

Administration is requesting a total of \$563 million for direct assistance to states and improved services, including \$550 million to offset the states' costs associated with illegal immigrants. Of the total \$563 million budget request for assistance and services, \$383.4 million represents the increase from FY 1995. See funding summary attached. The resources requested will:

Fund the commitment established in 1986 by Congress to reimburse states for the costs of incarcerating illegal aliens. The \$300 million in resources requested for incarceration costs represents the full amount authorized and exceeds reimbursements in 1995 by \$170 million;

Provide \$100 million for grants to school districts that enroll large numbers of recent immigrant students—double the amount provided for FY 1995; and

Provide \$150 million for a new discretionary grant program to help states cover the costs of providing emergency and certain other medical services.

Expand the current Law Enforcement Support Center pilot, which assists local law enforcement agencies in determining whether criminals arrested for felonies are non-citizens.

Fund a high quality Center for Immigration Statistics to collect, evaluate, and disseminate accurate and timely immigration data to Congress, state and local governments, and the public.

#### Deny public benefits to undocumented migrants

Undocumented migrants should not be eligible for public services or benefits, with very limited exceptions. These exceptions include emergency medical services, children's right to an education, temporary emergency or humanitarian disaster assistance, and services necessary for the protection of public health and safety interests (e.g., immunization programs).

The Administration will work to improve benefit eligibility verification to protect the integrity of these programs from eligibility fraud by undocumented migrants.

#### Summary of \$1 billion immigration budget enhancement

[In millions]

Border enforcement and management:	
Border control between ports of entry .....	\$81.0
Facilitation/enforcement at ports of entry .....	260.1
Enhance anti-smuggling, intelligence, and overseas deterrence .....	28.2
Subtotal .....	369.3

Worksite enforcement and verification:	
Department of Justice .....	53.7
Department of Labor .....	11.0
Verification information systems pilots .....	28.3
Subtotal .....	93.0

Detention and removal of criminal and deportable aliens .....	178.0
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Assistance to States:	
Incarceration of criminal aliens .....	170.0
Medicaid/emergency medical services .....	150.0
Immigrant education .....	150.0
Law enforcement support center .....	3.4

Center for quality immigration statistics .....	10.0
Subtotal .....	1383.4

#### Total increase required:

Financed through fees ..... \$219.0

New appropriations (budget authority) needed ..... 804.7

<sup>1</sup>Amounts represent increases from FY 1995 to FY 1996.

#### Total 1996 assistance to States

[In millions]

#### Assistance to States:

Incarceration of criminal aliens ..... \$300.0

Medicaid/emergency medical services ..... 150.0

Immigrant education ..... 100.0

Law enforcement support center ..... 3.4

Center for quality immigration statistics ..... 10.0

Subtotal ..... 1563.4

<sup>1</sup>Includes \$550M for incarceration/medical/education.

Immigration and Naturalization Service's budget increases by over 70 percent since 1993 and a 24-percent increase over 1995:

	Billion
1993 .....	\$1.5
1994 .....	1.6
1995 .....	2.1
1996 .....	2.6

#### SENATE QUARTERLY MAIL COSTS

Mr. STEVENS. Madam President, in accordance with section 318 of Public Law 101-520 as amended by Public Law 103-283, I am submitting the frank mail allocations made to each Senator from the appropriation for official mail expenses and a summary tabulations of Senate mass mail costs for the first quarter of fiscal year 1995 to be printed in the RECORD. The first quarter of fiscal year 1995 covers the period of October 1, 1994, through December 31, 1994. The official mail allocations are available for frank mail costs, as stipulated in Public Law 103-283, the Legislative Branch Appropriations Act for fiscal year 1995.

There being no objection, the allocations were ordered to be printed in the RECORD, as follows:

