

what is perhaps the plan's most problematic feature: It would end welfare recipients' entitlement to cash assistance—after as little as 21 months in Connecticut—even for those who, though diligently searching for work, cannot find anyone to hire them.

These provisions assume that anyone who really wants to work can find a job. And no one would dispute that any welfare reform proposal should require recipients to make a serious effort to find employment. But the proposal must be more realistic about the current demand for low-skilled workers, which has dropped steadily over the last two decades.

To take just one small but alarming example, the number of high school dropouts who are employed has steadily dropped since 1970—while the number of employed college graduates has risen by more than 40 percent.

Economists of all political persuasions have documented the increased extent of insecurity among American workers. Moderate economic growth since the early 1980's has

on average raised our living standards, but low-skilled workers have seen the least benefit. The lack of jobs that pay adequately obviously bodes even worse for people trying desperately to get off welfare. Today, 45 percent of women who leave welfare find themselves back on it within a year.

The decline in demand for less-skilled workers is not so much the fault of Republicans or Democrats as it is of the changing economy. Real wages for low-skilled workers steadily diminished under Presidents Jimmy Carter, Ronald Reagan and George Bush, just as they continue to erode today. But these Administrations do share responsibility for the extent of the hardship. Government simply has not adapted its policies to deal with an economy in which the number of industrial jobs is shrinking.

The consensus among most Democrats and Republicans that welfare should be transformed from a cash-based to a work-based safety net is a promising development. But it

will not be fulfilled by the governors' compromise unless their plan provides emergency help for people who have tried to find work and can't. Low-wage public service jobs of last resort would be the best way to provide such help.

The governors can improve their plan, which they hope will form the basis of Federal legislation, by requiring that states offer unsuccessful job seekers the kind of work-based safety net that Gov. John Engler has proposed for Michigan.

His proposal allows recipients who cannot find employment to perform community service in return for continued cash assistance. This provision is important in an economy in which the trend toward downsizing shows no sign of slowing, and it will be critical during any future recession. The National Governors' Association would be wise to include Mr. Engler's work-for-your welfare community service idea in its proposals.●

FOREIGN CURRENCY REPORTS

In accordance with the appropriate provisions of law, the Secretary of the Senate herewith submits the following report(s) of standing committees of the Senate, certain joint committees of the Congress, delegations and groups, and select and special committees of the Senate, relating to expenses incurred in the performance of authorized foreign travel:

CONSOLIDATED REPORT OF EXPENDITURE OF FOREIGN CURRENCIES AND APPROPRIATED FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95-384—22 U.S.C. 1754(b), COMMITTEE ON APPROPRIATIONS FOR TRAVEL FROM AUG. 17-29, 1995

Name and country	Name of currency	Per diem		Transportation		Miscellaneous		Total	
		Foreign currency	U.S. dollar equivalent or U.S. currency	Foreign currency	U.S. dollar equivalent or U.S. currency	Foreign currency	U.S. dollar equivalent or U.S. currency	Foreign currency	U.S. dollar equivalent or U.S. currency
Senator Mark O. Hatfield:									
Russia	Dollar		2,294.00						2,294.00
Mongolia	Dollar		306.00						306.00
Senator Dale Bumpers:									
Russia	Dollar		1,644.25						1,644.25
Mongolia	Dollar		220.00						220.00
Senator Harry Reid:									
Russia	Dollar		2,294.00						2,294.00
Mongolia	Dollar		306.00						306.00
Senator Slade Gorton:									
Russia	Dollar		2,294.00						2,294.00
Mongolia	Dollar		306.00						306.00
Senator Conrad Burns:									
Russia	Dollar		2,294.00						2,294.00
Mongolia	Dollar		306.00						306.00
Dr. James H. Billington:									
Russia	Dollar		1,940.00						1,940.00
Mongolia	Dollar		306.00						306.00
James D. Bond:									
Russia	Dollar		2,294.00						2,294.00
Mongolia	Dollar		306.00						306.00
Cherie Cooper:									
Russia	Dollar		2,294.00						2,294.00
Mongolia	Dollar		306.00						306.00
Charles Houy:									
Russia	Dollar		2,294.00						2,294.00
Mongolia	Dollar		306.00						306.00
Mark D. Walker:									
Russia	Dollar		2,294.00						2,294.00
Mongolia	Dollar		306.00						306.00
Delegation Expenses: ¹									
Russia							15,804.22		15,804.22
Mongolia							5,321.86		5,321.86
Total			24,910.25				21,126.08		46,036.33

¹ The following individual traveled under the authorization of the Republican Leader—Jan Paulk. This report appears under the authorizing source. Delegation expenses include direct payment and reimbursements to the Department of State and the Department of Defense under authority of Sec. 502(b) of the Mutual Security Act of 1954, as amended by Sec. 22 of P.L. 95-384, and Senate Resolution 179, agreed to May 25, 1977.

