direction, they served in and around the city for a period of 4 weeks from March 3–28. 1997. During this time they assisted the mayor's office and city Department of Code Enforcement in removal of trees from homes and cleanup of house debris, while spreading goodwill, faith, hope, and charity wherever they went. Their sacrifice, diligence, and thoroughness conveyed a true sense of brotherly love to the citizens of Little Rock. The experiences these men received while serving will enrich their lives permanently, causing them to become better citizens, and thus have a greater impact in the world around them.

### LISTING OF STUDENTS

Joseph Armis (IN), Robert Armstrong (WA), Jonathan Barber (GA), Adam Becker (OH), Jonathan Bendickson (BC), Evan Bjorn (WA), Daniel Boyd (TX), Nathan Bultman (MI), Alex Burrell (MI), Seth Campbell (ID), Shane Campbell (ID), Philip Codington (SC), Reuben Dozeman (MI), Brian Dye (CO), Jonathan Elam (IN), Jonathan Farney (KS), Steven Farrand (CO), Ron Fuhrman (MI), Gerald Garcia (MI), and Ryan Gearhart (TX).

Joel George (CO), Avione Heaps (MT), Burton Herring (MI), Marvin Heikkila (MN), William Hicks (CA), John Iliff (KS), Zachary Jaeger (IA), Caleb Kaspar (OR), Joshua Knaak (AB), David Kress (AL), Stephen Leckenby (IN), Andrew Leonhard (VA), Matthew Lindquist (CA), Brandon Lo Verde (NY), Andrew Lundberg (WA), Stephen Lundberg (WA), David Mason (GA), John Munsell (OH), Ryan Petersen (MN), and Timothy Patersen (CA)

othy Petersen (GA).
Matthew Pierce (MS), Carl Popowich (CO),
Daniel Powell (AL), Paul Southall (CA),
Kevin Staples (AB), Joshua Syenhard (CA),
Nathanael Swanson (NB), John Tanner (MI),
Beau Taylor (WI), Joshua Thomas (OR), Daniel Thompson (CA), Seth Tiffner (WV), Roy
Van Cleve (WA), Nathan Williams (KS),
Joshua Wright (AR), and Jesse Young (AR).

ON WEI JINGSHENG

## HON. JOSEPH P. KENNEDY II

OF MASSACHUSETTS

IN THE HOUSE OF REPRESENTATIVES

Tuesday, May 13, 1997

Mr. KENNEDY of Massachusetts. Mr. Speaker, in 1995 it took a Chinese court less than 6 hours to convict Nobel Peace Prize nominee Wei Jingsheng of conspiring to subvert the Government. He was sentenced to 14 years in prison.

Wei was first imprisoned from 1979–1993, and has spent most of this last 18 years in solitary confinement. Yet the only crime that he has committed was standing up against tyranny and calling for democracy in China.

Today marks the publication of Wei's book—"The Courage To Stand Alone: Letter From Prison and Other Writings"—in which he writes about his belief in democracy and human rights. But despite international pressure and opposition, people in China continue to be detained and sentenced for standing up for their fundamental rights.

The trial and sentencing of Wei Jingsheng is a gross violation of the core ideals of democracy and freedom. In April 1994 Wei disappeared in the Beijing bureaucracy. For 19 months he was not allowed to communicate with his family, with legal counsel, or with his colleagues. In December 1995 Wei had only a few days to prepare a trial and obtain a lawver.

Today Wei languishes in a cell where he spent the last years of his previous prison term. His health is poor and the conditions are deplorable. He suffers from arthritis, high blood pressure and heart disease, but his request for urgent medical attention have gone unfulfilled.

I applaud Wei's courage and strength to speak out in opposition to the tyranny of his government. I appeal to the Government of China to release this man, guilty only of believing in freedom and democracy. And I call on the President of the United States to continue to press for the release of Wei Jingsheng, and not to relent until he is free.

THE ATTORNEY GENERAL SHOULD LISTEN TO FBI DIRECTOR FREEH

# HON. GERALD B.H. SOLOMON

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

Tuesday, May 13, 1997

Mr. SOLOMON. Mr. Speaker, the evidence and implications keep piling up around President Clinton's administration regarding fundraising abuses which potentially led to breaches of national security and economic espionage. I know I have been heard many times in this section of the RECORD and during various congressional debates, but that is only because of the grave concern I have about the depth of the potential foreign influence and infiltration into our Government. And I don't doubt that there are many people of all political persuasions who share my concerns based on these developments.