#### SENATE QUARTERLY MASS MAIL VOLUMES AND COSTS FOR THE QUARTER ENDING, DEC. 31, 1994

Senators	Total piece	Pieces per capita	Total cost	Cost per capita	FY 1995 official mail allocation
Abraham .....	0 0	0.00	0	\$140,289	
Akaka .....	0 0	0.00	0	29,867	
Ashcroft .....	0 0	0.00	0	83,043	
Baucus .....	0 0	0.00	0	34,694	
Bennett .....	0 0	0.00	0	30,689	
Biden .....	0 0	0.00	0	28,591	
Bingaman .....	0 0	0.00	0	30,834	
Bond .....	0 0	0.00	0	108,312	
Boren .....	0 0	0.00	0	18,822	
Boxer .....	0 0	0.00	0	582,722	
Bradley .....	0 0	0.00	0	151,392	
Breaux .....	0 0	0.00	0	82,088	
Brown .....	0 0	0.00	0	74,406	
Bryan .....	0 0	0.00	0	45,030	
Bumpers .....	0 0	0.00	0	48,743	
Burns .....	0 0	0.00	0	34,694	
Byrd .....	0 0	0.00	0	34,593	
Campbell .....	0 0	0.00	0	74,406	
Chafee .....	0 0	0.00	0	30,524	
Coats .....	0 0	0.00	0	111,738	
Cochran .....	0 0	0.00	0	48,596	
Cohen .....	1,786 0.00145	\$368.04	\$0.00030	37,937	
Conrad .....	0 0	0.00	0	25,438	
Coverdell .....	0 0	0.00	0	137,674	
Craig .....	12,795 0.01199	\$2,650.73	0.00248	31,846	
D'Amato .....	0 0	0.00	0	335,341	
Danforth .....	0 0	0.00	0	29,786	

#### SENATE QUARTERLY MASS MAIL VOLUMES AND COSTS FOR THE QUARTER ENDING, DEC. 31, 1994—Continued

Senators	Total piece	Pieces per capita	Total cost	Cost per capita	FY 1995 official mail allocation
Daschle .....	3,300	0.00464	1,069.20	0.00150	27,650
DeConcini .....	0 0	0.00	0	0	22,805
DeWine .....	949	0.00029	183.34	0.00006	66,615
Dole .....	0 0	0.00	0	0	51,907
Domenici .....	0 0	0.00	0	0	30,834
Dorgan .....	0 0	0.00	0	0	25,438
Durenberger .....	0 0	0.00	0	0	24,183
Exon .....	0 0	0.00	0	0	32,516
Faircloth .....	111,300	0.01626	20,088.20	0.00294	140,612
Feingold .....	0 0	0.00	0	0	97,556
Feinstein .....	0 0	0.00	0	0	582,722
Ford .....	0 0	0.00	0	0	74,054
Frist .....	0 0	0.00	0	0	78,686
Glenn .....	0 0	0.00	0	0	219,288
Gorton .....	0 0	0.00	0	0	106,532
Graham .....	0 0	0.00	0	0	323,488
Gramm .....	22,000	0.00125	4,696.47	0.00027	352,339
Grassley .....	0 0	0.00	0	0	67,423
Gregg .....	0 0	0.00	0	0	34,552
Harkin .....	0 0	0.00	0	0	56,381
Hatch .....	0 0	0.00	0	0	30,689
Hatfield .....	0 0	0.00	0	0	62,019
Hefflin .....	0 0	0.00	0	0	81,113
Helms .....	0 0	0.00	0	0	140,612
Hollings .....	0 0	0.00	0	0	72,302
Hutchison .....	0 0	0.00	0	0	352,339
Inhofe .....	0 0	0.00	0	0	52,475
Inouye .....	0 0	0.00	0	0	29,867
Jeffords .....	0 0	0.00	0	0	23,830
Johnston .....	0 0	0.00	0	0	82,088
Kassebaum .....	0 0	0.00	0	0	51,907
Kempthorne .....	0 0	0.00	0	0	31,846
Kennedy .....	0 0	0.00	0	0	121,391
Kerry .....	0 0	0.00	0	0	32,516
Kohl .....	0 0	0.00	0	0	121,391
Kyl .....	0 0	0.00	0	0	97,556
Lautenberg .....	0 0	0.00	0	0	151,392
Leahy .....	975	0.00171	203.21	0.00036	23,830
Levin .....	0 0	0.00	0	0	182,978
Lieberman .....	0 0	0.00	0	0	66,615
Lott .....	0 0	0.00	0	0	48,596
Lugar .....	0 0	0.00	0	0	111,738
Mack .....	0 0	0.00	0	0	323,488
Mathews .....	0 0	0.00	0	0	11,084
McCain .....	0 0	0.00	0	0	82,928
McConnell .....	0 0	0.00	0	0	74,054
Metzenbaum .....	0 0	0.00	0	0	60,304
Mikulski .....	0 0	0.00	0	0	91,956
Mitchell .....	0 0	0.00	0	0	10,433
Moseley-Braun .....	0 0	0.00	0	0	216,454
Moynihan .....	0 0	0.00	0	0	335,341
Murkowski .....	0 0	0.00	0	0	23,179
Murray .....	3,900	0.00076	825.18	0.00016	106,532
Nickles .....	0 0	0.00	0	0	68,442
Nunn .....	0 0	0.00	0	0	137,674
Packwood .....	0 0	0.00	0	0	30,524
Pressler .....	0 0	0.00	0	0	27,650
Pryor .....	0 0	0.00	0	0	48,743
Reid .....	0 0	0.00	0	0	45,030
Riegle .....	0 0	0.00	0	0	50,319
Robb .....	0 0	0.00	0	0	124,766
Rockefeller .....	0 0	0.00	0	0	34,593
Roth .....	0 0	0.00	0	0	28,591
Santorum .....	0 0	0.00	0	0	182,834
Sarbanes .....	0 0	0.00	0	0	91,956
Sasser .....	0 0	0.00	0	0	28,223
Shelby .....	0 0	0.00	0	0	81,113
Simon .....	0 0	0.00	0	0	216,454
Simpson .....	0 0	0.00	0	0	19,826
Smith .....	0 0	0.00	0	0	34,522
Snowe .....	0 0	0.00	0	0	29,086
Specter .....	0 0	0.00	0	0	238,468
Stevens .....	0 0	0.00	0	0	23,179
Thomas .....	0 0	0.00	0	0	15,200
Thompson .....	0 0	0.00	0	0	94,111
Thurmond .....	0 0	0.00	0	0	72,302
Wallop .....	0 0	0.00	0	0	5,452
Warner .....	0 0	0.00	0	0	124,766
Wellstone .....	0 0	0.00	0	0	87,939
Woford .....	0 0	0.00	0	0	65,579
Other offices .....				Total	Total
The Vice President .....				Pieces	Cost
The President Pro-Tempore .....				0	0.00
The majority leader .....				0	0.00
The minority leader .....				0	0.00
The assistant majority leader .....				0	0.00
The Sec. of Majority Conference .....				0	0.00
The Sec. of Minority Conference .....				0	0.00
Agriculture Committee .....				0	0.00
Appropriations Committee .....				0	0.00
Armed Services Committee .....				0	0.00
Banking Committee .....				0	0.00
Budget Committee .....				0	0.00
Commerce Committee .....				0	0.00
Energy Committee .....				0	0.00
Environment Committee .....				0	0.00
Finance Committee .....				0	0.00
Foreign Relations Committee .....				0	0.00

