

The American Heritage Rivers can help accomplish this in four ways:

1. To recognize outstanding community-led efforts. The American Heritage Rivers initiative is the most important recognition of local river efforts in 20 years.

2. To serve as models of the most innovative, successful and sustainable approaches to river restoration and protection for communities across the United States. The lessons learned from these models can be applied to programs across the country.

3. To ensure that federal agencies are co-operating to the greatest extent possible. At a time of declining federal resources, the Administration believes the decisions about prioritizing federal programs should come from the affected communities.

4. To encourage greater agency cooperation across disciplines and programs. There is a continuing need to integrate the environmental, economic and historic disciplines of not only the federal government, but state and local governments as well.

19. Q: What protection is there in the AHRI for the rights of those in a community that do not favor a designation?

A: As stated in the June 20 Federal Register Notice, "A local mechanism will be required that allows members of a community to comment on the nomination of a river or river stretch by their community."

The nomination process will be fully controlled, discussed and organized at the local level. The concerns of all members of a community should be aired as the nomination is prepared. Communities submitting applications should make opportunities available for members of the local public to comment on the nomination. Elected officials are expected to participate in the nomination process. The Administration will also make public the nominations that it receives.

20. Q: Will a designation application gain points in the scoring process if it has bipartisan support?

A: Yes. Bipartisan support will help a community demonstrate that it meets the criterion of broad community support.

21. Q: Would requests for federal agency help to prepare for participation in the Smithsonian Institute's 1998 American Folklife Festival be an appropriate activity under the AHRI?

A: Yes. The community defines appropriate activities under the American Heritage Rivers initiative.

22. Q: Could local requests for federal grants and cooperative assistance to improve use of river water in irrigation be recognized as part of an AHR designation?

A: Again, the community defines appropriate activities under the American Heritage Rivers initiative. If a community decided to seek federal grants and cooperative assistance to improve use of river water in irrigation that would definitely be considered if the river gained American Heritage River status. The American Heritage Rivers initiative would not alter or affect any laws or rights relating to river or water flows.

23. Q: Are applications for designation required to include specific projects for implementation under the designation? If yes, what is the impact on other projects in the designated area that are not included in the designation application?

A: One of the criteria for designation is that communities have in hand, or are developing, a well-defined plan of action for the river. Projects and products, including any anticipated impacts beyond the designated river area, are part of this plan of action. Other components of the action plan are community vision, operating procedures and policies, description of how the proposal takes into account existing plans for the area, public participation and public edu-

cation, committed and anticipated resources, schedule of actions, the community's expectation of the federal role, obstacles to community action, including those the community believes can be resolved by joint federal, state and local support, and measures of success.

There is not necessarily an impact on other projects in the designated area that are not included in the designation application. Some projects, of course, may be dependent on each other.

24. Q: Can an AHR designation create a situation to allow one of its projects to circumvent existing and required local and/or regional planning processes? If not, would an application for designation be eligible for consideration if specific projects were not mentioned, but the application stressed the desire to acquire designation to attain an increased federal focus to aid in encouraging and supporting local, regional and state planning processes that would result in projects that are in compliance with local, state and federal requirements?

A: No. American Heritage Rivers designation will not be a means for projects to circumvent local or regional planning processes. Quite the contrary. The goal of American Heritage Rivers is to look to local or regional planning processes and to ensure that the federal agencies are cooperating sufficiently to streamline processes to help communities realize their goals wherever possible. All actions, by all involved with the initiative at the federal, state and local levels, must take place within existing laws and regulations.

If the community wished to identify appropriate roles for and services from the federal agencies, assistance with local, state and regional planning processes would be eligible. All the projects under consideration in a designated area do not necessarily have to be mentioned in the application. However, to the extent that these projects demonstrate how the community meets the criteria, including broad community support and strategies that lead to action, their inclusion is to the benefit of the applying community.

