that undermines our ability to lead in the world and impedes our ability to get multilateral institutions to follow our aid.

The point, simply, is that I do not think that the Sanford amendment can be taken in isolation, it has to be seen in the context of very sharp cuts in the international account over a period of a good many years.

The third point to make is, and this goes directly to the amendment, is I simply think that the State Department cuts that are proposed by the Sanford amendment are much too deep. The bill when it came to the floor already cut the President's request by \$200 million. We have adopted on this floor additional cuts of roughly \$136 million; and along comes Sanford, which is a \$225 million cut.

If we add all of this up together, what we are doing is we are cutting about half a billion dollars from the President's request. So this is not just a freeze. I know the gentleman from South Carolina [Mr. SANFORD] intends this to be a freeze. And if we look at his amendment itself, that is what he

is seeking to do, to freeze the level of spending. But if we put it into the context of cuts that have already been adopted on the floor and cuts adopted in the committee, then we have got a very, very substantial whack here out of the President's request.

Now, I must say that I think we have to pay some attention to our top diplomats here. They are the ones who we put out on the front line to try to carry the burden of conducting American foreign policy abroad. What is striking here is that every single one of them in recent years, Republican or Democrat, has said to us that we need to maintain the State Department account.

The chairman has a letter signed by Henry Kissinger and George Shultz and Alexander Haig and James Baker and Lawrence Eagleberger and Gen. Colin Powell and Brent Scowcroft. All of those served with great distinction in the Republican administrations, and all of them believe that we have to maintain the level of funding that was reported in the committee bill.

I know that committee bill is not before us, but they want that level of funding and that means they would be in opposition to the Sanford amendment. Add to those names the present Secretary of State, who has been extremely forceful in urging that this 150 account not be cut, add to those names her predecessor, Warren Christopher, and what you have is every single Secretary of State in the past dozens of years, in addition to some of the national security advisers, all urging us to maintain this level of funding, not to freeze it, not to cut it half a billion dollars.

So I would urge my colleagues here to pay respect to our professional Secretaries of State who have urged adequate funding, and to oppose the Sanford amendment, which not only does it cut but it also undermines the budget agreement which we adopted on this floor just days ago by an overwhelming vote. I urge a vote in opposition to the Sanford amendment.

Mr. TAYLOR of North Carolina. Mr. Chairman, I move to strike the last word

Mr. Chairman, I abhor excessive Government spending as much as anyone and, as a member of the Committee on Appropriations, try to take that position. I also support many of the things that my good friend, the gentleman from South Carolina [Mr. SANFORD] supports. I think his outreach to cut spending in all areas of Government is certainly prudent. I cannot defend the State Department on every expenditure or everything it does. I have watched it do many foolish things over the years, as we have all in this body. But I have to oppose this amendment because it is the wrong amendment in the wrong place.

This authorization bill will go to the Appropriations Subcommittee. I would advise and invite my colleague, as a member of that subcommittee, to come in and let us look at areas where there

might be savings, where there might be opportunities to cut waste, and then deliberately take those one piece at a time if clear explanations are not there for the expenditures.

But to arbitrarily cut this much money from the State Department's budget at this time would do exactly what the gentleman from New York  $[Mr.\ GIL \tilde{MAN}]$  has indicated and said clearly it would do. It would create cuts in our security at embassies. It could cut vital expansions of embassies in areas, for instance, such as Russia; badly in Russia. We need a country with 11 time zones, a country with an enormous amount of work to do to the projected market system, to convince them to continue along the ways of the market system and freedom. We need to be putting more and more information and communication there.

### □ 1215

We need to have availability for their members, for their citizens to be able to come to the United States for both business opportunities as well as educational opportunities. We need to have opportunities for our citizens to travel in Russia. That is just one part of the world that is changing dramatically where we need more communication, where we need more representation rather than less.

As we try to project our message through Radio Free Asia or the broadcasting to Cuba or any of the other areas where we are trying to project our point of view, as we try to expand services for the new countries that have been under totalitarian control and are now allowing their citizens to travel and to come out and see what is happening in the free world, we need to be expanding our efforts in these areas. There are opportunities to save, but across-the-board cuts such as this would not be beneficial to any of the efforts for freedom in this country.

Mr. SANFORD. Mr. Chairman, will the gentleman yield?

Mr. TAYLOR of North Carolina. I yield to the gentleman from South Carolina.

Mr. SANFORD. My only question for the gentleman would be, does he think that there might be 3 percent or just shy of 3 percent of waste within the State Department?

Mr. TÂYLOR of North Carolina. It would be difficult without reviewing the entire bill to see. It may be, more than a cut, it may be a shift in resources might be needed more than a cut itself.

Mr. SANFORD. This amendment would leave it up to you all basically to decide on how those resources might shift. All it does is freeze and prevent in essence a 3-percent increase.

Mr. TAYLOR of North Carolina. It would mandate, though, if the need were there, it would restrict us in a way that we would not have the freedom of making that decision. If it was not a question of shifting or if we needed more resources in areas as we men-

tioned a moment ago, either to project our message across the world or to increase our representation in countries such as Russia, it would limit us from doing that.

I would urge, rather than a broad cut, come sit with us in the meetings and work toward seeing which areas could be changed, rather than locking the hands of the appropriators and the authorizers, for that matter, in any further deliberation by a direct freeze at this time.

Mr. GILMAN. Mr. Chairman, I move to strike the requisite number of words.

(Mr. GILMAN asked and was given permission to revise and extend his remarks.)

Mr. GILMAN. Mr. Chairman, I rise in reluctant opposition to the amendment proposed by the gentleman from South Carolina [Mr. SANFORD] who is a distinguished member of our Committee on International Relations.

Mr. Chairman, the funding in this bill is already below the levels set by the gentleman from Ohio [Mr. KASICH] in the budget adopted by this House. The Sanford amendment would result in cuts to a number of key programs, such as cuts in Embassy security and Embassy renovations. It would cut Radio Free Asia which the Speaker has strongly supported. It would cut freedom broadcasting to Cuba, and refugee protection. It would result in cuts to human rights programs for the oppressed people in Tibet, in Burma, and East Timor. Also affected by the cuts in the Sanford proposal would be United States-Mexico border environmental programs, the United States Embassy construction in Jerusalem, and programs to end child labor abuses. The Sanford amendment will cut all of these programs.

I reiterate, funding on this bill is below the Kasich budget resolution. This bill is part of a plan to balance the budget. Our budget chairman, the gentleman from Ohio [Mr. KASICH], supports the bill in its current form. I will also note that the gentleman from Louisiana [Mr. LIVINGSTON], the distinguished chairman of the Committee on Appropriations, the gentleman from Kentucky [Mr. ROGERS], the distinguished chairman of the Subcommittee on Commerce, Justice, State, and Judiciary of the Committee on Appropriations, the gentleman from Alabama [Mr. CALLAHAN], the distinguished chairman of the Subcommittee on Foreign Operations, Export Financing and Related Programs of the Committee on Appropriations, are all united in opposition to the Sanford amendment. This amendment breaks the budget deal negotiated by the gentleman from Ohio [Mr. KASICH] which is strongly backed by the leadership.

Accordingly, Mr. Chairman, I urge our colleagues to defeat the Sanford amendment.

The CHAIRMAN pro tempore (Mr. ROGERS). The question is on the amendment offered by the gentleman from South Carolina [Mr. SANFORD].

Redmond

LoBiondo

The question was taken; and the Chairman pro tempore announced that the noes appeared to have it.

RECORDED VOTE

Mr. SANFORD. Mr. Chairman, I demand a recorded vote.

A recorded vote was ordered.

The vote was taken by electronic device, and there were—ayes 163, noes 261, not voting 10, as follows:

> [Roll No. 179] ANTEC

	AYES—163	
Aderholt	Foley	Pease
Andrews	Fowler	Peterson (PA)
Archer	Ganske	Petri
Armey	Gekas	Pickering
Bachus	Gibbons	Pombo
Baker	Goode	Portman
Ballenger	Goodlatte	Pryce (OH)
Barr	Goodling	Radanovich
Barrett (NE)	Graham	Ramstad
Bartlett	Granger	Riggs
Barton	Gutknecht	Riley
Bass	Hall (TX)	Roemer
Bilirakis	Hansen	Rogan
Blunt	Harman	Rohrabacher
Boehner	Hastert	Royce
Bono	Hastings (WA)	Ryun
Boswell	Hayworth	Salmon
Brady	Hefley	Sanford
		Schaefer, Dan
Bryant Bunning	Herger Hill	Schaffer, Bob
Burr	Hilleary	Sensenbrenne
Burton	Hoekstra	Sessions
	Hostettler	
Camp Campbell	Hulshof	Shadegg Shaw
Cannon Castle	Hunter Hutchinson	Shays Shuster
Chabot		
	Hyde	Smith, Linda
Chambliss Chenoweth	Inglis Istook	Snowbarger Solomon
Christensen	Jenkins	Souder
Coble Coburn	Johnson, Sam Jones	Spence Stearns
Collins	Kim	Stenholm
Combest	Kingston	Stump
Condit	Klug	Sununu
Cook	Largent	Talent
Cox	Lewis (KY)	Tanner
Cramer	Lucas	Tauzin
Crane	Luther	Taylor (MS)
Crapo	Manzullo	Thornberry Thune
Cubin	McCarthy (MO)	
Cunningham	McIntosh	Tiahrt
Danner	McKeon	Traficant
Deal	Mica	Upton
DeFazio	Miller (FL)	Wamp
DeLay	Moran (KS)	Watkins
Dickey	Myrick	Weldon (FL)
Doggett	Nethercutt	Weldon (PA)
Doolittle	Neumann	White
Dreier	Ney	Whitfield
Duncan	Norwood	Wicker
Emerson	Nussle	Young (AK)
English	Parker	Young (FL)
Ensign	Paul	
Everett	Paxon	

### NOES-261

Abercrombie Brown (OH) Dicks Ackerman Dingell Allen Callahan Dixon Baesler Calvert Dooley Baldacci Canady Doyle Barcia Capps Dunn Barrett (WI) Cardin Edwards Bateman Carson Ehlers Ehrlich Becerra Clay Clayton Bentsen Engel Bereuter Clement Eshoo Clyburn Etheridge Berman Berry Conyers Evans Bilbray Cooksey Ewing Bishop Costello Fattah Blagojevich Coyne Cummings Fawell Bliley Fazio Blumenauer Davis (FL) Filner Boehlert Davis (IL) Foglietta Bonilla Davis (VA) Ford Bonior DeGette Fox Borski Delahunt Frank (MA) Franks (NJ) Boucher DeLauro Dellums Frelinghuysen Boyd Brown (CA) Deutsch Diaz-Balart Frost Brown (FL) Furse

Gallegly Gejdenson Lofgren Regula Gephardt Lowey Reyes Gilchrest Maloney (CT) Maloney (NY) Rivers Gillmor Rodriguez Rogers Ros-Lehtinen Gilman Manton Gonzalez Markey Gordon Martinez Rothman Goss Mascara Roukema Roybal-Allard Green Matsui McCarthy (NY) Gutierrez Rush Hall (OH) McCollum Sabo McCrery Sanchez Hamilton Hastings (FL) McDade Sanders Hefner Hilliard McDermott Sandlin McGovern Sawyer Hinchey McHale Saxton Hinojosa McHugh Schumer Hobson McInnis Scott Holden McIntyre Serrano McKinney Hooley Sherman McNulty Shimkus Horn Houghton Meehan Sisisky Hoyer Jackson (IL) Meek Skaggs Menendez Skeen Jackson-Lee Metcalf Skelton (TX) Millender-Slaughter Jefferson Smith (NJ) McDonald John Miller (CA) Smith (OR) Johnson (CT) Minge Smith, Adam Johnson (WI) Mink Snyder Johnson, E. B. Moakley Mollohan Spratt Kaniorski Stabenow Kaptur Moran (VA) Stark Kasich Morella Stokes Kelly Strickland Murtha Kennedy (MA) Nadler Stupak Kennedy (RI) Neal Tauscher Kennellv Northup Taylor (NC) Kildee Oberstar Thomas Kilpatrick Kind (WI) Obey Thompson Olver Thurman King (NY) Ortiz Tierney Kleczka Owens Torres Oxley Turner Klink Knollenberg Packard Velazquez Kolbe Pallone Vento Kucinich Pappas Visclosky LaFalce Pascrell Walsh Waters LaHood Pastor Payne Watt (NC) Lampson Pelosi Watts (OK) Lantos Peterson (MN) Waxman Latham LaTourette Pickett Weller Lazio Pitts Wexler Weygand Leach Pomeroy Levin Porter Wise Lewis (CA) Poshard Wolf Woolsey Price (NC) Lewis (GA) Linder Quinn Wvnn Lipinski Livingston Rahall Yates Rangel

### NOT VOTING-10

Molinari Smith (TX) Farr Flake Scarborough Towns Forbes Schiff Smith (MI) Greenwood

### □ 1240

ALLEN, WELLER, Messrs. SHIMKUS, and Ms. SANCHEZ changed their vote from "aye" to "no."

Messrs. BURTON of Indiana, HYDE, and KIM changed their vote from "no" to "aye."

So the amendment was rejected.

The result of the vote was announced as above recorded.

AMENDMENTS EN BLOC OFFERED BY MR. GILMAN Mr. GILMAN. Mr. Chairman, I offer amendments en bloc.

The CHAIRMAN pro tempore (Mr. GOODLATTE). The Chair would inquire of the gentleman from Indiana Mr. HAMILTON] if he concurs in the offering of this en bloc amendments?

Mr. HAMILTON. I do, Mr. Chairman. The CHAIRMAN pro tempore. The Clerk will designate the amendments

The text of the amendments en bloc is as follows:

Amendments en bloc offered by Mr. GIL-

Strike division A and insert the following (and amend the table of contents accordingly):

### DIVISION A-CONSOLIDATION AND RE-INVENTION OF FOREIGN AFFAIRS AGEN-CIES

### TITLE I—GENERAL PROVISIONS

### SEC. 101. SHORT TITLE.

This division may be cited as the "Foreign Affairs Agencies Consolidation and Reinvention Act of 1997"

### SEC. 102. CONGRESSIONAL FINDINGS.

Congress makes the following findings:

(1) With the end of the Cold War, the international challenges facing the United States have changed, but the fundamental national interests of the United States have not. The security, economic, and humanitarian interests of the United States require continued American engagement in international affairs. The leading role of the United States in world affairs will be as important in the twenty-first century as it has been in the twentieth.

(2) In this context, the United States has a historic opportunity to continue the reinvention of the agencies primarily responsible for implementing the Nation's foreign policies.

(3) The United States budget deficit and the agreement to come to a balanced budget over 5 years requires that the foreign as well as the domestic programs and activities of the United States be carefully reviewed. Wherever possible, foreign programs and activities must be streamlined, managed more efficiently, and adapted to the requirements of the post-Cold War era.

(4) In order to streamline the foreign programs and activities of the United States without jeopardizing United States interests, strong and effective leadership will be required. In order to promote this streamlining process, the proliferation of foreign affairs agencies that occurred during the Cold War must be reversed by reinventing, streamlining, and reorganizing the foreign affairs structure under the strengthened leadership of the Secretary of State.

(5) The continuing reinvention, streamlining, and reorganization of the foreign affairs agencies, the Department of State, the Arms Control and Disarmament Agency, the United States Information Agency, the International Development Cooperation Agency, and the United States Agency for International Development, must ensure that these agencies can effectively confront the new and pressing challenges of the post-Cold War world.

(6) Any reinvention, streamlining, and reorganization of the foreign affairs agencies must recognize the fact that arms control and nonproliferation, sustainable develop-ment, and public diplomacy are now more central than ever to the success of the United States foreign policy. Any integration of these agencies should preserve the unique skills and capabilities of each of the agencies in a reinvented Department of State.

(7) A reinvented, streamlined, reorganized, and more flexible foreign affairs structure under the strengthened leadership of the Secretary of State can more effectively promote the international interests of the United States and enhance the United States' ability to meet the growing foreign policy challenges during the next century.

(8) The new foreign affairs structure should be one that will maintain the quality of and strengthen the public diplomacy and arms control functions now performed by the United States Information Agency and the Arms Control and Disarmament Agency.

### SEC. 103. PURPOSES.

The purposes of this division are-

- (1) to provide for the streamlining and reinvention of the Department of State to enable it better to incorporate additional functions and agencies, manage new responsibilities, make the Department more effective, maximize the efficient use of resources, and make it better able to defend American interests and promote American values abroad;
- (2) to consolidate and integrate certain agencies and certain functions of other agencies of the United States into the reinvented Department of State;
- (3) to ensure that the United States maintains adequate representation abroad within available budgetary resources;
- (4) to ensure that programs critical to the promotion of United States interests be maintained; and
  - (5) to strengthen—
- (A) the coordination of United States foreign policy; and
- (B) the leading role of the Secretary of State in the formulation and articulation of United States foreign policy.

### SEC. 104. DEFINITIONS.

The following terms have the following meanings for the purposes of this division:

- (1) The term "ACDA" means the United States Arms Control and Disarmament Agency.
- (2) The term "agency" means the Department of State, the Arms Control and Disarmament Agency, the United States Information Agency, the International Development Cooperation Agency, and the Agency for International Development.
- (3) The term "AID" means the Agency for International Development.
- (4) The term "Department" means the Department of State.
- (5) The term "officer" is not limited by the meaning of such term under section 2104 of title 5, United States Code.
- (6) The term "reorganization" means integration, transfer, consolidation, coordination, authorization, or abolition.
- (7) The term "Secretary" means the Secretary of State.
- (8) The term "USIA" means the United States Information Agency.

### TITLE II—PLAN FOR CONSOLIDATING, STREAMLINING, AND REORGANIZING THE FOREIGN AFFAIRS AGENCIES

### SEC. 201. REORGANIZATION PLAN.

- (a) REORGANIZATION AUTHORITY.—
- (1) IN GENERAL.—No later than 60 days after the date of the enactment of this Act, the President shall submit to the Congress a reorganization plan for the foreign affairs agencies specifying, in accordance with titles III through VI of this division, the reorganization of the Department of State, the Arms Control and Disarmament Agency, the United States Information Agency, the International Development Cooperation Agency, and the Agency for International Development.
- (2) MANDATORY ELEMENTS.—The plan shall provide for—
- (A) the transfer of the whole or a part of agencies, or of the whole or a part of the functions thereof, to the jurisdiction and control of the Department of State; and
- (B) the consolidation or coordination of the whole or a part of agencies, or of the whole or a part of the functions thereof, with the whole or a part of another agency or the functions thereof.
- (3) DISCRETIONARY ELEMENTS.—The plan may provide for—
- (Å) the abolition of all or a part of the functions of an agency, except that no enforcement function or statutory program shall be abolished by the plan; and
- (B) the consolidation or coordination of a part of an agency or the functions thereof

with another part of the same agency or the functions thereof.

- (b) SUBMISSION OF PLAN.—
- (1) IN GENERAL.—The President shall submit the reorganization plan for the foreign affairs agencies under subsection (a) to both Houses of Congress on the same day and to each House while it is in session. If on the date that is 60 days after the date of the enactment of this Act, the plan has not been submitted and either House is not in session, the plan shall be submitted on the first day thereafter when both Houses are in session.
- (2) INFORMATION REGARDING IMPLEMENTA-TION.—The message of the President, submitted together with the reorganization plan, shall include information regarding implementation of the plan which shall—
  - (A) describe in detail—
- (i) the actions necessary or planned to complete the reorganization,
- (ii) the anticipated nature and substance of any orders, directives, and other administrative and operational actions which are expected to be required for completing or implementing the reorganization, and
- (iii) any preliminary actions which have been taken in the implementation process,
- (B) contain a projected timetable for completion of the implementation process.

The President shall also provide such further background or other information as the Congress may require for its consideration of the plan.

(c) AMENDMENT OF PLAN.—During the 60 calendar-day period after the date on which the plan is submitted to the Congress, the President may transmit to the Congress amendments or modifications to the plan, consistent with this division, which shall be considered as though submitted together with the reorganization plan and shall not affect any effective date or deadline under this division.

### SEC. 202. CONTENTS OF REORGANIZATION PLAN.

- (a) CONTENTS.—A reorganization plan for the foreign affairs agencies submitted under section 201 of this title—  $\,$
- (1) notwithstanding section 1 of the State Department Basic Authorities Act of 1956, may provide for the appointment and pay of one or more officers of any agency, including appointment of additional Under Secretaries and Assistant Secretaries (except that the total number may not exceed the total number of officers previously authorized at Executive Schedule levels III and IV of the agencies subject to this division), if the President determines, and in the President's message submitting the plan declares that, by reason of a reorganization made by the plan, the provisions are necessary;
- (2) shall provide for the transfer or other disposition of the records, property, and personnel affected by a reorganization:
- (3) shall provide for the transfer of such unexpended balances of appropriations, and of other funds, available for use in connection with a function or agency affected by a reorganization, as the President considers necessary by reason of the reorganization for use in connection with the functions affected by the reorganization, or for the use of the agency which shall have the functions after the reorganization plan is effective; and
- (4) shall provide for terminating the affairs of an agency abolished.
- (b) TRANSFERS OF OFFICIALS.—If the reorganization plan for the foreign affairs agencies under section 201 contains provisions pursuant to subsection (a)(1) of this section, an individual holding office immediately prior to the abolition or transfer of the office by this division who was appointed to the office by the President, by and with the advice and consent of the Senate, and who performs

duties substantially similar to the duties of an office proposed to be created under such plan, may, in the discretion of the Secretary of State, assume the duties of such new office, and shall not be required to be reappointed by reason of the abolition or transfer of the individual's previous office.

(c) LIMITATION ON TRANSFERS OF UNEXPENDED BALANCES.—The reorganization plan for the foreign affairs agencies may provide for the transfer of unexpended balances pursuant to subsection (a)(3) only if such balances are used for the purposes for which the appropriation was originally made or for the purpose of reorganization.

### SEC. 203. LIMITATION ON POWERS.

The reorganization plan for the foreign affairs agencies submitted under this title may not provide for, and a reorganization under this title may not have the effect of—

- (1) creating a new executive department, renaming an existing executive department, or abolishing or transferring an executive department or all the functions thereof;
- (2) authorizing an agency to exercise a function which is not expressly authorized by law at the time the plan is submitted to Congress; or
- (3) creating a new agency which is not a component or part of an existing agency.

### SEC. 204. EFFECTIVE DATE AND PUBLICATION OF REORGANIZATION PLAN FOR THE FOREIGN AFFAIRS AGENCIES.

- (a) EFFECTIVE DATE.—A reorganization plan for the foreign affairs agencies submitted pursuant to section 201 shall become effective in accordance with titles III through VI of this Division, on the effective date specified in each such title with respect to the agency or agencies subject to each such title.
- (b) PUBLICATION.—A reorganization plan for the foreign affairs agencies which is effective shall be printed (1) in the Statutes at Large, and (2) in the Federal Register.
- (c) AUTHORITY PRIOR TO EFFECTIVE DATE.— Notwithstanding subsection (a), the reorganization plan for the foreign affairs agencies submitted pursuant to section 201 may provide for the transfer of the whole or part of functions prior to the effective dates established in titles II through VI, including the transfer of personnel and funds associated with such functions.

### TITLE III—UNITED STATES ARMS CONTROL AND DISARMAMENT AGENCY CHAPTER 1—GENERAL PROVISIONS

### SEC. 301. EFFECTIVE DATE.

This title, and the amendments made by this title, shall take effect on the earlier of—
(1) October 1, 1998; or

(2) the date of abolition of the United States Arms Control and Disarmament Agency pursuant to the reorganization plan described in section 201.

# CHAPTER 2—ABOLITION OF UNITED STATES ARMS CONTROL AND DISARMAMENT AGENCY AND TRANSFER OF FUNCTIONS

## SEC. 311. ABOLITION OF UNITED STATES ARMS CONTROL AND DISARMAMENT AGENCY.

The United States Arms Control and Disarmament Agency is abolished.

## SEC. 312. TRANSFER OF FUNCTIONS TO SECRETARY OF STATE.

There are transferred to the Secretary of State all functions of the Director of the United States Arms Control and Disarmament Agency and all functions of the United States Arms Control and Disarmament Agency and any office or component of such agency under any statute, reorganization plan, Executive order, or other provision of law as of the day before the effective date of this title, except as otherwise provided in this division.

## SEC. 313. UNDER SECRETARY FOR ARMS CONTROL AND INTERNATIONAL SECURITY.

- (a) ESTABLISHMENT OF UNDER SECRETARY FOR ARMS CONTROL AND INTERNATIONAL SECURITY.—Section 1 of the State Department Basic Authorities Act of 1956 (22 U.S.C. 2651a) is amended in subsection (b)—
- (1) by striking "There" and inserting the following:
  - "(1) IN GENERAL.—There"; and
  - (2) by adding at the end the following:

"(2) UNDER SECRETARY FOR ARMS CONTROL AND INTERNATIONAL SECURITY.—There shall be in the Department of State, among the Under Secretaries authorized by paragraph (1), an Under Secretary for Arms Control and International Security who shall, among other duties, assist the Secretary and the Deputy Secretary in matters related to arms control and international security policy.".

(b) PARTICIPATION IN MEETINGS OF NA-

(b) PARTICIPATION IN MEETINGS OF NATIONAL SECURITY COUNCIL.—Section 101 of the National Security Act of 1947 (50 U.S.C. 402) is amended by adding at the end the follow-

ing new subsection:

"(i) The Under Secretary for Arms Control and International Security may, in the role of advisor to the National Security Council on arms control, nonproliferation, and disarmament matters, and subject to the direction of the President, attend and participate in meetings of the National Security Council."

# SEC. 314. REPEAL RELATING TO INSPECTOR GENERAL FOR UNITED STATES ARMS CONTROL AND DISARMAMENT AGENCY.

Section 50 of the Arms Control and Disarmament Act (22 U.S.C. 2593a), relating to the ACDA Inspector General, is repealed.

## CHAPTER 3—CONFORMING AMENDMENTS SEC. 321. REFERENCES.

Any reference in any statute, reorganization plan, Executive order, regulation, agreement, determination, or other official document or proceeding to—

(1) the Director of the United States Arms Control and Disarmament Agency, or any other officer or employee of the United States Arms Control and Disarmament Agency, shall be deemed to refer to the Secretary of State; and

(2) the United States Arms Control and Disarmament Agency shall be deemed to refer to the Department of State.

## TITLE IV—UNITED STATES INFORMATION AGENCY

### CHAPTER 1—GENERAL PROVISIONS

SEC. 401. EFFECTIVE DATE.

This title, and the amendments made by this title, shall take effect on the earlier of—

(1) October 1, 1999; or

(2) the date of abolition of the United States Information Agency pursuant to the reorganization plan described in section 201.

# CHAPTER 2—ABOLITION OF UNITED STATES INFORMATION AGENCY AND TRANSFER OF FUNCTIONS

### SEC. 411. ABOLITION OF UNITED STATES INFOR-MATION AGENCY.

The United States Information Agency is abolished.

### SEC. 412. TRANSFER OF FUNCTIONS.

(a) TRANSFER TO SECRETARY OF STATE.—There are transferred to the Secretary of State all functions of the Director of the United States Information Agency and all functions of the United States Information Agency and any office or component of such agency under any statute, reorganization plan, Executive order, or other provision of law as of the day before the effective date of this title, except as otherwise provided in this division.

(b) Preserving the Independence of International Broadcasting.—The Broad-

casting Board of Governors and the Director of the International Broadcasting Bureau shall continue to have the responsibilities set forth in title III of the Foreign Relations Authorization Act, Fiscal Years 1994 and 1995 (22 U.S.C. 6201 et seq.), except that, as further set forth in chapter 3 of this title, references in that Act to the United States Information Agency shall be deemed to refer to the Director of the United States Information Agency shall be deemed to refer to the Director of the United States Information Agency shall be deemed to refer to the Secretary of the State.

## SEC. 413. UNDER SECRETARY OF STATE FOR PUBLIC DIPLOMACY.

Section 1(b) of the State Department Basic Authorities Act of 1956 (22 U.S.C. 2651a(b) is amended—

- (1) by inserting "(1) before "There"; and
- (2) by adding at the end the following new paragraph:
- "(2) Under Secretary for Public DIPLO-MACY.—There shall be in the Department of State, in addition to the Under Secretaries authorized by paragraph (1), an Under Secretary for Public Diplomacy who shall have responsibility, among other duties, to assist the Secretary and the Deputy Secretary in matters related to United States public diplomacy policies and programs, including international educational and cultural exchange programs, information, and international broadcasting.

