Mr. Bishop, Mr. Boehner, Ms. Brown of Florida, Mr. BROWN of Ohio, Mr. CARDIN, Ms. CARSON, Mr. CHABOT, Mr. CLAY, Mrs. CLAYTON, Mr. CLYBURN, Mr. Conyers, Mr. Cummings, Mr. DAVIS of Illinois, Mr. DEFAZIO, Ms. DELAURO, Mr. DELLUMS, Mr. DICKS, Mr. DIXON, Mr. EVANS, Mr. FILNER, Mr. Flake, Mr. Ford, Mr. Frank of Massachusetts, Mr. FROST, Mr. GING-RICH, Mr. GUTIERREZ, Mr. HILLIARD, Mr. Hobson, Mr. Jackson, Ms. Jack-SON-LEE, Mr. JEFFERSON, Ms. EDDIE BERNICE JOHNSON of Texas, Mr. KA-SICH. Ms. KILPATRICK. Mr. LEWIS of Georgia, Mr. McGovern, Ms. McKin-NEY, Mrs. MALONEY of New York, Mrs. MEEK of Florida, MILLENDER-MCDONALD, Mr. MILLER of California, Mr. MORAN of Virginia, Mrs. Morella, Mr. Neal of Massachusetts, Mr. Ney, Ms. Norton, Mr. OWENS, Mr. OXLEY, Ms. PELOSI, Mr. POSHARD, Mr. RANGEL, Mr. RUSH, Mr. SAWYER, Mr. DAN SCHAEFER of Colorado, Mr. Scott, Mr. Sisisky, Mr. STRICKLAND, Mr. THOMPSON, Mr. TRAFICANT, Ms. WATERS, Mr. WATT of North Carolina, Mr. WATTS of Oklahoma, Mr. WYNN, Mr. GONZALEZ, Ms. CHRISTIAN-GREEN. Mr. PAYNE. Mr. FATTAH, Mr. HASTINGS of Florida, and Mr. Towns):

H.R. 1635. A bill to establish within the United States National Park Service the National Underground Railroad Network to Freedom Program, and for other purposes; to

the Committee on Resources. By Mr. WAXMAN (for himself, Mr. SAXTON, Mr. PALLONE, Mr. MARKEY. Mr. ANDREWS, Mr. LEWIS of Georgia, Mr. Shays, Mr. Brown of Ohio, Mr. GONZALEZ, Mr. DICKS, Mr. FOGLIETTA, Mr. BARRETT of Wisconsin, Ms. DEGETTE, Mr. JACKSON, Mr. LANTOS, Mr. GUTIERREZ, Mr. HORN, Ms. McCarthy of Missouri, Mrs. Rou-KEMA, Mr. FORD, Mr. MOAKLEY, Mr. CLAY, Mr. YATES, Mr. CASTLE, Ms. PELOSI, Mr. COYNE, Mr. CAPPS, Mr. Davis of Illinois, Mr. Gejdenson, Mr. CUMMINGS, Mr. MILLER of California, Ms. ESHOO, Mrs. KENNELLY of Connecticut, Mr. DELLUMS, Mr. KUCINICH, Mr. HINCHEY, Mrs. MEEK of Florida, Mr. BERMAN, Mr. SMITH of New Jersey, Ms. Eddie Bernice Johnson of Texas, Mr. Menendez, Mr. Wexler, Mr. FILNER, Mr. PASCRELL, Mr. PAYNE, Mr. BARCIA of Michigan, Ms. RIVERS, Ms. McKINNEY, Mrs. MINK of Hawaii, Mrs. MALONEY of New York, Mr. Bonior, Mr. Wynn, Mr. Brown of California, Mr. DEFAZIO, Mr. CLYBURN, Mr. KENNEDY of Massachusetts, Mrs. Morella, Mr. Thompson, Mr. Conyers, Mr. Allen, Mr. Evans, MORAN of Virginia, BLAGOJEVICH, Ms. HOOLEY of Oregon, Mr. Rush, Mr. Nadler, Mr. Pastor, Ms. Furse, Ms. Woolsey, Mr. Sand-ERS, Mr. KENNEDY of Rhode Island, Mr. Blumenauer, Mrs. Clayton, Mr. CARDIN, Mr. FRANKS of New Jersey. Mr. KIND of Wisconsin, Ms. DELAURO, Mr McGovern Mr Delahunt Mr SERRANO, Mr. HASTINGS of Florida. Mr. OLVER, Mr. NEAL of Massachusetts, Mr. Lafalce, Mr. Ackerman, Mrs. Lowey, Mr. Rothman, Mr. Dixon, Mr. Meehan, Mr. McDermott, Mr. Adam Smith of Washington, Mr. STARK, and Mr. BAESLER): H.R. 1636. A bill to disclose environmental

