

and opinions, but never failed to listen and consider those of the other members of the committee.

Senator BROWN has also been an outstanding leader on military, foreign policy, trade, budgetary, and a host of other issues. I was especially impressed with his efforts to resolve the dispute with Pakistan over certain weapons transfers. He was able to forge a compromise between the administration and Congress which serves our national interests as well as those of India and Pakistan. He has covered a great deal of public policy territory during his relatively short tenure in the Senate.

HANK BROWN was born in Denver, CO, on February 12, 1940. He received his bachelor's degree from the University of Colorado in 1961 and his law degree from there in 1969. He began his career as an accountant. He received a master of tax law degree from the George Washington University here in Washington in 1986, while serving in the House of Representatives.

The future Senator from Colorado served as a lieutenant in the U.S. Navy from 1962 to 1966, including service as a forward air controller in Vietnam. He was awarded the Air Medal with two gold stars, the Vietnam Service Medal, Naval Unit Citation, and National Defense Medal. He served in the Colorado State Senate from 1972 to 1976, where he was the assistant majority leader for 2 years. In 1973, he was named "Outstanding Young Man of Colorado."

In 1980, he was elected to the House of Representatives, serving there until his election to the Senate in 1990. While he was in the House, he sponsored the first wild and scenic river designation for the Cache La Poudre River, and worked to expand the Rocky Mountain National Park. He also sought tougher child support enforcement mechanisms and specialized in ethics issues as a member of the House Ethics Committee. Likewise, he has been an outspoken leader in urging Congress to be covered by the civil rights and labor laws it imposed on others. The Congressional Accountability Act, which passed the Congress and was signed into law in early 1995, was due in large measure to his efforts on this issue.

Senator HANK BROWN has been a true friend to the people of Colorado and an outstanding legislator who consistently strived to do what was best for the Nation. His presence will be sorely missed when the next Congress convenes early next year, but I join my colleagues in congratulating and commending him for his public service and in wishing him and his family well as he moves on to the next phase of his life.

#### TRIBUTE TO SENATOR WILLIAM S. COHEN

Mr. HEFLIN. Mr. President, our distinguished colleague from Maine, Senator WILLIAM COHEN, will be leaving the Senate at the end of the 104th Con-

gress. His departure will leave a void for his State of Maine and for the Nation that will be extremely difficult to fill. We were both first elected to the Senate in 1978 and will now be leaving together. He has been a true friend and a wonderful colleague to serve with over these last 18 years.

In addition to being an outstanding Senator and leader on a wide range of issues, Senator COHEN is an accomplished poet and spy novelist in his own right. Among his books are: "Of Sons and Seasons," "Roll Call," "Getting the Most Out of Washington," "The Double Man," which he wrote with former Senator Gary Hart, "A Baker's Nickel," "Men of Zeal," which he wrote with former Maine Senator and Majority Leader George Mitchell, "One-Eyed Kings," and "Murder in the Senate."

Altogether, Senator COHEN will have served for 25 years in Congress when he retires. Born in 1940, his father was a baker in Bangor, ME. He received his bachelor of arts degree from Bowdoin College in 1962 and his law degree from Boston University 3 years later. He later became the assistant county attorney for Maine's Penobscot County and was elected vice president of the Maine Trial Lawyers Association in the early 1970's. He was the mayor of Bangor, ME and a fellow at the John F. Kennedy Institute of Politics. He was elected to the 93d Congress on November 7, 1972, and served in the House until his election to the Senate 6 years later.

As a Member of Congress, WILLIAM COHEN has not been afraid to break with his party when his conscience dictated it. Overall, he has been a leading advocate of a more assertive American defense posture. This was his view long before the defense build-up of the 1980's. As a Senate candidate in 1978, his platform was military preparedness and when he arrived here, he immediately got a seat on the Armed Services Committee. He opposed the SALT II Treaty, strongly supported President Reagan's defense build-up, and spoke out against the nuclear freeze. He condemned Saddam Hussein's regime in Iraq for using chemical weapons long before the invasion of Kuwait in August 1990 and in July of that year was instrumental in the debate over sanctions against Iraq. He served as vice chairman of the Senate Intelligence Committee during the late 1980's, working closely with its chairman, Senator David Boren. He also served on the Iran-contra committee, on which I served as well.

