that says we will no longer be silent when regimes terrorize or allow terror against its religious believers.

The bill does a number of things:

It focuses on persecution—abduction, enslavement, imprisonment, killing, forced mass resettlement, rape, or torture.

It establishes an Office in the White House to monitor religious persecution and requires the Director to report to Congress on whether a country has category 1 persecution—government involvement—or category 2 persecution—no government involvement but lack of government action to stem persecution. We ask that the Director look at persecution of Tibetans, Bahai's, and Christians—the three groups which were the focus of resolutions but encourage the Director to examine persecution of vulnerable communities whenever it occurs.

It shuts off aid to category 1 and 2 countries and requires U.S. executive directors to vote against multilateral development banks against loans to persecuting countries.

It improves refugee and asylum procedures to ensure those seeking refuge from persecution are not turned away from a country which has historically welcomes religious victims.

Finally, and I want to emphasize this point, the bill imposes immediate and tough sanctions on the Government of Sudan until it ceases all religious persecution. The sanctions prescribed in this bill are virtually identical to those imposed on South Africa in the antiapartheid act of the 1980's such as ban on flights, ban on investment, and a ban on imports. Though its difficult to quantify human suffering, after having traveled to Sudan three times since 1989, I can say with some experience that the persecution occurring there is some of the worst I've ever seen. Slavery, forcible conversion, the use of food as a weapon, torture, kidnapping of children. It's time the United States singled this country out as an example of one of the most egregious violators of human rights in the world.

This bill is not intended as a panacea. The international community, the President, and the Congress must remain vigilant and speak out on individual cases.

This bill, is intended to increase the priority given to this issue in our foreign policy and put the persecutors on alert. The United States will no longer acquiesce.

Jackson-Vanik was the movement that crystallized concern in the 1980's on behalf of those suffering persecution in the Soviet Union. I am hoping that this bill will be its counterpart for the 1990's.

It's an important and vital first step. We have 25 original bipartisan cosponsors in the House and we expect this bill to pass and to result in real action.

I want to thank all those who worked to put this bill together including Anne Huiskes on my staff; Bill Morley and Gretchen Birkle on Senator SPECTER's staff; and Grover Joseph Rees and Dorothy Taft on Representative CHRIS SMITH's staff. I also want to thank those outside groups who have worked on this bill including Michael Horowitz with the Hudson Institute, Heidi Stirrup, Christian Coalition; Will Dodson, Southern Baptist Convention; Will Nance, Prison Fellowship; Melissa McClard, Family Research Council; Nina Shea, Puebla Program; Father Keith Roderick; Dr. Whalid Phares; Ann Buwalda, Just Law, David Adams, Lutheran Church–Missouri Synod;

and the many others who have helped us craft this bill. Their efforts and input are greatly appreciated.

HONORING THE WHITTIER HOST LIONS CLUB IN RECOGNITION OF 75 YEARS OF OUTSTANDING AND INVALUABLE SERVICE TO THE COMMUNITY

# HON. ESTEBAN EDWARD TORRES

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Wednesday, May 21, 1997

Mr. TORRES. Mr. Speaker, I rise to recognize the men and women of the Whittier Host Lions Club on the occasion of its 75th anniversary. On Saturday, May 31, 1997, the Whittier Host Lions Club will have a special ceremony in honor of this momentous occasion.

Sponsored by the Santa Ana Lions Club, the Whittier Host Lions Club was chartered on May 27, 1922. It is part of the International Association of Lions Clubs, known throughout the world for its humanitarian service, fellowship, and organizational leadership. The primary focus of this organization is service to the local community and to those in need throughout the world. Each year, Lions Clubs provide goods and services to thousands of people around the globe.

The Lions Club International began in June 1917, founded by a Chicago insurance agent, Melvin Jones. He presented to a group of small business clubs his proposal of consolidating their small clubs into a strong influential club. Its goal would be to serve the community and humanity. At the first annual convention in October 1917, 23 clubs participated. Today, there are more than 40,000 Lions Clubs.

