

H.R. 2853. An act to authorize the extension of nondiscriminatory treatment (most-favored-nation treatment) to the products of Bulgaria.

At 4:02 p.m., a message from the House of Representatives, delivered by Mr. Hays, one of its reading clerks, announced that the House agrees to the committee of conference on the disagreeing votes of the two Houses on the amendment of the Senate to the bill (H.R. 927) to seek international sanctions against the Castro government in Cuba, to plan for support of transition leading to a democratically elected government in Cuba, and for other purposes.

#### MEASURE REFERRED

The following bill was read the first and second times by unanimous consent and referred as indicated:

H.R. 2853. An act to authorize the extension of nondiscriminatory treatment (most-favored-nation treatment) to the products of Bulgaria; to the Committee on Finance.

#### MEASURE READ THE FIRST TIME

The following bill was read the first time:

H.R. 497. An act to create the National Gambling Impact and Policy Commission.

#### EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, which were referred as indicated:

EC-1915. A communication from the Under Secretary of Defense, transmitting, pursuant to law, the report of a violation of the Antideficiency Act, case number 94-08; to the Committee on Appropriations.

EC-1916. A communication from the Secretary of Energy, transmitting, pursuant to law, the report on the Elk Hills Reserve; to the Committee on Armed Services.

EC-1917. A communication from the Director of Administration and Management, Office of the Secretary of Defense, transmitting, pursuant to law, the report of agreements and transactions for fiscal year 1995; to the Committee on Armed Services.

EC-1918. A communication from the President and Chairman of the Export-Import Bank, transmitting, pursuant to law, a statement regarding a transaction involving exports to Ukraine; to the Committee on Banking, Housing, and Urban Affairs.

EC-1919. A communication from the Executive Director of the Thrift Depositor Protection Oversight Board, transmitting, pursuant to law, the report under the Freedom of Information Act for calendar year 1995; to the Committee on Banking, Housing, and Urban Affairs.

EC-1920. A communication from the Vice President of Government and Public Affairs of the National Railroad Passenger Corporation, transmitting, pursuant to law, the Amtrak annual report for calendar year 1995 and grant request and legislative report for calendar year 1996; to the Committee on Commerce, Science, and Transportation.

EC-1921. A communication from the Comptroller of the Currency, transmitting, pursuant to law, the report on consumer com-

plaints for calendar year 1995; to the Committee on Commerce, Science, and Transportation.

EC-1922. A communication from the Secretary of Transportation, transmitting, pursuant to law, a report on the Federal Aviation Administration; to the Committee on Commerce, Science, and Transportation.

EC-1923. A communication from the Secretary of Transportation, transmitting, pursuant to law, a report on the benefits of safety belts and motorcycle helmets; to the Committee on Commerce, Science, and Transportation.

EC-1924. A communication from the Secretary of Transportation, transmitting, pursuant to law, a report entitled "Effectiveness of Occupant Protection Systems and Their Use"; to the Committee on Commerce, Science, and Transportation.

EC-1925. A communication from the Secretary of Commerce, transmitting, pursuant to law, a report on Federal technology partnerships; to the Committee on Commerce, Science, and Transportation.

EC-1926. A communication from the Secretary of Commerce, transmitting, pursuant to law, a report entitled "Fisheries of the United States"; to the Committee on Commerce, Science, and Transportation.

EC-1927. A communication from the Chairman of the National Transportation Safety Board, transmitting, pursuant to law, a report of a budget estimate, request, or information; to the Committee on Commerce, Science, and Transportation.

EC-1928. A communication from the Administrator of the Energy Information Administration, Department of Energy, transmitting, pursuant to law, a report entitled "Performance Profiles of Major Energy Producers 1994"; to the Committee on Energy and Natural Resources.

EC-1929. A communication from the Secretary of Energy, transmitting, pursuant to law, the 1994 annual report on low-level radioactive waste management; to the Committee on Energy and Natural Resources.