### **CHAPTER 3—CONFORMING AMENDMENTS**

### SEC. 421. REFERENCES IN LAW.

Any reference in any statute, reorganization plan, Executive order, regulation, agreement, determination, or other official document or proceeding to—

(1) the Director of the United States Information Agency or the Director of the International Communication Agency shall be deemed to refer to the Secretary of State; and

(2) the United States Information Agency, USIA, or the International Communication Agency shall be deemed to refer to the Department of State.

### SEC. 422. APPLICATION OF CERTAIN LAWS.

- (a) APPLICATION TO FUNCTIONS OF DEPARTMENT OF STATE.—Section 501 of Public Law 80-402 section 202 of Public Law 95-426, and section 208 of Public Law 99-93 shall not apply to public affairs and other information dissemination functions of the Secretary of State as carried out prior to any transfer of functions pursuant to this division.
- (b) APPLICATION TO FUNCTIONS TRANSFERRED TO DEPARTMENT OF STATE.—Section 501 of Public Law 80-402, section 202 of Public Law 95-426, and section 208 of Public Law 99-93 shall apply only to overseas public diplomacy programs of the Director of the United States Information Agency as carried out prior to any transfer of functions pursuant to this division.

### TITLE V—UNITED STATES INTER-NATIONAL DEVELOPMENT COOPERA-TION AGENCY

### CHAPTER 1—GENERAL PROVISIONS

### SEC. 501. EFFECTIVE DATE.

This title, and the amendments made by this title, shall take effect on the earlier of— (1) October 1, 1998; or

(2) the date of abolition of the United States International Development Cooperation Agency pursuant to the reorganization plan described in section 201.

### CHAPTER 2—ABOLITION OF INTER-NATIONAL DEVELOPMENT COOPERA-TION AGENCY AND TRANSFER OF FUNC-TIONS

### SEC. 511. ABOLITION OF UNITED STATES INTER-NATIONAL DEVELOPMENT CO-OPERATION AGENCY.

- (a) IN GENERAL.—The United States International Development Cooperation Agency is abolished.
- (b) AID AND OPIC.—Subsection (a) shall not be interpreted to apply to the Agency for International Development (AID) or the Overseas Private Investment Corporation (OPIC)

### SEC. 512. TRANSFER OF FUNCTIONS.

The reorganization plan submitted pursuant to section 201 shall provide for the transfer to another agency or agencies of all functions of the Director of the United States International Development Cooperation Agency and all functions of the United States International Development Cooperation Agency and any office or component of such agencies under any statute, reorganization plan, Executive order, or other provision of law before the effective date of this title, except as otherwise provided in this division.

## TITLE VI—AGENCY FOR INTERNATIONAL DEVELOPMENT

### CHAPTER 1—GENERAL PROVISIONS

### SEC. 601. EFFECTIVE DATE.

This title, and the amendments made by this title, shall take effect on the earlier of—

(1) October 1, 1999; or

(2) the date of reorganization of the Agency for International Development pursuant to the reorganization plan described in section 201

### CHAPTER 2—REORGANIZATION OF AGEN-CY FOR INTERNATIONAL DEVELOP-MENT AND TRANSFER OF FUNCTIONS

## SEC. 611. REORGANIZATION OF AGENCY FOR INTERNATIONAL DEVELOPMENT.

- (a) IN GENERAL.—The Agency for International Development shall be reorganized in accordance with this division and the reorganization plan submitted pursuant to section 201.
- (b) AUTHORITY OF THE SECRETARY OF STATE.—The Agency for International Development shall report to and be under the direct authority and foreign policy guidance of the Secretary of State.
- (c) FUNCTIONS TO BE TRANSFERRED.—The reorganization of the Agency for International Development shall provide, at a minimum, for the transfer to and consolidation with the Department of State of the following functions of the agency:
  - (1) Press office.
  - (2) Certain administrative functions.

### SEC. 1303. PERSONNEL MANAGEMENT.

The official with primary responsibility for matters relating to personnel in the Department of State, or that person's principal deputy, shall have substantial professional qualifications in the field of human resource policy and management.

Strike section 1304 and insert the following:

### SEC. 1304. DIPLOMATIC SECRETARY.

Any Assistant Secretary with primary responsibility for diplomatic security, or that person's principal deputy, shall have substantial professional qualifications in the fields of (1) management, and (2) Federal law enforcement, intelligence, or security.

Strike section 1306.

Strike section 1707.

Mr. GILMAN. Mr. Chairman, I am pleased to offer this en bloc amendment which represents a bipartisan agreement with the administration on how to implement the contentious issue of reorganizing and streamlining our Nation's foreign affairs agencies. This bipartisan agreement is the result of lengthy hours of negotiation, and I want to stress to my Republican colleagues that we have not capitulated on any of the key issues of concern to all of us. This bill still eliminates two agencies, and it does so under a strict timetable that will not permit the abolition of agencies to be indefinitely postponed.

Specifically, Mr. Chairman, this amendment mandates that the Arms Control and Disarmament Agency and the International Development Cooperation Agency will be abolished by no later than October 1, 1998. It further mandates that the U.S. Information Agency will be abolished and the Agency for International Development will be partially folded into the State Department by no later than October 1, 1999. There is no waiver, no escape clause, no smoke and mirrors. The agencies will be abolished.

While the October 1 date we have agreed to is 45 days later in each case than initially proposed, the 45 additional days for these agencies is not too great a price to pay for what we have achieved. The critical point is that the initial administration proposal on reorganization provided for neither the mandatory abolition of agencies nor a definite ending by which consolidation had to occur.

### □ 1345

The agreement we have reached is not only a good agreement, but it will also enable us to move toward conference with solid, bipartisan support for this bill.

Accordingly, Mr. Chairman, I urge all of my colleagues to fully support this en bloc amendment.

Mr. HAMILTON. Mr. Chairman, I move to strike the last word.

(Mr. HAMILTON asked and was given permission to revise and extend his re-

Mr. HAMILTON, Mr. Chairman, I rise in support of the amendment, en bloc amendment offered by the gentleman from New York [Mr. GILMAN], chairman of the committee. I think it changes very dramatically the underlying language of the bill on reorganization of U.S. foreign affairs agencies. I certainly want to commend the chairman of the committee and his staff and those in the State Department who worked very assiduously in the last few days and hours to reach an agreement on this amendment. All of them need to be complimented for their work and their diligence and for the work product they have produced.

I think this amendment is now very close to the language of the amendment I originally proposed a few days

ago, which the administration also supported. The key point is that this amendment now permits the President to have the kind of flexibility he needs to get the reorganization job done. I think the Chairman's amendment builds in some tight deadlines and other requirements that helps to ensure that the President will follow through on his commitments to reorganize in a timely manner.

I believe, as I said earlier, that the President is entitled to organize the executive branch as he sees fit without micromanagement from the Congress. The President has made the commitment to consolidate and to reorganize the foreign affairs agencies, and we need to make sure he has the tools to carry out that commitment. This amendment provides the President with those tools and allows Congress to focus more on results, less on struc-

So I strongly urge the support and adoption of this amendment.

Mr. CALLAHAN. Mr. Chairman, I move to strike the last word.

Mr. Chairman, I rise today in support of the bill being managed by the gentleman from New York [Mr. GILMAN], my good friend, and by the gentleman from Indiana (Mr. HAMILTON). I believe it is a good bill and I believe this en bloc amendment is going to be a pretty good amendment.

At the same time, Mr. Chairman, I want to take this opportunity to address my colleagues and to address both the chairman and the ranking member of the subcommittee. I support, for example, any increase in the efficiency of government. However, someday I would like to take the opportunity to call Bill Rehnquist of the Supreme Court and ask him to come across the street and have a conference with Members of Congress and give us a basic lesson in civics, and that is the Constitution gives foreign policy to the administrative branch of government.

Mr. Chairman, I did not vote for Bill Clinton, but the American people, the majority of them, did vote for him, and we elected him. They elected him to lead foreign policy. For the Congress to continue to try to micromanage the administrative branch of government to the extent that they are telling them, as I mentioned earlier today, what color to paint their embassies is absolutely wrong.

I know that this particular reorganizational effort that is in this en bloc amendment has had a lot of hearing in the Committee on International Relations, and I commend my colleagues for that. I know that there has been a lot of compromise that has taken place in the last few hours regarding some perfecting amendments to the amendment offered by the gentleman from New York, and I applaud that.

But for us today to tell the administration how they are going to reorganize I think is absolutely wrong. If we want to tell them to reorganize, that is one thing. I understand that the amendment at this point basically does that instead of telling them how to reorganize. They have been talking about reorganization of USAID for the last several months, or the last several years, and we have instructed and pleaded with the administration to take heed. But for the Congress to micromanage to the extent that we start telling the administrative branch of government how they are going to reorganize is in my opinion wrong, and I think it is violative of at least the spirit of the Constitution to do so.

Mr. Chairman, I have listened to the debate for the last several weeks on this issue and I have listened to all of the controversy about Indonesia, and I have talked to some of my colleagues about the problems in Indonesia and I have heard about the problems in Cuba, and certainly, that is what we ought to do, talk about our concerns. We ought to express our views to our colleagues. But at the same time, we must recognize that people are listening to what we say.

Last year on the foreign operations bill, the appropriation bill, for example, there was a great debate talking about we wanted to force the people of Turkey to apologize for a massacre that took place decades ago. It had no business being discussed on the floor of this House, in my opinion. And the Turks, when we needed them in Korea, they were right there. We accepted them into NATO, and yet at the same time we were sending a message to

them that we disagree with everything they do, simply because of an atrocity that took place decades ago.

During the debate this week we talked about Indonesia, and I know that a lot of people are concerned about the human rights violations in Indonesia. So am I. But at the same time, we have to recognize that Indonesia is a place where Americans are doing business, where our Government is working to improve the very con-

cerns that we have.

They are working to encourage Indonesia to eliminate any possibility of future actions of human rights violations, and we are moving in the right direction. We give them absolutely no credit for what they have accomplished in consultation with our executive branch of government, and yet criticize them and tell them in a sense that we do not like them, that we do not want anything to do with them, while American businessmen are over there creating jobs for American workers. They are building generator plants, they are building the generators in the United States of America. They are creating jobs. They are making progress, for example, in the area of human rights, and we ought to give them credit there and we ought to let our diplomats, the people we have, the people that have been appointed by the President of the United States, the professionals that he has chosen, to negotiate these things rather than us jumping up on the floor of the House every time we visit a foreign country and become pseudo experts on everything in the world. We are not the body to do that. We can give our messages, but we must recognize that people are listening to this.

Since the debate that took place a few days ago on Indonesia, the President, or the head of Indonesia has now notified us that they do not want to participate anymore in IMET training. I think that is wrong. Our military wants to train their people, train them in human rights, train them in the same type of activities so that we can depend upon them should we ever need them

The CHAIRMAN. The time of the gentleman from Alabama [Mr. CAL-LAHAN] has expired.

(By unanimous consent, Mr. CAL-LAHAN was allowed to proceed for 2 additional minutes.)

Mr. CALLAHAN. Mr. Chairman, I would like to insert in the RECORD a letter from Michael McGowan who was once a member of the Board of Governors of the American Chamber of Commerce, which is all of the American companies doing business in Indonesia, and let the Members have the opportunity to read his views, to recognize that there is more to this than just human rights.

We are doing the same thing with China, and I am concerned about that. When China violated human rights and they locked up Harry Wu, I was one of the ones that accompanied the gentleman from Louisiana [Mr. LIVING-STON], the chairman of the Committee on Appropriations, to go to China to try to get Harry Wu out of jail. We should do those things. We should encourage them, but it is like a child coming home with a B-plus and is criticized for not getting an A.

So I want the Members of this body to know that people are paying attention to us, that we should recognize that we have diplomats to work out these problems, that we do have the right to express our concerns, but that we ought to be a little bit more cautious and we ought to be a little bit more cautious on the micromanagement of the Federal Government, of the executive branch of Government, in making certain that we give them the latitude that they need, that is necessary, to reorganize USAID, or any other department that we have jurisdiction over.

JUNE 9, 1997.

Hon. SONNY CALLAHAN,

Committee on Appropriations, U.S. House of Representatives, U.S. Congress, Washington DC

DEAR CHAIRMAN CALLAHAN: With regard to the recent congressional debate concerning the Republic of Indonesia, I would like to offer you some personal comments as a seventeen year resident of Indonesia and a member of the Board of Governors of the American Chamber of Commerce in Indonesia.

First, the current debate in the congress does little to further U.S.-Indonesia bilateral relations. Constructive engagement with Indonesia both at a governmental level and

through increased bilateral trade and other exchanges will bear more fruit. Through continuing constructive engagement, American policies, principles and values can be best demonstrated to Indonesia. Continuing open debate on the applicability of punitive sanctions does nothing to further this relationship. Should sanctions be imposed, they serve as a double obstacle to continuing engagement by prohibiting new trade and exchange initiatives, while curtailing existing trade and exchange. This is bad for U.S. export growth, and costs American citizens jobs.

While no one can dispute that serious failures occurred in Timor-Timor, the government of Indonesia has demonstrated "Continuous Improvement" of its human rights record as exemplified by its performance during the Timika riots in the province of Irian Jaya and more recently during the elections. Although Indonesians suspected of causing civil disorder have been detained, no deaths have been attributed to government intervention.

Indonesian citizens deem the recent campaign to have been fairly conducted. From the start, the ruling party GOLKAR was never questioned with regard to its majority, only the degree of its majority.

Religious freedom is a tenet of the country's national philosophy. President Soeharto, himself a devout Muslim, openly participates in observances of other religious festivals such as Christmas and Easter.

To a great extent, the current debate in the U.S. is driven by reports of "bad news." This is not surprising as in the old cliché "bad news, sells papers." What I feel is required is as follows:

Continuing Constructive Engagement between the U.S. and Indonesian Governments. Increasing U.S. Trade with Indonesia together with increasing the presence of U.S.

gether with increasing the presence of U.S. business to demonstrate the application of American Values and Principles.

I thank you for this opportunity to express my thoughts.

Very truly yours,

MICHAEL C. McGOWAN.

Ms. ROS-LEHTINEN. Mr. Chairman, I move to strike the requisite number of words.

I am very pleased to stand in support of the Gilman amendment, and I would like to yield my remaining time to the gentleman from New York [Mr. GILMAN], the very able chairman of the Committee on International Relations who conducts his committee, as well as the amendments on the floor, in a very fair, bipartisan manner, and it has been an honor for me to be a part of his committee

Mr. GILMAN. Mr. Chairman, I thank the gentlewoman for yielding, and I thank her for her support of this amendment. She is a distinguished subcommittee chairman on our committee. I wanted to take this opportunity with regard to the adoption of this amendment, and to also discuss the final passage of this measure.

I would like to note to my colleagues that this measure, as my colleagues consider their final vote, contains no U.N. arrearages, contains no foreign aid, consolidates two Federal agencies that are in the en bloc amendment, merging them into the State Department, pursuant to the President's announcement with regard to the Arms Control Agency and the U.S. Informa-

tion Agency, and contains traditional State authorization funding passed regularly by Congress, authorizing appropriations for USIA, for State, and ACDA. It contains anti-Castro provisions that will help tighten the economic squeeze on Cuba. It funds important United States-Mexico environmental border programs.

It contains provisions nailing deadbeat diplomats who drink, drive, and kill, winning the endorsements even of our Mothers Against Drunk Driving, and most important, it has been endorsed by Secretaries of State Eagleburger, Baker, Shultz, Haig, and Kissinger, along with National Security Advisors General Colin L. Powell and General Brent Scowcroft.

Mr. Chairman, as we wind up our debate on this bill, I would also like to thank some of the people for their contributions in support of the measure. I would like to thank Members on both sides of the aisle who have cooperated both in committee and here on the floor in particular. I want to thank the gentleman from New Jersey [Mr. SMITH], the distinguished chairman of our Subcommittee on International Operations and Human Rights, who is responsible for a good portion of the bill that is before us and marked up a significant part of it in subcommittee.

I also want to thank the gentleman from Nebraska [Mr. BEREUTER], the chairman of our Subcommittee on Asia and the Pacific, who has been especially supportive, and our other distinguished subcommittee chairpersons who have made contributions.

I want to thank our distinguished ranking Democratic member, Mr. HAM-ILTON, for his cooperation in working out a bipartisan approach to this bill, and hopefully, we will both be able to get support for this in the other body. The staff and the committee on both the majority and the minority side have worked especially hard on this bill and deserve the thanks of all of our Members. We have also had vital assistance from the Office of Legislative Counsel and from the expert Parliamentarians

Finally, Mr. Speaker, I would like to express my appreciation to you and your predecessors in the chair for an extensive, long consideration of this measure.

Mr. Chairman, again I urge my colleagues on both sides of the aisle to give their support to this bipartisan measure on the final vote.

□ 1300

Mr. SERRANO. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, when the Committee rises and reports this bill to the House, I understand that a separate vote may be called for on the amendment I offered that was adopted in the House last Wednesday. If that should occur, it is my intention to call for a separate vote in the House on several other amendments that passed in the Committee of the Whole.

My amendment requires that the Secretary of State issue a report every 3 months listing all complaints by the Government of Cuba to the United States Government agencies. If we are going to be taking another vote on this amendment, I believe then that some other amendments also deserve another vote.

My amendment is not controversial; rather, its purpose is to make sure that Congress has enough information to make informed judgments on our policies toward Cuba. There is no reason to select this particular amendment out of all of the amendments that have been agreed to for a revote. In fact, there is no reason to vote against my amendment, unless Members do not want to see the more balanced and complete view of Cuba that these State Department reports could present. I believe that this information will help Congress make wiser decisions and perhaps prevent future misunderstand-

ings.

For example, before the Brothers to the Rescue planes were shot down on February 24, 1996, Cuba made over 10 complaints to the Federal Aviation Administration about the group's violations of Cuban airspace. If Congress had seen these complaints, this tragedy

might have been prevented.

At present the Cuban Government makes formal complaints to the State Department, but complaints are also made to other agencies, such as the FAA or the American interest section in Havana. Some complaints have involved violations of Cuban airspace, the dropping of leaflets in Havana that the Cuban Government finds offensive, traveling too close to Cuban shores, and even, according to the Cuban Government, terrorist acts against Cuban territory.

My amendment would put these complaints in one comprehensive report. If a separate vote is asked on my noncontroversial amendment, whose purpose is to give Congress information, I will ask for separate votes totaling close to 26 on many of the other amendments already passed.

Mr. DIAZ-BALART. Mr. Chairman, I

Mr. DIAZ-BALART. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, I find it very interesting, to say the least, that our colleague on the other side of the aisle has just called the amendment that he introduced in this legislation late at night, when there were literally two other Members on the floor, noncontroversial.

It would be the first time in the history of the United States that taxpayer funds would have to be spent, United States taxpayer funds would have to be spent, every 90 days to file a report by the United States Government with regard to any and all complaints against United States citizens made by the dictatorship of Cuba, one of the handful of terrorist states on the list of terrorist states by the State Department.

It is important that we recognize what the so-called noncontroversial amendment that we are simply seeking a vote on, what that would do. United States taxpayer funds would have to be expended so that any and all complaints made by the terrorist state, the dictatorship of Cuba, any complaints against United States citizens, any and all complaints, would have to be reported on and paid for by United States taxpayers. To call that a noncontroversial amendment is really almost inconceivable.

Now, we are simply asking for a vote, and we are going to ask a vote, the gentlewoman from Florida [Ms. Ros-Lehtinen] is going to ask for a vote at the appropriate time. It seems inconceivable that that would be called not only noncontroversial but that in any way it would be implied as though it were something excessive on our part to ask for a vote.

Ms. ROS-LEHTINEN. Mr. Chairman, will the gentleman yield?

Mr. DIAZ-BALART. I yield to the gentlewoman from Florida.

Ms. ROS-LEHTINEN. Mr. Chairman, I thank my colleague for yielding to me.

Mr. Chairman, for our colleague in New York, we do not mean to tie up the time of our colleagues on revote after revote after revote. It is the gentleman who is going to be asking for that. We merely want to call a vote on an amendment which is very controversial, which asks U.S. taxpayers to fund a Castro investigation.

We think there are better uses for the scarce resources of our Nation than to give credibility to a dictator's false accusations. The U.S. Department of State is not an agency of Fidel Castro. We should not treat it as such. Yet, that is what this amendment asks for, so we believe that there are better uses of taxpayer funds.

We are not calling for 20-some-odd votes. The gentleman is the one, I would say to our colleague from New York, who is going to be doing that. We are merely calling for one vote, a roll-call vote, if it is demanded, if we lose on the voice vote; and that is, I think, fair, in the interests of democracy. We are not afraid of votes. We are not afraid of arguing the amendment on its merits.

I think if we had had that opportunity at the appropriate time, I think we would not be in this situation now. We are certainly not worried about the outcome of the vote. We think it is a fair process, when there are more Members present to redebate the issue and revote on the issue. We are not calling for 26 amendment votes, the gentleman is calling for that.

As our colleagues come on the floor, we want them to make sure, after I demand that separate vote on the Serrano amendment, that they understand that the person responsible for them coming time after time to vote is the gentleman from New York [Mr. Serrano], and not their Florida colleagues.

Mr. MILLER of California. Mr. Chairman, I move to strike the requisite number of words.

Mr. Chairman, I would just say that, if somehow an amendment should be revoted because it was passed on the floor when there were very few Members of Congress, that is the history of this bill. Perhaps the gentleman from New York [Mr. SERRANO] is right for a number of other reasons. This entire bill basically has been debated by few or no Members on the floor.

Mr. SERRANO. Mr. Chairman, will the gentleman yield?

Mr. MILLER of California. I yield to the gentleman from New York.

Mr. SERRANO. Mr. Chairman, I thank the gentleman from California for yielding to me.

Mr. Chairman, the gentleman is correct. I came to this floor that evening under the rules of this House and passed an amendment with a number of people on the floor, no different than when other people have passed amendments. The fact of life is that the only reason we are revoting this amendment is because it has to do with the one issue this House never wants to yield on or debate fully.

Second, according to that statement that the gentlewoman made, I think it is proper, then, to revote the others, because some of them passed by a very slim margin. If it is proper to revote one that passed with no vote, then it is proper to revote the other margins.

Then, lastly but not unimportant, I think, it is interesting that so much is made about a report that will come to Congress. I do not know at what point it is improper to tell the taxpayers that Congress should be informed before it makes a decision. But it is interesting to note that at the insistence of some of the people who would be calling for this vote, the bill currently calls for reports on the enforcement of the ongoing Cuban embargo.

In other words, in this bill right now there are provisions for reports to be made to Congress every few months on how that issue is going. So I felt that it was proper to add another report that would balance the issue a little bit, and prevent further problems in the future.

Mr. EWING. Mr. Chairman, I would like to explain a sense-of-the-Congress amendment which calls on the Government of Peru to respect the rights of prisoners to timely legal action. My amendment was adopted by the House as part of Chairman GILMAN's en bloc amendment last week.

The amendment contains strong language commending Peru for their efforts to control drugs and stating that anyone convicted for possession of drugs should face stiff penalties.

A constituent of mine, Jennifer Davis, and her friend Krista Barnes, have been held in prison in Peru for more than 8 months without being formally charged with a crime, without a trial, and without being sentenced. They are being held under horrible conditions which are in violation of basic international standards for the treatment of prisoners. I have a very serious question about whether the United States

should continue sending about \$100 million in foreign aid to Peru every year when that country is denying American citizens protection of their basic human rights and holding them more than 8 months without a trial.

Jennifer and Krista, who are only 20 years old, were arrested in Peru in September 1996 after being recruited by some Peruvians to carry cocaine. They deserve to be punished for this crime, and they know that. In fact, they immediately admitted their guilt and have gone out of their way to cooperate with the police. As a result, three Peruvians who put them up to this have been arrested.

Their willingness to cooperate has benefited them in no way. Eight months later they sit in prison without being charged and without a trial.

The prison where they are being held is not fit for humans. It was built for 230 but has about 700 prisoners, including small children. The women share a communal bathroom with no running water and no soap. The food is unsanitary and they do not receive any milk, vegetables, or fruit. Disease is rampant as well as rats, roaches, and sick animals. Health care is virtually nonexistent and Jennifer has lost over 22 pounds.

My sense-of-the-Congress language calls on Peru to respect the rights of prisoners to timely legal procedures. This is the minimum the American taxpayers should expect in return for the millions of dollars we give to Peru every year. Eight months without bringing charges and without a trial is unreasonable and unacceptable.

Thank you, Mr. Chairman.

The CHAIRMAN pro tempore. The question is on the amendments en bloc offered by the gentleman from New York [Mr. GILMAN].

The amendments en bloc were agreed to.

The CHAIRMAN pro tempore. Under the rule, the Committee rises.

Accordingly the Committee rose; and Speaker pro tempore the GOODLATTE] having assumed the chair, Mr. Rogers. Chairman pro tempore of the Committee of the Whole House on the State of the Union, reported that that Committee, having had under consideration the bill, (H.R. 1757) to consolidate international affairs agencies. to authorize appropriations for the Department of State and related agencies for fiscal years 1998 and 1999, and for other purposes, pursuant to House Resolution 159, he reported the bill back to the House with sundry amendments adopted by the Committee of the Whole.

The SPEAKER pro tempore. Under the rule, the previous question is ordered.

Is a separate vote demanded on any amendment adopted by the Committee of the Whole?

Ms. ROS-LEHTINEN. Mr. Speaker, I demand a separate vote on the so-called Serrano amendment.

The SPEAKER pro tempore. Is a separate vote demanded on any other amendment?

Mr. SERRANO. Mr. Speaker, I demand separate votes on the following amendments numbered on the Clerk's list in the order in which they appear in the bill.

The amendments are as follows: No. 1, the so-called Gilman amendments en bloc; No. 2, the so-called Gilman amendment; No. 4, the so-called Skaggs amendment, as amended by the socalled Diaz-Balart amendment; No. 3, the so-called Smith of New Jersey amendment; No. 6, the so-called Bachus amendment; No. 5, the so-called Hefley amendment; No. 7, the so-called Gilman amendments en bloc; No. 8, the socalled Goss amendment; No. 10, the socalled Gilman amendments en bloc; No. 9. the so-called Coburn amendment: No. 11, the so-called Smith of New Jersey amendment; No. 15, the so-called Fox of Pennsylvania amendment; No. 16, the so-called Lazio of New York amendment; No. 19, the so-called Smith of New Jersey amendment; No. 20, the so-called Gilman amendment: No. 22. the so-called Scarborough amendment, as modified; No. 24, the so-called Nethercutt amendment; No. 26, the socalled Paxon amendment; No. 23, the so-called Nev amendment: No. 25, the so-called Miller of California amendment, as amended by the so-called Diaz-Balart amendment: No. 35, the socalled Rohrabacher amendment; No. 29, the so-called Fox of Pennsylvania amendment.

Mr. Speaker, as I stated before, I demand separate votes on each one.

The SPEAKER pro tempore. Is a separate vote demanded on any other amendment? If not, the Chair will redesignate them en gros.

The amendments were agreed to.

The SPEAKER pro tempore. The Clerk will redesignate the first amendment on which a separate vote has been demanded.

The Clerk redesignated the amendments en bloc.

The SPEAKER pro tempore. The question is on the amendments en bloc offered by the gentleman from New York [Mr. GILMAN].

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

Mr. SERRANO. Mr. Speaker, I object to the vote on the ground that a quorum is not present and make the point of order that a quorum is not present.

The SPEAKER pro tempore. Evidently a quorum is not present.

The Sergeant at Arms will notify absent Members

Pursuant to clause 5(b) 2 of rule XV, the Chair announces that he may reduce to a minimum of 5 minutes the period of time within which a vote by electronic device will be taken on the question of adoption of the amendments on which separate votes have been demanded.

