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## House of Representatives

The House was not in session today. Its next meeting will be held on Wednesday, January 11, 1995, at 11 a.m.

## Senate

TUESDAY, JANUARY 10, 1995

The Senate met at 9:30 a.m., and was called to order by the President pro tempore [Mr. THURMOND].

The PRESIDENT pro tempore. Today's prayer will be offered by our guest chaplain, the Reverend Dr. Mark E. Dever, pastor of Capitol Hill Baptist Church, Washington, DC.

### PRAYER

The guest chaplain, the Reverend Dr. Mark E. Dever, pastor of Capitol Hill Baptist Church, Washington, DC, offered the following prayer:

Let us pray:

Most High God, we begin this day of business by praising You for Your infinite wisdom. We know what You've committed to our hands, and our own harried schedules, and we turn to You, Lord, and consider Your ways, and we marvel at all You do. Thank You, Lord, that in Your greatness You care for us. Thank You, Lord, as part of Your care that You teach us our need of You. You have invited us in Your word to come to You for aid: "If any of you lacks wisdom, he should ask God, who gives generously to all without finding fault, and it will be given to him." We praise You that You do not reproach us for our ignorance, but that You invite us to come to You for Your wisdom. So we come to You on the basis of Your words and ask for wisdom.

For questions of international and national needs, for questions about personnel and policy, for questions about family and friends, for questions about our own personal needs today. Strengthen the people of this Nation, O Lord; nourish their lives with wise laws crafted here. O Most Wise and Giving

God, prevent these servants gathered in this place from engendering quiet tyrannies and subtle stiflings of Your will. Give Your wisdom we pray particularly today to each Member of this Chamber, that as they go about their public business here they would work to make laws which bring honor to this place, and not shame, which breed respect in the public, and not cynicism, which aid the lives of all Your people, rather than inhibit them. Be our guide. Convict and comfort as we need. Teach us in all things to rely on You, through Jesus Christ. Amen.

### RECOGNITION OF THE MAJORITY LEADER

The PRESIDENT pro tempore. Under the previous order, the majority leader is recognized.

### RESERVATION OF LEADER TIME

Mr. DOLE. Mr. President, just for the information of our colleagues on both sides of the aisle, leaders' time has been reserved and it will be reserved or used.

### SCHEDULE

Mr. DOLE. Mr. President, following that, there is to be morning business until 10 a.m. with Senators permitted to speak for not to exceed 5 minutes each. At 10 a.m. we will resume consideration of S. 2, the congressional coverage bill, and under a previous unanimous-consent agreement, at 2:15 today the Senate will proceed to a 15-minute

rollcall vote on the McConnell second-degree amendment to the Ford amendment regarding frequent flier mileage.

I just say to my colleagues, just to recap, this is the fourth day in the Senate we have been on a bill that passed the House in 20 minutes by a vote of 429 to 0. I would not want to rush anything too much over here, but it seems to me that after 4 days we ought to be prepared to bring this matter to a conclusion, so that tomorrow we can start on unfunded mandates, which is very, very important legislation with strong bipartisan support, supported by Governors, mayors, county commissioners, and State legislators. And I hope that we will complete action on that bill by Friday.

In fact, so far we have moved at a rather leisurely pace. We have not pushed anybody. But it seems to me that we will complete action on this bill tonight, either 6 o'clock, 7 o'clock, 8 o'clock, 9 o'clock, 10 o'clock—when ever, however long it may take. And then tomorrow we will start the debate on unfunded mandates.

Hopefully, we could have some agreement. I know it is a very, very important bill, but I know there are very legitimate concerns that Members on each side of the aisle have and there are very legitimate amendments that have to be discussed. So I do not want to downplay the fact that there are differences. But I hope we could come together, work out a schedule or an agenda so the amendments could be offered, debated at length if necessary, but then have the votes and complete action sometime early on Friday. So I

• This "bullet" symbol identifies statements or insertions which are not spoken by a Member of the Senate on the floor.



