

should not provide the excuse for not enacting tax cuts. That has been a convenient rationale for those who want to spend and spend. For almost the last half century, Government has spent \$1.59 for every new dollar in taxes. Government isn't taxing the American people to eliminate the deficit; it is taxing people in order to spend.

In 1993, President Clinton worked hard to push through Congress—by a bare one-vote margin in the House and a tie-breaking vote in the Senate by Vice President GORE—one of the largest tax hikes in history.

In 1994, Republican candidates for Congress pledged to cut taxes. In 1995, they delivered. Today, the only thing that stands between the Utah family—as well as millions of other American households—and tax relief is Bill Clinton.

One of the most misunderstood items of the tax cut package is the capital gains tax cut. The truth is that a capital gains tax cut is an investment incentive, and every American could gain from this tax reduction. Let me give you the facts, Mr. President.

From 1985 to 1992, over 7 million taxpayers had a capital gain each year. And, 62 percent of these returns reporting capital gains came from taxpayers reporting \$50,000 or less—\$50,000 or less—of adjusted gross income. We are not talking about a millionaire's tax break. Capital gains relief will benefit millions of American taxpayers.

Moreover, it is estimated that about 12 million lower and middle-income workers participate in some sort of stock equity plan with their employers. Further, many millions more own investments in stocks, bonds, and mutual funds. In fact, 52 percent of the 30.2 million families that own mutual funds report incomes of \$50,000 or below, and 80 percent of these families report incomes of \$75,000 or below.

Thus, capital gains realizations are hardly the exclusive domain of the rich. And these examples do not even touch on the economic benefits—such as new job opportunities—that would result from the unlocking of this estimated \$8 trillion of unrealized capital gains that now sit waiting for the right incentive to come along and unleash it.

The list of other tax provisions that could reduce the burden of this average Utah family goes on.

For instance, the Balanced Budget Act of 1995 included an extension of the research and experimentation tax credit. This credit is very important to the research-intensive high technology industries that supply my State with thousands of jobs. It is this type of tax incentive that ensures Americans that high-paying, high-skilled jobs will stay in the United States and not be exported to countries that are more tax-friendly. It is this type of treatment that allows businesses to be competitive and makes the United States an attractive base for many research-related companies.

The Balanced Budget Act of 1995 also included a \$5,000 credit for qualified

adoption expenses. As anyone who has tried to adopt knows, adoptions are not cheap.

Families that are willing to take a child into their home are often deterred by the initial legal and medical expenses that can easily cost over \$20,000. This \$5,000 credit would allow the typical Utah family some much-needed relief by allowing them to offset their adoption expenses with a dollar for dollar credit that could be carried forward for up to 5 years.

One of the tax provisions that would have provided considerable relief to this same Utah family is the tax credit for children. The Balanced Budget Act of 1995 would have provided a \$500 per child credit. Of course, because Utahns have larger than average families, the citizens of our State would have greatly benefited from this provision. But, most American families could benefit from this break as well.

The credit would have reduced the tax burden for a family with two children by \$1,000. I am sure this Utah family would have a million better ways to use this money.

So, how much did President Clinton's veto of the Balanced Budget Act cost this Utah family, consisting of a mother, a father, and two children? Let's see how much:

\$1,000 in tax credits for children.

\$217 in marriage penalty corrections; and \$5,000, if this family had tried to adopt a child.

And since this family would fall into the 15-percent tax bracket, they would have only paid a 7.5-percent tax on any capital gains that year—an additional 7.5-percent cut in their tax burden.

President Clinton's veto of the Balanced Budget Act cost this family a minimum of \$1,217. And, this figure does not even take into account possible tax savings from capital gains tax rate reductions, the adoption credit, the enhanced IRA provisions, or the increase in the tax credit for health insurance for the self-employed.

It also does not take into account the substantial savings that would accrue to this family on mortgage interest, auto loans, student loans, or other private borrowing given that a balanced Federal budget would lower interest rates an estimated 2 percent.

Although President Clinton was unwilling to enact the Balanced Budget Act's program of tax relief, he now has the opportunity to repeal at least one of the taxes he placed on the American public in 1993—the 4.3-cent-per-gallon gasoline tax.

It is remarkable to me that the Clinton administration decried the Balanced Budget Act for its so-called harm to the poor and to seniors—but exactly who does the White House think is paying the biggest price for this gas tax hike? The gas tax is a particularly regressive tax. Who pays the most? The working poor and those on fixed incomes, that's who.