The vote was taken by electronic device, and there were—yeas 420, nays 6, not voting 8, as follows:

[Roll No. 180] YEAS—420

Abercrombie Allen Armey Ackerman Andrews Bachus Aderholt Archer Baesler

Ballenger Barcia Barr Barrett (NE) Barrett (WI) Barton Bass Bateman Becerra Bentsen Bereuter Berman Berry Bilirakis Bishop Blagojevich Bliley Blumenauer Blunt Boehlert Boehner Bonilla Bonior Bono Borski Boswell Boucher Boyd Brady Brown (CA) Brown (FL) Brown (OH) Bryant Bunning Burr Buver Callahan Calvert Camp Campbell Canady Capps Cardin Carson Castle Chabot Chambliss Chenoweth Christensen Clay Clayton Clement Clyburn Coble Coburn Collins Combest Condit Convers Cook Cooksey Costello Coyne Cramer Crane Crapo Cubin Cummings Cunningham Danner Davis (FL) Davis (IL) Davis (VA) DeFazio Delahunt DeLauro Dellums Deutsch Diaz-Balart Dickey Dicks Dingell Dixon Doggett Doolittle Doyle Dreier Duncan Dunn

Edwards

Ehlers

Ehrlich Emerson Engel English Ensign Eshoo Etheridge Evans Everett Ewing Fattah Fawell Fazio Foglietta Foley Ford Fowler Fox Frank (MA) Franks (N.I) Frelinghuysen Frost Furse Gallegly Ganske Geidenson Gekas Gephardt Gibbons Gilchrest Gillmor Gilman Gonzalez Goode Goodlatte Goodling Gordon Goss Graham Granger Green Greenwood Gutierrez Gutknecht Hall (OH) Hall (TX) Hamilton Hansen Harman Hastert Hastings (FL) Hastings (WA) Hayworth Hefley Hefner Herger Hill Hilleary Hilliard Hinchey Hinojosa Hobson Hoekstra Holden Hooley Horn Hostettler Houghton Hoyer Hulshof Hunter Hutchinson Hyde Inglis Istook Jackson (IL) Jackson-Lee (TX) Jefferson Jenkins John Johnson (CT) Johnson (WI) Johnson, E. B. Johnson, Sam Jones Kanjorski Kaptur Kasich Kelly Kennedy (MA) Kennedy (RI) Kennelly Kildee Kilpatrick Kim Kind (WI) King (NY)

Kingston Kleczka Klink Klug Knollenberg Kolbe Kucinich LaFalce LaHood Lampson Lantos Largent Latham LaTourette Lazio Leach Levin Lewis (CA) Lewis (GA) Lewis (KY) Linder Lipinski Livingston LoBiondo Lofgren Lowey Lucas Luther Maloney (CT) Maloney (NY) Manton Manzullo Markey Martinez Mascara Matsui McCarthy (MO) McCarthy (NY) McCollum McCrery McDade McDermott McGovern McHale McHugh McInnis McIntosh McIntyre McKeon McKinney McNulty Meehan Meek Menendez Metcalf Mica Millender-McDonald Miller (CA) Miller (FL) Minge Mink Moakley Mollohan Moran (KS) Moran (VA) Morella Murtha Myrick Nadler Neal Nethercutt Neumann Ney Northup Norwood Nussle Oberstar Obey Ortiz Owens Packard Pallone Pappas Parker Pascrell Pastor Paul Paxon Payne Pease Pelosi Peterson (MN) Peterson (PA) Petri

Pickering

Pickett

Pitts	Schumer	Taylor (MS)
Pombo	Scott	Taylor (NC)
Pomeroy	Sensenbrenner	Thomas
Porter	Serrano	Thompson
Portman	Sessions	Thornberry
Poshard	Shadegg	Thune
Price (NC)	Shaw	Thurman
Pryce (OH)	Shays	Tiahrt
Quinn	Sherman	Tierney
Radanovich	Shimkus	Torres
Rahall	Shuster	Towns
Ramstad	Sisisky	Traficant
Rangel	Skaggs	Turner
Redmond	Skeen	Upton
Regula	Skelton	Velazquez
Reyes	Slaughter	Vento
Riggs	Smith (MI)	Walsh
Riley	Smith (NJ)	Wamp
Rivers	Smith (OR)	Waters
Rodriguez	Smith, Adam	Watkins
Roemer	Smith, Linda	Watt (NC)
Rogan	Snowbarger	Watts (OK)
Rogers	Snyder	Waxman
Ros-Lehtinen	Solomon	Weldon (FL)
Rothman	Souder	Weldon (PA)
Roukema	Spence	Weller
Roybal-Allard	Spratt	Wexler
Rush	Stabenow	Weygand
Ryun	Stearns	White
Sabo	Stenholm	Whitfield
Salmon	Stokes	Wicker
Sanchez	Strickland	Wise
Sanders	Stump	Wolf
Sandlin	Stupak	Woolsey
Sanford	Sununu	Wynn
Sawyer	Talent	Yates
Saxton	Tanner	Young (AK)
Schaefer, Dan	Tauscher	Young (FL)
Schaffer, Bob	Tauzin	0 . ,

### NAYS-6

Cannon Deal Royce Rohrabacher Scarborough Cox

### NOT VOTING-8

Molinari Stark Flake Schiff Visclosky Smith (TX) Forbes

### □ 1339

Messrs. DEAL of Georgia, ROYCE and ROHRABACHER changed their vote from "yea" to "nay.

Mr. BORSKI and

Mr. changed their vote from "nay" ʻyea.

So the amendments en bloc were agreed to.

The result of the vote was announced as above recorded.

The SPEAKER pro tempore (Mr. GOODLATTE). The Clerk will designate the next amendment on which a separate vote has been demanded.

The text of the amendments is as fol-

Amendments offered by Mr. GILMAN: Page 84, line 5, strike "\$1,291,977,000" and insert "\$1,746,977,000".

Page 84, line 6, strike "\$1,291,977,000" and insert '\$1,746,977,000''.

Insert "\$1,740,977,000 .

Strike line 7 on page 110 and all that follows through line 17 on page 112.

Page 84, line 4, insert "(A) AUTHORIZATION OF APPROPRIATIONS.—" before "For".

Page 84, after line 7 insert the following:

(B) PASSPORT INFORMATION SERVICES.—The Secretary of State shall provide passport information without charge to citizens of the

United States, including—

(i) information about who is eligible to receive a United States passport and how and

where to apply;
(ii) information about the status of pending applications; and

(iii) names, addresses, and telephone numbers of State and Federal officials who are authorized to provide passport information in cooperation with the Department of State.

Page 112, strike line 18 and all that follows through line 7 on page 114 and insert the following:

## SEC. 1208. SURCHARGE FOR PROCEEDING CERTAIN MACHINE READABLE VISAS.

Section 140(a) of the Foreign Relations Authorization Act, Fiscal Years 1994 and 1995 (Public Law 103-236) is amended—

(1) in paragraph (2) by striking "providing consular services," and inserting "the Department of State's border security program, including the costs of installation and operation of the machine readable visa and automated name-check process, improving the quality and security of the United States passport, passport and visa fraud investigations, and the technological infrastructure to support the programs referred to in this sentence.'

(2) by striking the first sentence of paragraph (3) and inserting "For fiscal years 1998 and 1998, fees deposited under the authority of paragraph (2) may not exceed \$140,000,000 in each fiscal year and, notwithstanding paragraph (2), such fees shall be available only to the extent provided in advance in appropriations Acts.''; and

(3) by striking paragraph (5).

The SPEAKER pro tempore. The question is on the amendments offered by the gentleman from New York [Mr. GILMAN].

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

### RECORDED VOTE

Mr. SERRANO. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. This will be a 5-minute vote.

The vote was taken by electronic device, and there were—ayes 422, noes 0, not voting 12, as follows:

## [Roll No. 181]

### AYES-422

Abercrombie Bunning Delahunt Burr Ackerman DeLauro Aderholt DeLay Burton Dellums Andrews Callahan Deutsch Diaz-Balart Archer Calvert Camp Campbell Dickey Bachus Dicks Dingell Baesler Canady Cannon Dixon Baldacci Doggett Capps Ballenger Cardin Dooley Barcia Carson Doolittle Barr Castle Dovle Barrett (NE) Chabot Dreier Barrett (WI) Chambliss Duncan Bartlett Chenoweth Dunn Edwards Barton Christensen Clay Clayton Ehlers Bass Ehrlich Bateman Becerra Clement Emerson Bentsen Clyburn Engel English Bereuter Coble Berman Coburn Ensign Berry Collins Eshoo Bilbray Combest Etheridge Bilirakis Condit Evans Bishop Convers Everett Blagojevich Cook Ewing Cooksey Bliley Blumenauer Costello Fawell Blunt Fazio Cox Boehlert Coyne Filner Foglietta Boehner Cramer Bonilla Crane Foley Bonior Crapo Ford Bono Cubin Fowler Borski Cummings Fox Frank (MA) Cunningham Boswell Franks (NJ) Boucher Danner Boyd Davis (FL) Frelinghuysen Brady Davis (IL) Frost Brown (CA) Davis (VA) Furse Gallegly Brown (FL) Deal Ganske Gejdenson Brown (OH) DeFazio

DeGette

Bryant

Gephardt Gibbons Gilchrest Gillmor Gilman Gonzalez Goodlatte Goodling Gordon Goss Graham Granger Green Greenwood Gutierrez Gutknecht Hall (OH) Hall (TX) Hamilton Hansen Harman Hastert Hastings (FL) Hastings (WA) Hayworth Hefley Hefner Herger Hill Hilleary Hilliard Hinojosa Hobson Hoekstra Holden Hooley Hostettler Houghton Hoyer Hulshof Hunter Hutchinson Hyde Inglis Istook Jackson (IL) Jackson-Lee (TX) Jefferson Jenkins John Johnson (CT) Johnson (WI) Johnson, E. B Johnson, Sam Jones Kanjorski Kaptur Kasich Kelly Kennedy (MA) Kennedy (RI) Kennelly Kildee Kilpatrick Kim Kind (WI) King (NY) Kingston Kleczka Klink Klug Knollenberg Kolbe Kucinich LaFalce LaHood Lampson Lantos Largent Latham LaTourette Lazio Leach Levin Lewis (CA) Lewis (GA) Lewis (KY) Linder Lipinski Livingston LoBiondo Lofgren

Lowey

Gekas

Lucas Luther Maloney (CT) Maloney (NY) Manton Manzullo Markey Martinez Mascara Matsui McCarthy (MO) McCarthy (NY) McCollum McCrery McDade McDermott McGovern McHale McHugh McInnis McIntosh McIntyre McKeon McKinney McNulty Meehan Meek Menendez Metcalf Mica Millender-McDonald Miller (CA) Miller (FL) Minge Mink Moakley Mollohan Moran (KS) Moran (VA) Morella Murtha Myrick Nadler Neal Nethercutt Neumann Ney Northup Norwood Nussle Oberstan Obey Olver Ortiz Owens Oxlev Packard Pallone Pappas Parker Pascrell Pastor Paul Paxon Payne Pease Peterson (MN) Peterson (PA) Petri Pickering Pickett Pitts Pombo Pomerov Portman Poshard Price (NC) Pryce (OH) Quinn Radanovich Rahall Ramstad Rangel Redmond Regula Reyes Riggs Riley Rivers Rodriguez Roemer Rogan Rogers Rohrabacher Ros-Lehtinen

Rothman Roukema Roybal-Allard Royce Rush Ryun Sabo Salmon Sanchez Sanders Sanford Sawver Saxton Scarborough Schaefer, Dan Schaffer, Bob Schumer Scott Sensenbrenner Serrano Sessions Shadegg Shaw Shays Sherman Shimkus Shuster Sisisky Skaggs Skeen Skelton Slaughter Smith (MI) Smith (NJ) Smith (OR) Smith (TX) Smith, Adam Smith, Linda Snowbarger Snyder Solomon Souder Spence Spratt Stabenow Stark Stearns Stenholm Stokes Strickland Stump Stupak Sununu Talent Tanner Tauscher Tauzin Taylor (MS) Taylor (NC) Thomas Thompson Thornberry Thune Thurman Tiahrt Tierney Torres Towns Traficant Turner Upton Velazquez Vento Walsh Wamp Waters Watkins Watt (NC) Watts (OK) Waxman Weldon (FL) Weldon (PA) Weller Wexler Weygand White Whitfield Wicker Wolf Woolsey Wynn Yates Young (AK)

Young (FL)

### NOT VOTING-12

Farr Horn Sandlin Molinari Flake Schiff Visclosky Hinchey Porter Wise

### □ 1349

So the amendments were agreed to. The result of the vote was announced as above recorded.

### PERSONAL EXPLANATION

Mr. VISCLOSKY, Mr. Speaker, earlier today. I was unavoidably detained and was not present for rollcall votes 180 and 181. Had I been present, I would have voted "yea" on both.

The SPEAKER pro tempore (Mr. GOODLATTE). The Clerk will designate the next amendment on which a separate vote has been demanded.

The text of the amendment is as follows

Amendment offered by Mr. SMITH of New .Jersey:

Page 96, lines 8 and 9, strike \$334,655,000" ooth places it appears and insert '\$344,655,000'' and ''\$341,655,000'' respectively.

Page 96, lines 21 and 22, strike \$30,000,000" both places it appears and insert "40,000,000" and "33,000,000" respectively.

Page 96, lines 24 and 25, strike "10,000,000" places it appears and '\$30,000,000''

Add at the end of Title XI:

### SEC.

(a) It is the sense of Congress that the United States broadcasting through Radio Free Asia and Voice of America increase to continuous, 24-hour broadcasting in Mandarin, Cantonese, Tibetan, and that broadcasting in additional Chinese dialects be in-

(b) Within 90 days of enactment of this Act, the President shall report to the Congress on a plan to achieve continuous broadcasting in Asia.

The SPEAKER pro tempore. The question is on the amendment offered by the gentleman from New Jersey [Mr. SMITH].

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

### RECORDED VOTE

Mr. SERRANO. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. This will be a 5-minute vote.

The vote was taken by electronic device, and there were—ayes 354, noes 72, not voting 8, as follows:

### [Roll No. 182]

	AYES—354	
Abercrombie	Bentsen	Brown (FL)
Ackerman	Bereuter	Brown (OH)
Aderholt	Berman	Bryant
Allen	Berry	Bunning
Andrews	Bilbray	Burr
Archer	Bilirakis	Burton
Armey	Bishop	Buyer
Bachus	Blagojevich	Callahan
Baesler	Bliley	Calvert
Baker	Blumenauer	Camp
Baldacci	Blunt	Campbell
Ballenger	Boehlert	Canady
Barcia	Boehner	Cannon
Barr	Bonior	Capps
Barrett (NE)	Bono	Cardin
Bartlett	Borski	Carson
Barton	Boswell	Castle
Bass	Boyd	Chambliss
Bateman	Brady	Chenoweth

Istook Christensen Clayton Clyburn Jackson-Lee (TX) Coburn Jefferson Collins Jenkins Combest John Johnson (CT) Cook Cooksey Johnson (WI) Johnson, E. B. Costello Johnson, Sam Cox Coyne Jones Cramer Kaptur Kasich Crane Kelly Crapo Cubin Kennedy (MA) Cunningham Kennedy (RI) Kennelly Davis (FL) Davis (VA) Kildee Deal Kim DeGette King (NY) Delahunt Klug Knollenberg DeLauro DeLay Deutsch Kolbe Diaz-Balart Kucinich Dickey LaFalce LaHood Dicks Lampson Doggett Lantos Doolittle Largent Doyle Latham LaTourette Dreier Dunn Lazio Edwards Leach Levin Lewis (CA) Ehrlich Lewis (KY) Emerson Engel Linder Lipinski English Ensign Livingston LoBiondo Etheridge Lofgren Everett Lowey Ewing Lucas Fawell Maloney (CT) Maloney (NY) Fazio Foley Manton Ford Manzullo Fowler Markey Fox Mascara Franks (NJ) Matsui McCarthy (NY) Frelinghuysen McCollum Frost McCrery Gallegly McDade McGovern Gekas Gephardt McHale Gibbons McHugh Gilchrest McInnis McIntosh Gillmor Gilman McIntyre Gonzalez McKeon Goodlatte McKinney McNulty Goss Meek Menendez Graham Metcalf Granger Green Mica Miller (FL) Greenwood Gutierrez Mink Moaklev Gutknecht Hall (OH) Moran (KS) Hall (TX) Moran (VA) Hamilton Morella Hansen Murtha Harman Myrick Nådler Hastert Hastings (FL) Neal Hastings (WA) Nethercutt Hayworth Neumann Ney Northup Hefley Hefner Herger Norwood Hill Nussle Hilleary Oberstar Hilliard Ortiz Hobson Oxley Packard Holden Hooley Pallone Horn Pappas Pascrell Hostettler Houghton Pastor Paxon Hulshof Pease Pelosi Hunter Hutchinson Peterson (MN)

Hvde

Inglis

Peterson (PA)

Wicker

Petri

Pickering Pickett Pitts Pomeroy Porter Portman Poshard Price (NC) Pryce (OH) Quinn Řadanovich Rahall Ramstad Redmond Regula Reyes Riggs Riley Roemer Rogan Rogers Rohrabacher Ros-Lehtinen Rothman Roukema Roybal-Allard Royce Ryun Salmon Sanchez Sandlin Sawver Saxton Scarborough Schaefer, Dan Schaffer, Bob Schumer Scott Sessions Shadegg Shaw Shays Sherman Shimkus Sisisky Skaggs Skeen Skelton Smith (MI) Smith (NJ) Smith (OR) Smith (TX) Smith, Adam Smith, Linda Snowbarger Snyder Solomon Souder Spence Spratt Stabenow Stearns Stenholm Strickland Stump Stupak Sununu Talent Tanner Tauscher Tauzin Taylor (MS) Taylor (NC) Thomas Thompson Thornberry Thune Thurman Tiahrt Towns Traficant Turner Upton Visclosky Walsh Wamp Watkins Watts (OK) Waxman Weldon (PA) Weller Wexler Weygand White Whitfield

Woolsey Young (AK) Young (FL) Wise Wynn NOES-72 Gejdenson Barrett (WI) Owens Parker Becerra Goode Bonilla Goodling Paul Boucher Hinchev Pavne Brown (CA) Hinojosa Pombo Chabot Hoekstra Rivers Jackson (IL) Clay Rodriguez Clement Kanjorski Rush Coble Condit Kilpatrick Sabo Kind (WI) Sanders Conyers Kingston Sanford Cummings Kleczka Sensenbrenner Lewis (GA) Serrano Danner Davis (IL) Luther Shuster DeFazio Martinez Slaughter McCarthy (MO) Dellums Stokes Tierney McDermott Dingell Dooley Meehan Torres Millender-Duncan Velazquez McDonald Miller (CA) Evans Vento Fattah Waters Filner Watt (NC) Minge Foglietta Frank (MA) Mollohan Yates Obey Olver Ganske NOT VOTING-8 Molinari Farr Stark Flake Weldon (FL) Rangel Schiff Forbes □ 1400 from "aye" to "no. COYNE and Mr. So the amendment was agreed to. as above recorded. rate vote has been demanded.

Mr. GOODLING changed his vote

NADLER changed their vote from "no" to "aye.

The result of the vote was announced

The SPEAKER pro tempore (Mr.

GOODLATTE). The Clerk will designate the next amendment on which a sepa-

The text of the amendment is as follows:

Amendment, as amended, offered by Mr. SKAGGS of Colorado:

Page 97, line 1, insert "(A) AUTHORIZATION OF APPROPRIATIONS' before "For"

Page 97, after line 3, insert the following:

(B) LIMITATION.—Of the amounts authorized to be appropriated under subparagraph (A), no funds shall be used for television broadcasting to Cuba after October 1, "1997, if the President certifies that continued funding is not in the national interest of the United States.

The SPEAKER pro tempore. The question is on the amendment offered by the gentleman from Colorado [Mr. SCAGGS], as amended.

The question was taken: and the Speaker pro tempore announced that the ayes appeared to have it.

### RECORDED VOTE

Mr. SERRANO. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. This is a 5-minute vote.

The vote was taken by electronic device, and there were—ayes 279, noes 149, not voting 6, as follows:

## [Roll No. 183]

### AYES-279

Barr	Bishop
Barton	Blagojevich
Bass	Bliley
Bateman	Blunt
Bentsen	Boehner
Bereuter	Bonilla
Bilirakis	Bono
	Barton Bass Bateman Bentsen

June 11,	1997	
Boswell	Hefley	Pascrell
Boyd	Herger	Pastor
Brady Brown (FL)	Hill	Paxon Pease
Brown (OH)	Hilleary Hinojosa	Pelosi
Bryant	Hobson	Peterson (MN)
Bunning	Holden	Peterson (PA)
Burr Burton	Horn Hostettler	Pickering Pickett
Buyer	Houghton	Pitts
Callahan	Hoyer	Pombo
Calvert	Hulshof	Porter Portman
Camp Campbell	Hunter Hutchinson	Pryce (OH)
Canady	Hyde	Quinn
Cannon	Inglis	Radanovich Rahall
Cardin Carson	Istook Jackson-Lee	Ramstad
Castle	(TX)	Redmond
Chabot	Jenkins	Regula
Chambliss	John	Reyes
Chenoweth Clayton	Johnson (CT) Johnson (WI)	Riggs Riley
Clement	Johnson, E. B.	Rogan
Clyburn	Johnson, Sam	Rogers
Coburn Collins	Jones	Rohrabacher Ros-Lehtinen
Combest	Kaptur Kasich	Rothman
Cook	Kelly	Roukema
Cooksey	Kennedy (RI)	Royce
Cox Coyne	Kim King (NY)	Ryun Salmon
Crane	Kingston	Sanford
Crapo	Klink	Saxton
Cuppingham	Klug	Scarborough Schaefer, Dan
Cunningham Davis (FL)	Knollenberg Kolbe	Schaffer, Bob
Davis (VA)	Kucinich	Sessions
Deutsch	LaHood	Shadegg
Diaz-Balart Dickey	Lampson Lantos	Shaw Shays
Doolittle	Largent	Sherman
Doyle	Latham	Shimkus
Duncan	LaTourette Lazio	Sisisky Skeen
Duncan Dunn	Leach	Skelton
Edwards	Levin	Smith (MI)
Ehlers	Lewis (CA)	Smith (NJ)
Ehrlich Emerson	Lewis (KY) Linder	Smith (OR) Smith (TX)
Engel	Lipinski	Smith, Linda
English	Livingston	Snowbarger
Ensign Etheridge	LoBiondo Lucas	Snyder Solomon
Everett	Maloney (CT)	Souder
Ewing	Maloney (NY)	Spence
Fawell Fazio	Manton	Spratt Stabenow
Foley	Manzullo Mascara	Stearns
Ford	McCarthy (NY)	Strickland
Fowler	McCollum	Stump
Fox Franks (NJ)	McCrery McDade	Stupak Sununu
Frelinghuysen	McHugh	Talent
Frost	McInnis	Tauzin
Gallegly Gekas	McIntosh McKeon	Taylor (NC) Thomas
Gephardt	McNulty	Thornberry
Gibbons	Meek	Thune
Gilchrest	Menendez	Tiahrt Traficant
Gillmor Gilman	Metcalf Mica	Walsh
Goodlatte	Miller (FL)	Wamp
Goodling	Moran (KS)	Watkins
Gordon Goss	Morella Murtha	Watts (OK) Weldon (FL)
Graham	Myrick	Weldon (PA)
Granger	Nethercutt	Weller
Green	Ney	Wexler White
Greenwood Gutierrez	Northup Norwood	Wicker
Gutknecht	Nussle	Wolf
Hansen	Ortiz	Wynn
Hastert Hastings (FL)	Oxley Packard	Young (AK) Young (FL)
Hastings (FL)	Pallone	(* L)
Hayworth	Pappas	

### NOES-149

Abercrombie Berry Clay Coble Allen Bilbray Blumenauer Condit Armey Baesler Boehlert Convers Baldacci Bonior Costello Barrett (NE) Borski Cramer Cummings Barrett (WI) Boucher Brown (CA) Bartlett Danner Davis (IL) Capps Christensen Becerra Berman Deal

LaFalce DeFazio Roemer DeGette Lewis (GA) Roybal-Allard Delahunt Lofgren Rush DeLauro Lowey Luther Sabo DeLay Sanchez Dellums Markey Sanders Dicks Martinez Sandlin Dingell Matsui Sawyer Dixon McCarthy (MO) Schumer Doggett Dooley McDermott Scott Sensenbrenner McGovern Eshoo McHale Serrano Shuster Evans McIntyre McKinney Fattah Skaggs Filner Meehan Slaughter Smith, Adam Foglietta Millender Frank (MA) McDonald Stark Furse Miller (CA) Stenholm Ganske Stokes Minge Gejdenson Mink Tanner Moaklev Gonzalez Tauscher Taylor (MS) Mollohan Goode Hall (OH) Moran (VA) Thompson Hall (TX) Nadler Thurman Hamilton Neal Tierney Harman Neumann Torres Hefner Oberstar Towns Hilliard Turner Obey Hinchey Olver Upton Hoekstra Owens Velazquez Hooley Parker Vento Jackson (IL) Jefferson Visclosky Paul Pavne Waters Watt (NC) Kanjorski Petri Kennedy (MA) Pomeroy Waxman Kennelly Poshard Wevgand Kildee Price (NC) Whitfield Kilpatrick Rangel Wise Kind (WI) Woolsey Rivers Kleczka Rodriguez Yates

### NOT VOTING-6

Archer Flake Molinari Forbes Farr Schiff

### □ 1412

DOGGETT, HOEKSTRA, Messrs. NEUMANN, CRAMER, and WHITFIELD changed their vote from 'aye'' to ''no.

COYNE, CLYBURN, Messrs. FAZIO of California and Ms. EDDIE BERNICE JOHNSON of Texas changed their vote from "no" to "aye.

So the amendment, as amended, was agreed to.

The result of the vote was announced as above recorded.

The SPEAKER pro tempore. The Clerk will designate the next amendment on which a separate vote has been demanded.

The text of the amendment is as fol-

Amendment offered by Mr. Hefley: At the end of chapter 1 of title XII (relatively). ing to Department of State authorities and activities) insert the following new section and amend the table of contents accordingly):

### SEC. 1221. NOTIFICATION OF CRIMES COMMIT-TED BY DIPLOMATS.

Title II of the State Department Basic Authorities Act of 1956 (22 U.S.C. 4301 et seq.; commonly referred to as the "Foreign Missions Act") is amended by inserting after section 204A the following:

### "SEC. 204B. CRIMES COMMITTED BY DIPLOMATS.

'(a) RECORDS.—(1) The Secretary of State shall develop and maintain records on each incident in which an individual with immunity from the criminal jurisdiction of the United States under the Vienna Convention who the Secretary reasonably believes has committed a serious criminal offense within the United States which was not subject to the criminal jurisdiction of the United States. Each such record shall include-

''(A) the identity of such individual; ''(B) the nature of the offense committed y such individual, including whether against property or persons;

"(C) whether such offense involved reckless driving or driving while intoxicated; and

"(D) the number and nature of all other criminal offenses committed in the United States by such individual.

"(2) The Secretary shall submit an annual report to the Congress on the incidents occurring during the preceding year. The report shall include the information maintained under paragraph (1) together with information under section 1706(a).

(b) EDUCATION AND ENCOURAGEMENT OF LOCAL LAW ENFORCEMENT INDIVIDUALS.—The Secretary shall take such steps as may be

necessary.

"(1) to educate local law enforcement officials on the extent of the immunity from criminal jurisdiction provided to members of a foreign mission, and family members of such members, under the Vienna Convention; and

"(2) to encourage local law enforcement officials to fully investigate, charge, and prosecute, to the extent consistent with immunity from criminal jurisdiction under the Vienna Convention, any member of a foreign mission, and any family member of such a member, who commits a serious criminal offense within the United States.

(c) Interference With Local Prosecu-TIONS.—No officer or employee of the Department of State may interfere with any investigation, charge, or prosecution by a State or local government of-

"(1) an alien who is a member of a foreign mission.

"(2) a family member of an alien described in subparagraph (A), or

'(3) any other alien, not covered by immunity from the criminal jurisdiction of the United States under the Vienna Convention.

(d) NOTIFICATION OF DIPLOMATIC CORPS.-The Secretary shall notify the members of each foreign mission of United States policies relating to criminal offenses (particularly crimes of violence) committed by such members, and the family members of such members, including the policy of obtaining criminal indictments, requiring such members to leave the country, and declaring such members persona non grata.

(e) VIENNA CONVENTION.—For the purposes of this section, the term 'Vienna Convention means the Vienna Convention on Diplomatic Relations of April 18, 1961 (TIAS numbered 7502; 23 UST 3227), entered into force with respect to the United States on December 13, 1972.

The SPEAKER pro tempore. The question is on the amendment offered by the gentleman from Colorado [Mr. HEFLEY].

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

RECORDED VOTE

Mr. SERRANO. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. This is a 5-minute vote.

