

| | | |
|---------------|-------------|-------------|
| Ros-Lehtinen | Smith (NJ) | Vento |
| Rose | Smith (TX) | Visclosky |
| Roth | Smith (WA) | Vucanovich |
| Roukema | Souder | Walker |
| Roybal-Allard | Spence | Walsh |
| Royce | Spratt | Wamp |
| Rush | Stearns | Ward |
| Sabo | Stenholm | Waters |
| Salmon | Stockman | Watt (NC) |
| Sanford | Stokes | Watts (OK) |
| Sawyer | Stupak | Waxman |
| Saxton | Talent | Weldon (FL) |
| Scarborough | Tate | Weldon (PA) |
| Schaefer | Tauzin | Weller |
| Schumer | Taylor (NC) | White |
| Scott | Tejeda | Wicker |
| Seastrand | Thomas | Williams |
| Serrano | Thompson | Wilson |
| Shadegg | Thornberry | Wise |
| Shaw | Thornton | Wolf |
| Shays | Thurman | Woolsey |
| Sisisky | Tiahrt | Wynn |
| Skaggs | Torkildsen | Yates |
| Skeen | Torres | Young (AK) |
| Skelton | Torricelli | Zeliff |
| Slaughter | Towns | Zimmer |
| Smith (MI) | Upton | |

NAYS—57

| | | |
|--------------|-------------|---------------|
| Barrett (NE) | Hall (TX) | Quillen |
| Beilenson | Hancock | Rahall |
| Bunning | Hansen | Roemer |
| Campbell | Hefley | Rogers |
| Chenoweth | Herger | Rohrabacher |
| Coburn | Jacobs | Sanders |
| Combest | Jones | Schroeder |
| Condit | Laughlin | Sensenbrenner |
| Conyers | Lucas | Shuster |
| Cooley | McDermott | Solomon |
| Danner | Meyers | Stark |
| DeFazio | Miller (CA) | Stump |
| Doolittle | Minge | Tanner |
| Duncan | Mollohan | Taylor (MS) |
| Ehlers | Montgomery | Trafficant |
| Everett | Neumann | Velazquez |
| Fattah | Oberstar | Volkmer |
| Foglietta | Payne (NJ) | Whitfield |
| Gutknecht | Pombo | Young (FL) |

NOT VOTING—11

| | | |
|---------|---------------|------------|
| Bateman | Harman | Radanovich |
| Calvert | Hastings (FL) | Schiff |
| Deutsch | Lincoln | Studds |
| Gibbons | McDade | |

□ 1546

Mr. HEFLEY changed his vote from "yea" to "nay."

So the bill was passed.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

PERSONAL EXPLANATION

Mr. DEUTSCH. Mr. Speaker, I missed two rollcall votes earlier today because I was unavoidably detained. Had I been present, I would have voted "no" on rollcall vote No. 227 and "yes" on rollcall vote No. 228.

PROVIDING FOR CONSIDERATION OF H.R. 3603, AGRICULTURE, RURAL DEVELOPMENT, FOOD AND DRUG ADMINISTRATION, AND RELATED AGENCIES APPROPRIATIONS ACT, 1997

Mr. LINDER. Mr. Speaker, by direction of the Committee on Rules, I call up House Resolution 451 and ask for its immediate consideration.

The Clerk read the resolution, as follows:

H. RES. 451

Resolved, That at any time after the adoption of this resolution the Speaker may, pursuant to clause 1(b) of rule XXIII, declare the

House resolved into the Committee of the Whole House on the state of the Union for consideration of the bill (H.R. 3603) making appropriations for Agriculture, Rural Development, Food and Drug Administration, and Related Agencies programs for the fiscal year ending September 30, 1997, and for other purposes. The first reading of the bill shall be dispensed with. Points of order against consideration of the bill for failure to comply with clause 2(l)(6) of rule XI, clause 7 of rule XXI, or section 302(c) of the Congressional Budget Act of 1974 are waived. General debate shall be confined to the bill and shall not exceed one hour equally divided and controlled by the chairman and ranking minority member of the Committee on Appropriations. After general debate the bill shall be considered for amendment under the five-minute rule. Points of order against provisions in the bill for failure to comply with clause 2 or 6 of rule XXI are waived. During consideration of the bill for amendment, the Chairman of the Committee of the Whole may accord priority in recognition on the basis of whether the Member offering an amendment has caused it to be printed in the portion of the Congressional Record designated for that purpose in clause 6 of rule XXIII. Amendments so printed shall be considered as read. The Chairman of the Committee of the Whole may postpone until a time during further consideration in the Committee of the Whole a request for a recorded vote on any amendment. The Chairman of the Committee of the Whole may reduce to not less than five minutes the time for voting by electronic device on any postponed question that immediately follows another vote by electronic device without intervening business, provided that the time for voting by electronic device on the first in any series of questions shall be not less than fifteen minutes. After the reading of the final lines of the bill, a motion that the Committee of the Whole rise and report the bill to the House with such amendments as may have been adopted shall, if offered by the majority leader or a designee, have precedence over a motion to amend. At the conclusion of consideration of the bill for amendment the Committee shall rise and report to the House with such amendments as may have been adopted. The previous question shall be considered as ordered on the bill and amendments thereto to final passage without intervening motion except one motion to recommit with or without instructions.

SEC. 2. During consideration of H.R. 3603 pursuant to the first section of this resolution, the appropriate allocation of new discretionary budget authority within the meaning of section 302(f)(1) of the Congressional Budget Act of 1974 shall be \$12,802,000,000. The corresponding level of budget outlays shall be \$13,349,000,000.

The SPEAKER pro tempore (Mr. HEFLEY). The gentleman from Georgia is recognized for 1 hour.

Mr. LINDER. Mr. Speaker, for the purpose of debate only, I yield the customary 30 minutes to the gentleman from Ohio [Mr. HALL], pending which I yield myself such time as I may consume. During consideration of this resolution, all time yielded is for the purpose of debate only.

(Mr. LINDER asked and was given permission to revise and extend his remarks and include extraneous material.)

Mr. LINDER. Mr. Speaker, House Resolution 451 is an open rule providing for consideration of H.R. 3603, the

Agriculture, Rural Development, Food and Drug Administration and related agencies appropriations bill for fiscal year 1997.

The rule provides for 1 hour of general debate divided equally between the chairman and ranking minority member of the Committee on Appropriations.

The rule waives clause 2(l)(6) of rule 11, clause 7 of rule 21, or section 302(c) of the Budget Act against consideration of the bill. The rule also waives clause 2 of rule 21—which prohibits unauthorized appropriations and legislation on an appropriations bill—and waives clause 6 of rule 21—which prohibits reappropriating unexpended balances of appropriations in general appropriations bills—against provisions of the bill.

Under the conditions of House Resolution 451, after the reading of the final lines of the bill, a motion to rise, if offered by the majority leader or his designee, will have precedence over a motion to amend.

Mr. Speaker, this rule continues two new approaches on appropriations bills that were implemented during last year's appropriations process. First, the rule accords priority in recognition to Members who have preprinted their amendments in the CONGRESSIONAL RECORD. The rule does not require preprinting, but simply encourages Members to take advantage of the option in order to facilitate consideration of amendments on the House floor and to inform Members of the details of pending amendments.

