

saving money, and keeping our environment clean.

When you look at the trash that we generate in a year's time—208 million tons worth—it is clear that it is incumbent on us to use less, recycle more, and find new ways of managing our finite resources. The numerous recycling programs throughout the country are dedicated to this cause and each person who recycles ought to be commended for their dedication to a cleaner, safer environment.

The resolution I introduce today with my colleagues will hopefully be a catalyst for more Americans to recycle and continue this positive and simple means to a better future.

Mr. Speaker, I ask unanimous consent that the text of the resolution be printed following my remarks.

#### H. RES.—

Whereas the people of the United States generate approximately 208,000,000 tons of municipal solid waste each year, or 4.3 pounds per person per day;

Whereas the average office worker in the United States generates between 120 and 150 pounds of recoverable white office paper a year;

Whereas the Environmental Protection Agency recently estimated that the recycling rate in the United States has reached 27 percent of the solid waste stream;

Whereas making products from recycled materials allows the people of the United States to get the most use of every tree, every gallon of oil, every pound of mineral, every drop of water, and every kilowatt of energy that goes into the products they buy;

Whereas manufacturing from recycled materials creates less waste and fewer emissions;

Whereas recycling saves energy, reducing the need to deplete nonrenewable energy resources;

Whereas it is estimated that 9 jobs are created for every 15,000 tons of solid waste recycled into new products;

Whereas recycling is completed only when recovered materials are returned to retailers as new products and are purchased by consumers;

Whereas buying recycled products conserves resources and energy, reduces waste and pollution, and creates jobs;

Whereas more than 4,500 recycled products are now available to consumers;

Whereas the United States has a two-way, use and reuse system of recycling and buying recyclables;

Whereas Americans support recycling, but need a regular reminder of the importance of buying recycled content products, the availability of recycled content products, and how to recycle;

Whereas states and localities throughout the country will be establishing November 17, 1997, and November 15, 1998, as "America Recycles Day" in their communities: Now, therefore, be it

*Resolved*, That—

(1) the House of Representatives supports the goals of America Recycles Day; and

(2) the House of Representatives requests that the President issue a proclamation calling on the people of the United States to support the goals of each America Recycles Day with appropriate ceremonies and activities.

## LEGISLATIVE BRANCH APPROPRIATIONS ACT, 1998

### SPEECH OF

## HON. JOHN F. TIERNEY

OF MASSACHUSETTS

IN THE HOUSE OF REPRESENTATIVES

*Friday, September 26, 1997*

Mr. TIERNEY. Mr. Speaker, I rise today slightly bemused at the specter we are witnessing where the Republican Majority is effectively denying its own member, the gentlewoman from Washington, the opportunity to address a matter of significance to her and other members.

Last week, the same Majority brought forward for a vote H.R. 2378, Treasury, Postal, General Government Appropriations for FY 1998. The rules established by the leadership did not allow for broad amendments, Representative SMITH tells us she wanted an opportunity to raise under that bill the issue of Cost of living Adjustments for federal employees, including judges and Members of Congress.

Mr. Speaker, I have no way of knowing if the gentlewoman was persuaded or tricked by her leadership into not raising the issue, at that time. I do know that the membership, in the absence of amendments, addressed the merits of appropriations set forth in H.R. 2378, and voted only on that. In the aftermath, the vote on the appropriations bill was construed as being either "for" or "against" maintenance of the Cost of living Adjustment—for all Federal employees, judges and Congressmen and women. This, of course, later got further distilled as a vote "for" or "against" a congressional pay raise.

All of that occurred without adequate deliberation on the issue of COLAs, and even without specific discussion as to whether a distinction could be made for COLAs for federal employees, judges or Members of Congress. Thus, the American public was deprived of a clear and full enunciation of respective positions as well as a recorded vote on this particular issue. Members were ill-served by the portrayal of the vote on the broad Treasury, Postal, General Government Appropriations bill as a vote on a pay raise, particularly when the bill did not specifically address Ms. SMITH's issue.

The Majority now appears ready to compound the travesty today by once again closing debate without providing Ms. SMITH and those who might agree with her position an opportunity to amend or even debate the issue.

Mr. Speaker, operation of the House in such a manner could rightly be seen by the public as akin to the conduct of a certain Senate Committee Chairman in the other legislative body who recently invoked procedure to stifle a hearing and vote on an ambassadorial appointment for Mexico.

I suggest Mr. Speaker, that people will and should be more troubled by the way this business has been conducted than by whether or not a 2.3% COLA, in place since 1989, actually is authorized.

