his age and entered the Navy. Much to his own surprise, he was commissioned an officer 6 years later. Through hard work and dedication, he rose through the ranks and eventually became a four-star admiral and the only enlisted man to become the Chief of Naval Operations.

During his career in the Navy, Mike Boorda graduated from the University of Rhode Island in 1971 and served during the Vietnam war in Southeast Asia. He became an admiral in 1987 and served as the Navy's chief personnel officer from 1988 to 1991. He then served as a commander in the North Atlantic Treaty Organization from 1991 to 1994. As Chief of the Southern European Command, he directed the air strike against four Bosnian Serb aircraft that had been flying in violation of a U.N. ban. It was the first time in the organization's 44-year history that allied forces were used in an offensive mission.

Having begun his career as a seaman recruit—the lowest rank in the Navy—Mike Boorda had a deep appreciation for the concerns of enlisted personnel, and he strived endlessly to improve the Navy for all of them. He considered those in the Navy who served under him—enlisted personnel and officers alike—to be members of his family. As Secretary Perry mentioned, "Admiral Boorda was a sailor's sailor. Mike Boorda helped make our Navy the best the world has ever seen."

The Nation owes a great debt of gratitude to Admiral Boorda. Despite the tragic circumstances surrounding his death, the many contributions he made to the U.S. Navy and our country during his more than 40 years of service will not soon be forgotten. I know I speak on behalf of all my colleagues when I express my deepest sympathies to his wife, Bettie, and his four children, David, Edward, Anna, and Robert.

I yield the floor.

I note the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The bill clerk proceeded to call the roll

Mr. LOTT. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER (Mr. JEFFORDS). Without objection, it is so ordered

### UNANIMOUS-CONSENT AGREE-MENT—SENATE CONCURRENT RESOLUTION 57

Mr. LOTT. Mr. President, I ask unanimous consent that when the Senate resumes consideration of the budget resolution on Monday, there be 20 hours of debate remaining with the time equally divided.

The PRESIDING OFFICER. Without objection, it is so ordered.

## MORNING BUSINESS

Mr. LOTT. I ask unanimous consent that there now be a period for the

transaction of morning business with Senators permitted to speak for up to 5 minutes each.

The PRESIDING OFFICER. Without objection, it is so ordered.

# TWO DECADES OF OUTSTANDING SERVICE

Mr. BYRD. Mr. President, in my years of service in the Senate I have come to revere the rules and procedures that make this legislative body unique. They ensure thoughtful debate of important issues while at the same time give credence and consideration to differing points of view. But these tangible assets only become real through the care and effort of the people who work here. And when we consider the tremendous achievements of this institution, we cannot do so without recognizing the contributions of our staffs.

Today I want to call attention to a member of my staff who has worked on behalf of West Virginians since May 10, 1976. The person I want to acknowledge is Catherine Lark Preston, I first came to know Cathy when she worked on my short-lived run for the presidency. Yes, many of you may not know, but I was a favorite son candidate for President during the 1976 campaign. As I say, Cathy was one of those dedicated individuals who worked in my campaign office in downtown Washington, Once I had had my taste of presidential politics and refocused my total energies on the Senate, Cathy was a natural for my office here.

Needless to say, Cathy adjusted well to her duties as a caseworker in my office. Over the years, she has worked to help West Virginians untangle the red tape that our federal bureaucracy often creates. She has been a much-needed link to Washington for my constituents.

To put it simply, Cathy's efforts have made a difference. I know how, during the day-to-day hassles of our lives, it is easy to forget to show the proper gratitude to those who deserve it. I want to take this opportunity to congratulate Cathy and to recognize her twenty-year contribution to the Senate, to West Virginia, and her country.

#### THE VERY BAD DEBT BOXSCORE

Mr. HELMS. Mr. President, at the close of business Thursday, May 16, 1996, the Federal debt stood at \$5,113,662,573,709.50.

On a per capita basis, every man, woman, and child in America owes \$19,306.88 as his or her share of that debt.

## MESSAGES FROM THE PRESIDENT

Messages from the President of the United States were communicated to the Senate by Mr. Thomas, one of his secretaries.

# EXECUTIVE MESSAGES REFERRED

As in executive session the Presiding Officer laid before the Senate messages from the President of the United States submitting a treaty and sundry nominations which were referred to the appropriate committees.

(The nominations received today are printed at the end of the Senate proceedings.)