Other offices	Total Pieces	Total Cost
Governmental Affairs Committee	0	0.00
Judiciary Committee	0	0.00
Labor Committee	0	0.00
Rules Committee	0	0.00
Small Business Committee	0	0.00
Veterans Affairs Committee	0	0.00
Ethics Committee	0	0.00
Indian Affairs Committee	0	0.00
Intelligence Committee	0	0.00
Aging Committee	0	0.00
Joint Economic Committee	0	0.00
Joint Committee on Printing	0	0.00
Jcmte Congress Inaug.	0	0.00
Democratic Policy Committee	0	0.00
Democratic Conference	0	0.00
Republican Policy Committee	0	0.00
Republican Conference	0	0.00
Legislative Counsel	0	0.00
Legal Counsel	0	0.00
Secretary of the Senate	0	0.00
Sergeant at Arms	0	0.00
Narcotics Caucus	0	0.00

### THE RETIREMENT OF JAMES E. CARNEY FROM THE RHODE ISLAND DEPARTMENT OF HEALTH

Mr. PELL. Madam President, at the end of 1994, the Rhode Island Department of Health suffered an enormous loss—the retirement of James E. Carney. Jim was with the department of health for 16 years, serving as its director of community affairs for 13 years.

And what a job he did. There was no question, no deadline, no request that I or my staff made that Jim Carney could not handle quickly, courteously, and to the point. He was always well informed about the activities and mission of the department, and the need for communication and coordination with other branches of government. He was a public servant in the very finest sense of the word, and we will sorely miss his help, his good humor, and his presence at the department of health.

Jim was involved in the passage and implementation of many laws and programs, including the HMO Act of 1983; the central cancer registry at the department of health; newborn screening programs, childhood immunization and lead screening programs; oversight of the State medical examiner's office; protection of the rights of the terminally ill, and promotion of public health research and minority health programs.

I regret to hear that Jim has not been in the best of health recently, and, on behalf of myself, my staff, and the people of Rhode Island, I want to wish him a speedy recovery, a long and happy retirement, and the best of everything in the future.

### RETIREMENT OF ROBERT J. PFEIFFER

Mr. INOUYE. Madam President, I have known Robert J. Pfeiffer, the outgoing chairman of the Board of Alexander & Baldwin, Inc. for many years. He is an acknowledged and respected leader in the shipping industry in Hawaii and in our Nation. I wish to join the people of Hawaii in wishing him a happy and rewarding retirement.

Bob Pfeiffer was born in Fiji in 1920. As a very young child he came to Honolulu, was educated at McKinley High School and became a deckhand

for the Inter-Island Steam Navigation Co., Ltd., of which he later became president.

