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No. 127

House of Representatives

The House met at 12 noon and was called to order by the Speaker pro tempore [Mr. MILLER of Florida].

DESIGNATION OF THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore laid before the House the following communication from the Speaker:

WASHINGTON, DC,
September 16, 1996.

I hereby designate the Honorable DAN MILLER to act as Speaker pro tempore on this day.

NEWT GINGRICH,
Speaker of the House of Representatives.

PRAYER

The Chaplain, Rev. James David Ford, D.D., offered the following prayer:

Our voices cry out with the Psalmist of old when we pray:
*Out of the depths I cry to Thee, O Lord!
Lord hear my voice!
Let Thy ears be attentive to the voice of my supplications!*

In this our prayer, O God, we speak silently our supplications, our petitions, our requests, our aspirations, and our dreams. Regard our supplications with favor, our petitions and requests with support, and our aspirations and our dreams with grace. With gratefulness and praise, we implore Your blessing this day and every day. Amen.

THE JOURNAL

The SPEAKER pro tempore. The Chair has examined the Journal of the last day's proceedings and announces to the House his approval thereof.

Pursuant to clause 1, rule I, the Journal stands approved.

PLEDGE OF ALLEGIANCE

The SPEAKER pro tempore. Will the gentleman from Louisiana [Mr. LIVINGSTON] come forward and lead the House in the Pledge of Allegiance.

Mr. LIVINGSTON led the Pledge of Allegiance as follows:

I pledge allegiance to the Flag of the United States of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all.

MESSAGES FROM THE PRESIDENT

Sundry messages in writing from the President of the United States were communicated to the House by Mr. Sherman Williams, one of his secretaries.

MESSAGE FROM THE SENATE

A message from the Senate by Ms. McDevitt, one of its clerks, announced that the Senate had passed without amendment a bill of the House of the following title:

H.R. 3553. An act to amend the Federal Trade Commission Act to authorize appropriations for the Federal Trade Commission.

The message also announced that the Senate had passed a bill of the following title in which the concurrence of the House is requested:

S. 1983. An act to amend the Native American Graves Protection and Repatriation Act to provide for Native Hawaiian organizations, and for other purposes.

The message also announced that pursuant to Public Law 101-509, the Chair announces, on behalf of the Secretary of the Senate, the appointment of Sheila Mann, of Maryland, to the Advisory Committee on the Records of Congress for the 104th Congress, vice Richard N. Smith.

CONFERENCE REPORT ON H.R. 3675, DEPARTMENT OF TRANSPORTATION AND RELATED AGENCIES APPROPRIATIONS ACT, 1997

Mr. LIVINGSTON submitted the following conference report and statement on the bill (H.R. 3675) making appropriations for the Department of Transportation and related agencies for the fiscal year ending September 30, 1997, and for other purposes:

CONFERENCE REPORT (H. REPT. 104-785)

The committee of conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 3675) making appropriations for the Department of Transportation and related agencies for the fiscal year ending September 30, 1997, and for other purposes, having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the Senate recede from its amendments numbered 6, 7, 14, 20, 22, 23, 24, 27, 36, 50, 52, 60, 62, 64, 71, 80, 82, 88, 91, 95, 96, 97, 104, 113, 118, 121, 122, 124, 125, 126, 127, 128, 129, 131, 134, 136, 139, 140, 142, 150, 156, 158, 160, 161, 162, and 164.

That the House recede from its disagreement to the amendments of the Senate numbered 2, 3, 4, 5, 15, 17, 25, 31, 32, 46, 47, 53, 56, 61, 63, 67, 69, 72, 93, 101, 102, 117, 119, 132, 137, 138, 141, 143, 144, 145, 146, 153, 154, 155, 159, 163, 165, 166, 168, 169, and 170, and agree to the same.

Amendment numbered 1.

That the House recede from its disagreement to the amendment of the Senate numbered 1, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$52,966,000*; and the Senate agree to the same.

Amendment numbered 8.

That the House recede from its disagreement to the amendment of the Senate numbered 8, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$2,319,725,000*; and the Senate agree to the same.

Amendment numbered 9.

That the House recede from its disagreement to the amendment of the Senate numbered 9, and agree to the same with an amendment, as follows:

□ This symbol represents the time of day during the House proceedings, e.g., □ 1407 is 2:07 p.m.

Matter set in this typeface indicates words inserted or appended, rather than spoken, by a Member of the House on the floor.



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In lieu of the sum proposed by said amendment, insert: *\$374,840,000*; and the Senate agree to the same.

Amendment numbered 10.

That the House recede from its disagreement to the amendment of the Senate numbered 10, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$216,500,000*; and the Senate agree to the same.

Amendment numbered 11.

That the House recede from its disagreement to the amendment of the Senate numbered 11, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$18,040,000*; and the Senate agree to the same.

Amendment numbered 12.

That the House recede from its disagreement to the amendment of the Senate numbered 12, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$41,700,000*; and the Senate agree to the same.

Amendment numbered 13.

That the House recede from its disagreement to the amendment of the Senate numbered 13, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$52,350,000*; and the Senate agree to the same.

Amendment numbered 16.

That the House recede from its disagreement to the amendment of the Senate numbered 16, and agree to the same with an amendment, as follows:

Restore the matter stricken by said amendment, amended to read as follows: : *Provided further, That none of the funds in this Act may be obligated or expended to continue the "Vessel Traffic Service (VTS) 2000" Program: Provided further, That of the funds provided under this heading, \$1,000,000 is available only for a Coast Guard analysis of future VTS system requirements which minimizes complexity and is based upon an open systems architecture maximizing use of off-the-shelf technology, to be conducted in cooperation with the maritime community and local organizations affected by the implementation of such systems;* and the Senate agree to the same.

Amendment numbered 18.

That the House recede from its disagreement to the amendment of the Senate numbered 18, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$22,000,000*; and the Senate agree to the same.

Amendment numbered 19.

That the House recede from its disagreement to the amendment of the Senate numbered 19, and agree to the same with an amendment, as follows:

In lieu of the matter proposed by said amendment, insert:

PORT SAFETY DEVELOPMENT

For necessary expenses for debt retirement of the Port of Portland, Oregon, without further findings and determinations, \$5,000,000, to remain available until expended.

And the Senate agree to the same.

Amendment numbered 21.

That the House recede from its disagreement to the amendment of the Senate numbered 21, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$19,200,000*; and the Senate agree to the same.

Amendment numbered 26.

That the House recede from its disagreement to the amendment of the Senate num-

bered 26, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$3,182,500,000*; and the Senate agree to the same.

Amendment numbered 28.

That the House recede from its disagreement to the amendment of the Senate numbered 28, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$1,790,000,000*; and the Senate agree to the same.

Amendment numbered 29.

That the House recede from its disagreement to the amendment of the Senate numbered 29, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$1,573,000,000*; and the Senate agree to the same.

Amendment numbered 30.

That the House recede from its disagreement to the amendment of the Senate numbered 30, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$187,412,000*; and the Senate agree to the same.

Amendment numbered 33.

That the House recede from its disagreement to the amendment of the Senate numbered 33, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$521,114,000*; and the Senate agree to the same.

Amendment numbered 34.

That the House recede from its disagreement to the amendment of the Senate numbered 34, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$221,958,000*; and the Senate agree to the same.

Amendment numbered 35.

That the House recede from its disagreement to the amendment of the Senate numbered 35, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$18,000,000,000*; and the Senate agree to the same.

Amendment numbered 37.

That the House recede from its disagreement to the amendment of the Senate numbered 37, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$78,225,000*; and the Senate agree to the same.

Amendment numbered 38.

That the House recede from its disagreement to the amendment of the Senate numbered 38, and agree to the same with an amendment, as follows:

In lieu of the matter proposed by said amendment, insert:

STATE INFRASTRUCTURE BANKS

To carry out the State Infrastructure Bank Pilot Program (Public Law 104-59, section 350), \$150,000,000, to remain available until expended: Provided, That the Secretary may distribute these funds in a manner determined by the Secretary to any State for which a State Infrastructure Bank has been approved and the State has requested such funds: Provided further, That no distribution of funds made available under this heading shall be made prior to 180 days after the date of enactment of this Act: Provided further, That the Secretary may approve State Infrastructure Banks for more than 10 States: Provided further, That these funds shall be used to advance projects or programs under the terms and conditions of section 350: Provided further, That any State that receives such funds may deposit any portion of those funds into either the

highway or transit account of the State Infrastructure Bank: Provided further, That the Secretary shall ensure that the Federal disbursements shall be at a rate consistent with historic rates for the Federal-aid highways program.

And the Senate agree to the same.

Amendment numbered 39.

That the House recede from its disagreement to the amendment of the Senate numbered 39, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$80,900,000*; and the Senate agree to the same.

Amendment numbered 40.

That the House recede from its disagreement to the amendment of the Senate numbered 40, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$51,712,000*; and the Senate agree to the same.

Amendment numbered 41.

That the House recede from its disagreement to the amendment of the Senate numbered 41, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$168,100,000*; and the Senate agree to the same.

Amendment numbered 42.

That the House recede from its disagreement to the amendment of the Senate numbered 42, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$168,100,000*; and the Senate agree to the same.

Amendment numbered 43.

That the House recede from its disagreement to the amendment of the Senate numbered 43, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$128,700,000*; and the Senate agree to the same.

Amendment numbered 44.

That the House recede from its disagreement to the amendment of the Senate numbered 44, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$11,500,000*; and the Senate agree to the same.

Amendment numbered 45.

That the House recede from its disagreement to the amendment of the Senate numbered 45, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$25,500,000*; and the Senate agree to the same.

Amendment numbered 48.

That the House recede from its disagreement to the amendment of the Senate numbered 48, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$20,100,000*; and the Senate agree to the same.

Amendment numbered 49.

That the House recede from its disagreement to the amendment of the Senate numbered 49, and agree to the same with an amendment, as follows:

In lieu of the sum named in said amendment, insert: *\$115,000,000*; and the Senate agree to the same.

Amendment numbered 51.

That the House recede from its disagreement to the amendment of the Senate numbered 51, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$24,757,000*; and the Senate agree to the same.

Amendment numbered 54.

That the House recede from its disagreement to the amendment of the Senate numbered 54, and agree to the same with an amendment, as follows:

That the House recede from its disagreement to the amendment of the Senate numbered 107, and agree to the same with an amendment, as follows:

In lieu of the sum named in said amendment, insert: *\$13,500,000*; and the Senate agree to the same.

Amendment numbered 108.

That the House recede from its disagreement to the amendment of the Senate numbered 108, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$32,000,000*; and the Senate agree to the same.

Amendment numbered 109.

That the House recede from its disagreement to the amendment of the Senate numbered 109, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$27,500,000*; and the Senate agree to the same.

Amendment numbered 110.

That the House recede from its disagreement to the amendment of the Senate numbered 110, and agree to the same with an amendment, as follows:

Restore the matter stricken by said amendment, amended to read as follows: *\$1,500,000 for the San Diego-Mid-Coast Corridor project*; and the Senate agree to the same.

Amendment numbered 111.

That the House recede from its disagreement to the amendment of the Senate numbered 111, and agree to the same with an amendment, as follows:

Restore the matter stricken by said amendment, amended to read as follows: *\$4,750,000 for the San Juan Tren Urbano project*; and the Senate agree to the same.

Amendment numbered 112.

That the House recede from its disagreement to the amendment of the Senate numbered 112, and agree to the same with an amendment, as follows:

In lieu of the sum named in said amendment, insert: *\$3,000,000*; and the Senate agree to the same.

Amendment numbered 114.

That the House recede from its disagreement to the amendment of the Senate numbered 114, and agree to the same with an amendment, as follows:

Delete the matter stricken by said amendment, and

On page 33 line 12 of the House engrossed bill, H.R. 3675, strike "to Lakeland commuter rail" and insert: *Bay Regional Rail*; and the Senate agree to the same.

Amendment numbered 115.

That the House recede from its disagreement to the amendment of the Senate numbered 115, and agree to the same with an amendment, as follows:

In lieu of the sum named in said amendment, insert: *\$3,000,000*; and the Senate agree to the same.

Amendment numbered 116.

That the House recede from its disagreement to the amendment of the Senate numbered 116, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$3,750,000*; and the Senate agree to the same.

Amendment numbered 120.

That the House recede from its disagreement to the amendment of the Senate numbered 120, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$26,886,000*; and the Senate agree to the same.

Amendment numbered 123.

That the House recede from its disagreement to the amendment of the Senate numbered 123, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$37,900,000*; and the Senate agree to the same.

Amendment numbered 130.

That the House recede from its disagreement to the amendment of the Senate numbered 130, and agree to the same with an amendment, as follows:

In lieu of "4 3/4 per centum" named in said amendment, insert: *4 1/4 per centum*; and the Senate agree to the same.

Amendment numbered 133.

That the House recede from its disagreement to the amendment of the Senate numbered 133, and agree to the same with an amendment, as follows:

Delete the matter stricken by said amendment and delete the matter inserted by said amendment, and

On page 48 line 22 of the House engrossed bill, H.R. 3675, strike "Provided further," and insert in lieu thereof a period; and the Senate agree to the same.

Amendment numbered 135.

That the House recede from its disagreement to the amendment of the Senate numbered 135, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment, insert: *\$1,250,000*; and the Senate agree to the same.

Amendment numbered 147.

That the House recede from its disagreement to the amendment of the Senate numbered 147, and agree to the same with an amendment, as follows:

Retain the matter proposed by said amendment, amended as follows:

In lieu of "Passenger Railroad Corporation" named in said amendment, insert: *Railroad Passenger Corporation (Amtrak)*; and the Senate agree to the same.

Amendment numbered 148.

That the House recede from its disagreement to the amendment of the Senate numbered 148, and agree to the same with an amendment, as follows:

In lieu of the matter proposed by said amendment, insert:

SEC. 349. Notwithstanding any other provision of law, of amounts made available under Federal Aviation Administration "Operations", the FAA shall provide personnel at Dutch Harbor, Alaska to provide real-time weather and runway observation and other such functions to help ensure the safety of aviation operations.

And the Senate agree to the same.

Amendment numbered 149.

That the House recede from its disagreement to the amendment of the Senate numbered 149, and agree to the same with an amendment, as follows:

In lieu of the matter proposed by said amendment, insert:

SEC. 350. DEPARTMENT OF TRANSPORTATION VOLUNTARY SEPARATION INCENTIVE PAYMENTS.

(a) **DEFINITIONS.**—For the purposes of this section—

(1) the term "agency" means the following agencies of the Department of Transportation:

(A) the United States Coast Guard;

(B) the Research and Special Programs Administration;

(C) the St. Lawrence Seaway Development Corporation;

(D) the Office of the Secretary; and

(E) the Federal Railroad Administration;

(2) the term "employee" means an employee (as defined by section 2105 of title 5, United States Code) who is employed by the agency serving under an appointment without time limitation, and has been currently employed for a continuous period of at least 3 years, but does not include—

(A) a reemployed annuitant under subchapter III of chapter 83 or chapter 84 of title 5, United States Code, or another retirement system for employees of the agency;

(B) an employee having a disability on the basis of which such employee is or would be eli-

gible for disability retirement under the applicable retirement system referred to in subparagraph (A);

(C) an employee who is in receipt of a specific notice of involuntary separation for misconduct or unacceptable performance;

(D) an employee who, upon completing an additional period of service as referred to in section 3(b)(2)(B)(ii) of the Federal Workforce Restructuring Act of 1994 (5 U.S.C. 5597 note), would qualify for a voluntary separation incentive payment under section 3 of such Act;

(E) an employee who has previously received any voluntary separation incentive payment by the Federal Government under this section or any other authority and has not repaid such payment;

(F) an employee covered by statutory reemployment rights who is on transfer to another organization;

(G) any employee who, during the twenty-four month period preceding the date of separation, has received a recruitment or relocation bonus under section 5753 of title 5, United States Code, or who, within the twelve month period preceding the date of separation, received a retention allowance under section 5754 of title 5, United States Code; or

(H) any employee who, upon separation and application, would be eligible for an immediate annuity under subchapter III of chapter 83 or chapter 84 of title 5, United States Code (or another retirement system for employees of the agency), other than an annuity subject to a reduction under section 8339(h) or 8415(f) of such title (or corresponding provisions of another retirement system for employees of the agency).

(b) **AGENCY STRATEGIC PLAN.**—

(1) **IN GENERAL.**—The head of an agency, prior to obligating any resources for voluntary separation incentive payments, shall submit to the House and Senate Committees on Appropriations and the Committee on Governmental Affairs of the Senate and the Committee on Government Reform and Oversight of the House of Representatives a strategic plan outlining the intended use of such incentive payments and a proposed organizational chart for the agency once such incentive payments have been completed.

(2) **CONTENTS.**—The agency's plan shall include—

(A) the positions and functions to be reduced or eliminated, identified by organizational unit, geographic location, occupational category and grade level;

(B) the number and amounts of voluntary separation incentive payments to be offered; and

(C) a description of how the agency will operate without the eliminated positions and functions.

(c) **AUTHORITY TO PROVIDE VOLUNTARY SEPARATION INCENTIVE PAYMENTS.**—

(1) **IN GENERAL.**—A voluntary separation incentive payment under this section may be paid by an agency to any employee only to the extent necessary to eliminate the positions and functions identified by the strategic plan.

(2) **AMOUNT AND TREATMENT OF PAYMENTS.**—A voluntary separation incentive payment—

(A) shall be paid in a lump sum after the employee's separation;

(B) shall be paid from appropriations or funds available for the payment of the basic pay of the employees;

(C) shall be equal to the lesser of—

(i) an amount equal to the amount the employee would be entitled to receive under section 5595(c) of title 5, United States Code; or

(ii) an amount determined by an agency head not to exceed \$25,000 in fiscal year 1997;

(D) shall not be a basis for payment, and shall not be included in the computation, of any other type of Government benefit; and

(E) shall not be taken into account in determining the amount of any severance pay to which the employee may be entitled under section 5595 of title 5, United States Code, based on any other separation.

(3) **LIMITATION.**—No amount shall be payable under this section based on any separation occurring before the date of the enactment of this Act, or after September 30, 1997.

(d) **ADDITIONAL AGENCY CONTRIBUTIONS TO THE RETIREMENT FUND.**—

(1) **IN GENERAL.**—In addition to any other payments which it is required to make under subchapter III of chapter 83 of title 5, United States Code, an agency shall remit to the Office of Personnel Management for deposit to the Treasury of the United States to the credit of the Civil Service Retirement and Disability Fund an amount equal to 15 percent of the final basic pay of each employee of the agency who is covered under subchapter III of chapter 83 or chapter 84 of title 5, United States Code, to whom a voluntary separation incentive has been paid under this section.

(2) **DEFINITION.**—For the purpose of paragraph (1), the term “final basic pay”, with respect to an employee, means the total amount of basic pay which would be payable for a year of service by such employee, computed using the employee’s final rate of basic pay, and, if last serving on other than a full-time basis, with appropriate adjustment therefor.

(e) **EFFECT OF SUBSEQUENT EMPLOYMENT WITH THE GOVERNMENT.**—An individual who has received a voluntary separation incentive payment under this section and accepts any employment for compensation with the Government of the United States, or who works for any agency of the United States Government through a personal services contract, within 5 years after the date of the separation on which the payment is based shall be required to pay, prior to the individual’s first day of employment, the entire amount of the incentive payment to the agency that paid the incentive payment.

(f) **REDUCTIONS OF AGENCY EMPLOYMENT LEVELS.**—

(1) **IN GENERAL.**—The total number of funded employee positions in an agency shall be reduced by one position for each vacancy credited by the separation of any employee who has received, or is due to receive, a voluntary separation incentive payment under this section. For the purposes of this subsection, positions shall be counted on a full-time-equivalent basis.

(2) **ENFORCEMENT.**—The President, through the Office of Management and Budget, shall monitor each agency and take any action necessary to ensure that the requirements of this subsection are met.

(g) **EFFECTIVE DATE.**—This section shall take effect October 1, 1996.

And the Senate agree to the same.

Amendment numbered 151.

That the House recede from its disagreement to the amendment of the Senate numbered 151, and agree to the same with an amendment, as follows:

In lieu of the matter proposed by said amendment, insert:

SEC. 351. TREATMENT OF CERTAIN PENDING CHILD CUSTODY CASES IN SUPERIOR COURT OF DISTRICT OF COLUMBIA.

(a) **IN GENERAL.**—Subchapter II of chapter 9 of title 11, District of Columbia Code, is amended by adding at the end the following new section:

“§11-925. Rules regarding certain pending child custody cases

“(a) In any pending case involving custody over a minor child or the visitation rights of a parent of a minor child in the Superior Court which is described in subsection (b)—

“(1) at any time after the child attains 13 years of age, the party to the case who is described in subsection (b)(1) may not have custody over, or visitation rights with, the child without the child’s consent; and

“(2) if any person had actual or legal custody over the child or offered safe refuge to the child

while the case (or other actions relating to the case) was pending, the court may not deprive the person of custody or visitation rights over the child or otherwise impose sanctions on the person on the grounds that the person had such custody or offered such refuge.

“(b) A case described in this subsection is a case in which—

“(1) the child asserts that a party to the case has been sexually abusive with the child;

“(2) the child has resided outside of the United States for not less than 24 consecutive months;

“(3) any of the parties to the case has denied custody or visitation to another party in violation of an order of the court for not less than 24 consecutive months; and

“(4) any of the parties to the case has lived outside of the District of Columbia during such period of denial of custody or visitation.”

(b) **CLERICAL AMENDMENT.**—The table of sections for subchapter II of chapter 9 of title 11, D.C. Code, is amended by adding at the end the following new item:

“11-925. Rules regarding certain pending child custody cases.”

(c) **EFFECTIVE DATE.**—

(1) **IN GENERAL.**—The amendments made by this section shall apply to cases brought in the Superior Court of the District of Columbia before, on, or after the date of the enactment of this Act.

(2) **CONTINUATION OF PROVISIONS UNTIL TERMINATION.**—The provisions of section 11-925, District of Columbia Code (as added by subsection (a)), shall apply to any case described in paragraph (1) until the termination of the case.

And the Senate agree to the same.

Amendment numbered 152.

That the House recede from its disagreement to the amendment of the Senate numbered 152, and agree to the same with an amendment, as follows:

In lieu of the matter proposed by said amendment, insert:

SEC. 352. Not later than December 31, 1997, the Administrator of the Federal Aviation Administration shall—

(a) take such action as may be necessary to provide for an independent assessment of the acquisition management system of the Federal Aviation Administration that includes a review of any efforts of the Administrator in promoting and encouraging the use of full and open competition as the preferred method of procurement with respect to any contract that involves an amount greater than \$50,000,000; and

(b) submit to the Congress a report on the findings of that independent assessment: Provided, That for purposes of this section, the term “full and open competition” has the meaning provided that term in section 4(6) of the Office of Federal Procurement Policy Act (41 U.S.C. 403(6)).

And the Senate agree to the same.

Amendment numbered 157.

That the House recede from its disagreement to the amendment of the Senate numbered 157, and agree to the same with an amendment, as follows:

In lieu of the matter proposed by said amendment, insert:

SEC. 356. Of the funds made available to the Federal Railroad Administration, up to \$200,000 may be made available from the Office of the Administrator to establish and operate the Institute for Railroad Safety as authorized by the Swift Rail Development Act of 1994.

And the Senate agree to the same.

Amendment numbered 167.

That the House recede from its disagreement to the amendment of the Senate numbered 167, and agree to the same with an amendment, as follows:

In lieu of the matter proposed by said amendment, insert:

SEC. 409. TRANSFER OF FUNDS AMONG MINNESOTA HIGHWAY PROJECTS.

(a) **IN GENERAL.**—Such portions of the amounts appropriated for the Minnesota high-

way projects described in subsection (b) that have not been obligated as of December 31, 1996, shall be made available to carry out the 34th Street Corridor Project in Moorhead, Minnesota, authorized by section 149(a)(5)(A)(iii) of the Surface Transportation and Uniform Relocation Assistance Act of 1987 (Public Law 100-17; 101 Stat. 181) (as amended by section 340(a) of the National Highway System Designation Act of 1995 (Public Law 104-59; 109 Stat. 607)).

(b) **PROJECTS.**—The Minnesota highway projects described in this subsection are—

(1) the project for Saint Louis County authorized by section 149(a)(76) of the Surface Transportation and Uniform Relocation Assistance Act of 1987 (Public Law 100-17; 101 Stat. 192); and

(2) the project for Nicollet County authorized by item 159 of section 1107(b) of the Intermodal Surface Transportation Efficiency Act of 1991 (Public Law 102-240; 105 Stat. 2056).

