often used as excuses for maintaining an authoritarian-style regime.

Democracy precludes neither economic success nor social stability. In fact, the rapid economic development of many Asian countries has brought new social problems and pressures that perhaps only a more democratic political system can relieve. Take, for example, Taiwan. As income levels rose, individuals gained a new sense of control over their own and their children's futures. Many traveled to the West and sent their children to study in Western universities, where they learned of the plethora of opportunities—professional, social, and personal—that democratic societies offer their citizens. They returned with new ideas and new expectations of and for their own government. The authoritarian style of leadership that characterized the government under Chaing Kai-shek proved unable to meet the needs of the rising middle class in Taiwan and the government was forced to evolve. Taiwan's current president, Lee Teng-hui, deserves much credit for managing and even fostering the change. Perhaps as a just reward, Lee won a popular reelected bid last March and became the first democratically-elected Chinese

leader in history.
Mr. President, the political and social system on Taiwan is far from perfect, something the leadership there readily admits. But Taiwan has managed an astounding economic and political transformation in a relatively short period of time, with little violence or social upheaval. I believe that Taiwan serves as a sharp rebuttal to those who say that traditional Asian values will not permit the growth of a healthy democracy. Other Asian states, including Japan and South Korea, have found democracy to be consistent with economic development. Now even Mongolia has chosen democracy as its path to a brighter future.

Other Asian nations could benefit from following a Taiwan model of political reform. I find it unlikely that a country that is experiencing the rapid economic growth, technological development and social change that China is experiencing can long restrain the inevitable pressure for political changes as well. The military leaders in Burma have only hindered their country's economic development by forcibly resisting the results of democratic elections there.

Indonesia, in particular, has reached a critical point in its economic and social development. There are clear signs that the developing middle class is restless and chaffing within the current restrictive political system. President Soeharto, who has done so many good things for his country's development already, could cement his legacy as a great leader by taking steps toward a more responsive and participatory political system. Such steps would serve to enhance his government's standing in the country and in the world, not diminish it.

Mr. President, the U.S. cannot and should not ignore important cultural and historical differences between our own country and countries in Asia. There is much in Asian society that we in this country can learn from and we should be open to doing so. But Asian individuals are no less deserving of a responsive government and freedom of choice than their Western counterparts and cultural differences should not be used as a mask to conceal and support authoritarian regimes. It is very much in the U.S. interest to promote and support the trend toward democracy in Asia, as we have done for several dec-

We do not know what changes the 21st century will bring to our world. But we can hope and expect that our descendants will enjoy greater peace and prosperity if our nation trades and cooperates with a democratized Asia. Individual freedom and choice are not exclusively Western values and promoting them around the world is not Western imperialism. The growth of democracy has brought great benefits to nations that adopted it and Asian nations deserve these benefits as well. The trend toward democracy is already there; we should do all we can to foster and encourage it.

## THE SAVINGS IN CONSTRUCTION ACT OF 1996

Mr. PELL. Mr. President, during my time in the Senate, I have worked to see that United States joins the rest of the world by converting to the metric system of measurement. Believe it or not, the United States is the only industrialized nation in the world that has failed to change to the metric system of measurement.

I believe the Federal Government, as a major consumer of goods and services, should lead the way and convert to the metric system. In 1973, I authored the Metric Conversion Act that later became law in 1975. That act set forth the policy of the United States to convert to the metric system. Section 3 of the Act requires each Federal Agency to use the metric system of measurement in its procurement, grants and other business-related activities.

Slowly but surely, the Federal Government has started to make that move. Federal construction officials in particular have made great progress in this area and have met with limited resistance from the construction community around the United States. All concerned deserve our praise for their efforts.

Unfortunately, legislation introduced in both the House and the Senate during this Congress would have provided permanent, complete exemptions for two industries from requests for the metric-sized building products required by Federal law for Federal construction projects.

Needless to say, I strongly opposed that legislation. Federal laws and Presidential Executive orders signed by Presidents of both parties over for 20 years clearly state that the United States should move to the metric system and that the Federal Government should lead the way—by example.

Over the last several weeks, I have joined with Senators HOLLINGS, GLENN, and BURNS to craft an acceptable amendment to the original legislation. I am not completely pleased with the result of our efforts and it is certainly not what I would have written. The result is, however, a compromise. I believe compromise to be integral to the working of the U.S. Senate and did, therefore, not oppose this substitute.

THANKS TO STAFF OF THE COM-MITTEE ON ENERGY AND NATU-RAL RESOURCES

Mr. JOHNSTON. Mr. President, when I first came to the Senate, I was assigned to the Committee on Interior and Insular Affairs, which we of course know today as the Committee on Energy and Natural Resources. As I prepare to finish my Senate career, I look back on my years on that committee as the source of the most rewarding and intellectually stimulating challenges of my years here. From the Arab embargo of 1973 to the natural gas wars of 1978, from the complex Alaska land issues of the early 1980's to the National Energy Policy Act of 1992, we have been engaged in vitally important work that is often long on complexity and short on glamour.