The vote was taken by electronic device, and there were—ayes 386, noes 42, answered "present" 1, not voting 5, as follows:

### [Roll No. 184] AYES-386

Abercrombie	Bachus	Barrett (NE)
Ackerman	Baesler	Bartlett
Aderholt	Baker	Barton
Allen	Baldacci	Bass
Andrews	Ballenger	Bateman
Archer	Barcia	Bentsen
Armey	Barr	Bereuter

H3690 Berry Furse Bilbray Gallegly Bilirakis Ganske Bishop Blagojevich Gejdenson Gekas Gephardt Bliley Blumenauer Gibbons Gilchrest Blunt Boehlert Gillmor Boehner Gilman Bonilla Gonzalez Bono Goode Boswell Goodlatte Boucher Goodling Gordon Bovd Brady Goss Brown (FL) Graham Brown (OH) Granger Bryant Green Greenwood Bunning Gutierrez Burr Gutknecht Burton Hall (OH) Hall (TX) Buyer Callahan Calvert Hansen Harman Camp Campbell Hastert Hastings (WA) Canady Hayworth Cannon Capps Hefley Cardin Hefner Carson Herger Castle Hill Hilleary Chabot Chambliss Hilliard Chenoweth Hinchey Hinoiosa Christensen Hobson Clement Clyburn Hoekstra Holden Coble Coburn Hooley Collins Horn Hostettler Combest Houghton Condit Conyers Cook Hulshof Cooksey Hunter Hutchinson Costello Cox Hyde Covne Inglis Istook Cramer Jackson (II.) Crane Jefferson Crapo Jenkins Cummings John Cunningham Johnson (CT) Danner Davis (FL) Johnson (WI) Johnson E.B. Johnson, Sam Davis (IL) Davis (VA) Jones Kaniorski Deal DeFazio Kaptur DeGette Kasich Delahunt Kellv Kennedy (MA) DeLauro DeLay Kennedy (RI) Deutsch Kennelly Diaz-Balart Kildee Dickey Kilpatrick Dicks Kim Kind (WI) Doggett Dooley Doolittle King (NY) Kingston Kleczka Doyle Dreier Klink Klug Knollenberg Duncan Dunn Edwards Kolbe Ehlers Kucinich Ehrlich LaFalce Emerson LaHood Engel Lampson English Lantos Ensign Largent Eshoo Latham Etheridge LaTourette Evans Lazio Everett Leach Ewing Fawell Levin Lewis (CA) Fazio Lewis (KY) Foley Linder Lipinski Ford Fowler Livingston LoBiondo Frank (MA) Lofgren Lowey Frelinghuysen Lucas Luther

Frost

Maloney (CT) Maloney (NY) Manton Manzullo Markey Mascara Matsui McCarthy (MO) McCarthy (NY) McCollum McCrerv McDade McGovern McHale McHugh McInnis McIntosh McIntyre McKeon McNulty Meehan Menendez Metcalf Mica Miller (CA) Miller (FL) Minge Moakley Mollohan Moran (KS) Moran (VA) Morella Myrick Nadler Neal Nethercutt Neumann Ney Northup Norwood Nussle Oberstar Olver Ortiz Oxley Packard Pallone Pappas Parker Pascrell Pastor Paul Paxon Pelosi Peterson (MN) Peterson (PA) Petri Pickering Pickett Pitts Pombo Pomeroy Porter Portman Poshard Price (NC) Pryce (OH) Quinn Radanovich Ramstad Rangel Redmond Regula Reyes Riggs Riley Rivers Rodriguez Roemer Rogan Rogers Rohrabacher Ros-Lehtinen Rothman Roukema Royce Ryun Sabo Salmon Sanchez Sandlin Sanford Sawyer Saxton Scarborough Schaefer, Dan Schaffer, Bob

Schumer

Traficant Spence Spratt Scott Sensenbrenner Turner Sessions Stabenow Upton Shadegg Stark Vento Stearns Shaw Walsh Wamp Shays Stenholm Strickland Sherman Watkins Watts (OK) Shimkus Stump Shuster Stupak Weldon (FL) Weldon (PA) Sisisky Sununu Skaggs Talent Weller Skeen Skelton Tanner Wexler Tauscher Weygand Tauzin Taylor (MS) Slaughter Whitfield Smith (MI) Smith (NJ) Wicker Taylor (NC Smith (OR) Thomas Smith (TX) Thompson Wolf Smith, Adam Thornberry Wynn Smith, Linda Thune Young (AK) Snowbarger Thurman Young (FL) Solomon Tiahrt Souder NOES-42

Barrett (WI) Jackson-Lee Roybal-Allard Becerra Berman (TX) Lewis (GA) Rush Sanders Bonior Martinez Serrano McDermott Snyder Stokes Borski Brown (CA) McKinney Meek Tierney Clay Millender-Clayton Dellums Towns McDonald Velazquez Dingell Mink Visclosky Murtha Dixon Waters Fattah Watt (NC) Obey Foglietta Owens Waxman Payne Rahall Hamilton Woolsey Hastings (FL)

### ANSWERED "PRESENT"-1

### Filner

### NOT VOTING-5

Forbes Schiff Flake Molinari

### □ 1422

Mrs. CLAYTON changed her vote from "aye" to "no." Mr. SAWYER and Mr. NADLER

changed their vote from "no" to "aye. So the amendment was agreed to.

The result of the vote was announced as above recorded.

### PARLIAMENTARY INQUIRY

Mr. HYDE. Mr. Speaker, I have a parliamentary inquiry.
The SPEAKER pro tempore (Mr.

GOODLATTE). The gentleman will state

Mr. HYDE. Mr. Speaker, I just wonder if we could not take all of these votes on these amendments by sample, rather than actually taking them.

The SPEAKER pro tempore. Clerk will designate the next amendment on which a separate vote has been demanded.

The text of the amendment is as fol-

Amendment offered by Mr. BACHUS:

At the end of chapter 1 of title XII (relating to Department of State authorities and activities) insert the following new section: SEC. 1221. REPORT ON OVERSEAS SURPLUS

## PROPERTIES.

(a) REPORT TO CONGRESS.—Not later than March 1 of each year, the Secretary of State shall submit to the Congress a report listing overseas United States surplus properties for

(b) Use of Funds Received From Sale of OVERSEAS SURPLUS PROPERTIES.—Notwithstanding any other provision amounts received by the United States from the sale of any overseas United States surplus property shall be deposited in the Treasury of the United States to be used to reduce the deficit.

The SPEAKER pro tempore. The question is on the amendment offered by the gentleman from Alabama [Mr. BACHUS1.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

### RECORDED VOTE

Mr. SERRANO. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. This will be a 5-minute vote.

The vote was taken by electronic device, and there were-ayes 283, noes 146, not voting 5, as follows:

## [Roll No. 185]

### AYES-283

English Abercrombie Linder Lipinski Aderholt Ensign Eshoo Andrews Livingston Etheridge Archer LoBiondo Bachus Lucas Evans Baesler Everett Luther Maloney (CT) Maloney (NY) Ewing Fawell Baker Baldacci Foley Ballenger Manzullo Fowler Barcia Mascara McCarthy (MO) Barr Fox Frank (MA) Franks (NJ) Barrett (NE) Barrett (WI) McCarthy (NY) McCollum Frelinghuysen McCrery McDade McHale Barton Gallegly Bass Ganske Bateman Gekas McHugh Berry Bilbray Gibbons McInnis McIntosh Gilchrest Biliraǩis Gillmor McIntyre Bishop Goode Goodlatte McKeon Bliley Metcalf Blunt Goodling Mica Miller (FL) Boehner Gordon Bonilla Goss Minge Bono Graham Moran (KS) Boswell Granger Myrick Green Brady Neal Bryant Greenwood Nethercutt Bunning Gutknecht Neumann Burr Hall (TX) Ney Burton Hansen Northup Buyer Callahan Harman Norwood Nussle Hastert Hastings (WA) Calvert Obey Ortiz Camp Havworth Campbell Hefley Oxley Canady Hefner Packard Pappas Cannon Herger Carson Chahot Hilleary Pascrell Chambliss Hobson Pastor Hoekstra Paul Christensen Holden Paxon Coble Hooley Pease Coburn Hostettler Peterson (MN) Hulshof Collins Peterson (PA) Combest Petri Hunter Condit Hutchinson Pickering Cook Hvde Pickett Cooksey Inglis Pitts Istook Jenkins Costello Pombo Cox Portman Cramer John Poshard Johnson (WI) Crane Price (NC) Prvce (OH) Crapo Jones Cubin Kanjorski Quinn Kaptur Kasich Řadanovich Cummings Cunningham Ramstad Danner Davis (VA) Kelly Redmond Kennedy (RI) Riggs Riley Deal Kildee DeLay Diaz-Balart Kim Rivers Kind (WI) Roemer Dickey Kingston Rogan Kleczka Rohrabacher Doggett Doolittle Klink Ros-Lehtinen Doyle Rothman Klug Knollenberg Dreier Royce Ryun Salmon Duncan Lampson Dunn Largent Edwards Latham Sanchez LaTourette Ehlers Sandlin

Lewis (CA)

Lewis (KY)

Sanford

Saxton

Scarborough Traficant Schaefer, Dan Spence Turner Schaffer, Bob Stabenow Upton Schumer Stearns Vento Stenholm Walsh Scott Wamp Sensenbrenner Strickland Stump Sununu Sessions Watkins Watts (OK) Shadegg Shaw Talent Weldon (FL) Shavs Tanner Weldon (PA) Shimkus Tauscher Weller Weygand Shuster Tauzin Taylor (MS) Sisisky White Taylor (NC) Whitfield Skeen Skelton Thomas Wicker Smith (OR) Thornberry Wolf Thune Young (AK) Smith, Linda Thurman Young (FL) Tiahrt Snowbarger Solomon Tierney

### NOES-146

Ackerman Gutierrez Morella Allen Hall (OH) Murtha Hamilton Armey Nadler Becerra Hastings (FL) Oberstar Bentsen Hilliard Olver Hinchey Bereuter Owens Berman Hinojosa Pallone Blagojevich Horn Payne Blumenauer Houghton Pelosi Boehlert Pomeroy Jackson (IL) Bonior Porter Jackson-Lee Borski Rahall Boucher (TX) Rangel Boyd Jefferson Regula Brown (CA) Johnson (CT) Reyes Brown (FL) Johnson, E. B. Rodriguez Brown (OH) Johnson, Sam Rogers Kennedy (MA) Capps Roukema Cardin Kennelly Roybal-Allard Kilpatrick Castle Rush Clay King (NY) Sabo Clayton Kolbe Sanders Kucinich Clement Sawyer Clyburn LaFalce Serrano Conyers LaHood Sherman Lantos Skaggs Coyne Davis (FL) Lazio Slaughter Davis (IL) Leach Smith (MI) Smith (NJ) DeFazio Levin Lewis (GA) DeGette Smith, Adam Delahunt Lofgren Snyder DeLauro Spratt Lowey Dellums Manton Deutsch Markey Stokes Stupak Dicks Martinez Dingell Matsui Thompson McDermott Dixon Torres Dooley McGovern Towns McKinney McNulty Velazquez Engel Fattah Visclosky Meehan Waters Fazio Filner Meek Watt (NC) Menendez Foglietta Waxman Ford Millender-Wexler Frost McDonald Wise Miller (CA) Woolsev Furse Gejdenson Mink Wynn Moaklev Gephardt Yates Gilman Mollohan Gonzalez Moran (VA)

### NOT VOTING—5

Farr Forbes Schiff Flake Molinari

### □ 1434

Mrs. KENNELLY of Connecticut changed her vote from "aye" to "no." Messrs. NEAL of Massachusetts, FRELINGHUYSEN, SCOTT, and PAXON changed their vote from "no" to "aye."

So the amendment was agreed to.

The result of the vote was announced as above recorded.

Mr. GILMAN. Mr. Speaker, I ask unanimous consent that the following amendments be considered en bloc: The so-called Gilman en bloc amendment regarding consular service duties, the so-called Coburn amendment regarding world heritage programs, the so-called Gilman amendment en bloc regarding

Peru and Ethiopia, and the so-called Smith amendment regarding impediments to the delivery of aid.

The SPEAKER pro tempore (Mr. GOODLATTE). Is there objection to the request of the gentleman from New York?

Mr. SERRANO. Mr. Speaker, I object. The SPEAKER pro tempore. Objection is heard.

The Clerk will designate the next amendment on which a separate vote has been demanded.

The text of the amendments is as follows:

Amendments offered by Mr. GILMAN:

Page 120, strike line 11 and all that follows through line 18, and insert the following:

(a) PERSONS AUTHORIZED TO ISSUE REPORTS OF BIRTHS ABROAD.—Section 33 of the State Department Basic Authorities Act of 1956 (22 U.S.C. 2705) is amended in paragraph (2) by adding at the end the following: "For purposes of this paragraph, a consular officer shall include any United States citizen employee of the Department of State designated by the Secretary of State to adjudicate nationality abroad pursuant to such regulations as he may prescribe.".

Page 121, after line 17, insert the following: (e) DEFINITION OF CONSULAR OFFICER.—Section 101(a)(9) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(9)) is amended by—

(1) inserting "or employee" after "officer"; and

(2) inserting before the period at the end of the sentence "or, when used in title III, for the purpose of adjudicating nationality".

(f) TRAINING FOR EMPLOYEES PERFORMING CONSULAR FUNCTIONS.—Section 704 of the Foreign Service Act of 1980 (22 U.S.C. 4024) is amended by adding at the end the following new subsection:

'(d) Prior to designation by the Secretary of State pursuant to regulation to perform a consular function abroad, a United States citizen employee (other than a diplomatic or consular officer of the United States) shall be required to complete successfully a program of training essentially equivalent to the training that a consular officer who is a member of the Foreign Service would receive for purposes of performing such function and shall be certified by an appropriate official of the Department of State to be qualified by knowledge and experience to perform such function. As used in this subsection, the term 'consular function' includes the issuance of visas, the performance of notarial and other legalization functions, the adjudication of passport applications, the adjudication of nationality, and the issuance of citizenship documentation.'

SECTION 1304—ESTABLISHMENT OF ASSISTANT SECRETARY OF STATE FOR DIPLOMATIC SECU-RITY

On page 127 line 20 insert after security "and management".

SECTION 1321—AUTHORIZED STRENGTH OF THE FOREIGN SERVICE

On page 130 line 5 delete 1070 and insert in its place 1,210.

On page 130 line 6 delete 140 and insert in its place 150.

On page 130 line 17 delete 1065 and insert in its place 1,182.

On page 130 line 18 delete 135 and insert in its place 147.

Strike section 1702 of division B, page 163, line 3 to page 164, line 3, and insert the following new section (and renumber the subsequent sections accordingly and conform the table of contents accordingly).

# SEC. 1702. UNITED STATES POLICY WITH RESPECT TO THE INVOLUNTARY RETURN OF PERSONS IN DANGER OF SUBJECTION TO TORTURE.

(a) POLICY.—It shall be the policy of the United States that the United States shall not expel, extradite, or otherwise effect the involuntary return of any person to a country in which there are substantial grounds for believing that the person would be in danger of being subjected to torture, regardless of whether the person is physically present in the United States.

(b) DEFINITIONS.—Except as otherwise provided, terms used in this section have the meanings assigned under the United Nations Convention Against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment, subject to any reservations, understandings, declarations and provisos contained in the United States resolution of advice and consent to ratification of such Convention.

(c) PROCEDURES.—Procedures shall be established to ensure compliance with subsection (a) in the cases of aliens who are arriving in the United States or who are physically present in the United States and who are subject to removal.

(d) REVIEW AND CONSTRUCTION.—Notwithstanding any other provision of law, no court shall have jurisdiction to review the procedures adopted to implement this section, and nothing in this section shall be construed as providing any court jurisdiction to review claims raised under the Convention or this section, or any other determination made with respect to the application of the policy set forth in subsection (a), except as part of the review of a final order of removal pursuant to section 242 of the Immigration and Nationality Act, as amended.

Strike section 1712 and insert the following:

### SEC. 1712. SENSE OF CONGRESS RELATING TO RECOGNITION OF THE ECUMENICAL PATRIARCHATE BY THE GOVERN-MENT OF TURKEY.

It is the sense of Congress that the United States should use its influence with the Turkish Government and as a permanent member of the United Nations Security Council to suggest that the Turkish Government—

 (1) recognize the Ecumenical Patriarchate and its nonpolitical, religious mission;

(2) ensure the continued maintenance of the institution's physical security needs, as provided for under Turkish and international law, including but not limited to, the Treaty of Lausanne, the 1968 Protocol, the Helsinki Final Act (1975), and the Charter of Paris;

(3) provide for the proper protection and safety of the Ecumenical Patriarch and Patriarchate personnel; and

(4) reopen the Ecumenical Patriarchate's Halki Patriarchal School of Theology.

Page 183, line 1, strike "cases and the" and insert "cases through the provision of records and the unilateral and joint".

The SPEAKER pro tempore. The question is on the amendments offered by the gentleman from New York [Mr. GILMAN].

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

RECORDED VOTE

Mr. SERRANO. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. This is a 5-minute vote.

The vote was taken by electronic device, and there were—ayes 428, noes 0, not voting 6, as follows:

### [Roll No. 186]

### AYES-428

Diaz-Balart Abercrombie Dickey Ackerman Aderholt Dicks Allen Dingell Andrews Dixon Doggett Archer Armey Dooley Bachus Doolittle Baesler Doyle Baker Dreier Baldacci Duncan Ballenger Dunn Edwards Barcia Barr Ehlers Barrett (NE) Ehrlich Barrett (WI) Emerson Bartlett Engel English Ensign Barton Bass Eshoo Etheridge Bateman Becerra Bentsen Evans Bereuter Everett Berman Ewing Berry Fattah Bilbray Fawell Bilirakis Fazio Bishop Filner Foglietta Foley Blagojevich Bliley Blumenauer Ford Blunt Boehlert Fowler Fox Boehner Frank (MA) Bonilla Franks (NJ) Frelinghuysen Bonior Bono Frost Borski Furse Boswell Gallegly Boucher Ganske Gejdenson Boyd Gekas Brady Gephardt Brown (CA) Gibbons Brown (FL) Brown (OH) Gilchrest Bryant Gillmor Gilman Bunning Gonzalez Burr Burton Goode Goodlatte Buyer Callahan Goodling Calvert Gordon Camp Goss Campbell Graham Canady Granger Cannon Green Greenwood Capps Cardin Gutierrez Gutknecht Carson Hall (OH) Hall (TX) Castle Chabot Hamilton Chambliss Chenoweth Hansen Christensen Harman Clay Hastert Hastings (FL) Clayton Hastings (WA) Clement Clyburn Hayworth Coble Hefley Coburn Hefner Collins Herger Combest Hill Hilleary Condit Hilliard Conyers Cook Hinchey Cooksey Hinojosa Costello Hobson Coyne Hoekstra Cramer Holden Crane Hooley Crapo Horn Hostettler Cubin Cummings Cunningham Houghton Hover Hulshof Danner Davis (FL) Hunter Hutchinson Davis (IL) Davis (VA) Hyde Deal Inglis DeFazio Istook DeGette Jackson (IL) Delahunt Jackson-Lee DeLauro (TX) Jefferson DeLay

Dellums

Deutsch

Jenkins

.John

Johnson (CT) Johnson (WI) Johnson, E.B. Johnson, Sam Jones Kanjorski Kaptur Kasich Kelly Kennedy (MA) Kennedy (RI) Kennelly Kildee Kilpatrick Kim Kind (WI) King (NY) Kingston Kleczka Klink Klug Knollenberg Kolbe Kucinich LaFalce LaHood Lampson Largent Latham LaTourette Lazio Leach Levin Lewis (CA) Lewis (GA) Lewis (KY) Linder Lipinski Livingston LoBiondo Lofgren Lowey Lucas Luther Maloney (CT) Maloney (NY) Manton Manzullo Markey Martinez Mascara Matsui McCarthy (MO) McCarthy (NY) McCollum McDade McDermott McGovern McHale McHugh McInnis McIntosh McIntyre McKeon McKinney McNulty Meehan Meek Menendez Metcalf Mica Millender-McDonald Miller (CA) Miller (FL) Minge Mink Moakley Mollohan Moran (KS) Moran (VA) Morella Murtha Myrick Nådler Neal Nethercutt Neumann Ney Northup Norwood

Nussle

Oberstar Obey

Royce Rush Stump Stupak Olver Ortiz Owens Ryun Sununu Oxley Packard Sabo Talent Salmon Tanner Pallone Sanchez Tauscher Pappas Parker Sanders Tauzin Sandlin Taylor (MS) Pascrell Sanford Taylor (NC) Pastor Sawver Thomas Saxton Thompson Paul Paxon Scarborough Thornberry Payne Schaefer, Dan Thune Thurman Schaffer, Bob Pelosi Schumer Tiahrt Peterson (MN) Scott Tierney Peterson (PA) Sensenbrenner Torres Petri Serrano Towns Traficant Pickering Sessions Pickett Shadegg Turner Pitts Shaw Upton Pombo Velazquez Shays Pomeroy Sherman Vento Visclosky Porter Shimkus Portman Shuster Walsh Poshard Sisisky Wamp Price (NC) Skaggs Skeen Waters Pryce (OH) Watkins Quinn Skelton Watt (NC) Watts (OK) Radanovich Slaughter Smith (MI) Rahall Waxman Ramstad Smith (NJ) Smith (OR) Weldon (FL) Weldon (PA) Rangel Redmond Smith (TX) Weller Smith, Adam Smith, Linda Regula Wexler Wevgand Reyes Snowbarger Riggs Riley Snyder Whitfield Solomon Rivers Wicker Souder Rodriguez Roemer Spence Wolf Rogan Woolsey Spratt Rogers Rohrabacher Stabenow Wynn Stark Yates Ros-Lehtinen Stearns Young (AK) Rothman Stenholm Young (FL) Roukema Stokes Roybal-Allard Strickland

### NOT VOTING-6

Flake Cox Molinari Forbes Farr Schiff

### □ 1444

Mr. RANGEL changed his vote from "no" to "aye.

So the amendments were agreed to. The result of the vote was announced

as above recorded The SPEAKER pro tempore. The

Clerk will designate the next amendment on which a separate vote has been demanded.

The Clerk read as follows:

Amendment offered by Mr. Goss:

Page 139, strike line 19 and all that follows through line 10 on page 141 (and conform the table of contents accordingly).

The SPEAKER pro tempore. The question is on the amendment offered by the gentleman from Florida [Mr. Goss].

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

### RECORDED VOTE

Mr. SERRANO. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. This is a 5-minute vote.

The vote was taken by electronic device, and there were—ayes 226, noes 201, not voting 7, as follows:

### [Roll No. 187] AYES-226

Aderholt Bachus Barcia Baker Ballenger Archer Barr Barrett (NE) Armey

Barton Bass Bateman Bereuter Bilbray Bilirakis Bliley Blunt Boehlert Boehner Bonilla Bono Brady Bryant Bunning Burton Buyer Callahan Calvert Camp Campbell Canady Cannon Castle Chabot Chambliss Chenoweth Christensen Coble Coburn Collins Combest Cook Cooksey Cox Crane Crapo Cubin Cunningham Davis (VA) Deal DeLay Diaz-Balart Dickey Dicks Doolittle Dreier Duncan Dunn Ehlers Ehrlich Emerson English Ensign Ewing Fawell Foley Fowler Fox Franks (NJ) Frelinghuysen Gallegly Ganske Gekas Gibbons Gilchrest Gillmor Gilman Goodlatte Goodling

Bartlett

Goss Graham Paul Paxon Granger Pease Peterson (PA) Greenwood Gutknecht Petri Hall (TX) Pickering Hansen Pitts Hastert Pombo Hastings (WA) Porter Havworth Portman Hefley Pryce (OH) Herger Quinn Radanovich Hill Hilleary Ramstad Hobson Redmond Hoekstra Regula Hostettler Rogan Houghton Rogers Hulshof Rohrabacher Hutchinson Ros-Lehtinen Roukema Hyde Inglis Royce Ryun Salmon Istook Jenkins Johnson (CT) Sanford Johnson, Sam Saxton Scarborough Jones Schaefer, Dan Schaffer, Bob Kasich Kellv Kim Sensenbrenner King (NY) Sessions Shadegg Kingston Klug Knollenberg Shaw Shays Shimkus Kolbe LaHood Shuster Largent Latham Skeen Smith (MI) LaTourette Smith (OR) Lazio Smith (TX) Leach Smith, Linda Lewis (CA) Snowbarger Lewis (KY) Solomor Souder Linder Livingston Spence LoBiondo Stearns Lucas Stump Manzullo Sununu McCollum Talent. McCrery Tauzin McDade McHugh Taylor (NC) Thomas McInnis Thornberry McIntosh McKeon Thune Tiahrt Metcalf Traficant Mica Miller (FL) Upton Walsh Moran (KS) Wamp Moran (VA) Morella Watkins Watts (OK) Myrick Weldon (FL) Nethercutt Weldon (PA) Weller Neumann Ney Northup White Whitfield Norwood Wicker Nussle Wolf Oxley Packard Young (AK) Young (FL)

### NOES-201

Pappas

Parker

Abercrombie Ackerman Allen Andrews Baesler Baldacci Barrett (WI) Becerra Bentsen Berman Berry Bishop Blagojevich Blumenauer Bonior Borski Boswell Boucher Boyd Brown (CA) Brown (FL) Brown (OH) Capps

Carson Doyle Clay Clayton Edwards Engel Clement Eshoo Clyburn Etheridge Condit Evans Conyers Costello Fattah Fazio Coyne Filner Cramer Foglietta Cummings Ford Frank (MA) Danner Davis (FL) Frost Furse Davis (IL) DeFazio Gejdenson Gephardt Gonzalez DeGette Delahunt DeLauro Goode Gordon Dellums Green Deutsch Dingell Gutierrez Hall (OH) Dixon Hamilton Doggett Harman

Hastings (FL) McDermott Sanchez Hefner McGovern Sanders Hilliard McHale Sandlin Hinchey McIntyre Sawyer Schumer Hinojosa McKinney Holden McNulty Scott Hooley Meehan Serrano Meek Sherman Hoyer Jackson (IL) Menendez Sisisky Jackson-Lee Millender Skaggs Skelton McDonald (TX) Jefferson Miller (CA) Slaughter Smith (N.J) John Minge Johnson (WI) Smith, Adam Moakley Johnson, E. B. Snyder Kanjorski Mollohan Spratt Kaptur Murtha Stabenow Kennedy (MA) Nadler Stark Stenholm Kennedy (RI) Neal Kennelly Oberstar Stokes Strickland Kildee Obey Kilpatrick Olver Stupak Kind (WI) Ortiz Kleczka Owens Tauscher Klink Pallone Taylor (MS) Kucinich Pascrell Thompson LaFalce Pastor Thurman Lampson Payne Tierney Pelosi Torres Lantos Peterson (MN) Levin Towns Lewis (GA) Pickett Turner Lipinski Pomeroy Velazquez Poshard Lofgren Vento Price (NC) Visclosky Lowey Waters Watt (NC) Luther Rahall Maloney (CT) Rangel Maloney (NY) Reyes Waxman Manton Rivers Wexler Rodriguez Wevgand Markey Martinez Roemer Wise Woolsey Mascara Rothman Matsui Roybal-Allard Wvnn McCarthy (MO) Rush Yates McCarthy (NY) Sabo

### NOT VOTING-7

Schiff

Farr Hunter Flake Molinari Riggs

### □ 1453

Mr. TAYLOR of Mississippi changed

his vote from "aye" to "no." Mr. BOEHLERT and Mr. MORAN of Virginia changed their vote from "no" 'ave.

So the amendment was agreed to. The result of the vote was announced as above recorded.

### PERSONAL EXPLANATION

Mr. RIGGS. Mr. Speaker, on rollcall No. 187 was inadvertently detained. Had I been present, I would have voted "yes".

The SPEAKER pro tempore (Mr. GOODLATTE). The Clerk will designate the next amendment on which a separate vote has been demanded.

The text of the amendment is as fol-

Amendment offered by Mr. COBURN: At the end of title XV insert the following new section:

## PROHIBITION ON FUNDING FOR UNESCO WORLD HERITAGE AND MAN AND BIOSPHERE PROGRAMS. SEC. 1525.

None of the funds authorized to be appropriated by this Act may be made available to the Man and Biosphere (MAB) Program or the World Heritage Program administered by the United Nations Educational, Scientific, and Cultural Organization (UNESCO).

The SPEAKER pro tempore. question is on the amendment offered by the gentleman from Oklahoma [Mr. COBURN].