REPORT TO ACCOMPANY THE SUP-PLEMENTARY SOCIAL SECURITY AGREEMENT BETWEEN THE UNITED STATES AND AUSTRIA— MESSAGE FROM THE PRESI-DENT—PM 147

The PRESIDING OFFICER laid before the Senate the following message from the President of the United States, together with an accompanying report; which was referred to the Committee on Finance:

To the Congress of the United States:

Pursuant to section 233(e)(1) of the Social Security Act, as amended by the Social Security Amendments of 1977 (Public Law 95–216, 42 U.S.C. 433(e)(1)), I transmit herewith the Supplementary Agreement Amending the Agreement Between the United States of America and the Republic of Austria on Social Security (the "Supplementary Agreement"). The Supplementary Agreement, signed at Vienna on October 5, 1995, is intended to modify certain provisions of the original United States-Austria Social Security Agreement, signed July 13, 1990.

The United States-Austria Social Security Agreement is similar in objective to the social security agreements with Belgium, Canada, Finland, France, Germany, Greece, Ireland, Italy, Luxembourg. The Netherlands, Norway, Portugal, Spain, Sweden, Switzerland, and the United Kingdom. Such bilateral agreements provide for limited coordination between the United States and foreign social security systems to eliminate dual social security coverage and taxation, and to help prevent the loss of benefit protection that can occur when workers divide their careers between two countries.

Supplementary The Agreement. which would amend the 1990 Agreement to update and clarify several of its provisions, is necessitated by changes that have occurred in U.S. and Austrian law in recent years. Among other things, it would introduce a new method of computing Austrian benefits under the Agreement that will result in higher Austrian benefits for certain people who have divided their careers between the United States and Austria. Another provision in the Supplementary Agreement will allow U.S. citizens hired in Austria by U.S. Foreign Service Posts to be covered by the Austrian Social Security System rather than the U.S. system. The Supplementary Agreement will also make a number of minor revisions in the Agreement to take account of other changes in U.S. and Austrian law that have occurred in recent years.

The United States-Austria Social Security Agreement, as amended, would

continue to contain all provisions mandated by section 233 and other provisions that I deem appropriate to carry out the provisions of section 233(c)(4).

I also transmit for the information of the Congress a report prepared by the Social Security Administration explaining the key points of the Supplementary Agreement, along with a paragraph-by-paragraph explanation of the effect of the amendments on the Agreement. Annexed to this report is the report required by section 233(e)(1) of the Social Security Act on the effect of the Agreement on income and expenditures of the U.S. Social Security program and the number of individuals affected by the Agreement. The Department of State and the Social Security Administration have recommended the Supplementary Agreement and related documents to me.

I commend the United States-Austria Social Security Agreement and related Agreement and related documents to the Congress.

WILLIAM, J. CLINTON. THE WHITE HOUSE, May 17, 1996.

#### MESSAGES FROM THE HOUSE

At 11:30 a.m., a message from the House of Representatives, delivered by Mr. Hays, one of its reading clerks, announced that the House has passed the following bill, in which it requests the concurrence of the Senate:

H.R. 3230. An act to authorize appropriations for fiscal year 1997 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe personnel strengths for such fiscal year for the Armed Forces, and for other purposes.

The message also announced that the House has agreed to the following concurrent resolution, in which it requests the concurrence of the Senate:

H. Con. Res. 178. Concurrent resolution establishing the congressional budget for the U.S. Government for fiscal year 1997 and setting forth appropriate budgetary levels for fiscal years 1998, 1999, 2000, 2001, and 2002.

#### MEASURES PLACED ON THE CALENDAR

The following measure was ordered placed on the calendar:

H.R. 3230. An act to authorize appropriations for fiscal year 1997 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe personnel strengths for such fiscal year for the Armed Forces, and for other purposes.

The following measure was read and placed on the calendar:

H. Con. Res. 178. Concurrent resolution establishing the congressional budget for the U.S. Government for fiscal year 1997 and setting forth appropriate budgetary levels for fiscal years 1998, 1999, 2000, 2001, and 2002.

#### EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, which were referred as indi-

EC-2655. A communication from the Director of the Office of Fisheries, National Marine Fisheries Service, Department of Commerce, transmitting, pursuant to law, the report of a final rule concerning the apportionment of reserve to certain target species in the Bering Sea and Aleutian Islands management area received on May 16, 1996; to the Committee on Commerce, Science, and Transportation.

EC-2656. A communication from the Acting Director of the Office of Fisheries Conservation and Management, National Marine Fisheries Service, Department of Commerce, transmitting, pursuant to law, the report of a final rule concerning the closing of the directed fishery for Pacific cod by vessels using trawl gear in the Bering Sea and Aleutian Islands management area received on May 16, 1996; to the Committee on Commerce, Science, and Transportation.