On Friday, the Finance Committee held hearings on the repeal of the 4.3-cents-per-gallon gas tax. Although

there is some debate regarding how much of an immediate drop there would be in the price of gas as a result of this repeal, many experts agree that the price of gasoline would be 4.3 cents per gallon less than what it would otherwise be. It is no secret that these excise taxes are passed on to the consumer.

So, in observance of tax freedom day, I call upon the President to work with Congress not against it. It is time to for him to put down the veto pen and think about the American family—about this family of four struggling in Utah. It is time to lower the national tax burden and return this money to its rightful owners—American families. The current law is taxing us to death.

EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, which were referred as indicated:

EC-2417. A communication from the Administrator of the Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule relative to Milk in the Central Arizona Marketing Area: Suspension; to the Committee on Agriculture, Nutrition, and Forestry.

EC-2418. A communication from the Administrator of the Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule relative to Winter Pears Grown in Oregon, Washington, California: Amending; to the Committee on Agriculture, Nutrition, and Forestry.

EC-2419. A communication from the Administrator of the Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule relative to Limes and Avacados Grown in Florida: Suspension; to the Committee on Agriculture, Nutrition, and Forestry.

EC-2420. A communication from the Administrator of the Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule relative to Grading and Inspection, General Specification of Standards for Grades of Non-fat Dry Milk; to the Committee on Agriculture, Nutrition, and Forestry.

EC-2421. A communication from the Administrator of the Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule relative to Olives Grown in California and Imported Olives: Establishment of Limited Use; to the Committee on Agriculture, Nutrition, and Forestry.

EC-2422. A communication from the Administrator of the Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule relative to Hazelnuts Grown in Oregon and Washington: Amending; to the Committee on Agriculture, Nutrition, and Forestry.

EC-2424. A communication from the Administrator of the Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule relative to Spearmint Oil Produced in the Far West: Allotment Percentages; to the Committee on Agriculture, Nutrition, and Forestry.

EC-2425. A communication from the Administrator of the Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule

relative to Fresh Cut Flowers and Fresh Cut Greens Promotion and Information Order: Suspension; to the Committee on Agriculture, Nutrition, and Forestry.

EC-2426. A communication from the Administrator of the Grain Inspection, Packers and Stockyards Administration, Department of Agriculture, the report of an interim rule relative to Standards of Barley (RIN580-AA14); to Committee on Agriculture, Nutrition, and Forestry.

EC-2427. A communication from the Under Secretary for Food Safety, Department of Agriculture, the report of a final rule (RIN 583-AB97); to the Committee on Agriculture, Nutrition, and Forestry.

EC-2428. A communication from the Secretary of Defense, transmitting, pursuant to law, the report on proposed obligations for weapons destruction and non-proliferation in the Former Soviet Union for fiscal year 1996; to the Committee on Armed Services.

EC-2429. A communication from the Secretary of Defense, transmitting, pursuant to law, a report relative to a retirement; to the Committee on Armed Services.

EC-2430. A communication from the Director of Defense Procurement (Acquisition and Technology), Office of the Under Secretary of Defense, transmitting, pursuant to law, the report of an interim rule under the Defense Federal Acquisition Regulation Supplement Case 96-D309; to the Committee on Armed Services.

EC-2431. A communication from the Director of Defense Procurement (Acquisition and Technology), Office of the Under Secretary of Defense, transmitting, pursuant to law, the report of an interim rule under the Defense Federal Acquisition Regulation Supplement Case 96-D039; to the Committee on Armed Services.

EC-2432. A communication from the General Counsel of the Department of Defense, transmitting, a draft proposed to amend titles 10, 37, and 31 of the United States Code, relating to various management authorities for the Department of Defense, and for other purposes; to the Committee on Armed Services.

EC-2433. A communication from the Secretary of Energy, transmitting, pursuant to law, a report on a program of research for the development of technologies that reduce environmental hazards; to the Committee on Armed Services.

EC-2434. A communication from the Director of the Bureau of Alcohol, Tobacco and Firearms, Department of the Treasury, transmitting, pursuant to law, a notice relative to a recent change in the foreign policy of the United States; to the Committee on Banking, Housing, and Urban Affairs.

EC-2435. A communication from the Assistant Chief Counsel, Office of Thrift Supervision, Department of the Treasury, transmitting, pursuant to law, the report of the final regulation entitled "The Community Reinvestment Act Regulations"; to the Committee on Banking, Housing, and Urban Affairs.

