

States. The declaration of the national emergency with respect to Iran contained in Executive Order 12957 and the comprehensive economic sanctions imposed by Executive Order 12959 underscore the United States Government opposition to the actions and policies of the Government of Iran, particularly its support of international terrorism and its efforts to acquire weapons of mass destruction and the means to deliver them. The Iranian Transactions Regulations issued pursuant to Executive Orders 12957 and 12959 continue to advance important objectives in promoting the nonproliferation and antiterrorism policies of the United States. I shall exercise the powers at my disposal to deal with these problems and will report periodically to the Congress on significant developments.

WILLIAM J. CLINTON.

THE WHITE HOUSE, March 14, 1997.

### SPECIAL ORDERS

The SPEAKER pro tempore (Mr. ROGAN). Under the Speaker's announced policy of January 7, 1997, and under a previous order of the House, the following Members will be recognized for 5 minutes each.

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Pennsylvania [Mr. GEKAS] is recognized for 5 minutes.

[Mr. GEKAS addressed the House. His remarks will appear hereafter in the Extension of Remarks.]

### AGENDA OF THE 105TH CONGRESS

The SPEAKER pro tempore. Under the Speaker's announced policy of January 7, 1997, the gentleman from Georgia [Mr. GINGRICH] is recognized for 60 minutes as the designee of the majority leader.

Mr. GINGRICH. Mr. Speaker, I rise to describe what the Congress has been doing and what I believe it will be doing in the near future, because as we enter the Easter recess at the end of this week, Members will be going home, and I think it is fair for our constituents to ask us where are we going, what is this Congress going to be like, and what have we achieved on behalf of the American people.

There are five basic messages that I think House Republicans in particular can take home, but a number of Democrats can agree with these messages. I think in a broad way, this is a principled bipartisanship that outlines a direction that most Americans will want to go in.

First, we have developed and unveiled a 2-year agenda, creating a better America for ourselves and our children, and I will talk about that agenda in just a moment.

Second, we are focusing on keeping our children and communities safe by winning the war on drugs as a top priority for this country.

Third, we are committed to lowering interest rates and creating better jobs by producing a balanced budget this year.

Fourth, we have as an objective ending the Internal Revenue Service as we know it. We want to help the taxpayers save time and money by providing real tax relief, simplifying our needlessly complex Tax Code, and reforming the Internal Revenue Service.

And fifth, as proof that what we are working on can be achieved, welfare reform is a success story. The 104th Congress, by passing dramatic, bold welfare reform, has made a difference and the facts prove it. That gives us reason to hope that we are going to be able to work in 1997 and 1998 on other reforms that will be of similar importance. There, I might mention education as an example of an area that we truly want to work on.

Let me start by describing the agenda that will create a better America for ourselves and our children. The House Republican majority, led by the majority leader, the gentleman from Texas, DICK ARMEY, and by the policy chairman, the gentleman from California CHRIS COX, developed a number of items which we believe will outline for the country 13 major areas of improvement. I would like to outline the steps we are taking, because I think they illustrate a firm, balanced agenda for developing a better future.

The first area is balancing the budget. We believe it is vital to pass a balanced budget amendment. We were saddened to see the other body fail by one vote, but we believe at an appropriate time this House should bring up the balanced budget amendment again, and I think if it passes in this House, as it probably will, when we send it to the other body maybe we will be developing the momentum and popular support to then get that one final vote that is missing to send it on to the States.

But a balanced budget is vital, first, because it is morally wrong for us in peacetime to spend our children's and grandchildren's money. It is just plain not right. We have the same obligation to set priorities, to set limits, to have discipline in our Federal budget that every family and every business has in their own budgets.

In addition, passing a balanced budget will lower interest rates that will improve the economy, increase the number of jobs, improve take-home pay. Think about a college student who graduates with a balanced budget. They will save over \$2,100 in repaying an \$11,000 loan over 10 years. That is over \$2,100 that that college graduate can save because interest rates will be higher lower.

Or imagine a couple buying a new house. They could save up to \$37,000 on a 30-year mortgage for an average-priced house. That is, literally they could pay for one child's college education just with the savings from a lower interest rate from a balanced budget.

Or imagine a family buying an average-priced new car. They could save \$975 over 4 years in lower interest payments on the average new-priced car.

Our point is that there is a moral case, there is a practical case, there is a self-interest case for balancing the budget. In addition, when you have deficits and you borrow more money, interest payments go up. The interest payments, when John F. Kennedy was President in the early 1960's, were about \$6 billion a year. This year the interest payment will be \$245 billion. That is, the average American will pay more in taxes to pay interest on the debt than they will pay for the Army, the Navy, the Air Force, and the Marine Corps combined.

So balancing the budget ultimately leads to lower taxes through lower interest rates and less payment on the debt, and our hope would be eventually through a balanced budget to actually begin to pay down the national debt.

But this is not just a constitutional amendment. We are committed to bringing spending in line with our commitment to balance the budget by the year 2002 without raising taxes. In fact, we want to be able to focus on saving money in Government so we can lower taxes so the American people have more take-home pay and a greater ability to create new jobs and new opportunities.

We have asked the President to submit a balanced budget. The first budget that was sent up was apparently a mistake. It is about \$62 billion in deficit in the year 2002, which is our target year for balancing the budget. So we have asked the President, since he came right to this room and promised 12 times in the State of the Union, on 12 occasions he said he was for a balanced budget, he had a balanced budget plan, so we have asked him to submit a balanced budget that would allow us to begin the process of passing a balanced budget.

In addition, we believe we need to overhaul the budget process. It frankly does not work very well. We think there are steps that can be taken that allow us to control Government spending and to reduce taxes better with more cooperation between the executive branch and the Congress, and we believe that requires reforming the budget process.

Finally, we think that when the President asks for additional spending for emergencies or for overseas activities by our military, that that should be paid for at the same time we are passing it. We think that the age of credit card financing, where we just charge more and charge more and charge more, is over. If we are going to spend more money in one area, we should have the discipline to set priorities and spend less money in another area, so we are going to insist that supplemental spending bills be paid for on a pay-as-you-go basis.