EC-2657. A communication from the Director of the Office of Fisheries Conservation and Management, National Marine Fisheries Service, Department of Commerce, transmitting, pursuant to law, the report of a rule concerning the adjustment at the beginning date of the annual closure of the shrimp fishery in the exclusive economic zone off Texas. received on May 16, 1996; to the Committee on Commerce, Science, and Transportation.

EC-2658. A communication from the Acting Director of the Office of Fisheries Conservation and Management, National Marine Fisheries Service, Department of Commerce, transmitting, pursuant to law, the report of a final rule concerning directed fishing for species that comprise the shallow-water species fishery by vessels using trawl gear in the Gulf of Alaska (GOA), except for vessels fishing for pollock using pelagic trawl gear in those portions of the GOA open to directed fishing for pollock received on May 16, 1996; to the Committee on Commerce, Science, and Transportation.

EC-2659. A communication from the Managing Director, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled "Amendment of the Amateur Service Rules to Implement a Vanity Call Sign System" received on May 16, 1996; to the Committee on Commerce, Science, and Transportation.

EC-2660. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of eight final rules entitled "Airworthiness Directives; The New Piper Aircraft" (RIN 2120-AA64) received on May 16, 1996; to the Committee on Commerce, Science, and Transportation.

EC-2661. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a final rule entitled "Cargo Preference: Available U.S. Flag Commercial Vessels" (RIN 2133-AB25) received on May 16, 1996; to the Committee on Commerce, Science, and Transportation.

#### REPORTS OF COMMITTEES

The following reports of committees were submitted:

By Mr. THURMOND, from the Committee on Armed Services, without amendment:

S. 1777. An original bill to authorize appropriations for fiscal year 1997 for certain activities of the Department of Energy, and for other purposes.

#### INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second time by unanimous consent, and referred as indicated:

By Mr. MURKOWSKI:

S. 1771. A bill to amend the Consolidated Omnibus Reconciliation Act of 1985 to clarify that the fee for providing customs services in connection with passengers arriving on commercial vessels making a single voyage may be collected only one time from each passenger, and for other purposes; to the Committee on Finance.

By Mr. SHELBY:

S. 1772. A bill to amend the Internal Revenue Code of 1986 to clarify that the Secretary of the Treasury shall make certain determinations relating to what gas will be treated as a qualified fuel for purposes of the credit for fuels from nonconventional sources; to the Committee on Finance.

S. 1773. A bill to amend the Internal Revenue Code of 1986 to make a technical correction in the application of the minimum tax to the nonconventional fuels credit; to the Committee on Finance.

By Mr. McCAIN:

S. 1774. A bill to enhance the enforceability of airport revenue diversion provisions under chapter 471 of title 49, United States Code, and for other purposes; to the Committee on Commerce, Science, and Transportation.

By Mr. BREAUX: S. 1775. A bill to extend the exemption for certain unliquidated vessel repair entries, and for other purposes; to the Committee on Finance.

By Mr. INHOFE (for himself, Mr. ABRA-HAM, Mr. ASHCROFT, Mr. BROWN, Mr. COVERDELL, Mr. FAIRCLOTH, Mr. GRAMS, Mr. KYL, Mr. SANTORUM, Mr. SMITH, Mr. THOMAS, and Mr. THOMP-SON):

S. 1776. A bill to amend title 5, United States Code, to impose certain limitations relating to participation by a Member of Congress in the Civil Service Retirement System or the Federal Employees' Retirement System; to the Committee on Governmental Affairs.

By Mr. THURMOND:

S. 1777. An original bill to authorize appropriations for fiscal year 1997 for certain activities of the Department of Energy, and for other purposes; from the Committee on Armed Services; placed on the calendar.

#### STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. MURKOWSKI:

S. 1771. A bill to amend the Consolidated Omnibus Reconciliation Act of 1985 to clarify that the fee for providing customs services in connection with passengers arriving on commercial vessels making a single voyage may be collected only one time for each passenger, and for other purposes; to the Committee on Finance.

CUSTOMS SERVICE PASSENGER FEE

Mr. MURKOWSKI. Mr. President, when Congress passed the North American Free-Trade Agreement [NAFTA] it imposed a \$6.50 fee for the arrival of each passenger aboard a commercial vessel or aircraft coming in from outside the customs territory of the United States. NAFTA also imposed a \$6.50 fee on passengers arriving in the United States from The Caribbean, Mexico, and Canada.