EC-1930. A communication from the Secretary of Energy, transmitting, pursuant to law, a report relative to Exxon and stripper well oil overcharge funds as of September 30, 1995; to the Committee on Energy and Natural Resources.

EC-1931. A communication from the Deputy Associate Director for Compliance, Royalty Management Program, Minerals Management Service, Department of the Interior, transmitting, pursuant to law, notice of the intention to make refunds of offshore lease revenues where a refund or recoupment is appropriate; to the Committee on Energy and Natural Resources.

EC-1932. A communication from the Director of the Minerals Management Service, Department of the Interior, transmitting, pursuant to law, the report of the Proposed 5-Year Outer Continental Shelf (OCS) Leasing Program for 1997-2002; to the Committee on Energy and Natural Resources.

EC-1933. A communication from the Deputy Associate Director for Compliance, Royalty Management Program, Minerals Management Service, Department of the Interior, transmitting, pursuant to law, notice of the intention to make refunds of offshore lease revenues where a refund or recoupment is appropriate; to the Committee on Energy and Natural Resources.

#### REPORTS OF COMMITTEE SUBMITTED DURING RECESS

Pursuant to the order of the Senate of March 5, 1996, the following report was submitted during the recess of the Senate:

S. Res. 227: An original resolution to authorize the use of additional funds for salaries and expenses of the Special Committee To Investigate Whitewater Development Corporation and Related Matters, and for other purposes.

#### REPORTS OF COMMITTEES

The following reports of committees were submitted:

By Mr. HATFIELD, from the Committee on Appropriations, without amendment:

S. 1594. An original bill making omnibus consolidated rescissions and appropriations for the fiscal year ending September 30, 1996, and for other purposes (Rept. No. 104-236).

By Mr. BOND, from the Committee on Small Business, with an amendment in the nature of a substitute:

S. 942. A bill to promote increased understanding of Federal regulations and increased voluntary compliance with such regulations by small entities, to provide for the designation of regional ombudsmen and oversight boards to monitor the enforcement practices of certain Federal agencies with respect to small business concerns, to provide relief from excessive and arbitrary regulatory enforcement actions against small entities, and for other purposes.

By Mr. HATFIELD, from the Committee on Appropriations:

Special Report entitled "Revised Allocation to Subcommittees of Budget Totals from the Concurrent Resolution for Fiscal Year 1996" (Rept. No. 104-237).

#### EXECUTIVE REPORTS OF COMMITTEES

The following executive reports of committees were submitted:

By Mrs. KASSEBAUM, from the Committee on Labor and Human Resources.

Marca Bristo, of Illinois, to be a Member of the National Council on Disability for a term expiring September 17, 1998. (Reappointment)

Kate Pew Wolters, of Michigan, to be a Member of the National Council on Disability for a term expiring September 17, 1998. (Reappointment)

Edna Fairbanks-Williams, of Vermont, to be a Member of the Board of Directors of the Legal Services Corporation for a term expiring July 13, 1998. (Reappointment)

Donna Dearman Smith, of Alabama, to be a Member of the Board of Trustees of the Barry Goldwater Scholarship and Excellence in Education Foundation for a term expiring March 3, 1998.

LaVeada Morgan Battle, of Alabama, to be a Member of the Board of Directors of the Legal Services Corporation for a term expiring July 18, 1998. (Reappointment)

John N. Erlenborn, of Illinois, to be a Member of the Board of Directors of the Legal Services Corporation for a term expiring July 13, 1998.

David Finn, of New York, to be a Member of the National Council on the Humanities for a term expiring January 26, 2000.

William P. Foster, of Florida, to be a Member of the National Council on the Arts for a term expiring September 3, 2000.

Patricia Wentworth McNeil, of Massachusetts, to be Assistant Secretary for Vocational and Adult Education, Department of Education.

