

Kanjorski	Montgomery	Shadegg
Kasich	Moorhead	Shaw
Kelly	Murtha	Shays
Kennedy (MA)	Myrick	Shuster
Kildee	Neal	Sisisky
Kim	Nethercutt	Skeen
King	Neumann	Skelton
Klecza	Ney	Smith (MI)
Klink	Norwood	Smith (NJ)
Klug	Obey	Smith (TX)
Knollenberg	Ortiz	Smith (WA)
Kolbe	Orton	Solomon
LaHood	Oxley	Souder
Largent	Packard	Spence
Latham	Pallone	Spratt
LaTourette	Parker	Stearns
Laughlin	Pastor	Stenholm
Lazio	Paxon	Stockman
Levin	Payne (VA)	Stump
Lewis (CA)	Peterson (MN)	Talent
Lightfoot	Petri	Tanner
Lincoln	Pickett	Tate
Linder	Pombo	Tauzin
Lipinski	Pomeroy	Taylor (MS)
Livingston	Porter	Taylor (NC)
LoBiondo	Portman	Tejeda
Lofgren	Poshard	Thomas
Longley	Pryce	Thompson
Lucas	Quillen	Thornberry
Manton	Quinn	Thurman
Manzullo	Radanovich	Tiahrt
Martini	Ramstad	Torkildsen
Mascara	Regula	Torricelli
McCarthy	Riggs	Trafficant
McCollum	Rivers	Upton
McCrery	Roberts	Visclosky
McDade	Roemer	Volkmer
McHale	Rogers	Vucanovich
McHugh	Rohrabacher	Walsh
McInnis	Ros-Lehtinen	Wamp
McIntosh	Roth	Ward
McKeon	Roukema	Watts (OK)
McNulty	Royce	Weldon (FL)
Meehan	Salmon	Weldon (PA)
Menendez	Saxton	Weller
Metcalfe	Scarborough	White
Meyers	Schaefer	Whitfield
Mica	Schiff	Wicker
Miller (FL)	Shumer	Wise
Moakley	Seastrand	Wolf
Molinaro	Sensenbrenner	Young (FL)
Mollohan		Zimmer

NAYS—109

Abercrombie	Ford	Morella
Ackerman	Frank (MA)	Oberstar
Baldacci	Furse	Olver
Becerra	Gejdenson	Owens
Beilenson	Gephardt	Payne (NJ)
Berman	Gonzalez	Pelosi
Bevill	Gutierrez	Peterson (FL)
Blumenauer	Hall (OH)	Rahall
Bonior	Hastings (FL)	Rangel
Borski	Hilliard	Reed
Brown (CA)	Hinchey	Richardson
Brown (FL)	Hoyer	Roybal-Allard
Brown (OH)	Jackson (IL)	Rush
Bryant (TX)	Jefferson	Sabo
Campbell	Johnston	Sanders
Cardin	Kaptur	Sawyer
Chenoweth	Kennedy (RI)	Schroeder
Clay	Kennelly	Scott
Clayton	LaFalce	Serrano
Coleman	Leach	Skaggs
Collins (MI)	Lewis (GA)	Slaughter
Costello	Lewis (KY)	Stark
Coyne	Lowey	Stokes
Cummings	Luther	Stupak
DeLauro	Maloney	Thornton
Dellums	Markey	Torres
Dicks	Martinez	Towns
Dixon	Matsui	Velazquez
Doggett	McDermott	Vento
Dooley	McKinney	Waters
Eshoo	Meek	Watt (NC)
Evans	Millender-	Waxman
Fattah	McDonald	Williams
Fields (LA)	Miller (CA)	Woolsey
Filner	Minge	Wynn
Flake	Mink	Yates
Foglietta	Moran	

NOT VOTING—25

Chapman	Engel	Harman
Chrysler	Fields (TX)	Hayes
Collins (IL)	Ganske	Kingston
Conyers	Geren	Lantos
de la Garza	Gibbons	Myers
Deutscher	Hansen	Nadler

Rose	Walker	Zeliff
Sanford	Wilson	
Studds	Young (AK)	

□ 1355

The Clerk announced the following pairs:

On this vote:

Mr. Sanford for, with Mr. Nadler against.

Mr. Deutsch for, with Mrs. Collins of Illinois against.

Mr. BRYANT of Texas and Mr. MINGE changed their vote from "yea" to "nay."

Mr. FAZIO of California and Mr. FARR of California changed their vote from "nay" to "yea."

So the bill was passed.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

GENERAL LEAVE

Mr. SPENCE. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks on H.R. 3308.

The SPEAKER pro tempore (Mr. BARRETT of Nebraska). Is there objection the request of the gentleman from South Carolina?

There was no objection.

FURTHER MESSAGE FROM THE SENATE

A further message from the Senate by Mr. Lundregan, one of its clerks, announced that the Senate agrees to the report of the committee of conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 3517) "An Act making appropriations for military construction, family housing, and base realignment and closure for the Department of Defense for the fiscal year ending September 30, 1997, and for other purposes."