I feel I can say that Mr. Speaker because I know that Director Freeh of the FBI has been investigating these very serious matters for months and hopes to get to the roots of the scheme both here and abroad. Another reason I feel we have reached a sort of critical mass is because of the response of the media over the last 6 months or more who have helped uncover and draw attention to the dealings of fellows like John Huang, Charlie Trie, and Johnny Chung within this administration, the White House, and the Democratic National Committee. Included is the New York Times who has repeatedly called for an independent counsel, almost as much as I have, to investigate these matters. The bottom line is, we are dealing with what is turning out to be a sensitive investigation of our national security and economic security that may have been compromised for political gain. We need to remove those politics and handle it with the seriousness of purpose it deserves and I hope the President and his Attorney General, Janet Reno, would feel the same. And they don't have to listen to me, they can listen to Director Freeh and the following editorial from the New York Times which I would like to submit to the RECORD.

[From the New York Times, May 9, 1997] GOOD ADVICE FROM MR. FREEH

According to numerous news accounts, the head of the Federal Bureau of Investigation, Louis Freeh, has given Attorney General Janet Reno some sound advice for carrying out her duty in the White House fund-raising scandals. Unfortunately, Ms. Reno still refuses to heed it, despite the mounting damage to the Justice Department's reputation and her own.

Mr. Freeh has urged Ms. Reno to seek the appointment of an independent counsel to conduct the investigation into possibly corrupt fund-raising practices in President Clinton's 1996 re-election drive. He cited the gravity and sprawling nature of the case, plus early evidence pointing to high-level White House involvement. In addition to offering this wise counsel, the F.B.I. Director has just shown his concern about the widening campaign-finance inquiry by more than doubling the number of bureau employees assigned to it.

Of course, Mr. Freeh's agency faces its own

Of course, Mr. Freeh's agency faces its own internal problems, and in advising the Attorney General of the need for an independent counsel, he was only relaying what has been apparent for months now, and not just to Republican partisans in Congress. Still, it is reassuring to know that at least someone high up in the Justice Department understands the serious nature and sensitivity of the White House fund-raising mess, and the unavoidable conflict of interest it has created for Ms. Reno and the Justice Department.

Less reassuring is Ms. Reno's response. In defending her refusal to seek an independent counsel, she has expressed confidence in the expertise and judgment of law enforcement professionals within the Justice Department's criminal division. These professionals have argued against shifting the investigation from their control to an outside prosecutor, based on a dubious reading of the known evidence and the applicable campaign-finance laws. Now it turns out that Mr. Freeh, one of the nation's highest-ranking law enforcement officials, has been offering precisely the opposite advice.

Yesterday Ms. Reno tried to downplay the significance of this conflict within her department over the need for an independent counsel. But she has yet to give a convincing explanation of why she has chosen to reject

Mr. Freeh's counsel.

Senator Orrin Hatch, a Republican and chairman of the Judiciary Committee, who sparred with Ms. Reno at a hearing last week, said he was not surprised by Mr. Freeh's stance. "Who better than the F.B.I. Director could determine whether there are 'grounds to investigate' whether senior White House officials were implicated in violations of the law?" Mr. Hatch asked by way of making a point that Ms. Reno must at long last grasp.

ENHANCING THE CHESAPEAKE BAY RESTORATION PROGRAM

# HON. BENJAMIN L. CARDIN

OF MARYLAND

IN THE HOUSE OF REPRESENTATIVES

Tuesday, May 13, 1997

Mr. CARDIN. Mr. Speaker, today Representative WAYNE GILCHREST and I are joining in a unique, bipartisan partnership to promote the next stage of the Chesapeake Bay restoration effort. Over the past 20 years the Federal Government has played a vital role in coordinating and encouraging intergovernmental work to reverse declines in the bay ecosystem. The bills Representative GILCHREST and I are introducing today will build upon the success of this program as the preeminent national model for cooperative, regional environmental restoration. Our joint effort speaks to the importance of both these bills.