Second, House Resolution 451 provides that the Chairman of the Committee of the Whole may postpone recorded votes on any amendment and that the Chairman may reduce voting time on postponed questions to 5 minutes, provided that the vote immediately follow another recorded vote and that the voting time on the first in a series of votes is not less than 15 minutes. This will provide a more definite voting schedule for all Members and hopefully will help guarantee the timely completion of the appropriations bills.

House Resolution 451 also provides for one motion to recommit, with or without instructions, as is the right of the minority Members of the House. Finally, in section 2 of the rule, House Resolution 451 provides that the section 602(b) allocations in the budget resolution conference report will be in effect for the consideration of this legislation.

Mr. Speaker, House Resolution 451 is a typical open rule to be considered for general appropriations bills. This rule does not restrict the normal open amending process in any way and any amendments that comply with the standing rules of the House may be offered for consideration. I know of a number of Members who wish to modify the bill through the amendment process, and I look forward to a thorough debate on those measures. While

a vast number of amendments is not expected, the rule permits those Members who have amendments every opportunity to offer them.

H.R. 3603 appropriates a total of \$53 million, which is \$10.3 billion less than was appropriated last year and is \$5.8 billion less than the amount requested by the President. The Appropriations Committee has once again had to balance a wide array of interests and make tough choices with scarce resources.

Specifically, the bill provides \$8.7 billion for child nutrition programs which is \$706 million more than last year and \$3.7 billion in funding for the special supplemental nutrition program for women, infants, and children. It also provides \$768 million for conservation programs, \$1.87 billion for rural economic and community development programs, \$27.6 billion for the food

stamp program, and \$7.41 billion for agricultural programs. It is also important to note that the appropriations and authorizing committees provided full freedom to farm contract funding.

I also wish to note that, under title 6 funding for the Food and Drug Administration, the Appropriations Committee has redirected funds from program management to assist with the medical device approval process. For some time, the FDA has not met its deadlines for approval of some food additive petitions, drugs and medical devices and I hope that we have sent the message that this Congress expects the FDA to meet their statutory approval requirements.

As we work to get our fiscal house in order, we must ensure that all funding is spent efficiently and where it is needed most. This bill achieves this goal. Notwithstanding the constraints

we now face after decades of fiscal irresponsibility, H.R. 3603 effectively funds programs for food safety, human nutrition, rural development, environmental conservation and agricultural research. In terms of our agricultural base, we must assure the well-being of our farmers, the health and nutrition of our citizens and the state of the environment. This bill responsibly maintains functions that are crucial to the health and safety of the American consumer and the future success of this Nation's farming communities.

H.R. 3603 was favorably reported out of the Committee on Appropriations, as was the open rule by the Rules Committee. I urge my colleagues to support the rule so that we may proceed with general debate and consideration of the merits of the bill.

Mr. Speaker, I submit the following material for the RECORD:

THE AMENDMENT PROCESS UNDER SPECIAL RULES REPORTED BY THE RULES COMMITTEE,¹ 103D CONGRESS V. 104TH CONGRESS

[As of June 10, 1996]

| Rule type | 103d Congress | | 104th Congress | |
|---|-----------------|------------------|-----------------|------------------|
| | Number of rules | Percent of total | Number of rules | Percent of total |
| Open/Modified-open ² | 46 | 44 | 72 | 59 |
| Structured/Modified Closed ³ | 49 | 47 | 33 | 27 |
| Closed ⁴ | 9 | 9 | 17 | 14 |
| Total | 104 | 100 | 122 | 100 |

¹ This table applies only to rules which provide for the original consideration of bills, joint resolutions or budget resolutions and which provide for an amendment process. It does not apply to special rules which only waive points of order against appropriations bills which are already privileged and are considered under an open amendment process under House rules.

² An open rule is one under which any Member may offer a germane amendment under the five-minute rule. A modified open rule is one under which any Member may offer a germane amendment under the five-minute rule subject only to an overall time limit on the amendment process and/or a requirement that the amendment be preprinted in the Congressional Record.

³ A structured or modified closed rule is one under which the Rules Committee limits the amendments that may be offered only to those amendments designated in the special rule or the Rules Committee report to accompany it, or which preclude amendments to a particular portion of a bill, even though the rest of the bill may be completely open to amendment.

⁴ A closed rule is one under which no amendments may be offered (other than amendments recommended by the committee in reporting the bill).

SPECIAL RULES REPORTED BY THE RULES COMMITTEE, 104TH CONGRESS

[As of June 10, 1996]