EC-2436. A communication from the Federal Register Liaison Officer, Office of Thrift Supervision, Department of the Treasury, transmitting, pursuant to law, the report of the final regulation entitled "The Uniform Rules of Practice and Procedure"; to the Committee on Banking, Housing, and Urban Affairs.

EC-2437. A communication from the Legislative and Regulatory Activities Division, Comptroller of the Currency, Administrator of National Banks, transmitting, pursuant to law, the report of the regulation entitled "The International Banking Activities"; to the Committee on Banking, Housing, and Urban Affairs.

EC-2438. A communication from the Legislative and Regulatory Activities Division,

Comptroller of the Currency, Administrator of National Banks, transmitting, pursuant to law, the report of the regulation entitled "The Uniform Rules of Practice and Procedure"; to the Committee on Banking, Housing, and Urban Affairs.

EC-2439. A communication from the Legislative and Regulatory Activities Division, Comptroller of the Currency, Administrator of National Banks, transmitting, pursuant to law, the report of the regulation entitled "The Community Reinvestment Act Regulations"; to the Committee on Banking, Housing, and Urban Affairs.

EC-2440. A communication from the General Counsel of the Department of Housing and Urban Development, transmitting, pursuant to law, the report of a rule entitled "The Regulatory Reintervention; Tax Exemption of Obligations of Public Housing Agencies and Related Amendments" (FR 3985); to the Committee on Banking, Housing, and Urban Affairs.

EC-2441. A communication from the General Counsel of the Department of Housing and Urban Development, transmitting, pursuant to law, the report of a rule entitled "The Regulatory Reintervention; Streamlining of HUD's Regulations Implementing the Fair Housing Act" (FR 4029); to the Committee on Banking, Housing, and Urban Affairs.

EC-2442. A communication from the General Counsel of the Department of Housing and Urban Development, transmitting, pursuant to law, the report of a rule entitled "The Revision of FHA Multifamily Processing and Fees" (FR 3349); to the Committee on Banking, Housing, and Urban Affairs.

EC-2443. A communication from the General Counsel of the Department of Housing and Urban Development, transmitting, pursuant to law, the report of a rule entitled "The Prohibition of Advance Disclosure of Funding: Accountability in the Provision of HUD Assistance" (FR 3954); to the Committee on Banking, Housing, and Urban Affairs.

EC-2444. A communication from the General Counsel of the Department of Housing and Urban Development, transmitting, pursuant to law, the report of a rule entitled "The Supplemental Standards of Ethical Conduct for Employees of the Department of Housing and Urban Development" (FR 3331); to the Committee on Banking, Housing, and Urban Affairs.

EC-2445. A communication from the General Counsel of the Department of Housing and Urban Development, transmitting, pursuant to law, the report of a rule entitled "Equal Employment Opportunity: Policies and Procedures" (FR 3323); to the Committee on Banking, Housing, and Urban Affairs.

EC-2446. A communication from the General Counsel of the Department of Housing and Urban Development, transmitting, pursuant to law, the report of a rule entitled "The Streamlining of the FHA Single Family Housing, and Multifamily Housing and Health Care Facility Mortgage Insurance Programs Regulations" (FR 3966); to the Committee on Banking, Housing, and Urban Affairs.

EC-2447. A communication from the Executive Director of the Neighborhood Reinvestment Corporation, transmitting, pursuant to law, the annual report for calendar year 1995; to the Committee on Banking, Housing, and Urban Affairs.

EC-2448. A communication from the Administrator of the Food and Consumer Service, Department of Agriculture, transmitting, pursuant to law, the report of a final rule (RIN 584-AC08); to the Committee on Agriculture, Nutrition, and Forestry.

EC-2449. A communication from the Administrator of the Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a

final rule; to the Committee on Agriculture, Nutrition, and Forestry.

EC-2450. A communication from the Executive Director of the Commodity Futures Trading Commission, transmitting, pursuant to law, the report of a final rule (RIN 3038-AB09); to the Committee on Agriculture, Nutrition, and Forestry.

EC-2451. A communication from the Executive Director of the Commodity Futures Trading Commission, transmitting, pursuant to law, the report of two final rules (RIN 3038-AB11 and RIN 3038-AB12); to the Committee on Agriculture, Nutrition, and Forestry.