Our second goal after balancing the budget is to improve learning for all

Americans. I want to commend the chairman, the gentleman from Pennsylvania BILL GOODLING, and the Committee on Education and the Workforce, which is doing a tremendous job in a project called Operation Crossroads.

They are looking at all the Federal programs for education, they are looking at, with the oversight subcommittee chairman, with the leadership of the gentleman from Michigan, PETE HOEKSTRA, they are going out and have already held nine hearings asking what works; where are the best schools in America? Where is the best inner city school for poor children? Where are the best charter schools? Where is the best math education? Where is the best science education?

They are trying to determine how can we improve Federal education assistance so we get more resources to teachers and students for classroom learning while keeping fewer resources in Washington.

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Our goal is to help the teacher in the classroom and the student in the classroom rather than to build more and more bureaucracies. We believe that by this examination in Operation Crossroads of what works and what does not, we can begin to sort out the Federal programs.

There are approximately 720 Federal education programs. They spend about, they have spent over the years over \$539 billion in education. Our goal is to shrink the number of bureaucrats in Washington, take the savings, get them back home to the local school district, have them spent with the local student and the local teacher so that the parent, the student, and the teacher are affecting education.

In addition, one of our goals is to enhance local and parental control of education. It is very important to recognize that real learning occurs where the student is. It does not occur at the State department of education. It does not occur at some regional office. It does not occur at the Federal department in Washington. It occurs in the school where the teachers are and it occurs at home. That is why we think it is important to strengthen parents and we think it is important to strengthen local control so that people who actually have hands-on experience with the students are in a position to work in education.

Finally, we intend to cut education redtape and excessive bureaucracy and work with local teachers to help children master the basics. We think it is very important, and we agree with the President when he said that every child should be able to read by 8 years of age. We would have added they should be able to read English, which would save a great deal of money on bilingual education. We think it is important for every American child to have an opportunity to participate in the fullness of our culture, to be able to get the best

possible jobs. We think that requires mastering English, and we think that requires a focus on reading and on writing and on basic math. We think every child at a fairly early age should be able to go to the store and buy something without being cheated because they are able to do the math to check exactly what they were charged and what they paid.

We also believe that by focusing on the basics we can strengthen young people so that they are then in a position to continue to learn all of their lives because we recognize that lifetime learning is an essential in the information age, and we recognize that every young person is going to have to grow up in a world where they may have seven or eight or nine jobs in the course of their lifetime. Each of those jobs is going to require new learning and new experiences. They may move to many cities. Those are going to require new learning and new experiences.

So we are committed to lifetime learning. We believe you begin by examining, out of the 720 Federal programs, which ones work, which ones fail, which ones have too many bureaucrats in Washington, how can we shrink the amount of redtape, get the money back home and help teachers and students and parents where the real learning occurs.

Our third goal is to strengthen America's families. First we want to pass the Working Families Flexibility Act, which will permit working mothers and fathers to take time off using overtime for family and medical emergencies and other personal needs. This essentially recognizes that in the modern age very often people want time as much as they want money. It allows you to earn 1½ times off or 1½ times income, whichever you want. So if somebody has a need to go and see their child in the ballet or go visit with the teacher or be in a situation where they need to go take care of a parent who might have a health problem, this program, the Working Families Flexibility Act, would allow people to take their overtime and turn it into time off, more free time to be with their family if that is what they prefer.

If they prefer to continue to get paid time and a half in cash, they could get paid. This creates greater flexibility and greater choice for workers and allows families to decide which do they need more, more money or more time. We believe that the Working Families Flexibility Act is a key step in the right direction.

In addition, we will take steps to end partial birth abortions. It is very clear from the testimony we have had in the last few weeks that many Members of Congress were misinformed a year ago when one of the leading advocates of abortion suggested that partial birth abortions, these are abortions performed very late in pregnancy and they are performed in a way that the child is basically born except for their head

and then their brains are taken out. It is a very gruesome procedure, and it is one which virtually no one defends. Yet we had been told it was very rare; it happened only in very unusual cases. Now we have had testimony that that information was false, that in fact it is fairly common and it often happens involving healthy babies and healthy mothers. We believe it is important when a child is that close to being born that they be protected and that this particular procedure, which is particularly gruesome and inhuman, be ended. That vote will be, I believe, this week.

We are working to end this kind of partial birth. We also are working to expand the availability of adoptions. We think that adoption is a dramatically better answer than abortion. In the last Congress we passed adoption tax credits to give people some money to encourage them to be able to adopt a child. We are going to continue to work to have the adoption process streamlined because we believe that nothing will be better than to have someone decide that, rather than have an abortion, find a loving couple that wants to raise a child and help them in the adoption process. We also believe that helps fight child abuse and child neglect and helps take children out of foster homes and get them into homes where there are loving couples that want to adopt them.

We also believe it will strengthen American families if we protect the rights of people of faith. For too long God has been driven from the public arena. We believe it is important that people be in a position where they can talk openly about their faith and where they are not subject to religious persecution. I should note on this subject that not only is it a challenge sometimes here at home but that we have seen a tremendous upsurge in the last 5 years of religious persecution of all faiths around the world and that we have an obligation to be vigilant in our commitment to the right of people to worship God in their own way and to protect their right to worship.

We also want to strengthen America's families by protecting retirement security. We want to expand the number of individual retirement accounts that are available. We want to remove the kind of impediments that block expanded pension coverage, and we want to make sure that workers have a chance to earn greater retirement savings. Let me suggest that every citizen should look at the new program in Michigan, where Gov. John Engler has passed with the State legislature a new pension program that I think begins April 1 which allows the State employee an individual personal pension account that they control, that they invest, that they are vested in, that allows them to follow what is happening in the market and allows them to be involved in earning more money.

I think it is going to be a very big step in the right direction toward giving the pensioner control rather than

having a union-controlled pension fund or a State Government-controlled pension fund or a corporate-controlled pension fund. We are looking for ways that you can control the money you are saving for your retirement. We believe that most Americans want to have that right to be able to make sure that they are investing their money wisely so they know how much money they really have for their own retirement.