On trade issues, he has been for free but fair trade. He has worked to ban the import of underweight lobsters and opposed the American-Canadian Free Trade Agreement.

Senator COHEN is known as somewhat of a maverick, but there is no question that he put the concerns of his country and State at the top of his agenda. There is a great need for mavericks—really, I should call them independents.

There is also no question that his sincere interest and leadership in public policy issues at the national level has led to many benefits for the American people in general. He will be sorely missed after he leaves the Senate early next year, but I join my colleagues in wishing him and his lovely wife, Janet Langhart-Cohen, well as he embarks on a new phase of his life. I also look forward to reading more of his novels in the years to come.

#### MESSAGES FROM THE PRESIDENT

Messages from the President of the United States were communicated to the Senate by Mr. Williams, one of his secretaries.

#### EXECUTIVE MESSAGES REFERRED

As in executive session, the Presiding Officer laid before the Senate messages from the President of the United States submitting sundry nominations which were referred to the appropriate committees.

(The nominations received today are printed at the end of the Senate proceedings.)

#### MESSAGES FROM THE HOUSE

At 7:53 p.m., a message from the House of Representatives, delivered by Ms. Goetz, one of its reading clerks, announced that the House has passed the following bill, without amendment.

S. 677. An act to repeal a redundant venue provision, and for other purposes.

The message also announced that the House agrees to the amendments of the Senate to the bill (H.R. 2679) to revise the boundary of the North Platte National Wildlife Refuge.

#### REPORTS OF COMMITTEE

The following report of committee was submitted:

By Mr. HATFIELD, from the Committee on Appropriations:

Special Report entitled "Revised Allocation to Subcommittees of Budget Totals from the Concurrent Resolution for Fiscal Year 1997" (Rept. No. 104-370).

#### EXECUTIVE REPORTS OF COMMITTEES

The following executive reports of committees were submitted:

By Mr. THURMOND, from the Committee on Armed Services:

The following named officers for promotion in the line in the Navy of the United States to the grade indicated under title 10, U.S.C., section 624:

UNRESTRICTED LINE OFFICER

To be rear admiral (lower half)

Capt. Daniel R. Bowler, 000-00-0000, U.S. Navy.

Capt. John E. Boyington, Jr., 000-00-0000, U.S. Navy.

Capt. John T. Byrd, 000-00-0000, U.S. Navy.

Capt. John V. Chenevey, 000-00-0000, U.S. Navy.

Capt. Ronald L. Christenson, 000-00-0000, U.S. Navy.

Capt. Albert T. Church, III, 000-00-0000, U.S. Navy.

Capt. John P. Davis, 000-00-0000, U.S. Navy.

Capt. Thomas J. Elliott, Jr., 000-00-0000, U.S. Navy.

Capt. John B. Foley, III, 000-00-0000, U.S. Navy.

Capt. Kevin P. Green, 000-00-0000, U.S. Navy.

Capt. Alfred G. Harms, Jr., 000-00-0000, U.S. Navy.

Capt. John M. Johnson, 000-00-0000, U.S. Navy.

Capt. Herbert C. Kaler, 000-00-0000, U.S. Navy.

Capt. Timothy J. Keating, 000-00-0000, U.S. Navy.

Capt. Gene R. Kendall, 000-00-0000.

Capt. Timothy W. LaFleur, 000-00-0000.

Capt. Arthur N. Langston, III, 000-00-0000.

Capt. James W. Metzger, 000-00-0000.

Capt. David P. Polatty, III, 000-00-0000.

Capt. Ronald A. Route, 000-00-0000.

Capt. Steven G. Smith, 000-00-0000.

Capt. Thomas W. Steffens, 000-00-0000.

Capt. Ralph E. Suggs, 000-00-0000.

Capt. Paul F. Sullivan, 000-00-0000.

#### ENGINEERING DUTY OFFICER

##### *To be rear admiral (lower half)*

Capt. Roland B. Knapp, 000-00-0000, U.S. Navy.

Capt. Kathleen K. Paige, 000-00-0000, U.S. Navy.

#### SPECIAL DUTY OFFICER (INTELLIGENCE)

##### *To be rear admiral (lower half)*

Capt. Perry M. Ratliff, 000-00-0000, U.S. Navy.