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

### RECORDED VOTE

Mr. SERRANO. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The vote was taken by electronic device, and there were—ayes 222, noes 202, not voting 10, as follows:

### [Roll No. 188]

### AYES-222

Aderholt Gilman Paul Archer Goode Paxon Armey Goodlatte Pease Peterson (MN) Baesler Goodling Baker Peterson (PA) Goss Ballenger Graham Petri Pickering Barcia Granger Pitts Barr Green Barrett (NE) Greenwood Pombo Gutknecht Bartlett Portman Barton Hall (TX) Pryce (OH) Bass Hansen Quinn Bateman Hastert Řadanovich Hastings (WA) Berry Bilbray Redmond Havworth Regula Bilirakis Riggs Blagojevich Bliley Herger Riley Hill Rogan Blunt Hilleary Rogers Rohrabacher Boehlert Hobson Boehner Hoekstra Ros-Lehtinen Bonilla Hostettler Royce Bono Houghton Ryun Brady Hulshof Salmon Bryant Hunter Sanford Bunning Hutchinson Scarborough Schaefer, Dan Burr Hyde Burton Inglis Schaffer, Bob Buyer Istook Scott Callahan Jenkins Sensenbrenner Calvert Johnson (CT) Sessions Camp Campbell Johnson, Sam Shadegg Jones Shaw Canady Kasich Shays Kelly Shimkus Cannon Chabot Kim Shuster King (NY) Chambliss Skeen Smith (MI) Chenoweth Kingston Christensen Kleczka Smith (NJ) Knollenberg Coble Smith (OR) Coburn LaHood Smith (TX) Collins Smith, Linda Lampson Combest Latham Snowbarger LaTourette Solomon Condit Souder Cook Lewis (CA) Cooksey Lewis (KY) Spence Linder Stearns Cox Crane Livingston Stenholm Crapo LoBiondo Stump Lucas Sununu Cubin Cunningham Manzullo Talent McCollum Tauzin Danner McCrery Taylor (MS) Deal Delahunt McDade McHugh Taylor (NC) Thomas DeLav Diaz-Balart Thornberry McInnis Dickey Doolittle McIntosh Thune Tiahrt McIntvre Dreier McKeon Traficant Duncan Metcalf Turner Upton Mica Dunn Ehrlich Miller (FL) Walsh Emerson Moran (KS) Wamp Watkins Myrick Ensign Nethercutt Watts (OK) Everett Ewing Weldon (FL) Weldon (PA) Neumann Ney Foley Fowler Northup Weller Fox Norwood White Gallegly Nussle Whitfield Oxley Ganske Wicker Packard Gekas Wolf Young (AK) Pappas Gillmor Parker

	NOES—202	
bercrombie	Boyd	Cramer
llen	Brown (CA)	Cummings
andrews	Brown (FL)	Davis (FL
Baldacci	Brown (OH)	Davis (IL)
Barrett (WI)	Capps	Davis (VA
Becerra	Cardin	DeFazio
Bentsen	Carson	DeGette
Bereuter	Castle	DeLauro
Berman	Clay	Dellums
Bishop	Clayton	Deutsch
Blumenauer	Clement	Dicks
Bonior	Clyburn	Dingell
Borski	Conyers	Dixon
Boswell	Costello	Doggett
Boucher	Coyne	Dooley

Doyle Edwards Klug Kolbe Porter Poshard Ehlers Kucinich Price (NC) Engel English LaFalce Rahall Lantos Ramstad Eshoo Lazio Reyes Etheridge Leach Rivers Levin Rodriguez Evans Fattah Lewis (GA) Roemer Rothman Fawell Lipinski Lofgren Fazio Roukema Filner Lowey Roybal-Allard Foglietta Luther Rush Maloney (CT) Sabo Ford Frank (MA) Maloney (NY) Sanchez Franks (NJ) Manton Sanders Frelinghuysen Markey Sandlin Frost Mascara Sawyer Furse Matsui Saxton Gejdenson McCarthy (MO) Schumer Gephardt Gilchrest McCarthy (NY) Serrano Sherman McDermott Gonzalez McGovern Sisisky McHale Skaggs Skelton Gordon Gutierrez McKinney Hall (OH) McNulty Slaughter Hamilton Meehan Smith. Adam Harman Meek Snyder Hastings (FL) Menendez Spratt Millender Hefner Stabenow Hilliard McDonald Stark Hinchey Miller (CA) Stokes Strickland Hinoiosa Minge Holden Mink Stupak Hooley Moakley Tanner Mollohan Tauscher Horn Hoyer Moran (VA) Thompson Jackson (IL) Morella Thurman Jackson-Lee Murtha Tiernev (TX) Jefferson Nadler Torres Neal Towns John Oberstar Velazquez Johnson (WI) Obey Vento Visclosky Johnson, E. B Olver Kanjorski Ortiz Waters Watt (NC) Kaptur Owens Kennedy (MA) Pallone Waxman Pascrell Kennedy (RI) Wexler Weygand Kennelly Pastor Kildee Payne Wise Kilpatrick Peľosi Woolsey Kind (WI) Pickett

### NOT VOTING-10

Wynn

Yates

Ackerman Forbes Rangel Largent Bachus Schiff Farr Martinez Flake

Pomerov

Klink

### □ 1504

Mr. SAXTON, Ms. EDDIE BERNICE JOHSON of Texas, Mrs. ROUKEMA and Ms. BROWN of Florida changed their vote from "aye" to "no.

Mr. CONDIT and Mr. PETERSON of Minnesota changed their vote from "no" to "ave."

So the amendment was agreed to.

The result of the vote was announced as above recorded.

The SPEAKER pro tempore (Mr. GOODLATTE). The Clerk will designate the next amendment on which a separate vote has been demanded.

The text of the amendments is as follows:

Amendments offered by Mr. GILMAN:

At the end of title XVII (relating to foreign policy provision) add the following (and conform the table of contents accordingly):

### SEC. 1717. SENSE OF THE CONGRESS REGARDING UNITED STATES CITIZENS HELD IN PRISONS IN PERU.

- (a) FINDINGS.—The Congress finds the following:
- (1) The Government of Peru has made substantial progress in the effort to restrict the flow of illicit drugs from Peru to the United States.

- (2) The Government of Peru has cooperated greatly with the United States Government to stop individuals and organizations seeking to transport illicit drugs from Peru to the United States and to jail such drug exporters
- (3) Any individual engaging in such exporting of illicit drugs and convicted in a court of law should face stiff penalties.

(4) Any such individual should also have a right to timely legal procedures.

(5) Two United States citizens, Jennifer Davis and Krista Barnes, were arrested in Peru on September 25, 1996, for attempting to transport illicit drugs from Peru to the United States.

(6) Ms. Davis and Ms. Barnes have admitted their guilt upon arrest and to an investigative judge.

(7) Ms. Davis and Ms. Barnes have volunteered to cooperate fully with Peruvian judicial authorities in naming individuals responsible for drug trafficking and several have been arrested.

(8) More than seven months after their arrest, Ms. Davis and Ms. Barnes have not yet been formally charged with a crime.

(9) Peruvian domestic law mandates that formal charges be brought within four to six months after arrest.

(b) SENSE OF THE CONGRESS.—It is the sense of the Congress that the Government of Peru should respect the rights of prisoners to timely legal procedures, including the rights of all United States citizens held in prisons in Peru.

# AMENDMENT TO H.R. 1757, AS REPORTED OFFERED BY MR. KENNEDY OF MASSACHUSETTS

At the end of title XVII, insert the following:

### SEC. 1717. SPECIAL ENVOYS FOR MUTUAL DISAR-MAMENT.

The President shall instruct the United States Ambassador to the United Nations to support in the Security Council, the General Assembly, and other United Nations bodies, resolutions and other efforts to—

(1) appoint special envoys for conflict prevention to organize and conduct, in cooperation with appropriate multilateral institutions, mutual disarmament talks in every region of the world in which all nations would participate, and to report to international financial institutions on the degree of cooperation of governments with these talks;

(2) commit each member state to agree to meet with its regional special envoy within 3 months of appointment to deliver and discuss its proposal for regional (and, where appropriate, international) confidence-building measures, including mutual reductions in the size, proximity, and technological sophistication of its and other nations' armed forces, that would lead to significant cuts in threat levels and military spending; and

(3) commit each member state to agree to continue meeting with the special envoy and such regional bodies and states as the special envoy shall suggest to complete negotiations on such confidence-building measures, with the goal of making significant cuts in military spending by the year 2000.

AMENDMENT TO H.R. 1757, AS REPORTED

OFFERED BY MR. KIM OF CALIFORNIA

At the end of title XVII (relating to foreign policy provisions) insert the following new section:

## SEC. 1717. SENSE OF CONGRESS RELATING TO THE TRANSFER OF NUCLER WASTE FROM TAIWAN TO NORTH KOREA.

- (a) FINDINGS.—The Congress makes the following findings:
- (1) The Republic of China on Taiwan (Taiwan) is considering transferring low-level

- nuclear waste to the Democratic People's Republic of Korea (North Korea) and paying North Korea an amount in excess of \$220,000,000 to accept the nuclear waste.
- (2) The transfer of nuclear waste across international boundaries creates worldwide environmental safety concerns.
- (3) North Korea rejected the request of the International Atomic Energy Agency (IAEA) to inspect 2 nuclear facilities at Yongbyon in March 1993, in violation of Article III of the Treaty on the Non-Proliferation of Nuclear Weapons, to which North Korea is a signature.
- (4) North Korea has historically been unwilling to allow any third party investigators to inspect its nuclear waste storage facilities
- (5) The failure of North Korea to store nuclear waste safely raises environmental concerns on the Korean peninsula.

(6) The United States has in excess of 37,000 military personnel, plus their families, on the Korean peninsula.

(7) The current North Korean regime has been linked to numerous terrorist activities, including the bombing in 1987 of a Korean Airline aircraft, and the bombing in 1983 in Rangoon, Burma, which killed 4 South Korean Government and 13 diplomatic officials.

(8) North Korea continues to be listed by the United States Department of State as a state supporting international terrorism.

(9) The several hundred million dollars of hard currency generated by this transaction could be used by the militarist regime in North Korea to continue their reign of terror over their own people and the sovereign nations of the Pacific Rim.

(b) SENSE OF CONGRESS.—It is the sense of the Congress that the Government of Taiwan should refrain from issuing an export license for the transfer of nuclear waste to North Korea until all parties on the Korean peninsula can be assured that—

(1) North Korea can safely handle this nuclear waste:

(2) North Korea will submit to independent third party inspection of their nuclear storage facilities; and

(3) North Korea indicates a willingness to comply with the commitments it made in the "Agreed Framework", entered into in 1994 between North Korea, South Korea, Japan, and the United States, relating to nuclear materials and facilities in North Korea, and meet International Atomic Energy Agency safeguards with respect to North Korea's nuclear program.

AMENDMENT TO H.R. 1757, AS REPORTED OFFERED BY MR. PALLONE OF NEW JERSEY

At the end of title XVII (relating to foreign policy provisions) insert the following new section:

### SEC. 1717. CONGRESSIONAL STATEMENT RE-GARDING PRIME MINISTER GUJRAL OF INDIA.

(a) FINDINGS.—The Congress makes the following findings:

(1) Prime Minister Gujral of India has recently received a vote of confidence from the Indian parliament.

(2) Prime Minister Gujral is committed to strengthening ties between the United States and India through the continuation of free market reforms and initiatives.

(3) The Gujral government is on the verge of passing a budget package that will carry forward economic reforms initiated in 1991 that have opened India to foreign investment and trade.

(4) Prime Minister Gujral has made it a priority to improve relations with Pakistan and has recently met with the Prime Minister of Pakistan, Nawaz Sharif, to better relations between the two countries.

(b) SENSE OF CONGRESS.—It is the sense of the Congress that the Clinton Administra-

tion should support and work closely with Indian Prime Minister Gujral in strengthening relations between the United States and India and improving relations in the South Asia region.

AMENDMENT TO H.R. 1757, AS REPORTED OFFERED BY MR. PALLONE OF NEW JERSEY

At the end of title XVII (relating to foreign policy provisions) insert the following new section:

## SEC. 1717. SENSE OF CONGRESS REGARDING THE SOVEREIGNTY OF BELARUS.

It is the sense of the Congress that the President should strongly urge the Government of President Aleksandr Lukashenka of the Republic of Belarus to defend the sovereignty of Belarus, maintain its independence from the Russian Federation, abide by the provisions of the Helsinki Accords and the constitution of the Republic of Belarus and guarantee freedom of the press, allow for the flowering of the Belarusan language and culture, and enforce the separation of powers.

AMENDMENT TO H.R. 1757, AS REPORTED OF-FERED BY MR. ROHRABACHER OF CALIFORNIA

At the end of title XVII (relating to foreign policy provisions) insert the following new section:

# SEC. 1717. CONGRESSIONAL STATEMENT REGARDING THE ACCESSION OF TAIWAN TO THE WORLD TRADE ORGANIZATION.

(a) FINDINGS.—The Congress makes the following findings:

(1) The people of the United States and the people of the Republic of China on Taiwan have long enjoyed extensive ties.

(2) Taiwan is currently the 8th largest trading partner of the United States, and exports from the United States to Taiwan total more than \$18,000,000 annually, substantially more than the United States exports to the People's Republic of China.

(3) The executive branch has committed publicly to support Taiwan's bid to join the World Trade Organization and has declared that the United States will not oppose this bid solely on the grounds that the People's Republic of China, which also seeks membership in the World Trade Organization, is not yet eligible because of its unacceptable trade practices.

(4) The United States and Taiwan have concluded discussions on a variety of outstanding trade issues that remain unresolved with the People's Republic of China and that are necessary for the United States to support Taiwan's membership in the World Trade Organization.

(5) The reversion of control over Hong Kong—a member of the World Trade Organization—to the People's Republic of China scheduled by treaty to occur on July 1, 1997, will, in many respects, afford to the People's Republic of China the practical benefit of membership in the World Trade Organization for the substantial portion of its trade in goods—despite the fact that the trade practices of the People's Republic of China currently fall far short of what the United States expects for membership in the World Trade Organization.

(6) The executive branch has announced its interest in the admission of the People's Republic of China to the World Trade Organization; the fundamental sense of fairness of the people of the United States warrants the United States Government's support for Taiwan's relatively more meritorious application for membership in the World Trade Organization.

(7) It is in the economic interest of United States consumers and exporters for Taiwan to complete the requirements for accession to the World Trade Organization at the earliest possible moment.

(b) CONGRESSIONAL STATEMENT.—The Congress favors public support by officials of the Department of State for the accession of Taiwan to the World Trade Organization.

AMENDMENT TO H.R. 1757, AS REPORTED OFFERED BY MR. VENTO OF MINNESOTA

At the end of title XVII insert the following new section:

### SEC. 1717. REPORTS AND POLICY CONCERNING HUMAN RIGHTS VIOLATIONS IN LAOS.

Within 180 days after the date of the enactment of this Act, the Secretary of State shall report to the appropriate congressional committees on the allegations of persecution and abuse of the Hmong and Laotian refugees who have returned to Laos. The report shall include:

- (1) A full investigation, including full documentation of individual cases of persecution, of the Lao Government's treatment of Hmong and Laotian refugees who have returned to Laos.
- (2) The steps the State Department will take to continue to monitor any systematic human rights violations by the Government of Laos
- (3) The actions which the State Department will take to ensure the cessation of human rights violations.

AMENDMENT TO H.R. 1757 OFFERED BY MR. MENENDEZ

At the end of the bill add the following (and conform the table of contents accordingly):

# TITLE . WITHHOLDING OF ASSISTANCE TO COUNTRIES THAT PROVIDE NUCLEAR FUEL TO CUBA

(a) IN GENERAL.—Section 620 of the Foreign Assistance Act of 1961 (22 U.S.C. 2370), as amended by this Act, is further amended by adding at the end the following:

"(y)(1) Except as provided in paragraph (2), the President shall withhold from amounts made available under this Act or any other Act and allocated for a country for a fiscal year an amount equal to the aggregate value of nuclear fuel and related assistance and credits provided by that country, or any entity of that country, to Cuba during the preceding fiscal year.

"(2) The requirement to withhold assistance for a country for a fiscal year under paragraph (1) shall not apply if Cuba—

"(A) has ratified the Treaty on the Non-Proliferation of Nuclear Weapons (21 UST 483) or the Treaty of Tlatelelco, and Cuba is in compliance with the requirements of either such Treaty;

"(B) has negotiated and is in compliance with full-scope safeguards of the International Atomic Energy Agency not later than two years after ratification by Cuba of such Treaty: and

"(C) incorporates and is in compliance with internationally accepted nuclear safety standards.

"(3) The Secretary of State shall prepare and submit to the Congress each year a report containing a description of the amount of nuclear fuel and related assistance and credits provided by any country, or any entity of a country, to Cuba during the preceding year, including the terms of each transfer of such fuel, assistance, or credits."

(b) EFFECTIVE DATE.—Section 620(y) of the Foreign Assistance Act of 1961, as added by subsection (a), shall apply with respect to assistance provided in fiscal years beginning on or after the date of the enactment of this Act.

### AMENDMENT OFFERED BY MR. MENENDEZ

At the end of bill add the following (and conform the table of contents accordingly):

Title . AVAILABILITY OF AMOUNTS FOR CUBAN LIBERTY AND DEMOCRATIC SOLIDARITY ACT OF 1996 AND THE CUBAN DEMOCRACY ACT OF 1992

Not less than \$2,000,000 shall be made available under Chapter 4 of part II of the Foreign Assistance Act of 1961 (22 U.S.C. 2346; relating to economic support fund), for fiscal years 1998 to 1999 to carry out the programs and activities under the Cuban Liberty and Democratic Solidarity (LIBERTAD) Act of 1996 (22 U.S.C. 6021 et. seq.) and the Cuban Democracy Act of 1992 (22 U.S.C. 2001 et. seq.)

## AMENDMENT TO H.R. 1757 OFFERED BY MR. GEJDENSON OF CONNECTICUT

Add the following new title to the end of the bill (and adjust the table of contents accordingly)

### Title

It is the sense of Congress and the President of the United States should attempt to achieve the foreign policy goal of an international arms sales code of conduct with all Wassenaar Arrangement countries. The purpose of this goal shall be to achieve an agreement on restricting or prohibiting arms transfers to countries that:

- (1) Do not respect democratic processes and the rule of law;
- (2) Do not adhere to internationally-recognized norms on human rights; or
- (3) Are engaged in acts of armed aggression.

## AMENDMENT TO H.R. 1757 Offered by Mr. Traficant of Ohio

At the end of the bill add the following (and conform the table of contents accordingly):

## DIVISION C—BUY-AMERICAN REQUIREMENTS

### SEC. 2001. BUY-AMERICAN REQUIREMENTS.

(A) COMPLIANCE WITH BUY AMERICAN ACT.—None of the funds made available in this Act may be expended by an entity unless the entity agrees that is expending the funds the entity will consistent with International Trade Agreements implemented in U.S. Law, comply with the Buy American Act (41 U.S.C. 10a–10c).

(b) Sense of Congress; Requirement Regarding Notice.—

(1) PURCHASE OF AMERICAN-MADE REQUIRE-MENT AND PRODUCTS.—In the case of any equipment or product that may be authorized to be purchased with financial assistance provided using funds made available in this Act, it is the sense of the Congress that entities receiving the assistance should, in expending the assistance, purchase only American-made equipment and products.

(2) NOTICE TO RECIPIENTS OF ASSISTANCE.—
In providing financial assistance using funds made available in this Act, the head of each Federal agency shall provide to each recipient of the assistance a notice describing the statement made in paragraph (1) by the Contract

(c) PROBATION OF CONTRACTS WITH PERSONS FALSELY LABELING PRODUCTS AS MADE IN AMERICA.—If it has been finally determined by a court or Federal agency that any person intentionally affixed a label hearing a "Made in America" inscription, or any inscription with the same meaning, to any product sold in or shipped to the United States that is not made in the United States, the person shall be ineligible to receive any contract or subcontract made with funds made available in this Act, pursuant to the debarment, suspension, and ineligibility procedures described in sections 9.400 through 9.409 of title 48, Code of Federal Regulations.

The SPEAKER pro tempore. The question is on the amendments offered by the gentleman from New York [Mr. GILMAN]

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

### RECORDED VOTE

Mr. SERRANO. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. This will be a 5-minute vote.

The vote was taken by electronic device, and there were—ayes 292, noes 135, answered "present" 1, not voting 6, as follows:

### [Roll No. 189] AYES—292

Evans Abercrombie Levin Lewis (GA) Ackerman Ewing Allen Linder Fattah Andrews Lipinski Bachus Fazio Livingston LoBiondo Baesler Filner Baldacci Foglietta Lofgren Foley Barcia Lowey Barrett (WI) Luther Ford Fowler Maloney (CT) Bass Becerra Fox Maloney (NY) Frank (MA) Bentsen Manton Franks (NJ) Manzullo Bereuter Berman Frelinghuysen Markey Berry Frost Mascara Bilirakis Furse Matsui McCarthy (MO) Ganske Bishop Blagojevich Gejdenson McCarthy (NY) Blumenauer Gephardt McCollum McDermott Boehlert Gibbons Bonior Gilchrest McGovern Borski Gillmor McHale McHugh Boswell Gilman Boucher Gonzalez McInnis Boyd Goodlatte McIntyre Brown (OH) Goodling McKinney McNulty Bryant Gordon Bunning Goss Meehan Menendez Callahan Green Metcalf Calvert Greenwood Campbell Gutierrez Millender-Capps Hall (OH) McDonald Cardin Hall (TX) Miller (CA) Miller (FL) Carson Hamilton Chabot Harman Minge Chenoweth Mink Hefner Moakley Christensen Hinchey Clayton Hinojosa Mollohan Holden Moran (VA) Clement Clyburn Hooley Morella Combest Horn Murtha Nadler Condit Houghton Convers Hoyer Neal Costello Inglis Nethercutt Cox Jackson (IL) Neumann Coyne Jackson-Lee Nev (TX) Northup Cramer Crapo John Oberstar Johnson (CT) Obey Cubin Johnson (WI) Olver Cummings Cunningham Johnson, E. B. Ortiz Kanjorski Danner Owens Davis (FL) Oxley Kaptur Davis (IL) Kasich Packard Kennedy (MA) Davis (VÁ) Pallone DeGette Kennedy (RI) Pascrell Delahunt Kennelly Pastor Kildee DeLauro Pease Dellums Kilpatrick Pelosi Peterson (MN) Deutsch Kim Kind (WI) Diaz-Balart Petri Dicks King (NY) Pickering Dingell Pickett Kleczka Pomerov Doggett Kolbe Porter Kucinich Portman Dooley Doyle Poshard Price (NC) Dreier LaHood Duncan Lampson Quinn Edwards Lantos Řahall Engel Latham Ramstad Ensign LaTourette Rangel Eshoo Lazio Regula Etheridge Leach Reyes

Riggs Rivers Rodriguez Skeen Thurman Skelton Tierney Roemer Slaughter Torres Ros-Lehtinen Smith (N.J) Towns Rothman Smith (TX) Traficant Roukema Smith, Adam Turner Roybal-Allard Smith, Linda Upton Snyder Velazquez Rush Sabo Spratt Vento Visclosky Stabenov Salmon Sanchez Stark Walsh Watt (NC) Sanders Stearns Stenholm Sandlin Waxman Weldon (FL) Sawyer Schaefer, Dan Strickland Wexler Schaffer, Bob Weygand Stupak Schumer Sununu White Scott Tanner Wise Tauscher Wolf Serrano Sessions Tauzin Woolsey Taylor (MS) Shaw Wynn Taylor (NC) Shays Yates Young (FL) Sherman Thomas Sisisky Thune

### NOES-135

Aderholt Gekas Pappas Parker Goode Archer Graham Paul Armey Granger Gutknecht Baker Paxon Ballenger Payne Hansen Peterson (PA) Barr Barrett (NE) Hastert Pitts Pombo Bartlett Hastings (FL) Barton Hastings (WA) Pryce (OH) Bateman Havworth Radanovich Hefley Redmond Bilbray Bliley Herger Riley Blunt Hill Rogan Boehner Hilleary Rogers Bonilla Hilliard Rohrabacher Bono Hobson Royce Hoekstra Ryun Brady Brown (CA) Hostettler Sanford Brown (FL) Hulshof Saxton Scarborough Burton Hutchinson Sensenbrenner Hyde Shadegg Buyer Camp Istook Shimkus Canady Jefferson Shuster Jenkins Skaggs Smith (MI) Cannon Johnson, Sam Chambliss Jones Smith (OR) Kelly Snowbarger Clay Coble Kingston Solomon Coburn Klug Knollenberg Souder Collins Spence Largent Lewis (CA) Stump Cook Cooksev Talent Crane Lewis (KY) Thompson Lucas McCrery Deal Thornberry DeLav Tiahrt Dickey McDade Wamp Doolittle McIntosh Waters Watkins McKeon Dunn Ehlers Meek Watts (OK) Weldon (PA) Ehrlich Mica Moran (KS) Weller Emerson Whitfield English Myrick Everett Norwood Wicker Gallegly Nussle Young (AK)

### ANSWERED "PRESENT"-1

### DeFazio

### NOT VOTING—6

Farr Forbes Molinari Flake Martinez Schiff

### □ 1514

Mr. WELDON of Pennsylvania and Mr. HILLEARY changed their vote from "aye" to "no."

Mr. WISE, Mr. DAVIS of Virginia, Mrs. ROUKEMA, and Messrs. McCOL-LUM, KIM, PICKERING, and BART-LETT of Maryland changed their vote from "no" to "aye."

So the amendments were agreed to. The result of the vote was announced as above recorded.

### □ 1515

PARLIAMENTARY INQUIRY
Mr. MANZULLO. Mr. Speaker, I have
a parliamentary inquiry.

The SPEAKER pro tempore (Mr. GOODLATTE). The gentleman will state his parliamentary inquiry.

Mr. MANZULLO. Mr. Speaker, I would ask that the Chair direct the Sergeant at Arms to lock the doors in order to keep the Members in the Chamber so we can finish voting here in 5 minutes.

Mr. SERRANO. I object.

The SPEAKER pro tempore. The Chair cannot order that at this point.

The Clerk will designate the next amendment on which a separate vote has been demanded.

The text of the amendment is as follows:

Amendment offered by Mr. SMITH of New Jersey:

In Title 17, add the following new section (and conform the table of contents accordingly):

The SPEAKER pro tempore. The question is on the amendment offered by the gentleman from New Jersey [Mr. SMITH].

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

### RECORDED VOTE

Mr. SERRANO. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. This is a 5-minute vote.

The vote was taken by electronic device, and there were—ayes 425, noes 0, answered "present" 1, not voting 8, as follows:

## [Roll No. 190]

### AYES-425

Abercrombie Burton Dellums Buyer Callahan Ackerman Deutsch Diaz-Balart Aderholt Allen Calvert Dickey Andrews Camp Campbell Dicks Dingell Archer Bachus Dixon Canady Baesler Cannon Doggett Baker Dooley Capps Baldacci Cardin Doolittle Ballenger Carson Dovle Barcia Castle Dreier Barr Chabot Duncan Barrett (NE) Chambliss Dunn Edwards Barrett (WI) Chenoweth Bartlett Christensen Ehlers Ehrlich Barton Clav Bass Clayton Emerson Bateman Clement Engel English Clyburn Becerra Bentsen Coble Ensign Bereuter Coburn Eshoo Etheridge Collins Berry Bilbray Combest Evans Bilirakis Condit Everett Bishop Convers Ewing Blagojevich Cook Fattah Bliley Blumenauer Cooksey Fawell Costello Fazio Cox Filner Boehlert Foglietta Covne Foley Boehner Cramer Bonilla Crane Ford Bonior Crapo Fowler Bono Cubin Fox Cummings Cunningham Frank (MA) Franks (NJ) Borski Boswell Boucher Danner Frelinghuysen Davis (FL) Frost Boyd Brady Davis (IL) Furse Brown (CA) Davis (VA) Gallegly Brown (FL) Brown (OH) Deal Ganske Gejdenson DeGette Delahunt Bryant Gekas Gephardt Gibbons Bunning DeLauro DeLay Burr

Gillmor Gonzalez Goode Goodlatte Goodling Gordon Goss Graham Granger Green Greenwood Gutierrez Gutknecht Hall (OH) Hall (TX) Hamilton Hansen Harman Hastert Hastings (FL) Hastings (WA) Hayworth Hefley Hefner Herger Hilleary Hilliard Hinchey Hinojosa Hobson Hoekstra Holden Hooley Horn Hostettler Houghton Hulshof Hunter Hutchinson Hyde Inglis Istook Jackson (IL) Jackson-Lee (TX) Jefferson Jenkins John Johnson (CT) Johnson (WI) Johnson, E.B. Johnson, Sam Jones Kanjorski Kaptur Kasich Kelly Kennedy (MA) Kennedy (RI) Kennelly Kildee Kilpatrick Kim Kind (WI) King (NY) Kingston Kleczka Klink Klug Knollenberg Kolbe Kucinich LaFalce LaHood Lampson Lantos Largent Latham LaTourette Lazio Leach Levin Lewis (CA) Lewis (GA) Lewis (KY) Linder Lipinski Livingston LoBiondo Lofgren Lowey Lucas

Gilchrest

Maloney (CT) Maloney (NY) Manzullo Markey Martinez Mascara Matsui McCarthy (MO) McCarthy (NY) McCollum McCrery McDade McDermott McGovern McHale McHugh McInnis McIntosh McIntvre McKeon McKinney McNulty Meehan Meek Menendez Metcalf Mica Millender-McDonald Miller (CA) Miller (FL) Minge Mink Moakley Mollohan Moran (KS) Moran (VA) Morella Murtha Myrick Nadler Neal Nethercutt Neumann Ney Northup Norwood Nussle Oberstar Obey Olver Ortiz Owens Oxley Packard Pallone Pappas Parker Pascrell Pastor Paul Paxon Pavne Pease Pelosi Peterson (MN) Peterson (PA) Petri Pickering Pickett Pitts Pombo Pomerov Porter Portman Poshard Price (NC) Pryce (OH) Quinn Radanovich Rahall Ramstad Rangel Redmond Regula Reyes Riggs Rilev Rivers Rodriguez Roemer Rogan Rogers Rohrabacher

Ros-Lehtinen

Young (FL)

Rothman

Luther

Roukema Roybal-Allard Royce Rush Ryun Sabo Salmon Sanchez Sanders Sandlin Sanford Sawver Saxton Scarborough Schaefer, Dan Schaffer, Bob Schumer Scott Sensenbrenner Serrano Sessions Shadegg Shaw Shays Sherman Shimkus Shuster Sisisky Skaggs Skeen Skelton Slaughter Smith (MI) Smith (NJ) Smith (OR) Smith (TX) Smith, Adam Smith, Linda Snowbarger Snyder Solomon Souder Spence Spratt Stabenow Stark Stearns Stenholm Stokes Strickland Stump Stupak Sununu Talent Tanner Tauscher Tauzin Taylor (MS) Taylor (NC) Thompson Thornberry Thune Thurman Tiahrt Tierney Torres Towns Traficant Turner Upton Velázquez Vento Visclosky Walsh Wamp Waters Watkins Watt (NC) Watts (OK) Waxman Weldon (FL) Weldon (PA) Weller Wexler Weygand White Whitfield Wicker Wise Wolf Woolsey Wynn Yates Young (AK)

### ANSWERED "PRESENT"-1

DeFazio

### NOT VOTING-8

Flake Schiff Armey Forbes Thomas Berman Molinari

### □ 1523

Ms. HARMAN, Mrs. CLAYTON and Mr. CLAY changed their vote from "no" to "aye."