SEC. 410. Item 52 in the table contained in Section 1106(a)(2) and items 19 and 20 in the table contained in Section 1107(b) of the Intermodal Surface Transportation Efficiency Act of 1991 (105 Stat. 2037-2059) are each amended by inserting “Mifflin, Fulton and Clearfield,” after “Franklin.”

And the Senate agree to the same.

FRANK R. WOLF,
TOM DELAY,
RALPH REGULA,
HAROLD ROGERS,
JIM LIGHTFOOT,
RON PACKARD,
SONNY CALLAHAN,
JAY DICKEY,
MARTIN OLAV SABO,
RICHARD J. DURBIN (except
amendments 150 and 151
and amendment 158),
RONALD COLEMAN,
THOMAS M. FOGLIETTA,
DAVID R. OBEY,

Managers on the Part of the House.

MARK O. HATFIELD,
PETE V. DOMENICI (except
amendment 150),
ARLEN SPECTER,
CHRISTOPHER S. BOND,
SLADE GORTON,
RICHARD C. SHELBY,
FRANK R. LAUTENBERG,
ROBERT C. BYRD (except
amendment 150),
TOM HARKIN,
BARBARA MIKULSKI,

Managers on the Part of the Senate.

JOINT EXPLANATORY STATEMENT OF THE COMMITTEE OF CONFERENCE

The managers on the part of the House and the Senate at the conference on the disagreeing votes of the two Houses on amendments of the Senate to the bill (H.R. 3675) making appropriations for the Department of Transportation and related agencies for the fiscal year ending September 30, 1997, and for other purposes, submit the following joint statement to the House of Representatives and the Senate in explanation of the effect of the action agreed upon by the managers and recommended in the accompanying conference report.

CONGRESSIONAL DIRECTIVES

The conferees agree that Executive Branch propensities cannot substitute for Congress’ own statements concerning the best evidence of Congressional intentions; that is, the official reports of the Congress. Report language included by the House that is not changed by the report of the Senate, and Senate report language that is not changed by the conference is approved by the committee of conference. The statement of the managers, while repeating some report language for emphasis, is not intended to negate the language referred to above unless expressly provided herein.

PROGRAM, PROJECT AND ACTIVITY

During fiscal year 1997, for the purposes of the Balanced Budget and Emergency Deficit Control Act of 1985 (Public Law 99-177), as amended, with respect to funds provided for the Department of Transportation and related agencies, the terms "program, project and activity" shall mean any item for which a dollar amount is contained in an appropriations Act (including joint resolutions providing continuing appropriations) or accompanying reports of the House and Senate Committees on Appropriations, or accompanying conference reports and joint explanatory statements of the committee of conference. In addition, the reductions made pursuant to any sequestration order to funds appropriated for "Federal Aviation Administration, facilities and equipment" and for "Coast Guard, Acquisition, construction, and improvements" shall be applied equally to each "budget item" that is listed under said accounts in the budget justifications submitted to the House and Senate Committees on Appropriations as modified by subsequent appropriations Acts and accompanying committee reports, conference reports, or joint explanatory statements of the committee of conference. The conferees recognize that adjustments to the above allocations may be required due to changing program requirements or priorities. The conferees expect any such adjustment, if required, to be accomplished only through the normal reprogramming process.

STAFFING INCREASES PROVIDED BY CONGRESS

The conferees direct the Department of Transportation to fill expeditiously any positions added in this bill, without regard to agency-specific staffing targets which may have been previously established to meet the mandated government-wide staffing reductions. The conferees support the overall staffing reductions, and have made reductions in the bill which more than offset staffing increases provided for a small number of specific activities.

TITLE I—DEPARTMENT OF
TRANSPORTATIONOFFICE OF THE SECRETARY
SALARIES AND EXPENSES

Amendment No. 1: appropriates \$52,966,000 for salaries and expenses of the office of the secretary, instead of \$53,816,000 as proposed

by the House and \$53,376,000 as proposed by the Senate.

The conference agreement includes the following changes to the budget request for this office:

Reductions in staff:

- 2 public affairs specialists	- \$150,000
- 2 attorney advisors	- 200,000
- 1 staff assistant, immediate office of the deputy secretary	- 60,000
- 5 procurement analysts, office of acquisition	- 1,000,000
Information technology and support	- 1,000,000

Child safety seats.—The conferees understand that no less than six entities within the department may be involved in child safety seat design and that there may be little, if any, departmental oversight of this activity. Therefore, within sixty days after the enactment of this Act, the Secretary shall designate one person within the office of the Secretary to the role of coordinating child safety seat design and report to both the House and Senate committees on Appropriations the individual assigned to this position and a timetable to resolve key design issues.

Amendment No. 2: Includes language as proposed by the Senate that provides such sums as necessary to investigate anti-competitive practices in air transportation. The House bill contained no similar provision.

TRANSPORTATION PLANNING, RESEARCH, AND
DEVELOPMENT

The conferees are concerned that throughout the United States rising costs and fragmentation of regional bus systems may have significant financial and service implications. Nowhere is this more evident than in the national capital region. Accordingly, within the \$3,000,000 appropriated for transportation planning, research, and development activities, the conferees direct the Secretary of Transportation to make available sufficient resources to the Washington Metropolitan Area Transit Authority to commission an independent study to analyze how to meet current and future bus transportation needs for the greater Washington metropolitan region through the year 2020. The report is to be submitted to both the House and Senate Committees on Appropriations by September 30, 1997.

The conference agreement includes \$100,000 to continue the department's ongoing analysis of impacts on the United States and Mexico related to motor carrier impacts of the North America Free Trade Agreement.

PAYMENTS TO AIR CARRIERS

(LIQUIDATION OF CONTRACT AUTHORIZATION)
(AIRPORT AND AIRWAY TRUST FUND)
(INCLUDING RESCISSION OF CONTRACT
AUTHORIZATION)

Amendment No. 3: appropriates \$25,900,000 to liquidate contract authority obligations for payments to air carriers as proposed by the Senate instead of \$10,000,000 as proposed by the House.

Amendment No. 4: Limits obligations for payments to air carriers to \$25,900,000 as proposed by the Senate instead of \$10,000,000 as proposed by the House.

Amendment No. 5: Rescinds \$12,700,000 in contract authority from the payments to air carriers program as proposed by the Senate instead of \$28,600,000 as proposed by the House. The conference agreement rescinds contract authority that is not available for obligation due to annual limits on obligations.

RENTAL PAYMENTS

Amendment No. 6: Appropriates \$127,447,000 for rental payments as proposed by the House instead of \$129,500,000 as proposed by the Senate.

Amendment No. 7: Provides \$17,294,000 in rental payments from "Federal-aid highways, Limitation on general operating expenses" as proposed by the House instead of \$17,192,000 as proposed by the Senate.

COAST GUARD

OPERATING EXPENSES

Amendment No. 8: Appropriates \$2,319,725,000 for Coast Guard operating expenses instead of \$2,609,100,000 as proposed by the House and \$2,331,350,000 as proposed by the Senate. The conference agreement assumes that an additional \$300,000,000 will be provided in the Department of Defense Appropriations Act, 1997 for Coast Guard support of national security missions, as assumed in the Senate bill.

The following table summarizes the budget estimate, House and Senate recommendations, and the conference agreement by budget activity:

COAST GUARD OPERATING EXPENSES

Program, Project and Activity	FY 1997 Estimate	House Bill	Senate Bill	Conference
Pay and Allowances	1,597,856,000	1,597,856,000	1,597,853,000	1,597,853,000
Military pay and benefits	1,225,850,000	1,225,850,000	1,225,850,000	1,225,850,000
Leased housing	15,976,000	15,976,000	15,976,000	15,976,000
Civilian pay and benefits	180,221,000	180,221,000	180,221,000	180,221,000
Permanent change of station	57,871,000	57,871,000	57,871,000	57,871,000
Medical care and equipment	117,938,000	117,938,000	117,938,000	117,938,000
Bonuses and awards	0	0	-3,000	-3,000
Depot Level Maintenance	376,244,000	361,937,000	376,244,000	376,244,000
Aircraft	144,890,000	144,890,000	144,890,000	144,890,000
Electronics	35,276,000	35,276,000	35,276,000	35,276,000
Shore Facilities	96,163,000	96,163,000	96,163,000	96,163,000
Vessels	99,915,000	99,915,000	99,915,000	99,915,000
Program re-estimate	0	-14,307,000	0	0
Operations and Support	413,075,000	405,636,000	410,062,000	407,936,000
Area Operations and Support:				
Area Offices	12,307,000	12,307,000	12,307,000	12,307,000
Maintenance and Logistics Commands	123,413,000	121,663,000	123,413,000	123,000,000
Cutters: Polar icebreakers (WAGB)	2,065,000	2,065,000	2,065,000	2,065,000
Cutters: High endurance (WHEC)	11,839,000	11,839,000	11,839,000	11,839,000
Cutters: Medium endurance (WMEC)	17,999,000	17,999,000	17,999,000	17,999,000
Communications Stations	3,586,000	3,586,000	3,586,000	3,586,000
District Operations and Support:				
District Offices	57,726,000	54,037,000	55,880,000	55,000,000
Groups and Bases	75,170,000	75,170,000	75,170,000	75,170,000
Combined Group/Air Stations	10,010,000	10,010,000	10,010,000	10,010,000
Air Stations	45,726,000	45,726,000	45,726,000	45,726,000
Marine Safety Offices	9,992,000	9,992,000	9,992,000	9,992,000
LORAN Stations	6,337,000	6,337,000	6,337,000	6,337,000
Cutters: WLBs and Smaller; Mackinaw	31,995,000	31,995,000	31,995,000	31,995,000
VTS Systems	243,000	243,000	243,000	243,000
Ammunition and Small Arms:	4,667,000	2,667,000	3,500,000	2,667,000
Recruiting and Training Support	68,429,000	66,429,000	67,429,000	66,429,000
Recruiting	5,717,000	5,717,000	5,717,000	5,717,000
Training Centers (Yorktown & Petaluma)	26,531,000	26,531,000	26,531,000	26,531,000
Coast Guard Academy	12,685,000	12,685,000	12,685,000	12,685,000
Professional Training & Education	23,496,000	21,496,000	22,496,000	21,496,000
Coast Guard Wide Centralized Services	182,246,000	182,246,000	180,762,000	182,067,000
Headquarters-Managed Units:				
Engineering Logistics Center	7,931,000	7,931,000	7,931,000	7,931,000
Finance Center	4,840,000	4,840,000	4,840,000	4,840,000
Military Pay and Personnel Center	1,221,000	1,221,000	1,221,000	1,221,000
Coast Guard Yard	1,929,000	1,929,000	1,929,000	1,929,000
Strike Teams	2,870,000	2,870,000	2,870,000	2,870,000
National Pollution Funds Center	1,209,000	1,209,000	1,209,000	1,209,000

COAST GUARD OPERATING EXPENSES

	FY 1997	House	Senate	
<u>Program, Project and Activity</u>	<u>Estimate</u>	<u>Bill</u>	<u>Bill</u>	<u>Conference</u>
COMDAC Support Facility	2,407,000	2,407,000	2,407,000	2,407,000
Air Station Washington D.C.	932,000	932,000	932,000	932,000
Operations Systems Center	7,005,000	7,005,000	7,005,000	7,005,000
Telecommunications Systems Command	3,397,000	3,397,000	3,397,000	3,397,000
Navigation Systems Center	784,000	784,000	784,000	784,000
Intelligence Coordination Center	235,000	235,000	235,000	235,000
Electronics Engineering Center	6,630,000	6,630,000	5,325,000	6,630,000
Coast Guard Institute	769,000	769,000	769,000	769,000
Research and Development Center	440,000	440,000	440,000	440,000
Coast Guard Personnel Command	821,000	821,000	821,000	821,000
National Maritime Center	3,108,000	3,108,000	3,108,000	3,108,000
Headquarters/Centralized Bill Paying:				
Headquarters	106,268,000	106,268,000	106,268,000	106,268,000
Postal	6,181,000	6,181,000	6,181,000	6,181,000
FTS-2000	11,339,000	11,339,000	11,160,000	11,160,000
Federal Employment Compensation	6,652,000	6,652,000	6,652,000	6,652,000
Unemployment Compensation	5,278,000	5,278,000	5,278,000	5,278,000
Account-wide Adjustments:	0	-5,004,000	-1,000,000	-10,804,000
Accounting adjustment	0	0		
Miscellaneous supplies	0	-3,700,000	0	-2,500,000
Boat safety administration - offset	0	-304,000	0	-304,000
Non-operational travel	0	-1,000,000	-1,000,000	-1,000,000
General reduction	0	0	0	-7,000,000
Total appropriation	2,637,850,000	2,609,100,000	2,631,350,000	2,619,725,000
DoD Appropriations Bill, 1997	0	0	300,000,000	300,000,000
DoT Appropriations Bill, 1997	2,637,850,000,000	2,609,100,000	2,331,350,000	2,319,725,000

The conference agreement includes the following adjustments to the budget estimate:

Pay and Allowances:	
Bonuses and awards	—\$3,000
Operations and Support:	
Maintenance and logistics commands	—413,000
District offices	—2,726,000
Ammunition and small arms	—2,000,000
Recruiting and Training Support:	
Professional training and education	—2,000,000
Coast Guard-Wide Centralized Services:	
FTS-2000	—179,000
Account-Wide Adjustments:	
Miscellaneous supplies	—2,500,000
Boat safety administration-offset	—304,000
Non-operational travel	—1,000,000
General reduction	—7,000,000

Reprogramming violations.—In last year's action, the appropriations conferees expressed concern over the Coast Guard's misinterpretation and violation of the existing Congressional reprogramming guidelines, and requested the Office of the Secretary to redistribute the guidelines to each operating administration. Despite this action, however, the Coast Guard reprogrammed millions of dollars for streamlining activities without specific Congressional concurrence, and submitted a reprogramming request

after the fact. The conferees are very concerned about these continued breaches in the Coast Guard's application of appropriated funds, and hope that by the time of next year's appropriations hearings, the Coast Guard can develop a system of internal controls which assure the Congress that this pattern of frequent violations will no longer occur.

Abandoned barges, Houston, TX—The conferees agree to provide \$1,500,000 for Coast Guard removal of abandoned barges in the Houston ship channel and the San Jacinto River, and the Coast Guard is directed to use such funds only for that purpose. The House bill included \$2,000,000 for this purpose.

Marine fire and safety association—The conferees agree to provide \$297,000 for the marine fire and safety association for fire fighting and oilspill response contingency plans on the Columbia River.

Drug interdiction activities—The conferees do not agree to the House's allocation of funding for specific drug interdiction activities based on Coast Guard statements that this allocation was based on incomplete and outdated information. However, the conferees urge the Coast Guard to allocate their drug interdiction resources, to the extent possible, in a manner consistent with directives of the Congress in the authorization process.

Air Station Chicago—The conferees understand that the Coast Guard has proposed to relocate Air Station Chicago—currently located in Glenview, Illinois—to Muskegon, Michigan and that budgetary considerations

played a significant role in this decision. The conferees understand the need for the Coast Guard to relocate from Glenview in light of that facility's location at a military installation slated for closure and redevelopment pursuant to the Base Closure Act, and also understand the need for the Coast Guard to conserve budgetary resources. The conferees further note that the proposed relocation is in compliance with the directive accompanying the fiscal year 1996 appropriation, which directed the Coast Guard to maintain a presence in southern Lake Michigan. However, in light of concerns regarding the search and rescue response time from Muskegon to points in southern Lake Michigan, the conferees request that, prior to undertaking this proposed relocation, the Coast Guard provide to the House and Senate Transportation Appropriations Subcommittees data demonstrating that the relocation will not adversely affect boating safety in the southern Lake Michigan area.

ACQUISITION, CONSTRUCTION, AND IMPROVEMENTS

Amendment No. 9: Appropriates \$374,840,000 for Acquisition, construction, and improvements instead of \$358,000,000 as proposed by the House and \$393,100,000 as proposed by the Senate.

A table showing the distribution of this appropriation by project as included in the fiscal year 1997 budget estimate, House bill, Senate bill, and the conference agreement follows:

Acquisition, Construction, and Improvements
Fiscal Year 1997
Conference Agreement

Program Name	FY 1997 Estimate	FY 1997 House	FY 1997 Senate	Conference
Vessels:	237,000,000	205,600,000	227,960,000	216,500,000
Survey and design - cutters and boats	500,000	500,000	500,000	500,000
Seagoing buoy tender (WLB) replacement	59,500,000	50,000,000	59,000,000	54,000,000
Coastal buoy tender (WLM) replacement	80,000,000	74,000,000	76,860,000	75,000,000
47-foot motor lifeboat (MLB) replacement project	26,000,000	26,000,000	26,000,000	26,000,000
Buoy boat replacement project (BUSL)	8,500,000	0	7,800,000	7,800,000
Polar icebreaker replacement follow-on	4,000,000	4,000,000	4,000,000	4,000,000
82-foot WPB capability replacement	37,800,000	35,000,000	33,100,000	33,100,000
Configuration management	3,500,000	3,500,000	3,500,000	3,500,000
Surface search radar replacement project	8,600,000	4,000,000	8,600,000	4,000,000
Motor surfboat replacement	1,100,000	1,100,000	1,100,000	1,100,000
210-foot medium endurance cutter MMA	2,500,000	2,500,000	2,500,000	2,500,000
Polar class icebreaker reliability improvement program	5,000,000	5,000,000	5,000,000	5,000,000
Aircraft:	21,400,000	18,300,000	19,040,000	18,040,000
Traffic alert & collision avoidance system (TCAS)	5,700,000	5,700,000	5,700,000	5,700,000
Global positioning system installation	2,900,000	1,900,000	1,900,000	1,900,000
HC-130 engine conversion	8,800,000	6,800,000	7,800,000	6,800,000
HH-65A helicopter kapton rewiring	2,000,000	3,500,000	2,000,000	2,000,000
HH-65A helicopter mission computer replacement	2,000,000	2,000,000	2,000,000	2,000,000
VC-11A offset from sale	0	-600,000	0	0
HU-25 offset from sale	0	-1,000,000	0	0
HH-65 offset (FY 1995 reprogramming)	0	0	-360,000	-360,000
Other Equipment:	46,700,000	39,900,000	46,200,000	41,700,000
Fleet logistics system	9,300,000	9,300,000	9,300,000	9,300,000
Vessel traffic service (VTS) system 2000	6,000,000	0	5,500,000	0
Marine information for safety and law enforcement (MISLE)	5,000,000	5,000,000	5,000,000	5,000,000
Conversion of software applications	6,000,000	6,000,000	6,000,000	6,000,000
Finance center information system replacement	2,100,000	2,100,000	2,100,000	2,100,000
Aviation logistics management information system (ALMIS)	4,800,000	4,800,000	4,800,000	4,800,000
National distress system modernization	1,000,000	1,000,000	1,000,000	1,000,000
Communication systems 2000	4,000,000	4,000,000	4,000,000	4,000,000
WLB/WLM support facility	1,800,000	1,800,000	1,800,000	1,800,000
Global maritime distress and safety system	700,000	700,000	700,000	700,000
Personnel MIS/Jt uniform military pay system	1,600,000	800,000	1,600,000	1,600,000
VHF-FM high level site upgrade	4,400,000	4,400,000	4,400,000	4,400,000
VTS requirements evaluation	0	0	0	1,000,000
Shore Facilities and Aids to Navigation:	59,500,000	47,950,000	52,900,000	52,350,000
Survey and design - shore projects	6,000,000	6,000,000	6,000,000	6,000,000
Minor AC&I shore construction projects	4,000,000	4,000,000	4,000,000	2,400,000
Mid-atlantic air station consolidation	1,300,000	1,300,000	1,300,000	1,300,000
Coast Guard Yard ship handling facility (phase II)	4,950,000	3,950,000	4,950,000	4,950,000
Support center Portsmouth - upgrade sandblast facility	2,550,000	2,000,000	2,550,000	2,000,000
Support Ctr San Pedro, CA - construct medical facility	3,700,000	3,700,000	3,700,000	3,700,000
Public family quarters	12,000,000	12,000,000	12,000,000	12,000,000
Base San Juan, PR - reconstruction	12,000,000	10,000,000	7,000,000	7,000,000

Acquisition, Construction, and Improvements
Fiscal Year 1997
Conference Agreement

<u>Program Name</u>	<u>FY 1997 Estimate</u>	<u>FY 1997 House</u>	<u>FY 1997 Senate</u>	<u>Conference</u>
Waterways ATON projects	5,000,000	5,000,000	5,000,000	5,000,000
Station Juneau, AK - renovate/expand station	2,000,000	2,000,000	2,000,000	2,000,000
Station Sabine - reconstruct/expand waterfront facilities	4,000,000	4,000,000	4,000,000	4,000,000
Owensboro, KY - relocate cutter moorings	2,000,000	2,000,000	2,000,000	2,000,000
Upolu Point, HI - offset from sale of Loran station	0	-8,000,000	0	0
Support Ctr Seattle, WA - offset (FY 1995 reprogramming)	0	0	-1,600,000	0
Personnel and Related Support:	47,000,000	46,250,000	47,000,000	46,250,000
Direct personnel costs	46,150,000	45,400,000	46,150,000	45,400,000
Core acquisition costs	850,000	850,000	850,000	850,000
<i>Total appropriation</i>	<i>411,600,000</i>	<i>358,000,000</i>	<i>393,100,000</i>	<i>374,840,000</i>

Amendment No. 10: Provides \$216,500,000 to acquire, repair, renovate, or improve vessels, small boats and related equipment instead of \$205,600,000 as proposed by the House and \$227,960,000 as proposed by the Senate.

Amendment No. 11: Provides \$18,040,000 to acquire new aircraft and increase aviation capability instead of \$18,300,000 as proposed by the House and \$19,040,000 as proposed by the Senate.

Amendment No. 12: Provides \$41,700,000 for the equipment instead of \$39,900,000 as proposed by the House and \$46,200,000 as proposed by the Senate.

Amendment No. 13: Provides \$52,350,000 for shore facilities and aids to navigation facilities instead of \$47,950,000 as proposed by the House and \$52,900,000 as proposed by the Senate.

Amendment No. 14: Provides \$46,250,000 for personnel compensation and benefits as proposed by the House instead of \$47,000,000 as proposed by the Senate. This provides an increase of 3.5 percent above the fiscal year 1996 enacted level.

Amendment No. 15: Deletes language proposed by the House which would require the disposal of Coast Guard property located in Wildwood, New Jersey in a manner resulting in saving during fiscal year 1997 of \$20,000,000. The conferees understand that other federal agencies are interested in this property, and GSA property disposal procedures in such cases make any savings unlikely.

Amendment No. 16: Includes House prohibition of funds for continuing the Vessel Traffic Services 2000 program, and allocates \$1,000,000 for a study of available technical solutions which minimize complexity and cost in any follow-on VTS programs, as director in the Senate report.

The conferees are disappointed that, up to this point, the Coast Guard has been unable to develop a compromise position between the desires of the agency for the relatively high-tech, expensive VTS 2000 system and the needs of local port communities for affordable vessel traffic services. The Coast Guard is still unable to present the Congress with a firm cost estimate or siting plan for VTS 2000 systems, and has not resolved the issue of who will ultimately pay the operating costs of the system. Recent reviews of the program by the U.S. General Accounting Office and the National Academy of Sciences did not endorse this program as currently structured. Given the questions of support and concerns but which entities will pay to operate the system, the conferees agree that the presently configured VTS 2000 program should be ended.

However, the need for state-of-the-art vessel traffic services remains in some ports, especially New Orleans, which was the lead port for the VTS 2000 concept. Although these requirements have existed for many years, the safety benefits of such systems have been delayed while the Coast Guard conducted lengthy studies and the program experienced internal budget reduction.

Under the current schedule, many ports would not receive VTS capability for another seven to ten years.

The conferees can no longer accept further Coast Guard delays in delivering the safety benefits of vessel traffic systems to critical ports around the country, particularly since, as the VTS 2000 schedule slipped and costs rose, systems have been developed and fielded by private industry which satisfy many of the ports' VTS requirements. The conferees firmly believe that, with greater user involvement and a dedication to truly off-the-shelf technology, the Coast Guard can and should implement VTS services at critical ports such as New Orleans more quickly than the ten year implementation schedule of VTS 2000. To move forward with this new effort, the conference agreement provides \$1,000,000 for the Coast Guard to identify minimum user requirements for new VTS systems in consultation with local officials, waterway users, and port authorities. This study should also review user fee options and private/public partnerships.

