

mobilization, and many of the civil rights' accomplishments which we herald today resulted from this gathering.

The Leadership Conference on Civil Rights not only played a crucial role in organizing and mobilizing African-Americans throughout the Nation, it also framed the civil rights issue in a way that all Americans could relate to and understand. In fact, it is important to note, that most of Mr. Aronson's work on behalf of the civil rights movement was performed while he was the program director for the National Jewish Community Relations Council. He thus serves as a living symbol of the historic alliance between the Jewish and Black communities.

Many of the successes that we point to today in the area of civil rights is as a result of Arnold Aronson's hard work and dedication. He was directly involved in the development of President Roosevelt's Executive order barring discrimination on the basis of race, creed, or national origin, and in the drafting of the report issued by President Truman's Citizens Committee on Civil Rights in 1947, which became the basis for the 1957 Civil Rights Act.

Mr. Aronson once said, "the struggle for civil rights cannot be won by any one group acting by or for itself alone but only through a coalition of groups that share a common commitment to equal justice and equal opportunity for every American." One of the most impressive aspects of the work of Arnold Aronson has always been his commitment to peaceful demonstration, civility, and coalition building.

Mr. Speaker, I am honored to join with my colleagues to recognize the lifelong achievements of Arnold Aronson and to honor him today on his 87th birthday. This is a man who represents what is right in America, and while there is much work which remains in the area of civil rights, we must never forget the commitment and dedication of individuals like Arnold Aronson who were responsible for the historic progress of the civil rights movement in our lifetime.

Mr. Speaker, I would like to close with a quote from the late civil rights leader Clarence Mitchell, Jr., the former Washington director for the NAACP, who once referred to Arnold Aronson as "one of the giants who labored longer and earlier than many * * * none of our great achievements would have been possible without him." Our Nation is forever indebted to Arnold Aronson for his life's work and I am pleased to have been able to honor him today on the floor with my colleagues.

IN HONOR OF THE 75TH ANNIVERSARY OF THE PORTUGUESE INSTRUCTIVE SOCIAL CLUB

HON. ROBERT MENENDEZ

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

Thursday, March 13, 1997

Mr. MENENDEZ. Mr. Speaker, I rise today to pay tribute to an exceptional institution serving the residents of my district, the Portuguese Instructive Social Club, on their 75th anniversary. This momentous occasion will be celebrated on March 15, 1997, during an evening of festivities to be held at the Portuguese-American Hall in Elizabeth.

The Portuguese Instructive Social Club is an organization dedicated to the continuing pro-

motion of the cultural heritage of the diverse community in Elizabeth. The 5,000 individuals connected with this exemplary group have committed themselves to the betterment of both children and adults. The children of Elizabeth are fortunate to have the Portuguese Instructive Social Club preparing them for their future achievements.

Among the numerous services provided by this unique organization is a Portuguese language school, teaching 300 children. The Portuguese Instructive Social Club also promotes the physical well-being of the young people of Elizabeth through its youth soccer program. Additionally, there is a youth division of the club, Nova Mocidade, serving young people up to the age of 18.

While youthful attainment is an important mission of the Portuguese Instructive Social Club, cultural awareness is its main focus. To accomplish this laudable goal, the group is dedicated to artistic endeavors. These commendable endeavors include "Dancarees E Cantres de Portugal," serving both adults and children, a theater group, an amateur soccer group, a newsletter focusing on issues of interest to the Portuguese community, and other cultural presentations, including one by the renowned Portuguese singer, Fado. Furthermore, the Portuguese Instructive Social Club is responsible for organizing the annual Portuguese Day celebration which is attended by 10,000 ardent participants.

I ask that my colleagues join me in recognizing the outstanding work of the Portuguese Instructive Social Club. I heartily commend their accomplishments and all that they have done to pass on the rich culture of Portugal to future generations. It is an honor to have such an outstanding organization working on behalf of the constituents of my district.

MIDDLE EAST PEACE DEPENDS ON ECONOMIC DEVELOPMENT

HON. JAMES P. MORAN

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

Thursday, March 13, 1997

Mr. MORAN. Mr. Speaker, I rise to express my support for more projects like the new Marriott Hotel to be built on the beachfront in Gaza. I offer the recent essay by my constituent, Mr. Ralph Nurnberger, from the Christian Science Monitor, as an excellent recognition of the need for more targeted economic aid to the West Bank and Gaza. As Mr. Nurnberger states, " * * * the real test of the peace process is how it affects the daily lives of Israelis and Palestinians. If substantive and visible improvements do not result, no international agreements can succeed." He is absolutely right. Only the development of a strong economic infrastructure will progress and peace succeed.

[From the Christian Science Monitor, Mar. 6, 1997]

NOT A HEARTBREAK HOTEL—GAZA PROJECT SHOWS WAY TO REVERSE PALESTINIAN DESPAIR

(By Ralph Nurnberger)

The day before he left for his official visit to the United States, Yasser Arafat presided over the groundbreaking ceremony for a Marriott Hotel to be built on the beachfront in Gaza.