| H. Res. No. (Date rept.) | Rule type | Bill No. | Subject | Disposition of rule |
|--------------------------|-----------|-----------------|---|---------------------------------------|
| H. Res. 38 (1/18/95) | O | H.R. 5 | Unfunded Mandate Reform | A: 350-71 (1/19/95). |
| H. Res. 44 (1/24/95) | MC | H. Con. Res. 17 | Social Security | A: 255-172 (1/25/95). |
| H. Res. 51 (1/31/95) | O | H.J. Res. 1 | Balanced Budget Amdt | |
| H. Res. 52 (1/31/95) | O | H.R. 101 | Land Transfer, Taos Pueblo Indians | A: voice vote (2/1/95). |
| H. Res. 53 (1/31/95) | O | H.R. 400 | Land Exchange, Arctic Nat'l Park and Preserve | A: voice vote (2/1/95). |
| H. Res. 54 (1/31/95) | O | H.R. 440 | Land Conveyance, Butte County, Calif | A: voice vote (2/1/95). |
| H. Res. 55 (2/1/95) | O | H.R. 2 | Line Item Veto | A: voice vote (2/2/95). |
| H. Res. 60 (2/6/95) | O | H.R. 665 | Victim Restitution | A: voice vote (2/7/95). |
| H. Res. 61 (2/6/95) | O | H.R. 666 | Exclusionary Rule Reform | A: voice vote (2/7/95). |
| H. Res. 63 (2/8/95) | MO | H.R. 667 | Violent Criminal Incarceration | A: voice vote (2/9/95). |
| H. Res. 69 (2/9/95) | O | H.R. 668 | Criminal Alien Deportation | A: voice vote (2/10/95). |
| H. Res. 79 (2/10/95) | MO | H.R. 728 | Law Enforcement Block Grants | A: voice vote (2/13/95). |
| H. Res. 83 (2/13/95) | MO | H.R. 7 | National Security Revitalization | PO: 229-199; A: 227-197 (2/15/95). |
| H. Res. 88 (2/16/95) | MC | H.R. 831 | Health Insurance Deductibility | PO: 230-191; A: 229-188 (2/21/95). |
| H. Res. 91 (2/21/95) | O | H.R. 830 | Paperwork Reduction Act | A: voice vote (2/22/95). |
| H. Res. 92 (2/21/95) | MC | H.R. 889 | Defense Supplemental | A: 282-144 (2/22/95). |
| H. Res. 93 (2/22/95) | MO | H.R. 450 | Regulatory Transition Act | A: 252-175 (2/23/95). |
| H. Res. 96 (2/24/95) | MO | H.R. 1022 | Risk Assessment | A: 253-165 (2/27/95). |
| H. Res. 100 (2/27/95) | O | H.R. 926 | Regulatory Reform and Relief Act | A: voice vote (2/28/95). |
| H. Res. 101 (2/28/95) | MO | H.R. 925 | Private Property Protection Act | A: 271-151 (3/2/95). |
| H. Res. 103 (3/3/95) | MO | H.R. 1058 | Securities Litigation Reform | |
| H. Res. 104 (3/3/95) | MO | H.R. 988 | Attorney Accountability Act | |
| H. Res. 105 (3/6/95) | MO | | | A: voice vote (3/6/95). |
| H. Res. 108 (3/7/95) | Debate | H.R. 956 | Product Liability Reform | A: 257-155 (3/7/95). |
| H. Res. 109 (3/8/95) | MC | | | A: voice vote (3/8/95). |
| H. Res. 115 (3/14/95) | MO | H.R. 1159 | Making Emergency Supp. Approps | PO: 234-191; A: 247-181 (3/9/95). |
| H. Res. 116 (3/15/95) | MC | H.J. Res. 73 | Term Limits Const. Amdt | A: 242-190 (3/15/95). |
| H. Res. 117 (3/16/95) | Debate | H.R. 4 | Personal Responsibility Act of 1995 | A: voice vote (3/28/95). |
| H. Res. 119 (3/21/95) | MC | | | A: voice vote (3/21/95). |
| H. Res. 125 (4/3/95) | O | H.R. 1271 | Family Privacy Protection Act | A: 217-211 (3/22/95). |
| H. Res. 126 (4/3/95) | O | H.R. 660 | Older Persons Housing Act | A: 423-1 (4/4/95). |
| H. Res. 128 (4/4/95) | MC | H.R. 1215 | Contract With America Tax Relief Act of 1995 | A: voice vote (4/6/95). |
| H. Res. 130 (4/5/95) | MC | H.R. 483 | Medicare Select Expansion | A: 228-204 (4/5/95). |
| H. Res. 136 (5/1/95) | O | H.R. 655 | Hydrogen Future Act of 1995 | A: 253-172 (4/6/95). |
| H. Res. 139 (5/3/95) | O | H.R. 1361 | Coast Guard Auth. FY 1996 | A: voice vote (5/2/95). |
| H. Res. 140 (5/9/95) | O | H.R. 961 | Clean Water Amendments | A: voice vote (5/9/95). |
| H. Res. 144 (5/11/95) | O | H.R. 535 | Fish Hatchery—Arkansas | A: 414-4 (5/10/95). |
| H. Res. 145 (5/11/95) | O | H.R. 584 | Fish Hatchery—Iowa | A: voice vote (5/15/95). |
| H. Res. 146 (5/11/95) | O | H.R. 614 | Fish Hatchery—Minnesota | A: voice vote (5/15/95). |
| H. Res. 149 (5/16/95) | MC | H. Con. Res. 67 | Budget Resolution FY 1996 | PO: 252-170; A: 255-168 (5/17/95). |
| H. Res. 155 (5/22/95) | MO | H.R. 1561 | American Overseas Interests Act | A: 233-176 (5/23/95). |
| H. Res. 164 (6/8/95) | MC | H.R. 1530 | Nat. Defense Auth. FY 1996 | PO: 225-191; A: 233-183 (6/13/95). |
| H. Res. 167 (6/15/95) | O | H.R. 1817 | MillCon Appropriations FY 1996 | PO: 223-180; A: 245-155 (6/16/95). |
| H. Res. 169 (6/19/95) | MC | H.R. 1854 | Leg. Branch Approps. FY 1996 | PO: 232-196; A: 236-191 (6/20/95). |
| H. Res. 170 (6/20/95) | O | H.R. 1868 | For. Ops. Approps. FY 1996 | PO: 221-178; A: 217-175 (6/22/95). |
| H. Res. 171 (6/22/95) | O | H.R. 1905 | Energy & Water Approps. FY 1996 | A: voice vote (7/12/95). |
| H. Res. 173 (6/27/95) | C | H.J. Res. 79 | Flag Constitutional Amendment | PO: 258-170; A: 271-152 (6/28/95). |
| H. Res. 176 (6/28/95) | MC | H.R. 1944 | Emer. Supp. Approps | PO: 236-194; A: 234-192 (6/29/95). |
| H. Res. 185 (7/11/95) | O | H.R. 1977 | Interior Approps. FY 1996 | PO: 235-193; D: 192-238 (7/12/95). |
| H. Res. 187 (7/12/95) | O | H.R. 1977 | Interior Approps. FY 1996 #2 | PO: 230-194; A: 229-195 (7/13/95). |
| H. Res. 188 (7/12/95) | O | H.R. 1976 | Agriculture Approps. FY 1996 | PO: 242-185; A: voice vote (7/18/95). |
| H. Res. 190 (7/17/95) | O | H.R. 2020 | Treasury/Postal Approps. FY 1996 | PO: 232-192; A: voice vote (7/18/95). |

SPECIAL RULES REPORTED BY THE RULES COMMITTEE, 104TH CONGRESS—Continued

[As of June 10, 1996]