In addition, we will continue to work to make the Social Security trust fund safe and secure. It is currently sound, well into the next century. We believe it is possible to work to continue to make Social Security safe for everyone who is currently on it.

Our fourth goal is to increase family income by lifting the burden of excessive taxes from working Americans. We believe that we should eliminate if possible or at a minimum significantly reduce taxes on savings and investment. We want more jobs and better jobs. We want Americans to have the best technology and the best science in the world. That requires that we have the kind of savings and investment that allows our laboratories to produce the best, that allows our factories to buy the best, that allows new companies with new ideas to start up. That is the only way to have the highest income in the world. That is why we believe it is vital to reduce the penalty on savings and investment. We favor strongly either eliminating or significantly reducing any kind of capital gains penalty because we want people to have an incentive to save and to invest because that way they are going to create the jobs for the future so their children have even better jobs with even better take-home pay so they can save even more. That has been the cycle of prosperity that has made America work.

In addition, we want to pass tax relief that strengthens and encourages American families. We believe that it is vital for American families to have a \$500 per child tax credit. We are going to do everything we can this year to both balance the budget and move toward a tax credit for children. We think that is the best way for parents to then decide how to spend the money on their own child rather than having higher taxes to hire a bureaucrat in Washington to then decide how much of the money after their salary and expenses should go back to take care of their child. We are trying to shift resources back into the family by increasing family take-home pay.

We also believe that we should either repeal or substantially reduce death taxes. Why should someone work all of their life, build a small business or a family farm and then find the government taxes are so high that, when they die their family is going to have to sell that farm or sell that business just to pay the taxes. We think, if you work hard and you already paid taxes on the money, you should not have double taxation. We think it is wrong to say

that, if you die, that your entire family business is going to have to be sold just to pay government taxes or your entire family farm is going to have to be sold. So we believe we should dramatically reduce or if possible eliminate the death taxes.

For all Americans, we think that we should dramatically simplify tax laws in order to end the Internal Revenue Service as we know it. You may have read recently that the Internal Revenue Service had a \$4 billion computer project which failed. It turned out that, even when you spent \$4 billion, the Internal Revenue Code was so complicated that they could not make it work. I think the message is not to build a \$6 billion computer, it is to dramatically simplify the Internal Revenue Code. That is going to take some serious work. We have asked the President to submit to the Congress a proposal for tax simplification. We believe it may be possible for as many as 40 million Americans to no longer have to file their income tax. That is American taxpayers who are currently filing.

We believe it should be possible to dramatically decrease complexity so that the IRS office can give the same answer everywhere in the country. As you probably know, today if you call different IRS offices, you often get a different answer to the same question. So it is very hard to know exactly how to fill out some of the more complex parts of the code. So we are committed to dramatically simplifying the tax law in order to end the IRS as we know it and to get to a much simpler system with much less Government intrusion.

Finally, we believe the Internal Revenue Service itself should be audited. After all, it has 110,000 employees. You can compare that with the Border Patrol, which has about 5,500 employees, or with the Drug Enforcement Administration, which has about 7,400 employees. So that 110,000 people working for the Internal Revenue Service, they just failed completely with a \$4 billion computer project. And it is very clear that we need to have a thorough management audit, not just a financial audit but a management audit of exactly how the Internal Revenue Service is run and exactly why it has had these major management problems.

Our fifth goal is to improve access to quality health care. We believe it is possible for every American to have dramatically better health care because science is moving us into an era where the breakthroughs in scientific knowledge are going to be quite remarkable. The fact is the research, much of it done by the National Institutes of Health, others done by universities and private corporations, by research centers, that research is beginning to give us, in the human genome project, a level of knowledge about how humans operate which is greater than anything we have ever seen before. In fact, it is fair to say that in the next 20 to 30 years, we will have a level of knowledge that would have been un-

imaginable just 20 years ago. We are entering what one scientist called the age of molecular medicine, a period where our knowledge of our body is going to be so dramatic and our ability to look at birth defects, to look at cancer, to look at a variety of issues is going to be a dramatic change.

In that framework, we want to start by working on health care for senior citizens. We want to start by saving Medicare from impending bankruptcy. Even though we in the Congress have been talking now for 2 years about the danger of Medicare going bankrupt, we still do not have an adequate solution. We are working with the President. He has sent up some ideas. We hope if he submits a balanced budget proposal, he will have even more ideas for how to save Medicare.

We believe it is important to save Medicare by increasing the number of choices available for senior citizens so that they have the same right to choose as do their children and their grandchildren. We believe it is important to fight fraud and in part to at least experiment with giving senior citizens a financial incentive to help us fight fraud.

We believe it is important to create provider-sponsored networks where doctors and hospitals get together to compete with health maintenance organizations so we can have lower-cost, competitive choices so senior citizens are not trapped by any one kind of care. We also believe it is important to give senior citizens the same right to have a medical savings account as their children and grandchildren do. That is a program where you get a fairly high deductible. But if you take good care of yourself and if you watch your health, you get to keep all the money you save, if you do not in fact spend all of your deductible.

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It is now being offered in the private sector. We believe it should be offered to senior citizens and that it has very many opportunities, particularly for folks who want to have more control over their own lives and who are willing to look at the cost of medical care and to look at the cost of medicine. We think there are big savings to be made through medical savings accounts.

In addition to saving Medicare so it does not go broke, we want to improve it. We believe it is important to promote wellness through enhanced disease research and to improve Medicare preventive benefits, for example, diabetes and breast cancer screening. We think it is very important to recognize that the current model of the Health Care Financing Administration, which is the Government agency that runs Medicare, does not put enough emphasis on wellness and on preventive care.

Diabetes is a topic I am particularly interested in because my mother-in-law is 81 and she is diabetic, and because she has really managed her diabetic care and she has watched her

blood sugar and she has watched her insulin, she has in fact been able to take pretty good care of herself. Yet the tragedy is that of the 16 million Americans who have diabetes, 8 million do not know it. They will not learn it until they have had it for 6 or 7 years, and they begin to get sick enough that they show up at the doctor and the doctor then tests them and discovers they have diabetes.