The conferees hope that, at the end of fiscal year 1997, the Coast Guard will be able to propose a viable new production program, supported by local communities, which will provide near-term safety benefits. The conferees also agree to leave any unobligated VTS 2000 funds in place to support this follow-on effort. The House had proposed a rescission of those funds, as described under amendment numbered 17.

ACQUISITION, CONSTRUCTION, AND IMPROVEMENTS (RESCISSIONS)

Amendment No. 17: Deletes rescissions totaling \$3,755,000 proposed by the House. The conference agreement allows any unobligated funds to be used for follow-on activities, as previously described, but not for VTS 2000. The Coast Guard should consider these funds as having been reprogrammed.

ENVIRONMENTAL COMPLIANCE AND RESTORATION

Amendment No. 18: Appropriates \$22,000,000 for Environmental compliance and restoration instead of \$21,000,000 as proposed by the House and \$23,000,000 as proposed by the Senate. The conference agreement includes the following breakdown of funds:

Site-specific cleanup and restoration projects	\$15,000,000
Environmental compliance	2,800,000
Personnel	4,200,000
Total	22,000,000

The conferees recognize that funding for specific projects will have to be adjusted to reflect the reduced appropriation level. The Coast Guard is accorded the discretion to allocate such reductions without triggering the formal reprogramming process.

PORT SAFETY DEVELOPMENT

Amendment No. 19: Appropriates \$5,000,000 for debt retirement of the Port of Portland,

Oregon as proposed by the Senate, and makes a technical change to the language proposed. The House bill included no similar appropriation.

ALTERATION OF BRIDGES

Amendment No. 20: Appropriates \$16,000,000 for Alteration of obstructive bridges as proposed by the House instead of \$10,000,000 as proposed by the Senate. The conferees agree that these funds should be allocated as described in the House report.

RESEARCH, DEVELOPMENT, TEST AND EVALUATION

Amendment No. 21: Appropriates \$19,200,000 for Research, development, test and evaluation instead of \$19,000,000 as proposed by the House and \$19,550,000 as proposed by the Senate. The conferees agree to the following adjustments to the budget estimate:

Ship Structure Committee; Support for committee ...	— \$214,000
Servicewide Safety and Environmental Compliance: Pollution prevention	— 200,000
Command, Control, and Computers and Intelligence: Advanced communications systems	— 86,000
Technology Base:	
Future technology assessment	— 200,000
Select projects	— 400,000
Net adjustment	— 1,100,000

BOAT SAFETY

Amendment No. 22: Appropriates \$35,000,000 as proposed by the House instead of \$10,000,000 as proposed by the Senate. The conferees agree that this safety program should be fully funded at the authorized level. The Senate level assumed the enactment of new authorizing legislation which would make the boat safety program a mandatory appropriation, and which is strongly opposed by the House appropriations conferees.

FEDERAL AVIATION ADMINISTRATION OPERATIONS

Amendment No. 23: Appropriates \$4,900,000,000 for operations of the Federal Aviation Administration (FAA) as proposed by the House instead of \$4,899,957,000 as proposed by the Senate. This appropriation represents an increase of \$254,288,000 (five percent) above the fiscal year 1996 appropriation, and is sufficient to support the hiring of 500 new air traffic controllers, 367 new aviation safety inspectors and other regulatory oversight personnel, and an increase of 8.9 percent in funding for field maintenance of air traffic control equipment.

The following table summarizes the House and Senate recommendations and the conference agreement by budget activity:

FAA Operations
Fiscal Year 1997
Conference Agreement

	House	Senate	Conference
Air Traffic Services:			
Budget estimate:	3,827,137,000	3,827,137,000	3,827,137,000
Adjustments to budget estimate:			
Air traffic details	-3,500,000	-3,500,000	-3,500,000
DOL wage determinations	-500,000	0	0
Aviation safety reporting syst.	+1,000,000	0	+1,000,000
Herndon, VA facility lease	+3,300,000	0	0
AT maintenance training	-2,366,000	0	0
WAAS support	-8,600,000	-8,600,000	-8,600,000
Other leased telecomms	0	-8,242,000	-4,450,000
Maint program reductions	0	-4,376,000	0
ASOS/contract weather	0	0	+1,000,000
Amount recommended	3,816,471,000	3,802,419,000	3,812,587,000
Aviation Regulation/Certification:			
Budget estimate:	487,911,000	487,911,000	487,911,000
Adjustments to budget estimate:			
Office of rulemaking	-622,000	-306,000	-306,000
Amount recommended	487,289,000	487,605,000	487,605,000
Aviation Security:			
Budget estimate:	71,921,000	71,921,000	71,921,000
Adjustments to budget estimate:	0	0	+951,000
Amount recommended	71,921,000	71,921,000	72,872,000
Research and Acquisition:			
Budget estimate:	78,034,000	78,034,000	78,034,000
Adjustments to budget estimate:	0	0	0
Amount recommended	78,034,000	78,034,000	78,034,000

	House	Senate	Conference
Administration of Airports:			
Budget estimate:	45,367,000	45,367,000	45,367,000
Adjustments to budget estimate:			
Staffing adjustment	-2,000,000	-2,117,000	-2,117,000
Amount recommended	43,367,000	43,250,000	43,250,000
Comm. Space Transportation			
Budget estimate:	6,169,000	6,169,000	6,169,000
Adjustments to budget estimate:			
Staffing adjustment	-120,000	-120,000	-120,000
Amount recommended	6,049,000	6,049,000	6,049,000
Administration:			
Budget estimate:	332,499,000	332,499,000	332,499,000
Adjustments to budget estimate:			
AT maintenance training	+2,366,000	0	0
AT training, Oklahoma City	-1,700,000	0	0
MARC	+1,700,000	0	+1,700,000
Personnel system streamlining	-5,000,000	0	-2,000,000
Amount recommended	329,865,000	332,499,000	332,199,000
Staff Offices:			
Budget estimate:	69,230,000	69,230,000	69,230,000
Adjustments to budget estimate:			
Workers comp oversight	+200,000	0	0
Headquarters staffing	-2,000,000	0	0
FAAS increase	-1,000,000	-1,000,000	-1,000,000
Amount recommended	66,430,000	68,230,000	68,230,000
Account-Wide Adjustments:			
PCS moves	-2,700,000	0	0
Pay incentives	+15,300,000	0	0
OST reimbursables	-1,000,000	0	-1,000,000
NAS handoff	-8,826,000	0	-8,826,000
Other travel	-1,750,000	0	-1,500,000
Advisory committees	-463,200	0	0
Cargo security program	0	+9,950,000	10,500,000
Amount recommended	+560,800	+9,950,000	-826,000
Total appropriation	4,900,000,000	4,899,957,000	4,900,000,000

Sanford-Lee County, NC airport.—The conference agreement includes no site-specific earmarks, either direct or implied, for particular airport projects. However, the conferees urge the FAA administrator to give expeditious consideration to accelerated construction of the new Sanford-Lee County Airport in North Carolina, in the hope that the project can be completed as quickly as possible.

Lancaster, PA airport.—The conference agreement includes no site-specific earmarks, either direct or implied, for particular airport projects. However, the conferees urge the FAA administrator to give the environmental assessment for a proposed runway at Lancaster Airport in Pennsylvania expeditious consideration, in the hope that the project can be completed as quickly as possible.

Williamsport-Lycoming County, PA airport.—The conferees commend to the FAA's attention the growing need for a runway extension project at the Williamsport-Lycoming County, PA Airport. The conferees note that the primary runway is currently 6,449 feet long. If it is extended to 7,000 feet, there would be opportunities for improved safety, larger aircraft, and regional air freight service, which would contribute significantly to economic development. Accordingly, the conferees urge FAA to give expeditious consideration to the environmental assessment of the Williamsport-Lycoming Airport's proposed runway extension project.

ASOS/contract weather observers.—The conferees are aware of the significant concerns of air traffic controllers that funds in the President's budget are not adequate to meet the requirement for contract weather observations. In response, the FAA has developed a plan to supplement those observations with additional activities required of air traffic controllers. The conferees agree that controllers are not optimally trained to make precise weather observations, and such activities impinge on their other important safety duties. Therefore, the conference agreement provides an additional \$1,000,000 for contract weather observers at the highest priority sites.

ASOS/EL Paso International Airport.—The conferees reiterate strong concern expressed in the House report over the reliability of weather reporting performed by the automated surface observing system (ASOS) in the absence of contract weather observers at the El Paso International Airport. The conferees urge the FAA to move expeditiously to reinstate contract weather observation activities at this facility.

Aviation security.—The conference agreement provides \$72,872,000 for aviation security activities, an increase of \$951,000 above the budget estimate. Given the heightened security posture at domestic airports and the need for greater attention in some areas, the conferees believe additional resources are warranted at this time.

Administration of airports.—The conferees agree to provide \$43,250,000 for this activity, as proposed by the Senate. The FAA admin-

istrator is granted the flexibility to allocate the reduction in this program.

Cargo security program.—The conference agreement provides \$10,500,000 for an expanded cargo security program, in light of a recent aviation accident investigation calling into question the effectiveness of current activities in this area. The Senate bill includes \$9,950,000 for this effort, consistent with a budget amendment received in July 1996. The conferees have information indicating that the higher level of funding is needed for this program due to more recent budget estimates. Given the priority of this program and its impact on aviation safety, the conferees are providing these funds even though difficult reductions are required in other areas of the budget.

Mid-America Aviation Resource Consortium.—The conferees expect the FAA to continue the agency's commitment to the Mid-America Aviation Resource Consortium (MARC) in Minnesota, and have included \$1,700,000 in the bill for this purpose. These funds are to be used in Minnesota to support the air traffic controller training program and to continue research for the FAA, curriculum development, follow-up on MARC graduates, and to develop other materials as needed for FAA-related projects. The conferees also direct the FAA to release these funds to MARC not less than thirty days after enactment of this Act.

The conferees further expect the FAA to develop a long-term plan for training en route controllers. The conferees also expect the FAA to develop long-term projections for air traffic controllers needed to safely maintain our air traffic control system. The conferees are very disappointed in the FAA's lack of long-term planning as it relates to both air traffic control training and controller needs. MARC has a successful track record at placing students directly in the field, and the conferees both support and encourage this cost-effective manner of training.

Amendment No. 24: Provides that, of the total amount provided, \$1,642,500,000 shall be derived from the airport and airway trust fund as proposed by the House instead of \$2,742,602,000 as proposed by the Senate. The conference agreement provides the maximum amount allowable under existing authorization guidelines. According to the FAA, this level of trust fund spending, combined with other amounts in the bill, should be sufficient to support FAA programs without interruption until approximately September 1997, assuming current aviation taxes on passenger tickets, jet fuel, cargo waybills, and other items are not extended beyond the date in current law (December 31, 1996). However, the conferees wish to point out that the current situation results once again in general fund taxpayers subsidizing the aviation system in this country far beyond the benefits they receive.

Amendment No. 25: Provides that \$75,000,000 in new user fees may be established by the FAA, as proposed by the Senate, instead of \$30,000,000 as proposed by the

House. The President's budget requested \$150,000,000 in new fees. As shown in amendment numbered 27, the conference agreement stipulates that the only new fee authorized is an "overflight" fee, for services provided to aircraft which traverse U.S.-controlled airspace without taking off from, or landing in, the United States. The FAA estimates that, were such collections to begin immediately in the fiscal year, approximately \$109,000,000 could be collected. The conference agreement accepts the fee on a trial basis, and the lower level allows implementation to begin later in the fiscal year to allow a longer review and consultation process with affected parties.

The conferees accept that some additional user fees may be necessary to accommodate the rising operational costs of the agency. However, there is still great concern that any fee proposed be able to meet the test of a user fee, and not be a tax. The FAA is currently developing an improved cost accounting system which may improve the credibility of user fees proposed in future years. The conferees support the continued development of this system as a vital tool in evaluating future user fee requests. In addition, the conferees believe that aviation user fees, where they are successful around the world, involve significant advance consultation with those parties paying the fee, as well as detailed accounting for, and explanation of, costs being incurred by the agency. Given the relative ease with which user fees can be raised, the existence of a strong, two-way consultation process is essential for controlled agency costs and maintaining political consensus for such a system. Should expansion of the user fee concept be proposed in future years, the conferees will consider whether a well-formulated consultation process has been developed in concert with the specific fee schedules.

Amendment No. 26: Provides a final general fund share of the overall appropriation estimated at \$3,182,500,000 instead of \$2,127,398,000 as proposed by the House and \$2,082,355,000 as proposed by the Senate. This figure is the total appropriation minus offsetting collections from additional user fees and minus the share of total expenses derived from the Airport and Airway Trust Fund.

Amendment No. 27: Provides that the only additional user fees authorized as offsetting collections are "overflight" fees, as proposed by the House. The Senate bill contained no similar provision.

FACILITIES AND EQUIPMENT

(AIRPORT AND AIRWAY TRUST FUND)

Amendment No. 28: Appropriates \$1,790,000,000 for Facilities and equipment instead of \$1,800,000,000 as proposed by the House and \$1,788,700,000 as proposed by the Senate.

The following table summarizes the fiscal year 1997 budget estimate, House and Senate recommended levels, and the conference agreement by budget activity:

FACILITIES AND EQUIPMENT
Fiscal Year 1997
Conference Agreement
(In thousands of dollars)

FY96	FY97		FY 1997	FY 1997	FY 1997	FY 1997
LINE	LINE	TITLE	Estimate	House	Senate	Conference
BA1		ENGINEERING DEVELOPMENT, TEST AND EVALUATION:				
1A01	1A01	AVIATION WEATHER SERVICES IMPROVEMENTS	27,997.0	27,997.0	19,942.0	19,942.0
1A02	1A02	EN ROUTE AUTOMATION	106,500.0	89,155.0	96,500.0	96,500.0
1A04	1A05	VOICE SWITCHING AND CONTROL SYSTEM (VSCS) - EDT&E	13,300.0	13,300.0	13,300.0	13,300.0
1A03	1A03	OCEANIC AUTOMATION SYSTEM	40,600.0	40,600.0	25,600.0	39,000.0
		AERONAUTICAL DATA LINK (ADL) APPLICATIONS	0.0	0.0	0.0	0.0
	1A04	NEXT GENERATION VHF A/G COMMUNICATION SYSTEM	2,090.0	2,090.0	2,090.0	2,090.0
2D10		WIDE AREA AUGMENTATION SYSTEM (WAAS) FOR GPS	0.0	117,100.0	0.0	95,000.0
		NATIONAL SATELLITE TEST BED	0.0	11,500.0	0.0	11,500.0
		SUBTOTAL - EN ROUTE PROGRAMS	190,487.0	301,742.0	157,432.0	277,332.0
1B01		AIRPORT SURVEILLANCE RADAR (ASR)	0.0	0.0	20,000.0	13,300.0
1B02	1B03	REMOTE MAINTENANCE MONITORING SYSTEM	11,600.0	0.0	6,000.0	6,000.0
1B03	1B02	TERMINAL AUTOMATION	50,600.0	43,500.0	50,600.0	48,000.0
1B04		TOWER AUTOMATION	0.0	0.0	0.0	0.0
		TERMINAL AREA SURVEILLANCE SENSOR (TASS)	0.0	0.0	0.0	0.0
		LOW-COST ASDE	0.0	0.0	0.0	0.0
		LOOP TECHNOLOGY FOR SURFACE DETECTION	0.0	0.0	0.0	0.0
	1B01	TERMINAL DIGITAL RADAR (ASR-11)	23,300.0	0.0	0.0	0.0
	1B04	WEATHER SYSTEMS PROCESSOR (WSP)	8,055.0	0.0	8,055.0	8,055.0
	1B05	AIRPORT SURFACE TARGET IDENTIFICATION SYSTEM	4,000.0	4,000.0	4,000.0	4,000.0
		SUBTOTAL - TERMINAL PROGRAMS	97,555.0	47,500.0	88,655.0	79,355.0
	1D01	LOCAL AREA AUGMENTATION SYSTEM FOR GPS (LAAS)	6,000.0	6,000.0	6,000.0	6,000.0
		WIDE AREA AUGMENTATION SYSTEM (WAAS)	0.0	0.0	83,100.0	0.0
		NATIONAL SATELLITE TEST BED	0.0	0.0	6,004.7	0.0
		SUBTOTAL - LANDING/NAVAIDS	6,000.0	6,000.0	95,104.7	6,000.0
1EO2		FAA TECHNICAL CENTER FACILITY - BUILDING LEASE	5,290.0	5,290.0	5,290.0	5,290.0
1EO3		UTILITY PLANT MODIFICATIONS	910.0	910.0	910.0	910.0
1EO5		NAS IMPROVEMENT OF SYSTEM SUPPORT LABORATORY	2,000.0	2,000.0	2,000.0	2,000.0
1EO6		TECHNICAL CENTER FACILITIES	9,000.0	9,000.0	9,000.0	9,000.0
1EO8		CAMI INFRASTRUCTURE - MODERNIZATION	0.0	0.0	0.0	0.0
1EO1		INDEPENDENT OPERATIONAL TEST SUPPORT	3,500.0	3,500.0	3,500.0	3,500.0
1EO4		GENERAL AIRPORT IMPROVEMENTS	0.0	0.0	0.0	0.0
1EO7		TECHNICAL CENTER FIBER DATA DISTRIBUTION INTERFACE	0.0	0.0	0.0	0.0
1EO9		CABIN RESEARCH FACILITY CONSTRUCTION	0.0	0.0	0.0	0.0
		SUBTOTAL, RDT&E EQUIPMENT AND FACILITIES	20,700.0	20,700.0	20,700.0	20,700.0
		TOTAL ACTIVITY 1	314,742.0	375,942.0	361,891.7	383,387.0
BA2		AIR TRAFFIC CONTROL FACILITIES AND EQUIPMENT:				
		DISPLAY COMPLEX CHANNEL REHOST	0.0	0.0	0.0	0.0
2A01	2A01	LONG RANGE RADAR (LRR) PROGRAM - REPLACE/ESTABLISH	17,702.0	17,702.0	17,702.0	16,500.0
2A02		RML SYSTEM REPLACEMENT/EXPANSION	0.0	0.0	0.0	0.0
2A03		NEXT GENERATION WEATHER RADAR (NEXRAD) - PROVIDE	0.0	0.0	0.0	0.0
2A04		ATC EN ROUTE RADAR FACILITIES IMPROVEMENTS	0.0	0.0	0.0	0.0
2A05	2A02	EN ROUTE AUTOMATION	106,100.0	106,100.0	106,100.0	106,100.0
2A06	2A03	AIR TRAFFIC OPERATIONS MANAGEMENT	2,650.0	1,000.0	1,000.0	1,000.0
2A07	2A04	WEATHER AND RADAR PROCESSOR (WARP)	24,650.0	24,650.0	24,650.0	24,650.0
2A08	2A05	AERONAUTICAL DATA LINK (ADL) APPLICATIONS	17,425.0	17,425.0	17,425.0	17,425.0
2A09	2A06	ARTCC BUILDING IMPROVEMENTS/PLANT IMPROVEMENTS	71,659.7	62,083.7	64,333.0	62,087.0
2A10	2A07	VOICE SWITCHING AND CONTROL SYSTEM (VSCS)	103,700.0	103,700.0	103,700.0	101,700.0
2A11	2A08	RCF - EXPAND/RELOCATE	2,825.0	2,825.0	2,825.0	2,825.0
2A12	2A09	TRAFFIC FLOW MANAGEMENT	40,360.0	30,960.0	40,300.0	38,000.0
2A13	2A10	DATA MULTIPLEXING NETWORK (DMN)	3,900.0	3,900.0	3,900.0	3,900.0
2A14		CRITICAL COMMUNICATIONS SUPPORT	0.0	0.0	0.0	0.0
2A15	2A11	EN ROUTE COMMS AND CONTROL FACILITIES IMPROVEMENT	3,265.8	3,265.8	3,265.8	3,265.0
2A16	2A12	SATELLITE COMMUNICATIONS CIRCUIT BACK-UP	2,000.0	2,000.0	2,000.0	2,000.0
2A17	2A13	DOD BASE CLOSURE - FACILITY TRANSFER	500.0	500.0	500.0	500.0
2A18	2A14	BACK-UP EMERGENCY COMMUNICATIONS (BUCC)	3,000.0	3,000.0	3,000.0	3,000.0
		VOLCANO MONITOR	0.0	0.0	2,000.0	2,000.0
	2A15	ATC BEACON INTERROGATOR (ATCBI) REPLACEMENT	1,000.0	1,000.0	1,000.0	1,000.0
		SPECTRUM AUCTION IMPACT	0.0	45,000.0	45,000.0	40,000.0

FACILITIES AND EQUIPMENT

Fiscal Year 1997

Conference Agreement

(in thousands of dollars)