This project says, symbolically, that the Middle East peace process might, finally, produce tangible benefits for the people in the area, especially through direct involvement of the private sector. The construction and later operation of this hotel will provide employment for hundreds of Palestinians. It will contain a modern commercial center to enable international visitors and Palestinians to conduct business as it is done elsewhere in the world. The project will include a self-contained telecommunications center for international calls, faxes, and e-mail as well as excess telephone capacity for the local market.

This project will be the first major American private sector involvement in Gaza. The total investment will be approximately six times more than all other American investments in Gaza—combined!

While diplomatic achievements are essential, the real test of the peace process is how it affects the daily lives of Israelis and Palestinians. If substantive and visible improvements do not result, no international agreements can succeed. For the majority of Israelis, the key element is security. Israelis must feel safe riding buses, shopping in malls, and sending their children to schools. If random acts of violence occur, they must be assured that the Palestinian Authority will work with Israeli officials to find and prosecute the terrorists.

PEACE DIVIDEND: LOWER INCOMES

Although more Israelis have been killed through terror attacks since the Sept. 13, 1993, signing than in any comparable period, it appears that the Palestinians finally understand their responsibility to work with Israelis to enhance security concerns. The test for most Palestinians is whether the peace accords will result in an improved quality of life. Developing a thriving economy that provides new employment opportunities will not only minimize hatreds and tensions, but will also bring about the promise of a new life.

Economic divergence exacerbates political and religious tensions. Since the first Rabin-Arafat signing, Israeli per capita income has increased from \$13,800 to over \$15,000, while Palestinian incomes have dropped by a third to under \$1,200.

Delays and reallocations of internationally pledged contributions, the reluctance of foreign investors to establish projects in Gaza and the West Bank, border closures, the slow pace of diplomatic negotiations, and difficulties encountered in setting up a viable Palestinian economy have contributed to growing frustration. Public infrastructure and services, including education, health care, sanitation, water, waste water disposal, and electricity continue to be inadequate. Despite a minor building boom, a housing shortage remains.

While the Netanyahu government has eased some limits on Palestinians seeking employment in Israel, the numbers able to cross the borders are significantly below the 120,000 able to find daily work in Israel in 1992.

Rather than growing to absorb these workers, the Palestinian economy has declined over the past two years. Thus, workers have fewer opportunities to find employment within Palestinian areas. The unemployment rate in Gaza, always high, is now estimated at approximately 50 percent, with the rate in the West Bank estimated at 30 percent. Unemployment is highest among young, single men—the most likely recruits for terror-oriented groups.

BIG AID PLEDGES, LITTLE FOLLOW-THROUGH

The US hosted an international meeting on Oct. 1, 1993, at which \$2.4 billion in assistance to the West Bank and Gaza was pledged.

Most of these funds have not been delivered or have been diverted from long-term projects to emergency programs and costs of running the Palestinian Authority.

The United States committed \$500 million, of which \$75 million annually for five years is managed by the Agency for International Development (AID). The other \$125 million was to come from the Overseas Private Investment Corporation (OPIC) to assist American investors through a combination of loans, loan guarantees, and political risk insurance.

AID has assisted a number of worthwhile projects, including \$12 million for construction of six housing units with 192 apartments in Gaza called Al Karam Towers. AID is also helping to improve uses of scarce water resources and assisting private sector economic growth through technical assistance, training, loans to local firms, and establishment of industrial parks. But AID funds have been diverted from long-term projects to help in establishing Palestinian self-rule. For example, AID committed \$2 million to support local elections in the West Bank and Gaza, and to assist Palestinians in promoting more responsible and accountable governance.

AID has minimized help for the agricultural sector, the one area where Palestinians could immediately develop profitable exports, especially under a new Free Trade Agreement with the US. Allocating additional funds to farm exports would be cost efficient.

OPIC made a major effort to seek private sector projects to assist or insure. But most private investors have avoided Gaza, so OPIC funds committed to date have been modest.

Mr. Arafat would be wise to stress the solving of such economic problems as a prime way to reduce tensions, improve the quality of life, and enhance opportunities for peace. He should build on momentum from the hotel project and stress the need for private sector involvement in the Palestinian economy.

THE 50TH WEDDING ANNIVERSARY OF JOHN AND EMMA SPANEDDA

HON. BILL PASCRELL, JR.

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

Thursday, March 13, 1997

Mr. PASCRELL. Mr. Speaker, I would like to bring to your attention the momentous occasion of the 50th wedding anniversary of John and Emma Spanedda of Paterson, NJ.

It was 50 years ago on February 15, 1947, that John and Emma were happily married. The two were childhood sweethearts, growing up together in Seminole, a small coal mining community in western Pennsylvania when John, the oldest son of 4 children of Anthony and Elizabeth Spanedda, along with the former Emma Veronesi, the youngest daughter of 11 children of Peter and Julia Veronesi decided to finally marry.

After John served in the U.S. Air Force during World War II, the couple decided to move to New Jersey, taking up residence in the Riverside section of Paterson, where they have since lived for most of their married life.

