

I intend to oppose any budget which increases total spending above the level we set out in our budget.●

Mr. CONRAD addressed the Chair.

The PRESIDENT pro tempore. The distinguished Senator from North Dakota is recognized.

Mr. CONRAD. Mr. President, I yield to the ranking member of the Budget Committee, Senator EXON, who is seeking to make a statement.

Mr. EXON. Mr. President, I thank my friend from North Dakota. I just want to add my voice of thanks for the true bipartisan effort that was made, especially over the last 2 days, certainly under the effective leadership of Senator DASCHLE, on this side, and Senator DOLE on the other, in cooperation with my friend and colleague, the chairman of the Budget Committee, Senator DOMENICI, the excellent staffs on both sides, Bill Hoagland on the Republican side and Bill Dauster over on our side, and all associated therewith. We came to many points on the cliff when I was not sure we were ever going to jump across, but we did on many, many occasions.

I am very pleased with the fact that, as Senator DOMENICI just said, it was a bipartisan effort. We were not trying to make political points, we were trying to reach an agreement to balance the budget in 7 years that this Senator has stood for for a long, long time and accommodate as many as we could.

The main thing, of course, is that finally, as I have been suggesting for the last few days, what we did was have a breakthrough today, finally, by extending the argument, if you will, to December 15. That means that everybody can go back to work, if we can get this passed in both the House and the Senate this evening, and the Government can return to full functioning by tomorrow morning. This has not been easy, but it has been rewarding, once again, that after a lot of effort and understanding among friends who sometimes have different views on how we get from point A to point B, we do get together and accomplish what we want to do.

Mr. President, I simply say and emphasize that while this is a good agreement, it really requires a lot of heavy lifting between now and the 15th day of December, because we have all of these contentious areas remaining with regard to how we do meet the 7-year balanced budget goal and the different parts of the budget and how we allocate the funds are going to be contentious.

I just hope that the bipartisan spirit that brought this short-term agreement together can be carried on to a considerable degree with the heavy lifting that we have yet to do.

I thank the Chair, and I yield the floor.

MEASURES PLACED ON THE CALENDAR

The following joint resolution was ordered placed on the calendar on November 18, 1995:

H.J. Res. 123. Joint resolution making further continuing appropriations for the fiscal year 1996, and for other purposes.

INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second time by unanimous consent, and referred as indicated:

By Mr. CAMPBELL:

S. 1424. A bill to redesignate the Black Canyon of the Gunnison National Monument as a national park, to establish the Gunnison Gorge National Conservation Area, to establish the Curecanti National Recreation Area, to establish the Black Canyon of the Gunnison National Park Complex, and for other purposes; to the Committee on Energy and Natural Resources.

STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. CAMPBELL:

S. 1424. A bill to redesignate the Black Canyon of the Gunnison National Monument as a national park, to establish the Gunnison Gorge National Conservation Area, to establish the Curecanti National Recreation Area, to establish the Black Canyon of the Gunnison National Park Complex, and for other purposes; to the Committee on Energy and Natural Resources.

THE BLACK CANYON NATIONAL PARK COMPLEX ACT OF 1996

● Mr. CAMPBELL. Madam President, I introduce a piece of legislation that has been a long time coming; to the State of Colorado and in particular, the western slope of my State, as well as to myself.

Today, I am introducing legislation to create the Black Canyon of the Gunnison National Park Complex. This represents, in my view, an innovative approach to protecting unique natural resources for future generations in the most fiscally responsible manner possible.

Madam President, this legislation does far more than simply create a new national park from what is now a national monument on the western slope of Colorado. This legislation establishes a cooperative approach to managing this natural resource and calls for all affected resource management agencies in the area, to play key collaborative roles.

Madam President, I want to stress that equally important to what this legislation does, is what it does not do: this legislation does not require additional Federal expenditures, it does not require additional land acquisitions, and the collective management approach that this legislation creates does not in any way require, imply, or contemplate an attempt by the Federal Government to usurp State water rights and State water law.

The Secretary of the Interior and the Secretary of Agriculture will manage the entire area as it should be managed—as a single, interrelated and inseparable unit, connected by the magnificence of the Gunnison River itself.