FY96	FY97		FY 1997	FY 1997	FY 1997	FY 1997
LINE	LINE	TITLE	Estimate	House	Senate	Conference
		SUBTOTAL - EN ROUTE PROGRAMS	400,737.5	425,111.5	438,700.8	425,952.0
2B01	2B01	TERMINAL DOPPLER WEATHER RADAR (TDWR) - PROVIDE	4,655.0	4,655.0	4,655.0	4,655.0
2B02	2B02	MODE S - PROVIDE	3,980.0	3,980.0	3,980.0	3,980.0
2B03	2B03	TERMINAL AUTOMATION	27,700.0	27,700.0	16,300.0	16,300.0
2B05	2B05	REMOTE MAINTENANCE MONITORING SYSTEM (RMMS)	17,900.0	17,900.0	17,900.0	17,900.0
2B06	2B06	TERMINAL AIR TRAFFIC CONTROL FACILITIES - REPLACE	74,400.0	74,400.0	79,800.0	74,400.0
2B07	2B07	CONTROL TOWER/TRACON FACILITIES - IMPROVE	16,354.9	16,354.9	16,354.9	16,354.0
2B09		EMERGENCY TRANSCEIVERS - REPLACEMENT	0.0	0.0	0.0	0.0
2B10	2B08	TERMINAL VOICE SWITCH REPLACEMENT (TVSR)	17,900.0	17,900.0	12,300.0	12,300.0
2B11		RADIO CONTROL EQUIPMENT (RCE) - PROVIDE	0.0	0.0	0.0	0.0
2B13	2B10	AIRPORT SURFACE DETECTION EQUIPMENT (ASDE-3)	4,000.0	4,000.0	4,000.0	4,000.0
2B12	2B09	TERMINAL RADAR (ASR) - IMPROVE	4,445.4	4,445.4	4,445.4	4,445.0
2B08		METROPLEX CONTROL FACILITIES - ADVANCED PLANNING	0.0	0.0	0.0	0.0
2B18		DALLAS/FORT WORTH METROPLEX PROGRAM	0.0	0.0	0.0	0.0
2B14	2B14	POTOMAC METROPLEX	1,000.0	4,000.0	1,000.0	1,000.0
	2B17	NORTHERN CALIFORNIA METROPLEX	8,700.0	2,700.0	8,700.0	7,500.0
	2B18	ATLANTA METROPLEX	500.0	3,500.0	500.0	6,500.0
2B17	2B12	CHICAGO METROPLEX	2,900.0	2,900.0	2,900.0	2,900.0
2B21	2B15	SOUTHERN CALIFORNIA METROPLEX	5,700.0	5,700.0	5,700.0	5,700.0
	2B16	DENVER METROPLEX	4,000.0	4,000.0	4,000.0	4,000.0
		CENTRAL FLORIDA METROPLEX	0.0	0.0	0.0	0.0
2B15	2B11	EMPLOYEE SAFETY/OSHA AND ENVIRONMENTAL COMPLIANCE STDS	36,924.0	21,000.0	27,705.0	21,000.0
2B19		PRECISION RUNWAY MONITORS	0.0	0.0	0.0	0.0
2B20		NEW AUSTIN AIRPORT AT BERGSTROM	16,900.0	16,900.0	16,900.0	16,900.0
2B04	2B04	AIRPORT MOVEMENT AREA SAFETY SYSTEM (AMASS)	15,393.0	15,393.0	15,393.0	15,393.0
2B23	2B21	TERMINAL COMMUNICATIONS IMPROVEMENTS	3,406.2	3,406.2	3,406.2	3,406.0
2B16		ARTS IIIA DATA ENTRY DISPLAY	0.0	0.0	0.0	0.0
2B22		INTEGRATED NETWORK MANAGEMENT SYSTEM	0.0	0.0	0.0	0.0
	2B19	TOWER AUTOMATION PROGRAM	10,000.0	10,000.0	10,000.0	10,000.0
		DIGITAL VOICE RECORDER SYSTEM	4,000.0	4,000.0	4,000.0	4,000.0
		GRR/GRT RADIO REPLACEMENT	0.0	20,000.0	0.0	12,000.0
		SUBTOTAL - TERMINAL PROGRAMS	280,758.5	284,834.5	259,939.5	264,633.0
2C01		FLIGHT SERVICE STATION (FSS) AUTOMATION	0.0	0.0	0.0	0.0
2C02	2C01	AUTOMATED SURFACE OBSERVING SYSTEM (ASOS)	1,369.0	1,369.0	11,275.0	12,644.0
2C03	2C02	OASIS	500.0	500.0	500.0	500.0
2C04		FLIGHT SERVICE FACILITIES IMPROVEMENT	0.0	0.0	0.0	0.0
		AUTOMATED WEATHER OBSERVING SYSTEM (AWOS)	0.0	1,000.0	0.0	550.0
		AWOS/ASOS AUGMENTATION-STATE OF ALASKA	0.0	0.0	550.0	550.0
		SUBTOTAL - FLIGHT SERVICE PROGRAMS	1,869.0	2,869.0	12,325.0	14,244.0
2D01	2D01	VOR/DME/TACAN NETWORK PLAN	1,900.0	1,900.0	1,900.0	1,900.0
2D02		ILS - REPLACE MARK 1A, 1B, AND 1C	0.0	0.0	0.0	0.0
2D03	2D02	INSTRUMENT LANDING SYSTEM (ILS) - ESTABLISH/UPGRADE	1,500.0	1,500.0	2,900.0	2,900.0
2D04		VISUAL NAVAIDS - ESTABLISH/EXPAND	0.0	0.0	0.0	0.0
2D06	2D05	RUNWAY VISUAL RANGE (RVR)	3,000.0	3,000.0	3,000.0	3,000.0
2D07	2D06	INSTRUMENT APPROACH PROCEDURES AUTOMATION (IAPA)	2,400.0	2,400.0	2,400.0	2,400.0
2D08	2D07	GULF OF MEXICO OFFSHORE PROGRAM	5,950.0	5,950.0	5,950.0	5,950.0
2D11	2D10	NAVIGATIONAL AND LANDING AIDS - IMPROVE	3,744.0	3,744.0	3,744.0	3,744.0
2D05		LOW LEVEL WINDSHEAR ALERT SYSTEM (LLWAS)	17,399.0	17,399.0	17,399.0	17,399.0
2D09	2D08	ILS - REPLACE GRN-27	9,000.0	9,000.0	9,000.0	9,000.0
2D10	2D09	WIDE AREA AUGMENTATION SYSTEM FOR GPS (WAAS)	74,500.0	0.0	0.0	0.0
	2D03	APPROACH LIGHTING SYSTEM IMPROVEMENT (ALSIP)	2,000.0	2,000.0	2,000.0	2,000.0
		LORAN-C UPGRADES	0.0	5,650.0	3,650.0	4,650.0
		PRECISION APPROACH PATH INDICATORS (PAPI)	0.0	0.0	3,125.0	3,125.0
		ANEMOMETERS-JUNEAU, AK	0.0	0.0	375.0	375.0
		SUBTOTAL - LANDING AND NAVIGATIONAL AIDS	121,393.0	52,543.0	55,443.0	56,443.0
2E01		ALASKAN NAS INTERFACILITY COMM SYSTEM (ANICS)	12,000.0	12,000.0	12,000.0	12,000.0
2E02		FUEL STORAGE TANK REPLACEMENT AND MONITORING	43,700.0	43,700.0	43,700.0	40,000.0
2E03		FAA BUILDINGS AND EQUIPMENT - IMPROVE/MODERNIZE	12,600.0	12,600.0	12,600.0	12,600.0
2E04		ELECTRICAL POWER SYSTEMS - SUSTAIN/SUPPORT	15,000.0	15,000.0	15,000.0	15,000.0
2E05		AIR NAVAIDS AND ATC FACILITIES (LOCAL PROJECTS)	2,000.0	2,000.0	2,000.0	2,000.0
2E06		AIR NAVIGATION FACILITY/ATC SYSTEM SUPPORT	4,800.0	0.0	0.0	0.0
2E07		PURCHASE LAND OR EASEMENT FOR EXISTING FACILITIES	0.0	0.0	0.0	0.0
2E08		AIRCRAFT RELATED EQUIPMENT PROGRAM	4,900.0	4,900.0	4,900.0	4,900.0

FACILITIES AND EQUIPMENT
Fiscal Year 1997
Conference Agreement
(In thousands of dollars)

FY96	FY97		FY 1997	FY 1997	FY 1997	FY 1997
LINE	LINE	TITLE	Estimate	House	Senate	Conference
2EO9		AIRCRAFT FLEET MODERNIZATION	0.0	0.0	0.0	0.0
2EO11		AIRPORT CABLE LOOP SYSTEMS - SUSTAINED SUPPORT	0.0	0.0	0.0	0.0
2EO12		COMPUTER AIDED ENG GRAPHICS (CAEG) REPLACEMENT	1,500.0	1,500.0	1,500.0	1,500.0
		SUBTOTAL - OTHER ATC FACILITIES	96,500.0	91,700.0	91,700.0	88,000.0
		TOTAL ACTIVITY 2	901,258.0	857,058.0	858,108.3	849,272.0
BA3		NON-ATC FACILITIES AND EQUIPMENT:				
3AO1	3A01	NAS MANAGEMENT AUTOMATION PROGRAM (NASMAP)	1,300.0	0.0	1,300.0	0.0
3AO2	3A02	HAZARDOUS MATERIALS MANAGEMENT	18,000.0	15,000.0	18,000.0	15,000.0
3AO4	3A04	AVIATION SAFETY ANALYSIS SYSTEM (ASAS)	19,400.0	19,400.0	19,400.0	19,400.0
3AO5	3A05	OPERATIONAL DATA MANAGEMENT SYSTEM (ODMS)	5,100.0	5,100.0	5,100.0	5,100.0
3AO6		CHILD CARE FACILITIES	0.0	0.0	0.0	0.0
3AO7	3A06	FAA EMPLOYEE HOUSING - PROVIDE	5,000.0	5,000.0	5,000.0	5,000.0
3AO8	3A07	LOGISTICS SUPPORT SYSTEM AND FACILITIES	1,500.0	1,500.0	1,500.0	1,500.0
3AO9	3A08	TEST EQUIPMENT - MAINTENANCE SUPPORT	1,000.0	1,000.0	1,000.0	1,000.0
3A10	3A09	INTEGRATED FLIGHT QUALITY ASSURANCE	2,000.0	2,000.0	2,000.0	2,000.0
3A11	3A10	SAFETY PERFORMANCE ANALYSIS SUBSYSTEM (SPAS)	2,600.0	2,600.0	2,600.0	2,600.0
		PORTABLE PERFORMANCE SUPPORT SYS - PEN-BASED	0.0	0.0	0.0	0.0
3A13	3A12	NATIONAL AVIATION SAFETY DATA CENTER	3,700.0	3,700.0	3,700.0	3,700.0
3AO3	3A03	NAS RECOVERY COMMUNICATIONS (RCOM)	1,500.0	1,500.0	1,500.0	1,500.0
3A12	3A11	PERFORMANCE ENHANCEMENT SYSTEM	1,900.0	1,900.0	1,900.0	1,900.0
		AIRPORT/AIRCRAFT SECURITY EQUIPMENT	0.0	0.0	0.0	0.0
		SUBTOTAL - SUPPORT EQUIPMENT	63,000.0	58,700.0	63,000.0	58,700.0
3B01	3B01	COMPUTER BASED INSTRUCTION (CBI) - EXPAND/IMPROVE	7,000.0	3,500.0	3,000.0	3,000.0
3B02		AERONAUTICAL CENTER TRAINING AND SUPPORT FACILITIES	0.0	0.0	0.0	0.0
3B03	3B02	NATIONAL AIRSPACE SYSTEM (NAS) TRAINING FACILITIES	1,000.0	1,000.0	1,000.0	1,000.0
		SUBTOTAL - TRAINING EQUIPMENT & FACILITIES	8,000.0	4,500.0	4,000.0	4,000.0
		TOTAL ACTIVITY 3	71,000.0	63,200.0	67,000.0	62,700.0
BA4		MISSION SUPPORT:				
4AO1	4A01	SYSTEM ENGINEERING AND DEVELOPMENT SUPPORT	33,350.0	33,350.0	33,350.0	31,341.0
4AO3	4A03	LOGISTICS SUPPORT SERVICES	8,800.0	8,800.0	8,800.0	8,800.0
4AO4	4A04	MIKE MONRONEY AERONAUTICAL CENTER - LEASE	15,500.0	15,500.0	15,500.0	15,500.0
4AO5	4A05	IN-PLANT NAS CONTRACT SUPPORT SERVICES	4,800.0	4,800.0	4,800.0	4,800.0
4AO6	4A06	TRANSITION ENGINEERING SUPPORT	49,450.0	49,450.0	49,450.0	47,500.0
4AO7	4A07	FREQUENCY AND SPECTRUM ENGINEERING - PROVIDE	1,200.0	1,200.0	1,200.0	1,200.0
4AO8		ACQUISITION OVERSIGHT	0.0	0.0	0.0	0.0
4AO9	4A09	FAA SYSTEM ARCHITECTURE	9,600.0	9,600.0	9,600.0	6,500.0
4A10	4A10	TECHNICAL SERVICES SUPPORT CONTRACT (TSSC)	65,900.0	71,000.0	65,900.0	65,900.0
4AO2	4A02	PROGRAM SUPPORT LEASES	29,600.0	29,600.0	29,600.0	29,600.0
4A11	4A08	PERMANENT CHANGE OF STATION MOVES	8,500.0	5,500.0	8,500.0	8,500.0
	4A11	RESOURCE TRACKING PROGRAM	1,000.0	1,000.0	1,000.0	1,000.0
	4A12	CENTER FOR ADVANCED AVIATION SYSTEM DEV. (MITRE)	57,000.0	57,000.0	57,000.0	57,000.0
		TOTAL ACTIVITY 4	284,700.0	286,800.0	284,700.0	277,641.0
BA5		PERSONNEL AND RELATED EXPENSES:				
5AO1	5A01	PERSONNEL AND RELATED EXPENSES	217,000.0	217,000.0	217,000.0	217,000.0
		TOTAL ACTIVITY 5	217,000.0	217,000.0	217,000.0	217,000.0
		TOTAL	1,788,700.0	1,800,000.0	1,788,700.0	1,790,000.0

Automated surface observing system (ASOS).—The conference agreement includes \$10,000,000 specifically for the FAA to acquire 55 new automated surface observing system (ASOS) units; \$1,275,000 for ASOS units in Alaska that still await commissioning; and \$1,369,000 for activities included in the President's budget request. Given the budgetary shortfalls in this program, the conferees direct the FAA not to reprogram these funds to other purposes.

Hazardous materials management.—The conferees direct the FAA to give high priority to hazardous materials issues at the FAA Tech-

nical Center in New Jersey out of the \$15,000,000 provided.

Runway incursion technologies.—Last year, the Congress provided \$2,000,000 for loop technology and surface detection to assist in runway incursion reduction. The conferees direct the department to report to the House and Senate Committees on Appropriations by November 30, 1996 regarding the status of this funding and development of a prototype system.

Amendment No. 29: Specifies that \$1,573,000 of the total amount provided shall be available for three years, instead of \$1,583,000,000 as proposed by the House and \$1,571,700,000 as

proposed by the Senate. This is the total appropriation for budget activities one through four.

RESEARCH, ENGINEERING, AND DEVELOPMENT

(AIRPORT AND AIRWAY TRUST FUND)

Amendment No. 30: Appropriates \$187,412,000 for Research, engineering, and development instead of \$185,000,000 as proposed by the House and \$188,490,000 as proposed by the Senate. The following table summarizes the fiscal year 1997 budget estimate, House and Senate recommended levels, and the conference agreement:

RESEARCH, ENGINEERING, AND DEVELOPMENT
Fiscal Year 1997
Conference Agreement

Program Name	FY 1997 Estimate	House Bill	Senate Bill	Conference
System Development and Infrastructure	16,822,000	13,260,000	13,965,000	13,660,000
System planning & resource management	4,857,000	1,860,000	2,000,000	1,860,000
Technical laboratory facility	6,765,000	6,200,000	6,765,000	6,600,000
Center for Advanced Aviation System Development	5,200,000	5,200,000	5,200,000	5,200,000
Capacity and Air Traffic Management Technology	40,570,000	32,388,000	37,289,000	34,889,000
Air traffic management technology	6,757,000	4,000,000	4,000,000	4,000,000
Oceanic automation program	6,539,000	6,539,000	6,539,000	6,539,000
Runway incursion reduction	2,766,000	2,766,000	7,400,000	6,000,000
System capacity, planning and improvements	8,950,000	8,950,000	8,950,000	8,950,000
Cockpit technology	5,584,000	3,000,000	3,000,000	3,000,000
General aviation/vertical flight technology	3,894,000	3,000,000	2,600,000	2,600,000
Modeling, analysis, and simulation	4,133,000	4,133,000	3,800,000	3,800,000
Automation system design	1,947,000	0	1,000,000	0
Communications, Navigation & Surveillance	20,371,000	21,000,000	19,573,000	19,000,000
Communications	10,798,000	6,000,000	6,000,000	6,000,000
Navigation	9,573,000	15,000,000	11,573,000	13,000,000
Surveillance	0	0	2,000,000	0
Weather	6,411,000	13,000,000	10,000,000	13,000,000
Airport Technology	6,000,000	5,200,000	6,000,000	5,200,000
Aircraft Safety Technology	38,999,000	34,994,000	36,504,000	36,504,000
Aircraft systems fire safety	6,993,000	6,993,000	6,993,000	6,993,000
Advanced materials/structural safety	3,065,000	3,065,000	3,065,000	3,065,000
Propulsion and fuel systems	3,779,000	3,779,000	3,400,000	3,400,000
Flight safety/atmospheric hazards research	2,063,000	2,063,000	2,063,000	2,063,000
Aging aircraft	13,889,000	13,889,000	13,889,000	13,889,000
Aircraft catastrophic failure prevention research	3,094,000	2,705,000	3,094,000	3,094,000
Fire research	0	0	0	0
Aviation safety risk analysis	6,116,000	2,500,000	4,000,000	4,000,000
System Security Technology	36,055,000	33,558,000	36,055,000	36,055,000
Explosives and weapons detection	27,397,000	27,397,000	27,397,000	27,397,000
Airport security technology integration	2,258,000	2,258,000	2,258,000	2,258,000
Aviation security human factors	5,039,000	2,542,000	5,039,000	5,039,000
Aircraft hardening	1,361,000	1,361,000	1,361,000	1,361,000
Human Factors & Aviation Medicine	23,682,000	26,000,000	23,304,000	23,504,000
Flight deck/maintenance/system integration human factor	10,898,000	11,500,000	10,898,000	10,898,000
Air traffic control/airway facilities human factors	8,606,000	10,500,000	8,606,000	8,606,000
Aeromedical research	4,178,000	4,000,000	3,800,000	4,000,000
Environment and Energy	3,800,000	3,600,000	3,800,000	3,600,000
Innovative/Cooperative Research	3,000,000	2,000,000	2,000,000	2,000,000
Total appropriation	195,710,000	185,000,000	188,490,000	187,412,000

Weather.—The conference agreement provides \$13,000,000, as proposed by the House, for research to improve aviation safety under hazardous weather conditions. The amount provided shall include the following specific allocations for projects described in the House and Senate reports:

Windshear/downdraft research, Juneau, AK	\$400,000
Project SOCRATES	1,589,000
National Center for Atmospheric Research (NCAR)	4,600,000

National Center for Atmospheric Research.—The conference agreement includes \$4,600,000 specifically for aviation weather research and related activities coordinated by the National Center for Atmospheric Research (NCAR) and assisted by the NOAA's Forecast Systems Laboratory, the National Severe Storms Laboratory, and other organizations. The conferees consider this work to be of high priority, and direct the FAA not to use these funds for in-house staffing or to reprogram any of these funds to other purposes. The FAA is requested to report to the House and Senate Committees on Appropriations by December 31, 1996 detailing the specific activities to be financed with these funds and the expected obligation dates.

The conferees are disappointed that the FAA is not placing a higher priority on aviation weather safety research, and is not yet taking a leadership role in this area, as recommended recently by the National Academy of Sciences. The conferees urge the FAA to develop a more vigorous and effective program of weather research beginning with the fiscal year 1998 budget request.

System security technology.—The conference agreement fully funds the administration's request of \$36,055,000 for aviation security technology, as proposed by the Senate. Within this amount, \$27,397,000 is provided for research and development into new devices to detect explosives and weapons, and \$1,361,000 is provided to harden aircraft against the effects of explosions.

GRANTS-IN-AID FOR AIRPORTS

(LIQUIDATION OF CONTRACT AUTHORIZATION) (AIRPORT AND AIRWAY TRUST FUND)

Amendment No. 31: Limits obligations under the grants-in-aid for airports program to \$1,460,000,000 as proposed by the Senate instead of \$1,300,000,000 as proposed by the House. This is an increase of \$10,000,000 above the fiscal year 1996 level and \$110,000,000 above the administration's request.

Letters of intent.—The conferees echo the Senate's concern with FAA's ability to estimate airport development projects' impact on system-wide capacity, and therefore direct that FAA be granted the authority to award new letters of intent (LOIs) only after scheduled LOI payments fall to less than 50 percent of total airport improvement program (AIP) discretionary funds. The conferees do not agree with the Senate's directions that FAA enter into any new LOIs at this time. However, the conferees recognize the priority and need for capacity enhancements at our nation's airports and do not intend to preclude meritorious projects from receiving funds. The conferees encourage the FAA to award discretionary grants to these projects consistent with existing evaluation criteria.

Seattle-Tacoma International Airport.—With respect to the Senate language regarding consideration of a possible letter of intent for the Seattle-Tacoma International Airport, the conferees agree the FAA shall consider the LOI application from the airport subject to the completion of the required FAA/federal environmental review process, including the issuance of a record of decision.

Airport property lease/transfers.—The conferees recognize the important contribution that aeronautical higher education programs can make to the U.S. air transportation system. In recognition of this contribution, the conferees direct that non-profit, accredited universities or colleges offering aeronautical higher education programs desiring to establish or expand campus operations on airport property may negotiate and execute lease or purchase transactions up to, but no greater than, the established aeronautical use rate at the host airport.

ADMINISTRATIVE SERVICES FRANCHISE FUND

Amendment No. 32: Provides for the establishment of a new administrative services franchise funds within the FAA, as proposed by the Senate. The House bill contained no similar provision. The conferees agree to the establishment of such a fund on trial basis, and will review the effectiveness and cost efficiency of the fund in next year's appropriations hearings.

FEDERAL HIGHWAY ADMINISTRATION

LIMITATION ON GENERAL OPERATING EXPENSES

Amendment No. 33: Limits general operating expenses of the Federal Highway Administration (FHWA) to \$521,114,000, instead of \$510,981,000 as proposed by the House and \$534,846,000 as proposed by the Senate.

Amendment No. 34: Provides for the extended availability of \$221,958,000 for contract programs of the Federal Highway Administration, instead of \$214,698,000 as proposed by the House and \$234,840,000 as proposed by the Senate.

The recommended funding distribution by program and activity of the administrative expenses and research and development programs of the FHWA is as follows:

Program/Activity	Conference level
Administrative expenses ...	\$250,156,000
Motor carrier safety administrative expenses	49,000,000
Contract programs:	
Research and technology:	
Highway research and development	68,035,000
Intelligent transportation systems	122,000,000
Technology deployment	13,999,000
National advanced driving simulator .....	.....
Local technical assistance	2,866,000
National Highway Institute	4,327,000
Disadvantaged business enterprises	9,506,000
International transportation	475,000
International scanning activities .....	.....
South Africa program .....	.....
Rehabilitation of TFHRC	500,000
Technical assistance to Russia	200,000
Transportation investment analysis	250,000
Federal lands contamination site clean-up	2,500,000
Cost allocation study	300,000
Accountwide adjustments	–3,000,000
Total	521,114,000

The highway research and development and intelligent transportation systems programs by activity are as follows:

Highway research and development:	
Safety	\$8,768,000
Pavements	20,000,000

Structures	14,558,000
Environment	5,517,000
Right-of-way	322,000
Policy	5,401,000
Planning	5,969,000
Motor carrier	7,500,000
Total	68,035,000

Intelligent transportation systems:

Research and development	\$29,000,000
Automated highway systems	22,000,000
Architecture and standards	5,000,000
Operational tests	56,000,000
Evaluations	2,000,000
Program support	8,000,000
Total	122,000,000

Office of motor carriers.—The conference agreement provides \$49,000,000 for the office of motor carriers' administrative expenses within the FHWA's limitation on general operating expenses. The conference agreement includes the following adjustments to the budget request:

Outreach and education	–\$400,000
NAFTA implementation	–200,000
Administrative expenses, including travel	–400,000
Exemption and waiving monitoring	+300,000
Commercial drivers licensing program	+200,000

Pilot safety rating program.—Before February 1, 1998, FHWA shall develop a pilot project that would encourage those carriers identified as having safety or compliance problems through the Commercial Vehicle Information System (CVIS) to procure the assistance of a third party safety service to work with the carrier in improving safety performance during the six month monitoring period following the receipt of a CVIS warning letter. Whenever appropriate, FHWA may defer imposing civil penalties, consistent with the provisions of the Motor Carrier Safety Act of 1984, but shall not do so in those cases in which evidence of serious safety violations (as defined in the Motor Carrier Safety Act of 1990) are found. In such cases, FHWA must follow its existing enforcement policies. FHWA shall consider the assistance provided by the third party service as a justification to reduce any penalties as provided under 49 U.S.C. section 521(b)(2)(C). Furthermore, the conferees recognize that the safety ratings assigned to motor carriers should be based primarily on actual performance on the highway (inspection and crash data), and should also take into account compliance with non-paperwork safety regulations, especially regulations identified as critical and acute.

Highway research and development.—The conference agreement deletes the Senate's direction that \$100,000 of the funds provided for highway research and development be used by a major national organization dedicated to grade crossing safety. The conference agreement has included sufficient resources for grade crossing safety activities under the Federal Railroad Administration's research and development account.

Pavements.—The conference agreement includes sufficient resources to develop a systematic approach to expanded waste utilization using aging tests to ensure long-term physical and environmental performance of applications using a variety of recycled and waste materials.

Structures.—The conference agreement provides sufficient resources for the research

and development of composite pilings and the use and testing of calcium magnesium acetate as a non-corrosive anti-icer on new concrete and metal surfaces on bridges in Chicago.

Environment.—The conference agreement provides \$14,558,000 for environmental research and development and includes sufficient resources to identify at the National Center for Physical Acoustics scientific issues which impede accurate noise prediction.

Motor carrier research.—The conference agreement provides \$7,500,000 for motor carrier research and includes \$500,000 to develop better scientific and empirical basis for the out-of-service criteria and to ensure that the inspection process is more closely tied to crash reduction measures.

Intelligent transportation systems (ITS) research and development.—The conference agreement provides \$29,000,000 for ITS research and development. Within these funds, the conferees have provided \$7,000,000 for commercial vehicle operations (CVO) research and development, including \$5,100,000 for SAFER/MCSAP sites, and \$11,000,000 for crash avoidance research.

ITS operational tests.—The conference agreement provides \$56,000,000 for operational tests. Within these funds, the conferees have provided \$2,000,000 for mainstreaming training activities and \$11,900,000 for completion of the CVISN and its prototype testing and substantial progress on the pilot projects. The conferees direct that none of the funds provided for the CVISN project be used for evaluation purposes. In addition, within the funds provided for commercial vehicle operations, the conference agreement includes \$500,000 to advance the concept and technology of automated compliance review. The conference agreement deletes the Senate directive that \$500,000 of the funds for traffic control be used to support the work of a public/private coalition to address the institutional issues of incident management.

ITS automated highway systems (AHS).—The conference agreement provides \$22,000,000 for the AHS and includes funds to incorporate commercial vehicles into the AHS program.

ITS evaluations.—The conference agreement provides \$2,000,000 for ITS evaluations. The conferees agree not to specify a minimum on the level of resources to be used to analyze the costs and benefits of the CVISN prototype/pilot program.

Technology assessment and deployment.—The conference agreement provides \$13,999,000 for technology assessment and deployment and includes sufficient resources to conduct the office of highway safety's ongoing outreach activities.