Norman I. Maldonado, of Puerto Rico, to be a Member of the Board of Trustees of the Harry S Truman Scholarship Foundation for a term expiring December 10, 1999.

Wallace D. McRae, of Montana, to be a Member of the National Council on the Arts for a term expiring September 3, 1998.

Luis D. Rovira, of Colorado, to be a Member of the Board of Trustees of the Harry S Truman Scholarship Foundation for a term expiring December 10, 2001.

Patrick Davidson, of California, to be a Member of the National Council on the Arts for a term expiring September 3, 2000.

Townsend D. Wolfe, III, of Arkansas, to be a Member of the National Council on the Arts for a term expiring September 3, 2000.

Pascal D. Forgione, Jr., of Delaware, to be Commissioner of Education Statistics for a term expiring June 21, 1999.

Speight Jenkins, of Washington, to be a Member of the National Council on the Arts for a term expiring September 3, 2000.

Mary Burrus Babson, of Illinois, to be a Member of the Board of Directors of the Corporation for National and Community Service for a term of one year. (New Position.)

(The above nominations were reported with the recommendation that they be confirmed, subject to the nominees' commitment to respond to requests to appear and testify before any duly constituted committee of the Senate.)

#### INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second time by unanimous consent, and referred as indicated:

By Mr. MCCAIN:

S. 1591. A bill to prohibit campaign expenditures for services of lobbyists, and for other purposes; to the Committee on Rules and Administration.

By Mr. LAUTENBERG (for himself, Ms. MOSELEY-BRAUN, Mrs. BOXER, Ms. SNOWE, Mr. SIMON, Mr. KERRY, and Mr. FEINGOLD):

S. 1592. A bill to strike the prohibition on the transmission of abortion-related matters, and for other purposes; to the Committee on the Judiciary.

By Mr. SPECTER (for himself and Mr. KERREY):

S. 1593. A bill to amend the National Security Act of 1947 to provide for the appointment of two Deputy Directors of Central Intelligence, to strengthen the authority of the Director of Central Intelligence over elements of the Intelligence Community, and for other purposes; to the Select Committee on Intelligence.

By Mr. HATFIELD:

S. 1594. An original bill making omnibus consolidated rescissions and appropriations for the fiscal year ending September 30, 1996, and for other purposes; from the Committee on Appropriations; placed on the calendar.

By Mr. BRADLEY (for himself, Mr. LEAHY, Mr. SIMON, Mr. LAUTENBERG, Mr. GRAHAM, Mr. BRYAN, Mr. PELL, Ms. MOSELEY-BRAUN, and Mr. KERRY):

S. 1595. A bill to repeal the emergency salvage timber sale program, and for other purposes; to the Committee on Energy and Natural Resources.

#### SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mr. THOMAS (for himself, Mr. HELMS, Mr. MURKOWSKI, Mr. SIMON, and Mr. MACK):

S. Con. Res. 43. A concurrent resolution expressing the sense of the Congress regarding

proposed missile tests by the People's Republic of China; to the Committee on Foreign Relations.

#### STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. MCCAIN:

S. 1591. A bill to prohibit campaign expenditures for services of lobbyists, and for other purposes; to the Committee on Rules and Administration.

##### CAMPAIGN EXPENDITURES LEGISLATION

• Mr. MCCAIN. Mr. President, recently the Congress was successful in passing legislation that would ban gifts from Members and staff and put a wall between lobbyists who seek to curry special favor by the giving of gifts. Unfortunately, recent news articles have exposed a loophole that some have sought to exploit. Specifically, some lobbyists have served as fundraisers for Members of Congress and sought to increase their influence by means of coordinating campaign contributions.

Mr. President, this practice must stop. Registered lobbyists who work for campaigns as fundraisers clearly represent a conflict of interest. When a campaign employs an individual who also lobbies that Member, the perception of undue and unfair influence is raised. This legislation would stop such practices.