The following named officer for reappointment to the grade of lieutenant general in the United States Army while assigned to a position of importance and responsibility under title 10, U.S.C., section 601(a) and 3036:

##### *To be chief of engineers*

##### *To be lieutenant general*

Maj. Gen. Joe N. Ballard, 000-00-0000.

The following named officer for appointment to the grade of lieutenant general in the United States Army while assigned to a position of importance and responsibility under title 10, U.S.C., section 601(a):

##### *To be lieutenant general*

Maj. Gen. Edward G. Anderson, III, 000-00-0000, United States Army.

The following named officer for appointment in the Reserve of the Air Force, to the grade indicated, under the provisions of title 10, U.S.C., sections 8374, 12201, 12204, and 12212:

##### *To be brigadier general*

Brig. Gen. Dwight M. Kealoha, USAF (Retired), 000-00-0000, Air National Guard.

The following named officer for appointment to the grade of lieutenant general in the United States Air Force while assigned to a position of importance and responsibility under title 10, U.S.C., section 601(a):

##### *To be lieutenant general*

Maj. Gen. Normand G. Lezy, 000-00-0000.

The following named officer for appointment to the grade of lieutenant general in the United States Air Force while assigned to a position of importance and responsibility under title 10, U.S.C., section 601:

##### *To be lieutenant general*

Maj. Gen. William P. Hallin, 000-00-0000.

The following named officer for appointment to the grade of lieutenant general in the United States Air Force while assigned to a position of importance and responsibility under title 10, U.S.C., section 601:

##### *To be lieutenant general*

Lt. Gen. George T. Babbitt, Jr., 000-00-0000.

The following named officer for promotion in the Navy of the United States to the grade indicated under title 10, U.S.C., section 624:

#### MEDICAL CORPS

##### *To be rear admiral (lower half)*

Capt. Bonnie B. Potter, 000-00-0000, U.S. Navy.

The following named Judge Advocate General's Corps Competitive Category officers for promotion in the Regular Army of the United States to the grade of brigadier general under the provisions of title 10, U.S.C., section 611(a) and 624(c):

##### *To be brigadier general*

Col. Joseph R. Barnes, 000-00-0000

Col. Michael J. Marchand, 000-00-0000.

The following named officer for appointment to the grade of lieutenant general while assigned to a position of importance and responsibility under Title 10, United States Code, Section 601:

##### *To be lieutenant general*

Maj. Gen. John A. Gordon, 000-00-0000, United States Air Force.

The following named officer for promotion in the Naval Reserve of the United States to the grade indicated under title 10, U.S.C., section 5912:

#### CIVIL ENGINEER CORPS OFFICER

##### *To be rear admiral*

Read Adm. (1h) Thomas Joseph Gross, 9924, U.S. Naval Reserve.

The following named officer for appointment to the grade of lieutenant general in the United States Air Force while assigned to a position of importance and responsibility under title 10, U.S.C., section 601(a):

##### *To be lieutenant general*

Maj. Gen. William J. Donahue, 000-00-0000.

The following named officer for appointment in the Reserve of the Air Force to the grade indicated under title 10, U.S.C., sections 8374, 12201 and 12212:

##### *To be brigadier general*

Col. Gerald W. Wright, 000-00-0000, Air National Guard of the United States.

The following named officer for appointment to the grade of lieutenant general in the United States Air Force while assigned to a position of importance and responsibility under title 10, U.S.C. section 8036:

#### SURGEON GENERAL OF THE AIR FORCE

##### *To be lieutenant general*

Maj. Gen. Charles H. Roadman, II, 000-00-0000.

The following United States Army National Guard officers for promotion in the Reserve of the Army to the grades indicated under title 10, U.S.C. sections 3385, 3392 and 12203(a):

##### *To be major general*

Brig. Gen. Carroll D. Childers, 000-00-0000.

Brig. Gen. Cecil L. Dorton, 000-00-0000.

Brig. Gen. Clyde A. Hennies, 000-00-0000.

Brig. Gen. Warren L. Freeman, 000-00-0000.

##### *To be brigadier general*

Col. John E. Barnette, 000-00-0000.

Col. Roberto Benavides, Jr., 000-00-0000.