| H. Res. No. (Date rept.) | Rule type | Bill No. | Subject | Disposition of rule |
|--------------------------|-----------|------------------|---|---------------------------------------|
| H. Res. 193 (7/19/95) | C | H.J. Res. 96 | Disapproval of MFN to China | A: voice vote (7/20/95). |
| H. Res. 194 (7/19/95) | O | H.R. 2002 | Transportation Approps. FY 1996 | PQ: 217–202 (7/21/95). |
| H. Res. 197 (7/21/95) | O | H.R. 70 | Exports of Alaskan Crude Oil | A: voice vote (7/24/95). |
| H. Res. 198 (7/21/95) | O | H.R. 2076 | Commerce, State Approps. FY 1996 | A: voice vote (7/25/95). |
| H. Res. 201 (7/25/95) | O | H.R. 2099 | VA/HUD Approps. FY 1996 | A: 230–189 (7/25/95). |
| H. Res. 204 (7/28/95) | MC | S. 21 | Terminating U.S. Arms Embargo on Bosnia | A: voice vote (8/1/95). |
| H. Res. 205 (7/28/95) | O | H.R. 2126 | Defense Approps. FY 1996 | A: 409–1 (7/31/95). |
| H. Res. 207 (8/1/95) | MC | H.R. 1555 | Communications Act of 1995 | A: 255–156 (8/2/95). |
| H. Res. 208 (8/1/95) | O | H.R. 2127 | Labor, HHS Approps. FY 1996 | A: 323–104 (8/2/95). |
| H. Res. 215 (9/7/95) | O | H.R. 1594 | Economically Targeted Investments | A: voice vote (9/12/95). |
| H. Res. 216 (9/7/95) | MO | H.R. 1655 | Intelligence Authorization FY 1996 | A: voice vote (9/12/95). |
| H. Res. 218 (9/12/95) | O | H.R. 1162 | Deficit Reduction Lockbox | A: voice vote (9/13/95). |
| H. Res. 219 (9/12/95) | O | H.R. 1670 | Federal Acquisition Reform Act | A: 414–0 (9/13/95). |
| H. Res. 222 (9/18/95) | O | H.R. 1617 | CAREERS Act | A: 388–2 (9/19/95). |
| H. Res. 224 (9/19/95) | O | H.R. 2274 | Natl. Highway System | PQ: 241–173 A: 375–39–1 (9/20/95). |
| H. Res. 225 (9/19/95) | MC | H.R. 927 | Cuban Liberty & Dem. Solidarity | A: 304–118 (9/20/95). |
| H. Res. 226 (9/21/95) | O | H.R. 743 | Team Act | A: 344–66–1 (9/27/95). |
| H. Res. 227 (9/21/95) | O | H.R. 1170 | 3-Judge Court | A: voice vote (9/28/95). |
| H. Res. 228 (9/21/95) | O | H.R. 1601 | Internatl. Space Station | A: voice vote (9/27/95). |
| H. Res. 230 (9/27/95) | C | H.J. Res. 108 | Continuing Resolution FY 1996 | A: voice vote (9/28/95). |
| H. Res. 234 (9/29/95) | O | H.R. 2405 | Omnibus Science Auth. | A: voice vote (10/11/95). |
| H. Res. 237 (10/17/95) | MC | H.R. 2259 | Disapprove Sentencing Guidelines | A: voice vote (10/18/95). |
| H. Res. 238 (10/18/95) | MC | H.R. 2425 | Medicare Preservation Act | PQ: 231–194 A: 227–192 (10/19/95). |
| H. Res. 239 (10/19/95) | C | H.R. 2492 | Leg. Branch Approps | PQ: 235–184 A: voice vote (10/31/95). |
| H. Res. 245 (10/25/95) | MC | H. Con. Res. 109 | Social Security Earnings Reform | PQ: 228–191 A: 235–185 (10/26/95). |
| | | H.R. 2491 | Seven-Year Balanced Budget | |
| H. Res. 251 (10/31/95) | C | H.R. 1833 | Partial Birth Abortion Ban | A: 237–190 (11/1/95). |
| H. Res. 252 (10/31/95) | MO | H.R. 2546 | D.C. Approps. | A: 241–181 (11/1/95). |
| H. Res. 257 (11/7/95) | C | H.J. Res. 115 | Cont. Res. FY 1996 | A: 216–210 (11/8/95). |
| H. Res. 258 (11/8/95) | MC | H.R. 2586 | Debt Limit | A: 220–200 (11/10/95). |
| H. Res. 259 (11/9/95) | O | H.R. 2539 | ICC Termination Act | A: voice vote (11/14/95). |
| H. Res. 262 (11/9/95) | C | H.R. 2586 | Increase Debt Limit | A: 220–185 (11/10/95). |
| H. Res. 269 (11/15/95) | O | H.R. 2564 | Lobbying Reform | A: voice vote (11/16/95). |
| H. Res. 270 (11/15/95) | C | H.J. Res. 122 | Further Cont. Resolution | A: 249–176 (11/15/95). |
| H. Res. 273 (11/16/95) | MC | H.R. 2606 | Prohibition on Funds for Bosnia | A: 239–181 (11/17/95). |
| H. Res. 284 (11/29/95) | O | H.R. 1788 | Amtrak Reform | A: voice vote (11/30/95). |
| H. Res. 287 (11/30/95) | O | H.R. 1350 | Maritime Security Act | A: voice vote (12/6/95). |
| H. Res. 293 (12/7/95) | C | H.R. 2621 | Protect Federal Trust Funds | PQ: 223–183 A: 228–184 (12/14/95). |
| H. Res. 303 (12/13/95) | O | H.R. 1745 | Utah Public Lands | PQ: 221–197 A: voice vote (5/15/96). |
| H. Res. 309 (12/18/95) | C | H. Con. Res. 122 | Budget Res. W/President | PQ: 230–188 A: 229–189 (12/19/95). |
| H. Res. 313 (12/19/95) | O | H.R. 558 | Texas Low-Level Radioactive | A: voice vote (12/20/95). |
| H. Res. 323 (12/21/95) | C | H.R. 2677 | Natl. Parks & Wildlife Refuge | Tabled (2/28/96). |
| H. Res. 366 (2/27/96) | MC | H.R. 2854 | Farm Bill | PQ: 228–182 A: 244–168 (2/28/96). |
| H. Res. 368 (2/28/96) | O | H.R. 994 | Small Business Growth | Tabled (4/17/96). |
| H. Res. 371 (3/6/96) | C | H.R. 3021 | Debt Limit Increase | A: voice vote (3/7/96). |
| H. Res. 372 (3/6/96) | MC | H.R. 3019 | Cont. Approps. FY 1996 | PQ: voice vote A: 235–175 (3/7/96). |
| H. Res. 380 (3/12/96) | C | H.R. 2703 | Effective Death Penalty | A: 251–157 (3/13/96). |
| H. Res. 384 (3/14/96) | MC | H.R. 2202 | Immigration | PQ: 233–152 A: voice vote (3/19/96). |
| H. Res. 386 (3/20/96) | C | H.J. Res. 165 | Further Cont. Approps | PQ: 234–187 A: 237–183 (3/21/96). |
| H. Res. 388 (3/21/96) | C | H.R. 125 | Gun Crime Enforcement | A: 244–166 (3/22/96). |
| H. Res. 391 (3/27/96) | C | H.R. 3136 | Contract w/America Advancement | PQ: 232–180 A: 232–177, (3/28/96). |
| H. Res. 392 (3/27/96) | MC | H.R. 3103 | Health Coverage Affordability | PQ: 229–186 A: Voice Vote (3/29/96). |
| H. Res. 395 (3/29/96) | MC | H.J. Res. 159 | Tax Limitation Const. Amdmt. | PQ: 232–168 A: 234–162 (4/15/96). |
| H. Res. 396 (3/29/96) | O | H.R. 842 | Truth in Budgeting Act | A: voice vote (4/17/96). |
| H. Res. 409 (4/23/96) | O | H.R. 2715 | Paperwork Elimination Act | A: voice vote (4/24/96). |
| H. Res. 410 (4/23/96) | O | H.R. 1675 | Natl. Wildlife Refuge | A: voice vote (4/24/96). |
| H. Res. 411 (4/23/96) | C | H.J. Res. 175 | Further Cont. Approps. FY 1996 | A: voice vote (4/24/96). |
| H. Res. 418 (4/30/96) | O | H.R. 2641 | U.S. Marshals Service | PQ: 219–203 A: voice vote (5/1/96). |
| H. Res. 419 (4/30/96) | O | H.R. 2149 | Ocean Shipping Reform | A: 422–0 (5/1/96). |
| H. Res. 421 (5/2/96) | O | H.R. 2974 | Crimes Against Children & Elderly | A: voice vote (5/7/96). |
| H. Res. 422 (5/2/96) | O | H.R. 3120 | Witness & Jury Tampering | A: voice vote (5/7/96). |
| H. Res. 426 (5/7/96) | O | H.R. 2406 | U.S. Housing Act of 1996 | PQ: 218–208 A: voice vote (5/8/96). |
| H. Res. 427 (5/7/96) | O | H.R. 3322 | Omnibus Civilian Science Auth. | A: voice vote (5/9/96). |
| H. Res. 428 (5/7/96) | MC | H.R. 3286 | Adoption Promotion & Stability | A: voice vote (5/9/96). |
| H. Res. 430 (5/9/96) | S | H.R. 3230 | DoD Auth. FY 1997 | A: 235–149 (5/10/96). |
| H. Res. 435 (5/15/96) | MC | H. Con. Res. 178 | Con. Res. on the Budget, 1997 | PQ: 227–196 A: voice vote (5/16/96). |
| H. Res. 436 (5/16/96) | C | H.R. 3415 | Repeal 4.3 cent fuel tax | PQ: 221–181 A: voice vote (5/21/96). |
| H. Res. 437 (5/16/96) | MO | H.R. 3259 | Intell. Auth. FY 1997 | A: voice vote (5/21/96). |
| H. Res. 438 (5/16/96) | MC | H.R. 3144 | Defend America Act | |
| H. Res. 440 (5/21/96) | MC | H.R. 3448 | Small Bus. Job Protection | A: 219–211 (5/22/96). |
| | MC | H.R. 1227 | Employee Commuting Flexibility | |
| H. Res. 442 (5/29/96) | O | H.R. 3517 | Mil. Const. Approps. FY 1997 | A: voice vote (5/30/96). |
| H. Res. 445 (5/30/96) | O | H.R. 3540 | For. Ops. Approps. FY 1997 | A: voice vote (6/5/96). |
| H. Res. 446 (6/5/96) | MC | H.R. 3562 | WI Works Waiver Approval | A: 363–59 (6/6/96). |
| H. Res. 448 (6/6/96) | MC | H.R. 2754 | Shipbuilding Trade Agreement | |
| H. Res. 450 (6/10/96) | O | H.R. 3603 | Agriculture Appropriations, FY 1997 | |