So the amendment was agreed to.

The result of the vote was announced as above recorded.

### PARLIAMENTARY INQUIRY

Mr. LEWIS of California. Parliamentary inquiry, Mr. Speaker.

The SPEAKER pro tempore. The gentleman will state his parliamentary in-

Mr. LEWIS of California. Mr. Speaker, is the next vote on an amendment which was offered by my distinguished York, colleague from New

The SPEAKER pro tempore. The gentleman is correct.

The SPEAKER pro tempore. The Clerk will designate the next amendment on which a separate vote has been demanded.

The text of the amendment is as fol-

Amendment offered by Mr. SERRANO:

At the end of title XVII (relating to foreign policy provisions) insert the following new section:

### SEC. 1717. REPORT CONCERNING OFFICIAL COM-PLAINTS OF THE GOVERNMENT OF CUBA TO THE GOVERNMENT OF THE UNITED STATES.

(a) REPORT TO CONGRESS.—Not later than 3 months after the date of the enactment of this Act, and each subsequent 3 months thereafter, the Secretary of State, after consultations with the heads of other Federal departments and agencies, shall submit to the Congress a report listing all complaints by the Government of Cuba to departments and agencies of the United States Government concerning actions taken by United States persons or the Government of the United States.

- (b) UNITED STATES PERSON DEFINED.—As used in this section the term "United States person" means any-
- (1) United States citizen or national;
- (2) permanent resident alien; or
- (3) juridical person organized under the laws of the United States.

The SPEAKER pro tempore. The question is on the amendment offered by the gentleman from New York [Mr. SERRANO].

The question was taken; and the Speaker pro tempore announced that the noes appeared to have it.

### RECORDED VOTE

Mr. SERRANO. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. This is a 5-minute vote.

The vote was taken by electronic device, and there were—ayes 141, noes 287, not voting 6, as follows:

### [Roll No. 191]

### AYES-141

Ackerman

Allen

Baesler

Baldacci

Becerra

Berry

Bishop

Bonior

Boswell

Boucher

Capps

Carson

Clayton

Clement Clyburn

Condit

Conyers Costello

Cummings

Davis (IL)

DeFazio

DeGette

Delahunt

DeLauro

Dellums

Dingell

Doggett

Etheridge

Dooley

Eshoo

Evans

Fattah

Filner

Frost

Aderholt

Andrews

Archer

Bachus

Ballenger

Baker

Barcia

Bartlett

Bateman

Bentsen

Bereuter

Berman

Bilbray

Bliley

Blunt

Boehlert

Boehner

Bonilla

Bono

Boyd

Brady

Bryant

Burton

Buyer

Callahan

Campbell

Canady

Cannon

Cardin

Castle

Chabot

Chambliss

Chenoweth

Calvert

Camp

Bunning

Brown (FL)

Borski

Bilirakis

Blagojevich

Barton

Barr

Foglietta

Dixon

Dicks

Coyne

Clay

Brown (CA)

Abercrombie Gejdenson Gonzalez Hall (OH) Hall (TX) Hamilton Barrett (WI) Harman Hastings (FL) Hefner Hilliard Blumenauer Hinchey Hooley Hover Jackson (IL) Jackson-Lee Brown (OH) (TX) Jefferson John Johnson, E. B. Kanjorski Kennelly Kilpatrick Kleczka Klink Kucinich LaFalce Lantos Lewis (GA) Lofgren Lowey Luther Maloney (NY) Markey Martinez Matsui McDermott McGovern McHale McKinney Meehan Meek Millender-McDonald Miller (CA) Minge Mink Frank (MA) Moakley Moran (VA)

### Kingston Neal Klug Oberstar Obey Kolbe Olver LaHood Owens Lampson Pastor Largent Latham Payne Pelosi LaTourette Poshard Price (NC) Lazio Leach Rangel Levin Rivers Lewis (CA) Rodriguez Lewis (KY) Roemer Roybal-Allard Linder Lipinski Rush

Sabo Sanchez LoBiondo Lucas Sanders Sawyer Schumer Manton Manzullo Scott Mascara Serrano Skaggs Slaughter McCollum Snyder Stabenow McCrery McDade Stark McHugh Stenholm McInnis Stokes McIntosh Tauscher Taylor (MS) Thompson

McIntyre McKeon McNulty Menendez Metcalf Mica Miller (FL) Mollohan

Morella Murtha Myrick Neumann

Waxman Weygand Woolsey Wvnn Yates

Tierney

Torres

Towns

Turner

Vento

Waters

Velazquez

Visclosky

Watt (NC)

### NOES-287

Nadler

Christensen Gilchrest Coble Gillmor Coburn Gilman Collins Goode Goodlatte Goodling Combest Cook Cooksey Gordon Cox Goss Graham Cramer Barrett (NE) Crane Granger Crapo Green Cubin Greenwood Gutierrez Gutknecht Cunningham Danner Davis (FL) Hansen Davis (VA) Hastert Hastings (WA) Deal DeLay Hayworth Deutsch Hefley Diaz-Balart Herger Dickey Doolittle Hilleary Dovle Hinoiosa Dreier Hobson Duncan Hoekstra Holden Dunn Edwards Horn Hostettler Ehlers Ehrlich Houghton Hulshof Emerson Engel Hunter English Hutchinson Ensign Hyde Everett Inglis Ewing Istook Fawell Jenkins Johnson (CT) Foley Fowler Johnson (WI) Johnson, Sam Fox Franks (NJ) Jones Frelinghuysen Kaptur Gallegly Ganske Kasich Kelly Kennedy (MA) Gekas Gephardt Gibbons Kennedy (RI)

Kildee

Kim Kind (WI) King (NY) Knollenberg Livingston Maloney (CT) McCarthy (MO) McCarthy (NY) Moran (KS) Nethercutt Ney Northup

Shays Sherman Nussle Ortiz Shimkus Oxlev Shuster Sisisky Packard Pallone Skeen Pappas Parker Skelton Smith (MI) Pascrell Smith (NJ) Smith (OR) Paul Smith (TX) Paxon Pease Smith, Adam Peterson (MN) Smith, Linda Peterson (PA) Snowbarger Petri Solomon Pickering Souder Pickett Spence Pitts Spratt Pombo Stearns Pomeroy Strickland Porter Stump Stupak Portman Pryce (OH) Sununu Quinn Talent Radanovich Tanner Rahall Tauzin Taylor (NC) Ramstad Redmond Thomas Regula Thornberry Reyes Thune Riggs Thurman Riley Tiahrt Traficant Rogan Rogers Upton Rohrabacher Walsh Ros-Lehtinen Wamp Rothman Watkins Watts (OK) Weldon (FL) Roukema Rvun Salmon Weldon (PA) Sandlin Weller Sanford Wexler White Saxton Scarborough Whitfield Schaefer, Dan Wicker Schaffer, Bob Wise Sensenbrenner Wolf Sessions Young (AK) Shadegg Young (FL) Shaw

Norwood

NOT VOTING-6

Farr Forbes Royce Flake Molinari Schiff

### □ 1535

Messrs. TAYLOR of North Carolina, changed McINTYRE, and SPRATT their vote from "aye" to "no.

So the amendment was rejected.

The result of the vote was announced as above recorded.

Mr. GILMAN. Mr. Speaker, I ask unanimous consent that the following noncontroversial amendments be considered en bloc:

The Fox of Pennsylvania amendment regarding Ukraine:

the Lazio of New York amendment regarding child and spousal support obligations:

the Scarborough amendment regarding Sudan;

the Nethercutt amendment regarding release of hostages in India;

the Fox of Pennsylvania amendment regarding Romania in NATO;

the Ney amendment regarding assistance to Libya; and

the Paxon-Engel-Saxton amendment regarding Palestinian land sales.

The SPEAKER pro tempore (Mr. GOODLATTE). Is there objection to the request of the gentleman from New York?

Mr. SERRANO. Mr. Speaker, I object. The SPEAKER pro tempore. Objection is heard.

The Clerk will designate the next amendment on which a separate vote has been demanded.

The text of the amendment is as fol-

Amendment offered by Mr. Fox of Pennsylvania:

At the end of title XVII insert the following new section:

### SEC. 1717. SENSE OF CONGRESS CONCERNING AS-SISTANCE FOR UKRAINE.

(a) IN GENERAL.—It is the sense of the Congress that-

(1) the Government and nation of Ukraine are to be commended for their decision to relinguish the nuclear weapons in the possession of Ukraine after the demise of the former Soviet Union:

(2) the Government of Ukraine is to be commended for its recent announcement that Ukrainian enterprises will not participate in the construction of nuclear reactors in Iran:

(3) the Government of Ukraine is to be commended for taking a positive and cooperative position with regard to the admission into the NATO alliance of new memberstates in Central and Eastern Europe, particularly Ukraine's willingness to negotiate a bilateral charter with that alliance;

(4) the Government of Ukraine is to be commended for its efforts to ensure that the Russian-dominated Commonwealth of Independent States organization does not serve as a means to reintegrate the independent states of the former Soviet Union into a new political entity under Russian leadership and occupying the territory that comprised the former Soviet Union;

(5) the Government of Ukraine should immediately move to ensure that United States investors who have been subjected to extortion, fraud, or other criminal activity, or to inappropriate, corrupt activities carried out by officials or representatives of the Ukrainian Government, are provided with full restitution or compensation for their losses;

(6) the nation and Government of Ukraine are to be commended for the adoption of a democratic constitution, the conduct of free and fair elections, and the peaceful transfer of executive power since Ukraine gained its independence in 1991; and

(7) the President should respond positively to any request made by the government of Ukraine for United States government agencies assistance and involvement in the implementation of additional programs to fight corruption in Ukraine and to ensure that American investors in that country are not subjected to unfair, inappropriate, or criminal practices on the part of officials of the Government of Ukraine or any citizens of Ukraine.

AVAILABILITY OF AMOUNTS UKRAINE.—It is further the sense of the Congress that the President should ensure that Ukraine receives assistance for fiscal years 1998 and 1999 for political and economic reforms at a level equal to that allocated to Ukraine for fiscal year 1997.

The SPEAKER pro tempore. The question is on the amendment offered by the gentleman from Pennsylvania [Mr. Fox].

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

### RECORDED VOTE

Mr. SERRANO. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. This will be a 5-minute vote.

The vote was taken by electronic device, and there were—ayes 415, noes 12, not voting 7, as follows:

[Roll No. 192]

Allen

Archer

Bachus

Baesler

Baker

Barr

Barton

Berman

Bilbray

Bishop

Blunt

Boehner

Bonilla

Bonior

Borski

Boswell

Bono

Boyd

Brady

Bryant

Burton

Calvert

Canady

Cannon

Capps

Cardin

Carson

Castle

Chabot

Coble

Coburn

Collins

Condit

Convers

Cooksey

Cook

Cox

Coyne

Crane

Crapo Cubin

Danner

Deal

DeLay

Dellums

Deutsch

Dickey

Diaz-Balart

Johnson (WI)

Johnson, E. B.

Johnson, Sam

Pallone

Pappas

Parker

Cramer

Camp

Burr

Berry

Bass

AYES-415 Abercrombie Dicks Jones Dingell Ackerman Kaptur . Kasich Aderholt Dixon Doggett Kelly Kennedy (MA) Andrews Dooley Doolittle Kennedy (RI) Doyle Kennelly Dreier Kildee Kilpatrick Duncan Dunn Kind (WI) Baldacci Edwards Ballenger King (NY) Ehlers Kingston Ehrlich Emerson Kleczka Barrett (NE) Engel Klink Barrett (WI) English Klug Bartlett Ensign Knollenberg Eshoo Kolbe Etheridge Kucinich Evans Everett Bateman LaFalce LaHood Bentsen Bereuter Ewing Lampson Lantos Fattah Fawell Largent Fazio Latham Bilirakis Foglietta LaTourette Foley Lazio Blagojevich Ford Leach Bliley Blumenauer Fowler Levin Lewis (CA) Fox Frank (MA) Lewis (GA) Boehlert Franks (N.J.) Lewis (KY) Frelinghuysen Linder Lipinski Frost Furse Livingston Gallegly LoBiondo Ganske Lofgren Lowey Lucas Geidenson Boucher Gekas Gephardt Luther Maloney (CT) Maloney (NY) Gibbons Brown (CA) Gilchrest Brown (FL) Gillmor Manton Manzullo Brown (OH) Gilman Gonzalez Markey Bunning Goode Martinez Goodlatte Mascara Goodling McCarthy (MO) Callahan Gordon McCarthy (NY) Goss Graham McCollum Campbell Granger McCrery McDade Green Greenwood McGovern Gutierrez McHale Gutknecht McHugh Hall (OH) McInnis Hall (TX) McIntosh Hansen McIntyre McKeon Chambliss Harman Chenoweth Hastert McKinnev Christensen Hastings (FL) McNulty Meehan Hastings (WA) Clayton Havworth Meek Hefley Menendez Clement Clyburn Hefner Metcalf Herger Mica Millender Hilleary McDonald Hilliard Miller (CA) Combest Miller (FL) Hinchey Minge Mink Hinojosa Hobson Hoekstra Moakley Moran (KS) Moran (VA) Costello Holden Hooley Horn Morella Hostettler Murtha Houghton Myrick Hoyer Hulshof Nadler Neal Nethercutt Cummings Hunter Cunningham Hutchinson Neumann Hyde Nev Davis (FL) Northup Inglis Davis (IL) Istook Norwood Jackson (IL) Davis (VA) Nussle Jackson-Lee Oberstar Ölver (TX) Jefferson DeGette Delahunt Ortiz DeLauro Jenkins Owens John Johnson (CT) Oxley Packard

Sanford Paxon Sawyer Payne Saxton Pelosi Peterson (PA) Petri Pickering Schumer Pickett Scott Pitts Pombo Serrano Pomeroy Sessions Shadegg Porter Portman Shaw Shays Price (NC) Sherman Pryce (OH) Shimkus Radanovich Sisisky Ramstad Skaggs Redmond Skelton Regula Slaughter Riggs Riley Rivers Rodriguez Roemer Rogan Rogers Rohrabacher Snyder Solomon Ros-Lehtinen Souder Rothman Spence Roukema Spratt Roybal-Allard Stabenow Stark Rovce Rush Stearns Ryun Stenholm Sabo Stokes Salmon Sanchez Stump Stupak Sanders Sandlin Sununu

Pascrell

Tanner Tauscher Scarborough Tauzin Taylor (MS) Schaefer, Ďan Schaffer, Bob Taylor (NC) Thomas Thompson Sensenbrenner Thornberry Thune Thurman Tiahrt Tierney Torres Towns Traficant Turner Upton . Velazguez Vento Visclosky Walsh Wamp Smith (MI) Smith (N.I) Waters Smith (OR) Watkins Smith (TX) Watt (NC) Smith. Adam Watts (OK) Smith, Linda Waxman Weldon (FL) Weldon (PA) Snowbarger Weller Wexler Wevgand White Whitfield Wicker Wise Wolf Woolsev Strickland Wynn Yates Young (AK) Young (FL)

### NOES-12

Becerra Hamilton Pastor Buyer Kanjorski Paul DeFazio McDermott Pease Filner Obey Rahall

### NOT VOTING-7

Molinari Farr Schiff Peterson (MN) Forbes

### □ 1544

So the amendment was agreed to. The result of the vote was announced as above recorded.

### □ 1545

The SPEAKER pro tempore (Mr. GOODLATTE). The Clerk will report the next amendment on which a separate vote has been demanded.

The Clerk read as follows:

Amendment offered by Mr. LAZIO of New

At the end of title XVII (relating to foreign policy provisions) insert the following:

### SEC. 1717. SENSE OF CONGRESS REGARDING COMPLIANCE WITH CHILD AND SPOUSAL SUPPORT OBLIGATIONS BY UNITED NATIONS PERSONNEL.

(a) SENSE OF CONGRESS.—It is the sense of Congress that-

(1) all United Nations staff, including diplomats, should comply with binding United States Federal, State, and local court orders regarding child and spousal support obliga-

(2) the internal regulations of the United Nations allows

(A) the United Nations to release staff salary information to the courts in spousal and child support cases;

(B) the Secretary General to authorize deduction of dependency related allowances from staff salary;

(C) the United Nations to cooperate with appropriate authorities to facilitate proper legal or judicial resolution of the family's claim.

Sandlin

Sanford

Sawyer

Saxton

Scarborough

Schaefer, Dan

Schaffer, Bob

Sensenbrenner

Schumer

Serrano

Sessions

Shadegg

Shaw

Shays

Sherman

Shimkus

Sisisky

Skelton

Slaughter Smith (MI)

Smith (NJ)

Smith (OR)

Smith (TX)

Smith, Adam Smith, Linda

Snowbarger

Snyder

Souder

Spence

Spratt

Stark

Stearns

Stokes

Stump Stupak

Sununu

Talent

Tanner

Tauzin

Thomas

Thune

Tiahrt

Tierney

Torres

Towns

Upton

Walsh

Wamp Watkins

Waxman

Weller

Wexler

White

Wicker

Woolsey

Young (AK)

Young (FL)

Wvnn

Yates

Wise

Wolf

Weygand

Whitfield

Watts (OK)

Weldon (FL)

Weldon (PA)

Traficant Turner

Vento Visclosky

Thurman

Thompson

Thornberry

Tauscher

Taylor (MS)

Taylor (NC)

Stenholm

Strickland

Stabenow

Solomon

Skeen

McCrery McDade

McHale

McHugh

McInnis

McIntyre

McKeon

McNulty

Meehan

Menendez

Millender-

Miller (FL)

McDonald

Metcalf

Meek

Mica

Minge

Moakley

Morella

Murtha

Myrick

Nadler

Neal

Ney

Moran (KS)

Moran (VA)

Nethercutt

Neumann

Northup

Norwood

Oberstar

Nussle

Ortiz

Owens

Oxley

Packard

Pallone

Pappas

Parker

Pastor

Paxon

Pease

Pelosi

Petri

Pitts

Peterson (MN)

Peterson (PA)

Pickering

Pickett

Pombo

Porter

Pomeroy

Portman

Poshard

Quinn

Price (NC)

Pryce (OH)

Radanovich

Ramstad

Redmond

Rodriguez

Rohrabacher

Ros-Lehtinen

Rothman

Roukema

Royce Rush

Ryun

Sabo

Salmon

Roemer

Rogan

Rogers

Rangel

Regula

Reyes

Riggs

Rilev

Pascrell

Mink

McKinney

McGovern

- (b) CONGRESSIONAL STATEMENT.—The Secretary of State should urge the United Nations to fully comply with regulations regarding compliance with child and spousal support obligations by United Nations personnel, in a timely manner and to the fullest extent possible.
- (c) LIMITATION ON PAYMENT OF ARREARAGES TO THE UNITED NATIONS.—Notwithstanding any other provision of this Act, of funds appropriated for the payment of United States arrearages to the United Nations out of funds authorized to be appropriated by this Act, \$10,000,000 shall not be available until the Secretary of State certifies that—
- (1) the United Nations is actively enforcing child and spousal support payments in compliance with Federal, State, and local court orders; and
- (2) the United Nations is actively reforming its pension policy, making the United Nations pension fund subject to Federal, State, or local court orders of spousal or child support.

The Speaker pro tempore. The question is on the amendment offered by the gentleman from New York [Mr. LAZIO].

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

### RECORDED VOTE

Mr. SERRANO. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. This is a five-minute vote.

The vote was taken by electronic device, and there were—ayes 387, noes 38, not voting 9, as follows:

### [Roll No. 193]

### AYES-387

Abercrombie Calvert Dunn Edwards Aderholt Canady Ehlers Ehrlich Allen Cannon Andrews Cardin Emerson Archer Castle Engel Chabot English Armey Chambliss Bachus Ensign Etheridge Baesler Chenoweth Baker Christensen Evans Baldacci Clay Clayton Everett Ballenger Ewing Fattah Clyburn Barcia Barr Coble Fawell Barrett (NE) Coburn Fazio Barrett (WI) Collins Foley Combest Condit Bartlett Ford Fowler Barton Bass Cook Fox Frank (MA) Bateman Cooksey Costello Franks (NJ) Bentsen Bereuter Cox Frelinghuysen Berry Bilbray Coyne Frost Gallegly Cramer Bilirakis Crane Ganske Bishop Crapo Gejdenson Blagojevich Cubin Gekas Gephardt Gibbons Bliley Cummings Cunningham Blumenauer Gilchrest Blunt Danner Boehlert Davis (IL) Gillmor Boehner Davis (VA) Gilman Bonilla Gonzalez Deal Bono DeFazio Goode Goodlatte Borski DeGette Boswell Delahunt Gordon Boucher DeLauro Goss Graham Boyd DeLay Deutsch Brady Granger Brown (FL) Diaz-Balart Green Brown (OH) Greenwood Dickey Bryant Dicks Gutierrez Bunning Dixon Doolittle Gutknecht Hall (OH) Burr Burton Hall (TX) Doyle Buyer Callahan Dreier Hansen Duncan Harman

Hastert Hastings (FL) Hastings (WA) Hayworth Hefley Hefner Herger Hill Hilleary Hinchey Hinoiosa Hobson Hoekstra Holden Hooley Horn Hostettler Houghton Hulshof Hunter Hutchinson Hyde Inglis Istook Jackson-Lee (TX) Jefferson Jenkins John Johnson (CT) Johnson, Sam Iones Kanjorski Kaptur Kasich Kellv Kennedy (MA) Kennedy (RI) Kennelly Kildee Kim Kind (WI) King (NY) Kingston Kleczka Klink Klug Kolbe Kucinich

Knollenberg LaFalce LaHood Lampson Lantos Largent Latham LaTourette Lazio Leach Levin Lewis (CA) Lewis (GA) Lewis (KY) Linder Lipinski Livingston LoBiondo Lofgren Lowey Lucas Luther Maloney (CT) Maloney (NY) Manton Manzullo Markey Martinez Mascara Matsui McCarthy (MO) McCarthy (NY) McCollum Becerra Berman

Bonior

Capps

Carson

Clement

Dellums

Dingell Dooley

Conyers Davis (FL)

Brown (CA)

Campbell

### NOES-38

Eshoo Filner Foglietta Furse Hamilton Hilliard Jackson (IL) Johnson, E. B. Kilpatrick McDermott Miller (CA) Obey Olver Paul Payne Rahall Rivers Roybal-Allard Sanders Scott Skaggs Velazquez Waters Waters Wat (NC) NOT VOTING—9

Doggett Forbes Molinari
Farr Goodling Mollohan
Flake McIntosh Schiff

### □ 1752

So the amendment was agreed to. The result of the vote was announced as above recorded.

### PARLIAMENTARY INQUIRY

Mr. TIAHRT. I have a parliamentary inquiry, Mr. Speaker.

The SPEAKER pro tempore. The gentleman will state his parliamentary inquiry.

Mr. TIAHRT. Would it be in order for us to reconsider the Frank Sinatra congressional award, Mr. Speaker?

The SPEAKER pro tempore. The gentleman has not stated a proper parliamentary inquiry.

The Clerk will report the next amendment on which a separate vote has been demanded.

The Clerk read as follows:

Amendment offered by Mr. SMITH of New Jersey:

Insert at the end of the bill the following new title:

TITLE . UNITED STATES POLICY WITH RESPECT TO FORCED ABORTION AND FOREIGN ORGANIZATIONS THAT PERFORM OR PROMOTE ABORTION

## SEC. . FOREIGN ORGANIZATIONS THAT PERFORM OR PROMOTE ABORTION.

Section 104 of the Foreign Assistance Act of 1961. Public Law 87–195, is amended by the addition of the following subject.

- "(h) RESTRICTION ON ASSISTANCE TO FOR-EIGN ORGANIZATIONS THAT PERFORM OR AC-TIVELY PROMOTE ABORTIONS.—
  - "(1) PERFORMANCE OF ABORTIONS.—
- "(a) Notwithstanding section 614 of this Act or any other provision of law, no funds appropriated for population planning activities or other population assistance may be made available for any foreign private, nongovernmental, or multilateral organization until the organization certifies that it will not, during the period for which the funds are made available, perform abortions in any foreign country, except where the life of the mother would be endangered if the pregnancy were carried to term or in cases of forcible rape or incest.
- "(b) Paragraph (a) may not be construed to apply to the treatment of injuries or illnesses caused by legal or illegal abortions or to assistance provided directly to the government of a country.
  - "(2) LOBBYING ACTIVITIES.—
- "(a) Notwithstanding section 614 of this Act or any other provision of law, no funds appropriated for population planning activities or other population assistance may be made available for any foreign private, nongovernmental, or multilateral organization until the organization certifies that it will not, during the period for which the funds are made available, violate the laws of any foreign country concerning the cumstances under which abortion is permitted, regulated, or prohibited, or engage in any activity or effort to alter the laws or governmental policies of any foreign county concerning the circumstances under which abortion is permitted, regulated or prohib-
- "(b) Paragraph (a) shall not apply to activities in opposition to coercive abortion or involuntary sterilization.
- "(3) The prohibitions of this subsection apply to funds made available to a foreign

organization either directly or as a subcontractor or sub-grantee, and the required certifications apply to activities in which the organization engages either directly or through a subcontractor or sub-grantee.

### SEC. . FORCED ABORTION IN THE PEOPLE'S RE-PUBLIC OF CHINA.

Section 301 of the Foreign Assistance Act of 1961, Public Law 87-195, is amended by the addition of the following new subsection:

'(i) LIMITATION RELATING TO FORCED ABOR-TIONS IN THE PEOPLE'S REPUBLIC OF CHINA.-Notwithstanding section 614 of this Act or any other provision of law, no funds may be made available for the United Nations Population Fund (UNFPA) in any fiscal year unless the President certifies that (1) UNFPA has terminated all activities in the People's Republic of China, and the United States has received assurances that UNFPA will conduct no such activities during the fiscal year for which the funds are to be made available; or (2) during the 12 months preceding such certification there have been no abortions as the result of coercion associated with the family planning policies of the national government or other governmental entities within the People's Republic of China. As used in this section the term "coercion" includes physical duress or abuse, destruction or confiscation of property, loss of means of livelihood, or severe psychological pressure.'

The SPEAKER pro tempore. The question is on the amendment offered by the gentleman from New Jersey [Mr. SMITH].

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

### RECORDED VOTE

Mr. SERRANO. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. This is a 5-minute vote.