H.R. 1636. A bill to disclose environmental risks to children's heath and expand the public's right to know about toxic chemical use and release, and for other purposes; to the Committee on Commerce.

By Ms. WATERS (for herself, Mr. CUMMINGS, Mr. HILLIARD, Mr. JACK-SON, Ms. JACKSON-LEE, Ms. McKIN-NEY, Mrs. MEEK of Florida, Mr. THOMPSON, Ms. BROWN of Florida, Mr. RUSH, Mr. TOWNS, Mr. DIXON, Mr. STOKES, Mr. CONYERS, Mr. DELLUMS, Mr. RANGEL, Mrs. CLAYTON, Ms. KIL-PATRICK, Mr. CLYBURN, Mr. FORD, Mr. DAVIS of Illinois, Mr. OWENS, Mr. WATT of North Carolina, Mr. WYNN, Mr. SCOTT, Mr. HASTINGS of Florida, Ms. CHRISTIAN-GREEN, Ms. CARSON, Ms. NORTON, Mr. PAYNE, Mr. CLAY, Mr. JEFFERSON, Ms. EDDIE BERNICE JOHNSON of Texas, Mr. FATTAH, Mr. LEWIS of Georgia. and MILLENDER-McDonald):

H.R. 1637. A bill to amend the Public Health Service Act with respect to the provision to at-risk communities of services under the program of block grants for the prevention and treatment of substance abuse; to the Committee on Commerce.

H.R. 1638. A bill to amend the Public Health Service Act with respect to the provision of rehabilitation services under the program of block grants for the prevention and treatment of substance abuse; to the Committee on Commi

mittee on Commerce.
H.R. 1639. A bill to establish an education development block grant program to allow local educational agencies to use such funds and to borrow five times the amount of such funds to repair school infrastructure; to the Committee on Education and the Workforce

H.R. 1640. A bill to establish computer learning centers in low income areas; to the Committee on Education and the Workforce.

H.R. 1641. A bill to amend the National Narcotics Leadership Act of 1988 to increase the amount of funds that the Director of National Drug Control Policy may transfer between National Drug Control Program agency accounts; to the Committee on Government Reform and Oversight.

ment Reform and Oversight.
H.R. 1642. A bill to amend the Foreign Assistance Act of 1961 to provide for the establishment of an alternative crop production demonstration program for developing countries with illicit crop production; to the Committee on International Relations.

H.R. 1643. A bill to provide for an increase in funding for programs for the prevention and treatment of substance abuse in the Federal prison system; to the Committee on the Judiciary.

H.R. 1644. A bill to provide for programs that involve continuing judicial supervision over offenders with substance abuse problems who are not violent offenders; to the Committee on the Judicians.

Committee on the Judiciary. H.R. 1645. A bill to amend title 18, United States Code, to provide additional penalties for theft by public officials under color of law: to the Committee on the Judiciary.

H.R. 1646. A bill to authorize States to provide temporary assistance for needy families in a manner that complements the efforts of certain adults who are caring for the children of relatives; to the Committee on Ways and Means.

H.R. 1647. A bill to establish a Small Business Development Fund to promote economic revitalization and community development through investment in, and assistance to, qualified women and minority business people; to the Committee on Ways and Means, and in addition to the Committees on the Budget, and Small Business, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. WATKINS: H.R. 1648. A bill to encourage production of oil and gas within the United States by providing tax incentives, and for other purposes; to the Committee on Ways and Means. By Mr. CRAPO (for himself, Mr. BERRY, and Mr. WATKINS):

H. Res. 151. Resolution to encourage consumers to consult with their pharmacists in connection with the purchase and use of over-the-counter drug products; to the Committee on Commerce.