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urge my colleagues to cooperate in every way they can.

But I must say, I think in these first 3 months we may have to extend, at least sometimes, how long we might be around here in the evening. Hopefully we will get back on a family-friendly schedule sometime after the Easter recess.

The Senate will be in recess today between the hours of 12:30 and 2:15 for our weekly policy luncheon.

Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER (Mr. BURNS). The absence of a quorum has been noted. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. GRASSLEY. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER (Mr. THOMAS). Without objection, it is so ordered.

#### MORNING BUSINESS

The PRESIDING OFFICER. There will now be a period for the transaction of morning business.

#### RULES OF PROCEDURE— COMMITTEE ON FINANCE

Mr. PACKWOOD. Mr. President, as chairman of the Senate Finance Committee, I am introducing the committee's funding resolution for March 1, 1995, to February 28, 1997. This resolution reflects a 5-percent cut from the 1994 funding level with a 2.4-percent cost-of-living adjustment for January 1996. This resolution was approved by the Finance Committee today. In addition, the committee approved the designation of myself, Senators DOLE, ROTH, MOYNIHAN, and BAUCUS to be members of the Joint Committee on Taxation and to be congressional advisers on trade policy and negotiations. Furthermore, the committee formally adopted its rules of procedure and in accordance with Senate rule XXVI, I request unanimous consent that the rules of the Finance Committee be reprinted in the CONGRESSIONAL RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

##### COMMITTEE ON FINANCE

##### I. RULES OF PROCEDURE

(Adopted February 1, 1993)

Rule 1. *Regular Meeting Days.*—The regular meeting day of the committee shall be the second and fourth Tuesday of each month, except that if there be no business before the committee the regular meeting shall be omitted.

Rule 2. *Committee Meetings.*—(a) Except as provided by paragraph 3 of Rule XXVI of the Standing Rules of the Senate (relating to special meetings called by a majority of the committee) and subsection (b) of this rule, committee meetings, for the conduct of business, for the purpose of holding hearings, or for any other purpose, shall be called by the chairman. Members will be notified of committee meetings at least 48 hours in advance,

unless the chairman determines that an emergency situation requires a meeting on shorter notice. The notification will include a written agenda together with materials prepared by the staff relating to that agenda. After the agenda for a committee meeting is published and distributed, no nongermane items may be brought up during that meeting unless at least two-thirds of the members present agree to consider those items.

(b) In the absence of the chairman, meetings of the committee may be called by the ranking majority member of the committee who is present, provided authority to call meetings has been delegated to such member by the chairman.

Rule 3. *Presiding Officer.*—(a) The chairman shall preside at all meetings and hearings of the committee except that in his absence the ranking majority member who is present at the meeting shall preside.

(b) Notwithstanding the rule prescribed by subsection (a) any member of the committee may preside over the conduct of a hearing.

Rule 4. *Quorums.*—(a) Except as provided in subsection (b) one-third of the membership of the committee, including not less than one member of the majority party and one member of the minority party, shall constitute a quorum for the conduct of business.

(b) Notwithstanding the rule prescribed by subsection (a), one member shall constitute a quorum for the purpose of conducting a hearing.

Rule 5. *Reporting of Measures or Recommendations.*—No measure or recommendation shall be reported from the committee unless a majority of the committee is actually present and a majority of those present concur.

Rule 6. *Proxy Voting; Polling.*—(a) Except as provided by paragraph 7(a)(3) of Rule XXVI of the Standing Rules of the Senate (relating to limitation on use of proxy voting to report a measure or matter), members who are unable to be present may have their vote recorded by proxy.

(b) At the discretion of the committee, members who are unable to be present and whose vote has not been cast by proxy may be polled for the purpose of recording their vote on any rollcall taken by the committee.

Rule 7. *Order of Motions.*—When several motions are before the committee dealing with related or overlapping matters, the chairman may specify the order in which the motions shall be voted upon.