Technical assistance to Russia.—The conference agreement includes \$200,000 to further the FHWA's ongoing technical assistance program to Russia.

FEDERAL-AID HIGHWAYS
(LIMITATION ON OBLIGATIONS)
(HIGHWAY TRUST FUND)

Amendment No. 35: Limits obligations for the federal-aid highways program to \$18,000,000,000 instead of \$17,550,000,000 as proposed by the House and \$17,650,000,000 as proposed by the Senate.

The conference agreement deletes the Senate references of priority designations and set-asides within the Federal Highway Administration's discretionary grant programs.

The conferees direct that within the total provided for the intelligent transportation systems program, funding shall be available for the following projects in the amounts specified below:

Project	Conference level
Utah advanced traffic management system	\$5,000,000

Project	Conference level
Hazardous materials intermodal monitoring system	2,000,000
Houston, Texas	2,000,000
Texas transportation institute	600,000
Inglewood, California	1,000,000
Minnesota Guidestar	3,600,000
I-10 Mobile, Alabama causeway	2,000,000
Mobile, Alabama advanced traffic management system	1,000,000
National transportation center, Oakdale, New York	2,500,000
Nashville, Tennessee traffic guidance system	1,000,000
Operation Respond, Maryland	1,000,000
Green light CVO project, Oregon	7,000,000
Pennsylvania Turnpike	3,000,000
National Capital region congestion mitigation	3,500,000
Advanced transportation weather information system, University of North Dakota	1,000,000
National advanced driving simulator	14,000,000
Kansas City, Missouri (region)	2,500,000
United States/Canada CVO TRANSCOM, New York/New Jersey	1,500,000
Rochester, New York congestion management	2,250,000
Urban transportation safety systems center, Philadelphia	1,500,000
New York State Thruway	500,000
Advanced railroad/highway crossings	3,000,000
Rensselaer County, I-90 connector (reprogrammed funds ¹)	2,000,000
	(2,000,000)

¹ These funds are reprogrammed from the Southern State Parkway, New York Inform System.

National capital region congestion mitigation.—The conferees are aware of the specialized analysis and evaluations associated with the national capital ITS deployment and support the Virginia Department of Transportation's (VDOT) plan to allocate \$500,000 of the funds made available for this initiative for modeling the regional impacts of a traveler information project. The conferees direct the FHWA, working with VDOT, to ensure that this analysis is conducted in a manner which fully identifies the impacts and benefits of the showcase program from a regional basis.

Los Alamos National Laboratory.—The conferees note that the level of mobile source emissions is increasing in the United States, raising concerns about the impact of transportation on air quality. The conferees urge the department to work with Los Alamos National Laboratory on an integrated evaluation tool at the laboratory that combines advanced measurement and modeling tools with innovative policy approaches.

The conferees direct that any funding provided for intelligent transportation systems be used only in support of, or for research on, intelligent transportation systems and not for construction of buildings in fiscal year 1997.

The director of the joint program office shall ensure that the operations of each of the ITS projects funded with either GOE or ISTEA funds is consistent with the national systems architecture and the purposes of section 6053(b) of ISTEA. These projects shall contribute to the implementation of the

standards development work and shall promote interoperability of ITS systems among the states.

The conferees have also included sufficient funding for the ITS rural initiative, as proposed in the fiscal year 1997 budget.

The conferees support the widest possible distribution of all published reports resulting from the ITS program to anyone at reasonable costs. The director of the joint program office shall encourage the timely distribution of such publications in electronic forms through clearinghouses.

Orange County toll road.—Any agreement entered into by the Secretary of Transportation under the provisions of title IV of this Act must specify that all construction contingency reserves are to be exhausted before the line of credit provided in that section is drawn upon; however, any other contingency reserves, such as environmental reserves, need not be exhausted and may remain in place. This provision is intended to make more efficient use of prior appropriations to the underlying project by permitting substitution of a federal line of credit for a portion of the project's construction reserves, but it is not intended to affect or involve required environmental reserves in any way.

Highway Beautification Act.—The conferees are aware that the FHWA has announced that it is revising regulations governing outdoor advertising along certain federal-aid highways in order to reduce the complexity of these regulations and emphasizing the role of the states regarding effective control of such advertising. As part of FHWA's review of this issue, the FHWA shall prepare a report that discusses the feasibility, including necessary statutory revisions, of allowing a state to implement common sense exemptions to existing prohibitions on the posting of "for sale" signs along certain federal-aid highways if such exemptions respond to unique needs or issues relevant to the state. The conferees agree that this report shall be submitted to the House and Senate Committees on Appropriations no later than January 31, 1997.

RIGHT-OF-WAY REVOLVING FUND

(LIMITATION ON DIRECT LOANS)

(HIGHWAY TRUST FUND)

Amendment No. 36: Restores language proposed by the House and stricken by the Senate that prohibits new obligations for right-of-way acquisition during fiscal year 1997 and deletes language proposed by the Senate that would have provided \$8,000,000 for new direct loans.

MOTOR CARRIER SAFETY GRANTS

(LIQUIDATION OF CONTRACT AUTHORIZATION)

(HIGHWAY TRUST FUND)

Amendment No. 37: Limits obligations for motor carrier safety grants to \$78,225,000 instead of \$77,425,000 as proposed by the House and \$79,000,000 as proposed by the Senate.

The conferees agree to the following program allocations:

Basic grants to states	\$60,000,000
Traffic enforcement	7,800,000
Hazardous materials training	1,500,000
Research and development	500,000
Public education	500,000
CDL enforcement	1,000,000
Truck and bus accidents	1,750,000
Uniformity grants	2,500,000
Uniformity working groups	350,000
Commercial vehicle information system	1,500,000
Administrative expenses ...	825,000

Out-of-service verification activities.—The conferees agree that, within the basic grant program, \$1,000,000 shall be for out-of-service verification activities, of which at least

\$500,000 shall be for new and innovative covert operations strategies.

Assistance to border states.—The conferees direct that, within the basic grant program, \$1,000,000 shall be for Mexican border enforcement activities instead of \$750,000 as proposed by the House.

Travel.—In each of the respective reports, both the House and Senate directed the office of motor carriers (OMC) to hold its federal grants conference in conjunction with the Commercial Vehicle Safety Alliance (CVSA) conference because most inspectors and state motor vehicle personnel attend the CVSA conference. Combining these two conferences would be a wise use of scarce travel resources. However, the conferees understand that OMC is planning its own conference, disregarding House and Senate directives. The conferees again direct OMC to combine these two conferences as a means to control costs.

STATE INFRASTRUCTURE BANKS

Amendment No. 38: Appropriates \$150,000,000 from the general fund for the state infrastructure bank pilot program instead of \$250,000,000 from the highway trust fund as proposed by the Senate. The House bill contained no similar appropriation.

The conference agreement includes language that prohibits the distribution of funds provided under this Act until 180 days after enactment to ensure that all states have sufficient time to submit applications for consideration.

The conference agreement deletes the Senate's directive that funds be provided from the state infrastructure bank pilot program for the Alameda corridor project.

NATIONAL HIGHWAY TRAFFIC SAFETY ADMINISTRATION

OPERATIONS AND RESEARCH

Amendment No. 29: Appropriates \$80,900,000 from the general fund for operations and research activities of the National Highway Traffic Safety Administration (NHTSA) instead of \$81,895,000 as proposed by the House and \$80,000,000 as proposed by the Senate.

OPERATIONS AND RESEARCH (HIGHWAY TRUST FUND)

Amendment No. 40: Appropriates \$51,712,000 from the highway trust fund for operations and research of the National Highway Traffic Safety Administration instead of \$50,377,000 as proposed by the House and \$53,195,000 as proposed by the Senate.

The conference agreement for operations and research (general fund and highway trust fund combined) includes the following adjustments to the budget request:

Safety performance:	
Vehicle safety standards	+ \$340,000
New car assessment program	— 750,000
Fuel economy program	— 1,500,000
Safety assurance:	
Vehicle safety compliance	— 186,000
Auto safety hotline	— 300,000
Odometer fraud	— 40,000
Vehicle domestic content labeling	— 500,000
Highway safety program:	
Safe communities	— 900,000
Alcohol, drug, and state program	— 200,000
Target population education	— 137,000
State and communities program evaluation	— 900,000
Speed enforcement	+ 100,000
State motor vehicle services	— 423,000
Rail-highway demonstration program	— 3,000,000

Older driver	+ 100,000
Fatigue	+ 1,000,000
Research and analysis:	
Crash avoidance efforts	— 3,000,000
Fund NADS within ITS program	— 10,500,000
Data analysis program	— 465,000
State data program	— 800,000
Partnership for next generation vehicles	— 2,500,000
General administration:	
Strategic planning	— 250,000
Economic analysis	— 100,000
Office of the administrator:	
International harmonization	+ 60,000
Accountwide adjustments:	
Training	— 50,000
Non-pay inflation	— 300,000
Computer support	— 500,000

Vehicle safety performance standards.—The conferees provide \$929,000 for vehicle safety performance, an increase of \$340,000 from the budget request. This additional funding should be used toward establishing a federal motor vehicle safety standard for frontal offset crash testing. The conferees direct NHTSA to work with interested parties, including the automotive industry, to develop such a standard under established rule-making procedures. The conferees believe that such a standard will enhance automobile safety for all consumers. Further, these activities should reflect ongoing efforts to enhance international harmonization of safety standards. NHTSA should be prepared to provide a status report to the House and Senate Appropriations Committees on standards development and harmonization with current European and Australian offset crash tests during the fiscal year 1998 hearings.

New car assessment program.—The conference agreement provides \$2,792,000 for the new car assessment program. Funding is allocated in the following manner: \$1,695,000 for frontal impact testing; \$850,000 for side impact testing; and \$247,000 for promotional activities. The conferees note that there are substantial differences between the U.S. side impact standard and the new European standard. These differences are inconsistent with the need for the international harmonization of motor vehicle safety standards. Therefore, NHTSA is directed to submit a report to the House and Senate Appropriations Committees by April 30, 1997, on the agency's plan for achieving harmonization of the side impact standard.

The conferees have not funded a new frontal offset test as part of the NCAP program and note that there is no motor vehicle safety standard for this test. However, the conferees have provided \$340,000 under the vehicle safety standard program for NHTSA to begin work on establishing a frontal offset standard.

Vehicle domestic content labeling audit.—The conferees were unable to provide funding for the vehicle domestic content labeling audit; however, this does not prejudice the project from receiving consideration for funding in future appropriation bills.

State and communities program evaluation.—The conferees have provided \$100,000 to conduct a field evaluation of breath alcohol ignition interlock devices. Many states have been experimenting with programs requiring the use of these devices as a condition of probation or for early relicensing of impaired driving repeat offenders. Since the effectiveness of these programs is not well documented, this evaluation should, among other things, determine if these devices are successful in preventing drunk drivers from becoming repeat offenders.

Speed enforcement.—The conference agreement provides \$556,000 for speed and unsafe driving, including \$100,000 to undertake a study on the effect of repealing the national speed limit, as required by the National Highway System Designation Act of 1995.

Older driver research.—The conferees have provided \$544,000 for older driver research, an increase of \$100,000 above the budget request. These additional funds are to be provided to continue activities to improve older driver performance, as directed by the Senate.

Driver fatigue.—The conference agreement includes \$1,000,000 to analyze the role of driver fatigue, sleep disorders, and inattention. NHTSA should collaborate directly with the National Center on Sleep Disorders Research to conduct and assess public information activities in these three areas and submit a report to the House and Senate Appropriations Committees by May 1, 1997 that describes these collaborative efforts.

Child passenger safety.—The conferees direct that \$137,000 be used for education and outreach activities to inform parents of potential dangers of automobile airbag deployment in connection with infant and child car seats. This effort can either be supported from appropriated funds or pledged contributions by a coalition of automobile manufacturers, air bag suppliers, insurance companies, and safety organizations.

Motor vehicle services.—The conference agreement directs that up to \$200,000 from the section 402 administrative takedown account shall be used to provide evaluations and technical assistance to states on motor vehicle services.

Biomechanics.—The conference agreement provides \$7,450,000 for biomechanics, of which \$250,000 shall be for research on child safety seats and their interaction with airbags. This funding shall be used to conduct a comprehensive, interdisciplinary study involving pediatric trauma experts, engineers, and epidemiologists on means to prevent additional deaths and injuries. Research is already being conducted in this area by Children's Hospital in Philadelphia in conjunction with the University of Pennsylvania School of Engineering.

Bicycle safety.—The conferees note that children aged 5 to 14 are the most common victims of bicycle injuries, with bicycling the fourth leading cause of death for that age group. Of the 500,000 bicycle injuries occurring in the United States each year, the age group 5 to 14 accounts for more than 50 percent. To address this alarming development and the existing gap in research dedicated to prevention of bicycle accidents, the conferees urge NHTSA to provide necessary support to Children's Hospital of Pittsburgh and Carnegie-Mellon University for human factors research geared to utilizing advanced technology and medical science to investigate how bicycle accidents occur in the first place, and to design and implement a prevention program.

International harmonization.—The conferees have provided \$246,000 for international harmonization, as proposed by the House. This funding should be used to harmonize international research efforts, help emerging markets adopt current vehicle safety standards, and reduce or eliminate incompatibilities among various safety regulations.

HIGHWAY TRAFFIC SAFETY GRANTS (LIQUIDATION OF CONTRACT AUTHORIZATION) (HIGHWAY TRUST FUND)

Amendment No. 41: Appropriates \$168,100,000 to liquidate contract authority obligations for highway traffic safety grants instead of \$167,100,000 as proposed by the House and \$169,100,000 as proposed by the Senate.

Amendment No. 42. Limits obligations for highway traffic safety grants to \$168,100,000

instead of \$167,100,000 as proposed by the House and \$169,100,000 as proposed by the Senate.

Amendment No. 43. Provides \$128,700,000 for state and community highway safety grants instead of \$127,700,000 as proposed by the House and 129,700,000 as proposed by the Senate.

Amendment No. 44. Provides \$11,500,000 for Section 1003(a)(7) highway safety grants instead of \$11,000,000 as proposed by the House and \$12,000,000 as proposed by the Senate.

Amendment No. 45. Provides \$25,500,000 for Section 410 alcohol-impaired driving countermeasures instead of \$26,000,000 as proposed by the House and \$25,000,000 as proposed by the Senate.

Amendment No. 46. Provides \$5,468,000 for administering state and community highway safety programs as proposed by the Senate instead of \$5,268,000 as proposed by the House.

FEDERAL RAILROAD ADMINISTRATION OFFICE OF THE ADMINISTRATOR

Amendment No. 47. Appropriates \$16,739,000 for the Office of the Administrator as proposed by the Senate instead of \$16,469,000 as proposed by the House.

Ravenna, Ohio connection.—The conferees directed the Federal Railroad Administration (FRA) to study, in conjunction with Amtrak, the State of Ohio, and affected freight railroads, the feasibility of constructing a railway connection in Ravenna, Ohio that would restore Amtrak service to the cities of Youngstown and Ravenna and provide service to New Castle, Pennsylvania. Of the total funds appropriated, not less than \$200,000 shall be available to conduct this study, which should address, among other items, closure and safety enhancements to a highway-rail grade crossing located at the site. It is the intention of the conferees that should the \$200,000 for the study not be fully spent, excess funds be available for environmental assessment of the Ravenna connection, provided that state and/or local funds have been pledged.

Rail Safety Institute.—The conference agreement includes a general provision that permits FRA to establish a Rail Safety Institute and provides \$200,000 from the office of the administrator to establish and operate this institute.

Train whistle ban.—In implementing section 20153 of title 49, United States Code, the conferees encourage the Secretary of Transportation to document the impact on communities of any new requirements for the sounding of train whistles or horns at highway-rail grade crossings, while keeping in mind the paramount importance of safety. In exercising the statutory authority to provide for exceptions to the horn sounding requirement, the Secretary should consider the safety records of individual highway-rail grade crossings and provide exceptions where there is no significant history of loss of life or serious personal injury. The Secretary is also strongly encouraged to consider comprehensive local rail safety enforcement and public education programs as supplementary safety measures. Where it is determined that new physical supplementary safety measures are necessary, particular characteristics of the crossing and the views of the affected community should be considered. Finally, the Secretary is strongly encouraged to work in close partnership with communities affected by this law and to provide such communities with technical assistance.

RAILROAD RESEARCH AND DEVELOPMENT

Amendment No. 48. Appropriates \$20,100,000 for railroad research and development instead of \$20,341,000 as proposed by the House and \$20,000,000 as proposed by the Senate.

The conference agreement includes the following changes to the budget request:

Reductions in new program initiatives	\$ -2,725,000
Delete funding for maglev initiative	-1,000,000
Hold environmental program to 1996 level	-400,000
Offset for high unobligated balances	-640,000
Increase Operation Life-saver	+300,000
Net reduction	\$ -4,465,000

Mitigation study.—The conference agreement includes \$100,000 to conduct a study on the impacts of reopening the Stampede Pass rail line operated by Burlington Northern-Santa Fe Railroad. This study shall be conducted by the FRA in conjunction with officials from the city of Auburn, Washington, which will provide local matching funds to complete the study.

Amtrak privatization study.—The conferees encourage FRA to conduct a study on the privatization of intercity passenger rail service. Such a study may investigate the alternatives of: (a) a passenger system operating under the franchise of a public or private national coordinating authority with service provided by one of more private operators; (b) privatization of Amtrak with significant, sustainable, and stable sources of capital funding; and (c) federal withdrawal from all intercity passenger rail funding responsibility. The study should also quantify the costs of the Federal Government of any privatization options outlined above. The study should seek analysis and options from a variety of groups, as outlined in the Senate report, and should be submitted to the House and Senate Committees on Appropriations by August 1, 1997.

Positive train control.—The conferees commend the FRA for its consideration of a demonstration project proposal involving positive train control technologies, which would develop on-board locomotive train control devices that could be applied by railroads using a variety of technologies, and would be tested on the rail line between Manassas, Virginia through Hagerstown, Maryland to Harrisburg, Pennsylvania.

Micro-superconducting magnetic energy storage.—The conferees have become aware of the effectiveness of micro-superconducting magnetic energy storage (SMES) technology in preventing power outages in certain manufacturing industries and its potential for generating energy savings and enhancing safety in the railroad industry. Accordingly, the conferees direct the Department to report to the House and Senate Committees on Appropriations by April 1, 1997 on the feasibility of utilizing micro-SMES technology to provide cost effective energy regeneration and energy savings capability along the northeast corridor for both Amtrak and commuter rail operations.

NORTHEAST CORRIDOR IMPROVEMENT PROGRAM

Amendment No. 49. Appropriates \$115,000,000 for the Northeast Corridor Improvement Program instead of \$200,000,000 as proposed by the Senate. The House bill contained no similar appropriation for this program.

North Philadelphia station.—The conferees note continued delays in the completion of the rehabilitation of the North Philadelphia train station. The conferees direct Amtrak to spend previously appropriated funds by September 1, 1997.

RAILROAD REHABILITATION AND IMPROVEMENT PROGRAM

Amendment No. 50. Deletes loan guarantees of \$75,000,000 and an associated appro-

priation of \$4,158,000 for the railroad rehabilitation and improvement program proposed by the Senate. The House bill contained no similar loan guarantees or appropriation.

NEXT GENERATION HIGH-SPEED RAIL

Amendment No. 51: Appropriates \$24,757,000 for next generation high-speed rail studies, corridor planning, development, demonstration, and implementation instead of \$19,757,000 as proposed by the House and \$26,525,000 as proposed by the Senate.

The conference agreement provides total funding (appropriation plus contract authority remaining in the trust fund) of \$26,178,000, to be allocated as follows:

Advanced train control:	
State of Oregon	\$3,000,000
Flexible blocks	1,000,000
Nonelectric locomotives:	
Transportation technology center	3,000,000
Advanced propulsion project	2,000,000
New York nonelectric locomotives	4,000,000
Grade crossing hazards and innovative technologies	5,000,000
Track and structures:	
State of Oregon	5,650,000
Other states	850,000
Planning technology	428,000

Northwest high-speed rail projects.—A total of \$8,650,000 is provided for the State of Oregon, including \$5,650,000 for tracks, signals, and grade crossing improvements within the Eugene, Oregon to Vancouver, Washington segment of the Pacific Northwest high-speed rail corridor; and \$3,000,000 for extending the positive train separation system, modeling, and testing within the corridor. This will complement State and local investment being made in this FRA-designated high-speed rail corridor to achieve two hour service between Portland and Eugene, Oregon. No matching funds shall be required for this project.

Amendment No. 52: Provides that next generation high-speed rail funds may be made available for track and signal improvements as proposed by the House instead of track, signal, and station improvements as proposed by the Senate.

ALASKA RAILROAD REHABILITATION

Amendment No. 53: Appropriates \$10,000,000 for Alaska railroad rehabilitation as proposed by the Senate. The House bill contained no similar provision.

RHODE ISLAND RAIL DEVELOPMENT

Amendment No. 54: Appropriates \$7,000,000 for the Rhode Island rail development project instead of \$4,000,000 as proposed by the House and \$10,000,000 as proposed by the Senate.

Amendment No. 55: Directs the Providence and Worcester Railroad to reimburse Amtrak and/or the Federal Railroad Administration up to the first \$13,000,000 in legal damages if damages occur resulting from provision of vertical clearances in excess of those required for present freight operations instead of \$10,000,000 as proposed by the House and \$16,000,000 as proposed by the Senate.

DIRECT LOAN FINANCING PROGRAM

Amendment No. 56: Deletes appropriation of \$58,680,000 in direct loan financing for the Alameda Corridor and the limitation on direct loans of \$400,000,000 proposed by the House. The Senate bill contained no similar appropriation.

GRANTS TO THE NATIONAL RAILROAD PASSENGER CORPORATION

Amendment No. 57: Appropriates \$565,450,000 for the National Railroad Passenger Corporation (Amtrak) instead of

\$462,000,000 as proposed by the House and \$592,000,000 as proposed by the Senate.

Route and service changes.—On August 8, 1996, Amtrak announced a major restructuring plan that, among other items, discontinued service on certain routes beginning November, 1996. Some of the affected states have expressed an interest in "buying back" their service; however, certain legislatures will not convene again until 1997. These states will not have the ability to consider additional funding sources for these services before the routes are terminated. The conferees are aware that the department has ruled, in the past, that using congestion mitigation and air quality (CMAQ) improvement program funding for operational support for intercity rail service is possible, if states are willing to approve this use of funding. The conferees urge Amtrak, in conjunction with the department and the affected states, to consider the use of CMAQ funding in the short term to support service along terminated routes until state legislatures meet to decide whether to "buy back" services, or take other action necessary to permit services to continue.

Amendment No. 58: Provides \$223,450,000 for capital improvements of Amtrak instead of \$120,000,000 as proposed by the House and \$250,000,000 as proposed by the Senate.

FEDERAL TRANSIT ADMINISTRATION

ADMINISTRATIVE EXPENSES

Amendment No. 59: Appropriates \$41,497,000 for administrative expenses of the Federal Transit Administration instead of \$41,367,000 as proposed by the House and \$42,147,000 as proposed by the Senate.

The conference agreement includes the following reductions to the budget request:

Reduce amounts for organizational training	—\$500,000
Eliminate director, office of communications and external affairs and executive assistant positions	—150,000

The conferees have agreed to provide sufficient resources to hire four additional community planners.

FORMULA GRANTS

Amendment No. 60: Appropriates \$490,000,000 from the general fund for formula grants to the Federal Transit Administration as proposed by the House instead of \$218,335,000 as proposed by the Senate.

Amendment No. 61: Provides for a total program level of \$2,149,185,000 as proposed by the Senate, instead of \$2,052,925,000 as proposed by the House.

Amendment No. 62: Deletes the words "notwithstanding any other provision of law" proposed by the Senate. The House bill contained no similar provision.

TRANSIT PLANNING AND RESEARCH

The conference report includes a total of \$85,500,000 for transit planning and research, of which \$22,000,000 shall be available for national planning and research activities. The conferees direct that within the funding level provided for transit planning and research, the Federal Transit Administration shall make available the following amounts for the programs and activities listed below:

Hennepin community works program, Hennepin County, Minnesota ...	\$500,000
Project ACTION	2,000,000
Advanced technology transit bus	6,500,000
Advanced transportation and alternative fueled technologies consortia program	1,500,000
Southeast Iowa, commuter feasibility study	50,000

Santa Barbara Transportation Institute	500,000
Fuel cell bus technology ...	7,500,000
Computer integrated transit environment (CITME) at Greater Cleveland RTA	1,000,000

Fuel cell bus technology.—The conferees agree that funding provided for fuel cell bus technology shall be available only for research and development of fuel cell buses and directly related support facilities and equipment in accordance with FTA policy and regulation.