I am proud of the record we achieved, not only during my 8 years as chairman, but throughout my service, and I wish today to say thank you to a professional staff unlike any other, one which has served the committee and the country so well over the years.

Some of the best minds in the country have served on the committee staff over the years.

Whatever their reasons for coming, I believe most stayed and relished their time there because they found themselves in the company of other keen minds, and they knew that their mission would not be mortgaged to politics and that their task was to find honest, pragmatic, workable solutions to vexing problems. Almost all of them have gone on to rewarding careers in government and business, and I can only hope they were as enriched by their experience as the public product was by their service.

Luckily for me, some of the very best and brightest have remained to assist me as my service in this body comes to a close.

One of those staff members who has served me the longest and with particular distinction is the minority staff director of the committee, Dr. Ben Cooper. About the time I joined the committee, we became involved in the development of national energy policy in response to the crude oil supply interruptions in the Middle East that were disrupting our domestic economy. The committee has continued to be involved deeply in this issue, as indicated

by its current name, which was attached to the committee during the reorganization of Senate committees that occured in early 1977.

Shortly after I joined the committee, a long-haired doctor of physics joined the Democratic committee staff from the University of Iowa, where he had been an instructor. He first joined the staff as a congressional science fellow employed by the then-chairman, our dear departed colleague. Senator Henry M. Jackson. Since those early days, I have worked closely with Ben, who officially became part of my staff in 1981, when I became ranking minority member of the committee. Ben has continued with me through my chairmanship of the committee and through our return to the minority.

Mr. President, there can be no better staff than Dr. Ben Cooper. He is perhaps the only remaining staff of either the House or Senate who has a complete institutional memory of the evolution of modern Federal energy policy. Ben has been active on energy issues that range from crude oil pricing to natural gas deregulation to the current electric restructuring debate. Ben is particularly an expert on nuclear policy, as would be expected from his physics background. I can say without reservation that Ben has played an active and, usually, key staff role on every piece of legislation relating to nuclear matters that has been considered by Congress in the last 20 years. In addition, Ben has played a key role on non-energy-related legislation ranging from public lands legislation to the risk assessment legislation that has been considered by the Senate during the last two Congresses.

Mr. President, throughout his long career as Senate staff, Ben has earned a reputation for honesty and professionalism both among the staff and Members of the House and Senate. Unfortunately for the Senate and, I believe, the process of developing sound public policy, Ben has indicated that he will be leaving the Senate by the end of the year to pursue new challenges

Mr. President, my friendship with Ben Cooper will continue, but our daily interaction is not likely to continue, and I will miss Ben's daily good counsel tremendously. I commend Ben for a career well spent and well-conducted, congratulate him on the contribution he has made to our Nation and wish him the best in his future pursuits.

The Senate Energy and Natural Resources Committee has been fortunate to have a second long-term Democratic staff member who is as eminent in his field as Dr. Cooper is in the field of energy policy. I refer, of course, to Tom Williams, who is without equal in his knowledge of Federal policy toward public lands, national parks, the United States Forest Service and a variety of lands issues relating to the great State of Alaska.

Tom joined the Democratic committee staff of the committee in 1973 and

has continued his service with the committee through today, except for a brief interlude at the Department of the Interior early in the current administration. During his service with the committee, Tom has served as key staff on every public lands and national parks bill that has been considered or enacted by the Senate. No staff member in the Congress has a greater institutional knowledge of these important, and often divisive issues that are often at once arcane and tremendously important both to the Nation as a whole and to individuals that may be affected directly by Federal policy.

I have had the pleasure of considering Tom my staff since I became ranking member of the committee in 1981. Throughout that period of time, I have valued Tom's counsel not only on the parks and lands issues, but on a host of other issues including the mining reform legislation that has been considered by the committee in the past several Congresses. Tom has the ability to counsel wisely and honestly on the various policy options available and on the often diametrically opposed arguments of industry and the environmental community. Tom has that great ability, shared by Ben Cooper and many of my staff, to remain calm and professional in the midst of the hottest and most divisive debates. For that reason, among others, Tom Williams has earned an excellent reputation among Members and staff alike in both the House and Senate.

Mr. President, I will miss my daily interaction with Tom, but I understand that Tom's talents will not be lost to the Senate or the public. I understand that Tom desires to continue in his service and I am sure that my colleague and friend, the senior Senator from Arkansas, who will become the ranking Democrat on the committee, will continue Tom's service with the committee

Mr. President, I extend my thanks to Tom for his service and counsel to me and for his friendship and I am pleased that the committee and the Senate will continue to have access to Tom's talents and service.