The vote was taken by electronic device, and there were—ayes 234, noes 193, not voting 7, as follows:

### [Roll No. 194]

### AYES-234

Aderholt Coburn Goodlatte Collins Archer Goodling Armev Combest Goss Bachus Cook Graham Baker Cooksey Granger Gutknecht Ballenger Costello Hall (OH) Barcia Cox Cramer Hall (TX) Barr Barrett (NE) Hamilton Crane Bartlett Hansen Crapo Barton Cubin Hastert Hastings (WA) Cunningham Bateman Bereuter Danner Hayworth Berry Bilirakis Deal Hefley DeLav Herger Diaz-Balart Bliley Hilleary Blunt Dickey Dingell Boehner Hoekstra Doolittle Bonilla Holden Bonior Dovle Hostettler Dreier Hulshof Bono Borski Duncan Hunter Hutchinson Brady Dunn Ehlers Bryant Hyde Inglis Bunning Emerson English Burr Istook Burton Ensign Jenkins Buyer Callahan Everett John Johnson, Sam Ewing Calvert Foley Jones Kanjorski Camp Canady Fowler Fox Kaptur Cannon Gallegly Kasich Chabot Chambliss Ganske Gekas Kildee Kim King (NY) Gibbons Chenoweth Kingston Kleczka Christensen Gillmor Coble Goode

Klink Knollenberg Kucinich LaFalce LaHood Largent Latham LaTourette Lewis (CA) Lewis (KY) Linder Lipinski Livingston LoBiondo Manton Manzullo McCollum McCrery McDade McHugh McInnis McIntosh McIntyre McKeon Metcalf Mica Miller (FL) Moakley Moran (KS) Murtha Myrick Nethercutt Neumann Ney Northup Norwood Nussle Oberstar

Abercrombie

Ackerman

Andrews

Baesler

Baldacci

Becerra

Bentsen

Berman

Bilbray

Bishop

Blagojevich

Blumenauer

Brown (CA)

Brown (FL) Brown (OH)

Campbell

Capps Cardin

Carson

Clayton

Clement

Clyburn

Condit

Covne

Conyers

Cummings

Davis (FL)

Davis (IL)

Davis (VÁ)

DeFazio

DeGette

Delahunt

DeLauro

Dellums

Deutsch

Dicks

Dixon

Doggett

Edwards

Ehrlich

Etheridge

Matsui

Stark

Engel

Eshoo

Evans

Fattah

Fawell

Fazio

Dooley

Castle

Clav

Boehlert

Boswell

Boucher

Boyd

Bass

Barrett (WI)

Obey Ortiz Oxley Shuster Packard Skeen Skelton Pappas Paul Paxon Pease Peterson (MN) Peterson (PA) Pickering Souder Spence Pitts Pombo Stearns Portman Stump Poshard Stupak Quinn Sununu Radanovich Talent Rahall Redmond Tauzin Regula Riggs Riley Thune Roemer Rogan Tiahrt Rogers Walsh Rohrabacher Wamp Ros-Lehtinen Royce Watkins Rvun Salmon Sanford Weller Saxton Scarborough Schaefer, Dan Schaffer, Bob Wicker Sensenbrenner Wolf Sessions Young (FL) Shadegg

### NOES-193

Filner McCarthy (MO) Foglietta McCarthy (NY McDermott Ford Frank (MA) McGovern McHale Franks (N.J) Frelinghuysen McKinney Frost McNulty Furse Meehan Gejdenson Meek Menendez Millender-Gephardt Gilchrest McDonald Gilman Gonzalez Gordon Miller (CA) Minge Green Mink Greenwood Moran (VA) Morella Gutierrez Harman Nadler Hastings (FL) Neal Hefner Olver Hilliard Owens Hinchey Pallone Hinojosa Pascrell Hobson Pastor Hooley Pavne Horn Pickett Houghton Pomeroy Hover Porter Jackson (IL) Price (NC) Jackson-Lee Pryce (OH) (TX) Ramstad Jefferson Rangel Johnson (CT) Reyes Rivers Johnson (WI) Johnson, E. B. Rodriguez Kelly Rothman Kennedy (MA) Roukema Kennedy (RI) Roybal-Allard Kennelly Rush Kilpatrick Sabo Kind (WI) Sanchez Klug Kolbe Sanders Sandlin Lampson Sawyer Lantos Schumer Lazio Scott Leach Serrano Levin Shavs Lewis (GA) Sherman Lofgren Sisisky Lowey Skaggs Luther Slaughter Maloney (CT) Maloney (NY) Smith, Adam Snyder Markey Spratt Martinez Stabenow

Shaw Shimkus Smith (MI) Smith (N.J) Smith (OR) Smith (TX) Smith, Linda Snowbarger Solomon Stenholm Taylor (MS) Taylor (NC) Thornberry Traficant Watts (OK) Weldon (FL) Weldon (PA) Weygand Whitfield Young (AK)

Stokes Strickland Tanner Tauscher Thomas Thompson Thurman Tierney

Torres Towns Turner Upton Velazquez Vento Visclosky Waters

Watt (NC) Waxman Wexler White Wise Woolsey Wynn Yates

Schiff

### NOT VOTING-7

Farr Molinari Flake Mollohan Forbes Pelosi

### □ 1602

So the amendment was agreed to. The result of the vote was announced as above recorded.

(Mr. SOLOMON asked and was given permission to speak out of order for 1 minute.)

### ANNOUNCEMENT ON SUPPLEMENTAL APPROPRIATION

Mr. SOLOMON. Mr. Speaker, for the purpose of making an announcement about the supplemental appropriation bill, I want to ask the Committee on Rules members to cast their vote early on the next vote and then come up to the Committee on Rules so that we may have an emergency meeting on the supplemental appropriation bill.

I would also just say that I have suggested to the leadership that this bill has to be finished tonight and maybe, with the committees meeting in other buildings, that we ought to perhaps recess for 2 or 3 hours and come back here at about 8 or 9 and then finish the bill around midnight.

Mr. GILMAN. Mr. Speaker, I ask unanimous consent that the following amendments be considered en bloc:

Scarborough amendment regarding Sudan; Nethercutt amendment regarding release of hostages in India, Fox of Pennsylvania amendment regarding Romania and NATO, Ney amendment regarding assistance to Libya, Paxon-Engel-Saxton amendment regarding Palestinian land sales.

The SPEAKER pro tempore (Mr. GOODLATTE). Is there objection to the request of the gentleman from New

Mr. SERRANO. Mr. Speaker, I object. The SPEAKER pro tempore. Objection is heard.

The Clerk will designate the next amendment on which a separate vote has been demanded.

The text of the amendment is as fol-

Amendment offered by Mr. GILMAN:

At end of Title XVII (relating to foreign policy provisions) add the following new section (and conform the table of contents accordingly):

### SEC. . ADDITIONAL REQUIREMENTS RELATING TO ASSISTANCE

(a) IN GENERAL.—Section 481(e)(4), of the Foreign Assistance Act of 1961 (22 U.S.C. 2291(e)(4)) is amended-

(1) in subparagraph (a)(ii), inserting "or under chapter 5 of part II" after "(including chapter 4 of part II) ;; and

(2) in subparagraph (B), by inserting before the semicolon at the end the following: other than sales or financing provided for narcotics-related purposes following notification in accordance with procedures applicable to reprogramming notifications under section 634A of this Act.

(b) EFFECTIVE DATE.—The amendments made by subsection (a) shall apply with respect to assistance provided on or after the date of the enactment of this Act.

The SPEAKER pro tempore. The question is on the amendment offered by the gentleman from New York [Mr. GILMAN].

The amendment was agreed to.

The SPEAKER pro tempore. The Clerk will designate the next amendment on which a separate vote has been demanded.

The text of the amendment is as follows:

Amendment offered by Mr. SCARBOROUGH: Page 185, after line 17, insert the following section:

### SEC. 1717. UNITED STATES POLICY REGARDING RELIGIOUS PERSECUTION AND SUP-PORT OF TERRORISM BY SUDAN.

- (1) Continued disregard of the freedom of religion by Sudan is unacceptable.
- (2) Continued support of terrorist activities by Sudan is of deepest concern and shall not be tolerated.
- (b) FINANCIAL TRANSACTIONS WITH TERRORISTS.—Notwithstanding any other provision of law, the exception with respect to Sudan under section 2332(a) of title 18, United States Code (provided in regulations issued in August 1996 by the Office of Foreign Assets of the Treasury Department) shall cease to be effective on the date of the enactment of this Act. No such exception under such section may be issued with respect to Sudan until the President certifies to the Congress that Sudan is no longer sponsoring or supporting terrorism.

The SPEAKER pro tempore. The question is on the amendment offered by the gentleman from Florida [Mr. SCARBOROUGH].

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

### RECORDED VOTE

Mr. SERRANO. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. This will be a 5-minute vote.

### PARLIAMENTARY INQUIRY

Mr. ACKERMAN (during the vote). Mr. Speaker, I have a parliamentary

The SPEAKER pro tempore. The gentleman will state it.

Mr. ACKERMAN. Mr. Speaker, on which amendment is the Chair asking for a recorded vote?

The SPEAKER pro tempore. The chair just put the question on the Scarborough amendment. The Chair announced that the Gilman amendment was adopted by voice vote. This is a vote on the Scarborough amendment

The Chair is responding during the vote since a rollcall is under way, as to the conduct of the current vote.

The vote was taken by electronic device, and there were—ayes 410, noes 12, not voting 12, as follows:

[Roll No 195]

### AYES-410

Abercrombie

Ackerman

Aderholt

Andrews

Archer

Bachus

Baesler

Baker

Barcia

Barton

Bateman

Becerra

Bentsen

Bereuter

Berman

Bilbray

Bishop

Blunt

Boehlert

Boehner

Bonilla

Bonior

Borski

Boswell

Boucher

Brown (CA)

Brown (FL)

Brown (OH)

Boyd

Brady

Bryant

Burton

Buyer

Camp

Canady

Cannon

Capps

Cardin

Carson

Castle

Chabot

Clay

Clayton

Clement

Clyburn

Coble

Coburn

Collins

Condit

Cook

Cox

Covne

Crane

Crapo

Cubin

Cummings

Danner Davis (FL)

Davis (IL)

Davis (VÁ)

Deal

DeGette

Delahunt

DeLauro

Dellums

Deutsch

Dickey

Dicks

Diaz-Balart

Kaptur

DeLay

Cunningham

Cramer

Combest

Cooksey

Costello

Chambliss

Chenoweth

Christensen

Callahan

Burr

Bunning

Bono

Bilirakis

Blagojevich

Bliley Blumenauer

Berry

Bass

Baldacci

Ballenger

Barrett (NE)

Barrett (WI)

Allen

Dingell Kasich Kellv Dixon Kennedy (MA) Doggett Dooley Kennedy (RI) Doolittle Kennelly Kildee Doyle Dreier Kilpatrick Duncan Kim Kind (WI) Dunn Edwards King (NY) Ehlers Ehrlich Kingston Kleczka Klink Emerson Engel Klug Knollenberg English Ensign Kolbe Eshoo Etheridge LaHood Lampson Evans Lantos Everett Largent Ewing Latham Fattah LaTourette Lazio Fawell Fazio Leach Filner Levin Foglietta Lewis (CA) Foley Lewis (GA) Lewis (KY) Ford Fowler Linder Frank (MA) Lipinski Franks (NJ) Livingston Frelinghuysen LoBiondo Frost Lofgren Furse Lowey Gallegly Lucas Luther Ganske Gejdenson Maloney (CT) Gekas Maloney (NY) Gephardt Manton Gibbons Manzullo Gilchrest Markey Martinez Gillmor Gilman Mascara Gonzalez Matsui McCarthy (MO) Goode Goodlatte McCarthy (NY) Goodling McCollum Gordon McCrery Goss McDade Graham McGovern Granger McHale Green McHugh Gutierrez McInnis Gutknecht McIntosh Hall (OH) Hall (TX) McIntvre McKeon Hamilton McKinney Hansen McNulty Hastert Meehan Hastings (FL) Meek Menendez Hastings (WA) Hayworth Metcalf Mica Hefley Millender-Hefner Herger McDonald Miller (CA) Miller (FL) Hill Hilleary Hilliard Minge Hinojosa Mink Moaklev Hobson Hoekstra Moran (KS) Holden Moran (VA) Morella Hooley Horn Murtha Hostettler Myrick Houghton Nådler Hoyer Hulshof Neal Nethercutt Hunter Neumann Hutchinson Ney Northup Hyde Inglis Norwood Istook Nussle Jackson (IL) Oberstar Jackson-Lee Obey (TX) Olver Jefferson Ortiz Jenkins Owens John Oxley Johnson (CT) Packard Johnson (WI) Pallone Johnson, E. B. Pappas Johnson, Sam Parker Jones Pascrell Kanjorski Pastor

Paxon

Sanford Talent Payne Sawyer Tanner Pease Peterson (MN) Saxton Tauscher Peterson (PA) Scarborough Tauzin Taylor (MS) Petri Schaefer, Dan Pickering Schaffer, Bob Thomas Pickett. Schumer Thompson Thornberry Pitts Scott Pombo Sensenbrenner Thune Pomeroy Serrano Thurman Porter Sessions Tiahrt Shadegg Portman Tierney Poshard Shaw Torres Shays Price (NC) Towns Pryce (OH) Sherman Traficant Shimkus Quinn Turner Radanovich Upton Ramstad Sisisky Velazquez Skaggs Vento Rangel Redmond Visclosky Regula Skelton Walsh Slaughter Wamp Reves Riggs Smith (MI) Waters Rilev Smith (N.I) Watkins Rivers Smith (OR) Watts (OK) Waxman Weldon (FL) Rodriguez Smith (TX) Roemer Smith, Adam Weldon (PA) Smith, Linda Rogan Snowbarger Rogers Weller Rohrabacher Snyder Wexler Ros-Lehtinen Solomon Weygand Rothman Souder White Whitfield Roukema Spence Roybal-Allard Spratt Wicker Royce Stabenow Wise Wolf Rush Stearns Ryun Stenholm Woolsey Sabo Stokes Wynn Salmon Strickland Yates Sanchez Stump Young (FL) Sanders Stupak Sandlin Sununu

### NOES-12

Campbell Hinchey Paul
Conyers Kucinich Rahall
DeFazio LaFalce Stark
Harman McDermott Watt (NC)

### NOT VOTING-12

Armey Fox Pelosi Farr Greenwood Schiff Flake Molinari Taylor (NC) Forbes Mollohan Young (AK)

### □ 1612

So the amendment was agreed to. The result of the vote was announced as above recorded.

The SPEAKER pro tempore. The Clerk will designate the next amendment on which a separate vote has been demanded.

The text of the amendment is as follows:

Amendment offered by Mr. Nethercutt: At the end of title XVII insert the following section:

# SEC. 1717. SENSE OF CONGRESS RELATING TO THE ABDUCTION AND DETAINMENT OF DONALD HUTCHINGS OF THE STATE OF WASHINGTON.

- (a) FINDINGS.—The Congress makes the following findings:
- (1) Al-Faran, a militant organization that seeks to merge Kashmir with Pakistan, has waged a war against the Government of India
- (2) During the week of July 2, 1995, Al-Faran abducted Donald Hutchings of the State of Washington, and 4 Western Europeans in the territory of Jammu and Kashmir, India.
- (3) Al-Faran has threatened to kill Donald Hutchings and the Western European hostages unless the Government of India agrees to release suspected guerrillas from its jails.

  (4) Several militants have been captured
- (4) Several militants have been captured by the Indian Government and have given conflicting and unconfirmed reports about the hostages.
- (5) Donald Hutchings and the 4 Western European hostages have been held against their will by Al-Faran for nearly 2 years.

Sanford

McIntosh

Hilliard

- (b) SENSE OF CONGRESS.—It is the sense of the Congress that—  $\,$
- (1) the militant organization Al-Faran should release, immediately, Donald Hutchings and 4 Western Europeans from captivity:
- (2) Al-Faran and their supporters should cease and desist from all acts of hostage-taking and other violent acts within the State of Jammu and Kashmir, India;
- (3) the State Department Rewards Program should be used to the greatest extent possible to solicit new information pertaining to hostages; and
- (4) the governments of the United States, the United Kingdom, Germany, Norway, India, and Pakistan should share and investigate all information relating to these hostages as quickly as possible.

The SPEAKER pro tempore. The question is on the amendment offered by the gentleman from Washington [Mr. NETHERCUTT].

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

### RECORDED VOTE

Mr. SERRANO. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The vote was taken by electronic device, and there were—ayes 423, noes 0, not voting 11, as follows:

[Roll No. 196]

### AYES-423

Cardin English Ensign Abercrombie Ackerman Carson Aderholt Castle Eshoo Etheridge Allen Chabot Andrews Chambliss Evans Archer Chenoweth Everett Christensen Ewing Fattah Bachus Baeslei Clay Clayton Baker Fawell Baldacci Clement Fazio Clyburn Ballenger Barcia Coble Foglietta Coburn Barr Foley Barrett (NE) Collins Ford Barrett (WI) Combest Fowler Bartlett Condit Fox Frank (MA) Barton Conyers Bass Cook Franks (N.I) Bateman Cooksey Frelinghuysen Costello Becerra Frost Bentsen Cox Furse Bereuter Coyne Gallegly Berman Cramer Ganske Berry Crane Geidenson Bilbray Crapo Gekas Bilirakis Cubin Gephardt Gibbons Bishop Cummings Blagojevich Cunningham Gilchrest Bliley Danner Davis (FL) Gillmor Blumenauer Gilman Blunt Davis (IL) Gonzalez Boehlert. Davis (VA) Goode Goodlatte Boehner Deal DeFazio Bonilla Goodling Bonior DeGette Gordon Delahunt Bono Goss Borski DeLauro Graham Boswell DeLay Granger Dellums Boucher Green Greenwood Boyd Deutsch Brady Diaz-Balart Gutierrez Brown (CA) Dickey Gutknecht Brown (FL) Dicks Hall (OH) Dingell Brown (OH) Hall (TX) Dixon Bryant Hamilton Doggett Bunning Hansen Burr Dooley Harman Burton Doolittle Hastert Hastings (FL) Buyer Callahan Doyle Hastings (WA) Dreier Calvert Duncan Hayworth Camp Campbell Edwards Ehlers Hefley Hefner Ehrlich Canady Herger Emerson Engel Cannon Hill Hilleary Capps

Hinchey McIntyre Sawver Hinojosa McKeon Saxton Hobson McKinney Scarborough Hoekstra McNulty Schaefer, Dan Holden Meehan Schaffer, Bob Hooley Meek Schumer Menendez Horn Scott Hostettler Mica Sensenbrenner Millender-Houghton Serrano McDonald Sessions Shadegg Hulshof Miller (CA) Miller (FL) Shaw Hunter Hutchinson Minge Shays Hyde Mink Sherman Moakley Shimkus Inglis Istook Moran (KS) Shuster Jackson (IL) Moran (VA) Sisisky Jackson-Lee Morella Skeen (TX) Murtha Skelton Slaughter Smith (MI) Jefferson Myrick Jenkins Nadler Smith (NJ) John Neal Johnson (CT) Nethercutt Smith (OR) Johnson (WI) Neumann Smith (TX) Johnson, E. B. Ney Smith, Adam Northup Johnson, Sam Smith, Linda Norwood Snowbarger Jones Snyder Kanjorski Nussle Solomon Kaptur Oberstar Kasich Obey Souder Kelly Olver Spence Kennedy (MA) Ortiz Spratt Kennedy (RI) Owens Stabenow Oxley Kennelly Stark Packard Kildee Stearns Kilpatrick Pallone Stenholm Kim Pappas Stokes Kind (WI) Parker Strickland King (NY) Pascrell Stump Kingston Pastor Stupak Kleczka Paul Sununu Klink Paxon Talent Klug Knollenberg Payne Tanner Tauscher Pease Kolbe Peterson (MN) Tauzin Kucinich Taylor (MS) Peterson (PA) LaFalce Petri Taylor (NC) LaHood Pickering Thomas Lampson Pickett Thompson Thornberry Lantos Pitts Pombo Thune Largent Latham Pomerov Thurman LaTourette Porter Tiahrt Lazio Portman Tierney Leach Poshard Torres Price (NC) Levin Towns Lewis (CA) Pryce (OH) Traficant Lewis (GA) Quinn Turner Lewis (KY) Radanovich Upton Linder Rahall Velazquez Lipinski Ramstad Vento Livingston Rangel Visclosky Redmond LoBiondo Lofgren Walsh Regula Wamp Lowey Reyes Waters Riggs Riley Lucas Watkins Luther Watt (NC) Maloney (CT) Rivers Watts (OK) Maloney (NY) Rodriguez Waxman Weldon (FL) Manton Roemer Manzullo Rogan Weldon (PA) Markey Martinez Rogers Rohrabacher Weller Wexler Mascara Ros-Lehtinen Weygand Matsui Rothman White McCarthy (MO) Whitfield Roukema McCarthy (NY) Roybal-Allard Wicker McCollum Royce Wise McCrery Rush Wolf McDade Ryun Woolsey McDermott Wynn Sabo McGovern Salmon Yates Young (AK) McHale Sanchez Young (FL) McHugh Sanders McInnis Sandlin NOT VOTING-11

Armey Forbes Pelosi Dunn Metcalf Schiff Farr Molinari Skaggs Flake Mollohan

### □ 1621

So the amendment was agreed to. The result of the vote was announced as above recorded. Mr. GILMAN. Mr. Speaker, I ask unanimous consent that the following amendments be considered en bloc:

Miller amendment, as amended by Diaz-Balart, regarding Cuban cigars; Fox of Pennsylvania amendment regarding Romania and NATO; Ney amendment regarding assistance to Libya; Rohrabacher amendment regarding Russian arms transfers to China; and the Paxon-Engel-Saxton amendment regarding Palestinian land sales.

The SPEAKER pro tempore (Mr. GOODLATTE). Is there objection to the request of the gentleman from New York?

Mr. SERRANO. I object, Mr. Speaker. The SPEAKER pro tempore. Objection is heard.

The Clerk will designate the next amendment.

The text of the amendment, as amended, is as follows:

Amendment offered by Mr. MILLER of California as amended:

At the end of title XVII, insert the following section:

### SEC. 1717. CUBAN CIGARS.

It is the sense of Congress that the United States should not prohibit the importation into the United States, or the sale or distribution in the United States, of cigars that are the product of Cuba, at such time as the government of Cuba has (1) freed all political prisoners, (2) legalized all political activity, and (3) agreed to hold free and fair elections.

The SPEAKER pro tempore. The question is on the amendment offered by the gentleman from California [Mr. MILLER], as amended.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

### RECORDED VOTE

Mr. SERRANO. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. This will be a 5-minute vote.

The vote was taken by electronic device, and there were—ayes 366, noes 59, not voting 9, as follows:

[Roll No. 197]

### AYES—366

Ackerman Blunt Chenoweth Aderholt Boehlert Christensen Allen Boehner Clement Andrews Bonilla Clyburn Archer Bonior Coble Coburn Bono Armey Borski Bachus Collins Baesler Boswell Combest Baker Boucher Condit Baldacci Boyd Cook Ballenger Brady Cooksey Brown (FL) Barcia Costello Brown (OH) Barr Barrett (NE) Bryant Cramer Barrett (WI) Bunning Crane Bartlett Burr Crapo Burton Barton Cubin Bass Buyer Cummings Bateman Callahan Cunningham Bentsen Calvert Danner Davis (FL) Bereuter Camp Berman Campbell Davis (VA) Berry Canady Deal Bilbray Cannon DeLauro Bilirakis Capps Cardin DeLay Deutsch Bishop Diaz-Balart Blagojevich Carson Bliley Chabot Dickey Chambliss Blumenauer Dicks

Julie 11, 1	337	
Dingell	King (NY)	Ramstad
Dixon Doggett	Kingston Klink	Redmond Regula
Doolittle	Klug	Reyes
Doyle	Knollenberg	Riggs
Dreier Duncan	Kolbe LaFalce	Riley Rivers
Dunn	LaHood	Rodriguez
Edwards	Lampson	Roemer
Ehrlich Engel	Lantos	Rogan Rogers
English	Largent Latham	Rohrabacher
Ensign	LaTourette	Ros-Lehtinen
Eshoo Etheridge	Lazio Leach	Rothman Roukema
Evans	Levin	Royce
Everett	Lewis (CA)	Ryun
Ewing Fawell	Lewis (KY) Linder	Salmon Sanchez
Fazio	Lipinski	Sandlin
Filner	Livingston	Sanford
Foley Ford	LoBiondo Lofgren	Sawyer Saxton
Fowler	Lowey	Scarborough
Fox	Luther	Schaefer, Dan Schaffer, Bob
Frank (MA) Franks (NJ)	Maloney (CT) Maloney (NY)	Schumer Schumer
Frelinghuysen	Manton	Scott
Frost	Manzullo	Sensenbrenner
Gallegly Ganske	Markey Martinez	Sessions Shadegg
Gejdenson	Mascara	Shaw
Gekas	Matsui	Shays
Gephardt Gibbons	McCarthy (MO) McCarthy (NY)	Sherman Shimkus
Gilchrest	McCollum	Shuster
Gillmor	McCrery	Sisisky
Gilman Gonzalez	McDade McDermott	Skeen Skelton
Goode	McHugh	Slaughter
Goodlatte	McInnis	Smith (NJ)
Goodling Gordon	McIntosh McIntyre	Smith (OR) Smith (TX)
Goss	McKeon	Smith, Adam
Graham	McNulty	Smith, Linda
Granger Green	Menendez Metcalf	Snowbarger Solomon
Greenwood	Mica	Souder
Gutierrez	Millender-	Spence
Gutknecht Hall (OH)	McDonald Miller (CA)	Spratt Stabenow
Hall (TX)	Miller (FL)	Stark
Hamilton	Moran (KS)	Stearns Stenholm
Hansen Harman	Moran (VA) Morella	Strickland
Hastert	Myrick	Stump
Hastings (FL)	Neal	Stupak Sununu
Hastings (WA) Hayworth	Neumann Ney	Talent
Hefley	Northup	Tanner
Hefner Herger	Norwood Nussle	Tauscher Tauzin
Hill	Oberstar	Taylor (MS)
Hilleary	Obey	Taylor (NC)
Hinojosa Hobson	Olver Ortiz	Thomas Thompson
Hoekstra	Owens	Thornberry
Hooley	Oxley	Thune
Horn Hostettler	Packard Pallone	Thurman Tiahrt
Houghton	Pappas	Torres
Hoyer	Parker	Towns
Hulshof Hutchinson	Pascrell Pastor	Traficant Turner
Hyde	Paul	Upton
Inglis	Paxon	Vento Walsh
Istook Jackson-Lee	Pease Pelosi	Wamp
(TX)	Peterson (MN)	Watts (OK)
Jenkins	Peterson (PA)	Weldon (FL) Weldon (PA)
John Johnson (CT)	Petri Pickering	Weller
Johnson (WI)	Pickett	Wexler
Johnson, Sam	Pitts	Weygand White
Jones Kaptur	Pombo Pomeroy	Whitfield
Kasich	Porter	Wicker
Kelly	Portman Poshard	Wise Wolf
Kennedy (MA) Kennedy (RI)	Poshard Price (NC)	Woolsey
Kennelly	Pryce (OH)	Wynn
Kildee Kim	Quinn Radanovich	Yates Young (FL)
Kind (WI)	Rahall	· · · · · · · · · · · · · · · · · · ·
	NOTO TO	
	NOES—59	_
Abercrombie Becerra	Castle Clay	Conyers Coyne

Abercrombie Castle Conyers Becerra Clay Coyne Brown (CA) Clayton Davis (IL)

Kleczka Rush DeFazio DeGette Kucinich Sabo Delahunt Lewis (GA) Sanders Dellums Lucas Serrano McGovern Dooley Skaggs Smith (MI) Ehlers McHale Fattah McKinney Snyder Meek Foglietta Stokes Furse Hilliard Minge Tierney Mink Velazguez Moakley Visclosky Hinchey Holden Murtha Waters Jackson (IL) Watkins Nadler Jefferson Johnson, E. B. Nethercutt Watt (NC) Payne Waxman Young (AK) Kanjorski Rangel Roybal-Allard Kilpatrick

### NOT VOTING-9

Emerson Forbes Molinari Farr Hunter Mollohan Flake Meehan Schiff

### □ 1629

Mr. MOAKLEY changed his vote from "aye" to "no."

So the amendment, as amended, was agreed to.

The result of the vote was announced as above recorded.

### □ 1630

The SPEAKER pro tempore (Mr. GOODLATTE). The Clerk will designate the next amendment on which a separate vote has been demanded.

The text of the amendment is as follows:

Amendment offered by Mr. Fox of Pennsylvania:

At the end of the bill, add the following: SEC. . DESIGNATION OF ROMANIA AS ELIGIBLE FOR ASSISTANCE UNDER NATO PARTICIPATION ACT OF 1994.—

(1) Sense of the congress.—It is the sense of the Congress that—  $\,$ 

(A) Romania has made tremendous progress toward meeting the criteria for accession into the North Atlantic Treaty Organization (NATO) by establishing a mature and functioning democracy, a free market economy, civilian control of the armed forces, respect for the rule of law, respect for human rights and civil liberties, and by implementing a strong economic reform;

(B) Romania has further exhibited its strong commitment to contribute to the stability, reconciliation, and cooperation among the nations of the region by the very significant signing of the basic political bilateral Treaty with Hungary and recent initialing of a similar document with Ukraine;

(C) Romania has already demonstrated its willingness and ability to contribute as a future NATO ally to strengthening the military capabilities and strategic cohesiveness of the Alliance by joining, first among Central and Eastern European countries, the Partnership for Peace Program and by actively participating alongside NATO allies in Bosnia, Angola, Somalia, and Albania;

(D) due to its size, geo-strategic location, economic and military potential, and huge popular support for NATO integration, Romania is of immense and key strategic importance to European stability; and

(E) Romania qualifies under section 203 of the NATO Participation Act of 1994 to receive assistance in making the transition to a full NATO membership and should be invited to start accession negotiations at the earliest stage.