By Mr. FRANKS of New Jersey (for himself, Mr. DINGELL, Mr. PAPPAS, Mr. FRELINGHUYSEN, Mr. LOBIONDO, Mr. SMITH of New Jersey, Mr. SAXTON, Mr. ANDREWS, Mr. BROWN of Ohio, Mr. MILLER of California, Mr. KILDEE, Mr. TRAFICANT, Mr. PASCRELL, Mr. TAYLOR of North Carolina, and Mrs. ROUKEMA):

H. Con. Res. 80. Concurrent resolution relating to maintaining the current standard behind the "Made in USA" label, in order to protect consumers and jobs in the United States: to the Committee on Commerce

By Mr. GILMAN (for himself, Mr. Ham-ILTON, Mr. PORTER, Mr. BILIRAKIS, Mr. ENGEL, and Mrs. MALONEY of New York):

H. Con. Res. 81. Concurrent resolution calling for a United States initiative seeking a just and peaceful resolution of the situation on Cyprus; to the Committee on International Relations.

By Mr. BROWN of California:

H. Con. Res. 82. Concurrent resolution establishing the congressional budget for the U.S. Government for fiscal year 1998 and setting forth appropriate budgetary levels for fiscal years 1999, 2000, 2001, and 2002; to the Committee on the Budget.

PRIVATE BILLS AND RESOLUTIONS

Under clause 1 of rule XXII.

Mrs. CHENOWETH introduced a bill (H.R. 1649) to make retroactive the entitlement of certain Medal of Honor recipients to the special pension provided for persons entered and recorded on the Army, Navy, Air Force, and Coast Guard Medal of Honor Roll; which was referred to the Committee on Veterans' Affairs.

ADDITIONAL SPONSORS

Under clause 4 of rule XXII, sponsors were added to public bills and resolutions as follows:

H.R. 14: Mr. Duncan, Mr. Hansen, Mr. Crane, Mr. Davis of Virginia, Mr. Weldon of Florida, Mrs. Northup, Ms. Danner, Mr. Pastor, Mr. Dooley of California, Mr. Tiahrt, Mr. Wamp, Mr. Gutknecht, Mr. Shadegg, and Mr. Portman.
H.R. 15: Mr. Gibbons, Mr. Thornberry, Mr.

H.R. 15: Mr. GIBBONS, Mr. THORNBERRY, Mr. DOOLITTLE, Mr. RADANOVICH, Ms. WOOLSEY, and Mr. PETERSON of Pennsylvania.

H.R. 45: Mr. OBERSTAR, Mrs. THURMAN, and Mr. CONYERS.

H.R. 58: Mr. GIBBONS and Mr. BACHUS.

H.R. 96: Mrs. McCarthy of New York, Mr. DEAL of Georgia, and Mr. CRAMER.

H.R. 125: Mr. CRAPO.

H.R. 145: Mrs. Tauscher, Ms. Furse, Mr. Taylor of Mississippi, Ms. Carson, and Mr. Abercrombie.

H.R. 198: Mr. TALENT.

H.R. 267: Mr. HOYER.

H.R. 289: Mrs. MINK of Hawaii.

H.R. 292: Mr. GOODLING.

H.R. 337: Mr. ROTHMAN, Mr. WYNN, and Mr. THOMPSON.

 $\ensuremath{\text{H.R.}}$ 339: Mr. Fox of Pennsylvania and Mr. Turner.

 $H.R.\ 411:\ Mr.\ ALLEN,\ Mr.\ ENGEL,\ and\ Mr.\ CLAY.$

H.R. 443: Mr. SANDERS.

