

policy decisions of that nature can certainly be made during further consideration of this legislation.

IN HONOR OF TRIDENT PRECISION
MANUFACTURING, INC.

HON. LOUISE MCINTOSH SLAUGHTER

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 7, 1997

Ms. SLAUGHTER. Mr. Speaker, I rise today to pay special tribute to a distinguished company located in New York's 28th Congressional District: Trident Precision Manufacturing Inc.

President Clinton and Commerce Secretary Mickey Kantor honored Trident on December 6, 1996, by awarding it the 1996 Malcolm Baldrige National Quality Award for Small Business. The Baldrige Award, which highlights customer satisfaction, workforce empowerment, and increased productivity, is given annually to companies that symbolize America's commitment to excellence. No company could be more deserving of this award than Trident Precision Manufacturing.

Trident manufactures precision sheet metal components, electro-mechanical assemblies, and custom products. It has grown from a 3 person operation at its founding in 1979 to an employer of 167 people at its facility in Webster, NY today.

Between 1991 and 1995, Trident's employees submitted more than 5,000 process-improvement recommendations—and Trident's management implemented 97 percent of those ideas. It is a testament to Trident's workers and management that over that 5-year period, Trident made significant gains in productivity, efficiency, customer satisfaction, sales, and profitability. Sales per employee jumped 29 percent, time spent on rework decreased nearly 90 percent, and customer complaints fell by 80 percent. Defect rates have fallen so consistently that Trident now offers a full guarantee against defects in its custom products. In 1995, Trident's five major customers rated the quality of Trident's products at 99.8 percent or better. The company has never lost a customer to a competitor.

I am delighted that President Clinton and Commerce Secretary Kantor chose to recognize Trident for its strong record of quality and its excellent business performance. This award was a result of Trident's exceptional commitment, not only to the company's bottom line, but to its employees and customers. Trident's efforts to train and reward its workers are to be particularly commended. Since 1989, Trident has invested an average of 4.4 percent of its payroll on training and education. This is a remarkable investment for a small company, and two to three times above the average for all U.S. industry.

Trident represents the very best in American business: putting its customers first, trusting its employees, building quality into products and services, and being responsible corporate citizens. I am proud of Trident's success, its achievement, and of the contribution it makes to our community. Congratulations to everyone at Trident who shares in this honor.

INTRODUCTION OF THE NEW WILDLIFE
REFUGE AUTHORIZATION
ACT

HON. DON YOUNG

OF ALASKA

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 7, 1997

Mr. YOUNG of Alaska. Mr. Speaker, I am today introducing the New Wildlife Refuge Reauthorization Act of 1997.

By way of background, our National Wildlife Refuge System is comprised of 91.7 million acres of Federal lands that provide essential habitat for hundreds of species and offer recreational opportunities for millions of Americans.

The first wildlife refuge at Pelican Island, FL, was created in 1903 when President Theodore Roosevelt signed an Executive order setting aside three acres of land as a preserve and breeding grounds for native birds. Today, the system has 511 refuges, which are located in all 50 States and 5 territories. These units range in size from the smallest of less than 1 acre at Mille Lacs National Wildlife Refuge in Minnesota, to the largest of 19.3 million acres in the Arctic National Wildlife Refuge in Alaska. In the last decade, more than 80 new refuges have been added to the system.

The vast majority of our Nation's 511 refuge units were created administratively. In fact, less than 70 refuges have been designated by Congress. The authorizing committees, therefore, have had little, if any, input in the establishment of the other 460 refuges, which include the 192,493-acre Great White Heron National Wildlife Refuge in Florida, the 254,400-acre Hawaiian Island National Wildlife Refuge, and the 572,000-acre Sheldon National Wildlife Refuge in Nevada. These Executive orders have set aside a huge amount of privately owned lands.

Under current law, funding for refuge acquisitions comes from two primary sources: No. 1, annual appropriations from the Land and Water Conservation Fund [LWCF], and No. 2, the Migratory Bird Conservation Fund, which is financed from the purchase of a yearly duck stamp and refuge entrance fees.

In the past, more than \$1 billion in taxpayer money has been appropriated from the Land and Water Conservation Fund to acquire lands that become additions to existing units or entirely new wildlife refuges. This represents a substantial expenditure of money by the U.S. Fish and Wildlife Service [USFWS] without adequate input by Congress.

By contrast, the Migratory Bird Commission, whose membership includes four bipartisan Members of Congress, regularly meets to evaluate and decide how Migratory Bird Conservation Fund will be spent. Under normal conditions, a Governor of a State, after consulting with local citizens, will recommend that a new refuge be created or that additional land be added to the system. It is a process that has worked effectively for a number of years.