If we can find somebody early enough and if we can teach them how to take care of themselves, the evidence is that we may be able to save between 80 and 90 percent of the people who go blind, so that they can retain their sight and continue to see. Think of that. Think about a program where by early screening and early prevention and early education, 80 to 90 percent of the people who go blind because of diabetes would be able to keep their sight. We believe at least half the people who lose their kidneys or have severe heart disease or lose their feet to amputation, at least half would be able to avoid those problems.

Imagine you could wave a magic wand, and by preventive care and education and a focus on wellness, you could stop half the people in the next 10 years who will lose their kidneys due to diabetes. You could stop half the people who will have their feet amputated. You could save half the people who will end up in intensive care with severe heart disease.

That is the opportunity that an aggressive, active diabetes program in the short run gives us, and then beyond that, beyond the focus on prevention and wellness and education there is the opportunity for continued research at the National Institutes of Health, where I particularly want to commend Chairman JOHN PORTER who has done just a magnificent job over the last 3 years of really making sure that we continue to fund health research at the most basic levels, which is going to pay off for every American.

But to go back to diabetes, let me give just a couple of numbers because they are so startling. One out of every three American Indians suffers from diabetes. What a tremendous opportunity to improve health among American Indians by really working on preventive care and education in diabetes. Some 19 percent of the people on Medicare suffer from diabetes, and 1 out of every 4 dollars in Medicare cost is spent on people who have diabetes. It is a tremendous opportunity for a better quality of life, a tremendous opportunity to save resources for the taxpayer, and it is the right thing to do.

In addition, we want to improve the quality and coverage of Medicaid. We have been working with the Governors to develop more flexibility so each Governor can apply to their State the local solution that will let them serve the widest number of people in their State. It is important to remember this is a big country, there is no simple answer that solves everybody, and so we

have an obligation to reach out and to do everything we can to make sure that the Governors have the flexibility, so that Tennessee is different from Nevada and Maine is different from California.

Each State ought to have the opportunity to spend their Medicaid money as intelligently as possible so they can then cover more people and in particular extend coverage to children. We believe as many as 3 million children could be covered by Medicaid who currently are not covered because the system is being run too much from Washington, with too much red tape and with too many bureaucrats.

In addition to that, we believe that private citizens should have an expanded access to medical savings accounts. Right now the total number you can have in the whole country is 750,000. We think that that is an unrealistic cap. We believe if you want to have a medical savings account, which is a system where you basically pay a fairly high deductible, you are paying a much lower insurance premium because you are taking the risk of paying maybe as much as \$2,000 or \$3,000 in your deductible. But if you do not spend it, you are then in a position to put it away in a savings account so it begins to work for you and it adds up over the years.

It is getting very wide-range approval. It leads people to start to shop for their medical care. They do not automatically just go in to any doctor, automatically just take any prescription drug. They begin to look at what does it cost and where can I get it less expensively and what is at stake, just like any other marketplace, and it has a dramatic impact on cost.

We believe that it is going to be a system where people, those people who are willing to take the time, who want to engage in preventive care and wellness, and who are willing to shop for the best possible health care are going to find medical savings accounts very desirable, and we do not think that they should be limited to only 750,000 in a country of 260 million people.

Finally, we want to improve access to quality health care by modernizing the Food and Drug Administration to speed up approval of medical advances that save lives. Whether it is medical technology or medical devices, or whether it is prescription drugs or the brand new breakthroughs in biotechnology, we are entering an age of dramatic change in health care.

The faster we can get to the market, to the customer or the consumer and to the sick person, the best possible medicine, the best possible medical technology, the best possible biotechnology and the best possible medical devices, we are not only going to have better health care in America, we are also going to have a bigger American work force. Because in most of those areas, if we can get the Food and Drug Administration to certify prod-

ucts in a reasonable length of time, we have an opportunity to dramatically expand jobs in America selling better technology, better devices, better biotechnology and better medicine all over the world. We have a real interest in overhauling and modernizing the Food and Drug Administration.

Our sixth agenda goal is to increase economic growth and create more jobs through regulatory reform.

We recognize that with Washington bureaucrats engaged in regulations, many of them years and years out of date, that it is time to adopt commonsense regulatory reforms based on the principles of flexibility, consensus, private property ownership, free enterprise, local control, sound scientific evidence and the latest technology. We think that there is all too much time and money tied up in Washington red tape that could be used looking at creating more jobs, competing better in the world market, and having new scientific developments.

We want to protect the public, to make sure the Government does the policing necessary, for example, for safe food, for clean water, for a healthy environment, for public health, but at the same time we recognize that there are an awful lot of bureaucratic regulations that either are not necessary or are more expensive than their benefit, or are just outmoded. They might have made sense 25 years ago but they do not make sense today.

We want to apply sound science, we want to look at new ways of doing things, and what we want to do is have a better approach where we have the right incentive. We think it is possible to have commonsense regulatory reforms that allow small business and the private sector to create more jobs, which is particularly important, as I will discuss in a minute, when you get to welfare reform, because we need more jobs in America if we are going to take all the folks who are leaving welfare and make sure they can go into the private sector work force.

In addition, we want the money spent on scientific research and on investment in new technology and new machinery rather than on red tape and regulations, so that Americans can have the best jobs in the world with the highest take-home pay, so that we can have the best quality of life.

We are also going to work toward introducing competition into the American electricity marketplace. Just as introducing telecommunications reform over the last 10 years has brought down the cost of long distance telephones, just as we have seen competition both in airlines and in trucking bring down the cost of transportation, we believe that we can get to a marketplace where anybody who produces electricity can sell it and anybody who wants to buy it can purchase from a wide range of people.

There are a lot of hearings that have to be held, but I particularly want to commend Chairman DAN SCHAEFER of

the subcommittee that will be looking into this and Chairman TOM BLILEY of the Committee on Commerce, who are going to be leading extensive hearings into the question: Can we reduce the cost of electricity? The estimates are we could save the consumer possibly as much as \$60 billion by lowering the cost of electricity through competition. We need to look at it carefully, we need to make sure that we know what we are doing because it is a big, complicated topic, but competition in the electric marketplace might save you, the consumer, \$60 billion a year in lower electric bills, and that is something that we have to look at very, very seriously.