Advanced lead-acid battery consortium (ALABC).—The conferees have previously expressed support for the technology development and deployment program of the ALABC, and note that the FTA has been directed to provide a total of \$1,500,000 to the ALABC in Public Laws 104-19 and 104-50. The conferees understand that FTA has awarded \$750,000 of this total and direct the FTA to complete the award of the balance of \$750,000 to the ALABC no later than December 31, 1996.

DISCRETIONARY GRANTS (LIMITATION ON OBLIGATIONS) (HIGHWAY TRUST FUND)

Amendment No. 63: Limits obligations for the discretionary grants program to \$1,900,000,000 as proposed by the Senate instead of \$1,665,000,000 proposed by the House.

Amendment No. 64: Deletes the words "notwithstanding any provision of law" proposed by the Senate. The House bill contained no similar provision.

Amendment No. 65: Limits obligations for fixed guideway modernization of \$760,000,000 instead of \$666,000,000 as proposed by the House and \$725,000,000 as proposed by the Senate.

Amendment No. 66: Limits obligations for the replacement, rehabilitation, and purchase of buses and related equipment and the construction of bus-related facilities to \$380,000,000 instead of \$333,000,000 as proposed by the House and \$375,000,000 as proposed by the Senate.

Bus and bus-related facilities.—The conference agreement provides \$380,000,000 for the replacement, rehabilitation, and purchase of buses and related equipment and the construction of bus-related facilities. The conferees agree that the recommended funding is to be distributed as follows:

State of Arizona: Sun Tran maintenance facility	\$1,000,000
State of Arkansas: Statewide buses and bus facilities	2,700,000
Little Rock, Central AR Transit buses and bus loading station	1,000,000
State of California: Eureka intermodal transportation center	1,000,000
Folsom buses	500,000
Foothills transit bus maintenance facility ...	4,750,000
Lake Tahoe, South Shore Transport., coordinated transit system	1,266,000
Long Beach buses and bus facilities	1,000,000
Los Angeles County MTA, ATTB prototype buses	3,173,000
Los Angeles neighborhood initiative (LANI)	1,500,000
Mendocino County buses	600,000
North Orange County buses	200,000
Norwalk buses and bus facilities	1,000,000
Riverside County buses and bus facilities	1,000,000

San Francisco buses	4,275,000
San Joaquin RTD downtown transit center (livable communities)	2,750,000
San Ysidro border intermodal center	1,000,000
Santa Barbara Metropolitan Transit District buses and bus facilities	2,000,000
Santa Cruz metropolitan transit district bus facility	2,000,000
City of Fairfield buses	1,400,000
Sonoma County park and ride facilities	1,000,000
Thousand Oaks multimodal center	600,000
Yolo County buses	2,000,000
State of Colorado: Fort Collins and Greeley buses	1,000,000
State of Connecticut: Bridgeport, buses and bus facilities	1,000,000
State of Delaware: Statewide buses and bus facilities	7,000,000
State of Florida: Miami Beach electric battery buses	1,000,000
Tampa (Hillsborough area RTD), HARTline buses	2,800,000
Palm Beach County, buses and bus facilities	1,000,000
LYNX buses	4,500,000
Metropolitan Dade County, buses and bus facilities	5,000,000
Volusia County buses (Votran)	1,500,000
Ybor buses and bus facilities	1,000,000
State of Georgia: Chatham bus facility	1,060,000
MARTA buses	2,000,000
State of Illinois: Statewide buses and bus facilities ...	11,000,000
State of Indiana: Statewide buses and bus facilities	3,750,000
Indianapolis metro, new buses	1,000,000
South Bend intermodal facility	5,500,000
State of Iowa: Statewide buses and bus facilities	3,721,580
Regions 6, 13, 14, 15, and 16	1,270,900
Cedar Rapids park and ride lots	1,192,000
Cedar Rapids hybrid electric bus consortium	893,000
Des Moines	1,192,000
Fort Dodge park and ride facility	693,360
Iowa City	855,760
Ottumwa	61,400
Sioux City (includes intermodal center)	2,160,000
Waterloo intermodal bus facility	665,000
State of Kansas: Statewide buses and bus facilities	1,000,000
Johnson City bus maintenance center	2,200,000
Commonwealth of Kentucky: Statewide buses and bus facilities	4,000,000
Owensboro vans	100,000
State of Louisiana: Statewide buses and bus facilities	16,500,000
State of Maryland: Statewide buses and bus facilities	5,000,000

Commonwealth of Massachusetts:		State of Oregon:		State of Washington:	
Gallagher transportation terminal	1,000,000	Central City streetcar	5,000,000	Bremerton buses and bus facilities	2,000,000
Hyannis, Cape Cod intermodal transportation center	3,250,000	Eugene Lane Transit District buses and station	2,550,000	Chelan-Douglas multimodal center—Amtrak platform	1,000,000
South Station intermodal center	1,000,000	Hood River buses	175,000	Everett intermodal center	3,000,000
Springfiel, Union Station intermodal facility	750,000	Salem downtown transit center	1,850,000	Thurston County Inter-city transit buses	1,000,000
Worcester Union Station	3,000,000	Portland, buses and South bus mall extension	9,000,000	Port Angeles buses and bus facilities	1,000,000
State of Michigan: Statewide buses and bus facilities (includes ISTEA earmark)	14,500,000	Wilsonville transit vehicles	250,000	Seattle, Metro/King County multimodal	4,000,000
State of Minnesota: Metropolitan Council Transit Operations buses and bus facilities	6,000,000	Commonwealth of Pennsylvania:		Tacoma Dome	4,500,000
State of Mississippi:		Statewide buses and bus facilities	1,440,000	State of West Virginia: Charleston, renovate maintenance facility	3,180,000
Jackson buses	1,000,000	Altoona (ISTEA earmark)	3,000,000	State of Wisconsin: Statewide buses and bus facilities	11,900,000
Jackson downtown multimodal transit center	3,500,000	Armstrong Mid-County buses and bus facilities	262,000	State of Wyoming: Fremont County, Shoshone and Arapahoe Nation's buses and facility	1,000,000
State of Missouri:		Berks Area Reading Transit intermodal facility	400,000		
Statewide buses and bus facilities	9,250,000	Cambria County buses and bus facilities	1,029,000		
South St. Louis buses and bus facilities	1,750,000	Indiana County buses	680,000		
Kansas City buses (KCATA)	2,650,000	Lehigh and North Hampton Transportation buses	400,000		
Kansas City Trolley Corp. replacement trolleys	320,000	Mid Mon Valley Transit buses	80,000		
Kansas City Union Station intermodal	6,500,000	North Philadelphia Intermodal center	1,000,000		
State of Nevada:		Scranton buses and bus facilities	1,000,000		
Clark County bus facilities	3,300,000	SEPTA	8,000,000		
Reno, Regional Transportation Commission buses	1,735,000	Somerset County vans	120,000		
State of New Jersey: New Jersey transit, Clean Air Act bus fleet improvements	3,000,000	Williamsport buses and bus facilities	2,000,000		
State of New Mexico: Albuquerque URICA bus project	2,000,000	Erie intermodal complex	2,000,000		
State of New York:		Philadelphia: Alternative fueled vehicles	4,000,000		
Alternative bus fuels fueling facilities: Brooklyn, Bronx, and Manhattan	6,000,000	State of South Carolina: Spartanburg intermodal facility	1,500,000		
Broome County buses	1,000,000	State of Tennessee: Statewide buses and bus facilities	2,500,000		
Chemung County intermodal center	1,500,000	State of Texas:			
Crossroads intermodal station	1,000,000	Statewide buses and bus facilities	2,200,000		
Elmira buses and bus facilities	1,000,000	Brazos Valley woodlands town center project	1,350,000		
Long Island bus alternative fuels fueling facilities	1,900,000	Corpus Christi buses and bus facilities	1,000,000		
New Rochelle intermodal facility	1,250,000	East Texas, Liberty, Montgomery, and Polk Counties service expansion	3,000,000		
New York City natural gas buses	10,000,000	El Paso buses and bus facilities	2,500,000		
Rochester-Genesee RTA buses	1,750,000	Galveston trolley maintenance	500,000		
Syracuse buses	2,000,000	State of Utah:			
Utica buses support vehicles	1,200,000	City of Logan buses and bus facilities	2,400,000		
Westchester County bus facilities	500,000	Salt Lake City 2002 Winter Olympics buses and facilities	5,600,000		
State of North Carolina: Statewide buses and bus facilities	4,000,000	Salt Lake City 2002 Winter Olympic intermodal centers	5,500,000		
State of North Dakota: Bismarck and Mandan (Bis-Man Transit) intermodal center	1,500,000	State of Vermont:			
State of Ohio:		Statewide buses and bus facilities	1,250,000		
Statewide buses and bus facilities	27,500,000	Burlington multimodal center	1,500,000		
Triskett bus garage and facilities (including CITME)	1,500,000	Rutland intermodal station	700,000		
		Urban and rural buses and bus facilities	2,750,000		
		Commonwealth of Virginia:			
		Reston internal bus system, buses	500,000		
		Richmond downtown intermodal station	10,000,000		
		Virginia Beach intermodal facility	1,000,000		

available for reallocation, the conferees direct the Administrator to reprogram these funds no earlier than 15 days after notification to the House and Senate Committees on Appropriations and only to those projects that have existing full funding grant agreements on the date of enactment of this Act, to the extent that those projects are likely to be capable of obligating these funds in the course of fiscal year 1997.

Seattle-Tacoma commuter rail.—The conference agreement does not reallocate \$1,620,000 from funds previously provided by the Department of Transportation and Related Agencies Appropriations Act, 1992 (Public Law 102-143) for the Seattle-Tacoma commuter rail project, as proposed by the House. The conferees have been informed that the Federal Transit Administration is prepared to obligate these funds by the end of fiscal year 1996.

Amendment No. 68: Limits obligations for new fixed guideway systems to \$760,000,000 instead of \$666,000,000 as proposed by the House and \$800,000,000 as proposed by the Senate.

The conference agreement provides for the following distribution of the recommended funding for new fixed guide guideways system as follows:

Alaska-Hollis to Ketchikan ferry project	\$6,390,000
Atlanta-North Springs project	64,410,000
Baltimore LRT extension project	10,260,000
Boston Piers (MOS-2) project	30,000,000
Burlington-Charlotte, Vermont commuter rail project	1,000,000
Canton-Akron-Cleveland commuter rail project	3,500,000
Chicago transit improvements	22,500,000
Cincinnati Northeast/Northern Kentucky rail line project	3,000,000
DART North Central light rail extension project	11,000,000
Dallas-Fort Worth RAILTRAN project	15,250,000
DeKalb County, Georgia light rail project	661,000
Denver Southwest corridor project	1,500,000
Florida Tri-County Commuter Rail (Tri-Rail) project	9,000,000
Griffin light rail project	1,000,000
Houston Regional Bus project	40,590,000
Jackson, Mississippi, intermodal corridor	5,500,000
Jacksonville ASE extension project	15,000,000
Kansas City Southtown corridor project	3,000,000
Little Rock, Arkansas, Junction Bridge project	2,000,000
Los Angeles MOS-3 project	70,000,000
Los Angeles-San Diego commuter rail project	1,500,000
MARC Commuter Rail improvements project	33,191,000
Metro-Dade Transit east-west corridor, Florida, project	1,500,000
Miami-North 27th Avenue project	1,000,000
Memphis, Tennessee Regional Rail Plan	3,039,000
Morgantown, West Virginia Personal Rapid Transit System	4,240,000
New Jersey Urban Core/Hudson-Bergen LRT project	10,000,000

New Jersey Urban Core/Secaucus project	105,530,000
New Jersey West Trenton commuter rail project	500,000
New Orleans Canal Street corridor project	8,000,000
New Orleans Desire Streetcar project	2,000,000
New York Queens Connection project	35,020,000
Northern Indiana commuter rail project	500,000
Oklahoma City, MAPS corridor transit system	2,000,000
Orange County transitway project	3,000,000
Orlando Lynx light rail project	2,000,000
Pittsburgh Airport busway project	10,000,000
Portland South/North light rail transit project	6,000,000
Portland Westside/Hillsboro Extension project	138,000,000
Research Triangle Park, North Carolina, regional transit plan	2,000,000
Sacramento LRT Extension project	6,000,000
Salt Lake City-South LRT project	35,000,000
St. Louis Metrolink project	13,500,000
St. Louis-St Clair Extension project	32,000,000
San Francisco Bay Area—BART airport extension/San Jose Tasman West LRT	27,500,000
San Diego Mid-Coast Corridor project	1,500,000
San Juan Tren Urbano project	4,750,000
Seattle-Renton-Tacoma light rail project	3,000,000
Staten Island-Midtown Ferry service project	375,000
Tampa Bay regional rail project	2,000,000
Virginia Rail Express Richmond to Washington commuter rail project	3,000,000
Whitehall Ferry Terminal, New York, New York	3,750,000

Amendment No. 69: Provides \$6,390,000 for the Alaska-Hollis to Ketchikan ferry project, as proposed by the Senate. The House bill contained no similar appropriation.

Amendment No. 70: Provides \$64,410,000 for the Atlanta-North Springs project instead of \$66,820,000 as proposed by the House and \$62,000,000 as proposed by the Senate.

Amendment No. 71: Provides \$10,260,000 for the Baltimore-LRT Extension project as proposed by the House instead of \$5,000,000 as proposed by the Senate.

Amendment No. 72: Provides \$30,000,000 for the Boston Piers-MOS-2 project as proposed by the Senate instead of \$40,181,000 as proposed by the House.

Amendment No. 73: Provides \$1,000,000 for the Burlington-Charlotte, Vermont commuter rail project instead of \$2,000,000 as proposed by the Senate. The House bill contained no similar appropriation.

Amendment No. 74: Provides \$3,500,000 for the Canton-Akron Cleveland commuter rail project instead of \$5,500,000 as proposed by the House. The Senate bill contained no similar appropriation.

Amendment No. 75: Provides \$22,500,000 for transit improvements in the Chicago downtown area instead of \$25,000,000 as proposed by the House and \$20,000,000 as proposed by the Senate. Improvements include, but are not limited to: installing a cab signal system for the State Street subway; renovations of

the State Street subway continuous station platform; renovation of the CTA subway station and mezzanine at the Jackson/Van Buren subway station; mezzanine and platform rehabilitation of the CTA Grand/State subway station; and design work for Ravenswood/Douglas Branch rehabilitation.

Amendment No. 76: Provides \$11,000,000 for the DART North Central light rail extension project instead of \$10,000,000 as proposed by the House and \$12,000,000 as proposed by the Senate.

Amendment No. 77: Provides \$15,250,000 for the Dallas-Fort Worth RAILTRAN project instead of \$12,500,000 as proposed by the House and \$18,000,000 as proposed by the Senate.

Amendment No. 78: Provides \$661,000 for the DeKalb County, Georgia light rail project, instead of \$1,000,000 as proposed by the House. The Senate bill contained no similar appropriation.

Amendment No. 79: Provides \$1,500,000 for the Denver Southwest Corridor project, instead of \$3,000,000 as proposed by the House. The Senate bill contained no similar appropriation.

Amendment No. 80: Provides \$9,000,000 for the Florida Tri-County commuter rail project as proposed by the House instead of \$20,000,000 as proposed by the Senate.

Amendment No. 81: Provides \$1,000,000 for the Griffin light rail project instead of \$2,000,000 as proposed by the House. The Senate bill contained no similar appropriation.

Amendment No. 82: Provides \$40,590,000 for the Houston Regional Bus project as proposed by the House, instead of \$24,000,000 as proposed by the Senate.

Amendment No. 83: Provides \$5,500,000 for the Jackson, Mississippi Intermodal Corridor, instead of \$7,400,000 as proposed by the Senate. The House bill contained no similar appropriation.

Amendment No. 84: Provides \$15,000,000 for the Jacksonville ASE extension project, instead of \$15,300,000 as proposed by the House. The Senate bill contained no similar appropriation. The conferees agree that this appropriation shall complete the Federal Government's financial participation in the automated skyway extension project, as authorized in section 3035(wv) of the Intermodal Surface Transportation Efficiency Act.

Amendment No. 85: Provides \$3,000,000 for the Kansas City Southtown corridor project instead of \$1,500,000 as proposed by the House and \$3,600,000 as proposed by the Senate.

Amendment No. 86: Provides \$2,000,000 for the Little Rock, Arkansas Junction Bridge project instead of \$6,000,000 as proposed by the Senate. The House bill contained no similar appropriation.

Amendment No. 87: Provides \$70,000,000 for the Los Angeles MOS-3 project instead of \$90,000,000 as proposed by the House and \$55,000,000 as proposed by the Senate.

Congress has stated clearly that airport funds should not be used for non-airport purposes. Moreover, the House Subcommittee on Transportation Appropriations as stated that it will consider any action to divert revenue illegally from airports in all its decisions regarding funding for transportation projects within its jurisdiction. The conferees are troubled by reports that the City of Los Angeles may be considering the illegal diversion of airport revenues to the city's general fund. Accordingly, the conferees direct that the FTA may only award up to fifty percent of the funding provided for the Los Angeles MOS-3 project in this Act to the Los Angeles Metropolitan Transportation Authority prior to April 1, 1997, provided the department's inspector general (IG) certifies in writing that no revenue has been diverted illegally from the Los Angeles airports to

the City of Los Angeles since the enactment of this Act. Similarly, no additional funds may be apportioned after that date unless the IG certifies that no illegal airport revenues diversion has occurred during the fiscal year. It is the intent of the conferees that the IG conduct an expeditious review of this matter so as to not unduly delay the award of funds to the project.

Amendment No. 88: Provides \$1,500,000 for the Los Angeles-San Diego commuter rail project as proposed by the House. The Senate bill contained no similar appropriation.

Amendment No. 89: Provides \$33,191,000 for the MARC Commuter Rail Improvement project instead of \$27,000,000 as proposed by the House and \$50,000,000 as proposed by the Senate.

Amendment No. 90: Provides \$1,500,000 for the Metro-Dade Transit east-west corridor, Florida project instead of \$5,000,000 as proposed by the Senate. The House bill contained no similar appropriation.

Amendment No. 91: Provides \$1,000,000 for the Miami-North 27th Avenue project as proposed by the House. The Senate bill contained no similar appropriation.

Amendment No. 92: Provides \$3,039,000 for the Memphis, Tennessee Regional Rail plan instead of \$2,000,000 as proposed by the House and \$6,400,000 as proposed by the Senate.

Amendment No. 93: Provides \$4,240,000 for the Morgantown, West Virginia Personal Rapid Transit System as proposed by the Senate. The House bill contained no similar appropriation.

Amendment No. 94: Provides \$500,000 for the New Jersey West Trenton commuter rail project instead of \$1,000,000 as proposed by the House. The Senate bill contained no similar appropriation.

Amendment No. 95: Provides \$8,000,000 for the New Orleans Canal Street Corridor project as proposed by the House, instead of \$10,000,000 as proposed by the Senate.

Amendment No. 96: Provides \$2,000,000 for the New Orleans Desire Streetcar project as proposed by the House. The Senate bill contained no similar appropriation.

Amendment No. 97: Provides \$500,000 for the Northern Indiana commuter rail project as proposed by the House. The Senate bill contained no similar appropriation.

Amendment No. 98: Provides \$2,000,000 for the Oklahoma City, MAPS corridor transit system instead of \$10,000,000 as proposed by the Senate. The House bill contained no similar appropriation.

Amendment No. 99: Provides \$3,000,000 for the Orange County transitway project instead of \$5,000,000 as proposed by the House. The Senate bill contained no similar appropriation.

Amendment No. 100: Provides \$10,000,000 for the Pittsburgh Airport busway project instead of \$15,100,000 as proposed by the Senate. The House bill contained no similar appropriation.

Amendment No. 101: Provides \$6,000,000 for the Portland South/North light rail transit project as proposed by the Senate. The House bill contained no similar appropriation.

Amendment No. 102: Provides \$138,000,000 for the Portland-Westside/Hillsboro Extension project as proposed by the Senate, instead of \$90,000,000 as proposed by the House.

Amendment No. 103: Provides \$2,000,000 for the Research Triangle Park, North Carolina regional transit plan instead of \$5,000,000 as proposed by the Senate. The House bill contained no similar appropriation.

Amendment No. 104: Provides \$6,000,000 for the Sacramento LRT Extension project as proposed by the House instead of \$7,000,000 as proposed by the Senate.

Amendment No. 105: Provides \$35,000,000 for the Salt Lake City-South LRT project instead of \$20,000,000 as proposed by the House and \$58,000,000 as proposed by the Senate.

Amendment No. 106: Retains with modification House language stricken by the Senate relating to high-occupancy vehicle lane and corridor design costs. The conferees agree that \$10,000,000 of the funds appropriated for this project may be available for high-occupancy vehicle (HOV) lane and corridor design costs. The conferees direct FTA to review the HOV and corridor design costs with respect to this project and report back to the House and Senate Committees on Appropriations on future funding estimates of these activities prior to the hearings on the fiscal year 1998 budget.

Amendment No. 107: Provides \$13,500,000 for St. Louis Metrolink instead of \$30,000,000 as proposed by the Senate. The House bill contained no similar provision.

Amendment No. 108: Provides \$32,000,000 for the St. Louis-St. Clair Extension project instead of \$20,000,000 as proposed by the House and \$45,000,000 as proposed by the Senate.

Amendment No. 109: Provides \$27,500,000 for the San Francisco Area-BART airport extension/San Jose Tasman West LRT projects instead of \$35,000,000 as proposed by the House and \$20,000,000 as proposed by the Senate.

Although both the House and Senate's accompanying reports noted the significant progress having been made by BART, each identified significant outstanding concerns and conditions that must be met prior to the issuance of a full funding grant agreement, and, in the Senate report, of a letter of no prejudice. The conferees note that the California statutory amendments required by the House have been enacted. The conferees reiterate all other conditions contained in each report including the sixty day notice to the House and Senate Committees on Appropriations, but have agreed to remove the Senate condition that all litigation be resolved prior to the issuance of a full funding grant agreement or a letter of no prejudice. The conferees note that the FTA provided an updated status to the House and Senate Committees on August 19, 1996; however, the conferees agree that this letter does not satisfy the requirement—nor resolve all of the concerns identified in the conference report accompanying the Department of Transportation and Related Agencies Appropriations Act for fiscal year 1996 or the House and Senate reports accompanying this Act—that the FTA notify House and Senate Committees on Appropriations sixty days prior to the issuance of a full funding grant agreement or letter of no prejudice that each of the Committees' concerns have been resolved. Such notification shall include detailed financial analysis to demonstrate compliance with 49 U.S.C. 5309(e).

For example, the conferees understood that the FTA expected to approve BART's finance plan by the end of August and sign a full funding grant agreement by early October. The conferees note that BART's finance plan assumes a \$200,000,000 contribution from the San Francisco International Airport, and understand that the airport has now identified revenue bonds as its source of funds. However, under the airport's agreement with the airlines, it could not formally approve the bonds until after September 2, 1996. On July 1, 1996, the airport submitted its proposed financial plan to the FAA for approval. Upon FAA's review and certification that the airport's proposed financial plan is consistent with federal transportation law and regulations, and the approval of the airport's commission, the airport plans to issue revenue bonds. BART and the airport then expect to execute a memorandum of understanding (MOU) on project budget, schedule, construction, insurance, maintenance, and operating responsibilities. The conferees direct that the FTA not execute a full funding grant agreement until (1) the FAA reviews and cer-

tifies that the airport's financial contribution is consistent with federal transportation policy and regulations; (2) the MOU is signed; and (3) the House and Senate Committees on Appropriations are provided a full sixty days to review the project's status and notify the FTA in writing that its concerns have been fully resolved. Only after receiving such congressional notification shall the FTA enter into a full funding grant agreement that limits federal costs of the project to not more than \$750,000,000, including all unanticipated contingencies, interest, and other financing costs. If, after sixty days, neither Committee (1) has notified the FTA that any of its concerns remain unresolved or (2) has informed the FTA that additional information is required in order for the Committee to determine whether the concerns are resolved, the FTA may execute a full funding grant agreement in accordance with the directives contained in this report. The conferees agree that a full funding grant agreement shall specifically require that BART, the project sponsors and financiers accept full financial responsibility for all project cost increases and overruns.