Col. Ernest D. Brockman, Jr., 000-00-0000.

Col. Danny B. Callahan, 000-00-0000.

Col. Reginald A. Centracchio, 000-00-0000.

Col. Terry J. Dorenbusch, 000-00-0000.

Col. Thomas W. Eres, 000-00-0000.

Col. Edward A. Ferguson, Jr., 000-00-0000.

Col. Gary L. Franch, 000-00-0000.

Col. Peter J. Gravett, 000-00-0000.

Col. Robert L. Halverson, 000-00-0000.

Col. Joseph G. Labrie, 000-00-0000.

Col. Bennett C. Landreneau, 000-00-0000.

Col. John W. Libby, 000-00-0000.

Col. Marianne Mathewson-Chapman, 000-00-0000.

Col. Edmond B. Nolley, Jr., 000-00-0000.

Col. James F. Reed, III, 000-00-0000.

Col. Darwin H. Simpson, 000-00-0000.

Col. Allen E. Tackett, 000-00-0000.

Col. Michael R. Van Patten, 000-00-0000.

The following United States Army National Guard officers for promotion in the

Reserve of the Army to the grades indicated under title 10, U.S.C. sections 3385, 3392 and 12203(e):

##### *To be major general*

Brig. Gen. Frank A. Catalano, Jr., 000-00-0000

##### *To be brigadier general*

Col. Clarence E. Bayless, Jr. 000-00-0000.

Col. John D. Bradberry, 000-00-0000.

Col. Roger B. Burrows, 000-00-0000.

Col. William G. Butts, Jr., 000-00-0000.

Col. Dalton E. Diamond, 000-00-0000.

Col. George T. Garrett, 000-00-0000.

Col. Larry E. Gilman, 000-00-0000.

Col. John R. Groves, Jr., 000-00-0000.

Col. Hugh J. Hall, 000-00-0000.

Col. Elmo C. Head, Jr.

Col. Willie R. Johnson, 000-00-0000.

Col. Stephen D. Korenek, 000-00-0000.

Col. Bruce N. Lawlor, 000-00-0000.

Col. Paul M. Majerick, 000-00-0000.

Col. Timothy E. Neel, 000-00-0000.

Col. Jeff L. Neff, 000-00-0000.

Col. Anthony L. Oien, 000-00-0000.

Col. Terry L. Reed, 000-00-0000.

Col. Michael H. Taylor, 000-00-0000.

Col. Edwin H. Wright, 000-00-0000.

The following named officer for appointment to the grade of lieutenant general in the United States Army while assigned to a position of importance and responsibility under title 10, U.S.C., section 601(a):

##### *To be lieutenant general*

Maj. Gen. Frederick E. Vollrath, 000-00-0000.

The following named officer for appointment to the grade of lieutenant general in the United States Army while assigned to a position of importance and responsibility under title 10, U.S.C., section 3036:

#### TO BE SURGEON GENERAL, UNITED STATES ARMY

##### *To be lieutenant general*

Maj. Gen. Ronald R. Blanck, 000-00-0000.

The following named officers for promotion in the line in the Navy of the United States to the grade indicated under title 10, U.S.C., section 624:

#### UNRESTRICTED LINE OFFICER

##### *To be rear admiral (lower half)*

Capt. Harry M. Highfill, 000-00-0000, U.S. Navy.

Capt. Richard J. Naughton, 000-00-0000, U.S. Navy.

Capt. William G. Sutton, 000-00-0000, U.S. Navy.

The following named officer for reappointment to the grade of lieutenant general in the United States Marine Corps while assigned to a position of importance and responsibility under the provisions of Section 601, Title 10, United States Code:

##### *To be lieutenant general*

Lt. Gen. Anthony C. Zinni, 000-00-0000.

The following named officer for appointment to the grade of vice admiral in the United States Navy while assigned to a position of importance and responsibility under title 10 U.S.C., section 601:

##### *To be vice admiral*

Rear Adm. William J. Hancock, 000-00-0000.

The following named officer for appointment to the grade of vice admiral in the United States Navy while assigned to a position of importance and responsibility under title 10 U.S.C., section 601:

##### *To be vice admiral*

Rear Adm. William J. Fallon, 000-00-0000.