We also want to encourage greater competition in financial services by modernizing outdated regulations. We now live in the age of the worldwide market. We see on our television the Tokyo Exchange, the Shanghai Exchange, the Frankfurt Exchange, the London Exchange, Mexico City. We recognize that through the Internet and through international financial electronic transmissions, money moves worldwide literally in nanoseconds. A million dollars can be in New York at this second, in Hong Kong a minute later and in Seattle a minute after that.

So we need to modernize our financial services and recognize that we adopted many regulations in a different era when different things happened, but that now with the computer and the Internet we have a whole new need to rethink how we provide the best financial services at the lowest cost to maximize the American public's opportunity to use finances and to save and borrow at the lowest possible cost.

We also are encouraging State and local governments to review all existing unfunded mandates. The last Congress took a major step forward by ending future unfunded mandates. We said no longer could Congress pass a requirement, that is what a mandate is, without paying for it; that we were not going to be able to say to a local county government or a local school board or a local city or a State, "You are going to have to raise your taxes to pay for something this Congress has required but refused to pay for."

But what we did not do is go back and look at the existing mandates. So in meetings with mayors, with State legislators, with county commissioners and with governors, we have been urging them to review the current list, find the ones that make no sense, find the mandates that are very, very expensive and do not meet any kind of rational cost-benefit test, find the mandates that are based on bad science, bring them to us, and we hope this year to be able to repeal the least effective and most expensive of the unfunded mandates.

Finally, we want to ensure full compliance with the Results Act to force government to meet set performance

standards. We believe it is important that government not just measure input, how many billion dollars do we spend in a department, but that government measure output: What do we get for our money? If we have spent \$579 billion in Federal aid to education, why have scores gone down? If there are 14 different literacy programs, which ones are effective and which ones do not get the job done? If we spend \$3 billion a year on drug rehabilitation, which drug rehabilitation programs work and which ones do not? We think this is a very, very important area for us to be reviewing.

Our seventh area is to fight gang violence and drugs. We want to prevent juvenile crime and target gangs and hard core juvenile offenders, and we are working with President Clinton on a Juvenile Justice Act that we hope will lower the amount of violent crime among young people and give us a better chance to have safe neighborhoods. We also want to renew our commitment to stigmatized drug use, to say flatly, as Nancy Reagan said it, "Don't do it." "Just say no" worked.

We are challenging the news media and the commercial networks and the cable channel operators to put anti-drug ads and antidrug messages on the air. We believe we have to fight drugs on MTV and on VH-1, and we have to fight drugs at the local level with local parents and local schools.

We are also calling on the Clinton administration to provide a strategy for winning the war on drugs, and we want to restore the needed resources for the war on drugs. We passed a bill last week out of this House which draws the line very clearly. We are committed to saving our children from a drug culture which threatens to destroy them. We have had 5 straight years of increased drug use in this country. For 5 straight years, more and more young people have been using drugs, marijuana, cocaine, heroin, and the modern marijuana is much stronger, much more addictive and much more dangerous than the drug of 25 years ago.

We are faced with a great challenge. We believe it is vital to have a strategy to win the war on drugs, and we are prepared to work with the Clinton administration on winning that war.

Our eighth goal is community renewal and investment. We want to help people move from poverty to prosperity by enacting community renewal initiatives. Here I want to particularly commend on a bipartisan basis Congressmen J.C. WATTS and JIM TALENT and FLOYD FLAKE, who have worked together on a bipartisan basis to develop a community renewal initiative. I also want to commend Senator DAN COATS and CONGRESSMAN JOHN KASICH, who have developed ideas on tax credits for volunteers to be involved in volunteerism and to donate to charities, because I think it is very important that we get more money to charitable organizations, and particularly to faith-based charities which we believe have the best possible chance to help people.

□ 1445

I think it is possible to reform public housing. We think we can have dramatically better public housing where people have a better quality of life, more control over their neighborhood, a better way of living in a drug-free environment.

We want to promote home ownership so people move from public housing into an opportunity to own a home, and I am very proud of my Habitat for Humanity pin, and the gentleman from California [Mr. LEWIS] is particularly to be commended for working with Habitat for Humanity, and we hope to have this summer a house that Members of Congress will build here in Washington, DC, to prove our commitment and then go back home and work back home in building houses because Habitat for Humanity is the model example. It both grows the family and builds the house. It requires people to meet a test of character and hard work. It requires them to spend a hundred hours working to help build somebody else's house. It requires them to spend 300 hours working to build their own home. It requires them to take a 20-hour course in home ownership. Habitat understands that you have to worry about the people inside the building or the building will rapidly fall into disrepair.

It is a tremendous concept, and the gentleman from California [Mr. LEWIS] and the gentleman from New York [Mr. LAZIO], chairman of the housing subcommittee, are working together. Congressman LEWIS is chairman of an appropriations subcommittee, and they are working together on a range of housing reforms, and I must say that from early reports Secretary Andrew Cuomo seems to be moving in the right direction and have the right ideas, and we want to work with him in developing dramatic reform in housing in America.

We also want to increase educational opportunity scholarships, and we want to have incentives to create jobs, and to help people in the poorest neighborhoods. You cannot move from welfare to work if there is no work, and so we are looking at opportunities, including enterprise zones and tax breaks and de-regulatory steps to help small businesses and others provide more jobs in poor neighborhoods to help people move from welfare to work, and finally, as I said, we are working to promote charitable giving, both directly by saying people ought to do it and by creating a tax incentive led by the gentleman from Ohio [Mr. KASICH], and Senator DAN COATS.