Establishment of the complex will afford the Secretaries the opportunity to share both fiscal and human resources in the administration and management of this unique resource. This legislation will eliminate duplicative management operations and form a coordinated, streamlined and fiscally responsible management structure.

Implementation of this act will cost next to nothing. It is good business. No land acquisitions will be needed, no new areas will be created and this will not be an additional burden to the taxpayer. In fact, implementation of this act will save money by enabling the agencies to cooperate and share resources to a much greater extent than the current management allows.

Beginning at the upper most reaches of the proposed complex, this legislation will create the Curecanti National Recreation Area. This area has a long history of being operated by the National Park Service and the Bureau of Reclamation as a widely popular recreation area. The new Curecanti National Recreation Area will encompass three lakes created by the three dams on the Gunnison River which form the heart of the area. Together, these lakes are a recreationalist's paradise and a fisherman's heaven, regardless of the season.

Within the recreation area will be created the Curecanti Archaeological District. This area contains prehistoric sites dating as far back as 10,000 years. These unique sites may provide dramatic information that will significantly augment our knowledge of early human occupation of the high mountain valleys in the mountains of Colorado. New chapters will be added to what is known about southwestern archaeology.

This legislation will also establish the Denver and Rio Grande National Historic Site at Cimarron, within the recreation area. This site is a monument to the talents of the early mountain railroad builders and is a focal point to illustrate the crucial role of the narrow gauge railroad in realizing the development of western Colorado and the entire west.

The Gunnison National Forest forms the other boundary of the national park complex. This forest offers a wide variety of recreational opportunities as well as incredible scenic views. Portions of the forest have been included within the complex and will be managed in concert with the other resources in this area.

What is now the Gunnison National Monument lies immediately upstream of the recreation area. Visitors to this wonderful site describe this resource with adjectives such as gorgeous, awesome, and spectacular. Everyone who has visited this 2,000 foot deep, nearly impenetrable canyon go on to say that

those words are inadequate to describe the impact of this glorious national wonder. This area is clearly worthy of the designation "National Park," and all the protections and management policies that designation bring to it.

This legislation, when enacted, will designate the monument as the newest national park in the National Park System, again with practically no cost to the agency or the taxpayer. Visitors will be able to look over the side of the sheer canyon walls, hear the roar of the river, feel its strength, and view the canyon which, today, is no different than the day thousands of years ago when the first humans visiting the area failed to cross its chasm.

Upstream and adjacent to the new national park, the Bureau of Land Management will administer and manage the Gunnison Gorge National Conservation Area which would also be created by this act.

This 64,139-acre tract will be managed for the protection and visitor use of the canyon. Recreational opportunities from raft trips, to hunting, fishing, camping, and hiking offer a wealth of opportunities to enjoy the natural resources at their very best. This area clearly deserves increased protection for future generations, as well as for today's visitors.

The national park complex which will be created by this legislation, taken in its entirety, is a world class site. Managed cooperatively as an interagency project, it can only improve.

It is important to note, Madam President, that while all Americans will benefit by the creation of this national park complex, my constituents living in Gunnison, Montrose, and the other nearby communities, will be impacted most. For this reason, the legislation I am introducing today is not a finished product and I am looking forward to detailed hearings to receive the advice and counsel of all interested parties.

My subcommittee staff will immediately begin soliciting feedback on this legislation, and hearings in the early spring will follow. Following those comments and hearings, my staff and I will make the appropriate technical changes to this legislation and will work closely with leadership in the full committee, our leadership in the Senate and our colleagues in the House to promptly move this legislation and present it to the President for his signature.

Throughout this process, my staff and I are eager to listen to the views of all concerned and to fine-tune this legislation cooperatively and in good faith with all who wish to participate.

Finally, Madam President, I would take a moment to pay special tribute to three special—and new—members of my staff who have worked with special drive and determination on this legislation. Ms. Rhea Suh, of my personal staff, Ms. Kathryn "Kayci" Cook, and Jim O'Toole of the committee staff,

have been invaluable to me in the process.

In previous years, I have introduced Black Canyon legislation that, quite simply, went nowhere. It was written in an attempt to be all things to all people and that, unfortunately, resulted in nothing more than printed chaos.

