

going to be paid. And that is, to me, a real paradox, as to how you possibly can start off a quest to save \$1.2 trillion over 7 years by declaring over 20 paid holidays for workers.

And then, it is not only the workers themselves—it is unfair to them because they want to work, they are not getting paid now, and that is a hardship—but also it is terribly unfair to literally hundreds of thousands and growing to be millions of Americans who are suffering because of this shutdown.

Mr. President, there are many examples of the harm being done by the shutdown. One example which has not drawn much attention is the fact that the U.S. Centers for Disease Control and Prevention, the CDC in Atlanta, GA, is virtually shut down. Today is the 50th year of operation of the Communicable Disease Center, and it is effectively closed. Except for a skeleton staff, no personnel are available to fulfill the functions of the CDC.

This is bound to have an impact on the health and safety of the American people and, indeed, citizens around the world. The workers at the CDC are the same Federal workers who pinpointed the cause of Legionnaire's disease and toxic shock syndrome. These are the same men and women who risked their lives to investigate the recent outbreak of ebola and track the course of influenza, AIDS, and TB across the Nation and indeed the world. Their job is to investigate, to define, to monitor and to prevent disease—to get out in front of emerging infectious diseases, food and waterborne diseases, respiratory infections, birth defects, lead poisoning, air pollution, radiation, and other environmental health emergencies.

The problem in this area is you do not know it is an emergency if you are not out in front of it before it is too late. We will be lucky if we get by with this shutdown and closedown of the CDC without having some serious problem and erosion in the health of the American people.

In some cases, the CDC implements control measures during a critical time when minutes and even seconds count. Rarely a week passes by without the CDC directing the Nation's attention to important new research findings on public health issues. At this point, we do not know what public health crisis will emerge in 1996. With a CDC shutdown, we do not know what might be happening right now. What we do know is that the CDC plays a critical role in watching for signs and sustaining sophisticated surveillance and monitoring communications with medical health officers in our Nation and throughout the world. We do not know the impact of the Government shutdown on the health of the U.S. citizens. We may not know it until it is too late.

Like other Federal employees, the people in CDC are deeply dedicated, hard-working persons, scientists, physicians, and public health profes-

sionals. Some even risk their lives to investigate outbreaks of unknown, sometimes even deadly diseases. These people are protecting the Nation's health and they are anxious to return to their jobs.

In addition, the CDC personnel who are not at work, who would otherwise be there, they would be providing critical funding for technical assistance to State and local programs for sexually transmitted diseases, TB, HIV, childhood immunization, environmental health, national and international chronic and infectious disease prevention, breast and cervical cancer. We all need to recognize they are not on the job.

Mr. President, diseases, viruses, bacterial infections, and cancers do not stop because of a Government furlough or a partisan political and budget debate.

CDC grants to State health agencies to fund prevention programs that are fundamental to saving lives and maintaining the health of our population are also being affected adversely. Programs in 20 States for rape prevention are in danger, and funds for staffing hotlines for public health emergencies, such as violence, STDs, and HIV, may halt operations. All of this is in great risk.

We cannot afford to wait to open the doors at the CDC. The health of the Nation and the world could be at stake.

I urge our colleagues in the House to think again about the tactics they are using. They are trying to get the budget balanced, and that is a goal that all of us should work toward. And I hope we can achieve that. But the tactics being used are totally counterproductive to the taxpayers and to the country and to the health of our citizens. We must not continue to hold hostage the health and safety of American citizens who are paying for a service that is not being rendered.

#### THE BUDGET DILEMMA—A TWO-WAY STREET

Mr. NUNN. Mr. President, my friend from New Mexico talked about the rights of the Congress regarding the purse strings, and the rights of the President regarding the veto. And he emphasized that this is a two-way street. I agree that the budget dilemma, the budget challenge, the effort to balance the 7-year budget, is indeed a two-way street. The American people should hold all of us accountable for that.

But this continuing tactic to keep the Government closed down is not a two-way street. There are a group of people who believe—I think erroneously so—that it gives them leverage. In effect they are saying that the President should care more about the health of the American people, about the workers out there, than the Congress does. Otherwise, why is it leverage? Is it leverage for you to hold somebody hostage if both have an

equal stake in returning that innocent victim without being harmed? If it is not leverage, then why do it? If it is leverage, that means that the Congress does not have an interest in the workers and does not have an interest in the people who are being affected in this country, and indeed abroad.

