

We all know what this is. I heard all of this debate yesterday about all these poor little ranchers. The poor little ranchers out there are not touched under this amendment. They can graze 418 head every month for 12 months. Most permittees do not graze livestock on the Federal lands for 12 months. Most of them only graze about 5 months a year, so you have to have 1,000 head on most of this land before you even get touched by this. If you have 1,000 head, you ain't poor.

The PRESIDING OFFICER. The time of the Senator from Arkansas has expired.

Mr. DOMENICI. I move to table the Bumpers amendment, and I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There is a sufficient second.

The yeas and nays were ordered.

The PRESIDING OFFICER. The question is on agreeing to the motion of the Senator from New Mexico to lay on the table the amendment of the Senator from Arkansas.

The yeas and nays have been ordered.

The clerk will call the roll on the motion to table.

The legislative clerk called the roll.

The PRESIDING OFFICER. Are there any other Senators in the Chamber desiring to vote? The result was announced—yeas 50, nays 50, as follows:

[Rollcall Vote No. 291 Leg.]

#### YEAS—50

Abraham	Dorgan	Kyl
Ashcroft	Faircloth	Lott
Baucus	Feinstein	Lugar
Bennett	Frahm	Mack
Bingaman	Frist	McCain
Bond	Gorton	McConnell
Brown	Gramm	Murkowski
Bryan	Grams	Nickles
Burns	Grassley	Pressler
Campbell	Hatch	Reid
Cochran	Hatfield	Shelby
Conrad	Heflin	Simpson
Coverdell	Helms	Stevens
Craig	Hutchison	Thomas
D'Amato	Inhofe	Thompson
Daschle	Kassebaum	Thurmond
Domenici	Kempthorne	

#### NAYS—50

Akaka	Gregg	Murray
Biden	Harkin	Nunn
Boxer	Hollings	Pell
Bradley	Inouye	Pryor
Breaux	Jeffords	Robb
Bumpers	Johnston	Rockefeller
Byrd	Kennedy	Roth
Chafee	Kerrey	Santorum
Coats	Kerry	Sarbanes
Cohen	Kohl	Simon
DeWine	Lautenberg	Smith
Dodd	Leahy	Snowe
Exon	Levin	Specter
Feingold	Lieberman	Warner
Ford	Mikulski	Wellstone
Glenn	Moseley-Braun	Wyden
Graham	Moynihan	

The motion to lay on the table amendment No. 5353, as modified, was rejected.

Mr. GORTON addressed the Chair.

The PRESIDING OFFICER. The Senator from Washington.

Mr. GORTON. Mr. President, have the yeas and nays been ordered on the amendment itself?

The PRESIDING OFFICER. Yes. And the yeas and nays have been ordered on

H.R. 3816, the energy and water appropriations bill.

Mr. GORTON. Mr. President, I ask unanimous consent that we vote now on the amendment.

Mr. President, this vote having been 50 to 50 on the motion to table, and the order having been that we vote on or in relation to the amendment, it seems at least to this Senator that the logical course of action would be to vote now on the amendment and then to vote on the energy and water bill thereafter. As a consequence, I ask unanimous consent that we proceed to vote on the Bumpers-Gregg amendment.

The PRESIDING OFFICER. Is there objection?

Mr. BUMPERS addressed the Chair.

The PRESIDING OFFICER. The Senator from Arkansas.

Mr. BUMPERS. Mr. President, I think it would be well to debate this amendment awhile longer. I am not prepared to vote on this amendment.

The PRESIDING OFFICER. Is there objection to the unanimous-consent request of the Senator from Washington?

Mr. BUMPERS. I object.

The PRESIDING OFFICER. Objection is heard.

#### ENERGY AND WATER DEVELOPMENT APPROPRIATIONS ACT, 1997—CONFERENCE REPORT

The Senate continued with the consideration of the conference report.

The PRESIDING OFFICER. Under the regular order, the vote now occurs, as previously agreed, on the adoption of the conference report on H.R. 3816, the energy and water appropriations bill. On this question, the yeas and nays have been ordered, and the clerk will call the roll.

The bill clerk called the roll.

The result was announced—yeas 92, nays 8, as follows:

[Rollcall Vote No. 292 Leg.]