In the 104th Congress, we threw away all the old concepts and started, quite literally, from ground zero. It was only with the fresh, energetic, and creative minds of these fine professionals that, together, we were able to come up with an entirely new concept. This concept which I am introducing today, presents our Nation with the opportunity to provide the greatest protection of a unique resource through the least amount of bureaucracy and expenditure. Now, finally after all these years, I am introducing legislation which I am confident will meet with broad support and which will, finally, become the law of the land.

Madam President, I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the bill was ordered to be printed in the RECORD, as follows:

S. 1424

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the "Black Canyon National Park Complex Act of 1996".

SEC. 2. ESTABLISHMENT OF BLACK CANYON OF THE GUNNISON NATIONAL PARK.

(a) There is hereby established the Black Canyon of the Gunnison National Park (hereinafter referred to as the "park") in the State of Colorado. The Black Canyon National Monument is abolished as such, and all lands and interest therein are hereby incorporated within and made part of the Black Canyon of the Gunnison National Park. Any reference to the Black Canyon of the Gunnison National Monument shall be deemed a reference to Black Canyon of the Gunnison National Park, and any funds available for the purposes of the monument shall be available for purposes of the park.

(b) The Secretary of the Interior (hereinafter referred to as the Secretary) acting through the Director of the National Park Service shall manage the park, subject to valid existing rights, in accordance with this Act and under the provisions of law generally applicable to units of the National Park System including but not limited to the Act of August 25, 1916 (39 Stat. 535; 16 U.S.C. 1 et seq.), the Act of August 21, 1935 (49 Stat. 666; 16 U.S.C. 461 et seq.), and other applicable provisions of law.

SEC. 3. ESTABLISHMENT OF THE GUNNISON GORGE NATIONAL CONSERVATION AREA.

(a) There is hereby established the Gunnison Gorge National Conservation Area (hereinafter referred to as the "conservation area") in the State of Colorado, consisting of approximately 64,139 acres as generally depicted on the map entitled "Black Canyon of the Gunnison National Park Complex—Map No. 2, dated 10/27/95" (hereinafter referred to as the "map").

(b) The Secretary, acting through the Director of the Bureau of Land Management, shall manage the conservation area, subject to valid existing rights, in accordance with

this Act, the Federal Land Management and Policy Act of 1976, and other applicable provisions of law.

(c) In addition to the use of motorized vehicles on established roadways, the use of motorized vehicles in the conservation area shall be allowed to the extent compatible, in accordance with existing off-highway vehicle designations as described in the current, approved management plan, or as part of the management plan prepared pursuant to this Act.

(d) Within four years following the date of enactment of this Act, the Secretary shall develop and transmit to the Committee on Energy and Natural Resources of the United States Senate and to the Committee on Resources of the United States House of Representatives a comprehensive plan for the long-range protection and management of the conservation area. The plan shall describe the appropriate uses and management of the conservation area consistent with the provisions of this Act. The plan may incorporate appropriate decisions contained in any current management or activity plan for the area. The plan may also incorporate appropriate wildlife habitat management or other plans that have been prepared for the lands within or adjacent to the conservation area, and shall be prepared in close consultation with appropriate agencies of the State of Colorado and shall use information developed in previous studies of the lands within or adjacent to the conservation area.

SEC. 4. ESTABLISHMENT OF THE CURECANTI NATIONAL RECREATION AREA, AND THE DENVER AND RIO GRANDE RAILROAD NATIONAL HISTORIC SITE.

(a) There is hereby established, the Curecanti National Recreation Area (hereinafter referred to as the "recreation area" in the State of Colorado. The recreation area shall consist of the lands and waters within the area designated "Curecanti National Recreation Area" as depicted on the map.

(b) The Secretary, acting through the Director of the National Park Service shall manage the recreation area, subject to valid existing rights, in accordance with this Act and under provisions of law generally applicable to units of the National Park System including but not limited to the Act of August 25, 1916 (39 Stat. 535, 16 U.S.C. 1 et seq.), and the Act of August 21, 1935 (49 Stat. 666; 16 U.S.C. 461 et seq.), and other applicable provisions of law, except as otherwise provided in this section.