Mr. President, I do not understand any logic behind the House Republicans' position. And I again am gratified that the leadership of the Senate on both sides of the aisle recognize that this is counterproductive, and recognize that the wrong people are being held hostage in this high-level game of Russian roulette.

Mr. President, one closing thought again in response to the thoughts voiced by my good friend from New Mexico, Senator DOMENICI.

This effort to get the budget under control is indeed a two-way street. As I think we have set forth in the Chafee group composed of about 10 Democrats and about 10 Republicans, there is no reason the parties cannot come together. It is not easy. It is not something that can be done in an or hour or two hours but over a 2-, 3-, 4- or 5-day period should be able to be done.

I do not think there is any question about the responsibility of keeping the Government closed. That is a tactical decision made by House Republicans. But all of us are involved in the effort to try to get the budget under control. It is very clear what has to be done. The administration and Democrats have to be willing to save more on entitlements, to restrain the growth of entitlements more than has thus far been indicated. Republicans have to be willing to come down some on what they are doing in terms of the cuts in Medicare and Medicaid which are too severe. That is very apparent.

It is also apparent that both the Republicans and the White House need to take another thorough look at tax cuts. It is to me almost unbelievable that we can be starting a quest to get the budget under control by declaring a very large dividend at the very beginning before we have implemented anything. That is what large tax cuts do. So I am hoping that the tax cuts will come down, and that the Republicans will agree to that.

I am hoping that those of us on the Democratic side will recognize that we have to restrain the entitlement growth. That is the heart of what has to be done. It is apparent for all of us to see. There are a lot of complexities in doing it. But we will have to make those movements.

In the final analysis, there is a right of the President to veto, and there is a right of Congress not to appropriate. There also is a right of the American people to say, "We have had enough; a plague on both your houses. We send people to Washington to be able to reach reasonable compromises to govern this Nation effectively and both political parties are failing at that task."

At some point the American people are going to come to that conclusion,

and they are going to come to the conclusion that both parties are to blame. I hope everyone recognizes that because that day, if it has not already arrived, is fast approaching.

I believe it is up to all of us to put aside some of the harsh and unreasonable rhetoric and some of the incivility that has gone into this debate and to recognize we all have an obligation to the American people and to our children and grandchildren to get this Nation's fiscal house in order and to do it in a responsible way, a way that will not be looked back on in a year or two as an absolute march of folly but a way that is fair and effective for the American people.

#### TRIBUTE TO ADM. ARLEIGH A. BURKE

Mr. NUNN. Mr. President, today a grateful Nation pays its final tribute to a true patriot and hero, Adm. Arleigh A. Burke, who died on Monday at the age of 94.

Admiral Burke will be buried on the grounds of the Naval Academy in Annapolis, where he graduated in 1923. His service to the Nation will serve as a model to Academy graduates as well as all members of the Armed Forces for generations to come.

Admiral Burke said he was attracted to the Navy because, in his words, the rules were "strict, known and observed." His adherence to the rules was a matter of personal honor, not bureaucratic timidity. When it came to strategy and tactics, he was a bold innovator. During World War II, he initiated dramatic changes in naval doctrine, developing and implementing tactics relying on the speed and maneuverability to destroyers armed with torpedoes to undertake offensive operations.

Admiral Burke's Destroyer Squadron 23, known as the "Little Beavers" compiled an outstanding combat record in the Pacific in 1943, which earned him the Distinguished Service Medal, the Navy Cross, and the Legion of Merit. During the assaults on Bougainville and Buka in the Solomon Islands, he made two dramatic high speed runs, crippling Japanese airfields and sinking a large number of Japanese vessels. Reflecting the speed and daring of these maneuvers, Adm. William F. Halsey gave him the nickname "Thirty-One Knot Burke" after Burke sent a message to American transports announcing: "Stand aside! Stand aside! I'm coming through at 31 knots." A Presidential Unit Citation praised the squadron's "daring defiance of repeated attacks by hostile groups" and its attacks on the "enemy's strongly fortified shores to carry out sustained bombardments against Japanese coastal defenses and render effective cover and fire support for \* \* \* major invasion operations \* \* \*."

Subsequently he helped plan the invasions of Iwo Jima, Guam, the Marianas, and Okinawa. At Okinawa, the ship on which he was serving was hit

by kamikaze suicide planes, and he was awarded the Silver Star for rescuing sailors trapped in a compartment by smoke and fire resulting from the attack.

