for review dropped from 74 cents to 48 cents per claim. As a result, the proportion of claims reviewed dropped from 17 percent to 9 percent. In the especially problematic home health area, reviews plummeted from 62 percent in 1987 to a target of 3 percent in 1996.<sup>2</sup>

In many industries, it is standard operating procedure for businesses to fund independent audits of their compliance with Federal laws and regulations. For example, banks have paid for independent government financial and compliance audits since the 1800's. In fact, the Office of the Comptroller of the Currency is a special branch of the Treasury Department that is fully funded through fees it assesses for conducting bank audits.

This legislation would require all hospitals, skilled nursing facilities, home health agencies, hospices, clinical laboratories, and ambulance companies to fund annual, federal financial and compliance audits as a Condition of Participation in the Medicare and Medicaid programs. Other businesses they own in whole or in part would be included in the audits, which would ensure, for example, that providers are furnishing only services that are covered and medically necessary, that they are actually delivering the services for which they bill HCFA and that their cost reports are correct.

To ensure audit quality and consistency, specially trained Federal Medicare/Medicaid examiners, analogous to bank examiners in the banking industry, would conduct the audits. One home health agency owner convicted of Medicare fraud testified before Congress about the inadequacy of the few audits that the government currently conducts: "the auditors were not always sufficiently knowledgeable about Medicare reimbursement and areas of concern to be able to identify improper reimbursement practices \* \* \* audit teams seemed to change from year to year so there was no real continuity or consistency. The better the auditors understand a provider, the better they will be able to know where to look \* \* \* the auditors need to look not just at the [core business of the provider], but at the overall structure."3

Audits would be paid for through hourly fees charged to providers. Thus, provider liability would depend on both the size of the provider and on how well they keep their books and records. A small agency that follows the rules and documents correctly would be charged very little. To further ease the burden on small businesses, the Secretary would have the authority to exempt providers from audits based on their volume of Medicare and Medicaid businesss.

To minimize the administrative burden on all health care providers, the bill would require the Secretary to conduct a study of all the examining and accrediting agencies and organizations that perform audits or inspections of the providers covered under this bill. Based on the study, the Secretary would make recommendations to Congress by June 1, 1999 on how to coordinate and consolidate these audits and inspections in order to reduce related costs to providers and government agencies.

Annual rather than initial one-time audits are needed because businesses may start out honestly, but gradually creep into abusing the system as they gain experience and test the waters. Annual audits would also serve an educational purpose, thus reducing waste that

occurs because providers don't understand the system.

Health care spending consumes an ever-increasing portion of the Federal budget—now at least 20 percent. And the Federal Government pays a third of our Nation's health care bills—more than any other single source.4 We are the largest purchaser—isn't it time we become a wiser purchaser? And isn't it imperative that we have tighter reins on an area that consumes so many of our tax dollars?

Banks have for many decades borne the financial responsibility for demonstrating their legitimacy. It is an accepted cost of the privilege of keeping other people's money. Medicare and Medicaid providers are being given the privilege of taking taxpayers' money, without the corresponding responsibility for proving their legitimacy. The appalling level of fraud, waste and abuse in the programs is the unfortunate result.

Banks are audited as a matter of public trust to ensure our Nation's economic security. Please join Mr. Dellums, Mr. Miller and me in demanding provider audits to help ensure its health security.

FOOTNOTES\*\*\*NOTE\*\*\*1 TESTIMONY OF GEORGE F. GROB, DEPUTY INSPECTOR GENERAL FOR EVALUATION AND INSPECTIONS, HHS OFFICE OF INSPECTOR GEN-ERAL, BEFORE THE SENATE SPECIAL COMMITTEE ON AGING, 7/28/97.\*\*\*NOTE\*\*\*2 TESTIMONY OF LESLIE G. ARONOVITZ, ASSOCIATE DIRECTOR, HEALTH FINANCING AND SYSTEMS ISSUES, HEALTH, EDUCATION, AND HUMAN SERVICES DIVISION, GENERAL ACCOUNTING OFFICE, BEFORE THE SENATE GOVERNMENT AFFAIRS INVESTIGATIONS SUBCOMMITTEE. 6/26/ 97.\*\*\*NOTE\*\*\*3 TESTIMONY OF JEANETTE G. GARRISON BEFORE THE SENATE COMMITTEE ON AGING, 7/28/ 97.\*\*\*NOTE\*\*\*\*4 CONGRESSIONAL RESEARCH SERVICE, WAYS AND MEANS HEALTH SUBCOMMITTEE CHARTBOOK, 1997.