The message also announced that the Senate agrees to the report of the committee of conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 3845) "An Act making appropriations for the government of the District of Columbia and other activities chargeable in whole or in part against the revenues of said District for the fiscal year ending September 30, 1997, and for other purposes."

PROVIDING FOR CONSIDERATION OF H.R. 3719, SMALL BUSINESS PROGRAMS IMPROVEMENT ACT OF 1996

Mr. LINDER. Mr. Speaker, by direction of the Committee on Rules, I call up House Resolution 516 and ask for its immediate consideration.

The Clerk read the resolution, as follows:

H. RES. 516

Resolved, That at any time after the adoption of this resolution the Speaker may,

pursuant to clause 1(b) of rule XXIII, declare the House resolved into the Committee of the Whole House on the state of the Union for consideration of the bill (H.R. 3719) to amend the Small Business Act and Small Business Investment Act of 1958. The first reading of the bill shall be dispensed with. Points of order against consideration of the bill for failure to comply with clause 2(1)(2)(B) of rule XI are waived. General debate shall be confined to the bill and shall not exceed one hour equally divided and controlled by the chairman and ranking minority member of the Committee on Small Business. After general debate the bill shall be considered for amendment under the five-minute rule. It shall be in order to consider as an original bill for the purpose of amendment under the five-minute rule the amendment in the nature of a substitute recommended by the Committee on Small Business now printed in the bill. The committee amendment in the nature of a substitute shall be considered by title rather than by section. The first three sections and each title shall be considered as read. Points of order against the committee amendment in the nature of a substitute for failure to comply with clause 5(a) of rule XXI are waived. During consideration of the bill for amendment, the Chairman of the Committee of the Whole may accord priority in recognition on the basis of whether the Member offering an amendment has caused it to be printed in the portion of the Congressional Record designated for that purpose in clause 6 of rule XXIII. Amendments so printed shall be considered as read. The Chairman of the Committee of the Whole may: (1) postpone until a time during further consideration in the Committee of the Whole a request for a recorded vote on any amendment; and (2) reduce to five minutes the minimum time for electronic voting on any postponed question that follows another electronic vote without intervening business, provided that the minimum time for electronic voting on the first in any series of questions shall be fifteen minutes. At the conclusion of consideration of the bill for amendment the Committee shall rise and report the bill to the House with such amendments as may have been adopted. Any Member may demand a separate vote in the House on any amendment adopted in the Committee of the Whole to the bill or to the committee amendment in the nature of a substitute. The previous question shall be considered as ordered on the bill and amendments thereto to final passage without intervening motion except one motion to recommit with or without instructions.

□ 1400

The SPEAKER pro tempore (Mr. BARRETT of Nebraska). The gentleman from Georgia [Mr. LINDER] is recognized for 1 hour.

Mr. LINDER. Mr. Speaker, for the purpose of debate only, I yield the customary 30 minutes to the gentleman from California [Mr. BEILENSEN], pending which I yield myself such time as I may consume. During consideration of this resolution, all time yielded is for the purpose of debate only.

(Mr. LINDER asked and was given permission to revise and extend his remarks and include extraneous material.)

Mr. LINDER. Mr. Speaker, House Resolution 516 is an open rule providing for consideration of H.R. 3719, the Small Business Programs Improvement Act of 1996. This rule provides for 1

hour of general debate divided equally between the chairman and ranking minority member of the Committee on Small Business. The rule waives points of order against the bill and its consideration for failure to comply with clause 2(l)(2)(B) of rule 11, which requires rollcall votes to be printed in committee reports. In addition, the rule waives points of order against the committee amendment in the nature of the substitute for failure to comply with clause 5(a) of rule 21, which prohibits appropriations in an authorization measure. Mr. Speaker, this rule continues two approaches that have been used during the 104th Congress. First, the rule accords priority in recognition to Members who have preprinted their amendments in the CONGRESSIONAL RECORD. The rule does not require pre-printing, but simply encourages Members to take advantage of the option in order to facilitate consideration of amendments on the House floor and to inform Members of the details of pending amendments.

Second, House Resolution 516 provides that the Chairman of the Com-

mittee of the Whole may postpone recorded votes on any amendment and that the Chairman may reduce voting time on postponed questions to 5 minutes, provided that the vote immediately follows another recorded vote and that the voting time on the first in a series of votes is not less than 15 minutes. This will provide a more definite voting schedule for all Members and hopefully will help guarantee the timely completion of this important legislation.

Finally, House Resolution 516 provides for one motion to recommit, with or without instructions, as is the right of the minority members of the House. Mr. Speaker, this is a standard open rule. The Rules Committee was informed that a limited number of Members wish to modify the bill through the amendment process, and the rule permits those members who have amendments every opportunity to offer them.

Because of our current fiscal restraints and the commitment of the 104th Congress to balance the budget, the Committee on Small Business and

its Chair, JAN MEYERS, diligently worked with the minority members of the committee to provide the House with some fiscally responsible improvements. I want to commend JAN MEYERS and ranking minority member JOHN LAFALCE for a work product that will preserve these small business lending programs, assist entrepreneurial Americans and encourage job creation.