Regrettably, the checks and balances that exist on the uses of the Migratory Bird Conservation Fund simply do not exist in the allocation of money from the LWCF. Therefore, lacking such a review mechanism, we have a responsibility to carefully examine the recommendations of the USFWS and, if we so choose, to legislatively create any new wildlife

refuge using LWCF money in the future. This is an essential change.

Under the terms of the New Wildlife Refuge Reauthorization Act, no funds could be expended from the Land and Water Conservation Fund to create a new refuge without prior congressional authorization. This bill does not affect any land additions to the existing 511 wildlife refuges or those created with money from the Migratory Bird Conservation Fund.

Mr. Speaker, Congress must have a more meaningful role in the acquisition of hundreds of acres of new Federal lands. We should authorize new wildlife refuges just as we authorize new flood control projects, highways, national parks, scenic rivers, and weapons systems. After all, we are talking about the expenditure of millions of taxpayers dollars. Furthermore, at a time when the U.S. Fish and Wildlife Service has a \$440 million backlog of unfinished wildlife refuge maintenance projects, a comprehensive review of the service's priorities is appropriate.

I urge the adoption of the New Wildlife Refuge Authorization Act and want to thank our distinguished colleague from California, RICHARD POMBO, for his leadership in this important effort. By enacting this legislation, we will ensure that private property owners and their tax dollars are more adequately protected in the future.

SUPPORT THE POSTAL CORE
BUSINESS ACT

HON. RANDY "DUKE" CUNNINGHAM

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 7, 1997

Mr. CUNNINGHAM. Mr. Speaker, I rise today to join my colleague from San Diego, Mr. HUNTER, in introducing the Postal Core Business Act of 1996. This legislation, which is similar to H.R. 3690 from the 104th Congress, will prevent the U.S. Postal Service [USPS] from unfairly competing with a small business industry, known as Commercial Mail Receiving Agencies [CMRA]. The livelihoods of those who own and operate small commercial packing stores throughout the country, like Mail Boxes Etc. and Postal Annex, are threatened.

More than 10,000 CMRA businesses may be forced to close their doors due to the USPS' tax-free expansion into services already provided by private packaging stores. These expanded services include wrapping, packaging, and shipping of items, and the USPS may expand beyond that. The USPS is opening stores throughout the country, many in locations very near private companies who already provide these services.

The fact is that the USPS is not a fair competitor with private enterprise. The USPS is not forced to charge State or local tax on retail items, it is insured by the Federal Government, and it often does not pay the same Federal, State, and local taxes that private companies must pay. These are only some of the advantages enjoyed by the USPS, creating a playing field tilted against private industry. Moreover, when a customer brings an item to be packaged by the USPS, the USPS requires that the customer send the package through U.S. mail. Commercial mail companies do not require this of their customers.

In addition, on December 16, 1996, the Postal Rate Commission [PRC] declared that the USPS' packaging service, Pack and Send, is subject to the PRC's ratemaking. In its decision, the PRC found that "the Pack & Send service is 'postal' in character, and that establishment of the service and recommendations concerning its fees are functions that the Postal Reorganization Act contemplates to be within the jurisdiction of the Postal Rate Commission." The USPS must now either discontinue the service or submit the service for a rate with the PRC.

Under our bill, the USPS will return to focusing on the core services that it was offering as of January 1, 1994. This is a reasonable approach to protecting jobs and satisfying American consumers seeking postal services. I encourage my colleagues to join me in cosponsoring Mr. HUNTER's legislation.

COMPREHENSIVE PREVENTIVE
HEALTH AND PROMOTION ACT
OF 1997

HON. BENJAMIN A. GILMAN

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 7, 1997

Mr. GILMAN. Mr. Speaker, we are all aware of rising health care costs and reports of abuses by private health insurance companies. The United States spends far more per capita on health care than any other major nation; according to 1993 estimates, national health expenditures totaled \$884 billion, or 13.4 percent of the gross domestic product [GDP]. Projections on health care expenditures indicate that consumer spending for health services will exceed 18 percent of GDP in the year 2000.

As health care costs continue to climb, insurance carriers have increasingly used experience ratings and underwriting practices to reduce their expenses. This has caused insurance companies to compete for business based on risk selection rather than on efficiency or service to the customer. Essentially, insurers find themselves competing for the healthiest, lowest-cost groups—a situation that leaves individuals, small businesses, families, and high-risk groups searching for affordable, accessible health insurance.

Making matters worse are reports which continue to surface describing practices by HMO's which restrict patients access to quality health care. Examples include health plan restrictions governing their relationships with providers, limiting consumer access, and failing to cover or offer adequate preventive health care.

Accordingly, I rise today to introduce legislation which will help produce a healthier Nation. This measure will cover individuals for periodic health exams, as well as counseling and immunizations.