# A TRIBUTE TO CAPT. L.D. "DEAK" CHILDRESS

### HON. CALVIN M. DOOLEY

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Wednesday, September 24, 1997

Mr. DOOLEY of California. Mr. Speaker, I rise today to recognize and honor Capt. Louis "Deak" Childress, Commanding Officer, Naval Air Station Lemoore, in Lemoore, CA. Captain Childress has demonstrated exceptional leadership throughout his service in the U.S. Navy and is an asset to the community of Lemoore.

Captain Childress began his naval career by entering flight training at Aviation Officer Candidate School in Pensacola, FL, in July 1973. After completing training at Saufley Field and Whitley Field, he reported to Beeville, TX, in July 1974, and received his wings on December 20 of that year.

After graduation from flight school, Ensign Childress was assigned to Oceana, VA, flying the F–4 Phantom from the decks of the USS *Nimitz* and USS *Forrestal* from 1975 to 1978.

In October 1978, Lieutenant Childress served as an instructor pilot at NAS Miramar in San Diego and in November 1979, he was reassigned to the east coast F4–RAG in Virginia.

In July 1981, he reported to the staff of Commander Carrier Air Wing 17 as landing signals officer and safety officer, flying once again with the "Bedevilers." He completed the final east coast F-4 deployment in November

1982 and reported for temporary duty at Oceana while awaiting assignment in Lemoore, CA. While at Lemoore, he was the first tactical fighter pilot to instruct in Fighter Wing One's out-of-controlled-flight program, flying the T-2 and A-4 aircraft.

In July 1983, he was chosen to serve as part of the early cadre of instructor pilots in the developing F/A–18 program. He performed duties as senior LSO for the Hornet RAG, and was one of the first three instructors selected for the newly developed Strike Fighter Weapons School Pacific, and served as the RAG training officer.

In November 1985, Lieutenant Commander Childress reported as a plank owner, where he served as department head until August 1988. The squadron stood up in Lemoore, CA, and subsequently changed homeport to NAS Cecil Field in Jacksonville, FL.

In September 1988, Lieutenant Commander Childress reported to Commander U.S. Sixth Fleet in Gaeta, Italy for a tour as Flag Secretary. He served on board the Flagship, USS *Belknap*, until October 1990.

From November 1990 until June 1991, Commander Childress completed his PXO/CO training track and returned to NAS Cecil Field, FL. During that time, he was deployed to the Persian Gulf where he acted for nearly 4 months as senior naval representative to COMUSNAVCENT's contingency planning cell in Dharhran, Saudi Arabia.

In August 1993, Commander Childress, reported as Chief of Crisis Action Plans for the J–3 directorate of Headquarters United States European Command in Stuttgart, Germany. In March 1995, he was promoted to his current rank of captain, and in July 1996, Captain Childress reported as commanding officer, Naval Air Station Lemoore.

Since returning to Naval Air Station Lemoore, Captain Childress has dedicated himself to improving the lives of the sailors. The first phase of a new family housing project has been completed, with more units to be finished in the upcoming months. And, Captain Childress recently broke ground on a new state-of-the-art naval hospital.

Captain Childress is well-respected in both the U.S. Navy and in the city of Lemoore. The support he has given to the Public/Private Venture has played an important part in the economic growth and development of the city of Lemoore and Kings County.

Captain Childress is also a devoted family man. He and his wife, the former Mary Sue Duckworth, have two children, Brent (21) and Christopher (18).