MARK O. HATFIELD,
Chairman, Committee on Appropriations, Mar. 5, 1996.

CONSOLIDATED REPORT OF EXPENDITURE OF FOREIGN CURRENCIES AND APPROPRIATED FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95-384—22 U.S.C. 1754(b), COMMITTEE ON FOREIGN RELATIONS FOR TRAVEL FROM OCT. 1 TO DEC. 31, 1995.

Name and country	Name of currency	Per diem		Transportation		Miscellaneous		Total	
		Foreign currency	U.S. dollar equivalent or U.S. currency	Foreign currency	U.S. dollar equivalent or U.S. currency	Foreign currency	U.S. dollar equivalent or U.S. currency	Foreign currency	U.S. dollar equivalent or U.S. currency
Senator Hank Brown:									
Bosnia	Mark	240.00	177.79					240.00	177.79
Romania	Dollar		255.00						255.00
Egypt	Pound	2,760.80	812.00					2,760.80	812.00
United States	Dollar				3,763.95				3,763.95
Carter Pilcher:									
Bosnia	Mark	240.00	177.79					240.00	177.79
Romania	Dollar		200.00						200.00
Egypt	Pound	2,040.00	600.00					2,040.00	600.00
United States	Dollar				3,763.95				3,763.95
Total			2,222.58		7,527.90				9,750.48

JESSE HELMS,
Chairman, Committee on Foreign Relations, Feb. 1, 1996.

CONSOLIDATED REPORT OF EXPENDITURE OF FOREIGN CURRENCIES AND APPROPRIATED FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95-384—22 U.S.C. 1754(b), SELECT COMMITTEE ON INTELLIGENCE FOR TRAVEL FROM OCT. 1 TO DEC. 31, 1995.

Name and country	Name of currency	Per diem		Transportation		Miscellaneous		Total	
		Foreign currency	U.S. dollar equivalent or U.S. currency	Foreign currency	U.S. dollar equivalent or U.S. currency	Foreign currency	U.S. dollar equivalent or U.S. currency	Foreign currency	U.S. dollar equivalent or U.S. currency
Patricia Hanback	199.00	.....	449.95	.....	.....	.....	648.95
Donald Stone	267.00	.....	762.31	.....	.....	.....	1,029.31
Melvin Dube	413.65	.....	.....	.....	.....	.....	413.65
Don Mitchell	207.60	.....	.....	.....	.....	.....	207.60
Randy Schieber	480.00	.....	1,035.11	.....	.....	.....	1,515.11
Senator Mike DeWine	414.00	.....	.....	.....	.....	.....	414.00
Randy Schieber	414.00	.....	.....	.....	.....	.....	414.00
Laurel Pressler	414.00	.....	.....	.....	.....	.....	414.00
Total	2,809.25	.....	2,247.37	.....	.....	.....	5,056.62

ARLEN SPECTER,
Chairman, Select Committee on Intelligence, Jan. 30, 1996.

CONSOLIDATED REPORT OF EXPENDITURE OF FOREIGN CURRENCIES AND APPROPRIATED FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95-384—22 U.S.C. 1754(b), COMMITTEE ON ENERGY AND NATURAL RESOURCES FOR TRAVEL FROM APRIL 17-24, 1995