This Congress has already passed legislation that would control the rising costs of Federal regulations and provide needed tax relief for small businesses. This bill adds another level of assistance to small businesses by assuring that these lending programs continue to operate efficiently and within the limits of the budget.

H.R. 3719 was favorably reported out of the Committee on Small Business, as was the open rule by the Rules Committee. I urge my colleagues to support the rule so that we may proceed with general debate and consideration of the merits of the bill.

Mr. Speaker, I include for the RECORD the following material:

THE AMENDMENT PROCESS UNDER SPECIAL RULES REPORTED BY THE RULES COMMITTEE,¹ 103D CONGRESS V. 104TH CONGRESS

[As of September 5, 1996]

Rule type	103d Congress		104th Congress	
	Number of rules	Percent of total	Number of rules	Percent of total
Open/Modified-Open ²	46	44	82	59
Structured/Modified Closed ³	49	47	39	28
Closed ⁴	9	9	18	13
Total	104	100	139	100

¹ This table applies only to rules which provide for the original consideration of bills, joint resolutions or budget resolutions and which provide for an amendment process. It does not apply to special rules which only waive points of order against appropriations bills which are already privileged and are considered under an open amendment process under House rules.

² An open rule is one under which any Member may offer a germane amendment under the five-minute rule. A modified open rule is one under which any Member may offer a germane amendment under the five-minute rule subject only to an overall time limit on the amendment process and/or a requirement that the amendment be preprinted in the Congressional Record.

³ A structured or modified closed rule is one under which the Rules Committee limits the amendments that may be offered only to those amendments designated in the special rule or the Rules Committee report to accompany it, or which preclude amendments to a particular portion of a bill, even though the rest of the bill may be completely open to amendment.

⁴ A closed rule is one under which no amendments may be offered (other than amendments recommended by the committee in reporting the bill).

SPECIAL RULES REPORTED BY THE RULES COMMITTEE, 104TH CONGRESS

[As of September 5, 1996]