Codes: O=open rule; MO=modified open rule; MC=modified closed rule; S/C=structured/closed rule; A=adoption vote; D=defeated; PQ=previous question vote. Source: Notices of Action Taken, Committee on Rules, 104th Congress.

Mr. LINDER. Mr. Speaker, I reserve the balance of my time.

Mr. HALL of Ohio. Mr. Speaker, I yield myself such time as I may consume and I thank my colleague from Georgia, Mr. LINDER, for yielding me the time.

(Mr. HALL of Ohio asked and was given permission to revise and extend his remarks and include extraneous material.)

Mr. HALL of Ohio. Mr. Speaker, House Resolution 451 is an open rule which will allow full and fair debate on H.R. 3603, a bill appropriating \$52.7 billion in fiscal year 1997 for agriculture, rural development, Food and Drug Administration, and related agencies.

As my colleague from Georgia has described, this rule provides 1 hour of general debate, equally divided and

controlled by the chairman and ranking minority member of the Committee on Appropriations.

Under this rule, germane amendments will be allowed under the 5-minute rule, the normal amending process in the House. All Members, on both sides of the aisle, will have the opportunity to offer amendments.

The Rules Committee reported the rule by a voice vote.

I recognize that the Appropriations Committee was forced to make difficult choices in allocating a shrinking pie. However, I am disturbed with the levels appropriated under title II of Public Law 480 Food for Peace Program which provides American-grown food to foreign countries to combat hunger and malnutrition.

With the greatest agricultural productivity in the world, the United States is the best positioned nation to provide international food aid. However, since 1993, the quantity of U.S. food shipped to hungry people of the world has already been cut in half. As the United States has backed away from its responsibility, so have other donor nations.

The committee approved the President's request of \$837 million for this program, which is an increase of \$16 million over last year's level. However, because grain price increases exceed the funding increase, the result will severely erode the purchasing power of Food for Peace and drive down to record lows the amount of food that we send to poor countries.

The money in this bill for title II will only purchase an estimated 1.8 million metric tons, falling well short of the 2.25 million metric ton minimum floor level authorized in the 1995 farm bill. This represents a meager 23 percent of the amount shipped only 4 years earlier.

I want to stress that the money is used to purchase American-grown commodities. Thus, this program has a direct benefit to our own farmers, processors, shippers, ports, baggers, fortifiers, and workers.

The prospect of any further cuts in U.S. food assistance is especially alarming in light of recent reports from the Department of Agriculture and the U.N.'s Food and Agriculture Organization that point to a looming gap between food needs and supplies. Conditions in Africa are especially alarming, with an estimated 22 million people facing a food emergency and 9 million at risk of malnutrition in east Africa alone.

During the Rules Committee consideration of this bill, I requested a waiver to offer an amendment that would have permitted a transfer of money from the Export Enhancement Program to the Food for Peace Program at the discretion of the Agriculture Secretary. My proposed amendment was similar to a provision in the farm bill that was adopted on the House floor last year, but that was later dropped in conference. The amendment would not require any program to be cut. However, the committee rejected my request.

Mr. Speaker, I am disappointed that I will not have an opportunity to offer my amendment. I will continue to look for a way to at least maintain the amount of food aid we give to poor countries because I believe that we have a moral responsibility as a world leader, because I believe that our Food for Peace Program helps American farmers and has the support of the American people, and because I know this program means the difference between life and death for millions of people.

Unless more funds can be added to this account, the United States will be unable to respond to food emergencies around the globe and many could die. Our Nation has the power to avert this tragedy.

I am frustrated that we refuse to use that power to save lives.

□ 1600

Mr. Speaker, I reserve the balance of my time.

Mr. LINDER. Mr. Speaker, I yield 2 minutes to the gentleman from Florida [Mr. GOSS], a colleague on the Committee on Rules.

(Mr. GOSS asked and was given permission to revise and extend his remarks.)

Mr. GOSS. Mr. Speaker, I thank my friend from Tucker, GA, for yielding me this time. I rise in strong support of this fair and open rule. When it comes to the core congressional responsibility of spending, and savings, Americans' tax dollars, it is vital that all Members have the opportunity for direct input.

It is through open rules that we provide this opportunity to those Members who do not sit on the Appropriations Committee, and I am pleased to note that our record for rules on appropriations bills this year is 100 percent open.

Mr. Speaker, this Congress' record on restoring fiscal responsibility is also impressive. It is hard to believe that just 2 years ago our congressional budgets never sought to reach balance—now we are on a glidepath to balance the budget by 2002. It hasn't been easy to do; we've met with strong resistance from the White House and others, but we have persisted and I applaud Chairman LIVINGSTON and the Appropriations Committee for having the strength and the courage to stay the course. Of course, there will always be areas of disagreement over specific issues, and the bill before us today—the agriculture appropriations bill—has its share of controversial provisions. Under this open rule, I look forward to a full debate on all of these important spending decisions. I urge my colleagues to support this rule.

Mr. HALL of Ohio. Mr. Speaker, I yield myself such time as I may consume to say that at the beginning of this Congress the Republican majority claimed the House was going to consider bills under an open process, and I would like to point out that 65 percent of the legislation this session has been considered under a restrictive process, and I include for the RECORD information regarding same.

The information referred to follows:

FLOOR PROCEDURE IN THE 104TH CONGRESS 1ST SESSION; COMPILED BY THE RULES COMMITTEE DEMOCRATS

| Bill No. | Title | Resolution No. | Process used for floor consideration | Amendments in order |
|-----------------|--|-----------------|--------------------------------------|---------------------|
| H.R. 1* | Compliance | H. Res. 6 | Closed | None. |
| H. Res. 6 | Opening Day Rules Package | H. Res. 5 | Closed | None. |
| H.R. 5* | Unfunded Mandates | H. Res. 38 | Restrictive | N/A. |
| H.J. Res. 2* | Balanced Budget | H. Res. 44 | Restrictive | 2R: 4D. |
| H. Res. 43 | Committee Hearings Scheduling | H. Res. 43 (OJ) | Restrictive | N/A. |
| H.R. 101 | To transfer a parcel of land to the Taos Pueblo Indians of New Mexico. | H. Res. 51 | Open | N/A. |
| H.R. 400 | To provide for the exchange of lands within Gates of the Arctic National Park Preserve. | H. Res. 52 | Open | N/A. |
| H.R. 440 | To provide for the conveyance of lands to certain individuals in Butte County, California. | H. Res. 53 | Open | N/A. |
| H.R. 2* | Line Item Veto | H. Res. 55 | Open | N/A. |
| H.R. 665* | Victim Restitution Act of 1995 | H. Res. 61 | Open | N/A. |
| H.R. 666* | Exclusionary Rule Reform Act of 1995 | H. Res. 63 | Open | N/A. |
| H.R. 667* | Violent Criminal Incarceration Act of 1995 | H. Res. 63 | Restrictive | N/A. |
| H.R. 668* | The Criminal Alien Deportation Improvement Act | H. Res. 69 | Open | N/A. |
| H.R. 728* | Local Government Law Enforcement Block Grants | H. Res. 79 | Restrictive | N/A. |
| H.R. 7* | National Security Revitalization Act | H. Res. 83 | Restrictive | N/A. |
| H.R. 729* | Death Penalty/Habeas | N/A | Restrictive | N/A. |
| S. 2 | Senate Compliance | N/A | Closed | None. |
| H.R. 831 | To Permanently Extend the Health Insurance Deduction for the Self-Employed. | H. Res. 88 | Restrictive | 1D. |
| H.R. 830* | The Paperwork Reduction Act | H. Res. 91 | Open | N/A. |
| H.R. 889 | Emergency Supplemental/Rescinding Certain Budget Authority | H. Res. 92 | Restrictive | 1D. |
| H.R. 450* | Regulatory Moratorium | H. Res. 93 | Restrictive | N/A. |
| H.R. 1022* | Risk Assessment | H. Res. 96 | Restrictive | N/A. |
| H.R. 926* | Regulatory Flexibility | H. Res. 100 | Open | N/A. |
| H.R. 925* | Private Property Protection Act | H. Res. 101 | Restrictive | 1D. |
| H.R. 1058* | Securities Litigation Reform Act | H. Res. 105 | Restrictive | 1D. |
| H.R. 988* | The Attorney Accountability Act of 1995 | H. Res. 104 | Restrictive | N/A. |
| H.R. 956* | Product Liability and Legal Reform Act | H. Res. 109 | Restrictive | 8D; 7R. |
| H.R. 1158 | Making Emergency Supplemental Appropriations and Rescissions | H. Res. 115 | Restrictive | N/A. |
| H.J. Res. 73* | Term Limits | H. Res. 116 | Restrictive | 1D; 3R. |
| H.R. 4* | Welfare Reform | H. Res. 119 | Restrictive | 5D; 26R. |
| H.R. 1271* | Family Privacy Act | H. Res. 125 | Open | N/A. |
| H.R. 660* | Housing for Older Persons Act | H. Res. 126 | Open | N/A. |
| H.R. 1215* | The Contract With America Tax Relief Act of 1995 | H. Res. 129 | Restrictive | 1D. |
| H.R. 483 | Medicare Select Extension | H. Res. 130 | Restrictive | 1D. |
| H.R. 655 | Hydrogen Future Act | H. Res. 136 | Open | N/A. |
| H.R. 1361 | Coast Guard Authorization | H. Res. 139 | Open | N/A. |
| H.R. 961 | Clean Water Act | H. Res. 140 | Open | N/A. |
| H.R. 535 | Coming National Fish Hatchery Conveyance Act | H. Res. 144 | Open | N/A. |
| H.R. 584 | Conveyance of the Fairport National Fish Hatchery to the State of Iowa. | H. Res. 145 | Open | N/A. |
| H.R. 614 | Conveyance of the New London National Fish Hatchery Production Facility. | H. Res. 146 | Open | N/A. |
| H. Con. Res. 67 | Budget Resolution | H. Res. 149 | Restrictive | 3D; 1R. |
| H.R. 1561 | American Overseas Interests Act of 1995 | H. Res. 155 | Restrictive | N/A. |