25. Q: Is it the intent of the AHRI to designate rivers on the basis of demonstrated historical, cultural, economic and environmental significance, or to designate rivers based on the merits of proposed projects?

A: Both. It is the intent of the American Heritage Rivers to designate rivers on the basis of their demonstrated historical, cultural, economic and environmental significance and the commitment the communities have to preserving and restoring these resources. Projects identified by the community should integrate, to the largest extent possible, the environmental, historic and economic aspects of their communities.

#### HONORING THE RETIREMENT OF REV. DR. JAMES W. BATTLE, SR.

#### HON. BRUCE F. VENTO

OF MINNESOTA

IN THE HOUSE OF REPRESENTATIVES

Wednesday, July 23, 1997

Mr. VENTO. Mr. Speaker, I rise today to celebrate the career of the Reverend Dr. James W. Battle Sr. Reverend Battle has served as pastor of Mount Olivet Baptist Church in Saint Paul, MN, since June 1972. His distinguished career and commitment to the community should serve as an example to all.

Pastor Battle answered his call to the ministry and moved with his family to Nashville,

TN, in order to attend the American Baptist College. He graduated and became the chaplain of the State Prison, and later a counselor at Meharry Medical College. In 1972, he accepted the position as pastor of Mount Olivet Baptist Church in Saint Paul, MN. In 1977, the pastor received his master's of divinity from the Luther Seminary in Saint Paul, and earned his doctorate of ministry degree from the United Seminary in New Brighton, MN, in 1985.

Under his leadership, Mount Olivet has steadily grown. Shortly after his arrival, he directed the construction of a new church building and revived Bible study classes. These improvements have resulted in additional services being provided by the church, as well as expansions to the church facility.

Aside from being a dynamic leader of his church, Pastor Battle has extended his energies to the community. He has served as: co-founder of the Saint Paul Ecumenical Alliance of Congregations; member of the St. Paul Urban League; member of the Council of Black Minnesotans; member of the Rainbow Coalition; and chairman of the Minority Advisory Committee of the Metropolitan Transit Commission.

In addition, the Reverend has organized his community at several levels. He was an organizer of the march of the State capitol in honor of Dr. Martin Luther King, Jr., in 1979, and most recently helped coordinate the Minnesota contingency to the Million Man March in Washington, DC, which departed from and returned to Mount Olivet. Currently, he is also involved with a Gang Summit at Mount Olivet, the African-American Parent Group, Native American Special Project, and Lao Family Community Services, all in Saint Paul.

In 1996, I was privileged to be present when Pastor Battle received Luther Seminary's annual Race, Church, and Change Award. He has also been the recipient of the S.E. Hall Community Service Award from the Saint Paul Urban League, and the Martin Luther King Humanitarian Award for Outstanding Achievement and Contribution in the area of religion in 1992 and 1993.

I would like to take this opportunity to congratulate the Reverend Battle and his family for all of his accomplishments as he celebrates 25 years with Mount Olivet. I would also like to thank him for serving his church and community with such dedication and devotion and hope that he and his family are blessed with greater endeavors in the future. Happy Retirement.

#### IN HONOR OF PUERTO RICO ON ITS CONSTITUTION DAY

#### HON. DENNIS J. KUCINICH

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

Wednesday, July 23, 1997

Mr. KUCINICH. Mr. Speaker, I rise to honor the citizens of Puerto Rico on Constitution Day, July 25, 1997. The people of Puerto Rico established the Constitution of the Commonwealth of Puerto Rico for the very same reasons our forefathers wrote the Constitution of the United States of America, to establish themselves as a democracy.

The Puerto Rican Constitution ensures basic welfare and human rights for the people, enshrines the idea of a government which reflects the will of the people, and pays tribute

and loyalty to the Constitution of the United States of America.