The Chesapeake Bay Restoration Act, H.R. 1578, which I introduced with Representative GILCHREST as the lead cosponsor, reauthorizes Federal participation with State and local

governments in implementing the Chesapeake Bay agreement.

The bill: clarifies the leading role of the Environmental Protection Agency's Chesapeake Bay Program Office in coordinating scientific information, public outreach, and the activities and responsibilities of varying Federal agencies in the restoration; integrates ongoing habitat protection and enhancement, toxics reduction and prevention, nutrient management and water quality control efforts in the watershed with the overall bay program; establishes a program of small technical assistance and watershed improvement grants to communities, local governments, nonprofit organizations, and individuals to assist in projects complementing tributary basin strategies; assures the participation and compliance of Federal agencies owning or operating facilities in the Chesapeake watershed with the bay program; directs the EPA Administrator, working with the other signatories to the bay agreement, to regularly report to Congress on progress toward the goals established under the agreement: and authorizes \$30 million per year between 1998 and 2003 for these purposes.

This legislation enhances and better coordinates the efforts of the Federal Government as a partner in the Chesapeake Bay restoration, while providing resources in line with current funding of the varying programs integrated under H.R. 1578.

Representative GILCHREST today introduced legislation, the Chesapeake Bay Gateways and Watertrails Act, H.R. 1579, that will complement the Restoration Act. I am joining him as the lead cosponsor of H.R. 1579. The Gateways and Watertrails Act will improve access and knowledge of the "Jewels of the Chesapeake" to those in our region and Nation. The bill directs the Secretary of the Interior to identify key sites and waterways in the watershed, work to protect them, and link them by roads, scenic byways, courses by water, and other means. It is an innovative project that will further enhance the goals of the bay program. Senator SARBANES, with many of his colleagues from the region, has introduced companion legislation to both the bills Representative GILCHREST and I are introducing today.

At a recent meeting of the Maryland congressional delegation held in the Capitol to review the Chesapeake Bay Program it was stated that the bay's restoration is not an event, but a process. The Chesapeake Bay is our Nation's largest estuary and the foundation for the ecological and economic health of the mid-Atlantic region. Nearly 15 million people live within its six State watershed and enjoy the many benefits of a healthy bay. Over the past two decades the overwhelming majority of the citizens in our region have committed to restoring the Chesapeake with a unanimity rarely found in public affairs.

Intergovernmental and private efforts to save the bay over the past generation have realized real successes in understanding and reversing declines in the Chesapeake ecosystem. But pressures on the bay continue to grow and for every victory, like the return of striped bass, there are many more challenges, from the devastated oyster population to the loss of wetlands. I ask my colleagues to join my distinguished friend from Maryland, WAYNE GILCHREST, and I in building on the successes of the bay program and taking on the new challenges we face.

Mr. Speaker, I ask unanimous consent that the text of the Chesapeake Bay Restoration Act, H.R. 1578, be printed in the RECORD at this point.

#### H.R. 1578

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled.

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Chesapeake Bay Restoration Act of 1997".

#### SEC. 2. FINDINGS AND PURPOSES.

(a) FINDINGS.—Congress finds that—
(1) the Chesapeake Bay is a national treas-

ure and a resource of worldwide significance; (2) in recent years, the productivity and water quality of the Chesapeake Bay and the tributaries of the Bay have been diminished by pollution, excessive sedimentation, shoreline erosion, the impacts of population

growth and development in the Chesapeake

Bay watershed, and other factors;

(3) the Federal Government (acting through the Administrator of the Environmental Protection Agency), the Governor of the State of Maryland, the Governor of the Commonwealth of Virginia, the Governor of the Commonwealth of Pennsylvania, the Chairperson of the Chesapeake Bay Commission, and the Mayor of the District of Columbia have committed as Chesapeake Bay Agreement signatories to a comprehensive and cooperative program to achieve improved water quality and improvements in the productivity of living resources of the Bay:

(4) the cooperative program described in paragraph (3) serves as a national and international model for the management of estu-

aries: and

(5) there is a need to expand Federal support for monitoring, management, and restoration activities in the Chesapeake Bay and the tributaries of the Bay in order to meet and further the original and subsequent goals and commitments of the Chesapeake Bay Program.

(b) Purposes.—The purposes of this Act are—

(1) to expand and strengthen cooperative efforts to restore and protect the Chesapeake Bay: and

(2) to achieve the goals established in the Chesapeake Bay Agreement.