H. Res. No. (Date rept.)	Rule type	Bill No.	Subject	Disposition of rule
H. Res. 38 (1/18/95)	O	H.R. 5	Unfunded Mandate Reform	A: 350-71 (1/19/95).
H. Res. 44 (1/24/95)	MC	H. Con. Res. 17	Social Security	A: 255-172 (1/25/95).
		H.J. Res. 1	Balanced Budget Amdt	
H. Res. 51 (1/31/95)	O	H.R. 101	Land Transfer, Taos Pueblo Indians	A: voice vote (2/1/95).
H. Res. 52 (1/31/95)	O	H.R. 400	Land Exchange, Arctic Nat'l. Park and Preserve	A: voice vote (2/1/95).
H. Res. 53 (1/31/95)	O	H.R. 440	Land Conveyance, Butte County, Calif	A: voice vote (2/1/95).
H. Res. 55 (2/1/95)	O	H.R. 2	Line Item Veto	A: voice vote (2/2/95).
H. Res. 60 (2/6/95)	O	H.R. 665	Victim Restitution	A: voice vote (2/7/95).
H. Res. 61 (2/6/95)	O	H.R. 666	Exclusionary Rule Reform	A: voice vote (2/7/95).
H. Res. 63 (2/8/95)	MO	H.R. 667	Violent Criminal Incarceration	A: voice vote (2/9/95).
H. Res. 69 (2/9/95)	O	H.R. 668	Criminal Alien Deportation	A: voice vote (2/10/95).
H. Res. 79 (2/10/95)	MO	H.R. 728	Law Enforcement Block Grants	A: voice vote (2/13/95).
H. Res. 83 (2/13/95)	MO	H.R. 7	National Security Revitalization	PQ: 229-199; A: 227-197 (2/15/95).
H. Res. 88 (2/16/95)	MC	H.R. 831	Health Insurance Deductibility	PQ: 230-191; A: 229-188 (2/21/95).
H. Res. 91 (2/21/95)	O	H.R. 830	Paperwork Reduction Act	A: voice vote (2/22/95).
H. Res. 92 (2/21/95)	MC	H.R. 889	Defense Supplemental	A: 282-144 (2/22/95).
H. Res. 93 (2/22/95)	MO	H.R. 450	Regulatory Transition Act	A: 252-175 (2/23/95).
H. Res. 96 (2/24/95)	MO	H.R. 1022	Risk Assessment	A: 253-165 (2/27/95).
H. Res. 100 (2/27/95)	O	H.R. 926	Regulatory Reform and Relief Act	A: voice vote (2/28/95).
H. Res. 101 (2/28/95)	MO	H.R. 925	Private Property Protection Act	A: 271-151 (3/2/95).
H. Res. 103 (3/3/95)	MO	H.R. 1058	Securities Litigation Reform	
H. Res. 104 (3/3/95)	MO	H.R. 988	Attorney Accountability Act	A: voice vote (3/6/95).
H. Res. 105 (3/6/95)	MO			A: 257-155 (3/7/95).
H. Res. 108 (3/7/95)	Debate	H.R. 956	Product Liability Reform	A: voice vote (3/8/95).
H. Res. 109 (3/8/95)	MC			PQ: 234-191 A: 247-181 (3/9/95).
H. Res. 115 (3/14/95)	MO	H.R. 1159	Making Emergency Supp. Appropriations	A: 242-190 (3/15/95).
H. Res. 116 (3/15/95)	MC	H.J. Res. 73	Term Limits Const. Amdt	A: voice vote (3/28/95).
H. Res. 117 (3/16/95)	Debate	H.R. 4	Personal Responsibility Act of 1995	A: voice vote (3/21/95).
H. Res. 119 (3/21/95)	MC			A: 217-211 (3/22/95).
H. Res. 125 (4/3/95)	O	H.R. 1271	Family Privacy Protection Act	A: 423-1 (4/4/95).
H. Res. 126 (4/3/95)	O	H.R. 660	Older Persons Housing Act	A: voice vote (4/6/95).
H. Res. 128 (4/4/95)	MC	H.R. 1215	Contract With America Tax Relief Act of 1995	A: 228-204 (4/5/95).
H. Res. 130 (4/5/95)	MC	H.R. 483	Medicare Select Expansion	A: 253-172 (4/6/95).
H. Res. 136 (5/1/95)	O	H.R. 655	Hydrogen Future Act of 1995	A: voice vote (5/2/95).
H. Res. 139 (5/3/95)	O	H.R. 1361	Coast Guard Auth. FY 1996	A: voice vote (5/9/95).
H. Res. 140 (5/9/95)	O	H.R. 961	Clean Water Amendments	A: 414-4 (5/10/95).
H. Res. 144 (5/11/95)	O	H.R. 535	Fish Hatchery—Arkansas	A: voice vote (5/15/95).
H. Res. 145 (5/11/95)	O	H.R. 584	Fish Hatchery—Iowa	A: voice vote (5/15/95).
H. Res. 146 (5/11/95)	O	H.R. 614	Fish Hatchery—Minnesota	A: voice vote (5/15/95).
H. Res. 149 (5/16/95)	MC	H. Con. Res. 67	Budget Resolution FY 1996	PQ: 252-170 A: 255-168 (5/17/95).
H. Res. 155 (5/22/95)	MO	H.R. 1561	American Overseas Interests Act	A: 233-176 (5/23/95).
H. Res. 164 (6/8/95)	MC	H.R. 1530	Nat. Defense Auth. FY 1996	PQ: 225-191 A: 233-183 (6/13/95).
H. Res. 167 (6/15/95)	O	H.R. 1817	MillCon Appropriations FY 1996	PQ: 223-180 A: 245-155 (6/16/95).
H. Res. 169 (6/19/95)	MC	H.R. 1854	Leg. Branch Approps. FY 1996	PQ: 232-196 A: 236-191 (6/20/95).

SPECIAL RULES REPORTED BY THE RULES COMMITTEE, 104TH CONGRESS—Continued

[As of September 5, 1996]