Bob Pfeiffer's career with Alexander & Baldwin [A&B] began in 1956 when he joined its subsidiary, Matson Navigation Co., Inc. Matchinal Corp., a Matson off-shoot, was a stevedoring and terminal company in the San Francisco Bay area, which Bob Pfeiffer joined as vice president and general manager. In 1962 he was promoted to president of Matson Terminals, Inc., another Matson subsidiary. He was appointed Matson president and CEO in 1973; he has served as Matson's chairman continuously since 1979. At Matson, he guided the company through a period of tremendous growth and success and in the process transformed it into one of the world's most efficient, modern ocean transportation companies.

Bob Pfeiffer was named to A&B's board of directors in 1978; he was appointed president of A&B the next year. He assumed the posts of chief executive officer and chairman of the board in 1980. Under his leadership, A&B has grown, modernized, and diversified. Bob Pfeiffer also earned the company a solid reputation for involvement in philanthropic activities and community affairs, both in Hawaii and California, its two principal places of business.

Today, the Alexander & Baldwin Foundation, which he created, has established a level of giving in excess of \$1 million a year. Bob Pfeiffer has served on many corporate, professional and non-profit boards and organization, often in leadership positions. These include First Hawaiian, Inc.; First Bank; the Chamber of Commerce of Hawaii; the American Bureau of Shipping; the Maritime Transportation Research Board of the National Academy of Sciences, as chairman; and many others.

Bob Pfeiffer's community and professional leadership earned him numerous honors. The latest was the presentation to him on January 25, 1995, of the Charles Reed Bishop Medal by Honolulu's Bishop Museum, which cited his "leadership and personal example" in making A&B "a leader in corporate citizenship \* \* \* through its exemplary support of community organizations \* \* \*."

In 1986 the Aloha Council of the Boy Scouts of America honored him with the Distinguished Citizen of the Year Award and in 1985 the United Seamen's Service gave him its Admiral of the Ocean Sea Award in New York. Bob Pfeiffer has been granted honorary doctorates by the Marine Maritime Academy, the University of Hawaii, and Hawaii Loa College.

His outstanding contributions to the State of Hawaii and to our Nation will not be forgotten.

### THREAT OF ORGANIZED CRIME IN EASTERN EUROPE

Mr. NUNN. Madam President, in May of last year the Senate Permanent Subcommittee on Investigations held a hearing on the growing threat of organized crime in Eastern Europe and the countries of the former Soviet Union. This hearing featured an historic joint appearance by Louis Freeh, the Director of the FBI, Hans-Ludwig Zachert, the President of Germany's Bundeskriminalamt, and General Mikhail Yegorov, the head of Russia's Organized Crime Control Department.

In his prepared statement submitted to the subcommittee, General Yegorov made reference to an Austrian company by the name of Nordex, implying that its president was an individual known as Umar Vokov, who is suspected by Russian authorities of underground criminal activity. Recently, the subcommittee has received a letter from the real president of Nordex, a Mr. G. Loutchansky, disputing General Yegorov's statement and denying any relationship between Nordex and Umar Vokov. Mr. Loutchansky also provided the subcommittee with a letter from the Russian Ministry of Internal Affairs to Nordex's attorney in which the Ministry accepted Nordex's assurances concerning Vokov and expressed regret to Nordex for any inaccuracies in General Yegorov's statement.

Mr. Loutchansky had sought to have these letters added to the subcommittee's hearing record in order to correct any misimpressions which could result from the printing of General Yegorov's original statement. Unfortunately, by the time the subcommittee received Mr. Loutchansky's request the hearing record had already gone to print. While I have directed that Mr. Loutchansky's material be included in the official exhibits to the hearing, I believe it is important that they also be placed on the public record. For this reason, I would ask that the correspondence between Mr. Loutchansky and the subcommittee and the letter from the Russian Ministry of the Internal Affairs to Nordex's attorney be reprinted in the CONGRESSIONAL RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

U.S. SENATE,  
COMMITTEE ON GOVERNMENTAL AFFAIRS,  
*Washington, DC, February 7, 1995.*

Mr. G. LOUTCHANSKY,  
President, Nordex G.m.b.H.,  
Vienna, Austria

DEAR MR. LOUTCHANSKY: The Permanent Subcommittee on Investigations has received your letter of December 2, 1994, in which you dispute a statement in the prepared testimony of First Deputy Minister Mikhail Yegorov submitted to the Subcommittee in connection with its May 25, 1994 hearing on "International Organized Crime and Its Impact on the United States." This statement concerned an alleged relationship between your company and an individual named Umar Vokov, who is suspected by Russian authorities of criminal activity. Attached to your letter was a letter from the Russian Ministry of Internal Affairs which