### SEC. 3. CHESAPEAKE BAY.

Section 117 of the Federal Water Pollution Control Act (33 U.S.C. 1267) is amended to read as follows:

## "CHESAPEAKE BAY

"Sec. 117. (a) Definitions.—In this section: "(1) Chesapeake Bay Agreement means the formal, voluntary agreements executed to achieve the goal of restoring and protecting the Chesapeake Bay ecosystem and the living resources of the ecosystem and signed by the Chesapeake Executive Council.

''(2) CHESAPEAKE BAY PROGRAM.—The term 'Chesapeake Bay Program' means the program directed by the Chesapeake Executive Council in accordance with the Chesapeake

Bay Agreement.

''(3) CHESAPEAKE BAY WATERSHED.—The term 'Chesapeake Bay watershed' shall have the meaning determined by the Administrator.

''(4) CHESAPEAKE EXECUTIVE COUNCIL.—The term 'Chesapeake Executive Council' means the signatories to the Chesapeake Bay Agreement.

"(5) SIGNATORY JURISDICTION.—The term 'signatory jurisdiction' means a jurisdiction of a signatory to the Chesapeake Bay Agreement.

"(b) CONTINUATION OF CHESAPEAKE BAY PROGRAM.—

"(1) IN GENERAL.—In cooperation with the Chesapeake Executive Council (and as a member of the Council), the Administrator shall continue the Chesapeake Bay Program.

"(2) PROGRAM OFFICE.—The Administrator shall maintain in the Environmental Protection Agency a Chesapeake Bay Program Office. The Chesapeake Bay Program Office support to the Chesapeake Executive Council by—

"(A) implementing and coordinating science, research, modeling, support services, monitoring, data collection, and other activities that support the Chesapeake Bay

Program;

"(B) developing and making available, through publications, technical assistance, and other appropriate means, information pertaining to the environmental quality and living resources of the Chesapeake Bay; "(C) in cooperation with appropriate Fed-

"(Č) in cooperation with appropriate Federal, State, and local authorities, assisting the signatories to the Chesapeake Bay Agreement in developing and implementing specific action plans to carry out the responsibilities of the signatories to the Chesapeake Bay Agreement:

"(D) coordinating the actions of the Environmental Protection Agency with the actions of the appropriate officials of other Federal agencies and State and local authorities in developing strategies to—

"(i) improve the water quality and living resources of the Chesapeake Bay; and

"(ii) obtain the support of the appropriate officials of the agencies and authorities in achieving the objectives of the Chesapeake Bay Agreement; and

"(E) implementing outreach programs for public information, education, and participation to foster stewardship of the resources of

the Chesapeake Bay.

"(c) INTERAGENCY AGREEMENTS.—The Administrator may enter into an interagency agreement with a Federal agency to carry out this section.

"(d) Technical Assistance and Assistance Grants.—

"(1) IN GENERAL.—In consultation with other members of the Chesapeake Executive Council, the Administrator may provide technical assistance, and assistance grants, to nonprofit private organizations and individuals, State and local governments, colleges, universities, and interstate agencies to carry out this section, subject to such terms and conditions as the Administrator considers appropriate.

(2) FEDERAL SHARE.—

"(A) IN GENERAL.—Except as provided in subparagraph (B), the Federal share of an assistance grant provided under paragraph (I) shall be determined by the Administrator in accordance with Environmental Protection Agency guidance.
"(B) SMALL WATERSHED GRANTS PROGRAM.—

The Federal share of an assistance grant provided under paragraph (1) to carry out an implementing activity under subsection (g)(2) shall not exceed 75 percent of eligible project costs, as determined by the Administrator.

"(3) Non-federal Share.—An assistance grant under paragraph (1) shall be provided on the condition that non-Federal sources provide the remainder of eligible project costs, as determined by the Administrator.

- "(4) ADMINISTRATIVE COSTS.—Administrative costs (including salaries, overhead, and indirect costs for services provided and charged against projects supported by funds made available under this subsection) incurred by a person described in paragraph (1) in carrying out a project under this subsection during a fiscal year shall not exceed 10 percent of the grant made to the person under this subsection for the fiscal year.
  - "(e) IMPLEMENTATION GRANTS.-
- "(1) IN GENERAL.—If a signatory jurisdiction has approved and committed to implement all or substantially all aspects of the

Chesapeake Bay Agreement, on the request of the chief executive of the jurisdiction, the Administrator shall make a grant to the jurisdiction for the purpose of implementing the management mechanisms established under the Chesapeake Bay Agreement, subject to such terms and conditions as the Administrator considers appropriate.