Amendment No. 110: Provides \$1,500,000 for the San Diego-Mid-Coast Corridor project instead of \$3,000,000 as proposed by the House. The Senate bill contained no similar provision.

Amendment No. 111: Provides \$4,750,000 for the San Juan Tren Urbano project instead of \$9,500,000 as proposed by the House. The Senate bill contained no similar provision.

Amendment No. 112: Provides \$3,000,000 for the Seattle-Renton-Tacoma light rail project instead of \$5,000,000 as proposed by the Senate. The House bill contained no similar provision.

Amendment No. 113: Provides \$375,000 for the Staten Island-Midtown Ferry service project as proposed by the House. The Senate bill contained no similar provision.

Amendment No. 114: Deletes "and" as proposed by the Senate and changes the name of the Tampa to Lakeland commuter rail project in the House engrossed bill to the Tampa Bay Regional Rail project.

Amendment No. 115: Provides \$3,000,000 for the Virginia Rail Express Richmond to Washington commuter rail project instead of \$8,000,000 as proposed by the Senate. The House bill contained no similar provision.

Amendment No. 116: Provides \$3,750,000 for the Whitehall ferry terminal, New York, New York, instead of \$2,500,000 as proposed by the House and \$5,000,000 as proposed by the Senate.

MASS TRANSIT CAPITAL FUND
(LIQUIDATION OF CONTRACT AUTHORIZATION)
(HIGHWAY TRUST FUND)

Amendment No. 117: Appropriates \$2,300,000,000 to liquidate contract authority obligations for mass transit capital programs as proposed by the Senate instead of \$2,000,000,000 as proposed by the House.

WASHINGTON METROPOLITAN AREA TRANSIT
AUTHORITY

Amendment No. 118: Appropriates \$200,000,000 for construction of the Washington, D.C. metrorail system as proposed by the House instead of \$198,510,000 as proposed by the Senate.

SAINT LAWRENCE SEAWAY DEVELOPMENT
CORPORATION
OPERATIONS AND MAINTENANCE
(HARBOR MAINTENANCE TRUST FUND)

Amendment No. 119: Appropriates \$10,337,000 for operations and maintenance of the Saint Lawrence Seaway Development Corporation as proposed by the Senate instead of \$10,037,000 as proposed by the House.

Performance-based organization report.—In July, 1996, the Department of Transportation

proposed legislation to restructure the Seaway into a performance-based organization (PBO). Given the late date of the legislation and the dramatic impact of establishing the Seaway Corporation as a PBO, neither the House and Senate Committees on Appropriations nor the appropriate authorizing committees have had sufficient opportunity to review the proposal.

The conferees direct the General Accounting Office to submit a report to the House and Senate Committees on Appropriations, the House Transportation and Infrastructure Committee, and the Senate Commerce Committee evaluating the performance-based organization concept, with a specific emphasis on the Saint Lawrence Seaway Development Corporation. This report shall address financing mechanisms, accountability, Congressional oversight, management structure, regional impacts, and safety concerns, and shall be provided to the committees by May 15, 1997.

RESEARCH AND SPECIAL PROGRAMS ADMINISTRATION

RESEARCH AND SPECIAL PROGRAMS

Amendment No. 120: Appropriates \$28,886,000 for research and special programs instead of \$23,929,000 as proposed by the House and \$27,675,000 as proposed by the Senate.

The conference agreement distributes the research and special programs appropriation and 197 full-time equivalent staff positions as follows:

	Amount	Posi- tions
Hazardous materials safety	\$15,472,000	131
Research and technology	3,580,000	13
Emergency transportation	993,000	7
Program support	6,841,000	46

The conference agreement includes the following adjustments to the budget request:

Hazardous materials safety:	
Personnel, compensation and benefits	+\$1,111,000
Operating expenses	+569,000
Information systems	+125,000
Research and analysis	+315,000
Hazmat training	+225,000
Information dissemination	+315,000
Research and technology:	
Operating expenses	-17,000
Technology development	-3,908,000
Technology applications	-600,000

Hazardous materials safety positions.—The conferees provide the Administrator with the discretion to transfer up to two hazmat safety positions and \$200,000 into program support.

Hazardous materials rulemaking.—The conferees understand that the Research and Special Programs Administration (RSPA) is currently evaluating comments received in relation to a proposal intended to achieve uniformity and streamline the application and enforcement of federal hazardous materials regulations. As currently drafted, the proposed regulations may add thousands of dollars annually in increased compliance costs to farmers and agribusinesses without improving safety. The conferees strongly encourage RSPA to give serious consideration to establishing an agriculture exemption consistent with similar exemptions already granted by the department.

PIPELINE SAFETY (PIPELINE SAFETY FUND)

Amendment No. 121: Appropriates \$30,988,000 for pipeline safety as proposed by

the House instead of \$31,278,000 as proposed by the Senate.

Amendment No. 122: Provides \$28,460,000 from the pipeline safety fund as proposed by the House instead of \$28,750,000 as proposed by the Senate. The conference agreement includes the following reductions from the budget request:

Operating expenses	-\$383,000
Information systems	-290,000
Training and information dissemination	-67,000
Research and development	-500,000
Grants	-1,800,000

Total reduction

-3,040,000

OFFICE OF INSPECTOR GENERAL

SALARIES AND EXPENSES

Amendment No. 123: Appropriates \$37,900,000 for salaries and expenses of the office of inspector general instead of \$39,450,000 as proposed by the House and \$39,700,000 as proposed by the Senate. The conference agreement reflects the reduction of \$1,900,000 for contract audits, as described in amendment numbered 124.

Amendment No. 124: Provides that none of the funds provided for the office of inspector general may be used for contract audits, as proposed by the House. The Senate bill included \$1,900,000 for contract audits. The conferees agree with the House's position that such audits should be paid for by the operating administrations, and not by the Inspector General. This is consistent with recommendations made by OMB in its December 3, 1992 Interagency Task Force Report on the Federal Contract Audit Process, and would require those agencies receiving the direct benefit of the service to pay for it. Since the IG will no longer be providing funds for these audits, the results from the application of those funds should no longer be included in the IG's semi-annual reports to the Congress. In addition, the conferees agree that the office of inspector general should continue to serve in a coordinating role between the operating administrations and the Defense Contract Audit Agency, in order to streamline the administration of this process.

SURFACE TRANSPORTATION BOARD

SALARIES AND EXPENSES

Amendment No. 125: Deletes language proposed by the Senate which prohibits appropriated funds from being used to increase fees for services in connection with rail maximum rate complaints. The House bill contained no similar provision.

The conferees believe that following the final decision by the Surface Transportation Board on its user fee schedule for fiscal year 1997, which was issued on August 14, 1996, it would be imprudent to impose additional restrictions on what type and/or amount of user fees that the Board can collect. Following the termination of the Interstate Commerce Commission, both the Congress and the administration suggested that the Surface Transportation Board reduce its reliance on general fund appropriations. As such, earlier this year, the Board planned to increase existing fees and adopt new fees where none had been previously imposed, to better reflect the costs the Board incurs in providing services to the public. After announcing its original plans to raise fees, a significant number of concern were outlined by the affected parties. After considering these concerns, the Board decided to establish fees that will be significantly lower than those originally proposed and substantially below the costs to the agency of providing these services. Any party that experiences hardship from the fee increase may request relief under the Board's fee-waiver proce-

dures. While the conferees are reluctant to restrict the Board's ability to set fees, the Board should be mindful of raising fees to unreasonable levels.

TITLE III—General Provisions

Amendment No. 126: Includes "program," as proposed by the House instead of "program;" as proposed by the Senate.

Amendment No. 127: Includes "program, and" as proposed by the House instead of "program;" as proposed by the Senate.

Amendment No. 128: Deletes language proposed by the Senate that would have set aside from the federal-aid highways obligation limitation \$5,000,000 for construction skill training; \$5,000,000 for congestion pricing pilot program; \$15,000,000 for the Woodrow Wilson Bridge; \$30,000,000 for Appalachian Regional Commission highway construction; and \$15,000,000 for the Symms National Recreational Trails program. The House bill contained no similar provisions.

Amendment No. 129: Includes "Provided" as proposed by the House instead of "Provided further" as proposed by the Senate.

Amendment No. 130: Provides for a one-time increase in the administrative take-down of the federal-aid highways program in fiscal year 1997 to 4¼ percent instead of 4¼ percent as proposed by the Senate. The House bill contained no similar provision.

Amendment No. 131: Restores House language stricken by the Senate that prohibits the use of funds to prepare, propose or promulgate any regulations that prescribe changes in the corporate average fuel economy standards for automobiles.

Amendment No. 132: Retains language proposed by the Senate that would permit the Administrator of the Federal Aviation Administration to expend funds for a sixth runway at the new Denver International Airport if safety conditions warrant the obligation instead of prohibiting funds as proposed by the House.

Amendment No. 133: Deletes both House and Senate language on the expenditure of funds for the collection of airline statistics by the Bureau of Transportation Statistics (BTS) and makes a technical change to the House engrossed bill. The conferees note that section 6006(b) of the Intermodal Surface Transportation Efficiency Act (ISTEA) specifies that BTS compile, analyze and publish "a comprehensive set of transportation statistics" and that the conference report accompanying ISTEA states, "data management by [BTS] shall not be limited to highway transportation, but is extended to include rail, highways, ships and air transport." Therefore, the conferees believe that funds provided by section 6006(b) of ISTEA can be used for the purpose of collecting airline statistics should the Department elect to do so.

Amendment No. 134: Restores House language stricken by the Senate that prohibits the use of funds for improvements to the Miller Highway in New York City, New York.

Amendment No. 135: Limits the necessary expenses of advisory committees to \$1,250,000 instead of \$850,000 as proposed by the House and \$1,050,000 as proposed by the Senate.

Amendment No. 136: Restores House language stricken by the Senate that prohibits funds other than those appropriated to pay for activities of the Surface Transportation Board.

Amendment No. 137: Includes language proposed by the Senate that exempts the National Railroad Passenger Corporation (Amtrak) from certain state and local laws relative to the northeast corridor improvement project. The House bill contained no similar provision.

Amendment No. 138: Includes language proposed by the Senate that increases the authorization for funding the Westside light rail project from \$515,000,000 to \$555,000,000. The House bill contained no similar authorization.

Amendment No. 139: Restores House language stricken by the Senate that permits funds made available to the State of Michigan under section 3035(kk) of the Intermodal Surface Transportation Efficiency Act to be used for the purchase of buses and bus-related equipment and facilities.

Amendment No. 140: Restores House language stricken by the Senate that provides \$2,400,000 for the National Civil Aviation Review Commission.

Amendment No. 141: Includes language proposed by the Senate that makes funds available to Kauai, Hawaii, in Public Laws 103-122 and 103-331 available for operating assistance. The House bill contained no similar provision.

Amendment No. 142: Restores House language stricken by the Senate that transfers a certain lighthouse in Montauk, New York.

Amendment No. 143: Includes language proposed by the Senate that would require that improvements identified by section 1069(t) of Public Law 102-240 and funded pursuant to section 118(c)(2) of title 23, United States Code shall not be treated as an allocation for interstate maintenance. The House bill contained no similar provision.

Amendment No. 144: Includes language proposed by the Senate that makes receipts collected from users of the Department of Transportation's fitness centers available to support the operation and maintenance of those facilities. The House bill contained no similar provision.

Amendment No. 145: Includes language proposed by the Senate that prohibits the National Transportation Safety Board to plan, conduct, or enter into any contract to study the feasibility of allowing individuals who are more than 60 years of age to pilot commercial aircraft. The House bill contained similar language under title V.

Amendment No. 146: Includes language proposed by the Senate that limits cash awards for certain employees of the Department of Transportation to \$25,448,300. The House bill contained no similar provision.

Amendment No. 147: Makes technical change to language proposed by the Senate that exempts the National Railroad Passenger Corporation (Amtrak) from state or local laws relating to abandoned or unclaimed ticket refunds. The House bill contained no similar provision.

Amendment No. 148: Makes technical changes to language proposed by the Senate that relates to aviation operations staffing at Dutch Harbor, Alaska. The House bill contained no similar provision.

Amendment No. 149: Modifies language proposed by the Senate that provides voluntary separation payments to certain employees of the Department of Transportation. Modifications include limiting the period during which voluntary separation payments can be made to fiscal year 1997 and denying voluntary separation payment benefits to those individuals eligible to receive full retirement benefits. The House bill contained no similar provision.

Amendment No. 150: Deletes language proposed by the Senate relating to the reporting of excise tax data and the impact on the allocation of federal-aid highway funds. The House bill contained no similar provision.

Amendment No. 151: Deletes sense of the Senate language to establish the Saint Lawrence Seaway Development Corporation as a performance-based organization and incorporates text of H.R. 1855, a bill restricting the authority of the Superior Court of the District of Columbia over certain cases involving child custody.

Amendment No. 152: Includes language proposed by the Senate which directs an independent assessment of the Federal Aviation Administration acquisition system, and deletes a Sense of the Congress provision regarding Federal Aviation Administration procurement proposed by the Senate. The House bill contained no similar provision.

Amendment No. 153: Includes language proposed by the Senate relating to the transportation of sugar beets on longer combination vehicles in the State of Nebraska. The House bill contained no similar provision.

Amendment No. 154: Includes language proposed by the Senate that relates to state incentive payments for rail-highway crossings. The House bill contained no similar provision.

Amendment No. 155: Includes language proposed by the Senate that prohibits the Coast Guard from enforcing regulations regarding animal fats and vegetable oils. The House bill contained no similar provision.

Amendment No. 156: Deletes language proposed by the Senate that would make eligible certain deteriorating conditions on roadways for federal-aid highways emergency relief funds. The House bill contained no similar provision.

Amendment No. 157: Includes language that provides that up to \$200,000 may be made available for the Railroad Safety Institute from funds made available to the administrator of the Federal Railroad Administration instead of language proposed by the Senate that shall provide up to \$500,000 from funds made available to the Federal Railroad Administration. The House bill contained no similar provision.

Amendment No. 158: Deletes language proposed by the Senate relating to train whistle requirements. The House bill contained no similar provision.

Amendment No. 159: Includes language proposed by the Senate prohibiting funds to levy penalties on the States of Maine or New Hampshire based on non-compliance with federal vehicle weight limitations. The House bill contained no similar provision.

TITLE IV—MISCELLANEOUS HIGHWAY PROVISIONS

Amendment No. 160: Restores House language stricken by the Senate relating to semitrailer units operating on U.S. Route 15 in the Commonwealth of Virginia.

Amendment No. 161: Restores House language stricken by the Senate relating to the reallocation of previously provided funds for the construction of a new bridge and approaches over the Mobile River in Alabama.

Amendment No. 162: Restores House language stricken by the Senate relating to the reallocation of previously provided funds for

the construction of intermodal port facilities in the U.S. Virgin Islands.

Amendment No. 163: Includes language proposed by the Senate relating to authorizations for grade crossings in Nassau and Suffolk counties in New York. The House bill contained no similar provision.

Amendment No. 164: Restores House language stricken by the Senate relating to the authorization of a traffic improvement demonstration project in Michigan.

Amendment No. 165: Includes language proposed by the Senate relating to previously provided funds for road construction in Indiana. The House bill contained no similar provision.

Amendment No. 166: Includes language proposed by the Senate relating to previously appropriated funds for a highway safety improvement project in Michigan. The House bill contained no similar provision.

Amendment No. 167: Modifies language proposed by the Senate relating to the transfer of funds among highway projects in Minnesota and includes language relating to previously provided funds for road construction in Pennsylvania. The House bill contained no similar provision.

TITLE V—ADDITIONAL GENERAL PROVISIONS

Amendment No. 168: Strikes the heading for title V as proposed by the Senate.

Amendment No. 169: Deletes House language that places a limitation on new loan guarantees for certain railroad projects as proposed by the Senate.

Amendment No. 170: Deletes House language that prohibits the National Transportation Safety Board to plan, conduct, or enter into any contract to study the feasibility of allowing individuals who are more than 60 years of age to pilot commercial aircraft as proposed by the Senate. This provision is included under amendment number 145.

CONFERENCE TOTAL—WITH COMPARISONS

The total new budget (obligational) authority for the fiscal year 1997 recommended by the Committee of Conference, with comparisons to the fiscal year 1996 amount, the 1997 budget estimates, and the House and Senate bills for 1997 follow:

New budget (obligational) authority, fiscal year 1996	\$11,918,532,831
Budget estimates of new (obligational) authority, fiscal year 1997	12,633,915,627
House bill, fiscal year 1997	12,551,311,000
Senate bill, fiscal year 1997	12,560,535,000
Conference agreement, fiscal year 1997	12,601,169,000
Conference agreement compared with:	
New budget (obligational) authority, fiscal year 1996	+682,636,169
Budget estimates of new (obligational) authority, fiscal year 1997	-32,746,627
House bill, fiscal year 1997	+49,858,000
Senate bill, fiscal year 1997	+40,634,000

TITLE I - DEPARTMENT OF TRANSPORTATION					
Office of the Secretary					
	FY 1998 Enacted	FY 1997 Estimate	House	Senate	Conference compared with enacted
Salaries and expenses.....	56,188,000	55,376,000	53,816,000	53,376,000	-3,223,000
Office of civil rights.....	6,554,000	5,574,000	5,574,000	5,574,000	-980,000
Transportation planning, research, and development.....	8,220,000	7,918,000	3,000,000	3,000,000	-5,220,000
Transportation Administrative Service Center.....	(103,149,000)	.....	(124,812,000)	(124,812,000)	(+21,663,000)
Payments to air carriers (Airport and Airway Trust Fund):					
(Liquidation of contract authorization).....	(22,800,000)	(21,922,000)	(10,000,000)	(25,900,000)	(+3,300,000)
(Limitation on obligations).....	(22,800,000)	(21,922,000)	(10,000,000)	(25,900,000)	(+3,300,000)
Rescission of contract authority.....	(-18,000,000)	(-16,678,000)	(-28,600,000)	(-12,700,000)	(+3,300,000)
Rescission.....	(-6,786,971)	(-1,133,373)	(-1,133,000)	(-1,133,000)	(+5,653,971)
Rental payments.....	135,200,000	137,581,000	127,447,000	128,500,000	-7,753,000
Minority business resource center program.....	1,900,000	1,900,000	1,900,000	1,900,000	.....
(Limitation on direct loans).....	(15,000,000)	(15,000,000)	(15,000,000)	(15,000,000)	.....
Minority business outreach.....	2,900,000	2,900,000	2,900,000	2,900,000	.....
Total, Office of the Secretary.....	210,963,000	211,250,000	194,637,000	198,250,000	-17,178,000
(Limitations on obligations).....	(22,800,000)	(21,922,000)	(10,000,000)	(25,900,000)	(+3,300,000)
Total budgetary resources.....	(233,583,000)	(233,172,000)	(204,637,000)	(222,150,000)	(-13,878,000)
Coast Guard					
Operating expenses.....	2,278,981,000	2,519,350,000	2,608,100,000	2,319,725,000	+40,734,000
Defense function (050).....	.....	118,500,000	.....	.....	.....
(Transfer from DOD).....	(300,000,000)	.....	.....	(300,000,000)	.....
Acquisition, construction, and improvements:					
Offsetting collections.....	.....	-20,000,000	-20,000,000	.....	.....
Vessels.....	167,800,000	237,000,000	205,800,000	227,980,000	+48,900,000
Aircraft.....	12,000,000	21,400,000	16,300,000	18,040,000	+6,040,000
Other equipment.....	49,200,000	46,700,000	39,900,000	48,200,000	-7,500,000
Shore facilities and aids to navigation facilities.....	88,875,000	59,500,000	47,950,000	52,900,000	-36,525,000
Personnel and related support.....	44,700,000	47,000,000	46,230,000	47,000,000	+1,550,000
Rescission, FY 1995.....	.....	.....	-355,000	.....	.....
Rescission, FY 1998.....	.....	.....	-3,400,000	.....	.....
Subtotal, A C & I appropriations.....	362,375,000	411,800,000	358,000,000	383,100,000	+12,485,000

	FY 1998 Enacted	FY 1997 Estimate	House	Senate	Conference	Conference compared with enacted
Adjustments .....	.....	-20,000,000	-23,755,000	.....	.....	.....
Net total, A C & I	392,375,000	391,800,000	334,245,000	383,100,000	374,840,000	+12,465,000
Environmental compliance and restoration	21,000,000	25,000,000	21,000,000	23,000,000	22,000,000	+1,000,000
Port Safety Development	15,000,000	.....	.....	5,000,000	5,000,000	-10,000,000
Alteration of bridges	582,022,000	2,000,000	16,000,000	10,000,000	16,000,000	.....
Retired pay	16,000,000	608,084,000	608,084,000	608,084,000	608,084,000	+26,082,000
Reserve training	62,000,000	65,890,000	65,890,000	65,890,000	65,890,000	+3,890,000
Research, development, test, and evaluation	18,000,000	20,300,000	18,000,000	19,550,000	19,200,000	+1,200,000
Boat safety (Aquatic Resources Trust Fund)	20,000,000	.....	35,000,000	10,000,000	35,000,000	+15,000,000
Total, Coast Guard	3,375,388,000	3,750,724,000	3,708,318,000	3,465,974,000	3,465,736,000	+90,351,000
Federal Aviation Administration						
Operations	4,845,712,000	4,918,269,000	4,900,000,000	4,899,957,000	4,900,000,000	+254,288,000
Offsetting Collections .....	.....	-150,000,000	-30,000,000	-75,000,000	-75,000,000	-75,000,000
Facilities & equipment (Airport & Airway Trust Fund)	1,934,883,000	1,788,700,000	1,800,000,000	1,788,700,000	1,790,000,000	-144,883,000
Rescission	(-80,000,000)	.....	.....	.....	.....	(+60,000,000)
Research, engineering, and development (Airport and Airway Trust Fund)	185,698,000	195,700,000	185,000,000	188,490,000	187,412,000	+1,714,000
Grants-in-aid for airports (Airport and Airway Trust Fund):						
(Liquidation of contract authorization)	(1,500,000,000)	(1,500,000,000)	(1,500,000,000)	(1,500,000,000)	(1,500,000,000)	.....
(Limitation on obligations)	(1,450,000,000)	(1,350,000,000)	(1,300,000,000)	(1,460,000,000)	(1,460,000,000)	(+10,000,000)
Rescission of contract authority	(-664,000,000)	.....	.....	.....	.....	(+664,000,000)
Aircraft purchase loan guarantee program (indefinite borrowing authority)	50,000	.....	.....	.....	.....	-50,000
(Limitation on borrowing authority)	(1,600,000)	.....	.....	.....	.....	(-1,600,000)
Total, Federal Aviation Administration	6,766,343,000	6,752,669,000	6,855,000,000	6,802,147,000	6,802,412,000	+36,068,000
(Limitations on obligations)	(1,450,000,000)	(1,350,000,000)	(1,300,000,000)	(1,460,000,000)	(1,460,000,000)	(+10,000,000)
Total budgetary resources	(8,216,343,000)	(8,102,669,000)	(8,155,000,000)	(8,262,147,000)	(8,262,412,000)	(+46,068,000)

	FY 1996 Enacted	FY 1997 Estimate	House	Senate	Conference	Conference compared with enacted
Federal Highway Administration						
Limitation on general operating expenses.....	(508,690,000)	(652,905,000)	(510,981,000)	(534,848,000)	(521,114,000)	(+11,454,000)
Highway-related safety grants (Highway Trust Fund):						
(Liquidation of contract authorization)	(11,000,000)	(2,049,000)	(2,049,000)	(2,049,000)	(2,049,000)	(-9,951,000)
(Limitation on obligations)	(11,000,000)	.....	.....	.....	.....	(-11,000,000)
Rescission of contract authority	(-9,000,000)	.....	.....	.....	.....	(+9,000,000)
Federal-aid highways (Highway Trust Fund):						
(Limitation on obligations)	(17,550,000,000)	(17,714,000,000)	(17,550,000,000)	(17,650,000,000)	(18,000,000,000)	(+450,000,000)
(Exempt obligations) (sec. 310)	(2,331,507,000)	(1,314,802,000)	(2,055,000,000)	(2,055,000,000)	(2,055,000,000)	(-278,507,000)
(Liquidation of contract authorization)	(19,200,000,000)	(19,800,000,000)	(19,800,000,000)	(19,800,000,000)	(19,800,000,000)	(+600,000,000)
Emergency appropriations	(300,000,000)	.....	.....	.....	.....	(-300,000,000)
Flight-of-way revolving funds (Highway Trust Fund) .....	.....	.....	.....	8,000,000	.....	.....
Motor carrier safety grants (Highway Trust Fund):						
(Liquidation of contract authorization)	(68,000,000)	(74,000,000)	(74,000,000)	(74,000,000)	(74,000,000)	(+8,000,000)
(Limitation on obligations)	(77,225,000)	(85,000,000)	(77,425,000)	(79,000,000)	(78,225,000)	(+1,000,000)
Rescission of contract authority	(-33,000,000)	.....	.....	.....	.....	(+33,000,000)
Alameda corridor project loan program .....	.....	58,680,000	.....	.....	.....	.....
Alameda corridor project loan limitation .....	.....	(400,000,000)	.....	.....	.....	.....
State infrastructure banks (Highway Trust Fund) .....	.....	250,000,000	.....	250,000,000	.....	.....
State infrastructure banks .....	.....	.....	.....	.....	150,000,000	+150,000,000
Total, Federal Highway Administration.....	.....	308,690,000	.....	258,000,000	150,000,000	+150,000,000
(Limitations on obligations)	(17,638,225,000)	(17,799,000,000)	(17,827,425,000)	(17,729,000,000)	(18,078,225,000)	(+440,000,000)
(Exempt obligations)	(2,331,507,000)	(1,314,802,000)	(2,055,000,000)	(2,055,000,000)	(2,055,000,000)	(-278,507,000)
Total budgetary resources	(19,989,732,000)	(19,422,482,000)	(19,682,425,000)	(20,042,000,000)	(20,283,225,000)	(+313,483,000)