A uniquely talented attorney serves as minority chief counsel of the committee: Sam Fowler. Sam has a long history of distinguished public service, first with the Smithsonian Institution, then with the President's Council on Environmental Quality, next with the House Interior and Insular Affairs Committee and, finally, beginning in 1991, with our committee.

Mr. President, Sam is a lawyer's lawyer. If Sam says the law says X, then you can be sure that the law says X. He is one of the most fastidious and careful researchers I have ever encountered. He has a special talent for expressing himself through the written word in a concise and precise manner.

Sam has staffed many issues in which I have taken particular interest. Perhaps in no area has his contribution been any greater than in the area of

nuclear policy. Sam has exhibited the rare talent, at least among lawyers, for mastering the scientific terms and concepts associated with the development of nuclear power and the safe disposal of nuclear waste.

Finally, Mr. President, I would be remiss if I did not mention one other activity of Sam's that has enlightened and enriched my life and those of the committee staff. Sam, on his own time, prepares incisive memoranda that trace the history and development of various aspects of the institution of republican government. Among his topics have been a history of gift rules, privileged motions, and the evolution of the modern State of the Union Address. This aspect of Sam's life illustrates his wonderful intellectual curiosity that is so vital in good staff.

Mr. President, Sam is a treasure of the committee, a treasure I will miss greatly.

In 1993, I learned that Bob Simon of the Department of Energy would be detailed to the Energy and Natural Resources Committee. Bob had started working for the Department during the Bush administration, and my staff director, Ben Cooper, told me of the high regard he had for Bob's acumen and integrity. I can say now from the perspective of 3 years later that Ben's endorsement, strong though it was, has turned out to be an understatement.

While many agency detailees treat their time with congressional offices as something like school without the examinations, Bob took his opportunity very seriously and began distinguishing himself almost immediately by his deft and thorough handling of difficult issues. Since coming on board, Bob has won the respect and admiration of his colleagues on the staff and the trust of the members who rely on his work, and he has demonstrated his possession of a rare combination of attributes-intellectual and technical mastery, outstanding political and strategic judgment, and complete reliability-which has made his work extremely valuable.

I want to express my sincere appreciation for Bob Simon's hard work and dedication, and I wish him the very best in the future.

No subject has presented more of a challenge to my committee or consumed more of our time than the vast issue of electricity deregulation, and I am frank to say that the sterling work done by Betsy Moeller, Don Santa and Bill Conway raised the bar significantly on my expectations for staff work in this area.

I am pleased to say that Cliff Sikora, whom we enticed to come from the Federal Energy Regulatory Commission, has more than met those standards. I am persuaded that no one in the country has a more commanding overall grasp of the thorny issue of electricity deregulation than Cliff, and he has done an exceptional job of bringing those talents to bear to assist me and other members of the committee in our deliberations in the scant year or so that he has been on the staff.

David Brooks came over from the House Interior Committee to join our staff in 1989. He has played a major role in shaping much of this country's recent policy on public lands, national parks and historic preservation. The California Desert Protection Act is one such example of David's craftsmanship. And there could be no more appropriate bill with which to associate David—whom we often refer to as the third Senator from Arizona—than the Arizona Wilderness Act, to which he devoted his unstinting attention. If we are fortunate enough to see enactment of the pending omnibus parks bill before the end of this Congress, it will owe in significant measure to David's determination and negotiating skills. His great knowledge and exemplary work ethic have added so much to the work of our committee, and I am most grateful.

Vicki Thorne, through her years as majority and minority office manager and clerk, has performed the unsung, often unnoticed, but always critical job of keeping the committee running, whether in organizing hearings, supervising publications or playing den mother to a large and diverse family of staff. Her efficiency has been matched only by an equable temperament and warm smile that enabled her and us to get our way far more often than not. She has my deepest thanks.

## \_\_\_\_

## TRIBUTE TO STAFF OF SENATOR JOHNSTON

Mr. JOHNSTON. Mr. President, it was my great fortune to be assigned to the Committee on Appropriations relatively early in my first term in the Senate. It is through that committee that I have been able to serve my State in a way that I believe has contributed measurably to an improvement in the economic quality of life for the people of Louisiana.

As I began my second full term in the Senate, I had the added good fortune of taking over the reins of the Appropriations Subcommittee on Public Works, as it was known at the time, from a wonderful man who taught me so much about the Senate, the late and beloved Senator John Stennis of Mississippi. When I fell heir to that chairmanship, I also inherited the services of the longtime staff director of the subcommittee, Proctor Jones. It is of Proctor and his service to the Senate and his country that I wish to speak today.