The following named officer for reappointment to the grade of vice admiral in the United States Navy while assigned to a position of importance and responsibility under title 10 U.S.C., section 601:

*To be vice admiral*

Vice Adm. Conrad C. Lautenbacher, Jr., 000-00-0000.

The following named officer for appointment to the grade of lieutenant general in the United States Army while assigned to a position of importance and responsibility under title 10, U.S.C., section 601(a):

*To be lieutenant general*

Maj. Gen. George A. Crocker, 000-00-0000.

(The above nominations were reported with the recommendation that they be confirmed.)

Mr. THURMOND. Mr. President, for the Committee on Armed Services, I report favorably 29 nomination lists in the Air Force, Army, Marine Corps and Navy which were printed in full in the CONGRESSIONAL RECORDS of December 11, 1995, May 22, 1996, July 11, 17, 19, and 29, 1996, September 3, and 9, 1996, and ask unanimous consent, to save the expense of reprinting on the Executive Calendar, that these nominations lie at the Secretary's desk for the information of Senators.

The PRESIDING OFFICER. Without objection, it is so ordered.

(The nominations ordered to lie on the Secretary's desk were printed in the RECORDS of December 11, 1995, May 22, 1996, July 11, 17, 19, 29, September 3, and 9, 1996, at the end of the Senate proceedings.)

In the Air Force there is one promotion to the grade of lieutenant colonel (Edgar W. Hatcher) (Reference No. 1267).

In the Air Force and Air Force Reserve there are 11 appointments to the grade of colonel and below (list begins with Malcolm N. Joseph III) (Reference No. 1268).

In the Army there is one appointment as permanent professor at the United States Military Academy (Colonel George B. Forsythe) (Reference No. 1269).

In the Marine Corps there are four promotions to the grade of major (list begins with Gary J. Couch) (Reference No. 1270).

In the Marine Corps there are two promotions to the grade of major (list begins with Ralph P. Dorn) (Reference No. 1271).

In the Marine Corps there is one promotion to the grade of lieutenant colonel (George W. Simmons) (Reference No. 1111).

In the Army there are 1,576 promotions to the grade of major (list begins with Anthony J. Abati) (Reference No. 1198).

In the Air Force and Air Force Reserve there are 22 appointments to the grade of colonel and below (list begins with Jeffrey I. Roller) (Reference No. 1202).

In the Army Reserve there is one appointment to the grade of lieutenant colonel (Donald G. Higgins) (Reference No. 1203).

In the Army Reserve there are 13 promotions to the grade of colonel and below (list begins with Robert M. Carrothers) (Reference No. 1206).

In the Army Reserve there are 37 promotions to the grade of colonel and below (list begins with James R. Barr) (Reference No. 1207).

In the Air Force there are 12 appointments to the grade of second lieutenant (list begins with Michael P. Allison) (Reference No. 1220).

In the Marine Corps there are five promotions to the grade of lieutenant colonel and below (list begins with Robert E. Carney) (Reference No. 1221).

In the Marine Corps Reserve there are 34 promotions to the grade of colonel (list begins with Craig T. Boddington) (Reference No. 1222).

In the Air Force there are 66 promotions to the grade of major (list begins with John W. Baker) (Reference No. 1223).

In the Navy there are two promotions to the grade of lieutenant commander (list begins with Aaron C. Flannery) (Reference No. 768).

In the Marine Corps there is one promotion to the grade of lieutenant colonel (John C. Sumner) (Reference No. 1272).

In the Navy there is one promotion to the grade of captain (John L. Willson) (Reference No. 1273).

In the Navy there is one promotion to the grade of lieutenant commander (Eric L. Pagenkopf) (Reference No. 1274).

In the Marine Corps there are 58 appointments to the grade of captain (list begins with Michael G. Alexander) (Reference No. 1275).

In the Marine Corps Reserve there are 150 promotions to the grade of lieutenant colonel (list begins with James R. Adams) (Reference No. 1276).

In the Navy there are 427 promotions to the grade of commander (list begins with Daniel C. Alder) (Reference No. 1277).

In the Naval Reserve there are 768 promotions to the grade of commander (list begins with James C. Ackley) (Reference No. 1278).

In the Navy there are 774 promotions to the grade of lieutenant commander (list begins with Gregorio A. Abad) (Reference No. 1279).