We also are working to rebuild America's transportation system to support the 21st century economy. The ISTEA legislation, the interstate transportation legislation, is very, very important. The gentleman from Pennsylvania [Mr. SHUSTER] and the Committee on Transportation and Infrastructure is going to be offering some major steps in the right direction to continue

to develop, but let me say I do disagree with one thing the President said last week when he proposed toll roads on the interstate system:

I am against double taxation. Every time you buy a gallon of gasoline you are paying for the Federal highway program. Much of that money currently is hidden and not being spent in order to cover social spending that it was never designed to raise. We believe you should spend the money in the trust fund to build and modernize and repair the highways because you have already paid that tax when you paid for the gasoline. I think it is wrong to have you pay a toll tax on top of the gas tax that you are already paying.

Finally we are committed to making Washington, DC, the finest capital city in the world. Every American should want their national capital to be a city they can be proud of, and I think it is vital that we work with the citizens in Washington, D.C. and with the delegate from Washington, DC, Ms. NORTON. I commend in particular the gentleman from Virginia [Mr. DAVIS] who has done a tremendous job of working on this. Last year's chairman of the Committee on Appropriations' Subcommittee on the District of Columbia, the gentleman from New York [Mr. WALSH], who is a former mayor and council member back home in Syracuse, has a great understanding of what was needed and did a very, very good job, and now the gentleman from North Carolina [Mr. TAYLOR], the new chairman of the DC Subcommittee of Appropriations. This is very important for every American, I believe. We should be dedicated to our national capital being a capital we can be proud of, and we should work to make sure that with the help of the local citizenry that we can reform and rebuild.

Our ninth goal is to reform the civil justice system. We think it is important that we send the signal that judges are appointed to interpret the law, not to make the law. We think the judicial activism where judges become petty dictators and they impose their opinion is dangerous and wrong. It is a violation of the constitutional separation of power. I am proud that the gentleman from Illinois [Mr. HYDE], chairman of the Committee on the Judiciary, is going to be holding hearings on judicial activism. It is an important topic.

In addition, we need to reduce the time, expense, and burden of using our courts. It should not be so expensive to go to court that you cannot afford it, it should not be such an inconvenience that it is a major burden, and we need to make sure that it is easy to gain access to our court system.

Finally, we should enact bipartisan product liability reform and other commonsense legal reforms, including protecting charities and local governments from abusive lawsuits. I hope we are going to be able to pass a Volunteerism Liability Protection Act before the Philadelphia summit on vol-

unteerism. It just seems to me if you go out and you are a volunteer, you should not be a target for some trial lawyer, that there ought to be reasonable protections and reasonable caps, and as long as you are not grossly negligent, you should not have any dangers at all, and there is something wrong when you try to help the Boy Scouts or help the Girl Scouts or be involved in the Salvation Army and it leads you to potential bankruptcy through some trial lawyer trying to make money off of your activities.

So we hope to pass both bipartisan product liability reform and protecting charities from abusive lawsuits.

Our 10th goal is to make our environmental protection efforts smarter and more effective. I used to teach environmental studies, and I believe deeply that we can have an effective environmental program, that we can secure biodiversity around the planet, that we can do a better job of using our resources, that we can have cleaner air and cleaner water, that we can clean up the toxic waste sites. The fact is today we are spending too much money on lawyers and too much money on bureaucrats and not enough money on engineers and not enough money on actual cleanups. We think we can reform that process so that we actually get better cleanups at lower cost faster.

We also believe we can clean up the brown fields of our cities so they can be reused to create jobs by setting proper standards and proper commonsense regulations so that our cities can use the already industrial areas rather than forcing industry to go out to new green areas and tear down existing natural areas to build new factories. We think they ought to be able to reuse the areas that already exist in our cities, and today government makes that too difficult and too complicated.

We also believe in improving our existing conservation programs. We want to save every possible endangered species. We think it can be done in a practical commonsense manner with local leadership involved in local efforts to maximize the kind of diversity that we all want for our children and grandchildren.

Our 14th goal is to rebuild a strong national defense to remain the leader of the world. We want to reverse the neglect of defense modernization, of high tech research and development and of the quality of life of veterans, service personnel, and their families. The fact is that this administration is underfunding defense, it is not modernizing the weapon systems, and it has cut the amount of money that would be spent on military service personnel and apparently has outyear cuts on veterans that will be horrendous in terms of cutting the quality of their health care and their services.

We believe it is important that American men and women in uniform be the best trained, the best equipped, and the best prepared in the world. We are able to do what we do with very

low casualties because our young men and women have the support of their country year in and year out in developing the best possible military. That requires investing in research and development and investing in defense modernization, and if we are going to keep a high quality force, they have to have a decent standard of living back home and a decent standard of living on their bases, and that requires the kind of modernization we need, for example, in terms of barracks and housing.

We also though think that you should not just salute waste because it is in uniform. We believe that it is possible to improve efficiency in defense spending and to reduce bureaucracy. We are committed, if I might say this symbolically, to reducing the Pentagon to a triangle in terms of the amount of mid-level management. We think you could have a 40-percent reduction in the mid-level managers in the Pentagon. We believe you could go to multiyear contracting and have a dramatic improvement in the ability to buy weapons, to buy fighter aircraft and ships and other things.

There is no reason to buy a complex big system 1 year at a time that makes them the most expensive possible way to do it, and so we hope we will see a major shift toward multiyear contracting so we can buy the most equipment at the lowest cost to give our men and women the best chance to survive on the battlefield of the future.

We also think it is important to expand the North Atlantic Treaty Organization to ensure peace in Europe for future generations. We strongly support having Poland and Hungary and the Republic of Czech entered as soon as possible, hopefully by July of this year. We believe that Romania certainly deserves consideration, so does Slovakia. There are a number of places that we need to look at and realize that it is important for countries that want to be free, countries that are democracies, countries that seek only the right to associate themselves with a strong defense organization to protect their freedom collectively. We have every interest in being the allies of those kinds of countries.