Personally I find that points made by experienced Members—including those who were here in 1989—seem to be reasonable in support of the 2.3% COLA, for Members of Congress, as well as for judges and other federal employees. I am told that the COLA was first

established at a time when Members' ability to earn outside income was curtailed. In addition, Members are afforded no living allowances for the costs of maintaining a second residence and other expenses associated with the need to be both in the home district and in Washington D.C. Many Members believe firmly that the 2.3% COLA is fair, especially since it has not taken effect for several years, and that the salary set for Members helps attract quality candidates and Members. They also cite their seven day (and most evening) schedules and dedication to their work—which includes a responsibility to legislate on significant issues, including a multi-trillion dollar budget.

Yet these arguments have not been fully articulated because of the Majority's procedural maneuver to shut down debate. Other than a sense that the public may resent Congress' COLA, there has been little discussion as to why other federal employees and judges ought to be denied COLAs.

Mr. Speaker, I've yet to hear a sufficient rebuttal to the points made in favor of the COLA, but unfortunately it seems I shall not get that chance as the Majority appears set against it.

Had I the opportunity to weigh in, I'd like it known that I would support COLAs for federal employees and judges. Since many would seize the opportunity to politicize any action on Congressional COLAs, I would prefer that they be allowed to take effect in the session of Congress following the one in which a vote is taken. In fact, Mr. Speaker, I suggest that that would be the better course this year and at any future time when the compensation of those voting on the issue is in question.

So, I object to abuse of the process, and the refusal of the Majority leadership to put the question squarely to the membership for deliberation, debate and vote. I am also sure many Members will find objectionable the interpretations and misinterpretations of Members' positions.

Mr. Speaker, the insistence of the Republican leadership to be clever on the issue instead of forthright is a disservice to the public and to Members.

## TRIBUTE TO ST. JAMES PRESBYTERIAN CHURCH

## HON. BRAD SHERMAN

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Friday, September 26, 1997*

Mr. SHERMAN. Mr. Speaker, I rise today to celebrate the groundbreaking ceremony for St. James Presbyterian Church's new sanctuary. It is an honor to join the congregation in celebrating this momentous occasion.

On January 17, 1994, the St. James sanctuary was destroyed by the Northridge earthquake. Since that time the congregation has worshiped in their fellowship hall which does not accommodate their entire congregation. Finally, 3½ years later, they are able to rebuild their sanctuary. We gather here to celebrate this new beginning.

St. James Presbyterian has a long and detailed history which stretches back to the end of the Second World War. During that time the San Fernando Valley had an unexpected population boom and Dr. John Tuft was selected by the Presbyterian Church's Presbytery of

Los Angeles to be the organizing pastor of a new church in Tarzana, St. James Presbyterian Church.

The membership grew quickly, from 132 members in 1952 to 1,295 members in 1961. Luckily they were able to begin construction of a sanctuary to accommodate all who wanted to worship. They dedicated their magnificent sanctuary and the first service was so moving it was televised on the program "Great Churches of the Golden West." Unfortunately, it was this sanctuary that was destroyed by the earthquake.

Many members have struggled financially with the hopes of worshiping with the entire congregation under one roof again. This dream is finally a reality with today's groundbreaking ceremony.

Mr. Speaker, distinguished colleagues, please join me in celebrating the groundbreaking of this beautiful sanctuary. The members of this congregation deserve this recognition for their dedication and sacrifice.

IN RECOGNITION OF THE FORMAL  
DEDICATION OF ANHEUSER-  
BUSCH HALL AT WASHINGTON  
UNIVERSITY SCHOOL OF LAW

**HON. STEVE R. ROTHMAN**

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Friday, September 26, 1997*

Mr. ROTHMAN. Mr. Speaker, I rise today to offer my sincere best wishes and congratulations to the Washington University School of Law in St. Louis, MO, as the school formally dedicates its new building, Anheuser-Busch Hall. This state-of-the-art facility will provide plenty of much-needed space and provide the students and faculty with all of today's modern technology to make for a productive learning environment. This environment will enable Washington University students to continue to excel and will allow the distinguished faculty to continue to provide an excellent education for the lawyers of the 21st century.

As a graduate of Washington University's School of Law, it is exciting to see this new five-story structure open, complete with its 350,000 volume law library. Mudd Hall, the old site of the law school and the building in which I spent many days and nights studying, taking classes, and working, holds special memories for me and many others. However, I am sure that Anheuser-Busch Hall will only enhance the law school's ability to provide a high quality education for our future leaders.

I urge all of my colleagues to join me in congratulating the university and school of law, all its students, faculty, and benefactors, and wish them the best in Anheuser-Busch Hall.

DEPARTMENTS OF COMMERCE,  
JUSTICE, AND STATE, THE JUDI-  
CIARY, AND RELATED AGENCIES  
APPROPRIATIONS ACT, 1998

SPEECH OF

**HON. NITA M. LOWEY**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 25, 1997*

The House in Committee of the Whole House on the State of the Union had under consideration the bill (H.R. 2267) making appropriations for the Departments of Commerce, Justice, and State, the Judiciary, and related agencies for the fiscal year ending September 30, 1998, and for other purposes:

Mrs. LOWEY. Mr. Chairman, I rise in opposition to the Bartlett Amendment.