The Whittier Host Lions Club has adhered to the international motto of service with distinction. Its members have provided countless hours of service to the community. Through the efforts of its members, the Whittier Host Lions Clubs has provided eyeglasses for area schoolchildren and invaluable support to the YMCA, Camp Arbolado, and Whittier Intercommunity Blind Center. It has organized a recycling center, contributing \$20,000 annually to civic projects and, since 1962, an Arabian Horse Show, contributing \$30,000 to the community.

Mr. Speaker, it is with pride that I ask my colleagues to join me in paying tribute to the men and women of the Whittier Host Lions Club on the occasion of its 75th anniversary and in recognition of its outstanding and invaluable service to the community.

CALLING FOR A U.S. INITIATIVE SEEKING A JUST AND PEACEFUL RESOLUTION OF THE SITUATION ON CYPRUS

## HON. BENJAMIN A. GILMAN

OF NEW YORK IN THE HOUSE OF REPRESENTATIVES

Wednesday, May 21, 1997

Mr. GILMAN. Mr. Speaker, the Cyprus problem has been a matter of concern to the United States Congress now in excess of 22 years. It is a situation that cries out for just redress and an end to the occupation of Cyprus by foreign troops. Although the world has dramatically changed for the better during this decade, Cyprus remains as a pressing international problem. Indeed Cyprus has almost become a codeword for intractability in the realm of diplomacy.

I have been encouraged, nevertheless, by recent statements from high level officials of the Clinton administration, including the President himself, that indicate that there may be new willingness on the part of our Government to exert its leadership in promoting a solution to the Cyprus problem. I strongly believe that our Government should invest some of our prestige in such an effort, because Americans have always supported justice, and because we have significant interests that can be affected by instability in Cyprus.

Over the past year there have been a number of events and incidents that have increased tensions in Cyprus and in the eastern Mediterranean region. There is a disturbing trend of increased militarization of the island, already one of the most highly militarized parts of the globe. There are, however, also positive developments that could act to catalyze a peaceful and just solution. One of these is the pending negotiation on Cyprus' accession to the European Union that may begin by the end of the year. There has been increased diplomatic activity in Europe and in the U.N. to bring the two sides together.

The resolution I introduced last week points out the interests and developments regarding the Cyprus situation and urges the President to keep his pledge to give increased attention to Cyprus. I am pleased to be joined by a group of distinguished cosponsors including Mr. HAMILTON, Mr. BILIRAKIS, Mr. PORTER, Mr. ENGEL, and Ms. MALONEY, that have shared an interest in Cyprus and the concern over what may arise from a continued stalemate on the island. It is our hope that this resolution will help spur the resolve of the Clinton administration to indeed make 1997 the Year of Cyprus.

<sup>'</sup> Mr. Speaker, I request that a full text of House Concurrent Resolution 81 be inserted at this point in the RECORD.

#### H. CON. RES. 81

Whereas the Republic of Cyprus has been divided and occupied by foreign forces since 1974 in violation of United Nations resolutions;

Whereas the international community, the Congress, and United States administrations have called for an end to the status quo on Cyprus, considering that it perpetuates an unacceptable violation of international law and fundamental human rights affecting all the people of Cyprus, and undermines significant United States interests in the Eastern Mediterranean region;

Whereas the international community and the United States Government have repeatedly called for the speedy withdrawal of all foreign forces from the territory of Cyprus;

Whereas there are internationally acceptable means to resole the situation in Cyprus, including the demilitarization of Cyprus and the establishment of a multinational force to ensure the security of both communities in Cyprus;

Whereas the House of Representatives has endorsed the objective of the total demilitarization of Cyprus;

Whereas during the past year tensions on Cyprus have dramatically increased, with violent incidents occurring along cease fire lines at a level not reached since 1974;