The Puerto Rican culture is a distinctly unique culture. By pledging allegiance to the Constitution of the United States of America, the people of Puerto Rico celebrate shared beliefs and the co-existence of both cultures. By ratifying their own constitution, the people of Puerto Rico retain and honor their original heritage while expressing the desire to pursue democracy and happiness for themselves.

A TRIBUTE TO WILLIAM "B.J." HANNON

**HON. TED STRICKLAND**

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, July 23, 1997*

Mr. STRICKLAND. Mr. Speaker, I rise today to pay tribute to William "B.J." Hannon. Born September 18, 1927, in Ironton, OH, B.J. has shown throughout his life that one man, by dedicating himself to his work and his community, can make a real and lasting difference in people's lives.

After his graduation from Ironton High School, B.J. proudly served his country in the U.S. Navy from June 1945 to August 1946. After this period of service, B.J. returned home to Ironton and began working at the Wilson Sporting Goods Co., where he was employed for 36 years.

Through his love of sports, B.J. gave every member of the Ironton community the opportunity to become a star athlete. Both children and adults alike have benefited from B.J.'s knowledge of sports and devotion to his hometown. A coach since 1960, B.J. has coached almost every sport conceivable including football, basketball, baseball, softball, and track.

He still coaches youth football, bringing countless hours of fun and hard work to the youth of Ironton.

The impact that a positive role model can have on children is immeasurable, and B.J. has not taken his responsibility lightly. One can only imagine how many little league kids might have been inspired to work a little harder after realizing that what they accomplish on the field can be duplicated in others aspects of their lives. Maybe some of the players on his high school girls' basketball team were inspired to take their game to the next level, college. And the hours of fun and relaxation that playing for his women's softball team or men's basketball team provides have let the adults in Ironton have as much fun as their children. For these reasons, in 1987 B.J. was an Ironton Sports Day honoree.

B.J. has also taken this responsibility to the civic level. He is a member of the Ironton City School Board, the city recreation board, and the Ironton Little League board of directors. These positions have allowed him the opportunity to provide his insight on issues affecting the entire community, and have established him as a greatly respected figure in the Ironton area. The best part is that B.J. doesn't think of these positions as jobs, but as a way to improve the quality of life in Ironton.

At the end of this month, B.J. will be retiring from Cabletron—a company he helped build over the past 10 years. He began with the company on day one when Cabletron first set

up operations in Ironton with just 25 employees. And he has left his mark. I recently attended the dedication of Cabletron's new state-of-the-art manufacturing facility in Ironton which now employs over 550 employees. There is no historical document stating when the last industrial facility was built in the city of Ironton. But we know it has been a long time. The construction of this new facility shows that Cabletron sees its future in southern Ohio. There is no doubt that Cabletron's presence and growth in Ohio are the result of the skills and commitment of our work force. There truly has been an outstanding group of men and women who have contributed to the growth of Cabletron. And B.J. has been at the center of it all. As human resources director, B.J. put together and led this world-class work force.

During the dedication of Cabletron's new facility, every time B.J.'s name was mentioned the workers erupted with applause. The feeling seems mutual. B.J. excels in his ability to work with people. He treats everyone as an individual, and respects them and their opinions.

One of my favorite stories about B.J. involves an incident on a hot summer day when the air conditioning went out at the plant. B.J. showed up with boxes of popsicles for the 120 employees who were working at the plant at that time, and invited them all to take a break and share a popsicle with him. No matter what the situation, you can always count on B.J. to look out for those he works with.

B.J.'s noteworthy professional and public life has paralleled an equally happy home life. Married since 1952, B.J. and his wife Lavena have a son, Jeffrey, and three grandchildren. In his leisure hours, B.J. enjoys getting in some rounds of golf, and not surprisingly, enjoys watching his grandchildren participate in sports.