In the Air Force Reserve there are 26 promotions to the grade of lieutenant colonel (list begins with John W. Amshoff, Jr.) (Reference No. 1282).

In the Marine Corps there are three appointments to the grade of lieutenant colonel and below (list begins with Timothy Foley) (Reference No. 1283).

In the Naval Reserve there are 153 promotions to the grade of captain (list begins with Robert E. Aquirre) (Reference No. 1284).

In the Naval Reserve there are 382 promotions to the grade of commander (list begins with David W. Anderson) (Reference No. 1285).

In the Air Force there are 1,609 promotions to the grade of colonel and below (list begins with Johnny R. Almond) (Reference No. 1296).

#### INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second time by unanimous consent, and referred as indicated:

By Mr. HARKIN:

S. 2080. A bill to save taxpayer money by reducing the unnecessary increase in Pentagon spending in fiscal year 1997; to the Committee on Armed Services.

S. 2081. A bill to limit Department of Defense payments to contractors for restructuring costs associated with business combinations; to the Committee on Armed Services.

By Mr. DORGAN (for himself and Mr. ROBB):

S. 2082. A bill to amend title 18, United States Code, to eliminate good time credits for prisoners serving a sentence for a crime of violence, and for other purposes; to the Committee on the Judiciary.

By Mr. DEWINE:

S. 2083. A bill to amend title 18, United States Code, to set forth the civil jurisdiction of the United States for crimes committed by persons accompanying the Armed Forces outside of the United States, and for other purposes; to the Committee on Armed Services.

S. 2084. A bill to expedite State reviews of criminal records of applicants for private security officer employment, and for other purposes; to the Committee on the Judiciary.

By Mr. WARNER (for himself and Mr. FORD):

S. 2085. A bill to authorize the Capitol Guide Service to accept voluntary services; considered and passed.

By Mr. PRESSLER (for himself, Mr. LOTT, Mr. BAUCUS, Mr. HATCH, Mr. D'AMATO, Mr. NICKLES, Mr. GORTON, Mr. HATFIELD, Mr. BURNS, and Mrs. MURRAY):

S. 2086. A bill to amend the Internal Revenue Code of 1986 to simplify certain rules relating to the taxation of United States business operating abroad, and for other purposes; to the Committee on Finance.

By Mr. KERRY:

S. 2087. A bill to direct the Secretary of the department in which the Coast Guard is operating to provide rescue diver training under the Coast Guard helicopter rescue swimming training program; to the Committee on Commerce, Science, and Transportation.

By Mr. LOTT:

S.J. Res. 60. A joint resolution to disapprove the rule submitted by the Health Care Financing Administration on August 30, 1996, relating to hospital reimbursement under the medicare program; read twice.

#### SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mr. LOTT (for himself, Mr. DASCHLE, Mr. STEVENS, Mr. BYRD, Mr. WARNER, Mr. SIMPSON, Mrs. KASSEBAUM, Mr. FORD, Mr. ROCKEFELLER, Mr. LEVIN, Mr. GRASSLEY, Mr. COVERDELL, and Mr. FRIST):

S. Res. 293. A resolution saluting the service of Howard O. Greene, Jr. to the United States Senate; considered and agreed to.

By Mr. STEVENS:

S. Res. 294. A resolution to provide for severance pay; considered and agreed to.

By Mr. NICKLES (for himself, Mr. NUNN, Mr. COATS, Mr. ASHCROFT, and Mr. HELMS):

S. Con. Res. 71. A concurrent resolution expressing the sense of the Senate with respect to the persecution of Christians worldwide; considered and agreed to.

#### STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. HARKIN:

S. 2080. A bill to save taxpayer money by reducing the unnecessary increase in Pentagon spending in fiscal year 1997; to the Committee on Armed Services.

##### PENTAGON BUDGET REQUEST LEGISLATION

• Mr. HARKIN. Mr. President, we must maintain a strong national defense. There can be no question about that. I believe part of that strength comes from wise use of taxpayer dollars. The \$265.6 billion authorized by this Congress is \$11.3 billion more than the Pentagon requested. I am offering this bill today to roll back this add-on and restore the Pentagon's requested level. It directs the Secretary of Defense to