

# ENCRYPTION BILL: AN EXERCISE IN DECEPTION

**HON. ZOE LOFGREN**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, June 25, 1997*

Ms. LOFGREN. Mr. Speaker, last week the Senate Commerce Committee reported a bill, S. 909, sponsored by Senators MCCAIN and KERREY, which largely embodies the latest administration proposals to deal with encryption technology. This misguided legislation (S. 909) would be a great leap backward in the effort to reform current American export restrictions on encryption and remove serious impediments to the competitiveness of our Nation's high-tech industry.

In addition, by proposing unprecedented domestic controls on the use of encryption, the McCain-Kerrey bill also poses serious threats to fundamental civil liberties and privacy rights. I believe that the Senate effort is propelled largely by a lack of understanding of both the worldwide prevalence of strong encryption and the technical challenges posed by the massive key recovery-escrow infrastructure envisioned in the bill.

Earlier this week, Mr. Dan Gillmore, columnist for the San Jose Mercury News discussed the problems with S. 909 and strongly urged a rejection of the McCain-Kerrey approach. I submit his column into the CONGRESSIONAL RECORD.

[From the San Jose Mercury News, June 23, 1997]

## ENCRYPTION BILL: FEDERAL EXERCISE IN SELF-DECEPTION

(By Dan Gillmore)

As a bill bearing his name zipped last week through the Senate Commerce Committee he heads, Arizona Republican John McCain said, "This bill carefully seeks to balance the concerns of law enforcement with individual privacy concerns."

The legislation, co-sponsored by Nebraska Democrat Bob Kerrey and two other Democrats, was the latest futile attempt in Congress to achieve the impossible: compromise on an issue that fundamentally has no middle ground.

The issue is encryption, the scrambling of digital information. Try as they might, lawmakers must eventually understand the reality. When it comes to the privacy of personal information in the digital age, we have two simple choices. Either we allow people to encrypt their messages, using scrambling and unscrambling "keys" to which only they have access, or we do not.

Governments are certain that bad people will use encryption to help achieve bad ends. They're right. But their cure would shred our basic liberties.

So the Clinton administration and its allies—the McCain-Kerrey legislation is widely viewed as an administration-approved plan—are pushing a policy that would force us to put descrambling keys in the hands of third parties. Then, when law enforcement people wanted to see our communications, they'd simply get the keys from that third party.

The McCain-Kerrey bill pretends to stop short of that. It would force government agencies to use only electronic hardware and software that included this key-recovery scheme. It would also require the same system for anyone using a network that is funded in any way by federal funds, including virtually all university networks.

While one section calls the system "voluntary" for private individuals, the rest of

the legislation would make it all but impossible to resist. Hardware and software companies, which so far have resisted the government's moves, will be much more likely to simply give in and build this key-recovery method into all of their products if they have to build it into ones bought by the government. Consumers need options, not monolithic products.

Another section of the bill would, in effect, require even private citizens to use such software—and therefore give their keys to the third parties—if they want to buy anything online. People tend to use what they have in front of them.

There's nothing wrong with the idea of letting a third party hold onto a descrambling key in certain cases. As former White House official Jock Gill noted recently on an Internet mailing list, all government communications should use such a system so the public can keep an eye on what the government is doing in our name and with our money. We'll need to create a system, of course, where such oversight doesn't end up forcing the public to use exactly the same technology for its own encryption needs—or at least keep private keys out of the hands of centralized third parties.

Companies, meanwhile, will need to hold onto the business-related keys of employees, so that vital records won't be lost when someone leaves or dies. But I can't think of many companies that will be happy about giving the vault keys to third parties they can't control.

Private citizens also should consider giving their keys to trusted third parties, just as they give their house keys to neighbors when on vacation trips. I intend to do just that—but it's none of the government's business who gets my personal encryption key. I need strong encryption, as the digital age arrives, because more and more of my life will exist on these public networks.

The practical difficulties of setting up a centralized key-recovery system are immense. Even if it could be done, I would never trust such a government-run system to be even remotely secure from corruption. I remember the Social Security employees who sold personal information to outsiders. I've also seen too much evidence that governments tend to abuse liberties when they have too much power—and the McCain-Kerrey bill would allow virtually anyone at any level of law enforcement to have access to private information on the flimsiest pretext, not even requiring a court order.

Kerrey's participation in this latest travesty is sad. He needs no lessons in courage. He lost part of a leg in Vietnam. Later, as he stood up to the know-nothings who would ban flag-burning, he noted that our strength comes partly from our ability to express ourselves even in ways that offend many others.

Now, however, Kerrey is aligning himself with a much more dangerous crowd of know-nothings: those who'd ban our right to keep private information private. He may believe this is about finding common ground; if so, someone has fed him falsehoods. His proposal, if enacted, would create the worst invasion of our fundamental liberty in many decades.

If you care even slightly about your privacy in the future, pick up a pen today and write your Senators and member of the House of Representatives. Tell them to reject the Clinton-McCain-Kerrey approach. Tell them you value your privacy and won't give it up without a fight. And remind them that you vote.