Finally, on defense it is vital that we protect American territory from missiles from terrorist states or from dictatorships. We need to be honest about the threat to this country. There are missiles today that can reach America and eliminate our greatest cities literally in 30 minutes. Some of those missiles are held by states that may not be favorable to us. Within a decade other countries that we know are not favorable to us are going to have similar missiles. Whether the weapon of mass destruction is nuclear or chemical or biological, we are faced with a tremendous threat in the next 20 years. The time to begin to defend America from that threat is now. Just as Britain had to have the foresight to build radar in the 1930's to survive the Battle

of Britain, the time to prepare to defend ourselves is not when the crisis occurs, not when we are blackmailed, but now. And every evidence, I think, of every independent observer is that the threat is real, it is already here and that we should be building today a national missile defense system capable of protecting the United States, capable of protecting Europe and Israel, and capable of protecting our allies in the Far East, if necessary, so that no one who has a missile can think that with impunity they can blackmail the free countries of the world.

Our 12th goal is to reform the United Nations. We believe that the United States should get full credit for its financial contributions to the United Nations, including military capabilities, facilities, local government services, and the security we provide. We believe that it is important that the American taxpayer have wasteful bureaucracy reduced at the United Nations and have the United Nations reformed in general. We believe it is important to control expanding U.N. troop deployments around the globe to ensure that U.S. troops are not placed under U.N. command and to improve the consultation with Congress.

We are in a different world than the one of our Founding Fathers. We now have real-time 24-hour a day television news on CNN. We have an ability for something to happen in minutes all around the world. And so we need a better consultation process between the executive and legislative branches if, in fact, we are going to be able to continue to have the will of the American people expressed. We support the United Nations, but we think we have every right as its largest donor to insist on reforms in return for that support.

Our 13th goal is to ensure the integrity of American elections. We have been very bothered by the number of cases of fraud, including voting by illegal aliens or voting by immigrants who are not yet legal. We have the evidence that as many as 10,000 convicted felons may have become American citizens last year, which is illegal; the evidence that there was an all-out effort in some communities to have government-funded agencies registering people who were not American citizens. We think that preventing voter fraud and ensuring the voters of an honest election is very important.

We also think that it is vital to preserve and protect the constitutional right to free speech. The efforts to make speech bureaucratic have failed. We need to really look at this question: Should the Government really have controls over what people can say? Should the Government really have the ability to tell you you cannot buy a television ad or a newspaper ad, you cannot say what you believe in? Is that not the opposite of what Americans stand for? So we are committed to protecting our constitutional rights to free speech.

We also believe that union members ought to have the right to know how much of their union dues are spent on politics and how much are spent on representation, and we believe that the political part of their dues should only be taken out voluntarily with the written permission of the union member, that they should not be coerced into automatically paying political money to pay for an ad against the opponent they are going to vote for. We think it is not the American way to have somebody have to buy ads for their own opponent, but that instead political contributions should be voluntary. We also believe citizens should be encouraged to participate in grassroots political involvement, and we would require full and timely disclosure of all campaign contributions.

So we believe that with the Internet it is now possible for every campaign at the end of business every day to file electronically all of its contributions for that day with the FEC and to have those contributions be made available to the public so that your right to know who is donating to a candidate would appear immediately and you could know that night if you wanted to look it up or the next day in the newspaper.

□ 1500

So my first theme, which was that we have a 2-year agenda, has been long because the agenda is long. Thirteen major areas:

- Balance the Federal budget;
- Improving learning for all Americans;
- Strengthening America's families;
- Increasing family income by lifting the burden of excessive taxes from working Americans;
- Improving access to quality health care;
- Increasing economic growth and creating jobs through regulatory reform;
- Fighting gang violence and drugs;
- Community renewal and investment;
- Reforming the civil justice system;
- Making our environmental protection efforts smarter and more effective;
- Rebuilding a strong national defense to remain the leader of the free world;
- Reforming the United Nations; and
- Ensuring the integrity of American elections.

That is a powerful agenda. It covers, really, the three topics that I listed as the next three, keeping our children's communities safe by winning the war on drugs, which is really, I think, one of our highest priorities. When we realize the children who are being destroyed by the drug trade, when we look at the violence that is directly related to drugs, when we look at the child abuse and the spouse abuse that grows directly out of drugs, winning the war on drugs should be as high a priority as any priority this country has.

I am very proud of the resolution we adopted last week, and of the leadership of the gentleman from Illinois,

DENNY HASTERT, in offering the amendment, which really made clear our commitment is to win the war on drugs, to work with Mexico, to work with Columbia, to make sure that everybody who is committed to fighting the drug dealers is on the same team.

As I said, we are also committed to lowering interest rates and creating better jobs by producing a better balanced budget this year; and we are committed to ending the IRS as we know it, to have tax relief, and to simplifying the tax system.

But the other item I want to spend a moment on is welfare reform. I want to take a moment because not only is it very, very important to the country, but it is proof that the Republican Congress has succeeded. The 104th Republican Congress made a major commitment to reform welfare. It took us over a year. We passed welfare reform twice, and twice President Clinton vetoed it. The third time we passed it he signed it. It ends the 61-year-old Federal entitlement to welfare, and says if you are an able-bodied adult, you should have expectations of working.

Our goal is to help people move from poverty to prosperity by moving from welfare to work. Because there was so much talk about reforming welfare, people began to hear about it on radio, on television, in the news media, and welfare recipients began to voluntarily come into the welfare offices and say to the welfare workers, I guess I am going to have to get trained. I guess I am going to have to go find a job.

In 22 States welfare caseloads have already fallen by 20 percent or more. Think about that. The bill has only been in effect since January 1, yet with the psychological momentum, the news media coverage, the conversation on the street in 22 States, they have already had a drop of 20 percent or more in the number of cases on welfare.

By the way, because we block-granted the money, we gave the States a set amount of money that allows them now to have more money per welfare family; in fact, one estimate is that there will be 56 percent more money available for the families still on welfare to help with child care, with retraining, and with job placement. So we see this welfare reform as important, not important because of the poor in terms of let us get them off welfare so we do not have to pay for it, but important for the poor because it helps them become prosperous.

Our goal is not to save the taxpayer, it is to save those in poverty. It is to make sure that every citizen has an opportunity to pursue happiness which, after all, in our Declaration of Independence, we say that we are endowed by our Creator with certain unalienable rights, among which are life, liberty and the pursuit of happiness. So we are trying to get that Creator-given unalienable right to the welfare recipient so they get in the habit of going to work, they get in the habit of having a job, they get in the habit of



saving on their paycheck, they begin to acquire private property.

