

UNANIMOUS-CONSENT  
AGREEMENT—S. 4

Mr. DOLE. Mr. President, I ask unanimous consent that the Senate proceed to the consideration of the conference report to accompany S. 4, the line-item veto bill, and that the reading be waived.

Mr. DASCHLE. Reserving the right to object. There does not appear to be any disagreement with regard to the Presidio bill itself. That bill has broad-based, virtually unanimous support, so it is my hope that we can pass at least that bill by unanimous consent.

So I ask unanimous consent to strip all amendments and motions and to pass the Presidio bill in its own right.

The PRESIDING OFFICER. Is there objection?

Mr. MURKOWSKI. Mr. President, I object.

The PRESIDING OFFICER. Objection is heard.

Mr. DASCHLE. I hope we can resolve that matter. In light of the fact we need to continue to find ways in which to move the legislative agenda, I do not object to the majority leader's request.

The PRESIDING OFFICER. Without objection, it is so ordered.

LEGISLATIVE LINE-ITEM VETO  
ACT OF 1995—CONFERENCE REPORT

The PRESIDING OFFICER. The clerk will report the conference report.

The legislative clerk read as follows:

The committee of conference on the disagreeing votes of the two Houses on the amendments of the House to the bill (S. 4), a bill to grant the power to the President to reduce budget authority, having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses this report, signed by a majority of the conferees.

The Senate proceeded to the consideration of the conference report.

(The conference report is printed in the House proceedings of the RECORD of March 21, 1996.)

Mr. MURKOWSKI addressed the Chair.

The PRESIDING OFFICER. The Senator from Alaska.

## PRESIDIO LEGISLATION

Mr. MURKOWSKI. Mr. President, in response to the minority leader's unanimous-consent request, obviously we are all sensitive to the merits of the Presidio. The California delegation has worked very, very hard on this. But as everyone in this body knows, this was a package that was put together with great commitment and great understanding that, indeed, in order for it to pass the Congress, it had to stay as a package.

Everybody knew that when we went in, and to suggest action by the U.S. Senate would be acceptable to the House everyone knows is unrealistic. So we are set with the reality here.

It is the intention of myself, as chairman of the Energy and Natural Re-

sources Committee, to again pursue the package. It is the largest single environmental package that has come before the 104th Congress. We are all disappointed at the action that was taken by adding on the minimum wage amendment, but that was something seen fit by the minority to do, and we are left with this reality today, which is, indeed, unfortunate.

It is my intention to continue to pursue working with the Members who objected to the various aspects of the package, to try to continue to pursue it, in this legislative year. That is the pledge I want to make to the minority and the minority leader as well.

I want everybody to understand the rationale behind the objection. This would not have gone in the House as a freestanding Presidio bill. Everybody is aware of it.

Mr. President, I yield the floor.

Mr. DASCHLE. Mr. President, let me just say, the vote just cast had nothing to do with minimum wage. It had everything to do with simply one provision dealing with Utah wilderness. There was no understanding with regard to this package, as the distinguished Senator from Alaska has called it.

Obviously, each one of these bills merits consideration in and of its own right. There is no objection to the package were we to remove the Utah wilderness bill. That is the issue. That is what this vote was all about. But there is no disagreement whatsoever with regard to the Presidio bill on either side of the aisle, as I understand it, and to hold the Presidio hostage to all the other issues seems to me to be unfair.

I yield to the Senator from California for a brief comment and a question.

Mrs. BOXER. Yes, I do have a question. I have a comment as well. To my friend, Senator MURKOWSKI, who has worked hard, along with Members on both sides of the aisle here, the fact is the House has passed the Presidio as a freestanding bill.

Indeed, that is the bill we have marked up. So there is not any reason not to pass the Presidio as a freestanding bill. I would ask my leader on the Democratic side, since he is a cosponsor of the Presidio bill which Senator FEINSTEIN and I have worked so hard on, and as well as Senator DOLE, he is a sponsor of the Presidio bill, will my leader give us his word that he will do all that he can to make this bill a reality? Because I would say to my friends on both sides, the Presidio is deteriorating? We need to get in there and make sure that that land is kept up. It is a priceless jewel. And we have such broad agreement. It just seems a pity that we would catch it up in these other debates.

Mr. DASCHLE. I answer to my friend from California in the affirmative. It is our desire to work with the delegation of California and others who are interested in maintaining the historic nature of this remarkable facility, that

we pass the legislation this year. It has been a long, long effort, a tireless effort on the part of my two colleagues from California.