Mr. Speaker and my colleagues, please join me in wishing Captain Childress, devoted husband, father, community member, and dedicated serviceman, continued success.

IN SUPPORT OF COPS PROGRAMS

## HON. DENNIS J. KUCINICH

OF OHIO

IN THE HOUSE OF REPRESENTATIVES Wednesday, September 24, 1997

Mr. KUCINICH. Mr. Speaker, I rise today in support of the Office of Community Oriented Policing Services. Three years ago, President Clinton vowed to place 100,000 more police officers on the streets of American cities in a nationwide effort to reduce crime starting at the community level. To fulfill this goal by the end of the year 2000, the Office of Community

Oriented Policing Services [COPS] was established. Halfway through the 6-year program, 65,000 officers have been added to police forces across the Nation, and reports of dramatic drops in crime are coming in from cities throughout the country.

Cleveland, OH, is one of these COPS success stories. Juvenile crime had been on the rise in Cleveland. Arrests for weapons violations rose 67 percent from 1989 to 1994. A 35-percent increase in juvenile felony arrests was seen between 1992 and 1993 alone. In spite of this rise in crime, the number of police officers had declined. The Cleveland Police Department has received over \$8 million in grants from the COPS Office. Among many COPS funded programs, one especially innovative and successful program stands out, the Residential Area Policing Program [RAPP].

In an effort to create more of a community policing presence, the Cleveland Police Department identified abandoned, nuisance properties in various neighborhoods, restored the properties, and stationed specially trained community policing officers there 24 hours a day. These officers established themselves in the neighborhood, made regular patrols, and conducted door-to-door surveys of the residents' problems. They also hosted training seminars and provided a safe house to the youths of the area. In short, the community police formed partnerships with the residents of the neighborhoods and, together, they improved the appearance of the neighborhood. identified community problems, and developed substantial solutions. In each of the four sites selected for the yearlong program, the community officers became integral members of the community and left lasting, positive effects. Drug traffic has decreased, gunfire has diminished, and the number of civil disputes is down. Equally as important, the number of calls for service rose 100 percent, showing that the residents felt comfortable turning to the police for help.

RAPP is but one of many endeavors on the part of the Cleveland Police Department to get more involved in community policing. Over \$11 million have been awarded to communities in the 10th Congressional District of Ohio resulting in the hiring of over 170 new officers. Residents profess that the programs have helped reduce crime, and the statistics prove it. Community policing works, and I support its continued funding so other cities may see the rewards of communities and police departments working together to combat crime.

TRIBUTE TO NELLO RICARDI

### HON. JOHN W. OLVER

OF MASSACHUSETTS

IN THE HOUSE OF REPRESENTATIVES Wednesday, September 24, 1997

Mr. OLVER. Mr. Speaker, I rise today to pay tribute to Mr. Nello Ricardi of Westfield, MA, in recognition of his selection as the Westfield Democratic Committee's Democrat of the Year

Mr. Ricardi has had a long history in organized labor and politics. Nello began his career at the Savage Arms, Inc. in Chicopee, MA, which had a labor force in direct affiliation with the AFL-CIO. He served in a variety of positions in his local work force chapter, in-

cluding shop steward, trustee, treasurer, vice president, and business manager.

Nello joined the U.S. Marine Corps and served in the South Pacific during World War II. After World War II, he received a full scholarship from Massachusetts AFL—CIO to attend Harvard Business School. Following graduation from Harvard, he served as the New England field representative for the national AFL—CIO, where he was responsible for 131 direct affiliates in New England. He took the lead on organizing locals, negotiating contracts, and handling arbitrations and grievances. He was able to achieve some significant organizing successes, such as American Optical, Dennison and Marble Mines to name a few.

In the later years Nello became the New England legislative director for the national AFL-CIO and served for a short period as a legislative lobbyist at the national level. He then went on to work at the education program at the George Meany Center in Silver Spring, MD before his retirement. In total, Nello spent 27 years with the national AFL-CIO.

