

HONORING JOE R. REEDER

**HON. THOMAS M. DAVIS**

OF VIRGINIA

**HON. JAMES P. MORAN**

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 25, 1997*

Mr. DAVIS of Virginia. Mr. Speaker, my colleague, Mr. MORAN of Virginia, and I rise today to pay tribute to Mr. Joe R. Reeder who is retiring as the 14th Under Secretary of the Army.

Joe has long served his country and been involved in public affairs. A native of Washington State who has lived in the metro area for the past 20 years, Joe calls himself a transplanted Texan from his time spent in school there.

Joe married the former Katharine Boyce in 1983. Katharine is also an attorney. Together, they have raised four wonderful daughters. They currently live in Alexandria.

After graduating from West Point in 1970, Joe completed training at the Airborne, Ranger and Artillery basic school. Joe then served in the 82nd Airborne Division until he entered law school in 1972. At that time, he relocated to his beloved Texas to attend the University of Texas where he earned his juris doctorate degree while working as a prosecutor at Fort Sam Houston, TX.

Joe completed a 1-year Federal clerkship before moving to Washington, DC. When Joe came to the Nation's Capitol, he returned to school and earned his master of laws from Georgetown University. He also continued his work for the military by serving as a trial attorney in the Army's Litigation Division. This position required that he represent the Department of Defense in Federal court actions pending throughout the United States. He was soon promoted, and moved to the Army's Contract Appeals Division where he represented the Department of Defense in a wide range of Government contract-related litigation.

Joe left the Department of Defense in 1979 when he moved to the Washington, DC based law firm of Patton, Boggs, & Blow. By 1983, he had made partner at this distinguished firm and was widely respected by his colleagues for his knowledge of complex commercial litigation including litigation involving Government contracting law and legal ethics.

In 1993, Joe was sworn in as the Under Secretary of the Army. He is the principal civilian assistant and Deputy to the Secretary of the Army. Joe acts with the full authority of the Secretary in general management of the Army. He is responsible for the long-range planning, material requirements, readiness, acquisition reform, infrastructure reduction, and financial management. Joe has spent the past 4 years preparing our Army for the 21st century and helping to shape its continued international leadership role. He serves as one of the Army's top officials for international affairs and has worked tirelessly on issues involving NATO and Panama. In that capacity, Joe has served as the Chairman of the Panama Canal Commission's Board of Directors. In addition, he oversees the military support to local, State, and Federal agencies related to civilian law enforcement, civil disturbance, disaster relief, and emergency planning. Joe has managed these many tasks during his tenure with ceaseless energy and an innovative style.

Mr. Speaker, we know our colleagues join us in honoring and thanking the Honorable Joe Reeder for his devotion to the U.S. Army. We appreciate all the hard work he has done in preparing our Army for the next century. Joe's vision and spirit are truly remarkable.

#### A TRIBUTE TO THE WEST VALLEY SOCCER LEAGUE

**HON. BRAD SHERMAN**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 25, 1997*

Mr. SHERMAN. Mr. Speaker, I rise today to commend the West Valley Soccer League and its president, Mitchell Hyams for contributions in promoting youth soccer. In recognition of 25 years of community service by parents and friends dedicated to youth soccer and the development of children from varied backgrounds and athletic abilities it is a great honor to rise in behalf of all of those involved in youth soccer.

The West Valley Soccer League improves the education of our volunteer coaches, referees, and administrators in the areas of child development, human behavior, sports psychology, ethics, and sportsmanship. All of this training with our volunteers and athletes leads to a healthy competitive atmosphere for youth soccer players and increases concern for the development of caring, responsible citizens for our community and our country.

Finally, the success of the West Valley Soccer League would not be possible without its wonderful volunteers and the leadership of Mitchell Hyams. I commend the patience and dedication of all of those who are involved as players, coaches, referees, and spectators.

Mr. Speaker, I ask you and my distinguished colleagues to join me in recognizing the contributions the West Valley Soccer League has made to our community. The West Valley Soccer League serves as an example for other youth soccer leagues across our Nation.

#### THE MEDICARE HOSPITAL OUTPATIENT PAYMENT FAIRNESS ACT OF 1997 AND THE HOSPITAL OUTPATIENT DEPARTMENT TRUTH-IN-ADVERTISING ACT OF 1997

**HON. FORTNEY PETE STARK**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 25, 1997*

Mr. STARK. Mr. Speaker, I am pleased to introduce two bills today. The first would modernize Medicare's payment policy for ambulatory care by the year 2000. The second would immediately stop hospitals from egregiously gaming the current, outdated policy.

Medicare pays more for ambulatory care provided in a Hospital Outpatient Department [HOPD] than it does for the same care provided in a doctor's office or freestanding ancillary facility. This means that the same medical personnel for the same patients are reimbursed differently based on the name on the door of a clinic that provides ambulatory care. If a hospital owns a clinic, it can call it a

HOPD and charge Medicare and its beneficiaries more, no matter where the clinic is actually located.