I hope we can successfully complete our work this year. It ought not be held hostage to very controversial legislation that has nothing to do with the Presidio itself. I yield the floor.

Mr. DOLE addressed the Chair.

Mr. MURKOWSKI addressed the Chair.

The PRESIDING OFFICER. The majority leader.

Mr. DOLE. Let me yield to the Senator from Alaska.

Mr. MURKOWSKI. Mr. President, let me remind my colleagues of a fact that in the package there were about 53 individual items. The package was held up almost a year by a Member on the other side who refused to allow the individual issues to come up for action. That is a fact, and the RECORD will reflect that. Now we are faced with the reality of who is to blame for the failure of the package. I think the RECORD will reflect the reality that this was well on its way to successful consideration of cloture prior to the decision by the other side to put the minimum wage on it, which changed the complexion and the interpretation of the last vote. Many Members looked upon the last vote in actuality as a reference to support for the minimum wage and that it did not belong there. We all know it.

So the responsibility has to be with the minority that chose to allow and support inclusion of the minimum wage on the largest environmental package of this session, the 104th Congress. That is, indeed, unfortunate. Let us be realistic and recognize where the responsibility lay. It lay in holding that package hostage for a year and it lay with the responsibility of putting the minimum wage on it. I thank the Chair and thank the leader.

Mr. DOLE addressed the Chair.

The PRESIDING OFFICER. The majority leader is recognized.

Mr. DOLE. Mr. President, I understand it is all right with the Democratic leader if I obtain a consent agreement on the farm bill.

Mr. DASCHLE. That is correct.

Mr. DOLE. Let me do that while we also work out a time agreement on the line-item veto.

UNANIMOUS-CONSENT  
AGREEMENTS

Mr. DOLE. Mr. President, I ask unanimous consent that the majority leader, after consultation with the Democratic leader, may proceed to the consideration of a concurrent resolution to be submitted by Senator LUGAR, further, the resolution be considered agreed to, and the motion to table be laid upon the table, the Senate then proceed to the conference report to accompany H.R. 2854, the Agriculture Reform and Improvement Act, that the reading be waived, and there be 6 hours

of debate on the conference report to be divided as follows: Senator LUGAR, 2 hours; Senator LEAHY, 1 hour; Senator DASCHLE or designee, 3 hours; further, that immediately following the expiration or yielding back of time, the Senate proceed to vote on the adoption of the conference report with no intervening action.

The PRESIDING OFFICER. Is there objection?

Mr. DASCHLE. Reserving the right to object, and I will not object, I will only again point out to my colleague from Alaska that we would enter into a unanimous-consent agreement today for all of the package the Senator from Alaska referred to except the Utah wilderness. We will do it this morning. We can pass that bill by 11:15. It is now 11:14. So if the Senator from Alaska is prepared to drop the one controversial bill we will enter into an agreement today, unanimous-consent agreement, passing all the rest. If he is prepared to do that, I am prepared to do that right now.

But I have no objection to the request propounded by the majority leader having to do with the farm bill conference report.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. DOLE addressed the Chair.

The PRESIDING OFFICER. The majority leader.

Mr. DOLE. Mr. President, let me add my hope that we can resolve the problem. I know there are a number of projects, including the Presidio, that I support, and hopefully this will—now and then we get things resolved around here. Maybe we can do this in the next few days. But we would like to in the interim, if we could, do the line-item veto and the farm bill conference report. That will give us some time, if there is any negotiating opportunities, to do that. It is also my hope that we can have a time agreement on the line-item veto. I understand that the distinguished Senator from West Virginia, Senator BYRD, would like us to at least proceed and then perhaps enter into a time agreement a bit later.

Mr. DASCHLE. It is my understanding, Mr. President, that is correct, the Senator from West Virginia is prepared at some point to enter into a time agreement. We assume he will be on the floor shortly, and we can discuss the matter with him at that time.

Mr. DOLE. Mr. President, let me indicate on this side of the aisle, for the present time the Senator from New Mexico, Senator DOMENICI, will be the manager in charge of the time on this side for the line-item veto.

Mr. BUMPERS addressed the Chair.

The PRESIDING OFFICER. The Senator from Arkansas.

Mr. BUMPERS. Mr. President, notwithstanding the unanimous-consent agreement, I ask unanimous consent that I be permitted to speak for 2 minutes on the cloture vote.