Then maybe they work with Habitat for Humanity or, the other pin I wear, Earning by Learning, a program to help poor children learn how to read; and in a few years they are on the road to prosperity, to becoming middle class, to becoming normal Americans engaged in the normal business of going to work and studying, and engaged in the normal process of having a home and having a better future.

We are committed. We think we proved with welfare that we can get a lot done. We are committed to continuing to work to get a lot done. I just believe, as our colleagues go home for the Easter break, that they are in a position to report on a very exciting agenda, to report on a very exciting success with welfare reform.

We are in a position to work on the Crossroads project, visiting local schools and other programs of excellence, conducting town meetings on education. We have a chance to have a school superintendent survey to establish an education advisory board to meet with our Governor and our State superintendent of education to talk about educational excellence.

I think we really have an opportunity on a bipartisan basis, and I hope every Democrat and every Republican will join in the Crossroads project, and contact Chairman HOEKSTRA and Chairman GOODLING to work on how to improve education.

I believe, based on the record of the last Congress, that we have proven that while it takes a while to get it done, if you keep working at it, it is amazing what we can get accomplished here in this Congress. We are going to build on our success with welfare reform, we are going to have more successes over the next 18 months.

I just think starting this weekend, Members have a chance during their district work period to really carry out a message of opportunity, a message of hope, and a message of working together as a team on a principled, bipartisan ship that gets good things done for America. That is my message for the Easter break that is coming up.

#### OUR EDUCATION CHALLENGE

The SPEAKER pro tempore. Under the Speaker's announced policy of January 7, 1997, the gentlewoman from Hawaii [Mrs. MINK] is recognized for 60 minutes as the designee of the minority leader.

Mrs. MINK of Hawaii. Mr. Speaker, the issue that I wanted to specifically comment on during this hour that I have is the education challenge which the Congress has faced in the past and must continue to face.

All of the polls that we have seen over the last year, or perhaps even longer, indicate that the American people are absolutely driven with the concern and worry about the fate of our educational system. When simply

brought into a room and asked to indicate what they think the most critical problem and issue this country faces in the next several years is, without any prompting, the vast majority of the persons that are questioned answer spontaneously, the education system.

So I believe that the Congress is correct in placing a very large emphasis on the educational goals for this Nation, and certainly our President is to be commended for highlighting his commitment to education, to support reform, to make it possible for more families to send their children to higher education, to make the educational opportunities real for families all across this country.

It seems to me, Mr. Speaker, with the national administration committed to support of education, with our local communities already engaged in the process of educational reform, that the Congress has a very great responsibility to develop a program which enhances the educational programs for our country.

In that context, it therefore disturbs me greatly when I am confronted, as the ranking Democrat member of the Subcommittee on Oversight and Investigations of the Committee on Education and the Workforce, with an approach that is being sponsored by the majority, which is called Education at the Crossroads: What Works and What Doesn't Work, leading to the presumed conclusion that there is so much out there in education which is funded by the Federal Government that does not work that the Congress ought to pay heed and perhaps revamp the system of educational support.

I think that completely misstates the issue, Mr. Speaker. I have been advised that at various hearings that this subcommittee has held, and I only came to this position a few weeks ago, so I did not participate in the previous hearings, I went to one a few weeks ago in Delaware, but it is my distinct impression from talking to staff and others that the people who have come to testify and to give of their views and impressions about Federal programs in their area, that the Federal programs have worked very well; and that while there are some that perhaps could be altered or changed, or the emphasis switched to something else, most of the people who have come forward have indicated that the Federal programs are working.

Fundamentally, I think it is important also to understand that by and large, most of the Federal programs for education, at least in the elementary and secondary levels, are voluntary. The school systems, the States, the districts, come forward themselves to ask for funding, and they are given, by and large, a very large latitude in determining how these funds are to be spent.

They find the target areas, they develop the programs, they manage it, and of course, they have to account for the spending. We are not in a position

to allocate funds, even though they are voluntary, without examining how they are spent. That is really the responsibility of the oversight committee, which I joined. It is our responsibility to see how the moneys are spent. What works and what does not work is legitimate, but we are confronted by a document issued by the Republican majority, consisting of about 50 pages, and the repeated scenario both on the floor here and elsewhere, suggesting that there are just too many programs. We heard the Speaker here on the floor make mention of 760 education programs.

I have no idea where they obtained this list. Someone said it was probably the Library of Congress or some other source which collected this data. But it has no bearing or very little bearing to the Office of Education and to the areas of educational responsibility assigned to the House Committee on Education and the Workforce, of which I am a member.

As far as I can determine from discussions with the Department of Education, they took a look at this list of 760 programs, and any of the Members interested might obtain a copy of this very easily by calling the majority staff of the House Committee on Education and the Workforce and ask for this list of the so-called 760 education programs, and they will be surprised that the majority of the programs listed here are not in the Office of Education, not in the Department of Education at all.

The Department tells me that there are 298 identifiable programs out of the 760 that is often mentioned, 298 out of 760. So why do they go around the country saying they are 760 education programs? It is simply not true.

Out of the 298 programs that the Department says are listed in this document, 114 have already been eliminated, many of them eliminated in the list that Vice President GORE and President Clinton produced at the beginning of their first term. These have been defunded, eliminated, consolidated. They do not belong on any list. So the list for the most part is totally outdated and serves no particular purpose whatsoever.

At any rate, in the 760 programs listed in this document produced by the majority party, there are 184 programs, according to the U.S. Department of Education, that are legitimately listed as functions and programs that are currently administered by the U.S. Department of Education.

What else is in here that makes up the 760? It is important to know that they have listed all research programs, for instance, all training programs, anything having to do with a study activity. For instance, in agriculture, a long list of research programs are listed as well as other kinds of training grants in that Department, totaling 33 programs.

I am not a particular expert about the Department of Agriculture, so cannot analyze the 33 programs, but my