FLOOR PROCEDURE IN THE 104TH CONGRESS 1ST SESSION; COMPILED BY THE RULES COMMITTEE DEMOCRATS—Continued

| Bill No. | Title | Resolution No. | Process used for floor consideration | Amendments in order |
|--|--|----------------|--------------------------------------|---|
| H.R. 1530 | National Defense Authorization Act: FY 1996 | H. Res. 164 | Restrictive | 36R: 18D: 2 Bipartisan. |
| H.R. 1817 | Military Construction Appropriations: FY 1996 | H. Res. 167 | Open | N/A |
| H.R. 1854 | Legislative Branch Appropriations | H. Res. 169 | Restrictive | 5R: 4D: 2 Bipartisan. |
| H.R. 1868 | Foreign Operations Appropriations | H. Res. 170 | Open | N/A |
| H.R. 1905 | Energy & Water Appropriations | H. Res. 171 | Open | N/A |
| H.J. Res. 79 | Constitutional Amendment to Permit Congress and States to Prohibit the Physical Desecration of the American Flag. | H. Res. 173 | Closed | N/A |
| H.R. 1944 | Recissions Bill | H. Res. 175 | Restrictive | N/A |
| H.R. 1868 (2nd rule) | Foreign Operations Appropriations | H. Res. 177 | Restrictive | N/A |
| H.R. 1977 *Rule Defeated* | Interior Appropriations | H. Res. 185 | Open | N/A |
| H.R. 1977 | Interior Appropriations | H. Res. 187 | Open | N/A |
| H.R. 1976 | Agriculture Appropriations | H. Res. 188 | Open | N/A |
| H.R. 1977 (3rd rule) | Interior Appropriations | H. Res. 189 | Restrictive | N/A |
| H.R. 2020 | Treasury Postal Appropriations | H. Res. 190 | Open | N/A |
| H.J. Res. 96 | Disapproving MFN for China | H. Res. 193 | Restrictive | N/A |
| H.R. 2002 | Transportation Appropriations | H. Res. 194 | Open | N/A |
| H.R. 70 | Exports of Alaskan North Slope Oil | H. Res. 197 | Open | N/A |
| H.R. 2076 | Commerce, Justice Appropriations | H. Res. 198 | Open | N/A |
| H.R. 2099 | VA/HUD Appropriations | H. Res. 201 | Open | N/A |
| S. 21 | Termination of U.S. Arms Embargo on Bosnia | H. Res. 204 | Restrictive | 1D. |
| H.R. 2126 | Defense Appropriations | H. Res. 205 | Open | N/A |
| H.R. 1555 | Communications Act of 1995 | H. Res. 207 | Restrictive | 2R/3D/3 Bi- partisan. |
| H.R. 2127 | Labor/HHS Appropriations Act | H. Res. 208 | Open | N/A |
| H.R. 1594 | Economically Targeted Investments | H. Res. 215 | Open | N/A |
| H.R. 1655 | Intelligence Authorization | H. Res. 216 | Restrictive | N/A |
| H.R. 1162 | Deficit Reduction Lock Box | H. Res. 218 | Open | N/A |
| H.R. 1670 | Federal Acquisition Reform Act of 1995 | H. Res. 219 | Open | N/A |
| H.R. 1617 | To Consolidate and Reform Workforce Development and Literacy Programs Act (CAREERS). | H. Res. 222 | Open | N/A |
| H.R. 2274 | National Highway System Designation Act of 1995 | H. Res. 224 | Open | N/A |
| H.R. 927 | Cuban Liberty and Democratic Solidarity Act of 1995 | H. Res. 225 | Restrictive | 2R/2D. |
| H.R. 743 | The Teamwork for Employees and Managers Act of 1995 | H. Res. 226 | Open | N/A |
| H.R. 1170 | 3-Judge Court for Certain Injunctions | H. Res. 227 | Open | N/A |
| H.R. 1601 | International Space Station Authorization Act of 1995 | H. Res. 228 | Open | N/A |
| H.J. Res. 108 | Making Continuing Appropriations for FY 1996 | H. Res. 230 | Closed | N/A |
| H.R. 2405 | Omnibus Civilian Science Authorization Act of 1995 | H. Res. 234 | Open | N/A |
| H.R. 2259 | To Disapprove Certain Sentencing Guideline Amendments | H. Res. 237 | Restrictive | 1D. |
| H.R. 2425 | Medicare Preservation Act | H. Res. 238 | Restrictive | 1D. |
| H.R. 2492 | Legislative Branch Appropriations Bill | H. Res. 239 | Restrictive | N/A |
| H.R. 2491 | 7 Year Balanced Budget Reconciliation Social Security Earnings Test Reform. | H. Res. 245 | Restrictive | 1D. |
| H. Con. Res. 109 | Partial Birth Abortion Ban Act of 1995 | H. Res. 251 | Closed | N/A |
| H.R. 1833 | D.C. Appropriations FY 1996 | H. Res. 252 | Restrictive | N/A |
| H.R. 2546 | Further Continuing Appropriations for FY 1996 | H. Res. 257 | Closed | N/A |
| H.J. Res. 115 | Temporary Increase in the Statutory Debt Limit | H. Res. 258 | Restrictive | 5R. |
| H.R. 2586 | ICC Termination | H. Res. 259 | Open | N/A |
| H.J. Res. 115 | Further Continuing Appropriations for FY 1996 | H. Res. 261 | Closed | N/A |
| H.R. 2586 | Temporary Increase in the Statutory Limit on the Public Debt | H. Res. 262 | Closed | N/A |
| H. Res. 250 | House Gift Rule Reform | H. Res. 268 | Closed | 2R. |
| H.R. 2564 | Lobbying Disclosure Act of 1995 | H. Res. 269 | Open | N/A |
| H.R. 2606 | Prohibition on Funds for Bosnia Deployment | H. Res. 273 | Restrictive | N/A |
| H.R. 1788 | Amtrak Reform and Privatization Act of 1995 | H. Res. 289 | Open | N/A |
| H.R. 1350 | Maritime Security Act of 1995 | H. Res. 287 | Open | N/A |
| H.R. 2621 | To Protect Federal Trust Funds | H. Res. 293 | Closed | N/A |
| H.R. 1745 | Utah Public Lands Management Act of 1995 | H. Res. 303 | Open | N/A |
| H. Res. 304 | Providing for Debate and Consideration of Three Measures Relating to U.S. Troop Deployments in Bosnia. | N/A | Closed | 1D: 2R. |
| H. Res. 309 | Revised Budget Resolution | H. Res. 309 | Closed | N/A |
| H.R. 558 | Texas Low-Level Radioactive Waste Disposal Compact Consent Act .. | H. Res. 313 | Open | N/A |
| H.R. 2677 | The National Parks and National Wildlife Refuge Systems Freedom Act of 1995. | H. Res. 323 | Closed | N/A |
| PROCEDURE IN THE 104TH CONGRESS 2D SESSION | | | | |
| H.R. 1643 | To authorize the extension of nondiscriminatory treatment (MFN) to the products of Bulgaria. | H. Res. 334 | Closed | N/A |
| H.J. Res. 134 | Making continuing appropriations/establishing procedures making the transmission of the continuing resolution H.J. Res. 134. | H. Res. 336 | Closed | N/A |
| H. Con. Res. 131 | Conveyance of National Marine Fisheries Service Laboratory at Gloucester, Massachusetts. | H. Res. 338 | Closed | N/A |
| H.R. 2924 | Social Security Guarantee Act | H. Res. 355 | Closed | N/A |
| H.R. 2854 | The Agricultural Market Transition Program | H. Res. 366 | Restrictive | 5D: 9R: 2 Bipartisan. |
| H.R. 994 | Regulatory Sunset & Review Act of 1995 | H. Res. 368 | Open rule: Rule tabled | N/A |
| H.R. 3021 | To Guarantee the Continuing Full Investment of Social Security and Other Federal Funds in Obligations of the United States. | H. Res. 371 | Closed rule | N/A |
| H.R. 3019 | A Further Downpayment Toward a Balanced Budget | H. Res. 372 | Restrictive | 2D/2R |
| H.R. 2703 | The Effective Death Penalty and Public Safety Act of 1996 | H. Res. 380 | Restrictive | 6D: 7R: 4 Bipartisan. |
| H.R. 2202 | The Immigration and National Interest Act of 1995 | H. Res. 384 | Restrictive | 12D: 19R: 1 Bipartisan. |
| H.J. Res. 165 | Making further continuing appropriations for FY 1996 | H. Res. 386 | Closed | N/A |
| H.R. 125 | The Gun Crime Enforcement and Second Amendment Restoration Act of 1996. | H. Res. 388 | Closed | N/A |
| H.R. 3136 | The Contract With America Advancement Act of 1996 | H. Res. 391 | Closed | N/A |
| H.R. 3103 | The Health Coverage Availability and Affordability Act of 1996 | H. Res. 392 | Restrictive | N/A |
| H.J. Res. 159 | Tax Limitation Constitutional Amendment | H. Res. 395 | Restrictive | 1D |
| H.R. 842 | Truth in Budgeting Act | H. Res. 396 | Open | N/A |
| H.R. 2715 | Paperwork Elimination Act of 1996 | H. Res. 409 | Open | N/A |
| H.R. 1675 | National Wildlife Refuge Improvement Act of 1995 | H. Res. 410 | Open | N/A |
| H.J. Res. 175 | Further Continuing Appropriations for FY 1996 | H. Res. 411 | Closed | N/A |
| H.R. 2641 | United States Marshals Service Improvement Act of 1996 | H. Res. 418 | Open | N/A |
| H.R. 2149 | The Ocean Shipping Reform Act | H. Res. 419 | Open | N/A |
| H.R. 2974 | To amend the Violent Crime Control and Law Enforcement Act of 1994 to provide enhanced penalties for crimes against elderly and child victims. | H. Res. 421 | Open | N/A |
| H.R. 3120 | To amend Title 18, United States Code, with respect to witness retaliation, witness tampering and jury tampering. | H. Res. 422 | Open | N/A |
| H.R. 2406 | The United States Housing Act of 1996 | H. Res. 426 | Open | N/A |
| H.R. 3322 | Omnibus Civilian Science Authorization Act of 1996 | H. Res. 427 | Open | N/A |
| H.R. 3286 | The Adoption Promotion and Stability Act of 1996 | H. Res. 428 | Restrictive | 1D: 1R |
| H.R. 3230 | Defense Authorization Bill FY 1997 | H. Res. 430 | Restrictive | 41 amends: 20D: 17R: 4 bipartisan |
| H.R. 3415 | Repeal of the 4.3-Cent Increase in Transportation Fuel Taxes | H. Res. 436 | Closed | N/A |
| H.R. 3259 | Intelligence Authorization Act for FY 1997 | H. Res. 437 | Restrictive | N/A |
| H.R. 3144 | The Defend America Act | H. Res. 438 | Restrictive | 1D. |
| H.R. 3448/H.R. 1227 | The Small Business Job Protection Act of 1996, and The Employee Commuting Flexibility Act of 1996. | H. Res. 440 | Restrictive | 2R. |