Nello has been a member of the Westfield Democratic Committee for over 20 years. He is a very modest man that does not like the limelight. He is, simply put, "a doer," volunteering for whatever the committee needs. It is people like Nello that make the difference in government and politics.

I am pleased to pay tribute to Nello Ricardi, someone who has been a great asset to his community, to Massachusetts, to New England, and to his country.

HONORING THE LIFELONG SERV-ICE OF WILBUR F. LITTLEFIELD

#### HON. JAMES E. ROGAN

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES Wednesday, September 24, 1997

Mr. ROGAN. Mr. Speaker, I rise today to pay tribute to a man who has dedicated his life to serving his family, the people of Los Angeles County, and his country. In over 40 years of service as an attorney, Wilbur F. Littlefield has proven himself to be deeply respected and a dedicated public servant. Although he is best known as a man of the law, he is modest about the other fascinating experiences that have shaped his life and molded his character.

Like many who answered their country's call during World War II, Bill Littlefield volunteered to fight for his country. As he would do later in his life, Bill distinguished himself as a man of unique ability. He served his tour of duty as a member of the 'Alamo Scouts,' an elite corps of men who fought behind enemy lines gathering intelligence and tracking enemy movements. As a scout, Bill saw action in Guadalcanal, Luzon, and Leyte. He contracted malaria during one of the campaigns.

After the war, Bill worked his way through law school at Hastings College of The Law before returning home to Los Angeles. His passion for trial work led him to the Los Angeles County Public Defender's Office, where his skills were rapidly recognized. He rose steadily through the ranks, and in 1976 was appointed the Public Defender for Los Angeles County.

Under Bill's leadership, the Office of the Public Defender implemented innovative pro-

grams like paralegal training and the bilingual service program. He provided service to the needs of the indigent accused while never losing sight of the needs of the community as a whole. Bill retired from the Public Defender's Office in 1993.

As a member of the armed services, as an attorney, and as a public servant, Bill Littlefield has distinguished himself as a man of great integrity and dedication. Under his leadership, the Los Angeles County Public Defender's Office grew to be one of the largest and most respected legal service agencies in the country.

As a long-time admirer of his, I am honored to recognize his service to his country. On behalf of the U.S. Congress, I salute him for a job well done, and offer the thanks of a grateful nation to one of her distinguished sons.

TRIBUTE TO MICHAEL L. MEYER

## HON. BRAD SHERMAN

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Wednesday, September 24, 1997

Mr. SHERMAN. Mr. Speaker, I rise before you today to pay tribute to Michael L. Meyer who is being honored by the Construction Industries Alliance for City of Hope with the Spirit of Life Award.

The proceeds from the awards dinner honoring Michael will establish the Michael L. Meyer Research Fellowship at City of Hope and its Beckman Research Institute. City of Hope utilizes its energy and resources to seek better treatments for major diseases, primarily cancer. Patients attend this center from all over the world for treatment of such afflictions as leukemia and other cancers, diabetes, and hereditary or genetic problems. At City of Hope, emphasis is placed on not only treating the body, but invigorating the soul.

For 80 years, City of Hope has been dedicated to improving the lives of others and has aptly named their research fellowship for an individual who has selflessly dedicated much of his life to enriching our community.

Michael is currently the managing partner of E&Y Kenneth Leventhal Real Estate Group's Orange County Office. He has played an important leadership role in the real estate industry over the past 20 years and his expertise has made him a valuable resource for most of the major real estate companies in our community.

In addition to his valuable work within the industry, he has dedicated his time and efforts to community service. He is the director of the Construction Industries for the City of Hope, and the chairman of the United Way's Alexis de Tocqueville Society. He is also on the board of the Orange County Museum of Art.

City of Hope is not the first organization to take notice of Michael Meyer's extensive community and business leadership activities. He has received the Tree of Life Award from the Jewish National Fund and the Human Relations Award from the American Jewish Committee. Tonight, he adds the Spirit of Life Award to his distinguished list of accomplishments.

Mr. Speaker, distinguished colleagues, please join me in paying tribute to Michael Meyer for his generosity and dedication to our community.