Rule 8. *Bringing a Matter to a Vote.*—If the chairman determines that a motion or amendment has been adequately debated, he may call for a vote on such motion or amendment, and the vote shall then be taken, unless the committee votes to continue debate on such motion or amendment, as the case may be. The vote on a motion to continue debate on any motion or amendment shall be taken without debate.

Rule 9. *Public Announcement of Committee Votes.*—Pursuant to paragraph 7(b) of Rule XXVI of the Standing Rules of the Senate (relating to public announcement of votes), the results of rollcall votes taken by the committee on any measure (or amendment thereto) or matter shall be announced publicly not later than the day on which such measure or matter is ordered reported from the committee.

Rule 10. *Subpoenas.*—Subpoenas for attendance of witnesses and the production of memoranda, documents, and records shall be issued by the chairman, or by any other member of the committee designated by him.

Rule 11. *Open Committee Hearings.*—To the extent required by paragraph 5 of Rule XXVI of the Standing Rules of the Senate (relating to limitations on open hearings), each hearing conducted by the committee shall be open to the public.

Rule 12. *Announcement of Hearings.*—The committee shall undertake consistent with the provisions of paragraph 4(a) of Rule XXVI of the Standing Rules of the Senate (relating to public notice of committee hearings) to issue public announcements of hearings it intends to hold at least one week prior to the commencement of such hearings.

Rule 13. *Witnesses at Hearings.*—(a) Each witness who is scheduled to testify at any hearing must submit his written testimony to the staff director not later than noon of the business day immediately before the last business day preceding the day on which he is scheduled to appear. Such written testimony shall be accompanied by a brief summary of the principal points covered in the written testimony. Having submitted his written testimony, the witness shall be allowed not more than ten minutes for oral presentation of his statement.

(b) Witnesses may not read their entire written testimony, but must confine their oral presentation to a summarization of their arguments.

(c) Witnesses shall observe proper standards of dignity, decorum and propriety while presenting their views to the committee. Any witness who violates this rule shall be dismissed, and his testimony (both oral and written) shall not appear in the record of the hearing.

(d) In scheduling witnesses for hearings, the staff shall attempt to schedule witnesses so as to attain a balance of views early in the hearings. Every member of the committee may designate witnesses who will appear before the committee to testify. To the extent that a witness designated by a member cannot be scheduled to testify during the time set aside for the hearing, a special time will be set aside for the witness to testify if the member designating that witness is available at that time to chair the hearing.

Rule 14. *Audiences.*—Persons admitted into the audience for open hearings of the committee shall conduct themselves with the dignity, decorum, courtesy and propriety traditionally observed by the Senate. Demonstrations of approval or disapproval of any statement or act by any member or witness are not allowed. Persons creating confusion or distractions or otherwise disrupting the orderly proceeding of the hearing shall be expelled from the hearing.

Rule 15. *Broadcasting of Hearings.*—(a) Broadcasting of open hearings by television or radio coverage shall be allowed upon approval by the chairman of a request filed with the staff director not later than noon of the day before the day on which such coverage is desired.

(b) If such approval is granted, broadcasting coverage of the hearing shall be conducted unobtrusively and in accordance with the standards of dignity, propriety, courtesy and decorum traditionally observed by the Senate.

(c) Equipment necessary for coverage by television and radio media shall not be installed in, or removed from, the hearing room while the committee is in session.

(d) Additional lighting may be installed in the hearing room by the media in order to raise the ambient lighting level to the lowest level necessary to provide adequate television coverage of the hearing at the then current state of the art of television coverage.

(e) The additional lighting authorized by subsection (d) of this rule shall not be directed into the eyes of any members of the committee or of any witness, and at the request of any such member or witness, offending lighting shall be extinguished.

(f) No witness shall be required to be photographed at any hearing or to give testimony while the broadcasting (or coverage) of