This bill would ban a candidate or a candidate's authorized committee from paying registered lobbyists. Additionally, the bill would mandate that any contributions made by a registered lobbyist be reported by such individual when he or she files his or her lobbying disclosure report as mandated by the Lobbying Disclosure Act.

Mr. President, this bill is not aimed at any individual, but instead at a practice that has come to light. It is also not meant in any way to impugn anyone's integrity or good name. But it does seek to end a practice that is giving the Congress as a whole a bad name.

These two small changes in law represent a substantial effort to close any loopholes that exist in our lobbying and gift laws. The Congress has begun to make great strides to restore the public's confidence in this institution. We must continue that good work.

Mr. President, I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the bill was ordered to be printed in the RECORD, as follows:

S. 1591

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

##### SECTION 1. AMENDMENT OF FECA.

(a) IN GENERAL.—Section 315 of the Federal Election Campaign Act of 1971 (2 U.S.C. 441a) is amended by adding at the end the following new subsection:

“(i) Notwithstanding any other provision of this Act, a candidate and the candidate's authorized committees shall not make disbursements for any services rendered by, any individual if such individual, was required to

register as a lobbyist under the Lobbying Disclosure Act of 1995 (2 U.S.C. 1601 et seq.).”

(b) REPORTING.—Section 304(b) of the Federal Election Campaign Act of 1971 (2 U.S.C. 434(b)) is amended—

(1) in paragraph (7), by striking “and” after the semicolon;

(2) in paragraph (8), by striking the period at the end and inserting “; and”; and

(3) by adding at the end the following new paragraph:

“(9) for an authorized committee, an identification, including the name and address, of any lobbyist (as that term is defined in section 3 of the Lobbying Disclosure Act of 1995 (2 U.S.C. 1602)) who provided services to the authorized committee, regardless of whether disbursements were made for such services.”

##### SEC. 2. AMENDMENT OF LOBBYING DISCLOSURE ACT OF 1995.

Section 5(b) of the Lobbying Disclosure Act of 1995 (2 U.S.C. 1604(b)) is amended—

(1) in paragraph (3), by striking “and” after the semicolon;

(2) in paragraph (4), by striking the period at the end and inserting “; and”; and

(3) by adding at the end the following new paragraph:

“(5) the amount and date of each contribution by the registrant to a candidate, or an authorized committee (as that term is defined in section 301 of the Federal Election Campaign Act of 1971 (2 U.S.C. 431)) of a candidate, for the office of Senator or Representative in, or Delegate or Resident Commissioner to, the Congress.”

By Mr. LAUTENBERG (for himself, Ms. MOSELEY-BRAUN, Mrs. BOXER, Ms. SNOWE, Mr. SIMON, Mr. KERRY, and Mr. FEINGOLD):

S. 1592. A bill to strike the prohibition on the transmission of abortion-related matters, and for other purposes; to the Committee on the Judiciary.

##### THE COMSTOCK CLEAN-UP ACT OF 1996

• Mr. LAUTENBERG. Mr. President, on behalf of Senators SNOWE, MOSELEY-BRAUN, BOXER, FEINGOLD, KERRY, SIMON, and myself, today I am introducing legislation, the Comstock Clean-up Act, to repeal a law that prohibits the transmission of abortion-related information over the Internet and through the mail.

Mr. President, freedom of speech is among the most fundamental of democratic rights. Yet the recently-enacted telecommunications bill include a little-noticed provision that directly violates this basic principle.

The provision applies to the Internet an archaic law known as the Comstock Act. The Comstock Act prohibits the interstate transport of materials that provide information about abortion, or the interstate transport of drugs or devices that are used to perform abortions. These prohibitions were first enacted in 1873, and they have been on the books ever since. Under the law, first-time violators are subject to a fine of up to \$250,000 and five years in prison.

Mr. President, these prohibitions almost certainly are unconstitutional. And, fortunately, President Clinton has said that his Justice Department will not enforce them.