- H.R. 444: Mr. DAVIS of Illinois.
- H.R. 475: Mr. ACKERMAN and Mr. BERRY.
- H.R. 493: Mr. MALONEY of Connecticut.
- H.R. 505: Mr. CARDIN.
- H.R. 586: Mr. GIBBONS. H.R. 587: Mr. Frelinghuysen.
- H.R. 603: Mr. PETRI, Mr. PASCRELL, and Mr. BARRETT of Wisconsin.
- H.R. 611: Ms. Pelosi, Mr. Gordon, Mrs. TAUSCHER, Mr. Fox of Pennsylvania, and Mr. WATT of North Carolina.
- H.R. 617: Mr. BURTON of Indiana, Mr. McIn-TYRE, Mr. OLVER, Mr. FILNER, Mr. PASCRELL, Mr. Baldacci, and Mr. Manton.
 - H.R. 628: Mr. SAM JOHNSON.
 - H.R. 631: Mr. KOLBE and Mr. GRAHAM
- $H.R.\ 695;\ Mr.\ Sherman,\ Mr.\ Dreier,\ Mr.$ CALVERT, Mr. CAPPS, Mr. LINDER, McInnis, Mr. Graham, Mr. Thomas, Mr Ms. McKinney, Mrs. McCarthy of New York, Mr. Frank of Massachusetts, Mr. Sisisky, Mr. FORBES, Mr. BLUNT, Mr. ISTOOK, and Mr. PICKERING.
- H.R. 699: Mr. CALVERT, Mr. SNOWBARGER, Mr. Barrett of Nebraska, Mr. McIntosh, Mr. HALL of Texas, Mr. BLILEY, Mr. PETERSON of Pennsylvania, Mr. KINGSTON, Mr. KING of New York, Mrs. KELLY, and Mr. HERGER.
- H.R. 707: Mr. ADAM SMITH of Washington.
- H.R. 722: Mr. McKeon, Mr. Sensenbrenner, Mr. KING of New York, Mr. PAXON, Mr. KLINK, and Mr. HUTCHINSON.
- H.R. 734: Mr. HOLDEN, Mr. KUCINICH, and Mr LIPINSKI
- H.R. 754: Mr. HOLDEN and Mr. CAMPBELL.
- H.R. 778: Ms. DELAURO and Mr. MARTINEZ. H.R. 779: Mr. CAPPS, Ms. DELAURO, and Mr. MARTINEZ.
- H.R. 780: Ms. DELAURO and Mr. MARTINEZ.
- H.R. 806: Mr. Bonior.
- H.R. 816: Mrs. FOWLER.
- H.R. 859: Mr. GOODLATTE and Mr. MILLER of Florida.
- H.R. 866: Mr. Sensenbrenner.
- H.R. 875: Mr. Fox of Pennsylvania, Mr. BISHOP, Mr. MALONEY of Connecticut, and Ms. JACKSON-LEE.
- H.R. 877: Mr. SKAGGS, Mr. TALENT, Mr. BE-REUTER, Mr. KENNEDY of Rhode Island, and Ms. Molinari.
- H.R. 891: Mr. TALENT.
- H.R. 901: Mr. ROYCE, Mr. PITTS, Mr. SALM-ON, Mr. WAMP, Mr. GOODLING, and Mr. JEN-
- H.R. 916: Mr. SAM JOHNSON, Mr. MILLER of Florida, Mr. KLINK, and Ms. FURSE.
 - H.R. 919: Mr. BONIOR and Mr. GUTIERREZ.
- 946: Mr. Metcalf THORNBERRY.
- H.R. 956: Mr. BOYD, Ms. CARSON, and Mr. WICKER.
- H.R. 970: Mr. WATKINS and Mr. SMITH of Texas.
- H.R. 972: Mr. MILLER of Florida.
- H.R. 991: Ms. MILLENDER-MCDONALD, Mrs. EMERSON, and Mr. BLUMENAUER.
- H.R. 1016: Mr. DAN SCHAEFER of Colorado.
- H.R. 1037: Mrs. Kennelly of Connecticut.
- H.R. 1050: Mr. BONIOR.
- H.R. 1053: Mr. COBURN, Mr. TAYLOR of Mississippi, and Mr. CAPPS.
 - H.R. 1075: Mr. ACKERMAN and Mrs. LOWEY.
 - H.R. 1076: Mr. McGovern.
- H.R. 1100: Mr. THORNBERRY.
- H.R. 1111: Mr. MORAN of Virginia.
- H.R. 1129: Mr. BROWN of California, Ms. BROWN of Florida, and Mr. TAYLOR of North Carolina
- H.R. 1134: Mr. COSTELLO, Mr. EHRLICH, and Mr. SMITH of New Jersey.
- H.R. 1159: Mr. TIERNEY and Mr. MARTINEZ.
- H.R. 1161: Mr. McKeon and Mr. Manzullo. H.R. 1172: Mr. WELDON of Pennsylvania, Mrs. Roukema, Mr. Pickering, Mr. Bob
- SCHAFFER, and Mr. LUCAS of Oklahoma. H.R. 1178: Mr. CAPPS.
- H.R. 1189: Ms. KAPTUR, Mr. TURNER, Mr. RADANOVICH, Mr. JENKINS, and Mr. WICKER.