Name and country	Name of currency	Per diem		Transportation		Miscellaneous		Total	
		Foreign currency	U.S. dollar equivalent or U.S. currency	Foreign currency	U.S. dollar equivalent or U.S. currency	Foreign currency	U.S. dollar equivalent or U.S. currency	Foreign currency	U.S. dollar equivalent or U.S. currency
Senator Frank H. Murkowski:									
Sweden	Krona	5,853.50	798.00	.....	.....	.....	.....	5,853.50	798.00
France	Franc	3,578.64	744.00	.....	.....	.....	.....	3,578.64	744.00
Senator Conrad Burns:									
Sweden	Krona	5,853.50	798.00	.....	.....	.....	.....	5,853.50	798.00
France	Franc	3,578.64	744.00	.....	.....	.....	.....	3,578.64	744.00
Senator Daniel K. Akaka:									
Sweden	Krona	5,457.24	744.00	.....	.....	.....	.....	5,457.64	744.00
France	Franc	3,578.64	744.00	.....	.....	.....	.....	3,578.64	744.00
Gregg Renkes:									
Sweden	Krona	5,853.50	798.00	.....	.....	.....	.....	5,853.50	798.00
France	Franc	3,578.64	744.00	.....	.....	.....	.....	3,578.64	744.00
David Garman:									
Sweden	Krona	5,853.50	798.00	.....	.....	.....	.....	5,853.50	798.00
France	Franc	3,578.64	744.00	.....	.....	.....	.....	3,578.64	744.00
Karen Hunsicker:									
Sweden	Krona	5,853.50	798.00	.....	.....	.....	.....	5,853.50	798.00
France	Franc	3,578.64	744.00	.....	.....	.....	.....	3,578.64	744.00
David Fish:									
Sweden	Krona	5,853.50	798.00	.....	.....	.....	.....	5,853.50	798.00
France	Franc	3,578.64	744.00	.....	.....	.....	.....	3,578.64	744.00
Robert Simon:									
Sweden	Krona	5,853.50	798.00	.....	.....	.....	.....	5,853.50	798.00
France	Franc	3,578.64	744.00	.....	.....	.....	.....	3,578.64	744.00
Delegation expenses: ¹									
Sweden .....	.....	.....	.....	.....	.....	.....	9,170.92	.....	9,170.92
France .....	.....	.....	.....	.....	.....	.....	5,173.59	.....	5,173.59
Total .....	.....	.....	12,282.00	.....	.....	.....	14,344.51	.....	26,626.51

¹ The following individuals traveled under the authorization of the following: (Republican Leader—Sen. Alan K. Simpson, Sen. Trent Lott, and Jan Paulk); (Democratic Leader—Sen. Richard Bryan). Their reports appear under the authorizing source. Delegation expenses include direct payments and reimbursements to the Department of State and the Department of Defense under authority of Sec. 502(b) of the Mutual Security Act of 1954, as amended by Sec. 22 of P.L. 95-384, Senate Resolution 179, agreed to May 25, 1977.

FRANK H. MURKOWSKI,
Chairman, Committee on Energy and Natural Resources, Dec. 7, 1995.

ADDENDUM.—CONSOLIDATED REPORT OF EXPENDITURE OF FOREIGN CURRENCIES AND APPROPRIATED FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95-384—22 U.S.C. 1754(b), FOR TRAVEL AUTHORIZED BY THE REPUBLICAN LEADER FROM JULY 1 TO SEPT. 30, 1995

Name and country	Name of currency	Per diem		Transportation		Miscellaneous		Total	
		Foreign currency	U.S. dollar equivalent or U.S. currency	Foreign currency	U.S. dollar equivalent or U.S. currency	Foreign currency	U.S. dollar equivalent or U.S. currency	Foreign currency	U.S. dollar equivalent or U.S. currency
Jan Paulk:									
Russia	Dollar .....	.....	2,294.00	.....	.....	.....	.....	.....	2,294.00
Mongolia	Dollar .....	.....	306.00	.....	.....	.....	.....	.....	306.00
Total .....	.....	.....	2,600.00	.....	.....	.....	.....	.....	2,600.00

ROBERT J. DOLE,
Republican Leader, Nov. 30, 1995.

CONSOLIDATED REPORT OF EXPENDITURE OF FOREIGN CURRENCIES AND APPROPRIATED FUNDS FOR FOREIGN TRAVEL BY MEMBERS AND EMPLOYEES OF THE U.S. SENATE, UNDER AUTHORITY OF SEC. 22, P.L. 95-384—22 U.S.C. 1754(b), FOR TRAVEL AUTHORIZED BY THE REPUBLICAN AND THE DEMOCRATIC LEADER FROM OCT. 13-16, 1995