"(2) PROPOSALS.—A signatory jurisdiction described in paragraph (1) may apply for a grant under this subsection for a fiscal year by submitting to the Administrator a comprehensive proposal to implement management mechanisms established under the Chesapeake Bay Agreement. The proposal shall include—

"(A) a description of proposed management mechanisms that the jurisdiction commits to take within a specified time period, such as reducing or preventing pollution in the Chesapeake Bay and to meet applicable water quality standards; and

"(B) the estimated cost of the actions proposed to be taken during the fiscal year.

"(3) APPROVAL.—If the Administrator finds that the proposal is consistent with the Chesapeake Bay Agreement and the national goals established under section 101(a), the Administrator may approve the proposal for a fiscal year.

"(4) FEDERAL SHARE.—The Federal share of an implementation grant provided under this subsection shall not exceed 50 percent of the costs of implementing the management mechanisms during the fiscal year.

"(5) Non-Federal Share.—An implementation grant under this subsection shall be made on the condition that non-Federal sources provide the remainder of the costs of implementing the management mechanisms during the fiscal year.

"(6) ADMINISTRATIVE COSTS.—Administrative costs (including salaries, overhead, and indirect costs for services provided and charged against projects supported by funds made available under this subsection) incurred by a signatory jurisdiction in carrying out a project under this subsection during a fiscal year shall not exceed 10 percent of the grant made to the jurisdiction under this subsection for the fiscal year.

"(f) COMPLIANCE OF FEDERAL FACILITIES.—

"(I) SUBWATERSHED PLANNING AND RESTORA-TION.—A Federal agency that owns or operates a facility (as defined by the Administrator) within the Chesapeake Bay watershed shall participate in regional and subwatershed planning and restoration programs.

"(2) COMPLIANCE WITH AGREEMENT.—The head of each Federal agency that owns or occupies real property in the Chesapeake Bay watershed shall ensure that the property, and actions taken by the agency with respect to the property, comply with the Chesapeake Bay Agreement.

"(g) CHESAPEAKE BAY WATERSHED, TRIBUTARY, AND RIVER BASIN PROGRAM.—

"(1) NUTRIENT AND WATER QUALITY MANAGE-MENT STRATEGIES.—Not later than 1 year after the date of enactment of this subsection, the Administrator, in consultation with other members of the Chesapeake Executive Council, shall ensure that management plans are developed and implementation is begun by signatories to the Chesapeake Bay Agreement for the tributaries of the Chesapeake Bay to achieve and maintain—

"(A) the nutrient goals of the Chesapeake Bay Agreement for the quantity of nitrogen and phosphorus entering the main stem

Chesapeake Bay;

"(B) the water quality requirements necessary to restore living resources in both the tributaries and the main stem of the Chesapeake Bay;

"(C) the Chesapeake Bay basinwide toxics reduction and prevention strategy goal of re-

ducing or eliminating the input of chemical contaminants from all controllable sources to levels that result in no toxic or bioaccumulative impact on the living resources that inhabit the Bay or on human health; and

"(D) habitat restoration, protection, and enhancement goals established by Chesapeake Bay Agreement signatories for wetlands, forest riparian zones, and other types of habitat associated with the Chesapeake Bay and the tributaries of the Chesapeake Bay.

The Administrator, in consultation with other members of the Chesapeake Executive Council, may offer the technical assistance and assistance grants authorized under subsection (d) to local governments and non-profit private organizations and individuals in the Chesapeake Bay watershed to implement—

"(A) cooperative tributary basin strategies that address the Chesapeake Bay's water quality and living resource needs; or

"(B) locally based protection and restoration programs or projects within a watershed that complement the tributary basin strategies.