# A TRIBUTE TO SAN DIEGO POSTAL EMPLOYEES

**HON. RANDY "DUKE" CUNNINGHAM**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, June 25, 1997*

Mr. CUNNINGHAM. Mr. Speaker, I rise once again to pay tribute to the U.S. Postal Service employees of San Diego. Again, a survey, conducted by Price Waterhouse, has confirmed that 95 percent of all letters mailed to and from San Diego arrived on time. This places San Diego mail carriers second best in the Nation; 1 percentage point behind first place.

The Postal Service employees of San Diego should be proud of their excellent service. While the national slogan for the Postal Service is "We Deliver," San Diego postal employees say, "We deliver on time" and this survey proves that they do.

I want to personally recognize San Diego District Manager Danny Jackson, the Margaret L. Sellers Processing and Distribution Center Manager Thomas Wilson, and the San Diego Postmaster Glenn Crouch. Along with every postal employee in San Diego, they have the right to be proud of their accomplishments. They have once again brought national recognition to San Diego and enhanced our reputation as America's finest city.

Every San Diegan should join me in expressing gratitude to our Postal Service employees in San Diego and their commitment to be the best of the best.

## NATIONAL DEFENSE AUTHORIZATION ACT FOR FISCAL YEAR 1998

SPEECH OF

**HON. DOC HASTINGS**

OF WASHINGTON

IN THE HOUSE OF REPRESENTATIVES

*Monday, June 23, 1997*

The House in Committee of the Whole House on the State of the Union had under consideration the bill (H.R. 1119) to authorize appropriations for fiscal years 1998 and 1999 for military activities of the Department of Defense, to prescribe military personnel strengths for fiscal years 1998 and 1999, and for other purposes.

Mr. HASTINGS of Washington. Mr. Chairman, I have been working closely with Mr. HALL to clarify the terms and conditions of Department of Energy property transfers. In Washington State, economic development activities are largely undertaken by ports. However, the Department has been unclear as to whether ports are eligible to apply for surplus Department of Energy property. I am pleased that the guidelines established pursuant to the Hall amendment will address these issues.

Past Congresses have set up a series of provisions which govern the transfer of Federal Government property to other agencies, to local governments, or to economic development organizations. A special provision was created for Department of Energy waste cleanup sites, which frequently are contaminated, or near contaminated areas.

By allowing the Government to transfer unproductive properties, the taxpayer will benefit by eliminating costly maintenance and security

expenses. Second, it will provide additional opportunities for economic growth in communities which are suffering from dramatically reduced Department of Energy budgets. This is particularly important given the National Security Committee's decision to reduce section 3161 economic transition funding from \$70 million to \$22 million.

Mr. Chairman, the work force in my district has been cut by 31 percent in the past 3 years. Savannah River is seeing a reduction of 1,800 employees as we speak. And Oak Ridge, Rocky Flats, and Fernald have all seen work force reductions of between 20 percent and 30 percent.

This amendment will enable local economic development agencies to more easily acquire surplus Federal property and bring in private sector employers. I thank Mr. HALL and urge the adoption of the amendment.

**CHILTON COUNTY ALABAMA CELEBRATES THE 50TH ANNIVERSARY OF THE CHILTON COUNTY PEACH FESTIVAL**

**HON. BOB RILEY**

OF ALABAMA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, June 25, 1997*

Mr. RILEY. Mr. Speaker, I rise today in recognition of the Chilton County Peach Festival. Chilton County is known across the country for the fine peaches it produces. Each year the Chilton County Peach Festival pays tribute to these peaches and the growers who produce them. The Clanton Jaycees, the sponsors of the festival, work alongside the Chilton County fruit growers to make this event a success. This year is particularly exciting not only because of the bumper crop of peaches, but because this year marks the 50th anniversary of the Chilton County Peach Festival.

The first festival was held in 1947 in Thorsby, AL. It was sponsored by the Clanton Kiwanis Club, the Thorsby Business Men's Club, the Thorsby Civic Club, the Clanton Lion's Club, and the Clanton Chamber of Commerce. The Chilton County Chamber of Commerce has also sponsored the event. The festival was eventually moved to Clanton, the county seat. For many years the energetic young men and women of the Clanton Jaycees have devoted countless hours to this festival, making it the largest event in Chilton County.

The festival is celebrated each June with a parade, a peach queen contest, and a peach auction. The auction provides funds that allows the Clanton Jaycees to perform charitable work throughout the year, including furnishing Christmas presents for children from economically disadvantaged families. The parade has numerous entries, including the winners of the Chilton County Peach Queen contest and their courts. The three queens are chosen by judges during contests held the week of the festival. The winners are crowned as Miss Peach, Junior Miss Peach, and Little Miss Peach. We would like to extend our congratulations to the winners and to all the former queens returning for this anniversary celebration.

Chilton County peach growers truly deserve this annual tribute. These growers have worked through years of droughts, floods, in-

sect infestations, and bitter cold to protect the trees from harm and save the crop that is so valuable to the economy of Chilton County. In fact, the peaches these growers produce account for approximately 75 percent of the peaches grown in Alabama. The peach industry brings an estimated \$40 million dollars to Chilton County every year. These peaches are sold at local markets that attract many tourists who want to buy the famous fruit and mouth-watering products made from them, such as peach ice cream. Peaches from Chilton County also can be found in grocery store produce sections across the country.