Name and country	Name of currency	Per diem		Transportation		Miscellaneous		Total	
		Foreign currency	U.S. dollar equivalent or U.S. currency	Foreign currency	U.S. dollar equivalent or U.S. currency	Foreign currency	U.S. dollar equivalent or U.S. currency	Foreign currency	U.S. dollar equivalent or U.S. currency
Senator Ted Stevens:									
Germany	Dollar		293.42						293.42
Belgium	Franc	3,893.18	133.10					3,893.18	133.10
Senator Daniel Inouye:									
Germany	Dollar		310.56						310.56
Belgium	Franc	3,893.18	133.10					3,893.18	133.10
Senator John Glenn:									
Germany	Dollar		305.00						305.00
Belgium	Franc	4,029.48	138.47					4,029.48	138.47
Senator Jeff Bingaman:									
Germany	Dollar		287.90						287.90
Belgium	Franc	3,893.18	133.10					3,893.18	133.10
Senator Kay Bailey Hutchison:									
Germany	Dollar		397.14						397.14
Belgium	Franc	3,893.18	133.10					3,893.18	133.10
Senator Olympia Snowe:									
Germany	Dollar		293.42						293.42
Belgium	Franc	3,893.18	133.10					3,893.18	133.10
Senator Craig Thomas:									
Germany	Dollar		408.00						408.00
Belgium	Franc	5,206.5	178.00					5,206.5	178.00
Mira Baratta:									
Germany	Dollar		408.00						408.00
Belgium	Franc	6,493.50	222.00					6,493.50	222.00
Stephen Biegun:									
Germany	Dollar		408.00						408.00
Belgium	Franc	9,594	328.00					9,594	328.00
Steven J. Cortese:									
Germany	Dollar		382.90						382.90
Belgium	Franc	3,893.18	133.10					3,893.18	133.10
Charles Houy:									
Germany	Dollar		308.90						308.90
Belgium	Franc	3,893.18	133.10					3,893.18	133.10
Michelle Maynard:									
Germany	Dollar		408.00						408.00
Belgium	Franc	9,594	328.00					9,594	328.00
John Miller:									
Germany	Dollar		408.00						408.00
Belgium	Franc	6,230.25	213.00					6,230.25	213.00
John Root:									
Germany	Dollar		408.00						408.00
Belgium	Franc	9,594	328.00					9,594	328.00
Delegation expenses: ¹									
Germany							592.00		592.00
Belgium							3,041.34		3,041.34
Total			7,694.41				3,633.34		11,327.75

¹ Delegation expenses include direct payments and reimbursements to the Department of State and the Department of Defense under authority of Sec. 502(b) of the Mutual Security Act of 1954, as amended by Sec. 22 of P.L. 95-384, and Senate Resolution 179, agreed to May 25, 1977.

TOM DASCHLE AND BOB DOLE,
Democratic Leader and Republican Leader, Feb. 27, 1996.

MEASURE PLACED ON THE CALENDAR—H.R. 497

Mr. LOTT. Mr. President, I understand there is a bill due for its second reading.

The PRESIDING OFFICER. The clerk will report.

The legislative clerk read as follows:

A bill (H.R. 497) to create the National Gambling Impact and Policy Commission.

Mr. LOTT. I object to further proceedings on this matter at this time.

The PRESIDING OFFICER. The bill will be placed on the calendar.

ORDERS FOR TUESDAY, MARCH 12, 1996

Mr. LOTT. Mr. President, I ask unanimous consent that when the Senate completes its business today, it stand in adjournment until the hour of 9:30 a.m., Tuesday, March 12; further, that immediately following the prayer, the Journal of proceedings be deemed approved to date, no resolutions come over under the rule, the call of the calendar be dispensed with, the morning hour be deemed to have expired, and the time for the two leaders be reserved for their use later in the day. I further ask unanimous consent that the Senate begin a period for the trans-

action of morning business until the hour of 10 a.m. with Senators permitted to speak for up to 10 minutes each with the following exception: Senator FEINSTEIN for 15 minutes.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. LOTT. Mr. President, I further ask that at 10 a.m. on Tuesday, the Senate resume consideration of the omnibus appropriations bill, H.R. 3019; further, that the Senate recess from the hours of 12:30 to 2:15 for the weekly policy conferences to meet.

The PRESIDING OFFICER. Without objection, it is so ordered.

BALANCED BUDGET DOWNPAYMENT ACT, II

Mr. LOTT. I might say, Mr. President, I had hoped we would be able to make more progress today. I know the distinguished chairman of the Appropriations Committee was here at the appointed hour and made an opening statement on this appropriations bill. I do know that there have been a couple of amendments that have been laid down. We are going to have to make real progress on this legislation tomorrow because we are facing a deadline on the continuing resolution this coming Friday. So if we are going to avoid that

problem, we are going to have to either complete the amendments and complete final passage on this omnibus appropriations bill or take some other action to avoid the threat by President Clinton last week that we would have a shutdown. So I urge my colleagues and the leadership to work together to get an agreement on a list of amendments, how those amendments will be brought forward; that we have some sort of reasonable limit on the number of amendments that are offered so we can complete this legislation hopefully by tomorrow night or certainly sometime early in the day on Wednesday so we can allow this bill to go to conference. There will have to be a conference between the two bodies, and I am sure that will take some time, too.

PROGRAM

Mr. LOTT. For the information of all Senators, the Senate will resume consideration of the continuing resolution at 10 a.m. on Tuesday. Additional amendments are expected to be offered, and it is still hoped that we may complete action during tomorrow's session.

Under a previous order, there are two consecutive cloture votes beginning at