Mr. Speaker, it is a privilege for me to honor a man who, simply by going about his work and being dedicated to his hometown, has given so much to the Ironton community. People of all ages, athletes, spectators, and fellow employees have had their lives touched by Mr. Hannon, whether they knew him or not. People like Mr. Hannon are what make smalltown America a great place to live. I hope my colleagues will join me in congratulating Mr. Hannon on his retirement and thanking him for his years of dedication to his community.

WHY MANAGED CARE PLANS NEED OUTSIDE AUDITS

**HON. FORTNEY PETE STARK**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, July 23, 1997*

Mr. STARK. Mr. Speaker, one of the issues under debate between the House and Senate in the Medicare budget reconciliation bill is the issue of whether managed care plans should have an external and on-going—outside—quality review, or whether we should just rely on them being periodically reviewed through the accrediting process.

The Peer Review Organization for parts of the Delaware, Maryland, D.C., and Virginia area has written me, showing how HMO's that obtain accreditation from private accrediting agencies can, upon review and check by an external quality reviewing organization, be found to have serious problems.

It is important that we have both accrediting and outside, external review. The excerpt from the letter from the Delmarva Foundation for Medical Care, Inc., speaks for itself. Second, I would like to include in the RECORD a memo from the National Health Law Program concerning the limits and dangers of relying on private accreditation.

[From the Delmarva Foundation for Medical Care, July 11, 1997]

Table 1 presents non-compliance rates from a Medical Record Review we did of five managed care organizations for FY 97. All but one is accredited by NCQA. Each of these clinical areas were reviewed against specific standards well known and accepted by the industry. For instance, for hypertension, specific processes of care were measured, such as whether the patient had a physical examination, specific laboratory tests, blood pressure monitoring, and diet/exercise education.

TABLE 1—ACCREDITATION AND NON-COMPLIANCE RATE WITH CLINICAL PERFORMANCE STANDARDS

	HMO1	HMO2	HMO3	HMO4	HMO5
NCQA Accreditation <sup>1</sup> .....	3	1	3	0	1
External Review: <sup>2</sup>					
Hypertension .....	38	39	39	46	53
Immunizations .....	(3)	(3)	(3)	57	55
Mental health .....	(3)	(3)	35	(3)	(3)
Initial assessment .....	56	49	43	44	57
Problem corrections .....	47	67	55	44	67

<sup>1</sup> Accreditation figures given in years.

<sup>2</sup> External Review Non-compliance rates given in percent.

<sup>3</sup> Met an acceptable threshold.

These final data reflect results from a review of the SYSTEMS in place at those HMO's. Using health education as an example, 58 percent of the performance standards were not met by one HMO, 33 percent for another. In another example, one HMO, which has a three year accreditation had an overall non-compliance rate of 23 percent; 33 percent of the enrollee rights standards were not met; 39 percent of the patient satisfaction standards were failed and 33 percent of the health education standards were not met.

PRIVATIZING GOVERNMENT REGULATION OF PUBLICLY FUNDED HEALTH PLANS: THE LIMITS OF PRIVATE ACCREDITATION

(Prepared by Claudia Schlosberg, Esq.)

Senate and House conferees begin deliberations this week to reconcile legislation designed to balance the federal budget in the next five years. Both the Senate and House versions contain a daunting number of changes to the nation's health safety net programs: Medicaid and Medicare. Some, such as eliminating the waiver requirement, have received a great deal of attention. Many other provisions, however, lie obscured within hundred of pages of text and have received little, if any public scrutiny. One such provision exempts Medicaid managed care plans from the requirement of an annual external, independent review if they have attained accreditation from a private, non-profit accrediting body such as the National Committee for Quality Assurance or the Joint Commission on the Accreditation of Health Organizations. The annual external review process is designed to look at quality outcomes and the extent to which he managed care entity is meeting the terms of its contract with the state. In similar fashion, the House Medicare provision waive requirements for external review if a plan is privately accredited.

Consumers should be deeply troubled and concerned by this extension of "deemed status" to publicly-funded health plans. Although private accreditation of health care facilities and services historically has played