(c) The establishment of the recreation area under subsection (a) shall not affect or interfere with the validity of withdrawals made before the date of enactment of this Act for reclamation or power purposes. Operation of improvements on and the management of lands occupied by dams, structures, or other facilities subject to the Colorado River Storage Project Act of 1956 (42 U.S.C. 620 et seq.) shall be the responsibility of the Secretary, acting through the Commissioner of the Bureau of Reclamation. Such lands shall be delineated through a joint agreement among the Bureau of Reclamation, the National Park Service, and all associated entities. The Secretary may enter into additional agreements which address sharing of jurisdiction and authorities on the delineated lands. All lands within the recreation area which have been withdrawn or acquired by the United States for reclamation purposes shall remain subject to the purposes and uses established under the Colorado River Storage Project Act of 1956 (42 U.S.C. 620 et seq.) The Secretary may exclude any area from the recreation area for reclamation or power purposes upon determining that it is in the national interest to do so.

(d) The Secretary shall administer the recreation area subject to all Public Laws,

memoranda of interagency agreement, memoranda of agreement and/or understanding, including cooperative agreements, licenses, permits, and contracts and right-of-way agreements currently in effect, and/or referenced in the Curecanti National Recreation Area Statement for Management, dated November 1990.

(e) Within the Recreation Area there is hereby established, subject to the provisions of this section, the Denver and Rio Grande National Historic Site (hereinafter referred to as the "historic site") consisting of the Denver and Rio Grande rolling stock and train trestle at Cimarron, as depicted on the map. The Secretary may include those portions of the historic railroad bed within the boundaries of the historic site which would serve to enhance or contribute to the interpretation of the development of the railroad and its role in the development of western Colorado.

(f) Within the Recreation Area there is hereby established, subject to the provisions of this section, the Curecanti Archeological District (hereinafter referred to as the "District") as depicted on the map.

(g) Within one year after the enactment of this Act, the Secretary shall submit a comprehensive list of laws, rules, regulations, right-of-way permits and agreements, licensing agreements, special-use permits or other authorizing documents issued by the Bureau of Reclamation, the Bureau of Land Management, and the Forest Service, for the use of lands within the recreation area, to the Committee on Energy and Natural Resources of the United States Senate and to the Committee on Resources of the United States House of Representatives.

SEC. 5. THE ESTABLISHMENT OF THE BLACK CANYON OF THE GUNNISON NATIONAL PARK COMPLEX.

(a) There is hereby established the Black Canyon of the Gunnison National Park Complex (hereinafter referred to as the "complex") in the State of Colorado. The complex shall include the following lands as depicted on the map.

- (1) The park,
- (2) The conservation area,
- (3) The recreation area, and

(4) Those portions of lands comprising the Gunnison National Forest as depicted on the map.

(b) The Secretary, acting through the Director of the National Park Service shall manage the park, recreation area, historic site and district; and acting through the Director of the Bureau of Land Management, shall manage the conservation area in accordance with this Act, and other applicable provisions of law.

(c) The Secretary of Agriculture, acting through the Chief of the Forest Service shall manage, subject to valid existing rights, those portions of the forest that have been included in the complex in accordance with the laws, rules, and regulations pertaining to the National Forest System and this Act.

(d) The Secretaries shall manage the areas under their jurisdiction within the complex in a consistent manner to the maximum extent practical. Wherever possible, regulations, permits, licenses, and other agreements should be issued jointly. The Secretaries shall ensure that, to the maximum extent practical, that personnel, equipment, and other resources are shared among the agencies and that the duplication of effort is reduced or eliminated.

SEC. 6. WATER RIGHTS.

Nothing in this Act, nor in any action taken pursuant thereto under any other act, shall constitute an express or implied reservation of water for any purpose. Nothing in this Act, nor any actions taken pursuant

thereto shall affect any existing water rights, including, but not limited to, any water rights held by the United States prior to the date of enactment of this Act. Any water rights that the Secretary determines are necessary for the purposes of this Act shall be acquired under the procedural and substantive requirements of the laws of the State of Colorado.

SEC. 7. RECREATIONAL AND MULTIPLE-USE ACTIVITIES.

(a) In carrying out this Act, in addition to other related activities that may be permitted pursuant to this Act, the Secretaries shall provide for general recreation and multiple use activities that are considered appropriate and compatible within the areas of their respective jurisdiction, including, but not limited to, swimming, fishing, boating, rafting, hiking, horseback riding, camping and picnicking. The Secretaries shall also provide for certain multiple use activities, subject to valid existing rights, including grazing and the harvesting of hay; the maintenance of roads, stock driveways, and utility rights-of-way. Within the boundaries of the recreation area the Secretary shall also provide for off-road vehicle use below high water levels, on frozen lake surfaces, and on related designated access routes; and other such uses as the Secretary may deem appropriate.