After the war, he served in the office of the Chief of Naval Operations, where he produced an influential report emphasizing the vital role of the Navy in the post-war national security establishment. Although the inter-service rivalries of the period nearly cost him promotion to the grade of admiral, President Truman recognized his skills and character and he was promoted.

During the Korean war, Admiral Burke served as commander of a cruiser division and as a member of the Military Armistice Commission. In 1955, he was appointed by President Eisenhower and confirmed by the Senate as Chief of Naval Operations, a position he filled for an unprecedented three terms. He played a key role in the development of antisubmarine technology, the Polaris submarine, and strengthening allied navies.

President Kennedy offered him the opportunity to serve a fourth term as CNO, but Admiral Burke declined so that the Navy could have younger leadership. After retiring from the Navy, he helped to establish and lead the Center for Strategic and International Studies, which has provided numerous influential studies on national security matters. He also served as president of the Capital Area Council of the Boy Scouts of America. In January 1977, Admiral Burke was awarded the Nation's highest civilian award, the Medal of Freedom, by President Ford. The Navy's *Arleigh Burke* class is named in his honor. When the lead ship, the *Arleigh Burke*, was commissioned in 1991, he gave the crew a simple, direct message reflecting his belief in providing the Navy with the best equipment and hard training: "This ship is built to fight," he said. "You'd better know how." It is most fitting that the crew of the lead ship, the *Arleigh Burke*, will be present to honor him today.

The current Chief of Naval Operations, Adm. Mike Boorda, summed up Admiral Burke's career when he said: "Admiral Arleigh Burke defined what it means to be a naval officer: relentless in combat, resourceful in command and revered by his crews. He was a sailor's sailor."

I wish to express my condolences to his wife of 72 years, Roberta "Bobbie" Gorsuch Burke, and to express my appreciation for his devoted service to our Nation.

I think we can indeed say—all of us can say—that he followed military affairs, and that Admiral Burke, in Admiral Boorda's words indeed " \* \* \* defined what it means to be a naval officer: relentless in combat, resourceful in command and revered by his crews." He was, indeed, "a sailor's sailor."

Mr. President, I thank my colleagues for the time, and I will yield back any I have.

#### ORDER OF PROCEDURE

Mr. LEAHY addressed the Chair.

The PRESIDING OFFICER. The Senator from Vermont.

Mr. LEAHY. Mr. President, there is a unanimous-consent agreement, as I understand it, to recess subject to the call of the Chair. I wonder if I could ask unanimous consent that I might be heard for not more than 3 minutes.

The PRESIDING OFFICER. Is there objection? The Chair hears none, and it is so ordered. The Senator from Vermont is recognized for up to 3 minutes.

Mr. LEAHY. I thank the distinguished Presiding Officer.

He, like I, was among the skeleton crew here during the Christmas and New Year's time as we were trying to move things along, and I know he has had more than enough time to sit in that chair and I hate to add to it.

#### REFUSING MY PAY DURING THE GOVERNMENT SHUTDOWN

Mr. LEAHY. Mr. President, tomorrow, like other Members of Congress, I will receive a paycheck for the last 2 weeks. In good conscience, however, I cannot use this money while thousands of Federal Government employees are denied their paychecks because Congress refuses to reopen the Government. Until this Government shutdown ends, I will be putting the amount of my paycheck into escrow.

As a matter of principle, Members of Congress should be treated the same as all Federal employees. I work for the people of Vermont, including the hard-working Federal workers who are being punished by this Government shutdown. If the Federal workers in my home State cannot receive a paycheck, then I will not receive a paycheck.

I am a cosponsor and strong supporter of Senator BOXER's no budget-no pay bill which would stop the pay of Members of Congress during a Government shutdown. The Senate has passed this legislation three separate times, but the leadership of the House of Representatives refuses to bring the bill to a vote. I would also note that the Senate has passed legislation to put people back to work. The distinguished majority leader, Senator DOLE, introduced a continuing resolution which passed to that effect. But that has been rejected by the House of Representatives.

I urge the House Speaker and my other colleagues in the House and Senate to also give up their paychecks until Congress ends this foolish Government shutdown. Speaker GINGRICH and the House Republicans are all accepting their pay while Federal workers are working without pay or forced to stay home without pay. In fact, at least one Member of the other body said he would accept his pay "because he is in the Constitution," although I do not find his name in my copy of the Constitution. I believe it is the height of arrogance for them to accept it. In fact, they even accepted travel money