Upon their to Paterson, NJ, John became a business partner and manager of Pennsy Coat, Inc., in downtown Paterson, which manufactured women's coats and had employed 70 workers for 25 years. During this time, Emma was busy at home, raising their family of two sons and four daughters.

Both John and Emma have been active members of the community, especially through their involvement with Blessed Sacrament Church, where Emma had served on many committees of the church and was a leading participant in the Blessed Sacrament PTA. Even today, John and Emma remain faithful parishioners of the church.

Since their retirement, John and Emma's life has been occupied by church, friends, and family, including the activities of their 6 grown children, 14 grandchildren, and 2 great-children.

Mr. Speaker, I ask that you join me, our colleagues, John and Emma's family and friends, Blessed Sacrament Church, and the city of Paterson, in recognizing the truly momentous occasion of John and Emma Spanedda's 50th wedding anniversary.

THE MANDATES INFORMATION ACT

HON. GARY A. CONDIT

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Thursday, March 13, 1997

Mr. CONDIT. Mr. Speaker, along with our colleagues, ROB PORTMAN, NICK SMITH, WALLY HERGER, and J.C. WATTS, earlier this week I introduced the Mandates Information Act, H.R. 1010, legislation to protect consumers, workers, and small businesses by enhancing the quality of Congress' deliberation on proposed new unfunded mandates on the private sector.

The problem addressed by this bill is simple: Congress does not deliberate carefully enough before deciding whether to impose unfunded mandates on the private sector. Focusing almost exclusively on the benefits of unfunded mandates, Congress pays little heed to, and sometimes seems unaware of, the burden that unfunded mandates sometimes impose on the very groups they are supposed to help.

This burden is substantial. Economists of almost every stripe agree that the costs of unfunded mandates are primarily borne by consumers, workers, and small businesses. These costs take the form of higher prices for consumers, lower wages for workers, and hiring disincentives for small businesses.

The Mandates Information Act would create a process for the Congress to deliberate carefully on proposed new private-sector mandates before deciding whether to impose them. Specifically, the bill would direct the Congressional Budget Office to prepare a Consumer, Worker and Small Business Impact Statement for new private-sector mandates contained in bills reported out of committee. The bill would also establish a point of order against legislation containing private-sector mandates that exceed the \$100 million cost threshold set for such mandates in the Unfunded Mandates Reform Act of 1995. Although this point of order could be waived, it would ensure that Congress actually considers the information set forth in the Consumer, Worker and Small Business Impact Statement. The result will be focused, high-quality deliberation on the wisdom of new unfunded private-sector mandates.

Mr. Speaker, we took a very important step in 1995 by passing the Unfunded Mandates Act to protect State, local, and tribal govern-

ments from having to pay for mandates placed on them in Washington. One of the unspoken truths of that act is that it has been a deterrent to imposing mandates. It has worked in several instances, notably keeping costly mandates out of the telecommunications and immigration bills.

While we should continue to be diligent in enforcing the rules that relate to intergovernmental mandates, it is time to apply the same rules to private sector mandates. Mr. Speaker, I urge our colleagues to join me in support of this important legislation.

H.R. 1010

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the "Mandates Information Act of 1997".

SEC. 2. FINDINGS.

The Congress finds the following:

(1) Before acting on proposed private sector mandates, the Congress should carefully consider the effects on consumers, workers, and small businesses.

(2) The Congress has often acted without adequate information concerning the costs of private sector mandates, instead focusing only on the benefits.

(3) The costs of private sector mandates are often borne in part by consumers, in the form of higher prices and reduced availability of goods and services.

(4) The costs of private sector mandates are often borne in part by workers, in the form of lower wages, reduced benefits, and fewer job opportunities.

(5) The costs of private sector mandates are often borne in part by small businesses, in the form of hiring disincentives and stunted growth.

SEC. 3. PURPOSES.

The purposes of this Act are the following:

(1) To improve the quality of the Congress' deliberation with respect to proposed mandates on the private sector, by—

(A) providing the Congress with more complete information about the effects of such mandates; and

(B) ensuring that the Congress acts on such mandates only after focused deliberation on the effects.

(2) To enhance the ability of the Congress to distinguish between private sector mandates that harm consumers, workers, and small businesses, and mandates that help those groups.

SEC. 4. FEDERAL PRIVATE SECTOR MANDATES.

(a) IN GENERAL.—

(1) ESTIMATES.—Section 424(b)(2) of the Congressional Budget Act of 1974 (2 U.S.C. 658c(b)(2)) is amended—

(A) in subparagraph (A) by striking "and" after the semicolon; and

(B) by redesignating subparagraph (B) as subparagraph (C), and inserting after subparagraph (A) the following:

"(B) the impact (including any disproportionate impact in particular regions or industries) on consumers, workers, and small businesses, of the Federal private sector mandates in the bill or joint resolution, including—

"(i) an analysis of the effect of the Federal private sector mandates in the bill or joint resolution on consumer prices and on the actual supply of goods and services in consumer markets;

"(ii) an analysis of the effect of the Federal private sector mandates in the bill or joint resolution on worker wages, worker benefits, and employment opportunities; and

"(iii) an analysis of the effect of the Federal private sector mandates in the bill or