Whereas recent events in Cyprus have heightened the potential for armed conflict

in the region involving two North Atlantic Treaty Organization (NATO) allies, Greece and Turkey, which would threaten vital United States interests in the already volatile Eastern Mediterranean area and beyond;

Whereas a peaceful, just, and lasting solution to the Cyprus problem would greatly benefit the security, and the political, economic, and social well-being of all Cypriots, as well as contribute to improved relations between Greece and Turkey;

Whereas a lasting solution to the Cyprus problem would also strengthen peace and stability in the Eastern Mediterranean and serve important interests of the United States;

Whereas the United Nations has repeatedly stated the parameters for such a solution, most recently in United Nations Security Council Resolution 1092, adopted on December 23, 1996, with United States support;

Whereas the prospect of the accession by Cyprus to the European Union, which the United States has actively supported, could serve as a catalyst for a solution to the Cyprus problem:

Whereas President Bill Clinton has pledged that in 1997 the United States will "play a heightened role in promoting a resolution in Cyprus"; and

Whereas United States leadership will be a crucial factor in achieving a solution to the Cyprus problem, and increased United States involvement in the search for this solution will contribute to a reduction of tensions on Cyprus: Now, therefore, be it

*Resolved by the House of Representatives (the Senate concurring),* That the Congress—

 reaffirms its view that the status quo on Cyprus is unacceptable and detrimental to the interests of the United States in the Eastern Mediterranean and bevond:

(2) considers lasting peace and stability on Cyprus could be best served by a process of complete demilitarization leading to the withdrawal of all foreign occupation forces, the cessation of foreign arms transfers to Cyprus, and providing for alternative internationally acceptable and effective security arrangements as negotiated by the parties;

(3) welcomes and supports the commitment by President Clinton to give increased attention to Cyprus and make the search for a solution a priority of United States foreign policy;

(4) encourages the President to launch an early substantive initiative, in close coordination with the United Nations, the European Union, and interested governments to promote a speedy resolution of the Cyprus problem on the basis of international law, the provisions of relevant United Nations Security Council resolutions, democratic principles, including respect for human rights, and in accordance with the norms and requirements for accession to the European Union;

(5) calls upon the parties to lend their full support and cooperation to such an initiative; and

(6) requests the President to report actions taken to give effect to the objectives set forth in paragraph (4) in the bimonthly report on Cyprus transmitted to the Congress.

#### CHILDREN

### HON. LEE H. HAMILTON

OF INDIANA IN THE HOUSE OF REPRESENTATIVES

#### Wednesday, May 21, 1997

Mr. HAMILTON. Mr. Speaker, I am inserting my Washington Report for Wednesday, May 21, 1997 into the CONGRESSIONAL RECORD:

# EARLY CHILDHOOD DEVELOPMENT AND LEARING

President Clinton recently hosted the White House Conference on Early Childhood Development and Learning. The purpose was to bring together parents, scientists, policy makers, child care providers and others to discuss the new research on brain development in children under age 3 and to explore how to deliver this information to more homes. The key lesson from this research is that our ability to interact with others, communicate, and learn is largely dependent on what happens to us as newborns and toddlers.

Now more than ever we know the importance of early intervention, from prenatal care to preschool, to ensure that children get off to a healthy start. Research shows that the stimulation children receive after birth counts even more than genetics to enable them to become smart and adaptable. Unfortunately, there remains a huge gap between our knowledge about children's needs and our success in meeting them. We simply must find effective ways to apply new scientific knowledge to public policy. Deprivation, abuse, and neglect of children often has long-lasting, damaging effects not only on them, but on our entire nation.

#### NEW DISCOVERIES

Fifteen years ago researchers thought that a baby's brain structure was virtually complete at birth, as if the brain were a computer just waiting to be turned on. Now we know that humans come into the world with a brain that is largely incomplete. Just as a sculptor shapes a lump of clay into a distinct work of art, our experiences mold our brain.