"(h) STUDY OF CHESAPEAKE BAY PROGRAM.—Not later than January 1, 1999, and each 3 years thereafter, the Administrator, in cooperation with other members of the Chesapeake Executive Council, shall complete a study and submit a comprehensive report to Congress on the results of the study. The study and report shall, at a minimum—

"(1) assess the commitments and goals of the management strategies established under the Chesapeake Bay Agreement and the extent to which the commitments and goals are being met;

"(2) assess the priority needs required by the management strategies and the extent to which the priority needs are being met;

"(3) assess the effects of air pollution deposition on water quality of the Chesapeake Bay:

('(4) assess the state of the Chesapeake Bay and its tributaries and related actions of the Chesapeake Bay Program;

"(5) make recommendations for the improved management of the Chesapeake Bay Program: and

"(6) provide the report in a format transferable to and usable by other watershed restoration programs.

"(i) AUTHORIZATION OF APPROPRIATIONS.— There is authorized to be appropriated to carry out this section \$30,000,000 for each of fiscal years 1998 through 2003.".

INTRODUCTION OF THE CHESA-PEAKE BAY RESTORATION ACT OF 1997 AND THE CHESAPEAKE BAY GATEWAYS AND WATERTRAILS ACT OF 1997

### HON. WAYNE T. GILCHREST

OF MARYLAND

IN THE HOUSE OF REPRESENTATIVES

Tuesday, May 13, 1997

Mr. GILCHREST. Mr. Speaker, today, I am pleased to introduce, with my distinguished colleague from my home State of Maryland, Mr. CARDIN, two bills to continue the protection, restoration, and public access and education efforts in the Chesapeake Bay watershed.

Our Nation's largest and most productive estuary, the Chesapeake Bay, is almost 200 miles long and is fed by 48 major rivers and hundreds of smaller rivers and streams. It is

home to more than 2,700 plant and animal species and is the recreational destination of millions of people. The Chesapeake Bay also plays a primary role in this region's economy. In Maryland alone, the estimated value of commercial and recreational fishing, boating, hunting, and observing, feeding, and photographing wildlife in the Chesapeake Bay is \$2.6 billion a year.

Draining into the Chesapeake are some 64,000 square miles; the bay's watershed covers most of Maryland, Virginia, and Pennsylvania, parts of Delaware, New York and Westinia and all of the District of Columbia, and is home to over 15 million people. From the headwaters near Cooperstown, to the Appalachians in southwest Virginia and the Delmarva peninsula to the east of the bay, everything that affects the land, ultimately affects the bay. Every drop of rain, every ounce of polluted runoff, every best management practice, every tree planted within those 64,000 square miles makes the bay what it is.

It is the recognition of this connection that makes the Chesapeake so special. Sadly, the Chesapeake Bay had to fall victim to unchecked pollution, degradation of water quality, loss of underwater vegetation, and diminution of key fisheries before this connection between land and estuary was really understood. Like many other water bodies in the United States, unchecked and unregulated activities threatened wildlife habitat, commercially important fish species, and human health. In the late 1970's the problems in the Chesapeake Bay estuary were brought to light and Congress rallied to provide Federal dollars and structure to what became known as the Chesapeake Bay Program.

Since 1983, when the first Chesapeake Bay Agreement was signed by the Governors of the States of Virginia, Maryland, and Pennsylvania, the Mayor of the District of Columbia, the Chesapeake Bay Commission, and the Administrator of the EPA, the Chesapeake Bay Program has been a Federal-State cooperative responsible for restoring and protecting the bay. It has become the national model for interstate and intrastate cooperative efforts when a resource of regional and national significance is shared, as is the Chesapeake Bay.

The two bills we introduce today are a testimony to that initial recognition of the bay's unique value, the link between land and water and the need for additional education and outreach to continue the conservation, restoration and appreciation for the natural, cultural, historical, economical and recreational resources that the Chesapeake Bay provides this region.

The first bill we are introducing today, the Chesapeake Bay Restoration Act of 1997, is designed to build upon the Federal role in the Chesapeake Bay restoration efforts by maintaining the EPA Bay Program Office and highlighting the important technical and financial assistance, research and monitoring and educational and outreach programs the office fosters. The bill specifically establishes a small watershed grants program to provide Federal assistance to local governments and nonprofit organizations within the watershed for locally significant restoration, protection and education initiatives.

The second bill we are introducing today, the Chesapeake Bay Gateways and Watertrails Act of 1997, would further the connection of natural, historic, cultural and recreational resources to create an innovative