#### YEAS—92

Abraham	Frahm	Mack
Akaka	Frist	McConnell
Ashcroft	Glenn	Mikulski
Baucus	Gorton	Moseley-Braun
Bennett	Graham	Moynihan
Biden	Gramm	Murkowski
Bingaman	Grams	Murray
Bond	Grassley	Nickles
Boxer	Gregg	Nunn
Bradley	Harkin	Pell
Breaux	Hatch	Pressler
Bumpers	Hatfield	Pryor
Burns	Heflin	Reid
Byrd	Helms	Robb
Campbell	Hollings	Rockefeller
Chafee	Hutchison	Santorum
Coats	Inhofe	Sarbanes
Cochran	Inouye	Shelby
Cohen	Jeffords	Simon
Conrad	Johnston	Simpson
Coverdell	Kassebaum	Smith
Craig	Kempthorne	Snowe
D'Amato	Kennedy	Specter
Daschle	Kerrey	Stevens
DeWine	Kohl	Thomas
Dodd	Lautenberg	Thompson
Domenici	Leahy	Thurmond
Dorgan	Levin	Warner
Exon	Lieberman	Wellstone
Feinstein	Lott	Wyden
Ford	Lugar	

#### NAYS—8

Brown	Feingold	McCain
Bryan	Kerry	Roth
Faircloth	Kyl	

#### CHANGE OF VOTE

Mr. KERRY. Mr. President, I was recorded as an "aye" on the previous vote. I meant to be recorded as "nay." I ask unanimous consent that I be recorded as a "nay." This would not affect the outcome of the vote.

The PRESIDING OFFICER. Without objection, it is so ordered.

(The foregoing tally has been changed to reflect the above order.)

Mr. KERRY. I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. GORTON. Mr. President, I move to reconsider the vote.

Mr. SIMPSON. I move to lay that motion on the table.

The motion to lay on the table was agreed to.

#### DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES APPROPRIATIONS ACT, 1997

The Senate continued with the consideration of the bill.

The PRESIDING OFFICER (Mr. KEMPTHORNE). The Senator from Washington is recognized.

Mr. GORTON. Mr. President, obviously, under normal circumstances, we would now go back to the Bumpers-Gregg amendment on grazing fees. The Senator from Arkansas, and I think the Senator from New Mexico as well, wish a little time before we do that. I believe it totally appropriate to grant that time.

Second, the distinguished senior Senator from Alaska wants about 15 minutes to speak on the former Sergeant at Arms of the Senate. I will soon make a unanimous-consent request that about 15 minutes be devoted to that subject. After that point, I will ask we set this amendment aside and be ready to go to other amendments on the subject.

With that, I suggest the absence of a quorum. Excuse me, the Senator from Alaska is here, so I ask unanimous consent the Senate grant 15 minutes to the Senator from Alaska or his designee to speak on the recently retired Sergeant at Arms.

Mr. DASCHLE. Mr. President, reserving the right to object.

The PRESIDING OFFICER. The Democratic leader.

Mr. DASCHLE. I ask, upon conclusion of the Senator's remarks, I be recognized for purposes of offering an amendment.

Mr. GORTON. I object to that, Mr. President, and I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. STEVENS. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER (Mr. INHOFE). Without objection, it is so ordered.

#### SALUTING THE SERVICE OF HOWARD O. GREENE, JR.

Mr. STEVENS. Mr. President, I ask unanimous consent that the Senate now proceed to the consideration of Senate Resolutions 293 and 294, and I ask unanimous consent they be considered en bloc.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. STEVENS. I ask that the clerk read the resolution which is the resolution pertaining to the former Sergeant at Arms.

The PRESIDING OFFICER. The clerk will report.

The bill clerk read as follows:

A resolution (S. Res. 293) saluting the service of Howard O. Greene, Jr.:

#### S. RES. 293

Whereas, Howard O. Greene, Jr. has served the United States Senate since January 1968;

Whereas, Mr. Greene has during his Senate career served in the capacities of Doorkeeper, Republican Cloakroom Assistant, Assistant Secretary for the Minority, Secretary for the Minority, Secretary for the Majority, culminating in his election as Senate Sergeant-At-Arms during the 104th Congress;

Whereas, throughout his Senate career Mr. Greene has been a reliable source of advice and counsel to Senators and Senate staff alike;

Whereas, Mr. Greene's institutional knowledge and legislative skills are well known and respected;

Whereas, Mr. Greene's more than 28 years of service have been characterized by a deep and abiding respect for the institution and customs of the United States Senate;

Therefore be it resolved,

That the Senate salutes Howard O. Greene, Jr. for his career of public service to the United States Senate and its Members.

SECTION 2. The Secretary of the Senate shall transmit a copy of this resolution to Howard O. Greene, Jr.

#### PROVIDING FOR SEVERANCE PAY

The PRESIDING OFFICER. The clerk will report the second resolution.

The bill clerk read as follows:

A resolution (S. Res. 294) to provide for severance pay.

The PRESIDING OFFICER. Is there objection to the immediate consideration of the resolutions?

There being no objection, the Senate proceeded to consider the resolutions.