H. Res. No. (Date rept.)	Rule type	Bill No.	Subject	Disposition of rule
H. Res. 170 (6/20/95)	O	H.R. 1868	For. Ops. Approps. FY 1996	PQ: 221-178 A: 217-175 (6/22/95).
H. Res. 171 (6/22/95)	O	H.R. 1905	Energy & Water Approps. FY 1996	A: voice vote (7/12/95).
H. Res. 173 (6/27/95)	C	H.J. Res. 79	Flag Constitutional Amendment	PQ: 258-170 A: 271-152 (6/28/95).
H. Res. 176 (6/28/95)	MC	H.R. 1944	Emer. Supp. Approps	PQ: 236-194 A: 234-192 (6/29/95).
H. Res. 185 (7/11/95)	O	H.R. 1977	Interior Approps. FY 1996	PQ: 235-193 D: 192-238 (7/12/95).
H. Res. 187 (7/12/95)	O	H.R. 1977	Interior Approps. FY 1996 #2	PQ: 230-194 A: 229-195 (7/13/95).
H. Res. 188 (7/12/95)	O	H.R. 1976	Agriculture Approps. FY 1996	PQ: 242-185 A: voice vote (7/18/95).
H. Res. 190 (7/17/95)	O	H.R. 2020	Treasury/Postal Approps. FY 1996	PQ: 232-192 A: voice vote (7/18/95).
H. Res. 193 (7/19/95)	C	H.J. Res. 96	Disapproval of MFN to China	A: voice vote (7/20/95).
H. Res. 194 (7/19/95)	O	H.R. 2002	Transportation Approps. FY 1996	PQ: 217-202 (7/21/95).
H. Res. 197 (7/21/95)	O	H.R. 70	Exports of Alaskan Crude Oil	A: voice vote (7/24/95).
H. Res. 198 (7/21/95)	O	H.R. 2076	Commerce, State Approps. FY 1996	A: voice vote (7/25/95).
H. Res. 201 (7/25/95)	O	H.R. 2099	VA/HUD Approps. FY 1996	A: 230-189 (7/25/95).
H. Res. 204 (7/28/95)	MC	S. 21	Terminating U.S. Arms Embargo on Bosnia	A: voice vote (8/1/95).
H. Res. 205 (7/28/95)	O	H.R. 2126	Defense Approps. FY 1996	A: 409-1 (7/31/95).
H. Res. 207 (8/1/95)	MC	H.R. 1555	Communications Act of 1995	A: 255-156 (8/2/95).
H. Res. 208 (8/1/95)	O	H.R. 2127	Labor, HHS Approps. FY 1996	A: 323-104 (8/2/95).
H. Res. 215 (9/7/95)	MO	H.R. 1594	Economically Targeted Investments	A: voice vote (9/12/95).
H. Res. 216 (9/7/95)	O	H.R. 1655	Intelligence Authorization FY 1996	A: voice vote (9/12/95).
H. Res. 218 (9/12/95)	O	H.R. 1162	Deficit Reduction Lockbox	A: voice vote (9/13/95).
H. Res. 219 (9/12/95)	O	H.R. 1670	Federal Acquisition Reform Act	A: 414-0 (9/13/95).
H. Res. 222 (9/18/95)	O	H.R. 1617	CAREERS Act	A: 388-2 (9/19/95).
H. Res. 224 (9/19/95)	O	H.R. 2274	Natl. Highway System	PQ: 241-173 A: 375-39-1 (9/20/95).
H. Res. 225 (9/19/95)	MC	H.R. 927	Cuban Liberty & Dem. Solidarity	A: 304-118 (9/20/95).
H. Res. 226 (9/21/95)	O	H.R. 743	Team Act	A: 344-66-1 (9/27/95).
H. Res. 227 (9/21/95)	O	H.R. 1170	3-Judge Court	A: voice vote (9/28/95).
H. Res. 228 (9/21/95)	O	H.R. 1601	Internat. Space Station	A: voice vote (9/27/95).
H. Res. 230 (9/27/95)	C	H.J. Res. 108	Continuing Resolution FY 1996	A: voice vote (9/28/95).
H. Res. 234 (9/29/95)	O	H.R. 2405	Omnibus Science Auth.	A: voice vote (10/11/95).
H. Res. 237 (10/17/95)	MC	H.R. 2259	Disapprove Sentencing Guidelines	A: voice vote (10/18/95).
H. Res. 238 (10/18/95)	MC	H.R. 2425	Medicare Preservation Act	PQ: 231-194 A: 227-192 (10/19/95).
H. Res. 239 (10/19/95)	C	H.R. 2492	Leg. Branch Approps	PQ: 235-184 A: voice vote (10/31/95).
H. Res. 245 (10/25/95)	MC	H. Con. Res. 109	Social Security Earnings Reform	PQ: 228-191 A: 235-185 (10/26/95).
H. Res. 251 (10/31/95)	C	H.R. 2491	Seven-Year Balanced Budget	A: 237-190 (11/1/95).
H. Res. 252 (10/31/95)	MO	H.R. 1833	Partial Birth Abortion Ban	A: 241-181 (11/1/95).
H. Res. 257 (11/7/95)	C	H.R. 2546	D.C. Approps.	A: 216-210 (11/8/95).
H. Res. 258 (11/8/95)	MC	H.J. Res. 115	Cont. Res. FY 1996	A: 220-200 (11/10/95).
H. Res. 259 (11/9/95)	O	H.R. 2586	Debt Limit	A: voice vote (11/14/95).
H. Res. 262 (11/9/95)	C	H.R. 2539	ICC Termination Act	A: 220-185 (11/10/95).
H. Res. 269 (11/15/95)	O	H.R. 2586	Increase Debt Limit	A: voice vote (11/16/95).
H. Res. 270 (11/15/95)	C	H.R. 2564	Lobbying Reform	A: 249-176 (11/15/95).
H. Res. 273 (11/16/95)	MC	H.J. Res. 122	Further Cont. Resolution	A: 239-181 (11/17/95).
H. Res. 284 (11/29/95)	O	H.R. 2606	Prohibition on Funds for Bosnia	A: voice vote (11/30/95).
H. Res. 287 (11/30/95)	O	H.R. 1788	Amtrak Reform	A: voice vote (12/6/95).
H. Res. 293 (12/7/95)	C	H.R. 1350	Maritime Security Act	PQ: 223-183 A: 228-184 (12/14/95).
H. Res. 303 (12/13/95)	O	H.R. 2621	Protect Federal Trust Funds	PQ: 221-197 A: voice vote (5/15/96).
H. Res. 309 (12/18/95)	C	H.R. 1745	Utah Public Lands	PQ: 230-188 A: 229-189 (12/19/95).
H. Res. 313 (12/19/95)	O	H. Con. Res. 122	Budget Res. W/President	A: voice vote (12/20/95).
H. Res. 323 (12/21/95)	C	H.R. 558	Texas Low-Level Radioactive	Tabled (2/28/96).