We would like to extend our congratulations to the people of Chilton County on the 50th anniversary of the Chilton County Peach Festival. We would also like to pay special tribute to the Clanton Jaycees and the Chilton County peach growers, who make it all possible.

**FORT RENO**

**HON. ENI F.H. FALEOMAVAEGA**

OF AMERICAN SAMOA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, June 25, 1997*

Mr. FALEOMAVAEGA. Mr. Speaker, I rise today to introduce legislation to resolve a longstanding land dispute between the United States and the Cheyenne and Arapaho Tribes of Oklahoma. This land, known as Fort Teno, was used as a military reserve and was later transferred to the Department of Agriculture. Currently, this Department has a small research station there.

The Fort Reno land were part of the original Cheyenne-Arapaho reservation created by Executive order in 1869. The lands were removed from the reservation, again by Executive order, in 1883. It was the understanding of the tribes that these land would be returned to the when the military no longer needed the lands, but this provision is not clearly documented.

Congress later transferred portions of the land to the Departments of Agriculture and Justice, and these departments continue to use the land to the exclusion of the Indians. Several attempts have been made in the House to return the land to the tribes, but no bill has ever been enacted into law.

A 1975 statute states Federal land located within original Indian territory which becomes excess to the needs of the agency maintaining jurisdiction over the land should be returned to the tribe whose reservation originally included the land. By operation of this statute, the lands should have been returned to the tribes 2 years ago.

While legal arguments can be made that the tribes have been compensated for this land in a prior land settlement, I am not persuaded that these two tribes have been treated fairly in their dealings with the U.S. Government, and urge my colleagues to support this legislation so that we may provide a final, equitable resolution to this dispute.

Mr. Speaker, a copy of the bill and a brief section by section analysis follows.

H.R. —

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. FINDINGS.**

The Congress finds the following:

(1) The original Cheyenne-Arapaho Indian Reservation in western Oklahoma, which included the land known as the Fort Reno Military Reservation, was established by the Medicine Lodge Creek Treaty of 1867 and reaffirmed by Executive order in 1869.

(2) The Fort Reno Military Reservation lands include sites used by the Tribe for the Sun Dance and other religious and cultural purposes, burial sites, and medicine gathering areas.

**SEC. 2. LAND TAKEN INTO TRUST.**

(a) IN GENERAL.—The land described in subsection (b) is hereby taken into trust for the Cheyenne-Arapaho Tribes of Oklahoma.

(b) LAND DESCRIBED. The land taken into trust pursuant to subsection (a) is that land in Canadian County, Oklahoma, described as follows:

(1) All of sections 1, 2, 3, and 4, Township 12 North, Range 8 West, Indian Meridian.

(2) Those portions of sections 25 and 26 lying south of the North Canadian River, Township 13 North, Range 8 West, Indian Meridian.

(3) That portion of section 26 lying west of the North Canadian River, Township 13 North, Range 8 West, Indian Meridian.

(4) All of sections 27, 28, 33, 34, 35, and 36, Township 13 North, Range 8 West, Indian Meridian.

**SEC. 3. USE OF PORTION OF LAND BY BUREAU OF PRISONS.**

The Secretary, with the consent of and on terms agreeable to the Business Committee of the Tribe, may lease to the United States for use by the Bureau of Prisons of the Department of Justice in connection with the Federal Reformatory at El Reno, Oklahoma, all or part of the land described as the south half of section 1 and the south half of section 2, Township 12 North, Range 8 West, Indian Meridian.

**SEC. 4. PRIOR EASEMENTS, LICENSES, PERMITS, AND COMMITMENTS.**

(a) NONREVOCABLE; TIME-LIMITED.—(1) A nonrevocable easement, license, permit, or commitment with respect to the lands described in section 2 shall continue in effect for the period for which it was granted or made if such nonrevocable easement, license, permit, or commitment was granted or made—

(A) on or before the date of the enactment of this Act;

(B) by the Secretary of War or by the Secretary of Agriculture; and

(C) for a specified, limited period of time.

(2) An easement, license, permit, or commitment described in paragraph (1) may be renewed by the Secretary upon such terms and conditions as the Secretary considers advisable.

(b) REVOCABLE; INDEFINITE DURATION.—An easement, license, permit, or commitment which exists on the date of the enactment of this Act with respect to the lands described in section 2 may be continued or renewed by the Secretary if—

(1) the easement, license, permit, or commitment is revocable or of indefinite duration, and

(2) the Secretary considers such continuance or renewal to be in the public interest.

**(c) USE OF LAND BY BUREAU OF PRISONS.—**

(1) In the case of lands described in paragraph (2), the Secretary may continue or renew an easement, right-of-way, or permit to land, only if such easement, right-of-way, or permit is—

(A) in effect on the date of the enactment of this Act;

(B) limited to use or maintenance of water lines, roads to and from the sewage disposal plant, or sewage effluent lakes from the sewage disposal plant located on the land;