Every now and then in this body, someone of the thousands of loyal staff who toil for us and our constituents achieves an elevated status among Senators and staff colleagues. I think few would deny that Proctor has long since reached that plateau.

Proctor Jones came to this body in 1960, and aside from 4 years of service as a proud Marine, he has served here continuously since that time. He has seen and participated in more of the sweep of politics and public policy than

most of us can imagine, and along the way he has amassed an unrivaled knowledge of the legislative process and a nearly unmatched institutional memory.

Members of both Houses and on both sides of the aisle know they can turn to Proctor for advice and assistance with absolute confidence that their requests will be treated fairly and respectfully. And they know that he gets results. Proctor's broad and detailed knowledge of his appropriation areas helps account for his uncanny ability to find the means—when none appears available—to achieve the legislative goals that we set. While such knowledge gives Proctor authority, he would never think of abusing the great powers we entrust to him. He is a man who loves and cherishes the institutions of government and who is guided by the fine Georgia code of honor he learned from his early mentor, the late Senator Richard Russell, the giant whom Proctor served early in his Senate career.

If anything, he is self-depreciating and deferential to a fault: as he is fond of saying, "I just work here, I don't vote. And I love my job." He has indeed loved his job and has performed his duties in a way that has made a profound difference in those areas covered under our Energy and Water Development Appropriations Subcommittee. He has always understood that we have a serious obligation to protect and improve the country's physical infrastructure and to support and nurture the Nation's scientific brain trust at the national laboratories and throughout the Federal Government. Uninformed critics have sometimes derided those vital responsibilities as pork or misplaced priorities, but I firmly believe that Proctor's vision and dedication have contributed mightily to the security and strength of this country.

Proctor has also become my valued personal friend, owing in large measure to his infectious enthusiasm for everything in life from opera, to travel, to sports, to hiking, and joyous gatherings of friends and family. As I conclude my service in the Senate, I want Proctor and his family to know that I speak for my colleagues, past and present, in saying thanks for a job done well and as no one else could have done it

Mr. President, no senator has been blessed with a more capable, more loyal, more effective staff than I have. For 24 years, they have worked for my office, our State, and our Nation with energy and diligence. All of the staff over these years have been excellent, but at this time I want to especially recognize the three most senior staffers in my Washington office for their special talents and contributions.

When I arrived in Washington in November 1972, I was taken in tow by Bill Cochrane of the Rules Committee, who gave me invaluable assistance and counsel in setting up my office. Like most new Senators, I was short-handed and uncertain about the best way to

staff my office and deal with the avalanche of mail, telephone calls, and visitors. Bill mentioned to me that he knew of a young woman, Patsy Guyer, who had worked with him on the staff of Senator B. Everett Jordan of North Carolina and who was available and was a prodigious worker. She was quickly hired, and I don't think her output has slowed one iota over the 24 years she has been on my staff. As my executive assistant, Patsy has handled a huge array of responsibilities over the years, ranging from supervising State offices to managing summer interns, to creating and overseeing an exceptionally efficient mail operation.

But if Patsy should be singled out for anything, it is her management of and deep personal commitment to a "case work" operation that is unmatched in the volume and quality of service it has rendered to countless thousands of Louisianians in need. I am very proud of the aid my office has given over the years to people who had nowhere else to turn, whether it was securing a visa, locating a loved one, or breaking an impasse on a disability payment or a VA widow's benefits.

We were able to be effective principally because Patsy Guyer has an astounding network of friends and colleagues throughout the Congress and among Federal agencies and, most of all, because she greeted every case, no matter how routine, with the enthusiasm and commitment she brought to her first day on the job in November of 1972. Whether the challenge was to bring home from Abu Dhabi a tragically injured Louisiana businessman, locate a missing child in a Rwandan refugee camp, or organize a food airlift to Cambodia, we always knew Patsy would have the ingenuity and contacts to start the process and the absolutely iron-willed determination and dedication to see it through to completion. I have never known a more selfless and giving individual, and I know I speak for untold thousands in Louisiana in expressing deep gratitude for the extraordinary service that this loyal daughter of North Carolina has rendered to Louisiana and our country.

Mr. President, as many Senators know, Becky Putens has been my personal secretary for the last 18 years. While that is her title, it hardly does justice to the multitude of roles that she has had to play in that time. She has been my gatekeeper, my scheduler, my right-hand person; she keeps track of where I need to be, arranges how I will get there, and generally has acted as a buffer between me and the enormous number of outside demands on my time and attention that characterizes this job. Most of all, though, Becky Putens is a fixer: she takes care of problems, from the routine to the seemingly insurmountable, with an aplomb and calmness that is remarkable, and that has, in countless large and small ways, made my time as a Senator more effective, more efficient, and generally more fun.