- H.R. 1201: Mr. McDermott.
- H.R. 1222: Mr. FALEOMAVAEGA.
- H.R. 1232: Mr. Scarborough, Mr. Berman, and Mr. LEACH.
- H.R. 1247: Mr. NETHERCUTT, Mrs. CUBIN, Mr. BUYER, and Mrs. EMERSON.
- H.R. 1260: Mr. KENNEDY of Massachusetts, Ms. FURSE, and Mr. LANTOS.
- H.R. 1283: Mr. HORN, Mr. BUNNING of Kentucky, Mr. TALENT, Mr. RADANOVICH, and Mr. CRANE.
 - H.R. 1287: Mr. BEREUTER.
 - H.R. 1338: Mr. WICKER.
 - H.R. 1350: Mr. SENSENBRENNER.
- H.R. 1383: Mr. BALDACCI, Mr. COYNE, and Mr. OLVER.
- H.R. 1395: Ms. McKinney and Mr. McIn-TYRE.
- H.R. 1437: Mr. LAFALCE.
- H.R. 1453: Mr. GUTIERREZ, Mr. McGOVERN, Mr. MARTINEZ, and Mr. BARRETT of Wisconsin.
 - H.R. 1456: Mr. BARCIA of Michigan.
 - H.R. 1464: Mr. WALSH.
 - H.R. 1505: Mr. LEWIS of Georgia.
- H.R. 1521: Mr. CUNNINGHAM, Mr. FILNER, and Mr. STRICKLAND.
- H.R. 1532: Mr. GOODLATTE and Mr. WELLER.
- H.R. 1542: Mr. SESSIONS.
- H.R. 1549: Mr. BARRETT of Wisconsin.
- H.R. 1556: Mr. GREEN and Mr. PETRI.
- H.R. 1559: Mr. McCollum, Mr. Hyde, Mr. HORN, Mr. NETHERCUTT, Mr. GUTKNECHT, and Mr. Christensen
- H.R. 1568: Mrs. MEEK of Florida, Mrs. CLAY-TON, and Mr. SNYDER.
- H.R. 1574: Mr. HASTERT and Mr. BARTON of Texas.
- H.R. 1577: Mrs. NORTHUP.
- H.J. Res. 54: Mr. BOYD.
- H.J. Res. 75: Mr. GILLMOR, Mrs. ROUKEMA, Mr. Visclosky, Mr. Archer, Mr. Rangel, Mr. HULSHOF, Mr. PORTMAN, Mr. JENKINS, Mrs. LINDA SMITH of Washington, Mr. DICKS, Mr. HALL of Ohio, Mr. TRAFICANT, Mr. SENSEN-BRENNER, Mr. GALLEGLY, Mr. MOLLOHAN, Mr. YOUNG of Alaska, Ms. Ros-Lehtinen, Mr. BARTON of Texas, Mr. PRICE of North Carolina, Mr. GANSKE, Mr. FAZIO of California, Mr. HOLDEN, Mr. COBURN, Mr. DIAZ-BALART, Mr. BEREUTER, Mr. BISHOP, Mr. HOBSON, Mr. LEACH, Mr. PETRI, Mr. CANADY of Florida, Mr. FAWELL, Mr. ISTOOK, Mr. DOYLE, Mr. SCOTT, Mr. ROGAN, Mrs. KELLY, Mr. ORTIZ, Mr. Lucas of Oklahoma, Mr. Bob Schaffer, Mr. GREENWOOD, Mr. HILL, Mr. BRYANT, and Mr. Bono.
- H.J. Res. 76: Mrs. MALONEY of New York. Mr. RAHALL, Mr. SABO, Ms. PELOSI, and Mr. McGovern.
- H. Con. Res. 10: Mr. MASCARA, Mr. COBLE, Ms. Stabenow, Mr. Borski, Mr. Hilliard. and Mr. MALONEY of Connecticut.
- H. Con. Res. 13: Mr. MOAKLEY, Mr. GOOD-LING, Mr. PETERSON of Pennsylvania, and Mr. CHAMBLISS.
- H. Con. Res. 14: Mr. OBERSTAR, Mr. PAPPAS, and Mr. FARR of California.
- H. Con. Res. 51: Mr. MARTINEZ.
- H. Con. Res. 52: Mr. MARTINEZ, Mr. SABO, Mr. OBERSTAR, and Mr. STENHOLM.
- H. Con. Res. 65: Mr. LANTOS, Ms. Ros-LEHTINEN, Mr. HERGER, Mr. BONIOR, Mr. MARTINEZ, Mr. TURNER, Mr. CONYERS, Ms. WATERS, Mr. CLYBURN, Ms. JACKSON-LEE, Mr. JACKSON, Mr. RANGEL, Ms. BROWN of Florida, Mr. FORD, Mr. LEWIS of Georgia, Mr. WYNN, Mr. RUSH, Mr. DAVIS of Illinois, Ms. EDDIE BERNICE JOHNSON of Texas, Mr. FLAKE, Ms. KILPATRICK, Mr. BISHOP, Mrs. CLAYTON, Mr. HILLIARD, Mr. STOKES, and Mr. WATT of North Carolina.
- H. Res. 110: Mr. GOODLATTE, and Mr. GUTKNECHT.
- H. Res. 122: Mr. LIVINGSTON, Mr. ROMERO-BARCELÓ, Mr. JONES, Mr. COOK, Mr. HEFLEY, Mr. COOKSEY, and Mrs. MORELLA.