H. Res. 366 (2/27/96)	MC	H.R. 2677	Natl. Parks & Wildlife Refuge	PQ: 228-182 A: 244-168 (2/28/96).
H. Res. 368 (2/28/96)	O	H.R. 2854	Farm Bill	Tabled (4/17/96).
H. Res. 371 (3/6/96)	C	H.R. 994	Small Business Growth	A: voice vote (3/7/96).
H. Res. 372 (3/6/96)	MC	H.R. 3021	Debt Limit Increase	PQ: voice vote A: 235-175 (3/7/96).
H. Res. 380 (3/12/96)	C	H.R. 3019	Cont. Approps. FY 1996	A: 251-157 (3/13/96).
H. Res. 384 (3/14/96)	MC	H.R. 2703	Effective Death Penalty	PQ: 233-152 A: voice vote (3/19/96).
H. Res. 386 (3/20/96)	C	H.R. 2202	Immigration	PQ: 234-187 A: 237-183 (3/21/96).
H. Res. 388 (3/21/96)	C	H.J. Res. 165	Further Cont. Approps	A: 244-166 (3/22/96).
H. Res. 391 (3/27/96)	O	H.R. 125	Gun Crime Enforcement	PQ: 232-180 A: 232-177, (3/28/96).
H. Res. 392 (3/27/96)	MC	H.R. 3136	Contract w/America Advancement	PQ: 229-186 A: Voice Vote (3/29/96).
H. Res. 395 (3/29/96)	MC	H.R. 3103	Health Coverage Affordability	PQ: 232-168 A: 234-162 (4/15/96).
H. Res. 396 (3/29/96)	O	H.J. Res. 159	Tax Limitation Const. Amdmt.	A: voice vote (4/17/96).
H. Res. 409 (4/23/96)	O	H.R. 842	Truth in Budgeting Act	A: voice vote (4/24/96).
H. Res. 410 (4/23/96)	C	H.R. 2715	Paperwork Elimination Act	A: voice vote (4/24/96).
H. Res. 411 (4/23/96)	O	H.R. 1675	Natl. Wildlife Refuge	A: voice vote (4/24/96).
H. Res. 418 (4/30/96)	O	H.J. Res. 175	Further Cont. Approps. FY 1996	PQ: 219-203 A: voice vote (5/1/96).
H. Res. 419 (4/30/96)	O	H.R. 2641	U.S. Marshals Service	A: 422-0 (5/1/96).
H. Res. 421 (5/2/96)	O	H.R. 2149	Ocean Shipping Reform	A: voice vote (5/7/96).
H. Res. 422 (5/2/96)	O	H.R. 2974	Crimes Against Children & Elderly	A: voice vote (5/7/96).
H. Res. 426 (5/7/96)	O	H.R. 3120	Witness & Jury Tampering	PQ: 218-208 A: voice vote (5/8/96).
H. Res. 427 (5/7/96)	O	H.R. 2406	U.S. Housing Act of 1996	A: voice vote (5/9/96).
H. Res. 428 (5/7/96)	MC	H.R. 3322	Omnibus Civilian Science Auth.	A: voice vote (5/9/96).
H. Res. 430 (5/9/96)	S	H.R. 3286	Adoption Promotion & Stability	A: 235-149 (5/10/96).
H. Res. 435 (5/15/96)	MC	H.R. 3230	DoD Auth. FY 1997	PQ: 227-196 A: voice vote (5/16/96).
H. Res. 436 (5/16/96)	C	H. Con. Res. 178	Con. Res. on the Budget, 1997	PQ: 221-181 A: voice vote (5/21/96).
H. Res. 437 (5/16/96)	MO	H.R. 3415	Repeal 4.3 cent fuel tax	A: voice vote (5/21/96).
H. Res. 438 (5/16/96)	MC	H.R. 3259	Intell. Auth. FY 1997	A: 219-211 (5/22/96).
H. Res. 440 (5/21/96)	MC	H.R. 3144	Defend America Act	A: voice vote (5/30/96).
H. Res. 442 (5/29/96)	O	H.R. 3448	Small Bus. Job Protection	A: voice vote (6/5/96).
H. Res. 445 (5/30/96)	O	H.R. 1227	Employee Commuting Flexibility	A: 363-59 (6/6/96).
H. Res. 446 (6/5/96)	MC	H.R. 3517	Mil. Const. Approps. FY 1997	A: voice vote (6/12/96).
H. Res. 448 (6/6/96)	MC	H.R. 3540	For. Ops. Approps. FY 1997	A: voice vote (6/11/96).
H. Res. 451 (6/10/96)	O	H.R. 3562	WI Works Waiver Approval	A: voice vote (6/13/96).
H. Res. 453 (6/12/96)	O	H.R. 2754	Shipbuilding Trade Agreement	A: voice vote (6/19/96).
H. Res. 455 (6/18/96)	O	H.R. 3603	Agriculture Appropriations, FY 1997	A: 246-166 (6/25/96).
H. Res. 456 (6/19/96)	O	H.R. 3610	Defense Appropriations, FY 1997	A: voice vote (6/26/96).
H. Res. 460 (6/25/96)	O	H.R. 3662	Interior Approps. FY 1997	PQ: 218-202 A: voice vote (7/10/96).
H. Res. 472 (7/9/96)	O	H.R. 3666	VA/HUD Approps	A: voice vote (7/10/96).
H. Res. 473 (7/9/96)	MC	H.R. 3675	Transportation Approps	A: 290-133 (7/11/96).
H. Res. 474 (7/10/96)	MC	H.R. 3755	Labor/HHS Approps	A: voice vote (7/16/96).
H. Res. 475 (7/11/96)	O	H.R. 3754	Leg. Branch Approps	A: voice vote (7/17/96).
H. Res. 479 (7/16/96)	O	H.R. 3396	Defense of Marriage Act	PQ: 221-193 A: 270-140 (7/25/96).
H. Res. 481 (7/17/96)	MC	H.R. 3756	Treasury/Postal Approps	A: 358-54 (7/18/96).
H. Res. 482 (7/17/96)	MC	H.R. 3814	Commerce, State Approps	A: voice vote (7/24/96).
H. Res. 483 (7/18/96)	O	H.R. 3820	Campaign Finance Reform	A: 228-175 (7/26/96).
H. Res. 488 (7/24/96)	MO	H.R. 3734	Personal Responsibility Act	A: voice vote (7/31/96).
H. Res. 489 (7/25/96)	MC	H.R. 3816	Energy/Water Approps	A: 236-178 (8/1/96).
H. Res. 499 (7/31/96)	MC	H.R. 2391	Working Families	A: voice vote (9/5/96).
H. Res. 516 (9/4/96)	S	H.R. 2823	Dolphin Conservation Program	
H. Res. 517 (9/4/96)	S	H.R. 123	English Language Empowerment	
		H.R. 3719	Small Business Programs	
		H.R. 3308	Armed Forces Protection	