Hospitals are purchasing, leasing, and building doctors' offices and ancillary facilities in farflung locations. They are changing the names on the doors to HOPD to take advantage of Medicare's more generous payment rates. Meanwhile, they are pushing out independent competitors who cost less and provide the same services.

Most importantly, beneficiaries pay more, because their copayments are based on what the hospital charges, and not on the amount Medicare ultimately determines is a fair cost. The Balanced Budget Act takes over 20 years to fix this overcharge, so beneficiaries pay much more than the normal 20 percent copayment for HOPD costs.

Under current law, a hospital might purchase a physician group practice located 5 miles away from its campus. Before the purchase, services to Medicare beneficiaries were billed as physician office visits and paid according to a fee schedule. Now, the hospital labels the same services, in the same office, by the same physicians, as HOPD visits. It bills Medicare for the fee schedule amount the independent physicians used to get. But in addition, it bills Medicare for hospital overhead costs. Beneficiaries also get bigger bills than before. And, there is one less independent physician practice to compete with the hospital by offering lower-cost services.

There are a thousand variations on the theme: chemotherapy clinics, radiology clinics in towns without any hospitals, and new clinics next to retirement homes. You name it—hospitals are acquiring or building whatever freestanding facilities they can and inappropriately labeling them HOPD's. They are driving out the healthy competition and profiting by overcharging Medicare and its beneficiaries.

Medicare and its beneficiaries should not pay more for the same services just because they are called something different. The Medicare Hospital Outpatient Payment Fairness Act of 1997 would limit Medicare payments for HOPD services to the amount that Medicare would pay for those services if they were provided in a freestanding clinic or ancillary facility that was not labeled a "Hospital Outpatient." The hospital would receive no additional Medicare payment for overhead costs, and it would not be allowed to charge beneficiaries more than 20 percent of its Medicare reimbursement. In order to give hospitals time to prepare for this change, these provisions would not take effect until January 1, 2000.

Hospitals are shifting costs for inpatient and emergency care onto outpatient care. While Medicare reimbursement rates are sufficient to cover hospital costs in most cases, they may not be sufficient to cover costs for emergent care. Since the first bill I am introducing today would prevent hospitals from shifting emergent care costs to the outpatient side, it would also ensure that hospitals are reimbursed sufficiently to cover these emergency services. Specifically, the bill would require that MedPAC report to Congress by January 1, 1999, on whether the payments made for emergency room [ER] cases are adequate to cover the costs of ER use by Medicare patients, and that the Secretary adjust payments to ensure that hospital ER costs of Medicare patients are appropriately covered by January 1, 2000.

While giving hospitals time to prepare for a completely overhauled payment policy may be prudent, we should not allow them to continue abusing the current policy. The second bill I am introducing today, the Hospital Outpatient Department Truth-in-Advertising Act of 1997, would reduce hospitals' incentives to build, purchase, and lease freestanding clinics. Specifically, it would define as HOPD's only those facilities that are located on the same campus as an inpatient, acute-care hospital. Facilities reimbursed as HOPD's on or before September 25, 1997, would be exempted.

I urge my fellow Members of Congress to join with me in passing these crucial pieces of legislation. Together, we can modernize Medicare payment policy, lower our constituents' health care costs, keep healthy competition alive, and show the Nation that we will not tolerate abuse and waste of Medicare tax dollars.

### THE IRISH POTATO FAMINE

#### HON. WILLIAM O. LIPINSKI

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 25, 1997*

Mr. LIPINSKI. Mr. Speaker, today I am introducing a resolution that honors the victims of the Great Irish Potato Famine, honors the millions of brave emigrants who rose from the tragedy of the famine to make profound contribution to America, and encourages the British and Irish Governments to make a renewed effort for peace in Northern Ireland.

This year is the 150th anniversary of the worst year of the Great Irish Potato Famine, which began in 1845 and continued to 1850. Massive poverty, disease, and starvation plagued hundreds of thousands throughout Ireland. Even today, 1847 is still known to all people of Irish descent as Black 47.

By the end of the famine, an estimated 1.5 million people had died of starvation or disease. Millions more risked their lives on "coffin ships" to seek a new life in America. These brave emigrants paved the way for the millions of Irish-American descendants today.

Recently, a new British Parliament, led by Tony Blair, and a new Irish Government, led by Bertie Ahern, have been elected to office. Also, Prime Minister Blair expressed regret about Britain's role in the famine. With the healing of old scars and the promise of the new administrations, Ireland has a new opportunity for peace and prosperity. The people of Ireland deserve a future free from violence, religious hate, or famine.

Mr. Speaker, the American descendants of those brave emigrants have made tremendous contributions to our society and to the American way of life. Irish-Americans have worked hard to become police officers, fire fighters, teachers, doctors, and even Members of Congress. I strongly urge my colleagues to support this important resolution.