DELETIONS OF SPONSORS FROM PUBLIC BILLS AND RESOLUTIONS

Under clause 4 of rule XXII, sponsors were deleted from public bills and resolutions as follows:

H.R. 900: Mr. ROMERO-BARCELÓ. H.R. 1111: Mr. MORAN of Kansas.

AMENDMENTS

Under clause 6 of rule XXIII, proposed amendments were submitted as follows:

H.R. 408

OFFERED BY: MR. YOUNG OF ALASKA (Amendment in the Nature of a Substitute)

AMENDMENT No. 1: Strike all after the enacting clause and insert in lieu thereof the following:

SECTION 1. SHORT TITLE; REFERENCES.

- (a) SHORT TITLE.—This Act may be cited as the "International Dolphin Conservation Program Act".
- (b) REFERENCES TO MARINE MAMMAL PRO-TECTION ACT.—Except as otherwise expressly provided, whenever in this Act an amendment or repeal is expressed in terms of an amendment to, or repeal of, a section or other provision, the reference shall be considered to be made to a section or other provision of the Marine Mammal Protection Act of 1972 (16 U.S.C. 1361 et seq.).

SEC. 2. PURPOSE AND FINDINGS.

- (a) PURPOSE.—The purposes of this Act are-
- (1) to give effect to the Declaration of Panama, signed October 4, 1995, by the Governments of Belize, Colombia, Costa Rica, Ecuador, France, Honduras, Mexico, Panama, Spain, the United States of America, Vanuatu, and Venezuela, including the establishment of the International Dolphin Conservation Program, relating to the protection of dolphins and other species, and the conservation and management of tuna in the eastern tropical Pacific Ocean;
- (2) to recognize that nations fishing for tuna in the eastern tropical Pacific Ocean have achieved significant reductions in dolphin mortality associated with that fishery; and
- (3) to eliminate the ban on imports of tuna from those nations that are in compliance with the International Dolphin Conservation Program.
- (b) FINDINGS.—The Congress finds the following:
- (1) The nations that fish for tuna in the eastern tropical Pacific Ocean have achieved significant reductions in dolphin mortalities associated with the purse seine fishery from hundreds of thousands annually to fewer than 5,000 annually.
- (2) The provisions of the Marine Mammal Protection Act of 1972 that impose a ban on imports from nations that fish for tuna in the eastern tropical Pacific Ocean have served as an incentive to reduce dolphin mortalities.
- (3) Tuna canners and processors of the United States have led the canning and processing industry in promoting a dolphin-safe tuna market.
- (4) 12 signatory nations to the Declaration of Panama, including the United States, agreed under that Declaration to require that the total annual dolphin mortality in the purse seine fishery for yellowfin tuna in the eastern tropical Pacific Ocean not exceed 5,000, with a commitment and objective to progressively reduce dolphin mortality to a level approaching zero through the setting of annual limits.