Mr. FORD. I ask unanimous consent I be made a cosponsor of the resolution commending Howard Greene.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. STEVENS. I ask unanimous consent that all Senators have an opportunity through the remainder of the day to add their names as cosponsors, if they so desire.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. STEVENS. Mr. President, Howard Greene traveled across the Chesapeake Bay from Lewes, DE, to the Senate in 1968, and he has been present in the Halls of the Capitol ever since. He developed a deep knowledge and understanding of the Senate as he rose through the ranks from Doorkeeper to Cloakroom assistant to Secretary for the Minority and Majority to Sergeant at Arms. His loyal service spans from Republican leaders Everett Dirksen, Howard Baker, Bob Dole, and TRENT LOTT. He served almost three decades.

Members have come to rely on Howard's ability to help count noses. I know I did when I was whip in the Chamber here for 8 years.

While sometimes it seemed that Howard had a crystal ball, it was his careful analysis, knowledge of the issues, understanding of the Members, and his hard work that provided information that usually made his forecasts correct. Vice Presidents, in their role as Presidents of the Senate, have relied on Howard's assistance and experience particularly during times when debates were intense and votes could be close.

We have been able to count on Howard for almost 30 years, and he has been there when he was needed by the Senate. But better than that, he has been able to participate where he could be of help. He has not had to be asked. His colorful descriptions of everyday situations and sense of humor helped lighten the atmosphere during some of our longer and longest days and nights. He was here on some of the longest ones.

Those of us who traveled with Howard over the years know what a fine traveling companion he really is. One of his sad tasks was to arrange for Senators to travel to funerals or memorial services for departed Senators. When Howard made those arrangements, the appearance of Members of the Senate was one of dignity, organization, and meaningful caring for those who survived one of our former colleagues.

Mr. President, I believe Senators on both sides of the aisle know that Howard's allegiance to the Senate and his loyalty to its Members and his love of our country would be hard to match. Many Senators and staff members who have retired would echo my words of tribute to my friend.

Today, as his service in the Senate is about to end, I have asked for permission to request the Senate to pay this special tribute to Howard Greene. He will be missed by many of us.

I understand there will be time up to 15 minutes for Members of the Senate to add their comments, but let me first ask unanimous consent that the resolutions be agreed to, the preamble be agreed to, the motions to reconsider be laid upon the table, and statements made to these resolutions appear at this point in the RECORD.

The second resolution is comparable to that which was offered for several other Sergeants of Arms and recognizes their service by a provision for terminal leave compensation.

The PRESIDING OFFICER. Without objection, it is so ordered.

The resolutions (S. Res. 293 and S. Res. 294) were agreed to.

The preamble to Senate Resolution 293 was agreed to.

The resolution (S. Res. 294) is as follows:

#### S. RES. 294

*Resolved*, (a) That the individual who was the Sergeant at Arms and Doorkeeper of the Senate on September 1, 1996, and whose service as the Sergeant at Arms and Doorkeeper of the Senate terminated on or after September 1, 1996 but prior to September 6, 1996, shall be entitled to one lump sum payment consisting of severance pay in an amount equal to two months of the individual's basic pay at the rate such individual was paid on September 1, 1996.

(b) The Secretary of the Senate shall make payments under this resolution from funds appropriated for fiscal year 1996 from the appropriation account "Miscellaneous Items" within the contingent fund of the Senate.

(c) A payment under this resolution shall not be treated as compensation for purposes of any provision of title 5, United States Code, or of any other law relating to benefits accruing from employment by the United States, and the period of entitlement to such pay shall not be treated as a period of employment for purposes of any such provision of law.

Mr. SPECTER addressed the Chair.

The PRESIDING OFFICER. The Senator from Pennsylvania.

Mr. SPECTER. Mr. President, I am pleased to join my distinguished colleague, Senator STEVENS, in praising Howard Greene. During the 16 years that I have had the privilege of serving in the Senate, I have come to know Howard Greene and have great admiration and respect for him.

Senator STEVENS talked about the Republican majority leaders Dirksen and Baker and Dole and what great service they received from Howard Greene. In a sense, Howard Greene was a leader's leader because he would always provide information and insights of enormous value to the leadership.

We are blessed, in the Senate, to have personnel who serve in the capacity of—you might call them clerks, or you might call them directors, or you might call them, in effect, assistant leaders. When Howard Greene was here, I would frequently go to him, as would most of my colleagues, and want a prediction about what was going to happen. People who may watch the Senate intermittently on C-SPAN do not know that our schedules are very unpredictable. Some times people ask, "When will the Senate adjourn?" I customarily say, "When the last Senator stops speaking." Howard Greene customarily had a good idea as to when the last Senator would stop speaking.

When he was promoted to the Sergeant at Arms, a very important and prestigious position in the Senate, I was, in a sense, sorry to see it happen, because no longer would Howard Greene patrol the floor. That familiar sight when he would come out of those double doors, straighten his tie and adjust his coat and walk down that step. Even Elizabeth Greene laughs at the recapture of Howard Greene entering