FLOOR PROCEDURE IN THE 104TH CONGRESS 1ST SESSION; COMPILED BY THE RULES COMMITTEE DEMOCRATS—Continued

| Bill No. | Title | Resolution No. | Process used for floor consideration | Amendments in order |
|-----------|--|----------------|--------------------------------------|---------------------|
| H.R. 3517 | Military Construction Appropriations FY 1997 | H. Res. 442 | Open | N/A |
| H.R. 3540 | Foreign Operations Appropriations FY 1997 | H. Res. 445 | Open | N/A |
| H.R. 3562 | The Wisconsin Works Waiver Approval Act | H. Res. 446 | Restrictive | N/A |
| H.R. 2754 | Shipbuilding Trade Agreement Act | H. Res. 448 | Restrictive | 1R |
| H.R. 3603 | Agriculture Appropriations FY 1997 | H. Res. 451 | Open | N/A |

* Contract Bills, 67% restrictive; 33% open. ** All legislation 1st Session, 53% restrictive; 47% open. *** All legislation 2d Session, 65% restrictive; 35% open. **** All legislation 104th Congress, 57% restrictive; 43% open. ***** Restrictive rules are those which limit the number of amendments which can be offered, and include so-called modified open and modified closed rules as well as completely closed rules and rules providing for consideration in the House as opposed to the Committee of the Whole. This definition of restrictive rule is taken from the Republican chart of resolutions reported from the Rules Committee in the 103d Congress. N/A means not available.

Mr. LINDER. Mr. Speaker, I yield back the balance of my time and I move the previous question on the resolution.

The previous question was ordered.

The resolution was agreed to.

A motion to reconsider was laid on the table.

GENERAL LEAVE

Mr. SKEEN. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks on H.R. 3603 and that I may include tabular and extraneous material.

The SPEAKER pro tempore (Mr. HEFLEY). Is there objection to the request of the gentleman from New Mexico?

There was no objection.

AGRICULTURE, RURAL DEVELOPMENT, FOOD AND DRUG ADMINISTRATION, AND RELATED AGENCIES APPROPRIATIONS ACT, 1996

The SPEAKER pro tempore (Mr. HEFLEY). Pursuant to House Resolution 451 and rule XXIII, the Chair declares the House in the Committee of the Whole House on the State of the Union for the consideration of the bill, H.R. 3603.

The Chair designates the gentleman from Virginia [Mr. GOODLATTE] as Chairman of the Committee of the Whole, and requests the gentleman from Georgia [Mr. LINDER] to assume the chair temporarily.

□ 1603

IN THE COMMITTEE OF THE WHOLE

Accordingly the House resolved itself into the Committee of the Whole House on the State of the Union for the consideration of the bill (H.R. 3603) making appropriations for Agriculture, Rural Development, Food and Drug Administration, and Related Agencies programs for the fiscal year ending September 30, 1997, and for other purposes with Mr. LINDER (Chairman pro tempore) in the chair.

The Clerk read the title of the bill.

The CHAIRMAN pro tempore. Pursuant to the rule, the bill is considered as having been read the first time.

Under the rule, the gentleman from New Mexico [Mr. SKEEN] and the gentleman from Illinois [Mr. DURBIN] will each be recognized for 30 minutes.

The Chair recognizes the gentleman from New Mexico [Mr. SKEEN].

Mr. SKEEN. Mr. Chairman, I am pleased to bring before the House today

H.R. 3603, a bill making appropriations for fiscal year 1997 for Agriculture, Rural Development, Food and Drug Administration and Related Agencies.

This bill is the product of 15 days of hearings conducted in March and April. We have published seven volumes of hearing records totaling 5,775 pages, with all the budget presentations and the full testimony of 304 witnesses including 19 Members of Congress.

Mr. Chairman, the bill was voted out of the subcommittee unanimously on May 30 and from the full committee on June 6. It was filed on June 7 and the copies of the bill, as amended, and the report have been available since Monday morning.

Our original allocation required us to cut nearly \$1 billion in budget authority from \$13 billion in discretionary spending, a nearly impossible task. However, our allocation situation improved considerably up to the day of the full committee markup, making our situation still difficult but much better than the original one, and for that I want to thank the gentleman from Louisiana, Chairman LIVINGSTON, for his help and his understanding of our situation.

Mr. Chairman, I would like to make clear for the benefit of all my colleagues, because we had several inquiries today, that the extra allocation mentioned in the press this morning is already factored in our bill. No extra allocation was given to this subcommittee that was not already factored into the full committee markup last week.

The bill totals \$52.7 billion in budget authority, which is \$10.4 billion less than fiscal year 1996, and \$5.8 billion less than the administration requested. The mandatory spending total in the bill is \$39.9 billion and the discretionary is \$12.8 billion.

This bill meets our targets for both budget authority and outlays. In discretionary spending the bill reduces the budget authority by \$509 million and outlays by \$228 million from fiscal year 1996.

Our priorities for funding this year, I think, are shared by most Members of the House, regardless of party. They are nutrition, food safety, research, rural development and the maintenance of programs that keep American agriculture strong and progressive.

Like all the appropriations subcommittees, we were severely hampered by the very late arrival of the Administration's budget, and complicating our task was the fact that the Administration budget proposal did not

reflect the reality of the recently passed farm bill.

Mr. Chairman, I would like now to summarize some of the major spending and saving elements of the bill.

The reorganizing and streamlining of the Department of Agriculture, which began in the Bush administration, continues. Some 43 agencies have been reduced to 29, and the work force has been reduced by 10,000 staff years since 1993. Our bill reduced Farm Service Agency salaries by more than \$48 million from fiscal year 1996.

Nearly two-thirds of the USDA budget is spent on nutrition and feeding programs, mainly mandatory programs such as food stamps and school lunch. WIC—the Women, Infants and Children feeding program—is a discretionary account but it may be the most important one we have in our jurisdiction. WIC is maintained at last year's funding level but with a substantial carryover. Some of this carryover may be directed to other critical programs at the discretion of the Secretary of Agriculture.

Child nutrition programs, including school lunch, school breakfast, and the child and adult food programs are funded at \$8.7 billion.

Spending on rural development has been reduced by more than \$258 million from fiscal year 1996 but we have consolidated programs and given the administration the flexibility it requested to better meet the requirements of each individual State.

Before I conclude, Mr. Chairman, I must say I read with considerable disappointment statements in the press attributed to Secretary Glickman regarding funding levels for rural development. When I met with the Secretary about a month ago to discuss the Fund for Rural America, he was not able to indicate what plans the administrations had for this new \$100 million program, even though he personally lobbied for its inclusion in the Farm Bill 3 months earlier. The administration also continues to ignore the serious problem for loan programs caused by the rise of interest rates.

Furthermore, the subcommittee was told back in February that an additional \$36 million would be transferred from WIC carryover funds into rural and water and sewer programs, which the administration claims he is a very high priority with them. This authority was given to USDA in the fiscal year 1996 appropriations bill and, as of last week, those funds have still not been transferred.

I would strongly suggest to the Secretary, with the best of intention, that