Giving children the stimulation they need to learn and grow doesn't require fancy toys or classes. Research shows instead that simple things can have the greatest positive impact. For example, talking, singing, and reading to children from birth onward helps develop the parts of their brains devoted to language. In addition, holding babies and responding to their cues enables them to feel secure, which helps them learn and grow. Unfortunately, the opposite is also true. The brains of children who are abused or neglected release high levels of stress hormones, which can actually hinder the brain's growth and development.

#### PERSISTENT PROBLEMS

Most parents work very hard to meet their children's needs. As a nation, though, we fail our voungest citizens far too often. The U.S. has the highest rate of young children living in poverty of any western industrialized nation. The child poverty rate has hovered at around 20% ever since 1981. Other trends are even worse. In 1995, nearly one million children were victims of abuse or neglect. Fourteen percent of children lacked health insurance, 25% lacked immunizations against preventable childhood diseases. Between 1985 and 1994, the percentage of low-birth-weight babies, who often have multiple health problems, grew. And while the infant mortality rate has improved, the U.S. still ranks 18th among industrialized nations. During this same period, the number of teens dying from accidents, homicides, and suicides rose 10%. Arrests of juveniles for violent crimes increased by a staggering 70% nationwide, 125% in Indiana. And while the teen pregnancy rate has leveled off in recent years, about half a million children are born to teen mothers each year.

Although most mothers of children under 4 work outside the home, high-quality, affordable child care remains in short supply. The federal government's Head Start program is widely acclaimed, but it is available only to those age 3 and above, and serves only about a third of eligible children. A new program for younger children, Early Head Start, has only 22,000 slots for 2.9 million eligible children.

#### PROPOSALS FOR CHANGE

At the White House Conference, President Clinton announced a number of worthy initiatives. First, he directed the Department of Defense, which runs many high-quality child care centers, to share its formula for success with state and local governments and private child care centers. Second, the President proposed a plan to extend health care coverage to an additional 5 million uninsured children. The balanced budget agreement recently announced includes funding to extend health insurance to some unserved children.

Third, the President wants to expand Early Head Start enrollment by one-third next year. Fourth, the U.S. Department of Education is making available early childhood development activity kits to anyone who calls 1-800-USA-LEARN to request one. Fifth, the Department of Justice is establishing a "Safe Start" program to help law enforcement officers respond more sensitively to children who are the victims of or witnesses to violence. The President also supports expanding the Family and Medical Leave Act to cover events like parent-teacher conferences.

#### CONCLUSION

Parenting can be vastly rewarding, but also demands enormous amounts of time, energy, patience and skill. Children require not just caretakers, but caregivers. Even under the best circumstances, the task of parenting can be overwhelming. For parents who are very young, lack education, are struggling to rise out of poverty, or who were once abused themselves, the demands occasionally are too great. The arguments for an expansion of support for new parents and for quality child care are compelling Communities that have reached out to atrisk families with visits by social workers and nurses and free parenting classes have had promising results.

Children are persistently the poorest group in America. I worry that recent budget-cutting efforts in Congress have focused disproportionately on the poor. We have not yet seen the full effects of welfare reform, which not only included time limits on welfare benefits but also restrictions on food stamps and Supplemental Security Income (SSI) benefits for children.

Children have such an amazing capacity to grow and learn and thrive provided there is love and patience and commitment. We adults fall short of our responsibilities if we fail to provide these, and we also pay the price. We need to reach out to struggling parents, offering assistance and advice that can help them become the strong mothers and fathers most of them want to be. The very youngest Americans are the ones who will lead us in the 21st century. We cannot expect to prosper in the future if we do not help them prosper today.

HAPPY BIRTHDAY, PETE DARLING

# HON. AMO HOUGHTON

OF NEW YORK IN THE HOUSE OF REPRESENTATIVES

# Wednesday, May 21, 1997

Mr. HOUGHTON. Mr. Speaker, I would like to ask the House to help me pay tribute to Dr. Arthur Perry "Pete" Darling, who today celebrates his 80th birthday. Pete Darling lives in Corning, NY. He came there in 1952. For the