The Comprehensive Preventive Health and Promotion Act of 1997 will direct the Secretary of Health and Human Services [HHS] to establish a schedule of preventive health care services and to provide for coverage of these services under private health insurance plans and health benefit programs of the Federal Government.

More specifically, the Secretary of HHS, in consultation with representatives of the major

health care groups, will establish a schedule of recommended preventive health care services. The list of preventive services will follow the guidelines published in "The Guide to Clinical Preventive Services" and "The Year 2000 Health Objectives." The preventive services will cover periodic health exams, health screening, counseling, immunizations, and health promotion. These services will be specified for both males and females, and for specific age groups.

Additionally, HHS will publish and disseminate information on the benefits of practicing preventive health care, the importance of undergoing periodic health examinations, and the need to establish and maintain a family medical history for businesses, providers of health care services, and other appropriate groups and individuals.

Moreover, prevention and health promotion workshops will be established for corporations and businesses, as well as for the Federal Government. A wellness program will be established to make grants over a 5-year period to 300 eligible employers to establish and conduct on-site workshops on health care promotion for employees. The wellness workshops can include: counseling on nutrition and weight management, clinical sessions on avoiding back injury, programs on smoking cessation, and information on stress management.

Finally, my legislation directs HHS to set up a demonstration project which will go to 50 counties over a 5-year period to provide preventive health care services at health clinics. This program will cover preventive health care services for all children, adults under a certain income level. If above the determined income level, fees will be based on a sliding scale. Additionally, the project will entail both urban and rural areas in different regions of our Nation to educate the public on the benefits of practicing preventive health care, the need for periodic health exams, and the need for establishing a medical history, as well as providing services.

Mr. Speaker, we can all agree that our current health care system needs to be improved, and our Nation needs to become healthier. Experts have concluded that practicing preventive health care does work, and will produce a healthier Nation. Although there is a consensus on the benefits of practicing preventive health care, only approximately 20 percent of health insurance companies offer coverage for periodic health exams.

Accordingly, to all my colleagues who share my concern regarding the importance of producing a healthier Nation, I invite and urge you to cosponsor this measure, sending a clear message to our Nation's citizens that Congress is taking significant steps to improve our Nation's health care system.

REFORM OF THE FEDERAL BLACK
LUNG PROGRAM

HON. NICK J. RAHALL II

OF WEST VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 7, 1997

Mr. RAHALL. Mr. Speaker, today, I am reintroducing legislation that I have sponsored for several Congresses now to form the Federal Black Lung Program.

This legislation reflects the frustration of thousands of miners and their families with the extremely adversarial nature of the current program as administered by the Labor Department.

As it now stands, disabled miners who suffer from the crippling effects of black lung disease are faced with the Federal bureaucracy so totally lacking in compassion to their plight, that it appears intent upon harassing their efforts to obtain just compensation at every single step of the claim adjudication process.

In fact, today we are witnessing less than a 10-percent approval rate on claims for black lung benefits.

This figure does not attest to any reasonable and unbiased comportment of the facts.

Rather, it represents nothing less than a cruel hoax being perpetrated against hard-working citizens who have dedicated their lives to the energy security and economic well being of this Nation.

The original intent of Congress in enacting legislation to compensate victims of black lung disease was for this to be a fairly straightforward program. This intent has been defeated by years of administrative maneuverings aggravated by some extremely harmful judicial interpretations. Under this bill, we will return to a program that reflects the statutory commitment Congress, and indeed, the Nation, made to compensate these coal miners and their families.

Make no mistake about it. Victims of black lung disease are not people who are looking for a handout.

They are people who worked their lives in one of the most dangerous occupations in this country.

They are people who were promised compensation by their Government. And they are people who now see their Government break that promise.

It is time, indeed, long past the time that Congress move legislation on behalf of the thousands of miners, their widows, and families who are being victimized by this program, the very program that was intended to bring them relief.

In general, this measure contains the following proposals:

I. New Eligibility Standards: A miner would be presumed to be totally disabled by black lung if the miner presents a single piece of qualifying medical evidence such as a positive x ray, ventilatory or blood gas studies, or a medical opinion. The Secretary of Labor could rebut the presumption of eligibility only if he can show that the miner is doing coal mine work or could actually do coal mine work.

II. Application of New Eligibility Standards: The new standards would apply to all claims filed after enactment of the Black Lung Benefits Act of 1991. All pending claims, and claims denied prior to enactment of the Black Lung Benefits Act of 1991 would be reviewed under the new standards.

III. Elimination of Responsible Operators: All claims would be paid out of the coal industry financed Black Lung Disability Trust Fund. The purpose of this provision is to eliminate coal operators as defendants in black lung cases and the advantage they have over claimants by being able to afford to pay legal counsel.

IV. Widows/Dependents: A widow or dependent of a miner would be awarded benefits if the miner worked 25 years or more in the mines; the miner died in whole or in part from