Codes: O-open rule; MO-modified open rule; MC-modified closed rule; S/C-structured/closed rule; A-adoption vote; D-defeated; PQ-previous question vote. Source: Notices of Action Taken, Committee on Rules, 104th Congress.

Mr. LINDER. Mr. Speaker, I reserve the balance of my time.

Mr. BEILENSON. Mr. Speaker, I thank the gentleman from Georgia [Mr. LINDER] for yielding to me the customary 30 minutes of debate time, and I yield myself such time as I may consume.

Mr. Speaker, as my colleague on the Committee on Rules has just explained, this is an open rule. It sets no limit on the number of amendments that may be offered and it does not limit debate time. It is the kind of rule most of us would like to see more often and as such we support it.

We do not oppose the waivers that the rule provides, including the waiver of the point of order for failure to comply with the rule prohibiting appropriations in an authorization measure. The waiver appears to us to be purely technical in nature.

The legislation this rule makes in order, H.R. 3719, the Small Business Programs Improvement Act, has bipartisan support, although there are concerns about several of its provisions and about the goals of the bill. The ranking member of the Committee on Small Business, the gentleman from New York [Mr. LAFALCE], outlined many of those concerns in his additional views which we commend to our colleagues.

For instance, Mr. LAFALCE expressed concern about the amount of 7(a) loan guarantees that will be made available in fiscal year 1997. That is the primary financial assistance program operated by the SBA, and it is vitally important to the success of many small businesses. Changes that mean more small businesses will be denied access to this federally guaranteed loan program should be made with the greatest care.

Many of us are also concerned about the direction the legislation takes in delegating more authority to the private sector to carry out programs under the SBA. We think it is important to remember that the private sector does not always operate programs more efficiently at a lower cost or better than the Government does. We would simply caution against overreliance on the private sector or privatizing simply for the sake of privatizing.

As a Member whose district was seriously affected by a major disaster, the Northridge earthquake of 1994, I can attest to the importance of the SBA's Disaster Loan Program. In fact, the main frustrations, Mr. Speaker, that our constituents felt in dealing with the SBA were usually caused because the agency simply did not have enough people to help those individuals who were seeking assistance.

Because of our involvement with so many people applying for disaster assistance loans through the SBA, I was especially pleased to note that the Committee on Small Business recognizes the importance of aiding citizens in need and that in the committee's opinion, at least, disaster assistance is one of the few clear-cut areas in which the Government should, in fact, be involved in the lives of our citizens.

Mr. Speaker, we congratulate the chairwoman of the Committee on Small Business, the gentlewoman from Kansas [Mrs. MEYERS], and the ranking member of the committee, the gen-

tleman from New York [Mr. LAFALCE], for the cooperation they have shown in bringing this bipartisan bill to the floor.