(2) DESIGNATION.—Not later than 180 days after the date of the enactment of this Act, the President shall, pursuant to section 203(d)(2) of the NATO Participation Act of 1994, designate Romania as eligible to receive assistance under the program established under section 203(a) of such Act.

Cooksey

Costello

The SPEAKER pro tempore. The question is on the amendment offered by the gentleman from Pennsylvania [Mr. Fox].

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

### RECORDED VOTE

Mr. SERRANO. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. This is a 5-minute vote.

The vote was taken by electronic device, and there were—ayes 417, noes 10, not voting 7, as follows:

## [Roll No. 198]

### AYES-417

Abercrombie Gutknecht Cox Ackerman Coyne Hall (OH) Aderholt Cramer Hall (TX) Allen Crane Hamilton Andrews Crapo Hansen Archer Cubin Harman Armey Cummings Hastert Bachus Cunningham Hastings (FL) Baesler Davis (FL) Hastings (WA) Baker Davis (IL) Havworth Baldacci Davis (VA) Hefner Deal DeFazio Herger Hill Ballenger Barcia Barr DeGette Hilleary Barrett (NE) Delahunt Hilliard Barrett (WI) DeLauro Hinchey DeLay Bartlett Hinoiosa Barton Dellums Hobson Hoekstra Bass Deutsch Bateman Diaz-Balart Holden Becerra Dickey Hooley Dicks Bentsen Horn Dingell Hostettler Bereuter Berman Dixon Houghton Doggett Hover Berry Bilbray Dooley Hulshof Doolittle Bilirakis Hunter Bishop Hutchinson Doyle Blagojevich Dreier Hyde Bliley Blumenauer Inglis Istook Dunn Edwards Blunt Ehlers Jackson (IL) Boehlert Ehrlich Jackson-Lee (TX) Boehner Engel Bonilla English Jefferson Jenkins Bonior Ensign Eshoo John Johnson (CT) Borski Etheridge Boswell Johnson (WI) Evans Boucher Everett Johnson, E. B. Ewing Boyd Johnson, Sam Brady Jones Fattah Brown (CA) Fawell Kanjorski Brown (FL) Fazio Kaptur Kasich Brown (OH) Filner Foglietta Kelly Bryant Foley Kennedy (MA) Bunning Ford Kennedy (RI) Kennelly Burr Burton Fowler Buver Fox Kildee Callahan Frank (MA) Kilpatrick Calvert Franks (NJ) Kim Kind (WI) Camp Frelinghuysen Campbell Frost King (NY) Furse Gallegly Kingston Canady Cannon Kleczka Capps Ganske Klink Klug Knollenberg Cardin Gejdenson Carson Gekas Gephardt Castle Kolbe Kucinich Chabot Gibbons Chambliss Gilchrest LaFalce Chenoweth Gillmor LaHood Christensen Gilman Lampson Lantos Gonzalez Clay Goode Goodlatte Clayton Largent Clement Latham Clyburn Goodling LaTourette Gordon Lazio Coburn Goss Leach Graham Collins Levin Combest Granger Lewis (CA) Cook Green Lewis (GA)

Greenwood

Gutierrez

Lewis (KY)

Linder

H3704 Lipinski Pascrell Livingston Pastor LoBiondo Paxon Lofgren Payne Lowey Pease Lucas Pelosi Peterson (MN) Luther Peterson (PA) Maloney (CT) Maloney (NY) Petri Pickering Manton Manzullo Pickett Markey Pitts Martinez Pombo Mascara Pomeroy Matsui Porter McCarthy (MO) Portman McCarthy (NY) Poshard McCollum Price (NC) McCrery Pryce (OH) McDade Řahall McDermott McGovern Ramstad McHale Redmond McHugh McInnis Regula McIntosh McIntvre Riggs McKeon Riley McKinney Rivers McNultv Rodriguez Meehan Roemer Meek Rogan Menendez Rogers Rohrabacher Metcalf Ros-Lehtinen Millender-Rothman McDonald Roukema Roybal-Allard Miller (CA) Miller (FL) Rovce Minge Rush Mink Ryun Salmon Moakley Mollohan Sanchez Moran (KS) Sanders Moran (VA) Sandlin Morella Sanford Murtha Sawver Myrick Saxton Nadler Scarborough Schaefer, Dan Neal Nethercutt Schaffer, Bob Schumer Neumann Nev Scott Northup Sensenbrenner Serrano Norwood Nussle Sessions Oberstai Shadegg Olver

Skelton Slaughter Smith (MI) Smith (N.J) Smith (OR) Smith (TX) Smith, Adam Smith, Linda Snowbarger Snyder Solomon Souder Spence Spratt Stabenow Stark Stearns Stenholm Stokes Strickland Stump Stupak Sununu Talent Tanner Tauscher Tauzin Taylor (MS) Taylor (NC) Thomas Thompson Thornberry Thune Thurman Tiahrt Tiernev Torres Towns Traficant Turner Upton Velazquez

Vento

Walsh

Wamp

Waters

Watkins

Waxman

Weller

Wexler

White

Wicker

Woolsey

Young (AK)

Young (FL)

Watt (NC)

Yates

Wynn

Wise

Wolf

Weygand

Whitfield

Watts (OK)

Weldon (FL)

Weldon (PA)

Visclosky

### NOES-10

Shaw

Shays

Sherman

Shimkus

Shuster

Sisisky

Skaggs Skeen

Condit Hefley Convers Obev Paul Danner Duncan Sabo

Ortiz

Owens

Oxley Packard

Pallone

Pappas Parker

NOT VOTING-7

Forbes Schiff Emerson Molinari Flake Radanovich

### □ 1639

So the amendment was agreed to.

The result of the vote was announced as above recorded.

The SPEAKER pro tempore. The Clerk will designate the next amendment on which a separate vote has been demanded.

The text of the amendment is as fol-

Amendment offered by Mr. NEY:

At the end of the bill add the following (and conform the table of contents accordingly):

### DIVISION C-MISCELLANEOUS **PROVISIONS**

## SEC. 2001. PROHIBITION ON FOREIGN ASSIST-ANCE TO ANY COUNTRY THAT AS-SISTS LIBYA IN CIRCUMVENTING UNITED NATIONS SANCTIONS.

(a) IN GENERAL.—None of the funds made available in this Act and the amendments made by this Act shall be made available for assistance to any government if the President determines that such country has assisted the Government of Libya in violating sanctions imposed by United Nations Security Council Resolution 748 (1992).

(b) EXCEPTION.—This section shall not apply if the President determines that making such funds available is important to the national security interest of the United

The SPEAKER pro tempore. The question is on the amendment offered by the gentleman from Ohio [Mr. NEY].

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

### RECORDED VOTE

Mr. SERRANO. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. This is a 5-minute vote.

The vote was taken by electronic device, and there were—ayes 427, noes 0, not voting 7, as follows:

### [Roll No. 199]

### AYES-427

Abercrombie Cannon Edwards Capps Cardin Ackerman Ehlers Ehrlich Aderholt Allen Carson Emerson Andrews Castle Engel English Archer Chabot Armey Chambliss Ensign Bachus Eshoo Chenoweth Christensen Etheridge Baesler Baker Clay Evans Baldacci Clayton Everett Ballenger Clement Ewing Barcia Clyburn Fattah Coble Barr Fawell Barrett (NE) Coburn Fazio Barrett (WI) Collins Filner Bartlett Combest Foglietta Barton Condit Bass Convers Ford Bateman Cook Fowler Becerra Cooksey Fox Frank (MA) Bentsen Costello Bereuter Franks (NJ) Cox Berman Coyne Frelinghuysen Berry Cramer Frost Bilbray Crane Furse Bilirakis Crapo Gallegly Bishop Cubin Ganske Blagojevich Cummings Cunningham Gejdenson Bliley Gekas Gephardt Blumenauer Danner Davis (FL) Gibbons Blunt Boehlert Davis (IL) Gilchrest Boehner Davis (VA) Gillmor Bonilla Deal Gilman DeFazio Bono Gonzalez Borski Goode DeGette Delahunt Goodlatte Boswell Boucher DeLauro Goodling DeLay Gordon Boyd Brady Dellums Goss Brown (CA) Graham Deutsch Brown (FL) Diaz-Balart Granger Brown (OH) Dickey Green Greenwood Bryant Dicks Bunning Dingell Gutierrez Gutknecht Hall (OH) Dixon Burr Burton Doggett Buyer Dooley Hall (TX) Callahan Doolittle Hamilton Doyle Calvert Hansen Dreier Camp Harman Campbell Duncan Hastert Hastings (FL) Dunn Canady

Hefner Herger Hill Hilleary Hilliard Hinchey Hinojosa Hobson Hoekstra Holden Hooley Horn Hostettler Houghton Hoyer Hulshof Hutchinson Hyde Inglis Istook Jackson (IL) Jackson-Lee (TX) Jefferson Jenkins John Johnson (CT) Johnson (WI) Johnson, E. B Johnson, Sam Jones Kaniorski Kaptur Kasich Kelly Kennedy (MA) Kennedy (RI) Kennelly Kilpatrick Kim Kind (WI) King (NY) Kingston Kleczka Klink Klug Knollenberg Kolbe Kucinich LaFalce LaHood Lampson Lantos Largent Latham LaTourette Lazio Leach Levin Lewis (CA) Lewis (GA) Lewis (KY) Linder Lipinski Livingston LoBiondo Lofgren Lowey Lucas Luther Maloney (CT) Maloney (NY) Manton Manzullo Markey Martinez Mascara Matsui McCarthy (MO) McCarthy (NY) McCollum McCrery McDade McDermott

Hastings (WA)

Havworth

Hefley

McGovern Salmon McHale Sanchez McHugh Sanders McInnis Sandlin McIntosh Sanford Sawyer McIntyre McKeon Saxton McKinney Scarborough McNulty Schaefer, Dan Schaffer, Bob Meehan Meek Schumer Menendez Scott Sensenbrenner Metcalf Serrano Mica Millender-Sessions McDonald Shadegg Miller (CA) Shaw Miller (FL) Shays Sherman Minge Mink Shimkus Moakley Mollohan Shuster Sisisky Moran (KS) Skaggs Moran (VA) Morella Skeen Skelton Slaughter Smith (MI) Murtha Myrick Nadler Smith (NJ) Smith (OR) Neal Smith (TX) Nethercutt Smith, Adam Neumann Ney Northup Smith, Linda Snowbarger Norwood Snyder Nussle Solomon Oberstan Souder Obey Spence Olver Spratt Stabenow Ortiz Owens Stark Oxley Stearns Packard Stenholm Pallone Stokes Pappas Strickland Parker Stump Pascrell Stupak Pastor Sununu Talent Paul Paxon Tanner Payne Tauscher Tauzin Pease Taylor (MS) Pelosi Peterson (MN) Taylor (NC) Peterson (PA) Thomas Petri Thompson Pickering Thornberry Pickett Thune Pitts Thurman Pombo Tiahrt Pomeroy Tierney Porter Torres Portman Towns Poshard Traficant Price (NC) Turner Prvce (OH) Upton Velazquez Quinn Radanovich Vento Rahall Visclosky Ramstad Walsh Rangel Redmond Wamp Watkins Watt (NC) Regula Watts (OK) Reyes Riggs Waxman Weldon (FL) Riley Weldon (PA) Rivers Rodriguez Weller Wexler Roeme Rogan Weygand Rogers Whitfield Rohrabacher Ros-Lehtinen Wicker Rothman Wise Roukema Roybal-Allard Wolf Woolsey Royce Wynn Rush Yates Young (AK) Ryun Sabo Young (FL)

### NOT VOTING-7

Forbes Bonior Waters Molinari Farr Flake Schiff

□ 1648

So the amendment was agreed to.

The result of the vote was announced as above recorded.

The SPEAKER pro tempore (Mr. GOODLATTE). The Clerk will designate the next amendment on which a separate vote has been demanded.

The text of the amendment is as fol-

Amendment offered by Mr. ROHRABACHER: At the end of the bill add the following (and conform the table of contents accordingly):

### DIVISION C-MISCELLANEOUS **PROVISIONS**

### SEC. 2001. ASSISTANCE FOR THE RUSSIAN FED-ERATION.

None of the funds made available to carry out chapter 11 of part I of the Foreign Assistance Act of 1961 (22 U.S.C. 2295 et seq.) for fiscal years, 1998 and 1999 may be made available for the Russian Federation if the Russian Federation, on or after the date of the enactment of this Act, transfers an SS-N-22 missile system to the People's Republic of

The SPEAKER pro tempore. The question is on the amendment offered by the gentleman from California [Mr. ROHRABACHER].

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

### RECORDED VOTE

Mr. SERRANO. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. This will be a 5-minute vote.

The vote was taken by electronic device, and there were—ayes 244, noes 184, not voting 6, as follows:

### [Roll No. 200]

### AYES-244

Abercrombie Cook Green Aderholt Greenwood Archer Costello Gutierrez Gutknecht Armey Cox Bachus Cramer Hall (TX) Baker Crane Hansen Ballenger Hastert Crapo Cubin Hastings (WA) Barcia Barr Cunningham Havworth Barrett (NE) Danner Hefley Davis (VA) Barrett (WI) Herger Bartlett Deal Hill DeFazio Hilleary Barton DeLay Diaz-Balart Bateman Hinchey Bilbray Hobson Blunt Dickey Hoekstra Boehner Doggett Holden Hostettler Bonilla Doolittle Bono Dreier Houghton Boyd Duncan Hulshof Dunn Hunter Brady Bryant Ehlers Hutchinson Bunning Emerson Hyde English Inglis Burr Burton Ensign Istook Buver Everett Jefferson Callahan Jenkins Ewing Johnson (CT) Calvert Fattah Camp Fawell Johnson, Sam Campbell Foley Jones Canady Fowler Kaptur Cannon Fox Kasich Cardin Franks (NJ) Kelly Gallegly Castle Kildee Chabot Ganske Kim Kingston Chambliss Gibbons Chenoweth Gilchrest Kleczka Christensen Gillmor Klug Clement Goode Largent Coble Coburn Goodlatte Goodling Latham LaTourette Collins Gordon Leach Lewis (KY) Combest Graham Condit Linder Granger

Pelosi Lipinski Peterson (PA) Livingston LoBiondo Petri Pickering Lucas Luther Pitts Manzullo Pombo Markey Portman Mascara Poshard McCollum Pryce (OH) McCrery Quinn Radanovich McHale McHugh Ramstad McInnis Redmond McIntosh Riggs McIntyre Riley McKeon Rivers McKinney Rogan Meehan Rogers Metcalf Rohrabacher Mica Ros-Lehtinen Miller (CA) Royce Miller (FL) Rvun Moran (KS) Salmon Myrick Sanders Neal Sanford Nethercutt Saxton Neumann Scarborough Ney Northup Schaefer, Dan Schaffer, Bob Norwood Sensenbrenner Nussle Sessions Shadegg Oxley Packard Shaw Shimkus Pappas Shuster Paul Skeen Paxon Skelton Pease Smith (OR)

Ackerman Allen

Andrews

Baesler

Bass

Baldacci

Becerra

Bentsen

Bereuter

Berman

Bilirakis

Blagojevich

Blumenauer

Boehlert

Bonior

Borski

Boswell

Boucher

Capps

Clav

Carson

Clayton

Clyburn

Convers

Cummings

Davis (FL)

Davis (IL)

DeGette

Delahunt

DeLauro

Dellums

Deutsch

Dicks

Dingell

Dixon

Dooley

Edwards

Ehrlich

Dovle

Engel

Eshoo

Evans

Fazio

Filner

Ford

Frost

Furse

Etheridge

Foglietta

Frank (MA)

Gejdenson

Frelinghuysen

Moakley

Waters

Coyne

Brown (CA)

Brown (FL)

Brown (OH)

Berry

Bishop

Bliley

Smith (TX) Smith, Linda Snowbarger Solomon Souder Spence Spratt Stearns Stenholm Stump Sununu Talent Tanner Tauzin Taylor (MS) Thomas Thornberry Thune Thurman Tiahrt Tiernev Traficant Turner Upton Walsh Wamp Watkins Watts (OK) Weldon (FL) Weller Whitfield Wicker Wolf Wynn Young (AK) Young (FL)

### NOES-184

Gekas Mollohan Gephardt Moran (VA) Gilman Morella Gonzalez Murtha Nadler Goss Hall (OH) Oberstar Hamilton Obey Olver Harman Hastings (FL) Ortiz Hefner Owens Hilliard Pallone Hinojosa Pascrell Pastor Hooley Horn Peterson (MN) Hoyer Jackson (IL) Pickett Jackson-Lee Pomeroy (TX) Porter Price (NC) John Johnson (WI) Rahall Johnson E.B. Rangel Kanjorski Regula Kennedy (MA) Kennedy (RI) Rodriguez Roemer Kennelly Kilpatrick Kind (WI) Rothman Roukema Roybal-Allard King (NY) Klink Rush Knollenberg Sabo Kolbe Sanchez Kucinich Sandlin LaFalce Sawver LaHood Schumer Lampson Scott Serrano Lantos Levin Shays Lewis (CA) Sherman Lewis (GA) Sisisky Lofgren Skaggs Lowey Maloney (CT) Slaughter Smith (MI) Maloney (NY) Smith (NJ) Manton Smith, Adam Martinez Snyder Matsui Stabenow McCarthy (MO) Stark McCarthy (NY) Stokes McDade Strickland McDermott Stupak Tauscher McGovern Taylor (NC) Thompson McNulty Meek Menendez Torres Towns Velázquez Millender-McDonald Minge Vento Visclosky Mink

Watt (NC) Waxman Weldon (PA)

Wexler Weygand White

Wise Woolsey Yates

### NOT VOTING-

Farr Forbes Molinari Flake Schiff

### □ 1658

Mrs. CLAYTON, Mr. PETERSON of Minnesota, and Mr. PALLONE changed their vote from "aye" to "no."

Mr. NEAL of Massachusetts changed his vote from "no" to "aye."

So the amendment was agreed to.

The result of the vote was announced as above recorded.

The SPEAKER pro tempore (Mr. GOODLATTE). The Clerk will report the last amendment on which a separate vote has been demanded.

The Clerk read as follows:

Amendment offered by Mr. PAXON:

At the end of the bill add the following (and conform the table of contents accordingly):

TITLE XVIII-OTHER FOREIGN POLICY **PROVISIONS** 

## SEC. 1801. CONDEMNATION OF PALESTINIAN DEATH PENALTY FOR LAND SALES.

(a) FINDINGS.—The Congress finds the following:

(1) In recent weeks, senior officials of the Palestinian Authority have announced that the death penalty will be imposed on anyone who sells land to a Jew, based on a now-repealed Jordanian law, even in Israel.

(2) Palestinian Authority Chairman Yasser Arafat stated on May 21, 1997, "Our law is a Jordanian law that we inherited . . . and sets the death penalty for those who sell land to Israelis. . . . We are talking about a few traitors, and we shall implement against them what is written in the law books.

(3) Palestinian Authority Justice Minister Freih Abu Middein stated on May 5, 1997, "I warned the land dealers several times through the media not to play with fire. For us, whoever sells land to Jews and settlers is more dangerous than collaborators. Therefore, they must be put on trial and sentenced to death . . . They are traitors.'

(4) Palestinian Authority Justice Minister Freih Abu Middein stated on May 28, 1997, "it is obligatory to forbid the sale of land in Ramle, Lod, the Negev, and everywhere else. . . . There are many [land dealers] who have fled from Palestine, but anyone who has broken this serious law, will remain a wanted fugitive by the Palestinian people, wherever he may go.''.

(5) Legislation implementing the death penalty was prepared for consideration by the Palestinian Legislative Council, but has not vet been considered.

(6) Since the pronouncement of senior Palestinian leaders, at least three Palestinians have been killed for selling land to Israelis, some after visits or other scrutiny by Palestinian security officials. There is further evidence that the killings were committed by Palestinian security officials.

(7) Three Palestinians were extrajudicially executed following their sale of land to Is-

(8) The International Covenant on Civil and Political Rights, to which the United States is a party, states, "sentence of death may be imposed only for the most serious crimes in accordance with the law in force at the time of commission of the crime. . . . This penalty can only be carried out pursuant to a final judgment rendered by a competent court."

Lantos

- (9) The United States has made a financial commitment to the Palestinian Authority with the understanding that the rule of law would prevail, that there would be no official sanction to extrajudicial killings or violations of human rights, and that basic principles of peaceful and normal relations would
- (10) Despite claims to the contrary, there is no law in Israel forbidding the sale of land to Arabs or people of other ethnicities or nationalities.
- (b) DECLARATIONS OF POLICY.—The Congress declares the following:
- (1) The Congress condemns in the strongest possible terms the abhorrent policy and practice of murdering Palestinians for sales of land to Jews. Such actions are violations of international law and the spirit of the Oslo agreements, casting strong doubt as to whether the Palestinians are in compliance with their commitments to Israel. The Congress finds the endorsement and encouragement of this practice by the most senior leadership of the Palestinian Authority to be reprehensible.
- (2) The Congress demands that this practice of murder and racism be condemned and renounced by the Palestinian leadership and that it will end immediately. If it does not, the Congress should not permit the provision of direct aid to the Palestinian Authority when the Middle East Peace Facilitation Act of 1995 is considered for reauthorization. The Congress urges the President to take this practice fully into account as he now determines whether the Palestinian Authority is in compliance with its commitments to Israel, which he must do in accordance with the Middle East Peace Facilitation Act of 1995
- (3) The Congress strongly urges the Palestinian Legislative Council to reject categorically legislation imposing the penalty of death on those who sell land to Israelis.
- (c) TRANSMISSION OF COPIES.—The Clerk of the House of Representatives and the Secretary of the Senate are directed to transmit copies of this section to the President of the United States, the Secretary of State, the United Nations Secretary General, the United States Ambassador to Israel, the Consul General of the United States in Jerusalem, Israel, the Rais of the Palestinian Authority, all members of Palestinian Legislative Council, and the office of the Palestine Liberation Organization in Washington, District of Co-

The SPEAKER pro tempore. The question is on the amendment offered by the gentleman from New York [Mr. PAXON].

The question was taken: and the Speaker pro tempore announced that the ayes appeared to have it.

### RECORDED VOTE

Mr. SERRANO. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. This is a 5-minute vote.

The vote was taken by electronic device, and there were—ayes 425, noes 0, answered "present" 3, not voting 6, as follows:

### [Roll No. 201]

### AYES-425

Abercrombie Bachus Barrett (NE) Baesler Barrett (WI) Aderholt Allen Baker Baldacci Bartlett Barton Andrews Ballenger Archer Barcia Bateman Barr Armey Becerra

Bentsen Bereuter Berman Bilbray Bilirakis Bishop Blagojevich Blumenauer Blunt Boehlert Boehner Bonilla Bono Borski Boswell Boucher Brady Brown (CA) Brown (FL) Brown (OH) Bryant Bunning Burr Burton Buyer Callahan Calvert Camp Campbell Canady Cannon Capps Cardin Carson Castle Chahot Chambliss Chenoweth Christensen Clav Clayton Clement Clyburn Coble Coburn Collins Combest Condit Conyers Cook Cooksey Costello Cox Coyne Cramer Crane Cubin Cummings Cunningham Danner Davis (FL) Davis (IL) Davis (VA) Deal DeFazio DeGette Delahunt DeLauro DeLav Dellums Deutsch Diaz-Balart Dickey Dicks Dingell Doggett Dooley Doolittle Dovle Dreier Duncan Dunn Edwards Ehlers Ehrlich Emerson Engel English Ensign

Eshoo Etheridge

Evans

Ewing

Everett

Fattah Fawell Largent Latham Filner LaTourette Foglietta Lazio Leach Ford Levin Lewis (CA) Fowler Lewis (GA) Fox Frank (MA) Lewis (KY) Franks (NJ) Linder Lipinski Frelinghuysen Frost Livingston Furse LoBiondo Gallegly Lofgren Ganske Lowey Gejdenson Lucas Gekas Luther Gephardt Maloney (CT) Gibbons Maloney (NY) Gilchrest Manton Gillmor Manzullo Gilman Markey Gonzalez Martinez Goode Mascara Goodlatte Matsui McCarthy (MO) Goodling McCarthy (NY) Gordon Goss McCollum McCrery McDade Graham Granger Green McDermott Greenwood McGovern McHale Gutierrez McHugh Gutknecht Hall (OH) McInnis Hall (TX) McIntvre Hamilton McKeon Hansen McKinney McNulty Harman Hastert Meehan Hastings (FL) Meek Hastings (WA) Hayworth Menendez Metcalf Millender-Hefner McDonald Herger Miller (CA) Hilleary Miller (FL) Hilliard Minge Hinchey Mink Hinojosa Moakley Mollohan Hobson Hoekstra Moran (KS) Holden Moran (VA) Morella Hooley Murtha Hostettler Myrick Houghton Nadler Neal Hulshof Nethercutt Hunter Neumann Hutchinson Northup Hvde Inglis Norwood Istook Nussle Jackson (IL) Oberstar Jackson-Lee Obey (TX) Olver Jefferson Ortiz Jenkins Owens Oxley .John Johnson (CT) Packard Johnson (WI) Pallone Johnson, E. B. Pappas Johnson, Sam Parker Jones Pascrell Kanjorski Pastor Paxon Kaptur Kasich Payne Kelly Pease Kennedy (MA) Pelosi Peterson (MN) Kennedy (RI) Kennelly Peterson (PA) Kildee Petri Kilpatrick Pickering Kim Pickett. Kind (WI) Pitts King (NY) Pombo Kingston Pomeroy Kleczka Porter Klink Portman Poshard Klug Knollenberg Price (NC) Kolbe Kucinich Pryce (OH) Quinn Radanovich LaFalce LaHood Ramstad

Rangel

Lampson

Thornberry Redmond Sherman Regula Shimkus Thune Reyes Shuster Thurman Riggs Riley Sisisky Tiahrt. Skaggs Tierney Rivers Skeen Torres Skelton Rodriguez Towns Roemer Slaughter Traficant Rogan Smith (MI) Turner Rogers Rohrabacher Smith (N.J.) Unton Smith (OR) Velazquez Ros-Lehtinen Smith (TX) Vento Visclosky Rothman Smith, Adam Roukema Walsh Roybal-Allard Snowbarger Wamp Snyder Waters Royce Solomon Watkins Ryun Sabo Souder Watt (NC) Watts (OK) Spence Salmon Waxman Weldon (FL) Sanchez Stabenow Weldon (PA) Sanders Stark Sandlin Stearns Weller Sanford Stenholm Wexler Sawyer Stokes Weygand Strickland White Whitfield Saxton Scarborough Stump Schaefer, Dan Stupak Wicker Wise Schaffer, Bob Sununu Wolf Schumer Talent Scott Tanner Woolsey Sensenbrenner Tauscher Wynn Serrano Tauzin Yates Taylor (MS) Sessions Young (AK) Shadegg Taylor (NC) Young (FL) Shaw Thomas Shays Thompson ANSWERED "PRESENT"-3 Bonior Paul Rahall NOT VOTING-6

Farr Forbes Molinari Flake McIntosh Schiff

### □ 1706

Mr. THUNE changed his vote from "no" to "aye.

So the amendment was agreed to.

The result of the vote was announced as above recorded.

pro tempore. The The SPEAKER question is on the engrossment and third reading of the bill.

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

WAIVING REQUIREMENT OF CLAUSE 4(b) OF RULE XI WITH RESPECT TO SAME DAY CONSID-ERATION OF CERTAIN RESOLU-TIONS

Mr. GOSS, from the Committee on Rules, submitted a privileged report (Rept. No. 105-128) on the resolution (H. Res. 165) waiving a requirement of clause 4(b) of rule XI with respect to consideration of certain resolutions reported from the Committee on Rules, which was referred to the House Calendar and ordered to be printed.

### EUROPEAN SECURITY ACT OF 1997

Mr. GILMAN. Mr. Speaker, pursuant to House Resolution 159, I call up the bill (H.R. 1758) to ensure that the enlargement of the North Atlantic Treaty Organization [NATO] proceeds in a manner consistent with United States interests, to strengthen relations between the United States and Russia, to