	FY 1996 Enacted	FY 1997 Estimate	House	Senate	Conference	Conference compared with enacted
National Highway Traffic Safety Administration						
Operations and research	73,316,570	98,976,000	81,885,000	80,000,000	80,900,000	+7,583,430
Operations and research (Highway Trust Fund)	51,884,430	59,537,000	50,377,000	53,195,000	51,712,000	-172,430
Subtotal, Operations and research	125,201,000	158,513,000	132,272,000	133,195,000	132,612,000	+7,411,000
Highway traffic safety grants (Highway Trust Fund):						
(Liquidation of contract authorization)	(155,100,000)	(191,000,000)	(187,100,000)	(188,100,000)	(188,100,000)	(+13,000,000)
State and community highway safety grants (Sec. 402)						
(limitation on obligations)	(127,700,000)	(151,200,000)	(127,700,000)	(128,700,000)	(128,700,000)	(+1,000,000)
National Driver Register (Sec. 402) (limitation on obligations)	(2,400,000)	(2,400,000)	(2,400,000)	(2,400,000)	(2,400,000)	.....
Highway safety grants (Sec. 1003(a)(7)) (limitation on obligations)		(15,000,000)	(11,000,000)	(12,000,000)	(11,500,000)	(+11,500,000)
Alcohol-impaired driving countermeasures programs (Sec. 410)		(25,000,000)	(26,000,000)	(25,000,000)	(25,500,000)	(+500,000)
(limitation on obligations)	(-56,000,000)	.....	.....	.....	.....	(+56,000,000)
Recission of contract authority						
Total, National Highway Traffic Safety Administration	125,201,000	158,513,000	132,272,000	133,195,000	132,612,000	+7,411,000
(Limitations on obligations)	(155,100,000)	(193,800,000)	(187,100,000)	(188,100,000)	(188,100,000)	(+13,000,000)
Total budgetary resources	(280,301,000)	(352,113,000)	(299,372,000)	(302,295,000)	(300,712,000)	(+20,411,000)
Federal Railroad Administration						
Office of the Administrator	14,018,000	16,883,000	16,489,000	16,739,000	16,739,000	+2,721,000
Railroad safety	48,919,000	51,864,000	51,407,000	51,407,000	51,407,000	+1,488,000
Railroad research and development	24,550,000	24,565,000	20,341,000	20,000,000	20,100,000	-4,450,000
Northeast corridor improvement program	115,000,000	200,000,000	.....	200,000,000	115,000,000	.....
Railroad rehabilitation and improvement program (Sec. 511 loan						
guarantees) .....	.....	.....	.....	4,158,000	.....	.....
(Limitation on direct loans) .....	.....	.....	.....	(75,000,000)	.....	.....
High-speed rail trainsets and facilities .....	.....	80,000,000	80,000,000	80,000,000	80,000,000	+80,000,000
Next generation high speed rail	18,205,000	26,525,000	19,757,000	26,525,000	24,757,000	+5,552,000
Trust fund share of next generation high-speed rail (Highway Trust						
Fund):						
(Liquidation of contract authorization)	(7,118,000)	(2,855,000)	(2,855,000)	(2,855,000)	(2,855,000)	(-4,283,000)
(Limitation on obligations)	(5,000,000)	.....	.....	.....	.....	(-5,000,000)

	FY 1996 Enacted	FY 1997 Estimate	House	Senate	Conference	Conference compared with enacted
Alaska Railroad rehabilitation.....	10,000,000	.....	.....	10,000,000	10,000,000	.....
Rhode Island Rail Development.....	1,000,000	10,000,000	4,000,000	10,000,000	7,000,000	+8,000,000
Direct loan financing program.....	.....	.....	58,680,000	.....	.....	.....
Direct loan financing program limitation.....	.....	.....	(400,000,000)	.....	.....	.....
Grants to the National Railroad Passenger Corporation:						
Operations	305,000,000	342,000,000	342,000,000	342,000,000	342,000,000	+37,000,000
Transition costs	100,000,000	.....	.....	.....	.....	-100,000,000
Capital	230,000,000	298,500,000	120,000,000	250,000,000	223,450,000	-8,550,000
Total	635,000,000	638,500,000	462,000,000	592,000,000	565,450,000	-68,550,000
Total, Federal Railroad Administration	968,892,000	1,048,337,000	712,654,000	1,010,828,000	890,453,000	+21,781,000
(Limitations on obligations)	(5,000,000)	.....	.....	.....	.....	(-5,000,000)
Total budgetary resources	(873,892,000)	(1,048,337,000)	(712,654,000)	(1,010,828,000)	(890,453,000)	(+16,781,000)
Federal Transit Administration						
Administrative expenses	42,000,000	43,652,000	41,367,000	42,147,000	41,497,000	-503,000
Formula grants	942,925,000	221,122,000	480,000,000	218,335,000	480,000,000	-452,925,000
Formula grants (Highway Trust Fund) (limitation on obligations)	(1,110,000,000)	(1,930,850,000)	(1,582,925,000)	(1,830,850,000)	(1,859,185,000)	(+549,185,000)
Operating assistance grants	(400,000,000)	(500,000,000)	(400,000,000)	(400,000,000)	(400,000,000)	.....
Subtotal, Formula grants	(2,052,925,000)	(2,151,972,000)	(2,052,925,000)	(2,149,185,000)	(2,149,185,000)	(+88,280,000)
University transportation centers	8,000,000	6,000,000	6,000,000	6,000,000	6,000,000	.....
Transit planning and research	85,500,000	85,500,000	85,500,000	85,500,000	85,500,000	.....
Metropolitan planning	(39,500,000)	(39,500,000)	(39,500,000)	(39,500,000)	(39,500,000)	.....
Rural transit assistance	(4,500,000)	(4,500,000)	(4,500,000)	(4,500,000)	(4,500,000)	.....
Transit cooperative research	(8,250,000)	(8,250,000)	(8,250,000)	(8,250,000)	(8,250,000)	.....
National planning and research	(22,000,000)	(22,000,000)	(22,000,000)	(22,000,000)	(22,000,000)	.....
State planning and research	(8,250,000)	(8,250,000)	(8,250,000)	(8,250,000)	(8,250,000)	.....
National transit institute	(3,000,000)	(3,000,000)	(3,000,000)	(3,000,000)	(3,000,000)	.....
Subtotal, Transit planning and research	(85,500,000)	(85,500,000)	(85,500,000)	(85,500,000)	(85,500,000)	.....

	FY 1996 Enacted	FY 1997 Estimate	House	Senate	Conference	Conference compared with enacted
Trust fund share of expenses (Highway Trust Fund) (liquidation of contract authorization).....	(1,120,850,000)	(1,820,000,000)	(1,820,000,000)	(1,820,000,000)	(1,820,000,000)	(+799,150,000)
Discretionary grants (Highway Trust Fund) (limitation on obligations):						
Fixed guideway modernization	(666,000,000)	(725,000,000)	(666,000,000)	(725,000,000)	(760,000,000)	(+94,000,000)
Bus and bus-related facilities	(333,000,000)	(274,000,000)	(333,000,000)	(375,000,000)	(380,000,000)	(+47,000,000)
New starts.....	(666,000,000)	(800,000,000)	(666,000,000)	(800,000,000)	(760,000,000)	(+94,000,000)
Subtotal, Discretionary grants	(1,665,000,000)	(1,799,000,000)	(1,665,000,000)	(1,900,000,000)	(1,900,000,000)	(+235,000,000)
Mass transit capital fund (Highway Trust Fund) (liquidation of contract authorization).....	(2,375,000,000)	(2,000,000,000)	(2,000,000,000)	(2,300,000,000)	(2,300,000,000)	(-75,000,000)
Washington Metropolitan Area Transit Authority	200,000,000	200,000,000	200,000,000	198,510,000	200,000,000	.....
Violent crime reduction programs (Violent Crime Reduction Trust Fund).....	.....	10,000,000	.....	.....	.....	.....
Total, Federal Transit Administration.....	1,276,425,000	566,274,000	822,887,000	550,482,000	822,997,000	-453,428,000
(Limitations on obligations)	(2,775,000,000)	(3,728,850,000)	(3,227,825,000)	(3,830,850,000)	(3,559,185,000)	(+794,185,000)
Total budgetary resources	(4,051,425,000)	(4,298,124,000)	(4,050,792,000)	(4,381,342,000)	(4,382,182,000)	(+330,757,000)
Saint Lawrence Seaway Development Corporation						
Operations and maintenance (Harbor Maintenance Trust Fund).....	10,150,000	10,065,000	10,037,000	10,337,000	10,337,000	+187,000
Research and Special Programs Administration						
Research and special programs.....	23,937,000	28,169,000	23,829,000	27,875,000	26,886,000	+2,949,000
Hazardous materials safety	(12,650,000)	(12,812,000)	(12,772,000)	(15,572,000)	(15,472,000)	(+2,822,000)
Emergency transportation	(1,022,000)	(993,000)	(993,000)	(993,000)	(993,000)	(-29,000)
Research and technology	(3,288,000)	(7,488,000)	(3,323,000)	(4,269,000)	(3,580,000)	(+292,000)
Program and administrative support	(7,388,000)	(8,876,000)	(6,841,000)	(6,841,000)	(6,841,000)	(-547,000)
Accountwide adjustment	(-411,000)	.....	.....	.....	.....	(+411,000)
Subtotal, research and special programs	(23,937,000)	(28,169,000)	(23,829,000)	(27,875,000)	(26,886,000)	(+2,949,000)

	FY 1996 Enacted	FY 1997 Estimate	House	Senate	Conference	Conference compared with enacted
Pipeline safety (Pipeline Safety Fund)	28,750,000	31,500,000	28,480,000	28,750,000	28,480,000	-280,000
Pipeline safety (Oil Spill Liability Trust Fund)	2,698,000	2,528,000	2,528,000	2,528,000	2,528,000	-170,000
Subtotal, Pipeline safety	31,448,000	34,028,000	30,988,000	31,278,000	30,988,000	-460,000
Emergency preparedness grants:						
Emergency preparedness fund	400,000	200,000	200,000	200,000	200,000	-200,000
(Limitation on obligations)	(8,890,000)					(-8,890,000)
Total, Research and Special Programs Administration	55,785,000	62,397,000	55,117,000	59,153,000	58,074,000	+2,288,000
(Limitations on obligations)	(8,890,000)					(-8,890,000)
Total budgetary resources	(84,675,000)	(62,397,000)	(55,117,000)	(59,153,000)	(58,074,000)	(-8,601,000)
Office of Inspector General						
Salaries and expenses	40,238,000	39,771,000	39,450,000	39,700,000	37,900,000	-2,338,000
Bureau of Transportation Statistics						
Salaries and expenses	2,200,000					-2,200,000
Office of Airline Information (Airport & airway trust fund)		3,100,000				
Surface Transportation Board						
Salaries and expenses		3,000,000	12,344,000	12,344,000	12,344,000	+12,344,000
Offsetting Collections		-3,000,000				
General Provisions						
Bureau of Transportation Statistics (transfer from Federal-aid Highways)	(20,000,000)	(25,000,000)	(25,000,000)	(25,000,000)	(25,000,000)	(+5,000,000)
Transportation Administrative Service Center reduction	-7,500,000		-10,000,000	-10,000,000	-10,000,000	-2,500,000
DOT field office consolidation (sec. 335)	-25,000,000					+25,000,000
IOC transition (sec. 344)	8,421,000					-8,421,000

	FY 1996 Enacted	FY 1997 Estimate	House	Senate	Conference	Conference compared with enacted
Total, title I, Department of Transportation (net)	11,882,518,029	12,893,988,827	12,502,984,000	12,514,588,000	12,552,822,000	+680,302,971
Appropriations	(12,707,308,000)	(12,911,780,000)	(12,538,482,000)	(12,528,421,000)	(12,568,665,000)	(-140,851,000)
Recessions	(844,786,971)	(-17,811,373)	(-33,488,000)	(-13,833,000)	(-13,833,000)	(+830,853,971)
(Limitations on obligations)	(22,054,815,000)	(23,094,372,000)	(22,332,450,000)	(23,214,850,000)	(23,291,410,000)	(+1,238,595,000)
(Exempt obligations)	(2,331,507,000)	(1,314,802,000)	(2,055,000,000)	(2,055,000,000)	(2,055,000,000)	(-276,507,000)
Total budgetary resources including (limitations on obligations) and (exempt obligations)	(36,248,841,029)	(37,303,142,827)	(36,880,414,000)	(37,784,438,000)	(37,898,232,000)	(+1,850,390,971)
TITLE II - RELATED AGENCIES						
Architectural and Transportation Barriers Compliance Board						
Salaries and expenses	3,500,000	3,540,000	3,540,000	3,540,000	3,540,000	+40,000
National Transportation Safety Board						
Salaries and expenses	38,774,000	42,407,000	42,407,000	42,407,000	42,407,000	+3,833,000
Emergency fund	380,802	.....	.....	.....	.....	-380,802
Total, National Transportation Safety Board	39,134,802	42,407,000	42,407,000	42,407,000	42,407,000	+3,272,198
Interstate Commerce Commission						
Salaries and expenses	13,378,000	.....	.....	.....	.....	-13,378,000
Payments for directed rail service (limitation on obligations)	(475,000)	.....	.....	.....	.....	(-475,000)
Total, Interstate Commerce Commission	(13,854,000)	.....	.....	.....	.....	(-13,854,000)
Panama Canal Commission						
Panama Canal Revolving Fund:	.....	.....	.....	.....	.....	.....
(Limitation on administrative expenses)	(52,741,000)	.....	.....	.....	.....	(-52,741,000)
Total, title II, Related Agencies	58,013,802	45,947,000	45,947,000	45,947,000	45,947,000	-10,086,802
(Limitation on obligations)	(475,000)	.....	.....	.....	.....	(-475,000)
Total budgetary resources	(58,488,802)	(45,947,000)	(45,947,000)	(45,947,000)	(45,947,000)	(-10,541,802)

	FY 1996 Enacted	FY 1997 Estimate	House	Senate	Conference	Conference compared with enacted
TITLE III - GENERAL PROVISIONS						
General Provision 310.....		(-41,000,000)				
General Provision 310(f).....		-308,000,000				
Sec. 338 - National Civil Aviation Review Commission.....			2,400,000		2,400,000	+2,400,000
Total appropriations (net).....	11,918,532,831	12,633,915,627	12,551,311,000	12,590,535,000	12,801,160,000	+662,836,169
Scorekeeping adjustments.....	368,676,148	-6,000,000	-1,000,000	-2,513,804	-2,513,804	-371,189,762
Grand total (net).....	12,287,208,979	12,627,915,627	12,550,311,000	12,588,021,396	12,588,655,396	+311,446,417
Appropriations.....	(13,131,965,950)	(12,645,727,000)	(12,583,799,000)	(12,571,854,396)	(12,612,466,396)	(-519,507,554)
Recessions.....	(-844,786,971)	(-17,811,373)	(-33,488,000)	(-13,833,000)	(-13,833,000)	(+830,953,971)
(Limitations on obligations).....	(22,055,290,000)	(23,053,372,000)	(22,332,450,000)	(23,214,850,000)	(23,291,410,000)	(+1,236,120,000)
(Exempt obligations).....	(2,331,507,000)	(1,314,802,000)	(2,055,000,000)	(2,055,000,000)	(2,055,000,000)	(-276,507,000)
Grand total budgetary resources including (limitations on obligations) and (exempt obligations).....	(36,874,005,979)	(36,998,089,627)	(36,937,761,000)	(37,827,871,396)	(37,945,066,396)	(+1,271,059,417)
CONGRESSIONAL BUDGET RECAP						
Total mandatory and discretionary.....	12,287,208,979	12,627,915,627	12,550,311,000	12,558,021,396	12,588,655,396	+311,446,417
Mandatory.....	582,072,000	608,084,000	608,084,000	608,084,000	608,084,000	+26,012,000
Discretionary:		10,000,000				
Crime trust fund.....						
General purposes:		118,500,000				
Defense (050).....	11,705,136,979	11,891,331,627	11,942,227,000	11,949,837,396	11,960,571,396	+285,434,417
Nondefense.....						
Total, General purposes.....	11,705,136,979	12,009,831,627	11,942,227,000	11,949,837,396	11,960,571,396	+285,434,417
Total, Discretionary.....	11,705,136,979	12,019,831,627	11,942,227,000	11,949,837,396	11,960,571,396	+285,434,417

FRANK R. WOLF,
TOM DELAY,
RALPH REGULA,
HAROLD ROGERS,
JIM LIGHTFOOT,
RON PACKARD,
SONNY CALLAHAN,
JAY DICKY,
MARTIN OLAV SABO,
RICHARD J. DURBIN (except
amendments 150 and 151
and amendment 158),
RONALD COLEMAN,
THOMAS A. FOGLIETTA,
DAVID R. OBEY,

Managers on the Part of the House.

MARK O. HATFIELD,
PETE V. DOMENICI (except
amendment 150),
ARLEN SPECTER,
CHRISTOPHER S. BOND,
SLADE GORTON,
RICHARD C. SHELBY,
FRANK R. LAUTENBERG,
ROBERT C. BYRD (except
amendment 150),
TOM HARKIN,
BARBARA MIKULSKI,

Managers on the Part of the Senate.

COMMUNICATION FROM THE
CLERK OF THE HOUSE

The SPEAKER pro tempore laid before the House the following communication from the Clerk of the House of Representatives:

OFFICE OF THE CLERK,
U.S. HOUSE OF REPRESENTATIVES,
Washington, September 16, 1996.

The Honorable NEWT GINGRICH,
The Speaker,

U.S. House of Representatives.

DEAR MR. SPEAKER: Pursuant to the permission granted in Clause 5 of Rule III of the Rules of the U.S. House of Representatives, I have the honor to transmit a sealed envelope received from the White House on Friday, September 13 at 11:20 a.m. and said to contain a message from the President wherein he transmits a 6-month periodic report on the national emergency with respect to Iran.

With warm regards,

ROBIN H. CARLE,
Clerk, U.S. House of Representatives.

REPORT ON NATIONAL EMERGENCY WITH RESPECT TO IRAN—
MESSAGE FROM THE PRESIDENT
OF THE UNITED STATES (H. DOC.
NO. 104-261)

The SPEAKER pro tempore laid before the House the following message from the President of the United States; which was read and, together with the accompanying papers, without objection, referred to the Committee on International Relations and ordered to be printed:

To the Congress of the United States:

I hereby report to the Congress on developments concerning the national emergency with respect to Iran that was declared in Executive Order 12957 of March 15, 1995, and matters relating to the measures in that order and in Executive Order 12959 of May 6, 1995. This report is submitted pursuant to section 204(c) of the International Emergency Economic Powers Act, 50 U.S.C. 1703(c) (IEEPA), and section 505(c) of the International Security and Development Cooperation Act of 1985,

22 U.S.C. 2349aa-9(c). This report discusses only matters concerning the national emergency with respect to Iran that was declared in Executive Order 12957 and does not deal with those relating to the emergency declared on November 14, 1979, in connection with the hostage crisis.

1. On March 15, 1995, I issued Executive Order 12957 (60 Fed. Reg. 14615, March 17, 1995) to declare a national emergency with respect to Iran pursuant to IEEPA, and to prohibit the financing, management, or supervision by United States persons of the development of Iranian petroleum resources. This action was in response to actions and policies of the Government of Iran, including support for international terrorism, efforts to undermine the Middle East peace process, and the acquisition of weapons of mass destruction and the means to deliver them. A copy of the order was provided to the Speaker of the House of Representatives and the President of the Senate by letter dated March 15, 1995. Following the imposition of these restrictions with regard to the development of Iranian petroleum resources, Iran continued to engage in activities that represent a threat to the peace and security of all nations, including Iran's continuing support for international terrorism, its support for acts that undermine the Middle East peace process, and its intensified efforts to acquire weapons of mass destruction. On May 6, 1995, I issued Executive Order 12959 to further respond to the Iranian threat to the national security, foreign policy, and economy of the United States.

Executive Order 12959 (60 Fed. Reg. 24757, May 9, 1995) (1) prohibits exportation from the United States to Iran or to the Government of Iran of goods, technology, or services; (2) prohibits the reexportation of certain U.S. goods and technology to Iran from third countries; (3) prohibits transactions such as brokering and other dealing by United States persons in goods and services of Iranian origin or owned or controlled by the Government of Iran; (4) prohibits new investments by United States persons in Iran or in property owned or controlled by the Government of Iran; (5) prohibits U.S. companies and other United States persons from approving, facilitating, or financing performance by a foreign subsidiary or other entity owned or controlled by a United States person of certain re-export, investment, and certain trade transactions that a United States person is prohibited from performing; (6) continue the 1987 prohibition on the importation into the United States of goods and services of Iranian origin; (7) prohibits any transaction by any United States person or within the United States that evades or avoids or attempts to violate any prohibition of the order; and (8) allowed U.S. companies a 30-day period in which to perform trade transactions pursuant to contracts predating the Executive order.

At the time of signing Executive Order 12959, I directed the Secretary of

the Treasury to authorize through specific licensing certain transactions, including transactions by United States persons related to the Iran-United Claims Tribunal in The Hague, established pursuant to the Algiers Accords, and related to other international obligations and United States Government functions, and transactions related to the export of agricultural commodities pursuant to preexisting contracts consistent with section 5712(c) of title 7, United States Code. I also directed the Secretary of the Treasury in consultation with the Secretary of State, to consider authorizing United States persons through specific licensing to participate in market-based swaps of crude oil from the Caspian Sea area for Iranian crude oil in support of energy projects in Azerbaijan, Kazakhstan, Turkmenistan.

Executive Order 12959 revoked sections 1 and 2 of Executive Order 12613 of October 29, 1987, and sections 1 and 2 of Executive Order 12957 of March 15, 1995, to the extent they are inconsistent with it. A copy of Executive Order 12959 was transmitted to the Speaker of the House of Representatives and the President of the Senate by letters dated May 6, 1995.

2. On March 8, 1996, I renewed for another year the national emergency with respect to Iran pursuant to IEEPA. This renewal extended the current comprehensive trade embargo against Iran in effect since May 1995. Under these sanctions, virtually all trade with Iran is prohibited except for information and informational materials and certain other limited exceptions.

3. There were no amendments to the Iranian Transactions Regulations, 31 CFR Part 560 (the "ITR") during the reporting period.

4. During the current 6-month period, the Department of the Treasury's Office of Foreign Assets Control (OFAC) made numerous decisions with respect to applications for licenses to engage in transactions under the ITR, and issued 24 licenses. The majority of denials were in response to requests to authorize commercial exports to Iran and the importation of Iranian-origin goods. The majority of the licenses issued authorized the completion of commodity "string transactions" entered into by U.S. parties with respect to foreign commodities and having no knowledge or control over the Iranian interest in the contracts; the export and reexport of goods, services, and technology essential to ensure the safety of civil aviation and safe operation of certain commercial passenger aircraft in Iran; licenses relating to Iranian participation in the 1996 Atlanta Olympic and Paralympic Games; the importation of Iranian-origin artwork for public exhibition; and certain humanitarian imports and exports. In light of statutory restrictions applicable to goods and technology involved in