I would also like to take this time to give a special word of thanks to the chairwoman, our good friend from Kansas, for her outstanding work as a member of the committee and as its chairwoman during this Congress. Her decision not to run for reelection is a huge loss to this institution. We are in great need of more people like Mrs. MEYERS who legislate in a civil and a fair manner. Her grace and her charm and her intelligence will be missed, but we wish her the best in her well-deserved retirement.

Mr. Speaker, to repeat, this is an open rule. Any concerns about the bill and its direction can be fully addressed under the provisions of that rule. We urge our colleagues to approve the rule so that we can proceed with the consideration of this legislation and the amendments to it.

Mr. Speaker, I have no further requests for time, and I yield back the balance of my time.

Mr. LINDER. Mr. Speaker, in closing, let me urge Members to support this rule. Let me add to the kind comments of the gentleman from California about the gentlewoman from Kansas [Mrs. MEYERS] who is retiring. The elegant gentlewoman has led this committee well for the last 2 years and she will be sorely missed.

Mr. Speaker, I yield back the balance of my time, and I move the previous question on the resolution.

The previous question was ordered.

The resolution was agreed to.

A motion to reconsider was laid on the table.

MESSAGE FROM THE PRESIDENT

A message in writing from the President of the United States was communicated to the House by Mr. Sherman Williams, one of his secretaries, who also informed the House that on the following dates the President approved and signed bills of the House and Senate of the following titles:

July 1, 1996:

H.R. 3029. An act to designate the United States courthouse in Washington, District of Columbia, as the "E. Barrett Prettyman United States Courthouse."

July 2, 1996:

H.R. 2803. An act to amend the anti-car theft provisions of title 49, United States Code, to increase the utility of motor vehicle title information to the State and Federal law enforcement officials, and for other purposes.

July 3, 1996:

H.R. 3525. An act amend title 18, United States Code, to clarify the Federal jurisdiction over offenses relating to damage to religious property.

July 9, 1996:

H.R. 1880. An act to designate the United States Post Office building at 102 South McLean, Lincoln, Illinois, as the "Edward Madigan Post Office Building";

H.R. 2437. An act to provide for the exchange of certain lands in Gilpin County, Colorado;

H.R. 2704. An act to provide that the United States Post Office building that is to be located at 7436 South Exchange Avenue, Chicago, Illinois, shall be known and designated as the "Charles A. Hayes Post Office Building"; and

H.R. 3364. An act to designate the Federal building and United States courthouse located at 235 North Washington Avenue in Scranton, Pennsylvania, as the "William J. Nealon Federal Building and United States Courthouse".

July 18, 1996:

H.R. 2070. An act to provide for the distribution within the United States of the United States Information Agency film entitled "Fragile Ring of Life"; and

H.R. 2853. An act to authorize the extension of nondiscriminatory treatment (most-favored-nation treatment) to the products of Bulgaria.

July 19, 1996:

H.R. 1508. An act to require the transfer of title to the District of Columbia of certain real property in Anacostia Park to facilitate the construction of National Children's Island, a cultural, educational, and family-oriented park.

July 21, 1996:

H.R. 3121. An act to amend the Foreign Assistance Act of 1961 and the Arms Export Control Act to make improvements to certain defense and security assistance provisions under those Acts, to authorize the transfer of naval vessels to certain foreign countries, and for other purposes.

July 24, 1996:

H.R. 419. An act for the relief of Benchmark Rail Group, Inc.; and

H.R. 701. An act to authorize the Secretary of Agriculture to convey lands to the city of Rolla, Missouri.

July 29, 1996:

H.R. 248. An act to amend the Public Health Service Act to provide for the conduct of expanded studies and the establishment of innovative programs with respect to traumatic brain injury, and for other purposes.

July 30, 1996:

H.R. 2337. An act to amend the Internal Revenue Code Act of 1986 to provide for increased taxpayer protections.

August 3, 1996:

H.R. 497. An act to create the National Gambling Impact and Policy Commission;

H.R. 1627. An act to amend the Federal Insecticide, Fungicide, and Rodenticide Act and the Federal Food, Drug, and Cosmetic Act, and for other purposes; and

H.R. 3161. An act to authorize the extension of nondiscriminatory treatment (most-favored-nation treatment) to the products of Romania.

August 5, 1996:

H.R. 3107. An act to impose sanctions on persons making certain investments directly and significantly contributing to the enhancement of the ability of Iran or Libya to develop its petroleum resources, and on persons exporting certain items that enhance Libya's weapons or aviation capabilities or enhance Libya's ability to develop its petroleum resources, and for other purposes.

The President has approved the following:

July 2, 1996:

S. 1136. An act to control and prevent commercial counterfeiting, and for other purposes; and

S. 1903. An act to designate the bridge, estimated to be completed in the year 2000, that replaces the bridge on Missouri highway 74 spanning from East Cape Girardeau, Illinois, to Cape Girardeau, Missouri, as the "Bill Emerson Bridge", and for other purposes.

July 5, 1996:

S. 1579. An act to streamline and improve the effectiveness of chapter 75 of title 31,