The PRESIDING OFFICER. Is there objection? Without objection, it is so ordered.

#### PRESIDIO PROPERTIES ADMINISTRATION ACT

Mr. BUMPERS. Mr. President, I want to echo what our distinguished minority leader has said. There are over 50 pieces of parks or public lands legislation in the bill on which we just refused to invoke cloture. I have two pieces of legislation in that package that are very important to me. I received no pleasure in voting against cloture and knowing that I have to start all over again moving those two bills.

I do not mind telling you this is a lousy way to legislate. It is like hanging a Damocles sword over your head by saying, "If you will vote for these 52 goodies, you are going to have to choke this bad one down too"; 49 Senators said they were not willing to do that.

They are all good pieces of legislation. If we want to sit here and talk about who had holds on those bills over the past few months, or the minimum wage bill, that is fine. However, that does not solve anything. As the minority leader stated, within 30 seconds we can pass more than 50 bills, 100 to zip, by simply removing the Utah wilderness bill.

Having said that, let me also say these things are no fun. Nobody has more respect for the two Senators from Utah than I do. Senator BENNETT and I have worked together for endless hours trying to reform the concessions policies of the National Park System.

Therefore, it is not easy for me to filibuster and require a cloture vote on something that is so important to the Senators from Utah. But there are times, regardless of how close a friend you may be and how much respect you may have for another Senator, that you have to stand up for something you really feel is critically important. Perhaps the majority leader and the minority leader could sit down with the Senator from Alaska, who is chairman of our committee, and with Secretary Babbitt.

The PRESIDING OFFICER. The Senator's time has expired.

Mr. BUMPERS. Mr. President, I ask unanimous consent for 1 additional minute.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. BUMPERS. And come back to this floor and do something very responsible that would be very pleasing to the people of this country. If the people of our country saw the Democrats and the Republicans joining hands, to pass more than 50 pieces of legislation in a bipartisan spirit, everyone in America would applaud. I promise you it would lift the morale of the country ever so slightly.

We ought to do it, and we certainly ought to do it before we check out of here tonight. I want to sit down with the two Senators from Utah. As I have suggested, perhaps the majority and minority leaders can participate along with the chairman and ranking member of the Energy Committee, and Sec-

retary Babbitt and work on the Utah wilderness bill. I would like to get that contentious item off of the calendar.

Mrs. FEINSTEIN. I agree.

Mr. BUMPERS. People operating in good faith around here can do it. I am very pleased with the outcome of the cloture vote. I want my colleagues from Utah to know they are my friends. I hope we can work something out with regards to this legislation. I yield the floor.

Mrs. BOXER addressed the Chair.

The PRESIDING OFFICER. The Senator from California.

Mrs. BOXER. Mr. President, do I need unanimous consent to speak for 1 minute?

The PRESIDING OFFICER. Yes.

Mrs. BOXER. Mr. President, I ask unanimous consent to speak for 1 minute on the subject.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mrs. BOXER. I thank my colleagues for their patience.

I just feel for some of us here in the Senate, particularly the two Senators from California, feel it is an awfully difficult situation when you have worked so long and hard and you have built up the kind of bipartisan support that we have for the Presidio, from the majority leader, to the minority leader, to Senator BEN NIGHTHORSE CAMPBELL, who literally came in and saved the thing, to Senator BUMPERS for being there for us through all the ups and downs of this battle, and to see it all come down in a crashing blow because of another issue, is awfully difficult for all of us.

I do hope that we can work something out on Utah wilderness, either by saying that it will come up in another context on its own—it does deserve the attention on its own. I support what Senator BUMPERS recommended, which is a high-powered meeting with the Senators themselves, a high-powered meeting to sit down with those who have taken such an interest in this, Senator BRADLEY and others, to try and resolve these differences and these problems.

I just want to say that we have a crown jewel of a national park in the Presidio, but if we do not quickly set up a trust and get to work making sure that there is upkeep, that the buildings are put to good and proper use, and that the income from those buildings go to repair the facilities and keep them pristine, we will lose this priceless jewel. I do not think anyone wants that to happen.

I was very pleased that Senator DASCHLE made a unanimous-consent request to pass Presidio on its own, because I think that we need to keep coming back to that point. There is no controversy there. I was heartened by the majority leader's comments that he is going to do what he can to make it happen. The clock is ticking on this priceless jewel. I hope we can reach across party lines as we did when we gained all the support to solve the