(b) The Secretaries shall permit hunting, fishing, noncommercial taking of freshwater crustaceans, and trapping on the lands and waters under the Secretaries jurisdiction in accordance with applicable laws and regulations of the United States and the State of Colorado, except that the Secretaries, after consultation with the Colorado Division of Wildlife, may issue regulations designating zones where and establishing periods when no hunting or trapping shall be permitted for reasons of public safety, administration, or public use and enjoyment. Subject to valid existing rights, hunting and trapping will not be allowed within the boundaries of the park.

SEC. 8. AUTHORIZATION OF APPROPRIATIONS.

There is hereby authorized to be appropriated such sums as may be necessary to carry out this Act.●

ADDITIONAL COSPONSORS

S. 1220

At the request of Mr. REID, his name was added as a cosponsor of S. 1220, a bill to provide that Members of Congress shall not be paid during Federal Government shutdowns.

AMENDMENTS SUBMITTED

CONTINUING APPROPRIATIONS FOR FISCAL YEAR 1996 JOINT RESOLUTION

DOLE AMENDMENTS NOS. 3061-3062

Mr. DOLE proposed two amendments to the joint resolution (H.J. Res. 122) making further continuing appropriations for the fiscal year 1996, and for other purposes; as follows:

AMENDMENT No. 3061

Strike all after the resolving clause and insert the following:

That the following sums are hereby appropriated, out of any money in the Treasury not otherwise appropriated, and out of appli-

cable corporate or other revenues, receipts, and funds, for the several departments, agencies, corporations, and other organizational units of Government for the fiscal year 1996, and for other purposes, namely:

TITLE I

CONTINUING APPROPRIATIONS

SEC. 101. (a) Such amounts as may be necessary under the authority and conditions provided in the applicable appropriations Act for the fiscal year 1995 for continuing projects or activities including the costs of direct loans and loan guarantees (not otherwise specifically provided for in this joint resolution) which were conducted in the fiscal year 1995 and for which appropriations, funds, or other authority would be available in the following appropriations Acts:

The Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Act, 1996, notwithstanding section 15 of the State Department Basic Authorities Act of 1956, section 701 of the United States Information and Educational Exchange Act of 1948, section 313 of the Foreign Relations Authorization Act, Fiscal Years 1994 and 1995 (Public Law 103-236), and section 53 of the Arms Control and Disarmament Act;

The Department of Defense Appropriations Act, 1996, notwithstanding section 504(a)(1) of the National Security Act of 1947;

The District of Columbia Appropriations Act, 1996;

The Foreign Operations, Export Financing, and Related Programs Appropriations Act, 1996, notwithstanding section 10 of Public Law 91-672 and section 15(a) of the State Department Basic Authorities Act of 1956;

The Department of the Interior and Related Agencies Appropriations Act, 1996;

The Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriations Act, 1996;

The Legislative Branch Appropriations Act, 1996, H.R. 2492;

The Department of Transportation Appropriations Act, 1996;

The Treasury, Postal Service, and General Government Appropriations Act, 1996;

The Departments of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Act, 1996;

Provided, That whenever the amount which would be made available or the authority which would be granted in these Acts is greater than that which would be available or granted under current operations, the pertinent project or activity shall be continued at a rate for operations not exceeding the current rate.

(b) Whenever the amount which would be made available or the authority which would be granted under an Act listed in this section as passed by the House as of the date of enactment of this joint resolution, is different from that which would be available or granted under such Act as passed by the Senate as of the date of enactment of this joint resolution, the pertinent project or activity shall be continued at a rate for operations not exceeding the current rate or the rate permitted by the action of the House or the Senate, whichever is lower, under the authority and conditions provided in the applicable appropriations Act for the fiscal year 1995: *Provided*, That where an item is not included in either version or where an item is included in only one version of the Act as passed by both Houses as of the date of enactment of this joint resolution, the pertinent project or activity shall not be continued except as provided for in section 111 or 112 under the appropriation, fund, or authority granted by the applicable appropriations