EC-2452. A communication from the Secretary of the Interior, transmitting, pursuant to law, a report relative to the termination process of the Superconducting Super Collider Program; to the Committee on Energy and Natural Resources.

EC-2453. A communication from the Assistant Secretary for Fish and Wildlife and Parks, Department of the Interior, transmitting, a plan entitled, "Parks for Tomorrow"; to the Committee on Energy and Natural Resources.

EC-2454. A communication from the Assistant Secretary of Policy, Management and Budget, Department of the Interior, transmitting, pursuant to law, a report of a final rule; to the Committee on Energy and Natural Resources.

EC-2455. A communication from the Director of the Office of Regulatory Management and Information, Environmental Protection Agency, transmitting, pursuant to law, the report of a final rule (FRL-5458-7); to the Committee on Environment and Public Works.

EC-2456. A communication from the Director of the Office of Regulatory Management and Information, Environmental Protection Agency, transmitting, pursuant to law, the report of a final rule (FRL-5460-1); to the Committee on Environment and Public Works.

EC-2457. A communication from the Director of the Office of Regulatory Management and Information, Environmental Protection Agency, transmitting, pursuant to law, the report of a final rule (FRL-5461-3); to the Committee on Environment and Public Works.

EC-2458. A communication from the Director of the Office of Regulatory Management and Information, Environmental Protection Agency, transmitting, pursuant to law, the report of a final rule (FRL-5450-5); to the Committee on Environment and Public Works.

EC-2459. A communication from the Director of the Office of Regulatory Management and Information, Environmental Protection Agency, transmitting, pursuant to law, the report of a final rule (FRL-5444-4); to the Committee on Environment and Public Works.

EC-2460. A communication from the Director of the Office of Regulatory Management and Information, Environmental Protection Agency, transmitting, pursuant to law, the report of a final rule (FRL-5460-9); to the Committee on Environment and Public Works.

EC-2461. A communication from the Director of the Office of Regulatory Management and Information, Environmental Protection Agency, transmitting, pursuant to law, the report of a final rule (FRL-5459-2); to the Committee on Environment and Public Works.

EC-2462. A communication from the Director of the Office of Regulatory Management and Information, Environmental Protection Agency, transmitting, pursuant to law, the report of a final rule (FRL-5459-1); to the Committee on Environment and Public Works.

EC-2463. A communication from the Director of the Office of Regulatory Management and Information, Environmental Protection Agency, transmitting, pursuant to law, the report of a final rule (FRL-5461-1); to the Committee on Environment and Public Works.

EC-2464. A communication from the Director of the Office of Regulatory Management and Information, Environmental Protection Agency, transmitting, pursuant to law, the report of a final rule (FRL-5461-5); to the Committee on Environment and Public Works.

EC-2465. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a final rule (RIN 2135-AA00); to the Committee on Environment and Public Works.

EC-2466. A communication from the Director of the Office of Management and Budget, Executive Office of the President, transmitting, a draft of proposed legislation entitled "The Work First and Personal Responsibility Act of 1996"; to the Committee on Finance.

EC-2467. A communication from the Secretary of Health and Human Services, transmitting, pursuant to law, the report of a final rule (RIN 0938-AF14); to the Committee on Finance.

EC-2468. A communication from the Chief of the Regulations Branch, U.S. Customs Service, Department of the Treasury, transmitting, pursuant to law, the report of a final rule (RIN 1515-AB93); to the Committee on Finance.

EC-2469. A communication from the Inspector General, Social Security Administration, transmitting, pursuant to law, the report of final rules (RIN 0960-AE23); to the Committee on Finance.

EC-2470. A communication from the Chief of the Regulations Unit, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule (RIN 1545-AT55); to the Committee on Finance.

EC-2471. A communication from the Chief of the Regulations Unit, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule (RIN 1545-AT02); to the Committee on Finance.

EC-2472. A communication from the Chief of the Regulations Unit, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, a report relative to revenue procedure; to the Committee on Finance.

EC-2473. A communication from the Chief of the Regulations Unit, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, a report relative to revenue procedure; to the Committee on Finance.

EC-2474. A communication from the Chief of the Regulations Unit, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule (RIN 1545-A199); to the Committee on Finance.

EC-2475. A communication from the Chief of the Regulations Unit, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, a report relative to revenue procedure; to the Committee on Finance.

EC-2476. A communication from the Chief of the Regulations Unit, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule; to the Committee on Finance.