This extreme amendment blocks the U.S. from taking even the first step toward fulfilling its debt to the U.N.

Mr. BARTLETT cloaks his amendment in the rhetoric of reform. He claims that his amendment will somehow take us down the path to reform.

But let's be very clear, Mr. Chairman. This amendment is NOT about U.N. reform. This amendment is simply about blocking the U.S. from fulfilling its obligations to the U.N.

I don't think there is anyone in this House who is not supportive of further U.N. reform. That is why we worked to elect a new Secretary General. That is why the Administration and the Congress have come up with a reform and arrears plan that is currently being negotiated by a conference committee. And that is why we will continue to advocate far-reaching reforms throughout the U.N. system.

But this amendment approaches the issue in an irresponsible, haphazard manner. In fact, the amendment would upend the ongoing negotiations between the Administration, Congressional leaders, and the U.N., setting back our efforts to implement reform in the U.N.

Mr. Chairman, the U.S. has a tremendous amount of influence within the U.N., but that level of influence is in danger of decreasing.

Our outstanding debt to the U.N. is draining our power in the organization and has created a climate of resistance to U.S. proposals.

The U.N. has historically served U.S. interests, but our debt is making it hard for the organization to carry out the very activities that serve these interests.

For all of these reasons, the U.S. must fulfill its financial obligation to the U.N. But that will not happen if the Bartlett Amendment passes.

In the interest of reforming the United Nations, I urge my colleagues to vote "no" on the Bartlett Amendment.

INVESTIGATE ABUSES SURROUND-  
ING THE CITIZENSHIP U.S.A.  
PROGRAM

**HON. MARK E. SOUDER**

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES

*Friday, September 26, 1997*

Mr. SOUDER. Mr. Speaker, I am submitting additional evidence supporting the need for my amendment approved by the House on September 24, 1997 which provides \$2,000,000 for the inspector general's office at

the Justice Department to complete a thorough and objective investigation of the abuses surrounding the Citizenship U.S.A. Program accelerating the naturalization process prior to the 1996 elections. This evidence includes an executive summary of the KPMG Peat Marwick LLP Report, a statistical listing of the naturalizations where complete background checks were not done provided by the Justice Department, and an editorial in the Washington Post entitled "Burned Again."

Naturalization is a critical symbol of the American democratic experiment and the continuing contribution immigrants made. The time has come to eliminate this blemish on the immigration system and those, the overwhelming majority of whom, legally pursue their citizenship. These abuses of the Clinton/Gore administration should not be tolerated which cheapen the integrity of citizenship and the naturalization process.

DEPARTMENT OF JUSTICE, IMMIGRATION AND NATURALIZATION SERVICE, NATURALIZATION QUALITY PROCEDURES IMPLEMENTATION REVIEW

FINAL REPORT—APRIL 17, 1997

Executive Summary: The Department of Justice, Justice Management Division, engaged KPMG Peat Marwick LLP to review the Immigration and Naturalization Service's (INS) implementation of the November 29, 1996 Naturalization Quality Procedures (NQP). The Naturalization Quality Procedures address seven key enhancements to the naturalization process. These enhancements include (1) standardization of work process, (2) fingerprint check integrity, (3) enhanced supervisory review, (4) instructions regarding temporary file (T-file) use, (5) implementation of a standardized quality assurance program, (6) guidance regarding revocation procedures, and (7) requirements for increased monitoring of outside English and Civics test sites. The instructions contained within the November 29, 1996 memorandum were effective upon receipt, and affected interview scheduling and oath ceremonies.

DoJ contracted with KPMG to conduct a review of NQP implementation to evaluate the effective implementation of these procedures. This document contains our review of the NQP directed internal controls implemented by INS to determine if INS field offices and service centers were complying with Memorandum provisions. We conducted our review between February 19 and March 26, 1997. The sites reviewed by KPMG represent approximately 85% of the INS naturalization processing capacity and provide a cross-section of INS offices. Our review indicates that, of the seven areas addressed by the Memorandum, the INS continues to have the most significant control problems with the fingerprint process and the identification of statutorily-barred applicants.

A key control implemented by the Naturalization Quality Procedures was the establishment of a data match between INS naturalization tracking systems and the Federal Bureau of Investigation (FBI) billing system to identify aliens with a disqualifying criminal history. This data match allowed INS to direct that no cases could be scheduled for interview or oath ceremony until receipt of a definitive response from the FBI regarding criminal history had occurred. Although this data match utilizes the same methodology used to determine the number of cases identified for the felony case review, there is one important exception. Unlike the methodology utilized during the felony case review, the production system requires a match of not only the A-number, but also the first and last names of the applicant. This additional