FARMERS AGREE: TIERED PRICING PROMOTES WATER CONSERVATION

#### HON. GEORGE MILLER

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 25, 1997*

Mr. MILLER of California. Mr. Speaker, as the author of the Central Valley Project Improvement Act of 1992 [CVPIA] that modernized the purposes and operations of one of the largest water projects in the United States, I was delighted to read recently that some of those who have most vociferously opposed passage and implementation of that landmark law are coming around to the side of reform.

The objective of the law was to bring the Central Valley project into the modern age—when the massive subsidies, unlimited contracts, and indifference to environmental and fishery destruction that long characterized the CVP's operations were rejected in favor of managing the project in a more financially and environmentally responsible manner.

One of the key devices in that law is the use of tiered pricing in new water contracts to encourage the most efficient use of water resources. In the past, the CVP has provided millions of acre feet of water to irrigators at enormously subsidized prices—often to grow marginal or surplus crops on low-quality, high-polluting land. Indeed, some irrigators continue to launch litigative and legislative efforts to overturn the law so they can continue to enjoy these multibillion dollar subsidies at the expense of the taxpayers.

Tiered pricing charges users progressively higher—while still subsidized—prices based on the amount of water they use in order to encourage efficient use and minimize runoff that can contaminate groundwater, rivers, and streams. Irrigators denounced tiered pricing as unfair and predicted it would not work.

How gratifying it is then, to read the "Summary of Grassland Basin Drainers' Drainage Reduction Activities" for August 28, 1997, in which we learn that, within their own districts, many of these very same farmers have turned to tiered pricing—to achieve the same objectives as the CVPIA.

Most water districts in the drainage area have implemented tiered water pricing to encourage farmers to manage water deliveries carefully and to reduce drainage water volume and selenium load. Several districts have targeted drain water reduction, specifically, by implementing a separate tiered pricing structure for preirrigation.

The report then details some of the specific programs in the San Joaquin Valley drainage area which receives substantial CVP deliveries out of the Delta, and concludes as follows:

"All of these programs have encouraged farmers to select efficient water management practices that reduce surface and subsurface drain water in the 1997 crop year."

I am personally gratified, Mr. Speaker, to learn that the irrigators themselves have come to accept the beneficial value of tiered pricing, and I look forward to their joining us in our ongoing efforts to implement other provisions of the CVPIA.

HONORING SISTER JOANNE FEDEWA

#### HON. DALE E. KILDEE

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 25, 1997*

Mr. KILDEE. Mr. Speaker, I rise today to urge my colleagues in the U.S. House of Representatives to join me in paying tribute to an outstanding humanitarian, Sister Joanne Fedewa. On October 5, 1997, Sister Joanne will be honored for her 50 years of dedicated service to God, the Catholic Church, and her community.

As a member of the Sisters of the Living Word, Sister Joanne obtained the foundation that led to her work as an educator, administrator, and spiritual advisor. For 30 years, Sister Joanne taught or served as principal at Catholic schools in Minnesota, Illinois, Louisiana, Arkansas, and Michigan. Sister Joanne spent much of her teaching career in predominately African-American communities. I know that she considers the establishment of a Catholic school in an African-American parish in Little Rock, AR, to be one of her finest achievements. Through teaching, Sister Joanne inspired thousands of children to further their education. More importantly she instilled in them the importance of faith and the joy of God's love.

In 1989, Sister Joanne was appointed pastoral coordinator of Christ the King Parish. In this capacity, Sister Joanne founded the Rite of Christian Initiation of Adults Program, programs for eucharistic ministers, and other parish education and sacramental programs. She collaborated with the ministers of service in developing a program for underprivileged youth in Flint.

In addition to her duties as pastoral coordinator, Sister Joanne serves on the Flint Catholic Urban Ministry Board which oversees ministry of the Dukette Intercultural Center in its mission to sponsor events in Flint's core city Catholic parishes. As a leader in the civil rights movement, Sister Joanne is widely credited with bringing to our attention the significant contributions of African-Americans to the Catholic Church.

As an advocate for those most vulnerable in our society, Sister Joanne regularly visits the homebound, hospitals, jails, and nursing homes. As busy as she is, Sister Joanne always has time for the parishioners of Christ the King Parish, encouraging them to use their gifts to serve others. Her tireless work on parish committees and in the day to day administration of the parish is appreciated by all. For those who cite a shortage of time, Sister Joanne serves as a remarkable role model.

Mr. Speaker, it is indeed an honor and a privilege for me to pay tribute to Sister Joanne Fedewa. She has served our Lord and our community with the greatest devotion and is deserving of our praise. This occasion provides me the opportunity to express my deepest gratitude to Sister Joanne. I know that I am a better person for having known her, and Flint is certainly a better place because of her presence.