EC-2477. A communication from the Chief of the Regulations Unit, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a revenue ruling; to the Committee on Finance.

EC-2478. A communication from the Chief of the Regulations Unit, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a revenue ruling; to the Committee on Finance.

EC-2479. A communication from the Chief of the Regulations Unit, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the summary of an announcement; to the Committee on Finance.

EC-2480. A communication from the Chief of the Regulations Unit, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule (RIN 1545-AQ65); to the Committee on Finance.

EC-2481. A communication from the Chief of the Regulations Unit, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule (RIN 1545-AT43); to the Committee on Finance.

EC-2482. A communication from the Chief of the Regulations Unit, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule; to the Committee on Finance.

EC-2483. A communication from the Chief of the Regulations Unit, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule (RIN 1545-AT33); to the Committee on Finance.

PETITIONS AND MEMORIALS

The following petitions and memorials were laid before the Senate and were referred or ordered to lie on the table as indicated:

POM-573. A resolution adopted by the Council of the City of South Sioux City, Nebraska relative to the English language; to the Committee on Governmental Affairs.

INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second time by unanimous consent, and referred as indicated:

By Mrs. HUTCHISON (for herself, Mr. FAIRCLOTH, Mr. SANTORUM, Mr. D'AMATO, Mr. KYL, and Mr. COVERDELL):

S. 1729. A bill to amend title 18, United States Code, with respect to stalking; to the Committee on the Judiciary.

By Mr. CHAFEE (for himself, Mr. LIEBERMAN, Mr. LAUTENBERG, and Mr. PELL):

S. 1730. A bill to amend the Oil Pollution Act of 1990 to make the Act more effective in preventing oil pollution in the Nation's waters through enhanced prevention of, and improved response to, oil spills, and to ensure that citizens and communities injured by oil spills are promptly and fully compensated, and for other purposes; to the Committee on Environment and Public Works.

By Mr. CRAIG (for himself, Mr. BENNETT, and Mr. BRYAN):

S. 1731. A bill to reauthorize and amend the National Geologic Mapping Act of 1992, and for other purposes; to the Committee on Energy and Natural Resources.

STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mrs. HUTCHISON (for herself, Mr. FAIRCLOTH, Mr. SANTORUM, Mr. D'AMATO, Mr. KYL, and Mr. COVERDELL):

S. 1729. A bill to amend title 18, United States Code, with respect to stalking; to the Committee on the Judiciary.

THE INTERSTATE STALKING PUNISHMENT AND PREVENTION ACT OF 1996

Mrs. HUTCHISON. Mr. President, I am introducing legislation today to strengthen the protections our society offers to stalking victims, those individuals whose stories we so often hear only after they end in tragedy.

My bill would make it a felony for a stalker to cross State lines with the intention of injuring or harassing the victim. It would make it a felony to place a stalking victim in reasonable fear of death or serious bodily injury in violation of a protective order by such travel. And it extends that protection of law to members of a victim's immediate family as well.

Freedom from fear is one of the most cherished advantages we are supposed to enjoy in our country, but stalking victims have been robbed of that freedom.

Their victimization is made worse because currently, restraining orders against stalkers issued in one State cannot be enforced in another State. If the victim leaves the State—to work, to travel, to escape—they lose their protection. Many times victims are told to put some distance between themselves and their stalker, perhaps they are even counseled to move far away.

Under such circumstances, stalking victims must go through the time-consuming process of obtaining another restraining order in a different jurisdiction. We all know the wheels of justice grind slowly. Time is what many stalking victims don't have. In such situations, time is what determines whether they live or die.

The legislation I am introducing today will give stalking victims that time they need. It will protect victims regardless of where they go. Victims will no longer be trapped in their own states in order to benefit from the shelter of law. In addition, this bill allows the resources of the FBI to be applied against interstate stalkers to prevent the intimidation of victims, or their coming to actual harm.

Just as importantly, this legislation goes beyond last year's domestic violence legislation by expanding the definition of a stalking victim from offender's spouse or intimate partner to simply victim. Many people are stalked by someone other than a spouse or intimate partner, often someone they know only slightly or don't know at all. Common sense tells us they need protection as much as those stalked by a spouse or romantic partner. This provision alone would double the protection we now can provide stalking victims.

Mr. President, I want to make it clear to my colleagues that we are not federalizing the crime of stalking. Stalking is and will remain a State crime, subject to State jurisdiction and